# California Department of Transportation

DISTRICT 4
OFFICE OF TRANSIT AND COMMUNITY PLANNING
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Governor's Office of Planning & Research

September 27, 2021

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STATE CLEARING HOUSE

SCH #: 2021080525

GTS #: 04-SM-2021-00383

GTS ID: 24115

Co/Rt/Pm: SM/114/5.5

Ori Paz, Associate Planner City of Menlo Park 701 Laurel Street Menlo Park, CA 94025

Re: CSBio Phase 3 Project Notice of Preparation (NOP)

Dear Ori Paz:

Thank you for including the California Department of Transportation (Caltrans) in the environmental review process for the CSBio Phase 3 Project (Project). We are committed to ensuring that impacts to the State's multimodal transportation system and to our natural environment are identified and mitigated to support a safe, sustainable, integrated and efficient transportation system. The following comments are based on our review of the August 2021 NOP.

#### **Project Understanding**

The project proposes the construction of an approximately 100,000 gsf building for R&D, commercial, and offices uses as well as a five-level parking structure. The project would involve construction of a new seven-story building. The proposed building would accommodate R&D and office uses associated with life sciences and ground-floor commercial/restaurant space. This proposed building would connect, via an elevated pedestrian bridge, to a new five-level parking structure with approximately 289 parking spaces. Approximately 3,500 sf of new hazardous materials storage bunkers and a utility yard are proposed, along with approximately 20,232 sf of open space. The project is located near the SR-114 (Willow Road)/O'Brien Drive intersection.

## **Travel Demand Analysis**

With the enactment of Senate Bill (SB) 743, Caltrans is focused on maximizing efficient development patterns, innovative travel demand reduction strategies, and multimodal improvements. For more information on how Caltrans assesses Transportation Impact Studies, please review Caltrans' <u>Transportation Impact Study Guide</u>.

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If the project meets the screening criteria established in the City's adopted Vehicle Miles Traveled (VMT) policy to be presumed to have a less-than-significant VMT impact and exempt from detailed VMT analysis, please provide justification to support the exempt status in align with the City's VMT policy. Projects that do not meet the screening criteria should include a detailed VMT analysis in the Draft Environmental Impact Report (DEIR), which should include the following:

- VMT analysis pursuant to the City's guidelines. Projects that result in automobile VMT per capita above the threshold of significance for existing (i.e. baseline) city-wide or regional values for similar land use types may indicate a significant impact. If necessary, mitigation for increasing VMT should be identified. Mitigation should support the use of transit and active transportation modes. Potential mitigation measures that include the requirements of other agencies such as Caltrans are fully enforceable through permit conditions, agreements, or other legally-binding instruments under the control of the City.
- A schematic illustration of walking, biking and auto conditions at the project site
  and study area roadways. Potential safety issues for all road users should be
  identified and fully mitigated.
- The project's primary and secondary effects on pedestrians, bicycles, travelers with disabilities and transit performance should be evaluated, including countermeasures and trade-offs resulting from mitigating VMT increases. Access to pedestrians, bicycle, and transit facilities must be maintained.
- Clarification of the intensity of events/receptions to be held at the location and how the associated travel demand and VMT will be mitigated.

## **Mitigation Strategies**

Location efficiency factors, including community design and regional accessibility, influence a project's impact on the environment. Using Caltrans' *Smart Mobility 2010*: A *Call to Action for the New Decade*, the proposed project site is identified as a Close-In Compact Community where community design is moderate and regional accessibility is strong.

Given the place, type and size of the project, the Draft Environmental Impact Report (DEIR) should include a robust Transportation Demand Management (TDM) Program to reduce VMT and greenhouse gas emissions. Using a combination of strategies appropriate to the project and the site can reduce VMT, along with related impacts on the environment and State facilities. TDM programs should be documented with annual monitoring reports by a TDM coordinator to demonstrate effectiveness. If the

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project does not achieve the VMT reduction goals, the reports should also include next steps to take in order to achieve those targets.

Please reach out to Caltrans for further information about TDM measures and a toolbox for implementing these measures in land use projects. Additionally, Federal Highway Administration's Integrating Demand Management into the Transportation Planning Process: A Desk Reference (Chapter 8). The reference is available online at: <a href="http://www.ops.fhwa.dot.gov/publications/fhwahop12035/fhwahop12035.pdf">http://www.ops.fhwa.dot.gov/publications/fhwahop12035/fhwahop12035.pdf</a>.

#### **Transportation Impact Fees**

Please identify project-generated travel demand and estimate the costs of transit and active transportation improvements necessitated by the proposed project; viable funding sources such as development and/or transportation impact fees should also be identified. We encourage a sufficient allocation of fair share contributions toward multi-modal and regional transit improvements to fully mitigate cumulative impacts to regional transportation. We also strongly support measures to increase sustainable mode shares, thereby reducing VMT.

### **Lead Agency**

As the Lead Agency, the City of Menlo Park is responsible for all project mitigation, including any needed improvements to the State Transportation Network (STN). The project's fair share contribution, financing, scheduling, implementation responsibilities and lead agency monitoring should be fully discussed for all proposed mitigation measures.

#### **Equitable Access**

If any Caltrans facilities are impacted by the project, those facilities must meet American Disabilities Act (ADA) Standards after project completion. As well, the project must maintain bicycle and pedestrian access during construction. These access considerations support Caltrans' equity mission to provide a safe, sustainable, and equitable transportation network for all users.

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Thank you again for including Caltrans in the environmental review process. Should you have any questions regarding this letter, please contact Nick Hernandez at <a href="maick.hernandez@dot.ca.gov">nick.hernandez@dot.ca.gov</a>. Additionally, for future notifications and requests for review of new projects, please email <a href="mailto:LDIGR-D4@dot.ca.gov">LDIGR-D4@dot.ca.gov</a>.

Sincerely,

MARK LEONG

District Branch Chief

Mark Leong

Local Development - Intergovernmental Review

c: State Clearinghouse