

## **County of Sacramento**

### **Mitigated Negative Declaration**

Pursuant to Title 14, Division 6, Chapter 3, Article 6, Sections 15070 and 15071 of the California Code of Regulations and pursuant to the Procedures for Preparation and Processing of Environmental Documents adopted by the County of Sacramento pursuant to Sacramento County Ordinance No. SCC-116, the Environmental Coordinator of Sacramento County, State of California, does prepare, make, declare, publish, and cause to be filed with the County Clerk of Sacramento County, State of California, this Negative Declaration re: The Project described as follows:

### 1. Control Number: PLNP2021-00074

### 2. Title and Short Description of Project: 7945 Sorento Road Rezone

The project requests the following entitlements from Sacramento County:

- 1. A **Rezone** to Light Industrial (M-1) from Interim Agricultural Reserve (IR) of a 5.4 acre parcel.
- 2. A **Community Plan Amendment** land use designation to Light Industrial (M-1) from Interim Agricultural Reserve (IR) of a 5.4 acre parcel
- 3. A **Use Permit** to allow a new four-story 9,880-square foot (sf) Commercial Office building exceeding 25% of gross floor area of the primary use, a new one-story 12,950-sf warehouse and workshop.
- 4. A **Design Review** to determine substantial compliance with the Sacramento County Countywide Design Guidelines (Design Guidelines).

Improvements to the project site will include a new four-story office building (9,880 sf) and associated parking and landscaping immediately south of the existing rice silos. South of the new office building will be a new one-story warehouse and workshop (12,950 sf). South of the warehouse is a paved workyard. The site will be fenced for security. Two stormwater detention/retention basins will be constructed, one between the rice silos and Elverta Road and one south of the workyard. Sorento Road will be improved and widened with a cul-de-sac where the existing access road extends west.

### 3. Assessor's Parcel Number: 201-0190-006

4. Location of Project: The project site is located at 7945 Sorento Road, the southwest corner of Elverta Road and Sorento Road, in the Rio Linda/Elverta community

### 5. Project Applicant: RCI Plumbing & General Contractors

- **6.** Said project will not have a significant effect on the environment for the following reasons:
  - a. It will not have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory.
  - b. It will not have the potential to achieve short-term, to the disadvantage of long-term, environmental goals.
  - c. It will not have impacts, which are individually limited, but cumulatively considerable.
  - d. It will not have environmental effects, which will cause substantial adverse effects on human beings, either directly or indirectly.

- **7.** As a result thereof, the preparation of an environmental impact report pursuant to the Environmental Quality Act (Division 13 of the Public Resources Code of the State of California) is not required.
- 8. The attached Initial Study has been prepared by the Sacramento County Office of Planning and Environmental Review in support of this Mitigated Negative Declaration. Further information may be obtained by contacting the Office of Planning and Environmental Review at 827 Seventh Street, Room 225, Sacramento, California, 95814, or phone (916) 874-6141.

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**Joelle Inman** Environmental Coordinator County of Sacramento, State of California

# COUNTY OF SACRAMENTO PLANNING AND ENVIRONMENTAL REVIEW INITIAL STUDY

### **PROJECT INFORMATION**

CONTROL NUMBER: PLNP2021-00074

NAME: 7945 Sorento Road Rezone

**LOCATION:** The project site is located at 7945 Sorento Road, the southwest corner of Elverta Road and Sorento Road, in the Rio Linda/Elverta community (Plate IS-1).

Assessor's Parcel Number: 201-0190-006

OWNER/APPLICANT: Greg Risse, Principal *RCI Plumbing & General Contractors* 651 M Street Rio Linda, CA 95673 <u>greg@rciplumbing.net</u> (916) 991-2700

AGENT: Richard Rozumowicz, Principal Area West Engineers, Inc. 7478 Sandalwood Drive, Suite #400 Citrus Heights, CA 95821 <u>richard@areawesteng.com</u> (916) 725-5551

## **PROJECT DESCRIPTION**

The project requests the following entitlements from Sacramento County:

- 1. A **Rezone** to Light Industrial (M-1) from Interim Agricultural Reserve (IR) of a 5.4 acre parcel.
- 2. A **Community Plan Amendment** land use designation to Light Industrial (M-1) from Interim Agricultural Reserve (IR) of a 5.4 acre parcel
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- 4. A **Design Review** to determine substantial compliance with the *Sacramento County Countywide Design Guidelines* (Design Guidelines).

Improvements to the project site will include a new four-story office building (9,880 sf) and associated parking and landscaping immediately south of the existing rice silos. South of the new office building will be a new one-story warehouse and workshop (12,950 sf). South of the warehouse is a paved workyard. The site will be fenced for security. Two stormwater detention/retention basins will be constructed, one between the rice silos and Elverta Road and one south of the workyard. Sorento Road will be improved and widened with a cul-de-sac where the existing access road extends west. Reference Plate IS-2 through Plate IS-4 for zoning maps and site plan.

## **ENVIRONMENTAL SETTING**

The 5.4-acre project site is located on the west side of Sorento Road and south of Elverta Road. The triangular parcel is bounded by the Union Pacific Railroad to the west and Sorento Road to the east. The parcel is mostly vacant, except for the large concrete grain silos located in the northern most portion of the parcel. There is a gravel road extending from the end of Sorento Road and crosses the parcel and appears to be access for the property to the west of the railroad tracks. Utility poles exist along the eastern parcel boundary and on the western side of the railroad tracks are the Western Area Power Authority (WAPA) transmission lines.

The northern portion of the parcel consists of ruderal grassland and a large area with wetland signatures towards the central portion. The southern portion, or tip of the triangle, south of the gravel road, has a significant drop in elevation and appears to contain wetlands or vernal pools associated with a larger complex that extends east and west of the parcel. There are a few large trees in this southern portion of the parcel.

Surrounding land uses include: Interim Agricultural Reserve to the east and south, Agricultural-Residential 10, and Agriculture 20 to the north, and Recreational Reserve to the west. Immediately east of the proposed project is intensive industrial uses (WAPA administration) and west across the railroad tracks is agricultural uses (horse boarding facilities).

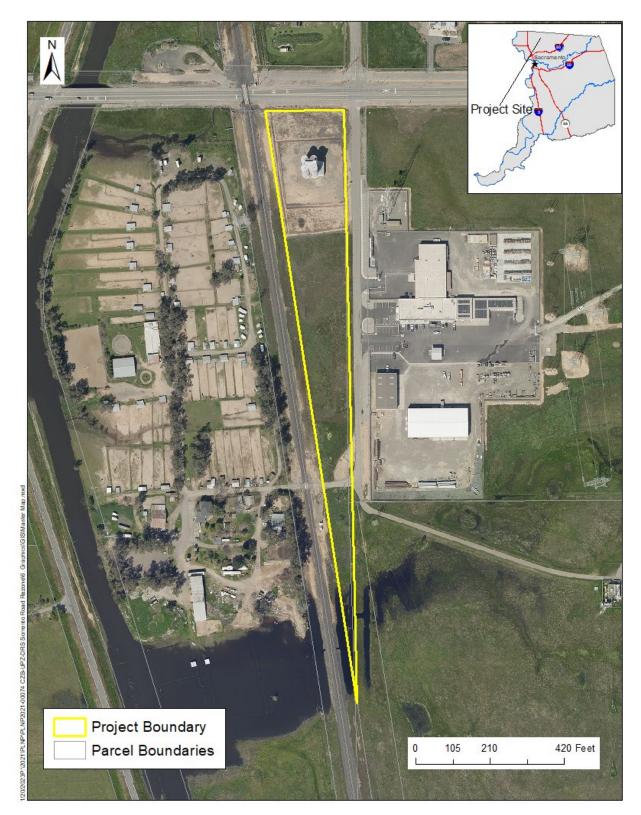
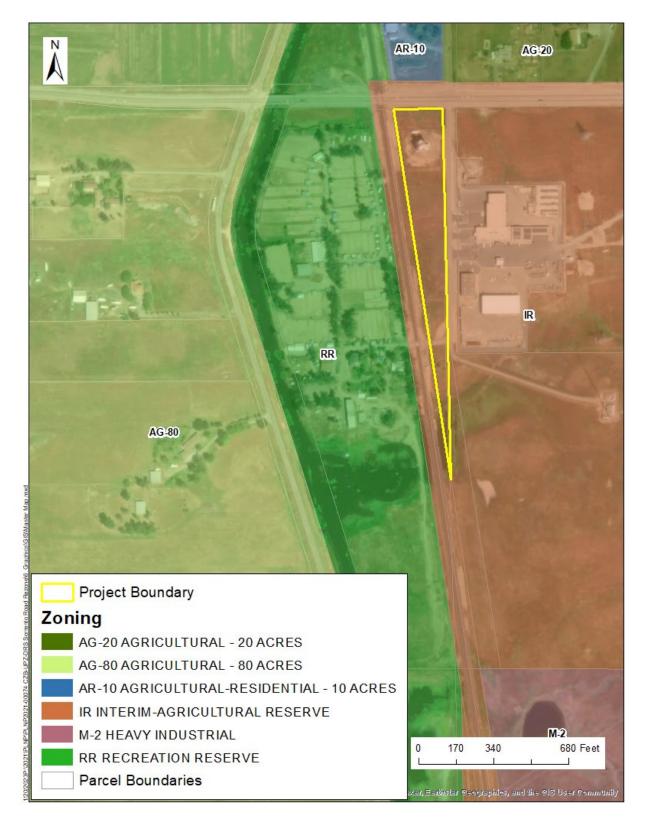


Plate IS-1: Project Location (Aerial Photo dated 2022)



### Plate IS-2: Existing Zoning Map

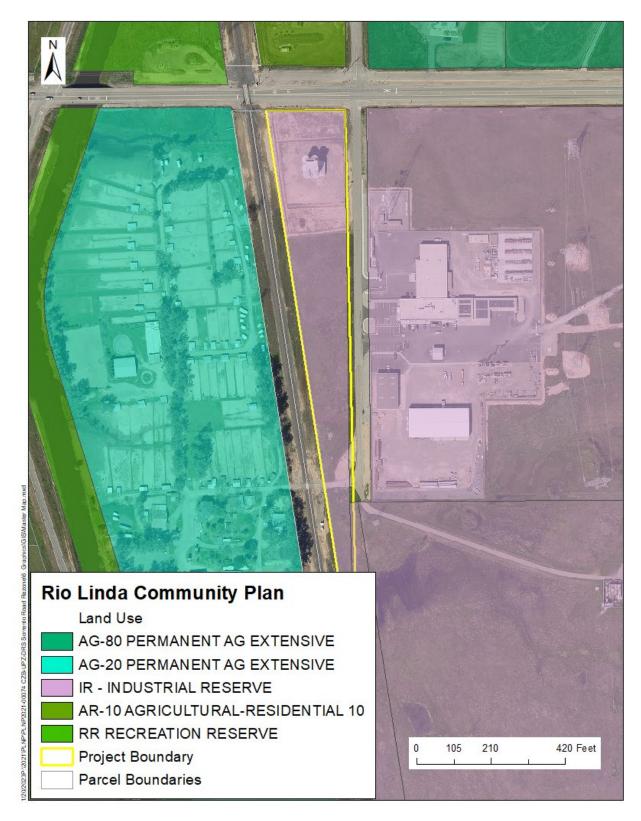


Plate IS-3: Existing Community Plan Map

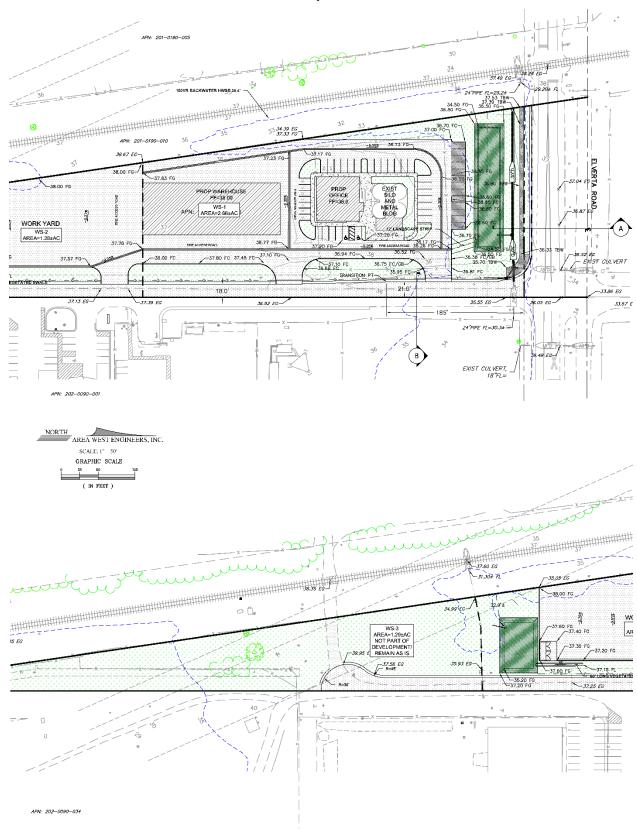


Plate IS-4: Proposed Site Plan

## **ENVIRONMENTAL EFFECTS**

Appendix G of the California Environmental Quality Act (CEQA) provides guidance for assessing the significance of potential environmental impacts. Based on this guidance, Sacramento County has developed an Initial Study Checklist (located at the end of this report). The Checklist identifies a range of potential significant effects by topical area. The topical discussions that follow are provided only when additional analysis beyond the Checklist is warranted.

## LAND USE

This section supplements the Initial Study Checklist by analyzing if the proposed project would:

• Cause a significant environmental impact due to a conflict with any applicable land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect.

The project site is located within the Rio Linda/Elverta community. Both the Sacramento County Zoning Code (SZC) and the Rio Linda/Elverta Community Plan (reference **Error! Reference source not found.** and Plate IS-3) identify the parcel as Interim Agricultural Reserve (IR), and the General Plan Land Use Diagram identifies the parcel as Intensive Industrial. The Interim Agricultural Reserve designation is defined as "parcels 20 acres in size with agricultural zoning, permitting single-family uses and is reserved for future industrial use at some future date." The Intensive Industrial designation is defined in the General Plan as, "this land use designation allows for manufacturing and related activities including research, processing, warehousing, and supporting commercial uses, the intensive nature of which require urban service. Industrial Intensive areas are located within the urban portion of the county and receive an urban level of public infrastructure and services. Floor Area Ratios range from 0.15 to 0.80."

The project requests a rezone and Community Plan amendment from IR to Light Industrial (M-1). The proposed rezone is consistent with the General Plan Zoning Consistency Matrix for Intensive Industrial. The M-1 zone "requires a minimum lot size of 6,000 square feet and many of the uses are required to be carried out completely within an enclosed building or behind an enclosed solid wall or fenced area." According to Chapter 3 of the SZC, Use Tables, the proposed industrial use is generally permitted in the M-1 zone; however, since the gross floor area ratio of the proposed office building exceeds 25 percent of the primary building (warehouse), a conditional use permit is required. Otherwise, the parcel meets the minimum lot size requirements and fencing is proposed around the entire warehouse/work yard area consistent with the zoning requirements for the M-1 zone. With approval of the rezone and conditional use permit, the proposed project will not conflict with policies of the SZC. General Plan policies intended to avoid or mitigate an environmental effect associated with noise is discussed in the topical section later in this document. Land use impacts are *less than significant*.

## AIR QUALITY

This section supplements the Initial Study Checklist by analyzing if the proposed project would:

• Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is in non-attainment under an applicable federal or state ambient air quality standard.

The proposed project site is located in the Sacramento Valley Air Basin (SVAB). The SVAB's frequent temperature inversions result in a relatively stable atmosphere that increases the potential for pollution. Within the SVAB, the Sacramento Metropolitan Air Quality Management District (SMAQMD) is responsible for ensuring that emission standards are not violated. Project related air emissions would have a significant effect if they would result in concentrations that either violate an ambient air quality standard or contribute to an existing air quality violation (Table IS-1). Moreover, SMAQMD has established significance thresholds to determine if a proposed project's emission contribution significantly contributes to regional air quality impacts (Table IS-2).

| Pollutant                           | Attainment with State Standards                                      | Attainment with Federal Standards   |
|-------------------------------------|--|---|
| Ozone                               | Non-Attainment<br>(1 hour Standard <sup>1</sup> and 8 hour standard) | Non-Attainment, Classification = Severe -15*<br>(8 hour <sup>3</sup> Standards)<br>Attainment (1 hour standard <sup>2</sup> ) |
| Particulate<br>Matter<br>10 Micron  | Non-Attainment<br>(24 hour Standard and Annual Mean)                 | Attainment (24 hour standard)   |
| Particulate<br>Matter<br>2.5 Micron | Attainment<br>(Annual Standard)                                      | Non-Attainment<br>(24 hour Standard) and Attainment (Annual)  |
| Carbon<br>Monoxide                  | Attainment<br>(1 hour and 8 hour Standards)                          | Attainment (1 hour and 8 hour Standards)  |
| Nitrogen<br>Dioxide                 | Attainment<br>(1 hour Standard and Annual)                           | Unclassified/Attainment (1 hour and Annual)   |
| Sulfur<br>Dioxide <sup>4</sup>      | Attainment<br>(1 hour and 24 hour Standards)                         | Attainment/unclassifiable <sup>5</sup>  |
| Lead                                | Attainment<br>(30 Day Standard)                                      | Attainment (3-month rolling average)  |
| Visibility<br>Reducing<br>Particles | Unclassified<br>(8 hour Standard)                                    | No Federal Standard   |
| Sulfates                            | Attainment<br>(24 hour Standard)                                     | No Federal Standard   |

Table IS-1: Air Quality Standards Attainment Status

| Hydrogen<br>Sulfide   | Unclassified<br>(1 hour Standard)  | No Federal Standard            |  |  |  |
|---|--|--------------------------------|--|--|--|
| <ol> <li>Per Health and Safety Code (HSC) § 40921.59(c), the classification is based on 1989-1001 data, and therefore does not change.</li> <li>Air Quality meets Federal 1-hour Ozone standard (77 FR 64036). EPA revoked this standard, but some associated requirements still apply. The SMAQMD attained the standard in 2009.</li> <li>For the 1997, 2008 and the 2015 Standard.</li> </ol> |  |                                |  |  |  |
| <ol> <li>Cannot be classified</li> <li>Designation was made as part of EPA's designations for the 2010 SO<sub>2</sub> Primary National Ambient Air Quality<br/>Standard – Round 3 Designation in December 2017</li> </ol>   |  |                                |  |  |  |
| Source: SMAQ  | based on information from <u>http://www.arb.ca.gov/o</u><br>MD. "Air Quality Pollutants and Standards". Web<br>org/air-quality-health/air-quality-pollutants-and-sta | o. Accessed: December 3, 2018. |  |  |  |

 Table IS-2:
 SMAQMD Significance Thresholds

|  | ROG <sup>1</sup><br>(lbs/day) | NO <sub>x</sub><br>(lbs/day) | CO<br>(µg/m³)      | PM <sub>10</sub><br>(lbs/day) | PM <sub>2.5</sub><br>(lbs/day) |
|--|-------------------------------|------------------------------|--------------------|-------------------------------|--------------------------------|
| Construction (short-term)  | None                          | 85                           | CAAQS <sup>2</sup> | 80 <sup>3*</sup>              | 82 <sup>3*</sup>               |
| Operational (long-term)  | 65                            | 65                           | CAAQS              | 80 <sup>3*</sup>              | 82 <sup>3*</sup>               |
| <ol> <li>Reactive Organic Gas</li> <li>California Ambient Air Quality Standards</li> <li>Only applies to projects for which all feasible best available control technology (BACT) and best management practices (BMPs) have been applied. Projects that fail to apply all feasible BACT/BMPs must meet a significance threshold of 0 lbs/day.</li> </ol> |                               |                              |                    |                               |                                |

### Construction Emissions/Short-Term Impacts

Short-term air quality impacts are mostly due to dust (PM<sub>10</sub> and PM<sub>2.5</sub>) generated by construction and development activities, and emissions from equipment and vehicle engines (NO<sub>x</sub>) operated during these activities. Dust generation is dependent on soil type and soil moisture, as well as the amount of total acreage actually involved in clearing, grubbing and grading activities. Clearing and earthmoving activities comprise the major source of construction dust generation, but traffic and general disturbance of the soil also contribute to the problem. Sand, lime or other fine particulate materials may be used during construction, and stored onsite. If not stored properly, such materials could become airborne during periods of high winds. The effects of construction activities include increased dust fall and locally elevated levels of suspended particulates. PM<sub>10</sub> and PM<sub>2.5</sub> are considered unhealthy because the particles are small enough to inhale and damage lung tissue, which can lead to respiratory problems.

### PARTICULATE MATTER EMISSIONS

The SMAQMD Guide includes screening criteria for construction-related particulate matter. Projects that are 35 acres or less in size will generally not exceed the SMAQMD's construction PM<sub>10</sub> or PM<sub>2.5</sub> thresholds of significance provided that the project does not:

- Include buildings more than 4 stories tall;
- Include demolition activities;
- Include significant trenching activities;
- Have a construction schedule that is unusually compact, fast-paced, or involves more than 2 phases (i.e., grading, paving, building construction, and architectural coatings) occurring simultaneously;
- Involve cut-and-fill operations (moving earth with haul trucks and/or flattening or terracing hills); or,
- Require import or export of soil materials that will require a considerable amount of haul truck activity

Some PM<sub>10</sub> and PM<sub>2.5</sub> emissions during project construction can be reduced through compliance with institutional requirements for dust abatement and erosion control. These institutional measures include the SMAQMD "District Rule 403-Fugitive Dust" and measures in the Sacramento County Code relating to land grading and erosion control [Title 16, Chapter 16.44, Section 16.44.090(K)].

The project site is less than 35 acres (5.4 acres) and does not involve buildings more than four stories tall; demolition activities; significant trenching activities; an unusually compact construction schedule; or, import or export of soil materials requiring a considerable amount of haul truck activity. However, since industrial use projects are not included in the SMAQMD's screening table, the CalEEMod emissions model was run to determine if the project emissions would exceed thresholds for PM<sub>10</sub> and PM<sub>2.5</sub>. Table IS-3 shows the results of the CalEEMod model run and whether the emissions are significant.

|                                      | ROG <sup>1</sup> | NOx       | PM <sub>10</sub> | PM <sub>2.5</sub> |
|--------------------------------------|------------------|-----------|------------------|-------------------|
|                                      | (lbs/day)        | (lbs/day) | (lbs/day)        | (lbs/day)         |
| Construction (short-term) Thresholds | None             | 85        | 80 <sup>3*</sup> | 82 <sup>3*</sup>  |
| Construction emissions               | 1,013            | 20        | 4                | 4                 |
| Significant (Yes/No)                 | No               | No        | No               | No                |
| Operational (long-term) Thresholds   | 65               | 65        | 80 <sup>3*</sup> | 82 <sup>3*</sup>  |
| Operational emissions                | <0.1             | <0.1      | <0.1             | <0.1              |
| Significant (Yes/No                  | No               | No        | No               | No                |

## Table IS-3: Project Emissions

1. Reactive Organic Gas

2. California Ambient Air Quality Standards

3\*. Only applies to projects for which all feasible best available control technology (BACT) and best management practices (BMPs) have been applied. Projects that fail to apply all feasible BACT/BMPs must meet a significance threshold of 0 lbs/day.

The SMAQMD Guide includes a list of Basic Construction Emissions Control Practices that should be implemented on all projects, regardless of size. Dust abatement practices are required pursuant to SMAQMD Rule 403 and California Code of Regulations, Title 13, sections 2449(d)(3) and 2485; the SMAQMD Guide simply lays out the basic practices needed to comply. These requirements are already required by existing rules and regulations, and have also been included as mitigation. Impacts from PM<sub>10</sub> and PM<sub>2.5</sub> emissions are *less than significant*.

## **OZONE PRECURSOR EMISSIONS (NO<sub>x</sub>)**

The SMAQMD Guide currently provides screening criteria for construction-related ozone precursor emissions (NO<sub>x</sub>) similar to those which will be implemented for particulate matter. Projects that are 35 acres or less in size will generally not exceed the SMAQMD's construction NO<sub>x</sub> thresholds of significance provided that the project does not:

- Include buildings more than 4 stories tall;
- Include demolition activities;
- Include significant trenching activities;
- Have a construction schedule that is unusually compact, fast-paced, or involves more than 2 phases (i.e., grading, paving, building construction, and architectural coatings) occurring simultaneously;
- Involve cut-and-fill operations (moving earth with haul trucks and/or flattening or terracing hills);
- Require import or export of soil materials that will require a considerable amount of haul truck activity; or,

 Require soil disturbance (i.e., grading) that exceeds 15 acres per day. Note that 15 acres is a screening level and shall not be used as a mitigation measure.

The project site is less than 35 acres (5.4 acres) and does not involve buildings more than four stories tall; significant trenching activities; an unusually compact construction schedule; or, import or export of soil materials requiring a considerable amount of haul truck activity. Since industrial use projects are not included in the SMAQMD's screening table, the CalEEMod emissions model was run to determine if the project emissions would exceed thresholds for Ozone precursors. Table IS-3 shows the results of the CalEEMod model run and whether the emissions are significant impacts. Based on the results shown on Table IS-3 the impacts to air quality from Ozone precursors are considered to be *less than significant*.

### **O**PERATIONAL **E**MISSIONS/LONG-TERM IMPACTS

Once a project is completed, additional pollutants are emitted through the use, or operation, of the site. Land use development projects typically involve the following sources of emissions: motor vehicle trips generated by the land use; fuel combustion from landscape maintenance equipment; natural gas combustion emissions used for space and water heating; evaporative emissions of ROG associated with the use of consumer products; and, evaporative emissions of ROG resulting from the application of architectural coatings.

Ultimately, a project typically must have large acreages or intense uses in order to result in significant operational air quality impacts. Industrial uses are not listed on the SMAQMD Screening Table for Operation Emissions; therefore, project-related operational emission were calculated using CalEEMod (web version). As shown in Table IS-3 the results from CalEEMod show impacts related to operational emissions are expected to be *less than significant*.

## CRITERIA POLLUTANT HEALTH RISKS

All criteria air pollutants can have human health effects at certain concentrations. Air districts develop region-specific CEQA thresholds of significance in consideration of existing air quality concentrations and attainment designations under the national ambient air quality standards (NAAQS) and California ambient air quality standards (CAAQS). The NAAQS and CAAQS are informed by a wide range of scientific evidence, which demonstrates that there are known safe concentrations of criteria air pollutants. Because the NAAQS and CAAQS are based on maximum pollutant levels in outdoor air that would not harm the public's health, and air district thresholds pertain to attainment of these standards, the thresholds established by air districts are also protective of human health. Sacramento County is currently in nonattainment of the NAAQS and CAAQS for ozone. Projects that emit criteria air pollutants in exceedance of SMAQMD's thresholds would contribute to the regional degradation of air quality that could result in adverse human health impacts.

Acute health effects of ozone exposure include increased respiratory and pulmonary resistance, cough, pain, shortness of breath, and lung inflammation. Chronic health effects include permeability of respiratory epithelia and the possibility of permanent lung impairment (EPA 2016).

### HEALTH EFFECTS SCREENING

In order to estimate the potential health risks that could result from the operational emissions of ROG, NO<sub>x</sub>, and PM<sub>2.5</sub>, PER staff implemented the procedures within SMAQMD's Instructions for Sac Metro Air District Minor Project and Strategic Area Project Health Effects Screening Tools (SMAQMD's Instructions). To date, SMAQMD has published three options for analyzing projects: small projects may use the Minor Project Health Screening Tool, while larger projects may use the Strategic Area Project Health Screening Tool, and practitioners have the option to conduct project-specific modeling.

Both the Minor Project Health Screening Tool and Strategic Area Project Health Screening Tool are based on the maximum thresholds of significance adopted within the five air district regions contemplated within SMAQMD's Guidance to Address the Friant Ranch Ruling for CEQA Projects in the Sac Metro Air District (SMAQMD's Friant Guidance: October 2020). The air district thresholds considered in SMAQMD's Friant Guidance included thresholds from SMAQMD as well as the El Dorado County Air Quality Management District, the Feather River Air Quality Management District, the Placer County Air Pollution Control District, and the Yolo Solano Air Quality Management District. The highest allowable emission rates of NO<sub>x</sub>, ROG, PM<sub>10</sub>, and PM<sub>2.5</sub> from the five air districts is 82 pounds per day (lbs/day) for all four pollutants. Thus, the Minor Project Health Screening Tool is intended for use by projects that would result in emissions at or below 82 lbs/day, while the Strategic Area Project Health Screening Tool is intended for use by projects that would result in emissions between two and eight times greater than 82 lbs/day. The Strategic Area Project Screening Model was prepared by SMAQMD for five locations throughout the Sacramento region for two scenarios: two times and eight times the threshold of significance level (2xTOS and 8xTOS). The corresponding emissions levels included in the model for 2xTOS were 164 lb/day for ROG and NOx, and 656 lb/day under the 8xTOS for ROG and NO<sub>x</sub> (SMAQMD 2020).

As noted in SMAQMD's Friant Guidance, "each model generates conservative estimates of health effects, for two reasons: The tools' outputs are based on the simulation of a full year of exposure at the maximum daily average of the increases in air pollution concentration... [and] [t]he health effects are calculated for emissions levels that are very high" (SMAQMD 2020).

The model derives the estimated health risk associated with operation of the project based on increases in concentrations of ozone and PM<sub>2.5</sub> that were estimated using a photochemical grid model (PGM). The concentration estimates of the PGM are then applied to the U.S. Environmental Protection Agency's Benefits Mapping and Analysis Program (BenMAP) to estimate the resulting health effects from concentration increases. PGMs and BenMAP were developed to assess air pollution and human health impacts over large areas and populations that far exceed the area of an average land use

development project. These models were never designed to determine whether emissions generated by an individual development project would affect community health or the date an air basin would attain an ambient air quality standard. Rather, they are used to help inform regional planning strategies based on cumulative changes in emissions within an air basin or larger geography.

It must be cautioned that within the typical project-level scope of CEQA analyses, PGMs are unable to provide precise, spatially defined pollutant data at a local scale. In addition, as noted in SMAQMD's Friant Guidance, "BenMAP estimates potential health effects from a change in air pollutant concentrations, but does not fully account for other factors affecting health such as access to medical care, genetics, income levels, behavior choices such as diet and exercise, and underlying health conditions" (2020). Thus, the modeling conducted for the health risk analysis is based on imprecise mapping and only takes into account one of the main public health determinants (i.e., environmental influences).

### DISCUSSION OF PROJECT IMPACTS: CRITERIA POLLUTANT HEALTH RISKS

Since the project was below the daily operational thresholds for criteria air pollutants, the Minor Project Health Screening Tool was used to estimate health risks. The results are shown in Table IS-4 and Table IS-5.

| PM2.5 Health<br>Endpoint            | Age<br>Range<br>1 | Incidences<br>Across the<br>Reduced<br>Sacrament<br>o 4-km<br>Modeling<br>Domain<br>Resulting<br>from<br>Project<br>Emissions<br>(per<br>year) <sup>2,5</sup> | Incidence<br>s Across<br>the 5-Air-<br>District<br>Region<br>Resulting<br>from<br>Project<br>Emissions<br>(per year) <sup>2</sup> | Percent of<br>Backgroun<br>d Health<br>Incidences<br>Across the<br>5-Air-<br>District<br>Region <sup>3</sup> | Total Number<br>of Health<br>Incidences<br>Across the 5-<br>Air-District<br>Region (per<br>year) <sup>4</sup> |
|-------------------------------------|-------------------|---|---|--|---|
|                                     |                   | (Mean)  | (Mean)  |  |   |
| Respiratory                         |                   |   |   |  |   |
| Emergency<br>Room Visits,<br>Asthma | 0 - 99            | 1.1   | 0.98  | 0.0053%  | 18419   |
| Hospital<br>Admissions,<br>Asthma   | 0 - 64            | 0.069   | 0.064   | 0.0035%  | 1846  |

### Table IS-4: PM<sub>2.5</sub> Health Risk Estimates

| Hospital<br>Admissions, All<br>Respiratory  | 65 -<br>99 | 0.35     | 0.31     | 0.0016%  | 19644 |
|---|------------|----------|----------|----------|-------|
| Cardiovascular  |            |          |          |          |       |
| Hospital<br>Admissions, All<br>Cardiovascular<br>(less Myocardial<br>Infarctions) | 65 -<br>99 | 0.19     | 0.17     | 0.00070% | 24037 |
| Acute Myocardial<br>Infarction,<br>Nonfatal                                       | 18 -<br>24 | 0.000093 | 0.000086 | 0.0023%  | 4     |
| Acute Myocardial<br>Infarction,<br>Nonfatal                                       | 25 -<br>44 | 0.0083   | 0.0078   | 0.0025%  | 308   |
| Acute Myocardial<br>Infarction,<br>Nonfatal                                       | 45 -<br>54 | 0.019    | 0.018    | 0.0024%  | 741   |
| Acute Myocardial<br>Infarction,<br>Nonfatal                                       | 55 -<br>64 | 0.031    | 0.029    | 0.0023%  | 1239  |
| Acute Myocardial<br>Infarction,<br>Nonfatal                                       | 65 -<br>99 | 0.12     | 0.11     | 0.0021%  | 5052  |
| Mortality   |            |          |          |          |       |
| Mortality, All<br>Cause<br><sub>Notes:</sub>                                      | 30 -<br>99 | 2.4      | 2.1      | 0.0048%  | 44766 |

Affected age ranges are shown. Other age ranges are available, but the endpoints and age ranges shown 1. here are the ones used by the USEPA in their health assessments. The age ranges are consistent with the epidemiological study that is the basis of the health function.

Health effects are shown in terms of incidences of each health endpoint and how it compares to the base 2. (2035 base year health effect incidences, or "background health incidence") values. Health effects are shown for the Reduced Sacramento 4-km Modeling Domain and the 5-Air-District Region.

- The percent of background health incidence uses the mean incidence. The background health incidence 3. is an estimate of the average number of people that are affected by the health endpoint in a given population over a given period of time. In this case, the background incidence rates cover the 5-Air-District Region (estimated 2035 population of 3,271,451 persons). Health incidence rates and other health data are typically collected by the government as well as the World Health Organization. The background incidence rates used here are obtained from BenMAP.
- 4. The total number of health incidences across the 5-Air-District Region is calculated based on the modeling data. The information is presented to assist in providing overall health context.
- The technical specifications and map for the Reduced Sacramento 4-km Modeling Domain are included in 5. Appendix A, Table A-1 and Appendix B, Figure B-2 of the Guidance to Address the Friant Ranch Ruling for CEQA Projects in the Sac Metro Air District.

| Ozone Health<br>Endpoint   | Age<br>Range <sup>1</sup> | Incidences<br>Across the<br>Reduced<br>Sacramento<br>4-km<br>Modeling<br>Domain<br>Resulting<br>from<br>Project<br>Emissions<br>(per year) <sup>2,5</sup><br>(Mean) | Incidences<br>Across the<br>5-Air-<br>District<br>Region<br>Resulting<br>from<br>Project<br>Emissions<br>(per year) <sup>2</sup><br>(Mean) | Percent of<br>Background<br>Health<br>Incidences<br>Across the<br>5-Air-<br>District<br>Region <sup>3</sup> | Total<br>Number of<br>Health<br>Incidences<br>Across the<br>5-Air-<br>District<br>Region<br>(per year) <sup>4</sup> |
|--|---------------------------|---|--|---|---|
| Respiratory  |                           |   |  |   |   |
| Hospital Admissions,<br>All Respiratory  | 65 - 99                   | 0.090   | 0.071  | 0.00036%  | 19644   |
| Emergency Room<br>Visits, Asthma   | 0 - 17                    | 0.39  | 0.32   | 0.0055%   | 5859  |
| Emergency Room<br>Visits, Asthma   | 18 - 99                   | 0.64  | 0.54   | 0.0043%   | 12560   |
|  | •                         | Mortali   | ty   | •   |   |
| Mortality, Non-<br>Accidental  | 0 - 99                    | 0.057   | 0.047  | 0.00015%  | 30386   |
| Accidental       Comparison       Comparison       Comparison       Comparison       Comparison         Notes:       1.       Affected age ranges are shown. Other age ranges are available, but the endpoints and age ranges shown here are the ones used by the USEPA in their health assessments. The age ranges are consistent with the epidemiological study that is the basis of the health function.       2.       Health effects are shown in terms of incidences of each health endpoint and how it compares to the base (2035 base year health effect incidences, or "background health incidence") values. Health effects are shown for the Reduced Sacramento 4-km Modeling Domain and the 5-Air-District Region.       3.       The percent of background health incidence uses the mean incidence. The background health incidence is an estimate of the average number of people that are affected by the health endpoint in a given population over a given period of time. In this case, the background incidence rates cover the 5-Air-District Region (estimated by the period of time. In this case, the background incidence rates cover the 5-Air-District Region (estimated by the structure of the average number of people that are affected by the health endpoint in a given population over a given period of time. In this case, the background incidence rates cover the 5-Air-District Region (estimated by the structure of the average number of people that are affected by the health endpoint in a given population over a given period of time. In this case, the background incidence rates cover the 5-Air-District Region (estimated by the period by the per |                           |   |  |   |   |

the government as well as the World Health Organization. The background incidence rates used here are obtained from BenMAP.
4. The total number of health incidences across the 5-Air-District Region is calculated based on the modeling of the information is calculated based on the modeling.

2035 population of 3,271,451 persons). Health incidence rates and other health data are typically collected by

data. The information is presented to assist in providing overall health context.
5. The technical specifications and map for the Reduced Sacramento 4-km Modeling Domain are included in Appendix A, Table A-1 and Appendix B, Figure B-2 of the *Guidance to Address the Friant Ranch Ruling for CEQA Projects in the Sac Metro Air District.*

Again, it is important to note that the "model outputs are derived from the numbers of people who would be affected by [the] project due to their geographic proximity and based on average population through the Five-District-Region. The models do not take into account population subgroups with greater vulnerabilities to air pollution, except for ages for certain endpoints" (SMAQMD 2020). Therefore, it would be misleading to correlate the levels of criteria air pollutant and precursor emissions associated with project implementation to specific health outcomes. While the effects noted above could manifest

in individuals, actual effects depend on factors specific to each individual, including life stage (e.g., older adults are more sensitive), preexisting cardiovascular or respiratory diseases, and genetic polymorphisms. Even if this specific medical information was known about each individual, there are wide ranges of potential outcomes from exposure to ozone precursors and particulates, from no effect to the effects listed in the tables. Ultimately, the health effects associated with the project, using the SMAQMD guidance "are conservatively estimated, and the actual effects may be zero" (SMAQMD 2020).

### CONCLUSION: CRITERIA POLLUTANT HEALTH RISKS

Neither SMAQMD nor the County of Sacramento have adopted thresholds of significance for the assessment of health risks related to the emission of criteria pollutants. Furthermore, an industry standard level of significance has not been adopted or proposed. Due to the lack of adopted thresholds of significance the health risks, this data is presented for informational purposes and does not represent an attempt to arrive at any level-of-significance conclusions.

### Noise

This section supplements the Initial Study Checklist by analyzing if the proposed project would:

- Cause a significant environmental impact due to a conflict with any applicable land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect.
- Generation of a substantial temporary or permanent increase in ambient noise level in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies.

The existing ambient noise at the project site is defined primarily by railroad noise and traffic noise from Elverta Road. The project proposes a new four-story office and associated warehouse and industrial-commercial yard adjacent to the existing railroad tracks. Noise associated with the railroad may potentially impact the new uses and workers at this project site.

### General Plan Noise Element

The goals of the Sacramento County General Plan Noise Element are to: (1) protect the citizens of Sacramento County from exposure to excess noise and (2) protect the economic base of Sacramento County by preventing incompatible land uses from encroaching upon existing planned noise-producing uses. The General Plan defines a noise sensitive outdoor area as the primary activity area associated with any given land uses at which noise sensitivity exists. Noise sensitivity generally occurs in locations where there is an expectation of relative quiet, or where noise could interfere with the activity which takes place in the outdoor area. An example is a backyard, where loud noise could interfere with the ability to engage in normal conversation.

The Noise Element of the General Plan establishes noise exposure criteria to aid in determining land use compatibility by defining the limits of noise exposure for sensitive land uses. There are policies for noise receptors or sources, transportation or non-transportation noise, and interior and exterior noise. The following policy pertains to the proposed project:

NO-1. The noise level standards for noise-sensitive areas of new uses affected by traffic or railroad noise sources in Sacramento County are shown by Table 1 [Table IS-6]. Where the noise level standards of Table 1 are predicted to be exceeded at new uses proposed within Sacramento County which are affected by traffic or railroad noise, appropriate noise mitigation measures shall be included in the project design to reduce projected noise levels to a state of compliance with the Table 1 standards.

# Table IS-6: Noise Element Table 1Noise Standard for New Uses Affected by Traffic or Railroad Noise

| New Land Use   | Sensitive Outdoor Area –<br>L <sub>dn</sub> | Sensitive Interior Area –<br>L <sub>dn</sub> |
|--|---|--|
| All Residential <sup>5</sup>                                   | 65  | 45   |
| Transient lodging <sup>3,5</sup>                               | 65  | 45   |
| Hospitals and nursing homes <sup>3,4,5</sup>                   | 65  | 45   |
| Theaters and auditoriums <sup>3</sup>                          | None  | 35   |
| Churches, meeting halls, schools, libraries, etc. <sup>3</sup> | 65  | 40   |
| Office buildings <sup>3</sup>                                  | 65  | 45   |
| Commercial buildings <sup>3</sup>                              | None  | 50   |
| Playgrounds, parks, etc  | 70  | None   |
| Industry <sup>3</sup>  | 65  | 50   |

1. Sensitive areas are defined in acoustical terminology section.

- 2. Interior noise level standards are applied within noise-sensitive areas of the various land uses, with windows and doors in the closed positions.
- 3. Where there are no sensitive exterior spaces proposed for these uses, only the interior noise level standard shall apply.
- Hospitals are often noise-generating uses. The exterior noise level standards for hospitals are applicable only at clearly identified areas designated for outdoor relaxation either by hospital staff or patients.
- If this use is affected by railroad noise, a maximum (L<sub>max</sub>) noise level standard of 70 dB shall be applied to all sleeping rooms to reduce the potential for sleep disturbance during nighttime train passages.

## Impact Analysis

The proposed project is an industrial use with a four-story office building, warehouse and outdoor storage yard. According to Table IS-6, industry (industrial uses) has an exterior noise standard of 65dB and an interior noise standard of 50dB. Industrial uses inherently generate more noise than other uses and employees are provided appropriate personal protection equipment; however, General Plan policy NO-1 (listed above) is intended to limit the exposure of excessive noise within interior office space. The project is adjacent to the railroad where it crosses Elverta Road. This rail line supports freight traffic, which are generally heavier and louder than passenger trains. Further, at the at-grade road

crossings, trains use their horn to warn vehicle traffic. Since the train noise is by far the louder source of noise, traffic noise associated with Elverta Road is not discussed in this document.

In order to predict railroad noise at the proposed project site, the information contained in Table 3 of the Sacramento County General Plan Background to the Noise Element<sup>1</sup> is used in this analysis (Table IS-7). As stated in the Background document, freight traffic is variable day by day and therefore Table 3 provides the distance to the 65 decibel for a range of railroad operations – number of trains and horn use.

| Daily Operations | Distance to 65 dB Ldn (feet) |           |  |  |
|------------------|------------------------------|-----------|--|--|
| Daily Operations | Without Horn                 | With Horn |  |  |
| 20               | 217                          | 467       |  |  |
| 25               | 252                          | 542       |  |  |
| 30               | 284                          | 612       |  |  |
| 35               | 315                          | 679       |  |  |
| 40               | 344                          | 742       |  |  |

# Table IS-7: [Table 3] Estimated Daily Operations and Distances to Railroad Noise Contours (feet) Sacramento County

Using the median number of daily operations (30), the 65 dB noise contour is 284 feet without the horn and 612 feet with the horn. The project is located adjacent to the atgrade railroad crossing with Elverta Road; therefore, it is assumed that the train would use their horn requiring a minimum distance of 612 feet to meet exterior noise standards for sensitive outdoor uses. The proposed office building is approximately 126 feet from the center line of the railroad track. When the noise decibel and corresponding distance is known, an approximate noise decibel for the proposed distance can be calculated assuming a 4.5 dB increase in attenuation per doubling distance for moving noise sources. The proposed project would therefore be exposed to noise levels ranging from 70 dB without horn to 75 dB with horn. Railroad noise would exceed General Plan exterior and interior noise levels for the proposed development.

Industrial uses generally are noise producing, and the exterior noise levels pertain to outdoor areas used by sensitive receptors, i.e., public/employee seating area. This is not currently depicted on the proposed site plans; therefore, the General Plan noise

<sup>&</sup>lt;sup>1</sup> County of Sacramento, Community Planning and Development Department. *Noise Element: Background to the 1993 General Plan as Amended*. 2011. Accessed online December 6, 2022, <u>Sacramento County General Plan Noise Element Background (saccounty.gov)</u>

standards for exterior noise levels would not apply to this project. Similarly, the work yard associated with the project would not be subjected to the General Plan exterior noise standards, as it would normally produce noise above 65 dB.

As stated above, the proposed office building would be approximately 126 feet from the railroad tracks and would be subject to noise levels between 70 to 75 dB. Standard building construction assuming windows and doors are closed generally provides a 25 dB reduction for interior noise levels. Since the proposed office building would be exposed to noise levels at or above 70 dB, specific building construction methods (higher STC rated windows, increasing wall mass, roof treatments) are needed to reduce interior noise levels to 50 dB or lower. The use of sound barriers would not be effective for this project since the building is four stories tall and the sound barrier would not block the line of sight to the railroad track. Mitigation requiring an acoustical analysis, demonstrating that the proposed construction materials will achieve the necessary interior sound attenuation for industry, prior to building permit approval is recommended to ensure interior noise levels will not conflict with a General Plan policy. With mitigation, project impacts associated with noise are *less than significant*.

### HYDROLOGY AND WATER QUALITY

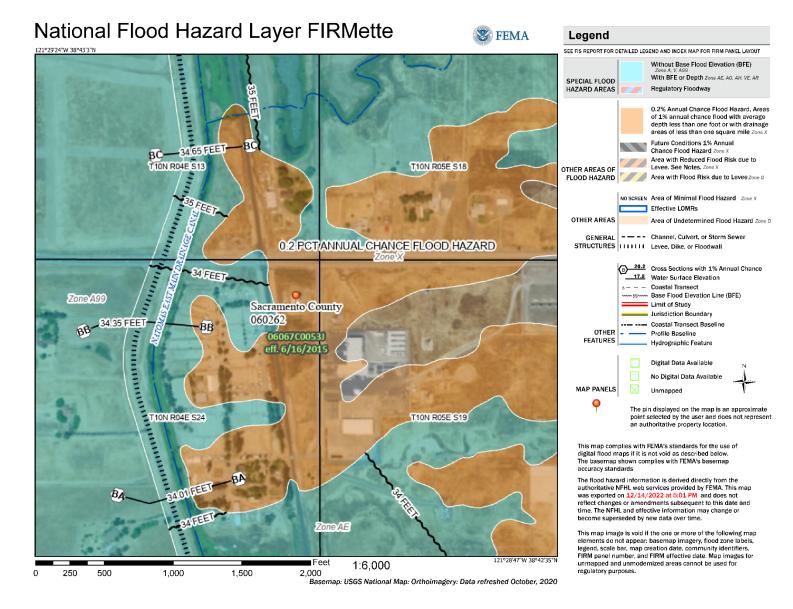
This section supplements the Initial Study Checklist by analyzing if the proposed project would:

- Create or contribute runoff that would exceed the capacity of existing or planned stormwater drainage systems.
- Create substantial sources of polluted runoff or otherwise substantially degrade ground or surface water quality.

### FLOODING AND DRAINAGE

The northern two-thirds of project site is within Zone X and the southern third of the project site is within Zone AE as determined by the 2015 FEMA Flood Insurance Rate Map, panel number 06067C0053J (reference Plate IS-5). Flood Zone X is defined as an area determined to be outside the 100-year floodplain, which indicates there is statistically, for insurance rate mapping purposes, a less than 0.2 percent chance of a flood event occurring on the site for any given year. Zone AE is defined as an area where the base flood elevation has been determined.





The proposed project will develop the northern portion of the property outside of the AE flood zone. A Preliminary Drainage Study prepared by Area West Engineers, details the existing and proposed site conditions. There are two large watersheds which flow onto the project site. The project will need to accommodate the off-site flows along with the increase in on-site flows due to the increased impervious areas. The project proposes to install two stormwater detention basins – one adjacent to Elverta Road and one south of the new work yard to accommodate these flows (reference Plate IS-4). The Sacramento County Department of Water Resources reviewed the Preliminary Drainage Study and provided comments regarding the proposed detention basins and low impact development/hydromodification design. The drainage study shows that even though the project will increase impervious surfaces, the project will be able to incorporate stromwater design features (detention basins) to ensure on- and off-site flooding impacts are minimized. Development activities would result in no new impacts to drainage and flooding; therefore, impacts are **less than significant**.

### WATER QUALITY

### CONSTRUCTION WATER QUALITY: EROSION AND GRADING

Construction on undeveloped land exposes bare soil, which can be mobilized by rain or wind and displaced into waterways or become an air pollutant. Construction equipment can also track mud and dirt onto roadways, where rains will wash the sediment into storm drains and thence into surface waters. After construction is complete, various other pollutants generated by site use can also be washed into local waterways. These pollutants include, but are not limited to, vehicle fluids, heavy metals deposited by vehicles, and pesticides or fertilizers used in landscaping.

Sacramento County has a National Pollutant Discharge Elimination System (NPDES) Municipal Stormwater Permit issued by Regional Water Board. The Municipal Stormwater Permit requires the County to reduce pollutants in stormwater discharges to the maximum extent practicable and to effectively prohibit non-stormwater discharges. The County complies with this permit in part by developing and enforcing ordinances and requirements to reduce the discharge of sediments and other pollutants in runoff from newly developing and redeveloping areas of the County.

The County has established a Stormwater Ordinance (Sacramento County Code 15.12). The Stormwater Ordinance prohibits the discharge of unauthorized non-stormwater to the County's stormwater conveyance system and local creeks. It applies to all private and public projects in the County, regardless of size or land use type. In addition, Sacramento County Code 16.44 (Land Grading and Erosion Control) requires private construction sites disturbing one or more acres or moving 350 cubic yards or more of earthen material to obtain a grading permit. To obtain a grading permit, project proponents must prepare and submit for approval an Erosion and Sediment Control (ESC) Plan describing erosion and sediment control best management practices (BMPs) that will be implemented during construction to prevent sediment from leaving the site and entering the County's storm drain system or local receiving waters. Construction projects not subject to SCC 16.44 are subject to the Stormwater Ordinance (SCC 15.12) described above.

In addition to complying with the County's ordinances and requirements, construction sites disturbing one or more acres are required to comply with the State's General Stormwater Permit for Construction Activities (CGP). CGP coverage is issued by the Control State Water Resources Board (State Board) http://www.waterboards.ca.gov/water issues/programs/stormwater/construction.shtml and enforced by the Regional Water Board. Coverage is obtained by submitting a Notice of Intent (NOI) to the State Board prior to construction and verified by receiving a WDID#. The CGP requires preparation and implementation of a site-specific Stormwater Pollution Prevention Plan (SWPPP) that must be kept on site at all times for review by the State inspector.

Applicable projects applying for a County grading permit must show proof that a WDID # has been obtained and must submit a copy of the SWPPP. Although the County has no enforcement authority related to the CGP, the County does have the authority to ensure sediment/pollutants are not discharged and is required by its Municipal Stormwater Permit to verify that SWPPPs include the minimum components.

The project must include an effective combination of erosion, sediment and other pollution control BMPs in compliance with the County ordinances and the State's CGP.

Erosion controls should always be the *first line of defense*, to keep soil from being mobilized in wind and water. Examples include stabilized construction entrances, tackified mulch, 3-step hydroseeding, spray-on soil stabilizers and anchored blankets. Sediment controls are the *second line of defense*; they help to filter sediment out of runoff before it reaches the storm drains and local waterways. Examples include rock bags to protect storm drain inlets, staked or weighted straw wattles/fiber rolls, and silt fences.

In addition to erosion and sediment controls, the project must have BMPs in place to keep other construction-related wastes and pollutants out of the storm drains. Such practices include, but are not limited to: filtering water from dewatering operations, providing proper washout areas for concrete trucks and stucco/paint contractors, containing wastes, managing portable toilets properly, and dry sweeping instead of washing down dirty pavement.

It is the responsibility of the project proponent to verify that the proposed BMPs for the project are appropriate for the unique site conditions, including topography, soil type and anticipated volumes of water entering and leaving the site during the construction phase. In particular, the project proponent should check for the presence of colloidal clay soils on the site. Experience has shown that these soils do not settle out with conventional sedimentation and filtration BMPs. The project proponent may wish to conduct settling column tests in addition to other soils testing on the site, to ascertain whether conventional BMPs will work for the project.

If sediment-laden or otherwise polluted runoff discharges from the construction site are found to impact the County's storm drain system and/or Waters of the State, the property owner will be subject to enforcement action and possible fines by the County and the Regional Water Board. Project compliance with requirements outlined above, as administered by the County and the Regional Water Board will ensure that project-related erosion and pollution impacts are *less than significant*.

### **OPERATION: STORMWATER RUNOFF**

Development and urbanization can increase pollutant loads, temperature, volume and discharge velocity of runoff over the predevelopment condition. The increased volume, increased velocity, and discharge duration of stormwater runoff from developed areas has the potential to greatly accelerate downstream erosion and impair stream habitat in natural drainage systems. Studies have demonstrated a direct correlation between the degree of imperviousness of an area and the degradation of its receiving waters. These impacts must be mitigated by requiring appropriate runoff reduction and pollution prevention controls to minimize runoff and keep runoff clean for the life of the project.

The County requires that projects include source and/or treatment control measures on selected new development and redevelopment projects. Source control BMPs are intended to keep pollutants from contacting site runoff. Examples include "No Dumping-Drains to Creek/River" stencils/stamps on storm drain inlets to educate the public, and providing roofs over areas likely to contain pollutants, so that rainfall does not contact the pollutants. Treatment control measures are intended to remove pollutants that have already been mobilized in runoff. Examples include vegetated swales and water quality detention basins. These facilities slow water down and allow sediments and pollutants to settle out prior to discharge to receiving waters. Additionally, vegetated facilities provide filtration and pollutant uptake/adsorption. The project proponent should consider the use of "low impact development" techniques to reduce the amount of imperviousness on the site, since this will reduce the volume of runoff and therefore will reduce the size/cost of stormwater quality treatment required. Examples of low impact development techniques include pervious pavement and bioretention facilities.

The County requires developers to utilize the *Stormwater Quality Design Manual for the Sacramento Region, 2018* (Design Manual) in selecting and designing post-construction facilities to treat runoff from the project. Regardless of project type or size, developers are required to implement the minimum source control measures (Chapter 4 of the Design Manual). Low impact development measures and Treatment Control Measures are required of all projects exceeding the impervious surface threshold defined in Table 3-2 and 3-3 of the Design Manual. Further, depending on project size and location, hydromodification control measures may be required (Chapter 5 of the Design Manual).

Updates and background on the County's requirements for post-construction stormwater quality treatment controls, along with several downloadable publications, can be found at the following websites:

http://www.waterresources.saccounty.net/stormwater/Pages/default.aspx

http://www.beriverfriendly.net/Newdevelopment/

The final selection and design of post-construction stormwater quality control measures is subject to the approval of the County Department of Water Resources; therefore, they should be contacted as early as possible in the design process for guidance. Project compliance with requirements outlined above will ensure that project-related stormwater pollution impacts are *less than significant*.

### **BIOLOGICAL RESOURCES**

This section supplements the Initial Study Checklist by analyzing if the proposed project would:

- Have a substantial adverse effect on any special status species, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, or threaten to eliminate a plant or animal community.
- Have a substantial adverse effect on streams, wetlands, or other surface waters that are protected by federal, state, or local regulations and policies.

### BIOLOGICAL RESOURCES – REGULATORY SETTING

### FEDERAL REGULATIONS

### FEDERAL ENDANGERED SPECIES ACT

The Federal Endangered Species Act (FESA) of 1973 protects species that are federally listed as endangered or threatened with extinction. FESA prohibits the unauthorized "take" of listed wildlife species. Take includes harassing, harming, pursuing, hunting, shooting, wounding, killing, trapping, capturing, or collecting wildlife species or any attempt to engage in such activities. Harm includes significant modifications or degradations of habitats that may cause death or injury to protected species by impairing their behavioral patterns. Harassment includes disruption of normal behavior patterns that may result in injury to or mortality of protected species. Civil or criminal penalties can be levied against persons convicted of unauthorized "take." In addition, FESA prohibits malicious damage or destruction of listed plant species on federal lands or in association with federal actions, and the removal, cutting, digging up, damage, or destruction of listed plant species in violation of state law. FESA does not afford any protections to federally listed plant species that are not also included on a state endangered species list on private lands with no associated federal action.

### WETLANDS AND WATERS OF THE U.S.

Federal and state regulation (Clean Water Act Sections 404 and 401) uses the term "surface water" to refer to all standing or flowing water which is present aboveground either perennially or seasonally. There are many types of surface waters, but the two major groupings are linear waterways with a bed and bank (streams, rivers, etc) and wetlands. The Clean Water Act has defined the term wetland to mean "those areas that are inundated or saturated by surface or ground water at a frequency and duration

sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions". The term "wetlands" includes a diverse assortment of habitats such as perennial and seasonal freshwater marshes, vernal pools, and wetted swales. The 1987 Army Corps Wetlands Delineation Manual is used to determine whether an area meets the technical criteria for a wetland and is therefore subject to local, State or Federal regulation of that habitat type. A delineation verification by the U.S. Army Corps of Engineers will verify the size and condition of the wetlands and other waters in question, and will help determine the extent of government jurisdiction.

The Clean Water Act establishes a "no net" loss" policy regarding wetlands for the state and federal governments, and General Plan Policy CO-58 establishes a "no net loss" policy for Sacramento County.

Wetlands are regulated by both the Federal and State government, pursuant to the Clean Water Act Section 404 (Federal) and Section 401 (State). The U. S. Army Corps of Engineers (USACE) is generally the lead agency for the federal permit process, and the Central Valley Regional Water Quality Control Board (CVRWQCB) is generally the lead agency for the state permit process. The Clean Water Act protects all "navigable waters", which are defined as traditional navigable waters that are or were used for commerce, or may be used for interstate commerce; tributaries of covered waters; and wetlands adjacent to covered waters, including tributaries.

In addition to the Clean Water Act, the state also has jurisdiction over impacts to surface waters through the Porter-Cologne Water Quality Control Act, which <u>does not</u> require that waters be "navigable". For this reason, Federal non-jurisdictional waters – isolated wetlands – can be regulated by the State of California pursuant to Porter-Cologne.

The Clean Water Act establishes a "no net" loss" policy regarding wetlands for the state and federal governments, and General Plan Policy CO-58 establishes a "no net loss" policy for Sacramento County. Pursuant to these policies, any wetlands to be excavated or filled require 1:1 mitigation, and construction within the wetlands cannot take place until the appropriate permit(s) have been obtained from the Army Corps, the U.S. Fish and Wildlife Service (USFWS), the Regional Water Board, the California Department of Fish and Wildlife and any other agencies with authority over surface waters. Any loss of delineated wetlands not mitigated for through the permitting process must be mitigated, pursuant to County policy. Appropriate mitigation may include establishment of a conservation easement over wetlands, purchase of mitigation banking credits, or similar measures.

### STATE REGULATIONS

### STATE ENDANGERED SPECIES ACT

With limited exceptions, the California Endangered Species Act (CESA) of 1984 protects state-designated endangered and threatened species in a way similar to FESA. For projects on private property (i.e. that for which a state agency is not a lead agency), CESA enables CDFW to authorize take of a listed species that is incidental to carrying out an

otherwise lawful project that has been approved under CEQA (Fish & Game Code Section 2081).

### CALIFORNIA FISH AND GAME CODE, SECTION 3503.5 - RAPTOR NESTS

Section 3503.5 of the Fish and Game Code makes it unlawful to take, possess, or destroy hawks or owls, unless permitted to do so, or to destroy the nest or eggs of any hawk or owl.

### LOCAL REGULATIONS

### COUNTY OF SACRAMENTO GENERAL PLAN

The Conservation Element of the Sacramento County General Plan (under Policy CO-58) currently provides protection to various ecosystems. Specifically, it "ensures no net loss of wetlands, riparian woodlands, and oak woodlands."

### SPECIAL STATUS SPECIES

The project site is located just east of the Natomas Basin Conservancy area and south of the Sacramento/Sutter County line. This area was once rich with rice fields and crops and provides habitat for many endangered and threatened species. Species surveys or habitat assessments have not been performed for the project site; however, County staff (A. Little), has conducted a desktop research and field investigation to determine the presence of suitable habitat. The desktop research included reviewing several databases for species within a five-mile buffer:

- U.S. Fish and Wildlife Service (USFWS) Information for Planning and Consultation (IPaC) accessed online December 29, 2022.
- California Department of Fish and Wildlife (CDFW) California Natural Diversity Database (CNDDB) December 29, 2022.

Species with the potential to occur or have suitable habitat on the project site based on these database reviews are presented in Table IS-8 below and represented in Plate IS-6.

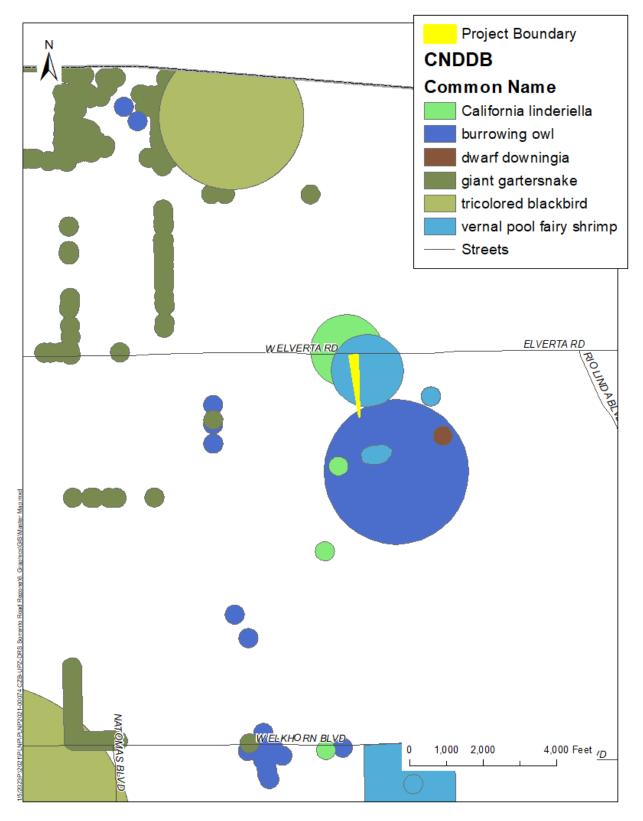


Plate IS-6: CNDDB Map

| Species  | Status <sup>1</sup> | Habitat <sup>1</sup>   | Potential for Occurrence   |  |  |  |  |
|--|---------------------|--|--|--|--|--|--|
|  | BIRDS               |  |  |  |  |  |  |
| Burrowing Owl<br>Athene cunicularia<br>hypugea | CSC                 | Frequents open grasslands and<br>shrublands with perches and burrows.<br>Nests and roosts in old burrows of<br>small mammals and rubble piles.<br>Listed for breeding habitat.   | Low Potential. The nearest recorded occurrence is within a 1/4-mile of the project site. During a site visit on 12/20/22, evidence of burrowing owls or burrow habitat were not observed.                        |  |  |  |  |
| Swainson's Hawk<br>Buteo swainsoni             | ST                  | Breeds in stands with few trees in<br>juniper-sage flats, riparian areas, and<br>oak savannah. Requires adjacent<br>suitable foraging areas such as<br>grasslands or grain fields supporting<br>rodent populations.  | Low Potential. The nearest recorded occurrence is 2.4 miles to the southwest. The project site does not contain nesting habitat as there are no large trees on the site. No nests were observed in nearby trees. |  |  |  |  |
| Tricolored Blackbird<br>Agelaius tricolor      | ST                  | The species is listed for breeding<br>habitat. Known to nest near marshes<br>in large (several hundred to several<br>thousand birds) breeding colonies in<br>habitat made up of blackberry thickets,<br>bulrush ( <i>Scrirpus</i> sp.) or cattails<br>( <i>Typha</i> sp.) patches. | Not Present. The nearest recorded occurrence is 1.3 miles to the north. The project site, nor adjacent properties contain suitable nesting habitat.  |  |  |  |  |
| White-Tailed Kite<br><i>Elanus leucurus</i>    | CFP, SA             | Inhabit low-elevation grasslands,<br>wetlands dominated by grasses, oak<br>woodlands, and agricultural and<br>riparian areas. The species is listed<br>for nesting.  | Not Present. The nearest recorded occurrence is 3.3 miles to the southeast. The project site does not contain nesting habitat.   |  |  |  |  |

# Table IS-8: Special Status Species

| Species   | Status <sup>1</sup> | Habitat <sup>1</sup>   | Potential for Occurrence  |  |  |
|---|---------------------|--|---|--|--|
| REPTILES  |                     |  |   |  |  |
| Giant Garter Snake<br>Thamnophis gigas  | FT, ST              | Endemic to valley floors of the<br>Sacramento and San Joaquin Valleys.<br>Prefers freshwater marsh and low<br>gradient streams. Has adapted to rice<br>agriculture, drainage channels, and<br>irrigation ditches. Requires permanent<br>water, emergent vegetation, and<br>upland habitat for basking and cover. | Not Present. The nearest recorded occurrence is <sup>3</sup> / <sub>4</sub> -mile to the west (across the railroad tracks). There is no suitable aquatic habitat on or within 200 feet of the project site.   |  |  |
|   |                     | AMPHIBIA   | NS  |  |  |
| California Tiger<br>Salamander<br><i>Ambystoma</i><br>californiense             | FT, ST              | Endemic to annual grasslands and<br>valley-foothill habitats in California.<br>Adults spend most time in<br>subterranean refugia, particularly in<br>ground squirrel burrows. Seasonal<br>ponds or vernal pools are required for<br>breeding.  | Not Present. This species is range within Sacramento County is generally south of the Cosumnes River.   |  |  |
|   |                     | INVERTEBRA   | ATES  |  |  |
| California Linderiella<br><i>Linderiella</i><br>occidentalis                    | SA                  | A fairy shrimp which most often<br>occupies pools that are vegetated and<br>contain clear water. Not uncommon to<br>observe the species in mud-bottomed<br>pools with slightly turbid water. <sup>2</sup>  | Low Potential. The nearest recorded occurrence is approximately 500 feet to the northwest. The occurrence was originally recorded in 1992 and is along the west side of the rail road track north of Elverta Road. There are no direct surface swale connections to the proposed project site and the wetland signature areas are inundated with grasses and weeds. Suitable habitat is marginal. |  |  |
| Valley Elderberry<br>Longhorn Beetle<br>Desmocerus<br>californicus<br>dimorphus | FT                  | Associated with mature elderberry<br>( <i>Sambucus</i> spp.) trees/shrubs found in<br>riparian forests in the Central Valley<br>(USFWS, 1999).   | Not Present. The host plant, <i>Sambucus sp.</i> , is not present on the project site.  |  |  |

| Species  | Status <sup>1</sup> | Habitat <sup>1</sup>   | Potential for Occurrence  |
|--|---------------------|--|---|
| Vernal Pool Fairy<br>Shrimp<br><i>Branchinecta lynchi</i>  | FT                  | Inhabit alkaline pools, ephemeral<br>drainages, rock outcrop pools, ditches,<br>stream oxbows, stockponds, vernal<br>pools, vernal swales, and other<br>seasonal wetlands. Also found in<br>basalt flow depression pools in<br>unplowed grasslands. <sup>2</sup> | Low Potential. The nearest recorded occurrence is approximately<br>800 feet to the east. The occurrence is dated 1996 and is likely<br>associated with the defined wetlands and pools surrounding the<br>WPA property. There are no direct surface swale connections to<br>the proposed project site and the wetland signature areas are<br>inundated with grasses and weeds. Suitable habitat is marginal. |
| Vernal Pool Tadpole<br>Shrimp<br><i>Lepidurus packardi</i> | FE                  | Inhabits small to large vernal pools containing clear to highly turbid water. <sup>2</sup>   | Not Present. The nearest recorded occurrences is 4.5 miles to the southeast.  |
| PLANTS   |                     |  |   |
| Dwarf Downingia<br><i>Downingia pusilla</i>                | List 2              | Vernal pools and mesic areas in valley<br>and foothill grasslands; elevation 3 –<br>1,460 ft (blooms Mar. – May)   | Low Potential. The nearest recorded occurrence is 0.5 miles to the southeast. There is no hydrological connection to the known occurrence. The wetland signatures are not indicative of vernal pool and therefore suitable habitat is marginal.   |
| Legenere<br>Legenere limosa                                | List 1B             | Vernal pools; elevation 0 – 2,900 ft<br>(blooms Apr. – Jun.)   | Low Potential. The nearest recorded occurrence is 3.5 miles to the southeast. There is no hydrological connection to the known occurrence. The wetland signatures are not indicative of vernal pool and therefore suitable habitat is marginal.   |

Relevant species compiled from the California Dept. of Fish and Wildlife Natural Diversity Data Base (2011) and the U.S. Fish and Wildlife Species List for Sacramento County

1. Listing status sources and, unless otherwise specified, habitat description sources (life history accounts) are:

California Species: <a href="https://wildlife.ca.gov/Conservation/SSC">https://wildlife.ca.gov/Conservation/SSC</a> for the general webpage where you can use the links, or use the "search" field in the upper right-hand corner – for instance, enter "American Badger life history" – to obtain life history accounts. Most Bird Accounts are <a href="https://wildlife.ca.gov/Conservation/SSC/Birds">https://wildlife.ca.gov/Conservation/SSC/Birds</a>, most Bird Accounts are <a href="https://wildlife.ca.gov/Conservation/SSC/Birds">https://wildlife.ca.gov/Conservation/SSC/Birds</a>, most Bird Accounts are <a href="https://wildlife.ca.gov/Conservation/SSC/Birds">https://wildlife.ca.gov/Conservation/SSC/Birds</a>, most Fish Accounts are <a href="https://wildlife.ca.gov/Conservation/SSC/Fishes">https://wildlife.ca.gov/Conservation/SSC/Birds</a>, and most reptile and amphibian accounts are <a href="https://wildlife.ca.gov/Conservation/SSC/Amphibians-Reptiles\_Last accessed October 20">https://wildlife.ca.gov/Conservation/SSC/Amphibians-Reptiles\_Last accessed October 20</a>, 2020.

Federal Species: https://www.fws.gov/office/sacramento-fish-and-wildlife/species\_Last accessed January 13, 2023.

California Native Plant Society: <u>http://www.rareplants.cnps.org/</u> Last accessed December 2022.

2. United States Fish and Wildlife Service, "Recovery Plan for Vernal Pool Ecosystems of California and Southern Oregon", December 2005.

FE = Federal Endangered; FT = Federal Threatened; FC = Federal Candidate

SE = State of California Endangered; ST = State of California Threatened; CSC = State of California Species of Special Concern; CFP = State of California Fully Protected; SA = Special Animal

List 1B = California Native Plant Society Endangered, Threatened, or Rare in California

List 2 = California Native Plant Society Endangered, Threatened, or Rare in California but more common elsewhere

### BURROWING OWL

According to the California Fish and Wildlife life history account for the species, burrowing owl (*Athene cunicularia*) habitat can be found in annual and perennial grasslands, deserts, and arid scrublands characterized by low-growing vegetation. Burrows are the essential component of burrowing owl habitat. Both natural and artificial burrows provide protection, shelter, and nesting sites for burrowing owls. Burrowing owls typically use burrows made by fossorial mammals, such as ground squirrels or badgers, but also use human-made structures such as cement culverts; cement, asphalt, or wood debris piles; or openings beneath cement or asphalt pavement. Burrowing owls are listed as a California Species of Special Concern due to loss of breeding habitat.

Burrowing owls may use a site for breeding, wintering, foraging, and/or migration stopovers. Breeding season is generally defined as spanning February 1 to August 31 and wintering from September 1 to January 31. Occupancy of suitable burrowing owl habitat can be verified at a site by detecting a burrowing owl, its molted feathers, cast pellets, prey remains, eggshell fragments, or excrement at or near a burrow entrance. Burrowing owls exhibit high site fidelity, reusing burrows year after year.

According to the California Fish and Wildlife "Staff Report on Burrowing Owl Mitigation" (March 2012), surveys for burrowing owl should be conducted whenever suitable habitat is present within 500 feet of a proposed impact area; this is also consistent with the "Burrowing Owl Survey Protocol and Mitigation Guidelines" published by The California Burrowing Owl Consortium (April 1993). Occupancy of burrowing owl habitat is confirmed whenever one burrowing owl or burrowing owl sign has been observed at a burrow within the last three years.

The California Fish and Wildlife Staff Report on Burrowing Owl Mitigation indicates that the impact assessment should address the factors which could impact owls, the type and duration of disturbance, the timing and duration of the impact, and the significance of the impacts. The assessment should also take into account existing conditions, such as the visibility and likely sensitivity of the owls in question with respect to the disturbance area and any other environmental factors which may influence the degree to which an owl may be impacted (e.g. the availability of suitable habitat).

No suitable burrows or owls were observed during the site visit in December 2022. While the habitat present on the project site is marginal at best, since there are known occurrences within 1/4 mile, surveys should be conducted consistent with the above mentioned reports and publications prior to land disturbance. Mitigation is recommended to ensure impacts to nesting burrowing owls are *less than significant*.

### VERNAL POOL CRUSTACEANS

According to the Recovery Plan for Vernal Pool Ecosystems of California and Southern Oregon (vernal pool recovery plan)<sup>2</sup>, California linderiella, midvalley fairy shrimp, vernal pool fairy shrimp, and vernal pool tadpole shrimp use the same habitat types, though California linderiella tends to prefer deeper pools. The shrimp feed on algae, bacteria, protozoa, rotifers and bits of detritus. The females carry their eggs in a ventral brood sac until they are dropped to the bottom of the pool, or the mother dies and sinks. At the end of the rainy season, as the pool dries up, the eggs remain in a dormant stage in the dried pool until the rains of the next season, or other environmental stimuli cause them to hatch. Cysts will hatch when the pool refills, although not all cysts present will hatch during the following rainy season, and they may remain dormant in the soil for multiple seasons.

Survey requirements and mitigation protocols published by U.S. Fish and Wildlife Service ("Interim Survey Guidelines to Permittees for Recovery Permits under Section 10(a)(1)(A) of the Endangered Species Act for the Listed Vernal Pool Branchiopods" published April 19, 1996 and the Programmatic Formal Endangered Species Act Consultation published on February 28, 1996) are only required by U.S. Fish and Wildlife Service for the two species listed under the ESA: vernal pool fairy shrimp and vernal pool tadpole shrimp. However, the discussions and mitigation below apply to the two Species of Concern, California linderiella and midvalley fairy shrimp. Surveys to determine presence or absence of the species must include either two years of wet season surveys completed within a 5-year period or consecutive wet season and dry season surveys.

A USFWS programmatic consultation was published for vernal pool fairy shrimp and vernal pool tadpole shrimp on February 28, 1996. Programmatic consultation can only be used by Projects involving a maximum impact of one acre; all other projects must be individually permitted through the Army Corps and the U.S. Fish and Wildlife Service, but it is reasonable to assume that vernal pool avoidance and mitigation requirements developed during the individual permitting process would be similar to those found in the programmatic consultation.

Programmatic consultation specifies that if filling or excavation occurs within any portion of a vernal pool, the entire vernal pool should be considered directly impacted. Programmatic consultation also indicates that mitigation for direct impacts (removal of wetlands) requires both preservation of existing wetlands and creation of wetlands, at ratios that vary depending on whether the mitigation bank credits are at banks approved by U.S. Fish and Wildlife (2:1 and 1:1 preservation and creation at approved banks, and 3:1 and 2:1 preservation and creation at non-approved banks).

<sup>&</sup>lt;sup>2</sup> United States Fish and Wildlife Service, "Recovery Plan for Vernal Pool Ecosystems of California and Southern Oregon", December 2005.

#### IMPACT ANALYSIS

There are recorded occurrences of vernal pool fairy shrimp and California linderiella within 800 feet of the project site. The proposed project will directly impact approximately 0.51 acres of wetlands. While the wetland signatures on the project site do not show typical characteristics of vernal pools and there is no direct surface water connection with those occurrences, absent a formal survey, presence of vernal pool crustaceans cannot be ruled out. Mitigation is recommended consistent with the Programmatic Consultation and ensures impacts to vernal pool crustaceans are *less than significant*.

### RARE PLANTS

A variety of plant species are adapted to the hydrologic and soil conditions present in vernal pools, and generally do not occur elsewhere. Vernal pool habitats have dramatically declined in California, and as a result many of the plant species associated with the habitat have likewise declined. Vernal pool-associated special-status plant species found in Sacramento County are: Ahart's dwarf rush, Boggs Lake hedge-hyssop, dwarf downingia, legenere, pincushion navarretia, Sacramento Orcutt grass, and slender Orcutt grass.

There are known occurrences of dwarf downingia within ½ mile of the project site and legenere 3.5 miles from the project site. The wetland signatures on the project site are not indicative of vernal pools and habitat is marginal for these plant species. However, absent a formal survey for rare plants, presence of rare plants cannot be ruled out. Mitigation is recommended requiring a rare plant survey to determine presence/absence of species on the project site. If species are not present no further mitigation is required. If species are present and development is within 250 feet, the project proponent shall contact the USFWS and/or the CDFW for consultation and permitting. Mitigation ensures impacts to rare plants are *less than significant*.

### Aquatic Resources (Wetlands and Waters of the U.S.)

Based on aerial photo interpretations and a site visit by County staff (A. Little) on December 20, 2022, there appear to be wetland signatures within the proposed development area (reference Plate IS-7). Absent a verified wetland delineation, the impact analysis presented herein assumes that the wetland signature area meets the wetland definition. There are two wetland areas which have a combined estimated size of 0.51 acres. The area of concern is fed surface water from a culvert extending under Sorento Road and another culvert which drains the water from the project site under the railroad tracks.

Beyond the proposed development area, south of the access crossing, in the tail of the triangle, is a large wetland which is part of the larger complex to the east and west. This area is not proposed for development and there is a significant grade change, -10 feet, which would prevent any inadvertent impacts to this wetland area.

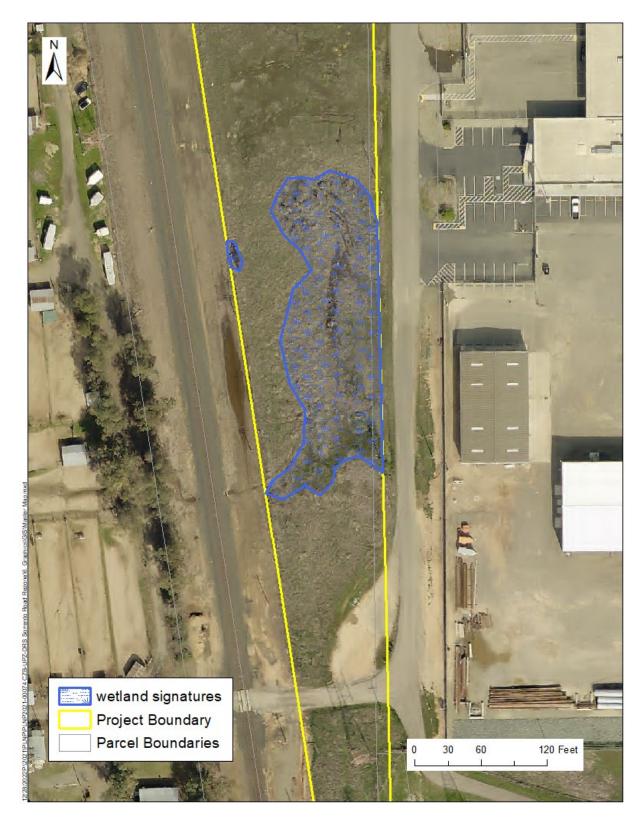


Plate IS-7: Potential Wetland Signatures

The proposed development will fill the wetland signature areas requiring mitigation consistent with the County's no net loss policy. Therefore, recommended mitigation includes proof of compensation meeting no net loss through the appropriate permitting processes with the USACE and/or State Regional Water Board. Recommended mitigation ensures impacts to wetlands are *less than significant*.

### **CULTURAL RESOURCES**

This section supplements the Initial Study Checklist by analyzing if the proposed project would:

- Cause a substantial adverse change in the significance of a historical resource
- Have a substantial adverse effect on an archaeological resource
- Disturb any human remains, including those interred outside of formal cemeteries

Under CEQA, lead agencies must consider the effects of projects on historical resources and archaeological resources. A "historical resource" is defined as a resource listed in, or determined to be eligible for listing in, the California Register of Historical Resources (CRHR), a resource included in a local register of historical resources, and any object, building, structure, site, area, place, record, or manuscript which a lead agency determines to be historically significant (Section 15064.5[a] of the Guidelines). Public Resources Code (PRC) Section 5042.1 requires that any properties that can be expected to be directly or indirectly affected by a proposed project be evaluated for CRHR eligibility. Impacts to historical resources that materially impair those characteristics that convey its historical significance and justify its inclusion or eligibility for the NRHP or CRHR are considered a significant effect on the environment (CEQA guidelines 15064.5)).

In addition to historically significant resources, an archeological site may meet the definition of a "unique archeological resource" as defined in PRC Section 21083.2(g). If unique archaeological resources cannot be preserved in place or left in an undisturbed state, mitigation measures shall be required (PRC Section 21083.2 (c)).

CEQA Guidelines Section 15064.5 (e) outlines the steps the lead agency shall take in the event of an accidental discovery of human remains in any location other than a dedicated cemetery.

### CULTURAL SETTING

A Cultural Resources Assessment, dated October 5, 2021, was prepared for the project by Peak and Associates. A search of records and historical information on file at the North Central Information Center (NCIC) of the California Historical Resources Information System (CHRIS) was conducted in February 2022 for the project area and a one-quartermile buffer. The following information and analysis is based on these reports.

The records search did not identified previously recorded resources within the project site; however, the search did identify one indigenous-period resources, six historic-period

resources within the one-quarter-mile buffer. In total, 16 cultural resources study reports are on file at the NCIC for a portion of the search area.

The records search concluded that given the extent of known cultural resources and the environmental setting, there is moderate potential for locating indigenous period and historic-period cultural resources.

On August 9, 2021, Peak and Associates conducted a field survey of the project site. The archaeologist walked parallel transects no greater than five meter separation. The archeologist noted that the site vegetation is mostly annual grasses with some introduces plants, but no trees or bushes. The thinning grasses and rodent burrows and animal trails resulted in good ground surface visibility.

The pedestrian survey resulted in the observation of: basalt ballast stone from the adjacent railway, a square pit, roughly 15 feet by 15 feet and 2-3 feet deep was noted in the same approximate location of an older building marked on a 1967 USGS topographic map, and the four concrete grain silos on the northern portion of the project site. The basalt ballast stone and square pit were carefully examined for prehistoric or historic artifacts; however, none were observed. The four grain silos are the only cultural resources on the property.

The silos are over 50 years old and were evaluated for their significance under the criteria of the California Register of Historical Resources. None of the four significance criteria (A, B, C, or D) were met for the four grain silos since these silos are common throughout the Sacramento Valley and over the United States; they are not important for associations with any person; it is not unique; and there is no potential for recovery of additional information.

### PROJECT IMPACTS

The proposed project will not remove the existing grain silos, but does involve the grading of land for new structures and stormwater retention/detention basins. Nonetheless, there is the potential to uncover buried cultural resources during grading activities. Therefore mitigation is included to ensure proper treatment of unanticipated discoveries.

Similarly, the project is unlikely to impact human remains buried outside of formal cemeteries; however, if human remains are encountered during construction, mitigation is included specifying how to comply with CEQA Guidelines Section 15064.5 (e), Sections 5097.97 and 5097.98 of the State Public Resources Code, and Section 7050.5 of the State Health and Safety Code. Therefore, with mitigation, project impacts to cultural resources will be *less than significant*.

### **GREENHOUSE GAS EMISSIONS**

This section supplements the Initial Study Checklist by analyzing if the proposed project would:

- The extent to which the project may increase or decrease greenhouse gas emissions compared to the baseline;
- Whether the project exceeds any applicable significance threshold; and
- The extent to which the project complies with regulations or requirements adopted to implement a statewide, regional, or local plan for the reduction or mitigation of greenhouse gas emissions.

### REGULATORY BACKGROUND

California has adopted statewide legislation addressing various aspects of climate change and GHG emissions mitigation. Much of this establishes a broad framework for the State's long-term GHG reduction and climate change adaptation program. Of particular importance is AB 32, which establishes a statewide goal to reduce GHG emissions back to 1990 levels by 2020, and Senate Bill (SB) 375 supports AB 32 through coordinated transportation and land use planning with the goal of more sustainable communities. SB 32 extends the State's GHG policies and establishes a near-term GHG reduction goal of 40% below 1990 emissions levels by 2030. Executive Order (EO) S-03-05 identifies a longer-term goal for 2050.<sup>3</sup>

### COUNTY OF SACRAMENTO CLIMATE ACTION PLANNING

In November of 2011, Sacramento County approved the Phase 1 Climate Action Plan Strategy and Framework document (Phase 1 CAP), which is the first phase of developing a community-level Climate Action Plan. The Phase 1 CAP provides a framework and overall policy strategy for reducing greenhouse gas emissions and managing our resources in order to comply with AB 32. It also highlights actions already taken to become more efficient, and targets future mitigation and adaptation strategies. This document is available at <a href="http://www.green.saccounty.net/Documents/sac\_030843.pdf">http://www.green.saccounty.net/Documents/sac\_030843.pdf</a>. The CAP contains policies/goals related to agriculture, energy, transportation/land use, waste, and water.

Goals in the section on agriculture focus on promoting the consumption of locally-grown produce, protection of local farmlands, educating the community about the intersection of agriculture and climate change, educating the community about the importance of open space, pursuing sequestration opportunities, and promoting water conservation in agriculture. Actions related to these goals cover topics related to urban forest management, water conservation programs, open space planning, and sustainable agriculture programs.

Goals in the section on energy focus on increasing energy efficiency and increasing the usage of renewable sources. Actions include implementing green building ordinances and

<sup>&</sup>lt;sup>3</sup> EO S-03-05 has set forth a reduction target to reduce GHG emissions by 80 percent below 1990 levels by 2050. This target has not been legislatively adopted.

programs, community outreach, renewable energy policies, and partnerships with local energy producers.

Goals in the section on transportation/land use cover a wide range of topics but are principally related to reductions in vehicle miles traveled, usage of alternative fuel types, and increases in vehicle efficiency. Actions include programs to increase the efficiency of the County vehicle fleet, and an emphasis on mixed use and higher density development, implementation of technologies and planning strategies that improve non-vehicular mobility.

Goals in the section on waste include reductions in waste generation, maximizing waste diversion, and reducing methane emissions at Kiefer landfill. Actions include solid waste reduction and recycling programs, a regional composting facility, changes in the waste vehicle fleet to use non-petroleum fuels, carbon sequestration at the landfill, and methane capture at the landfill.

Goals in the section on water include reducing water consumption, emphasizing water efficiency, reducing uncertainties in water supply by increasing the flexibility of the water allocation/distribution system, and emphasizing the importance of floodplain and open space protection as a means of providing groundwater recharge. Actions include metering, water recycling programs, water use efficiency policy, water efficiency audits, greywater programs/policies, river-friendly landscape demonstration gardens, participation in the water forum, and many other related measures.

The Phase 1 CAP is a strategy and framework document. The County adopted the Phase 2A CAP (Government Operations) on September 11, 2012. Neither the Phase 1 CAP nor the Phase 2A CAP are "qualified" plans through which subsequent projects may receive CEQA streamlining benefits. The Communitywide CAP (Phase 2B) has been in progress for some time (https://planning.saccounty.net/PlansandProjectsIn-Progress/Pages/CAP.aspx) but was placed on hold in late 2018 pending in-depth review of CAP-related litigation in other jurisdictions.

The commitment to a Communitywide CAP is identified in General Plan Policy LU-115 and associated Implementation Measures F through J on page 117 of the General Plan Land Use Element. This commitment was made in part due to the County's General Plan Update process and potential expansion of the Urban Policy Area to accommodate new growth areas. General Plan Policies LU-119 and LU-120 were developed with SACOG to be consistent with smart growth policies in the SACOG Blueprint, which are intended to reduce VMT and GHG emissions. This second phase CAP is intended to flesh out the strategies involved in the strategy and framework CAP, and will include economic analysis, intensive vetting with all internal departments, community outreach/information sharing, timelines, and detailed performance measures. County Staff prepared a final draft of the CAP, which was heard at the Planning Commission on October 25, 2021. The CAP was brought to the Board of Supervisors (BOS) as a workshop item on March 23, 2022. The CAP was revised based upon input received from the BOS and a final CAP was brought back before the BOS for approval, on September 27, 2022, but was continued to a future hearing date.

### Thresholds of Significance

Addressing GHG generation impacts requires an agency to make a determination as to what constitutes a significant impact. Governor's Office of Planning and Research's (OPR's) Guidance does not include a quantitative threshold of significance to use for assessing a proposed development's GHG emissions under CEQA. Moreover, CARB has not established such a threshold or recommended a method for setting a threshold for proposed development-level analysis.

In April 2020, SMAQMD adopted an update to their land development project operational GHG threshold, which requires a project to demonstrate consistency with CARB's 2017 Climate Change Scoping Plan. The Sacramento County Board of Supervisors adopted the updated GHG threshold in December 2020. SMAQMD's technical support document, "Greenhouse Gas Thresholds for Sacramento County", identifies operational measures that should be applied to a project to demonstrate consistency.

All projects must implement Tier 1 Best Management Practices to demonstrate consistency with the Climate Change Scoping Plan. After implementation of Tier 1 Best Management Practices, project emissions are compared to the operational land use screening levels table (equivalent to 1,100 metric tons of CO2e per year). If a project's operational emissions are less than or equal to 1,100 metric tons of CO2e per year after implementation of Tier 1 Best Management Practices, the project will result in a less than cumulatively considerable contribution and has no further action. Tier 1 Best Management Practices include:

- BMP 1 no natural gas: projects shall be designed and constructed without natural gas infrastructure.
- BMP 2 electric vehicle (EV) Ready: projects shall meet the current CalGreen Tier 2 standards.
  - EV Capable requires the installation of "raceway" (the enclosed conduit that forms the physical pathway for electrical wiring to protect it from damage) and adequate panel capacity to accommodate future installation of a dedicated branch circuit and charging station(s)
  - EV Ready requires all EV Capable improvements plus installation of dedicated branch circuit(s) (electrical pre-wiring), circuit breakers, and other electrical components, including a receptacle (240-volt outlet) or blank cover needed to support future installation of one or more charging stations

Projects that implement BMP 1 and BMP 2 can utilize the screening criteria for operation emissions outlined in Table IS-9. Projects that do not exceed 1,100 metric tons per year are then screened out of further requirements. For projects that exceed 1,100 metric tons per year, then compliance with BMP 3 is also required:

 BMP 3 – Reduce applicable project VMT by 15% residential and 15% worker relative to Sacramento County targets, and no net increase in retail VMT. In areas with above-average existing VMT, commit to provide electrical capacity for 100% electric vehicles.

SMAQMD's GHG construction and operational emissions thresholds for Sacramento County are shown in Table IS-9.

| Land Development and Construction Projects |   |                             |  |  |  |  |  |  |
|--|---|-----------------------------|--|--|--|--|--|--|
|  | Construction Phase                                    | Operational Phase           |  |  |  |  |  |  |
| Greenhouse Gas as CO <sub>2</sub> e        | 1,100 metric tons per year 1,100 metric tons per year |                             |  |  |  |  |  |  |
| Stationary Source Only                     |   |                             |  |  |  |  |  |  |
|  | Construction Phase                                    | Operational Phase           |  |  |  |  |  |  |
| Greenhouse Gas as CO <sub>2</sub> e        | 1,100 metric tons per year                            | 10,000 metric tons per year |  |  |  |  |  |  |

 Table IS-9:
 SMAQMD Thresholds of Significance for Greenhouse Gases

### **P**ROJECT IMPACTS

### CONSTRUCTION-GENERATED GREENHOUSE GAS EMISSIONS

GHG emissions associated with the project would occur over the short term from construction activities, consisting primarily of emissions from equipment exhaust. The project is within the screening criteria for construction related impacts related to air quality (see the Air Quality section above). Therefore, construction-related GHG impacts are considered *less than significant*.

### **OPERATIONAL PHASE GREENHOUSE GAS EMISSIONS**

According to the CalGreen Code, Tier 2 standards for non-residential EV parking requirements<sup>4</sup>, projects with the total number of parking spaces between 26-50, require 17 of those spots to be EV ready. This project has 45 parking spaces currently showing two EV spots. This will need to be revised during improvement and/or building plan review. The project will implement BMP 1 and BMP 2 in its entirety. As such, the project can be compared to the operational screening table. The proposed office building is just under 10,000 square feet and the proposed warehouse is just under 13,000 square feet. The SMAQMD Operational Screening Table does not include light industrial use; therefore, CalEEMod was used to determine operation-related GHG emissions. The project is estimated to produce 313 MT of CO<sub>2</sub>e per year, which is less than the 1,100

<sup>&</sup>lt;sup>4</sup> 2022 CalGreen Building Code, effective Jan 1, 2023. Accessed Jan, 27, 2023. <u>https://codes.iccsafe.org/content/CAGBC2022P1/appendix-a5-nonresidential-voluntary-measures</u>

MT of CO<sub>2</sub>e per year adopted threshold. Mitigation has been included such that the project will implement BMP 1 and BMP 2. The impacts from GHG emissions are *less than significant with mitigation*.

### **ENVIRONMENTAL MITIGATION MEASURES**

Mitigation Measures are critical to ensure that identified significant impacts of the project are reduced to a level of less than significant. Pursuant to Section 15074.1(b) of the CEQA Guidelines, each of these measures must be adopted exactly as written unless both of the following occur: (1) A public hearing is held on the proposed changes; (2) The hearing body adopts a written finding that the new measure is equivalent or more effective in mitigating or avoiding potential significant effects and that it in itself will not cause any potentially significant effect on the environment.

As the applicant, or applicant's representative, for this project, I acknowledge that project development creates the potential for significant environmental impact and agree to implement the mitigation measures listed below, which are intended to reduce potential impacts to a less than significant level.

Applicant Original Signature on File

Date:

# MITIGATION MEASURE A: BASIC CONSTRUCTION EMISSIONS CONTROL PRACTICES

The following Basic Construction Emissions Control Practices are considered feasible for controlling fugitive dust from a construction site. The practices also serve as best management practices (BMPs), allowing the use of the non-zero particulate matter significance thresholds. Control of fugitive dust is required by District Rule 403 and enforced by District staff.

- Water all exposed surfaces two times daily. Exposed surfaces include, but are not limited to soil piles, graded areas, unpaved parking areas, staging areas, and access roads.
- Cover or maintain at least two feet of free board space on haul trucks transporting soil, sand, or other loose material on the site. Any haul trucks that would be traveling along freeways or major roadways should be covered.
- Use wet power vacuum street sweepers to remove any visible trackout mud or dirt onto adjacent public roads at least once a day. Use of dry power sweeping is prohibited.
- Limit vehicle speeds on unpaved roads to 15 miles per hour (mph).

• All roadways, driveways, sidewalks, parking lots to be paved should be completed as soon as possible. In addition, building pads should be laid as soon as possible after grading unless seeding or soil binders are used.

The following practices describe exhaust emission control from diesel powered fleets working at a construction site. California regulations limit idling from both on-road and off-road diesel-powered equipment. The California Air Resources Board (CARB) enforces idling limitations and compliance with diesel fleet regulations.

- Minimize idling time either by shutting equipment off when not in use or reducing the time of idling to 5 minutes [California Code of Regulations, Title 13, sections 2449(d)(3) and 2485]. Provide clear signage that posts this requirement for workers at the entrances to the site.
- Provide current certificate(s) of compliance for CARB's In-Use Off-Road Diesel-Fueled Fleets Regulation [California Code of Regulations, Title 13, sections 2449 and 2449.1]. For more information contact CARB at 877-593-6677, <u>doors@arb.ca.gov</u>, or <u>www.arb.ca.gov/doors/compliance\_cert1.html</u>.
- Maintain all construction equipment in proper working condition according to manufacturer's specifications. The equipment must be checked by a certified mechanic.

### MITIGATION MEASURE B: INTERIOR NOISE STANDARDS

The office building shall be designed and constructed to achieve an interior noise level of  $50 \text{ dB } L_{dn}$  or less. An acoustical analysis substantiating the required noise level reduction, prepared by a qualified acoustical consultant, shall be submitted to and verified by the Environmental Coordinator prior to the issuance of building permits.

# MITIGATION MEASURE C: AQUATIC RESOURCES PERMITTING AND

### COMPENSATION

All activities relating to the project, including but not limited to grading, shall not result in a discharge to any Water of the United States of America or State Waters without first complying with the requirements of the Clean Water Act or Porter-Cologne Act respectively.

- 1. Wetland Compensation. To compensate for the permanent loss of wetlands, the applicant shall perform one or a combination of the following prior to issuance of building permits, and shall also obtain all applicable permits from the Army Corps of Engineers, the U.S. Fish and Wildlife Service, the Central Valley Regional Water Quality Control Board, and the California Department of Fish and Wildlife:
  - a. Where a Section 404 Permit has been issued by the Army Corps of Engineers, or an application has been made to obtain a Section 404 Permit, the Mitigation and Management Plan required by that permit or proposed to satisfy the

requirements of the Corps for granting a permit may be submitted for purposes of achieving a no net-loss of wetlands. The required Plan shall be submitted to the Sacramento County Environmental Coordinator, U.S. Army Corps of Engineers, and U.S. Fish and Wildlife Service for approval prior to its implementation.

b. If regulatory permitting processes result in less than a 1:1 compensation ratio for loss of wetlands, the Project applicant shall demonstrate that the wetlands which went unmitigated/uncompensated as a result of permitting have been mitigated through other means. Acceptable methods include payment into a mitigation bank or protection of off-site wetlands through the establishment of a permanent conservation easement, subject to the approval of the Environmental Coordinator.

## MITIGATION MEASURE D: VERNAL POOL CRUSTACEAN SURVEYS

Presence of listed vernal pool crustaceans (*Branchinecta lynchi & Lepidurus packardi*) shall be assumed unless determinate surveys that comply with the U.S. Fish and Wildlife protocol "Survey Guidelines of the Listed Large Branchiopods" (published on May 31, 2015) conclude that the species is absent. In order to reduce impacts to listed vernal pool branchiopods and wetland habitat the applicant shall comply with one or a combination of the following:

- 1. *Total Avoidance: Species is present or assumed to be present.* Unless a smaller buffer is approved through formal consultation with the U.S. Fish and Wildlife, construction fencing shall be installed a minimum of 250 feet from the delineated wetland margin. All construction activities are prohibited within this buffer area. If total avoidance is achieved, no further action is required.
- 2. Compensate for habitat removed. Mitigate for all vernal pools consistent with the Programmatic Formal Endangered Species Act Consultation published on February 28, 1996 for vernal pool branchiopods, if the project qualifies. Also, obtain all applicable permits from the U.S. Fish and Wildlife, U.S. Army Corps of Engineers, California Fish and Wildlife, and the Central Valley Regional Water Quality Control Board for the proposed modifications to on-site wetlands and mitigate for habitat loss in accordance with the published regulatory guidelines.

### MITIGATION MEASURE E: RARE PLANT SURVEYS

Prior to any grading, grubbing, or excavation within 250 feet of a vernal pool or other suitable habitat, rare plant surveys shall be performed. The surveys should be floristic in nature, meaning that all plant species found in the survey area shall be identified to the taxonomic level necessary to determine rarity and listing status. The rare plant surveyor shall have experience as a botanical field investigator and familiarity with the local flora and potential rare plants in the habitats to be surveyed. The surveys shall be conducted when the rare plants at the site will be easiest to identify (i.e. flowering stage), and when the plants reach that stage of maturity. A minimum of three site visits shall be required

during the plants flowering period in order to determine absence. Each site visit must be no less than 7 days apart.

Submit a written report to the Environmental Coordinator which describes the survey. The survey report should include a brief description of the vegetation, survey results (which includes a list of all species observed), photographs, time spent surveying, date of surveys, a map showing the location of the survey route and any rare plant populations and copies of any rare plant occurrence forms. If no rare plants are found, no further mitigation for plant species is required. If a special status plant or natural community is located, complete and submit to the CNDDB a California Native Species (or Community) Field Survey Form or equivalent written report, accompanied by a copy of the relevant portion of a 7.5-minute topographic map with the occurrence mapped. Total avoidance of habitats which contain rare plants shall be required unless deemed infeasible by the Environmental Coordinator. If avoidance is infeasible, prior to construction within 250 feet of the vernal pool(s) which contain the rare plant occurrences, notify California Fish and Wildlife and U.S. Fish and Wildlife and comply with any permit or mitigation requirements stipulated by those agencies. Submit copies of all such correspondence, including a copy of any required permits, to the Environmental Coordinator.

# MITIGATION MEASURE F: CULTURAL RESOURCES UNANTICIPATED DISCOVERY

In the event that human remains are discovered in any location other than a dedicated cemetery, work shall be halted and the County Coroner contacted. For all other unexpected cultural resources discovered during project construction, work shall be halted until a qualified archaeologist may evaluate the resource encountered.

- 1. Pursuant to Sections 5097.97 and 5097.98 of the State Public Resources Code, and Section 7050.5 of the State Health and Safety Code, if a human bone or bone of unknown origin is found during construction, all work is to stop and the County Coroner and the Office of Planning and Environmental Review shall be immediately notified. If the remains are determined to be Native American, the coroner shall notify the Native American Heritage Commission within 24 hours, and the Native American Heritage Commission shall identify the person or persons it believes to be the most likely descendent from the deceased Native American. The most likely descendent may make recommendations to the landowner or the person responsible for the excavation work, for means of treating or disposition of, with appropriate dignity, the human remains and any associated grave goods.
- 2. In the event of an inadvertent discovery of cultural resources (excluding human remains) during construction, all work must halt within a 100-foot radius of the discovery. A qualified professional archaeologist, meeting the Secretary of the Interior's Professional Qualification Standards for prehistoric and historic archaeology, shall be retained at the Applicant's expense to evaluate the significance of the find. If it is determined due to the types of deposits discovered that a Native American monitor is required, the Guidelines for

Monitors/Consultants of Native American Cultural, Religious, and Burial Sites as established by the Native American Heritage Commission shall be followed, and the monitor shall be retained at the Applicant's expense.

- a. Work cannot continue within the 100-foot radius of the discovery site until the archaeologist and/or tribal monitor conducts sufficient research and data collection to make a determination that the resource is either 1) not cultural in origin; or 2) not potentially eligible for listing on the National Register of Historic Places or California Register of Historical Resources.
- b. If a potentially-eligible resource is encountered, then the archaeologist and/or tribal monitor, Planning and Environmental Review staff, and project proponent shall arrange for either 1) total avoidance of the resource, if possible; or 2) test excavations or total data recovery as mitigation. The determination shall be formally documented in writing and submitted to the County Environmental Coordinator as verification that the provisions of CEQA for managing unanticipated discoveries have been met.

# MITIGATION MEASURE G: GHG BEST MANAGEMENT PRACTICES

In order to have a less than significant impact to Climate Change the project is required to incorporate Tier 1 Best Management Practices (BMPs) or propose Alternatives that demonstrate the same level of GHG reductions as BMPs 1 and 2, listed below. At a minimum, project must mitigate natural gas emissions and provide necessary wiring for an all-electric retrofit to accommodate future installation or electric space heating, water heating, drying, and cooking appliances.

- BMP 1 no natural gas: projects shall be designed and constructed without natural gas infrastructure.
- BMP 2 electric vehicle (EV) Ready: projects shall meet the current CalGreen Tier 2 standards.
  - EV Capable requires the installation of "raceway" (the enclosed conduit that forms the physical pathway for electrical wiring to protect it from damage) and adequate panel capacity to accommodate future installation of a dedicated branch circuit and charging station(s)
  - EV Ready requires all EV Capable improvements plus installation of dedicated branch circuit(s) (electrical pre-wiring), circuit breakers, and other electrical components, including a receptacle (240-volt outlet) or blank cover needed to support future installation of one or more charging stations

If the project proponent chooses to proposed alternative, they will need to submit documentation to the satisfaction of the Environmental Coordinator demonstrating that the alternatives are equivalent to Tier 1 BMPs. Documentation shall be submitted to the

Environmental Coordinator prior to approval of grading, improvement plans or building permits, whichever occurs first.

### **MITIGATION MEASURE COMPLIANCE**

Comply with the Mitigation Monitoring and Reporting Program (MMRP) for this project as follows:

- 1. The proponent shall comply with the MMRP for this project, including the payment of a fee to cover the Office of Planning and Environmental Review staff costs incurred during implementation of the MMRP. The MMRP fee for this project is \$5,700.00. This fee includes administrative costs of \$1,050.00.
- 2. Until the MMRP has been recorded and the administrative portion of the MMRP fee has been paid, no final parcel map or final subdivision map for the subject property shall be approved. Until the balance of the MMRP fee has been paid, no encroachment, grading, building, sewer connection, water connection or occupancy permit from Sacramento County shall be approved.

# INITIAL STUDY CHECKLIST

Appendix G of the California Environmental Quality Act (CEQA) provides guidance for assessing the significance of potential environmental impacts. Based on this guidance, Sacramento County has developed the following Initial Study Checklist. The Checklist identifies a range of potential significant effects by topical area. The words "significant" and "significance" used throughout the following checklist are related to impacts as defined by the California Environmental Quality Act as follows:

1 Potentially Significant indicates there is substantial evidence that an effect MAY be significant. If there are one or more "Potentially Significant" entries an Environmental Impact Report (EIR) is required. Further research of a potentially significant impact may reveal that the impact is actually less than significant or less than significant with mitigation.

2 Less than Significant with Mitigation applies where an impact could be significant but specific mitigation has been identified that reduces the impact to a less than significant level.

3 Less than Significant or No Impact indicates that either a project will have an impact but the impact is considered minor or that a project does not impact the particular resource.

|   | Potentially<br>Significant    | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments  |  |  |  |  |  |  |
|---|-------------------------------|--|--------------------------|-----------|---|--|--|--|--|--|--|
| 1. LAND USE - Would the project:  | LAND USE - Would the project: |  |                          |           |   |  |  |  |  |  |  |
| a. Cause a significant environmental impact due<br>to a conflict with any applicable land use plan,<br>policy, or regulation adopted for the purpose of<br>avoiding or mitigating an environmental effect?                |                               | Х  |                          |           | The project will introduce new sensitive receptors next to a railroad. This potential impact of land use incompatibility is evaluated in the Noise discussion in the Environmental Effects section above. Overall, the project is consistent with environmental policies of the Sacramento County General Plan, Rio Linda/Elverta Community Plan and Sacramento County Zoning Code. |  |  |  |  |  |  |
| b. Physically disrupt or divide an established community?   |                               |  |                          | Х         | The project will not create physical barriers that substantially limit movement within or through the community.  |  |  |  |  |  |  |
| 2. <b>POPULATION/HOUSING -</b> Would the project:   |                               |  |                          |           |   |  |  |  |  |  |  |
| <ul> <li>a. Induce substantial unplanned population<br/>growth in an area either directly (e.g., by<br/>proposing new homes and businesses) or<br/>indirectly (e.g., through extension of<br/>infrastructure)?</li> </ul> |                               |  | х                        |           | The project will neither directly nor indirectly induce<br>substantial unplanned population growth; the proposal will<br>change the zoning to light industrial for a commercial<br>business that currently serves the region.   |  |  |  |  |  |  |
| <ul> <li>Displace substantial amounts of existing people<br/>or housing, necessitating the construction of<br/>replacement housing elsewhere?</li> </ul>  |                               |  |                          | Х         | The project will not result in the removal of existing housing,<br>and thus will not displace substantial amounts of existing<br>housing.   |  |  |  |  |  |  |
| 3. AGRICULTURAL RESOURCES - Would the pro   | oject:                        | •<br>•   |                          |           |   |  |  |  |  |  |  |
| a. Convert Prime Farmland, Unique Farmland,<br>Farmland of Statewide Importance or areas<br>containing prime soils to uses not conducive to<br>agricultural production?   |                               |  |                          | х         | The project site is not designated as Prime Farmland,<br>Unique Farmland, or Farmland of Statewide Importance on<br>the current Sacramento County Important Farmland Map<br>published by the California Department of Conservation.<br>The site does not contain prime soils.   |  |  |  |  |  |  |
| b. Conflict with any existing Williamson Act<br>contract?   |                               |  |                          | х         | No Williamson Act contracts apply to the project site.  |  |  |  |  |  |  |

|  | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments  |
|--|----------------------------|--|--------------------------|-----------|---|
| c. Introduce incompatible uses in the vicinity of existing agricultural uses?  |                            |  | Х                        |           | Though in an area where agricultural uses occur, the project<br>will not substantially interfere with agricultural operations<br>because of the location between the railroad tracks and<br>existing industrial uses.   |
| 4. AESTHETICS - Would the project:   |                            |  |                          |           |   |
| <ul> <li>Substantially alter existing viewsheds such as<br/>scenic highways, corridors or vistas?</li> </ul>   |                            |  |                          | Х         | The project does not occur in the vicinity of any scenic highways, corridors, or vistas.  |
| b. In non-urbanized area, substantially degrade<br>the existing visual character or quality of public<br>views of the site and its surroundings?                   |                            |  |                          | Х         | The project is not located in a non-urbanized area.   |
| c. If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?                       |                            |  | Х                        |           | It is acknowledged that aesthetic impacts are subjective and<br>may be perceived differently by various affected individuals.<br>Nonetheless, given the urbanized environment in which the<br>project is proposed, it is concluded that the project would<br>not substantially degrade the visual character or quality of<br>the project site or vicinity |
| d. Create a new source of substantial light, glare,<br>or shadow that would result in safety hazards<br>or adversely affect day or nighttime views in the<br>area? |                            |  | Х                        |           | The project will not result in a new source of substantial light, glare or shadow that would result in safety hazards or adversely affect day or nighttime views in the area.   |
| 5. <b>AIRPORTS -</b> Would the project:  |                            |  |                          |           |   |
| a. Result in a safety hazard for people residing or working in the vicinity of an airport/airstrip?  |                            |  |                          | Х         | The project occurs outside of any identified public or private airport/airstrip safety zones.   |
| b. Expose people residing or working in the<br>project area to aircraft noise levels in excess of<br>applicable standards?   |                            |  |                          | Х         | The project occurs outside of any identified public or private airport/airstrip noise zones or contours.  |
| c. Result in a substantial adverse effect upon the safe and efficient use of navigable airspace by aircraft?   |                            |  |                          | Х         | The project does not affect navigable airspace.   |

|    |   | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments  |
|----|---|----------------------------|--|--------------------------|-----------|---|
| d. | Result in a change in air traffic patterns,<br>including either an increase in traffic levels or a<br>change in location that results in substantial<br>safety risks?                             |                            |  |                          | Х         | The project does not involve or affect air traffic movement.  |
| 6. | PUBLIC SERVICES - Would the project:  |                            |  |                          | 1         |   |
| a. | Have an adequate water supply for full buildout of the project?   |                            |  | Х                        |           | The water service provider has adequate capacity to serve the water needs of the proposed project.  |
| b. | Have adequate wastewater treatment and disposal facilities for full buildout of the project?  |                            |  | Х                        |           | The project site is not currently served with public sewer and an on-site septic system would be required.  |
| C. | Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?   |                            |  | Х                        |           | The Kiefer Landfill has capacity to accommodate solid waste until the year 2050.  |
| d. | Result in substantial adverse physical impacts<br>associated with the construction of new water<br>supply or wastewater treatment and disposal<br>facilities or expansion of existing facilities? |                            |  | X                        |           | Minor extension of infrastructure would be necessary to<br>serve the proposed project. Existing service lines are<br>located within existing roadways and other developed<br>areas, and the extension of lines would take place within<br>areas already proposed for development as part of the<br>project. No significant new impacts would result from<br>service line extension. |
| e. | Result in substantial adverse physical impacts<br>associated with the provision of storm water<br>drainage facilities?  |                            |  | Х                        |           | Existing stormwater drainage facilities are located along<br>existing roadways (roadside ditches). Adequate on- and/or<br>off-site drainage improvements will be required pursuant to<br>the Sacramento County Floodplain Management Ordinance<br>and Improvement Standards. No significant new impacts<br>would result from the enhancement of stormwater drainage<br>facilities.  |

|    |   | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments  |
|----|---|----------------------------|--|--------------------------|-----------|---|
| f. | Result in substantial adverse physical impacts<br>associated with the provision of electric or<br>natural gas service?  |                            |  | Х                        |           | Minor extension of utility lines would be necessary to serve<br>the proposed project. Existing utility lines are located along<br>existing roadways and other developed areas, and the<br>extension of lines would take place within areas already<br>proposed for development as part of the project. No<br>significant new impacts would result from utility extension. |
| g. | Result in substantial adverse physical impacts associated with the provision of emergency services?   |                            |  | Х                        |           | The project would incrementally increase demand for<br>emergency services, but would not cause substantial<br>adverse physical impacts as a result of providing adequate<br>service.  |
| h. | Result in substantial adverse physical impacts associated with the provision of public school services?   |                            |  |                          | Х         | The project will not require the use of public school services.   |
| i. | Result in substantial adverse physical impacts associated with the provision of park and recreation services?   |                            |  |                          | Х         | The project will not require park and recreation services.  |
| 7. | TRANSPORTATION - Would the project:   |                            |  |                          |           |   |
| a. | Conflict with or be inconsistent with CEQA<br>Guidelines section 15064.3, subdivision (b) –<br>measuring transportation impacts individually or<br>cumulatively, using a vehicles miles traveled<br>standard established by the County? |                            |  | х                        |           | Preliminary trip generation report indicates that proposed<br>trips associated with the project would be fewer than 258;<br>therefore, a vehicle miles traveled analysis is not required.<br>The project is presumed to have a less than significant<br>transportation impact.  |
| b. | Result in a substantial adverse impact to access and/or circulation?  |                            |  | Х                        |           | The project will be required to comply with applicable access and circulation requirements of the County Improvement Standards and the Uniform Fire Code. Upon compliance, impacts are less than significant.   |
| C. | Result in a substantial adverse impact to public safety on area roadways?   |                            |  | Х                        |           | The project will be required to comply with applicable<br>access and circulation requirements of the County<br>Improvement Standards and the Uniform Fire Code. Upon<br>compliance, impacts are less than significant.  |

|    |  | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments  |
|----|--|----------------------------|--|--------------------------|-----------|---|
| d. | Conflict with adopted policies, plans, or<br>programs supporting alternative transportation<br>(e.g., bus turnouts, bicycle racks)?  |                            |  | Х                        |           | The project does not conflict with alternative transportation<br>policies of the Sacramento County General Plan, with the<br>Sacramento Regional Transit Master Plan, or other adopted<br>policies, plans or programs supporting alternative<br>transportation.   |
| 8. | AIR QUALITY - Would the project:   |                            |  |                          |           |   |
| a. | Result in a cumulatively considerable net<br>increase of any criteria pollutant for which the<br>project region is in non-attainment under an<br>applicable federal or state ambient air quality<br>standard?  |                            | X  |                          |           | The project does not exceed the screening thresholds<br>established by the Sacramento Metropolitan Air Quality<br>Management District and will not result in a cumulatively<br>considerable net increase of any criteria pollutant for which<br>the project region is in non-attainment.<br>Compliance with existing dust abatement rules and<br>standard construction mitigation for vehicle particulates will<br>ensure that construction air quality impacts are less than<br>significant. The California Emissions Estimator Model<br>(CalEEMod) was used to analyze ozone precursor<br>emissions; the project will not result in emissions that<br>exceed standards. Standard mitigation will ensure these<br>impacts are reduced to less than significant levels. |
| b. | Expose sensitive receptors to pollutant concentrations in excess of standards?   |                            |  |                          | Х         | See Response 8.a.   |
| C. | Create objectionable odors affecting a substantial number of people?   |                            |  |                          | Х         | The project will not generate objectionable odors.  |
| 9. | NOISE - Would the project:   |                            |  |                          |           |   |
| а. | Result in generation of a temporary or<br>permanent increase in ambient noise levels in<br>the vicinity of the project in excess of standards<br>established by the local general plan, noise<br>ordinance or applicable standards of other<br>agencies? |                            |  | Х                        |           | Noise associated with the proposed work yard will not<br>increase ambient noise levels in excess of General Plan<br>noise standards.  |

|   | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments   |
|---|----------------------------|--|--------------------------|-----------|--|
| b. Result in a substantial temporary increase in ambient noise levels in the project vicinity?  |                            |  | Х                        |           | Project construction will result in a temporary increase in<br>ambient noise levels in the project vicinity. This impact is<br>less than significant due to the temporary nature of the<br>these activities, limits on the duration of noise, and evening<br>and nighttime restrictions imposed by the County Noise<br>Ordinance (Chapter 6.68 of the County Code).  |
| c. Generate excessive groundborne vibration or groundborne noise levels.  |                            |  | Х                        |           | The project will not involve the use of pile driving or other methods that would produce excessive groundborne vibration or noise levels at the property boundary.   |
| 10. HYDROLOGY AND WATER QUALITY - Would   | the project:               |  |                          |           |  |
| a. Substantially deplete groundwater supplies or substantially interfere with groundwater recharge?   |                            |  | Х                        |           | The project will incrementally add to groundwater consumption; however, the singular and cumulative impacts of the proposed project upon the groundwater decline in the project area are minor.  |
| b. Substantially alter the existing drainage pattern<br>of the project area and/or increase the rate or<br>amount of surface runoff in a manner that<br>would result in flooding on- or off-site? |                            |  | Х                        |           | Compliance with applicable requirements of the<br>Sacramento County Floodplain Management Ordinance,<br>Sacramento County Water Agency Code, and Sacramento<br>County Improvement Standards will ensure that impacts are<br>less than significant.   |
| c. Develop within a 100-year floodplain as<br>mapped on a federal Flood Insurance Rate<br>Map or within a local flood hazard area?  |                            |  | Х                        |           | A portion of the project is within a 100-year floodplain as<br>mapped on a federal Flood Insurance Rate Map (Flood<br>Zone AE). The Sacramento County Floodplain<br>Management Ordinance, Sacramento County Water<br>Agency Code, and Sacramento County Improvement<br>Standards require that the project be located outside or<br>above the floodplain, and will ensure that impacts are less<br>than significant. Refer to the Hydrology discussion in the<br>Environmental Effects section above. |

|  | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments  |
|--|----------------------------|--|--------------------------|-----------|---|
| d. Place structures that would impede or redirect flood flows within a 100-year floodplain?  |                            |  | Х                        |           | The project will not place structures that would impede or<br>redirect flood flows within the 100-year floodplain. See the<br>Hydrology discussion in the Environmental Effects section<br>above.   |
| e. Develop in an area that is subject to 200 year urban levels of flood protection (ULOP)?   |                            |  |                          | Х         | The project is not located in an area subject to 200-year urban levels of flood protection (ULOP).  |
| f. Expose people or structures to a substantial risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam? |                            |  | Х                        |           | Compliance with the Sacramento County Floodplain<br>Management Ordinance, Sacramento County Water<br>Agency Code, and Sacramento County Improvement<br>Standards will ensure that impacts are less than significant.  |
| g. Create or contribute runoff that would exceed<br>the capacity of existing or planned stormwater<br>drainage systems?  |                            |  | Х                        |           | Adequate on- and/or off-site drainage improvements will be<br>required pursuant to the Sacramento County Floodplain<br>Management Ordinance and Improvement Standards.  |
| h. Create substantial sources of polluted runoff or<br>otherwise substantially degrade ground or<br>surface water quality?   |                            |  | Х                        |           | Compliance with the Stormwater Ordinance and Land<br>Grading and Erosion Control Ordinance (Chapters 15.12<br>and 14.44 of the County Code respectively) will ensure that<br>the project will not create substantial sources of polluted<br>runoff or otherwise substantially degrade ground or surface<br>water quality.<br>Sacramento County Code Chapters 6.28 and 6.32 provide<br>rules and regulations for water wells and septic systems that<br>are designed to protect water quality. The Environmental<br>Health Division of the County Environmental Management<br>Department has permit approval authority for any new water<br>wells and septic systems on the site. Compliance with<br>existing regulations will ensure that impacts are less than<br>significant. |

|    |   | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments  |
|----|---|----------------------------|--|--------------------------|-----------|---|
| a. | Directly or indirectly cause potential substantial<br>adverse effects, including risk of loss, injury or<br>death involving rupture of a known earthquake<br>fault, as delineated on the most recent Alquist-<br>Priolo Earthquake Fault Zoning Map issued by<br>the State Geologist for the area or based on<br>other substantial evidence of a known fault? |                            |  | Х                        |           | Sacramento County is not within an Alquist-Priolo<br>Earthquake Fault Zone. Although there are no known active<br>earthquake faults in the project area, the site could be<br>subject to some ground shaking from regional faults. The<br>Uniform Building Code contains applicable construction<br>regulations for earthquake safety that will ensure less than<br>significant impacts.  |
| b. | Result in substantial soil erosion, siltation or loss of topsoil?   |                            |  | Х                        |           | Compliance with the County's Land Grading and Erosion<br>Control Ordinance will reduce the amount of construction<br>site erosion and minimize water quality degradation by<br>providing stabilization and protection of disturbed areas,<br>and by controlling the runoff of sediment and other<br>pollutants during the course of construction.   |
| c. | Be located on a geologic unit or soil that is<br>unstable, or that would become unstable as a<br>result of the project, and potentially result in on-<br>or off-site landslide, lateral spreading,<br>subsidence, soil expansion, liquefaction or<br>collapse?  |                            |  | X                        |           | Pursuant to Title 16 of the Sacramento County Code and<br>the Uniform Building Code, a soils report will be required<br>prior to building construction. If the soils report indicates<br>than soils may be unstable for building construction then<br>site-specific measures (e.g., special engineering design or<br>soil replacement) must be incorporated to ensure that soil<br>conditions will be satisfactory for the proposed construction. |
| d. | Have soils incapable of adequately supporting<br>the use of septic tanks or alternative<br>wastewater disposal systems where sewers are<br>not available?   |                            |  | Х                        |           | The project site has soil types of San Joaquin Fine Sandy<br>Loam 0-3% slope and 3-8% slopes. These soil types are<br>poor for septic field absorption. All septic systems must<br>comply with the requirements of the County Environmental<br>Management Department, Environmental Health Division,<br>as set forth in Chapter 6.32 of the County Code.<br>Compliance with County standards will ensure impacts are<br>less than significant.    |
| e. | Result in a substantial loss of an important mineral resource?  |                            |  |                          | Х         | The project is not located within an Aggregate Resource<br>Area as identified by the Sacramento County General Plan<br>Land Use Diagram, nor are any important mineral resources<br>known to be located on the project site.  |

|   | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments   |
|---|----------------------------|--|--------------------------|-----------|--|
| <ul> <li>f. Directly or indirectly destroy a unique<br/>paleontological resource or site or unique<br/>geologic feature?</li> </ul>   |                            |  |                          | Х         | No known paleontological resources (e.g. fossil remains) or sites occur at the project location.   |
| 12. BIOLOGICAL RESOURCES - Would the project  | t:                         |  |                          |           |  |
| a. Have a substantial adverse effect on any special status species, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, or threaten to eliminate a plant or animal community? |                            | Х  |                          |           | The project site contains suitable habitat for Vernal Pool<br>Crustaceans and rare plants. Mitigation is included to<br>reduce impacts to less than significant levels. Refer to the<br>Biological Resources discussion in the Environmental<br>Effects section above.   |
| b. Have a substantial adverse effect on riparian habitat or other sensitive natural communities?  |                            | Х  |                          |           | The project site contains approximately 3.19 acres of ruderal grassland/developed land and 0.51 acres of wetland signatures. Mitigation is included to reduce wetland impacts to less than significant levels. Refer to the Biological Resources discussion in the Environmental Effects section above.  |
| c. Have a substantial adverse effect on streams,<br>wetlands, or other surface waters that are<br>protected by federal, state, or local regulations<br>and policies?  |                            | Х  |                          |           | There are wetland signatures located within the proposed<br>development area. It is estimated that approximately 0.51<br>acres of wetlands would be filled. Mitigation is included to<br>require regulatory permitting as necessary, and<br>compensation for no net loss. Refer to the Biological<br>Resources discussion in the Environmental Effects section<br>above. |
| d. Have a substantial adverse effect on the movement of any native resident or migratory fish or wildlife species?  |                            |  | X                        |           | Resident and/or migratory wildlife may be displaced by<br>project construction; however, impacts are not anticipated<br>to result in significant, long-term effects upon the movement<br>of resident or migratory fish or wildlife species, and no major<br>wildlife corridors would be affected.  |
| e. Adversely affect or result in the removal of native or landmark trees?   |                            |  |                          | Х         | There are three trees south of the access road in the tail<br>portion of the triangle. Project development will not impact<br>these trees. Impacts are less than significant.  |

|  | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments  |
|--|----------------------------|--|--------------------------|-----------|---|
| f. Conflict with any local policies or ordinances protecting biological resources?   |                            |  | Х                        |           | The project is consistent with local policies/ordinances protecting biological resources.   |
| g. Conflict with the provisions of an adopted<br>Habitat Conservation Plan or other approved<br>local, regional, state or federal plan for the<br>conservation of habitat? |                            |  |                          | Х         | There are no known conflicts with any approved plan for the conservation of habitat.  |
| 13. CULTURAL RESOURCES - Would the project:  |                            |  |                          |           |   |
| a. Cause a substantial adverse change in the significance of a historical resource?  |                            |  | Х                        |           | No historical resources would be affected by the proposed<br>project. Refer to the Cultural Resources discussion in the<br>Environmental Effects section above.   |
| b. Have a substantial adverse effect on an archaeological resource?  |                            | Х  |                          |           | The Northern California Information Center was contacted<br>regarding the proposed project. A record search indicated<br>that the project site is considered moderately sensitive for<br>archaeological resources. A cultural resources assessment<br>was conducted on the project site. Refer to the Cultural<br>Resources discussion in the Environmental Effects section<br>above. |
| c. Disturb any human remains, including those interred outside of formal cemeteries?   |                            | Х  |                          |           | No known human remains exist on the project site.<br>Nonetheless, mitigation has been recommended to ensure<br>appropriate treatment should remains be uncovered during<br>project implementation.  |

|   | Potentially<br>Significant                         | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments  |  |  |  |  |  |  |
|---|--|--|--------------------------|-----------|---|--|--|--|--|--|--|
| 14. TRIBAL CULTURAL RESOURCES - Would the   | 14. TRIBAL CULTURAL RESOURCES - Would the project: |  |                          |           |   |  |  |  |  |  |  |
| a. Would the project cause a substantial adverse<br>change in the significance of a tribal cultural<br>resource as defined in Public Resources Code<br>21074?   |  |  | Х                        |           | Notification pursuant to Public Resources Code 21080.3.1(b) were sent to those tribes who had previously requested to be notified of Sacramento County projects on August 22, 2022. Request for consultation was not received.  |  |  |  |  |  |  |
|   |  |  |                          |           | Peak and Associates submitted a Sacred Lands File Search (SLFS) request to the Native American Heritage Commission (NAHC). On August 30, 2021, the NAHC responded that the SLFS for the project site was negative. Tribal cultural resources have not identified in the project area and impacts are less than significant. |  |  |  |  |  |  |
| 15. HAZARDS AND HAZARDOUS MATERIALS -   | Would the pr                                       | oject:   |                          |           |   |  |  |  |  |  |  |
| a. Create a substantial hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?   |  |  |                          | Х         | The project does not involve the transport, use, and/or disposal of hazardous material.   |  |  |  |  |  |  |
| b. Expose the public or the environment to a<br>substantial hazard through reasonably<br>foreseeable upset conditions involving the<br>release of hazardous materials?  |  |  |                          | Х         | The project does not involve the transport, use, and/or disposal of hazardous material.   |  |  |  |  |  |  |
| c. Emit hazardous emissions or handle hazardous<br>or acutely hazardous materials, substances or<br>waste within one-quarter mile of an existing or<br>proposed school?   |  |  |                          | Х         | The project does not involve the use or handling of hazardous material.   |  |  |  |  |  |  |
| d. Be located on a site that is included on a list of<br>hazardous materials sites compiled pursuant to<br>Government Code Section 65962.5, resulting in<br>a substantial hazard to the public or the<br>environment? |  |  |                          | Х         | The project is not located on a known hazardous materials site.   |  |  |  |  |  |  |

|  | Potentially<br>Significant | Less Than<br>Significant<br>with<br>Mitigation | Less Than<br>Significant | No Impact | Comments   |  |
|--|----------------------------|--|--------------------------|-----------|--|--|
| e. Impair implementation of or physically interfere<br>with an adopted emergency response or<br>emergency evacuation plan?   |                            |  | Х                        |           | The project would not interfere with any known emergency response or evacuation plan.  |  |
| f. Expose people or structures to a significant risk<br>of loss, injury or death involving wildland fires,<br>including where wildlands are adjacent to or<br>intermixed with urbanized areas? |                            |  | Х                        |           | The project is within an urbanizing area of the unincorporated County and is located within the Local Responsibility Area according to the CalFire Fire Hazard Severity Zones Map (2022). Compliance with local Fire District standards and requirements ensures impacts are less than significant.  |  |
| 16. ENERGY – Would the project:  |                            |  |                          |           |  |  |
| a. Result in potentially significant environmental impacts due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction?                          |                            |  | ×                        |           | While the project will introduce a new commercial building<br>increasing energy consumption, compliance with Title 24,<br>Green Building Code, will ensure that all project energy<br>efficiency requirements are net resulting in less than<br>significant impacts.   |  |
| b. Conflict with or obstruct a state or local plan for renewable energy or energy efficiency?  |                            |  | Х                        |           | The project will comply with Title 24, Green Building Code, for all project efficiency requirements.   |  |
| 17. GREENHOUSE GAS EMISSIONS – Would the project:  |                            |  |                          |           |  |  |
| a. Generate greenhouse gas emissions, either<br>directly or indirectly, that may have a significant<br>impact on the environment?  |                            | Х  |                          |           | The project will fully comply with the SMAQMD GHG Tier 1<br>BMPs. The California Emissions Estimator Model<br>(CalEEMod) was used to estimate the greenhouse gas<br>emissions associated with the project. Based on the<br>results, impacts are less than significant. See the GHG<br>discussion in the Environmental effects section above. |  |
| b. Conflict with an applicable plan, policy or<br>regulation for the purpose of reducing the<br>emission of greenhouse gases?  |                            |  | х                        |           | The project is consistent with County policies adopted for the purpose or reducing the emission of greenhouse gases.   |  |

# SUPPLEMENTAL INFORMATION

| LAND USE CONSISTENCY | Current Land Use Designation | Consistent | Not<br>Consistent | Comments  |
|----------------------|------------------------------|------------|-------------------|---|
| General Plan         | Intensive Industrial         | Х          |                   | The proposed rezone is consistent with the General Plan Land Use Zoning Consistency Matrix. |
| Community Plan       | Interim Agriculture Reserve  | Х          |                   | Upon approval of the proposed rezone, the project is consistent with the Community Plan.    |
| Land Use Zone        | Interim Agriculture Reserve  | Х          |                   | Upon approval of the proposed rezone, the project is consistent with the Zoning Code.       |

# **INITIAL STUDY PREPARERS**

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