#### Planning, Building & Environmental Services



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1195 Third Street, Suite 210 Napa, CA 94559 www.countyofnapa.org

David Morrison
Director

TO: Application File #P21-00064-ECPA

FROM: Pamela Arifian, Planner III

DATE: September 21, 2022

RE: Response to Comments – Silver Oak Cellars: Carmelite Vineyard Conversion

Agricultural Erosion Control Plan (ECPA) File #P21-00064-ECPA

Assessor's Parcel Number APN 027-280-006

20 Mt. Carmel Drive, Oakville, CA

SCH #2022080189

### INTRODUCTION

This memorandum has been prepared by the County Conservation Division to respond to comments received by the Napa County Department of Planning, Building and Environmental Services (Napa County) on the Proposed Initial Study/Mitigated Negative Declaration (Proposed IS/MND) for the Silver Oak Cellars: Carmelite Vineyard Conversion #P21-00064-ECPA (proposed project). An IS/MND is an informational document prepared by a Lead Agency, in this case, Napa County, that provides environmental analysis for public review. The agency decision-maker considers it before taking discretionary actions related to any proposed project that may have a significant effect on the environment. The Proposed IS/MND analyzed the impacts resulting from the proposed project and where applicable, identified mitigation measures to minimize the impacts to less-than-significant levels.

This memorandum for the Silver Oak Cellars: Carmelite Vineyard Conversion Agricultural Erosion Control Plan #P21-00064-ECPA Proposed IS/MND presents the name of the persons and/or organizations commenting on the Proposed IS/MND and responses to the received comments. This memorandum, in combination with the IS/MND, completes the Final IS/MND.

# **CEQA PROCESS**

In accordance with Section 15073 of the CEQA *Guidelines*, Napa County submitted the Proposed IS/MND to the State Clearinghouse for a 30-day public review period starting August 10, 2022. In addition, Napa County circulated a Notice of Intent to Adopt the Proposed IS/MND to interested agencies and individuals. The public review period ended on September 9, 2022. During the public review period, Napa County received one (1) comment letter on the Proposed IS/MND. Table 1 below lists the entity that submitted comments on the Proposed IS/MND during the public review and comment period. The comment letter is attached as identified in Table 1.

TABLE 1
COMMENTS RECEIVED ON THE PROPOSED IS/MND

| Comment Nº./<br>Attachment | Comments Received from                            | Date Received     |
|----------------------------|---|-------------------|
| 1                          | California Department of Fish and Wildlife (CDFW) | September 7, 2022 |

In accordance with CEQA *Guidelines* Section 15074(b), Napa County considers the Proposed IS/MND together with comments received, both during the public review process and before action on the project, prior to adopting the Proposed IS/MND and rendering a decision the project. The *CEQA Guidelines* do not require the preparation of a response to comments for mitigated negative declarations; however, this memorandum responds to comments received. Based on review of the comments received, no new potentially significant impacts beyond those identified in the Proposed IS/MND would occur, no new or additional mitigation measures, or project revisions, must be added to reduce impacts to a less than significant level, and none of the grounds for recirculation of the Proposed IS/MND as specified in State CEQA *Guidelines* Section 15073.5 have been identified. All potential impacts identified in the Proposed IS/MND were determined to be less-than-significant or less-than-significant with mitigation incorporated.

Furthermore, this Response to Comments Memorandum will be provided to the Owner/Permittee as **notice** of potential Local, State and Federal permits necessary to implement and operate this project as identified within the attached agency comment letters, and that project approval shall be subject to conditions of approval requiring any and all such permits be obtained prior to the commencement of vegetation removal and earth-disturbing activities (grading) associated with #P21-00064-ECPA.

### RESPONSE TO COMMENTS

# Comment #1 California Department of Fish & Wildlife (CDFW) (Attachment 1)

Response to Comment 1.1: As disclosed in the Section IV, Biological Resources, of the IS/MND, and in the Biological Resources Reconnaissance Survey (Exhibit B of the IS/MND), Northern spotted owl (NSO) was not present during the general wildlife assessment performed on April 14, 2020. As stated in Appendix C of the BRRS, the study area (including the project area) does not contain conifer or mixed broadleaf-conifer forest, nor is any present in the immediate vicinity of the study area. Further, a majority of the project parcel contains developed/landscaped uses and ornamental trees interspersed within the landscaping, and the parcel is located at the edge of the Valley floor, which is fully developed with vineyard, winery and residential uses. Substantial additional evidence was not presented in the comment letter to warrant a reconsideration of the significance determination. Given the stated lack of occurrence or potential habitat for NSO in the BRRS and the uses within and adjacent to the parcel that do not support hospitable nesting habitat, with implementation of the preconstruction surveys required by Mitigation Measure BR-1, less than significant impacts are anticipated.

**Response to Comment 1.2:** Comment noted. No special status plants or animals have been identified on the project site as discussed in **Section IV**, **Biological Resources**, of the IS/MND. The CDFW recommendation to submit to the California Natural Diversity Database reports of any special-status species and natural communities detected during project pre-construction surveys shall be included as a condition of approval, should the project be approved:

**Wildlife Survey Reporting Condition** – The permittee shall use its best efforts to submit any reports of special-status species and natural communities detected during project preconstruction surveys to the California Natural Diversity Database.

**Response to Comment 1.3:** The CDFW Environmental Filing Fee for a Mitigated Negative Declaration will be paid upon filing of the CEQA Notice of Determination for this project, if approved.

### List of Attachments

Attachment 1 – California Department of Fish and Wildlife letter dated September 7, 2022.

State of California – Natural Resources Agency DEPARTMENT OF FISH AND WILDLIFE Bay Delta Region 2825 Cordelia Road, Suite 100 Fairfield, CA 94534 (707) 428-2002

GAVIN NEWSOM, Governor CHARLTON H. BONHAM, Director



Attachment 1 - CDFW Page 1 of 5

September 7, 2022

www.wildlife.ca.gov

Pam Arifian, Planner III
County of Napa
1195 Third Street, Suite 210
Napa, CA 94559
Pamela.Arifian@countyofnapa.org

Subject: Silver Oak Cellars: Carmelite Vineyard Agricultural Erosion Control

Plan #P21-0006 ECPA, Mitigated Negative Declaration,

SCH No. 2022080189, Napa County

Dear Ms. Arifian:

The California Department of Fish and Wildlife (CDFW) received a Notice of Intent to Adopt a Mitigated Negative Declaration (MND) from the County of Napa (County) for the Silver Oak Cellars: Carmelite Vineyard Agricultural Erosion Control Plan #P21-0006 ECPA (Project) pursuant to the California Environmental Quality Act (CEQA) and CEQA Guidelines.<sup>1</sup>

CDFW is submitting comments on the MND to inform the County, as the Lead Agency, of our concerns regarding potentially significant impacts to sensitive biological resources associated with the project.

### **CDFW ROLE**

CDFW is a **Trustee Agency** with responsibility under CEQA pursuant to CEQA Guidelines section 15386 for commenting on projects that could impact fish, plant, and wildlife resources. CDFW is also considered a **Responsible Agency** if a project would require discretionary approval, such as permits issued under the California Endangered Species Act (CESA), the Lake and Streambed Alteration (LSA) Program, or other provisions of the Fish and Game Code that afford protection to the state's fish and wildlife trust resources.

### PROJECT DESCRIPTION SUMMARY

**Proponent:** Silver Oaks Cellars

**Objective:** Develop approximately 4.3 acres of vineyard with approximately 3.0 net planted acres, within two vineyard blocks located on an approximately 28.17-acre

<sup>&</sup>lt;sup>1</sup> CEQA is codified in the California Public Resources Code in Section 21000 et seq. The "CEQA Guidelines" are found in Title 14 of the California Code of Regulations, commencing with Section 15000.

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property. Project activities include clearing of vegetation, earthmoving and grading, and installation and maintenance of erosion control measures. Other activities include installation of vineyard trellises and drip irrigation systems, planting rootstock, and ongoing operation and maintenance of the vineyard (i.e., vine management, weed control, cover crop mowing, fruit harvesting, etc.). A total of 1.63 acres of wooded canopy would be removed as part the Project, including approximately 0.05-acre of blue oak woodland (5% of the 1.03 acres of blue oak woodland on-site), 1.58 acres of ornamental grove, and 0.27-acre of blue gum grove. The vineyard will be irrigated with groundwater from an existing well, and irrigation pipelines will be located in vineyard areas and/or within the proposed clearing limits. Wildlife exclusion fencing would be installed around individual proposed vineyard blocks.

**Location:** The project is located at 20 Mount Carmel Drive in the City of Oakville, County of Napa, State of California on Assessor's Parcel Number 027-280-006, centered at approximately Latitude 38.42539°N, Longitude 122.41673°W.

**Timeframe:** Project implementation is proposed to take place April 1 – October 15. The Project implementation year is not provided. Vineyard operations will occur year-round.

## **REGULATORY REQUIREMENTS**

# California Endangered Species Act

Please be advised that a CESA Incidental Take Permit (ITP) must be obtained if the Project has the potential to result in "take" of plants or animals listed under CESA, either during construction or over the life of the Project. The Project has the potential to impact northern spotted owl (NSO, Strix occidentalis caurina), a CESA listed as threatened species, as further described below. Issuance of an ITP is subject to CEQA documentation; the CEQA document must specify impacts, mitigation measures, and a mitigation monitoring and reporting program. If the Project will impact CESA listed species, early consultation is encouraged, as significant modification to the Project and mitigation measures may be required in order to obtain an ITP.

CEQA requires a Mandatory Finding of Significance if a project is likely to substantially restrict the range or reduce the population of a threatened or endangered species. (Pub. Resources Code, §§ 21001, subd. (c) & 21083; CEQA Guidelines, §§ 15380, 15064, & 15065). Impacts must be avoided or mitigated to less-than-significant levels unless the CEQA Lead Agency makes and supports Findings of Overriding Consideration (FOC). The CEQA Lead Agency's FOC does not eliminate the Project proponent's obligation to comply with CESA.

1.1

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## **COMMENTS AND RECOMMENDATIONS**

CDFW offers the comments and recommendations below to assist the County in adequately identifying and/or mitigating the Project's significant, or potentially significant, direct and indirect impacts on fish and wildlife (biological) resources. Based on the Project's avoidance of significant impacts on biological resources with implementation of mitigation measures including those recommended below, CDFW concludes that an MND is appropriate for the Project.

Mandatory Findings of Significance: Does the Project have the potential to substantially reduce the number or restrict the range of an endangered, rare, or threatened species?

# **Environmental Setting and Mitigation Measures**

# Comment 1: Northern Spotted Owl, MND pages 11-14 and Exhibit B page C-35

Issue: The Biological Resources Reconnaissance Survey Report (Exhibit B of the MND) states NSO, which is state and federally listed as threatened, is not present and has no potential to occur at the Project site because the "Study Area does not contain conifer or mixed broadleaf-conifer forest nor is any present in the immediate vicinity" (page C-35). However, there are California Natural Diversity Database (CNDDB) documented NSO occurrences directly within the Project site as well as several other documented occurrences less than 1.5 miles from the Project site. Although typically associated with old-growth or mature forests, NSO can utilize a wide variety of forested habitat types including mixed hardwood forest. They exhibit flexibility in their use of different forested areas for nesting, roosting, and feeding requirements. Typical habitat characteristics include a multi-storied structure and high canopy cover (Press et al. 2010).

Given the potential for NSO to nest within the Project site and a quarter-mile radius, Mitigation Measure (MM) BR-1a (Page 14) would likely be insufficient to detect NSO presence.

Specific impacts and why they may occur and be significant: If active NSO nests are not detected by the proposed surveys in Mitigation Measure (MM) BR-1, NSO could be disturbed by Project activities resulting in nest abandonment and loss of eggs or reduced health and vigor and loss of young, thereby substantially reducing the number of the species. NSO is CESA listed as a threatened species and therefore is considered to be a threatened species pursuant to CEQA Guidelines section 15380. Therefore, if an active NSO nest is disturbed by the Project, the Project may result in a substantial reduction in the number of a threatened species, which is considered a Mandatory Finding of Significance pursuant to CEQA Guidelines section 15065, subdivision (a)(1).

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**Recommendation:** For an adequate environmental setting and to reduce impacts to NSO to less-than-significant, CDFW recommends that the MND add the following mitigation measure.

A qualified biologist shall provide an assessment of potential NSO nesting habitat within the Project area and a 0.25-mile radius and obtain CDFW's written acceptance of the assessment. Alternatively, if the assessment is not completed, or if it concludes that NSO nesting habitat is present, then no Project activities within 0.25 miles of potential NSO nesting habitat shall occur between March 15 and August 31 unless a qualified biologist approved in writing by CDFW conducts NSO surveys following the U.S. Fish and Wildlife Service (USFWS) *Protocol for Surveying Proposed Management Activities That May Impact Northern Spotted Owls*, dated (revised) January 9, 2012. Surveys shall be conducted in accordance with Section 9 of the survey protocol, *Surveys for Disturbance-Only Projects*. If breeding NSO are detected during surveys, a **0.25 mile no-disturbance buffer zone** shall be implemented around the nest until the end of the breeding season, or a qualified biologist determines that the nest is no longer active, unless otherwise approved in writing by CDFW. The Project shall obtain CDFW's written acceptance of the qualified biologist and survey report prior to Project construction occurring between **March 15 and August 31** each year.

Alternate buffer zones may be proposed to CDFW after conducting an auditory and visual disturbance analysis following the USFWS guidance, *Estimating the Effects of Auditory and Visual Disturbance to Northern Spotted Owls and Marbled Murrelets in Northwestern California*, dated October 1, 2020. Alternative buffers must be approved in writing by CDFW.

If take of NSO cannot be avoided, the Project shall consult with CDFW pursuant to CESA and obtain an ITP, and also consult with USFWS pursuant to the federal Endangered Species Act.

## **ENVIRONMENTAL DATA**

CEQA requires that information developed in environmental impact reports and negative declarations be incorporated into a database which may be used to make subsequent or supplemental environmental determinations. (Pub. Resources Code, § 21003, subd. (e)). Accordingly, please report any special-status species and natural communities detected during Project surveys to the CNDDB. The CNNDB field survey form can be filled out and submitted online at the following link: <a href="https://wildlife.ca.gov/Data/CNDDB/Submitting-Data">https://wildlife.ca.gov/Data/CNDDB/Submitting-Data</a>. The types of information reported to CNDDB can be found at the following link: <a href="https://www.wildlife.ca.gov/Data/CNDDB/Plants-and-Animals">https://www.wildlife.ca.gov/Data/CNDDB/Plants-and-Animals</a>.

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## **ENVIRONMENTAL DOCUMENT FILING FEES**

The Project, as proposed, would have an impact on fish and/or wildlife, and assessment of environmental document filing fees is necessary. Fees are payable upon filing of the Notice of Determination by the Lead Agency and serve to help defray the cost of environmental review by CDFW. Payment of the environmental document filing fee is required in order for the underlying project approval to be operative, vested, and final. (Cal. Code Regs, tit. 14, § 753.5; Fish & G. Code, § 711.4; Pub. Resources Code, § 21089).

## CONCLUSION

CDFW appreciates the opportunity to comment on the MND to assist the County in identifying and mitigating Project impacts on biological resources.

Questions regarding this letter or further coordination should be directed to Alicia Bird, Environmental Scientist, at (707) 980-5154 or <a href="MicroalBird@wildlife.ca.gov">Alicia.Bird@wildlife.ca.gov</a>; or Melanie Day, Senior Environmental Scientist (Supervisory), at (707) 210-4415 or <a href="Melanie.Day@wildlife.ca.gov">Melanie.Day@wildlife.ca.gov</a>.

Sincerely,

--- DocuSigned by:

Erin Chappell

Erin Chappell Regional Manager Bay Delta Region

ec: Office of Planning and Research, State Clearinghouse, SCH No. 2022080189

# **REFERENCES**

Press, D., D. Adams, H. Jensen, K. Fehring, W. Merkle, M. Koenen, and L. A. Starcevich. 2010. San Francisco Bay Area Network northern spotted owl monitoring protocol: Version 6.4. Natural Resource Report NPS/SFAN/NRR—2010/245. National Park Service, Fort Collins, Colorado.