

CYPRESS CITY CENTER PROJECT

Draft Environmental Impact Report

SCH No. 2019110458



City of Cypress

February 2020

Prepared by:

LSA





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- G: Water Quality Management Plan and Hydrology and Hydraulics Study
- H: Noise Analysis Results
- I: Public Services and Utilities Providers Correspondence
- J: Traffic Impact Analysis
- K: Tribal Cultural Resources Consultation



ACRONYMS AND ABBREVIATIONS

°F	degrees Fahrenheit
µg/m ³	micrograms per cubic meter
AAQS	ambient air quality standards
AB	Assembly Bill
ACS	American Community Survey
ADA	Americans with Disabilities Act
ADT	average daily trips
AELUP	<i>Airport Environs Land Use Plan</i>
afy	acre-feet per year
Agency	Cypress Redevelopment Agency
AGR	agricultural supply
AHS	American Housing Survey
amsl	above mean sea level
APN	Assessor's Parcel Number
AQMP	Air Quality Management Plan
ASBS	Areas of Special Biological Significance
AST	Aboveground Storage Tanks
ASTM	American Society for Testing Materials
AUHSD	Anaheim Union High School District
AWSC	all-way stop control
BAAQMD	Bay Area Air Quality Management District
Basin Plan	Santa Ana RWQCB's Water Quality Control Plan



bgs	below ground surface
BMPs	Best Management Practices
BTU	British Thermal Units
CAA	(Federal) Clean Air Act
CAAQS	California Ambient Air Quality Standards
CAFE	Corporate Average Fuel Economy
CAL FIRE	California Department of Forestry and Fire Protection
CalARP	California Accidental Release Program
CalEEMod	(CAPCOA's) California Emissions Estimator Model
CALGreen Code	California Green Building Standards Code
California Register	California Register of Historical Resources
CalRecycle	California Department of Resources Recycling and Recovery
Caltrans	California Department of Transportation
Cal/EPA	California Environmental Protection Agency
Cal/OSHA	California Occupational Safety and Health Administration
CAPCOA	California Air Pollution Control Officers Association
CARB	California Air Resources Board
CBC	California Building Code
CBSC	California Building Standards Commission
CCAA	California Clean Air Act
CCR	California Code of Regulations
CDFW	California Department of Fish and Wildlife
CEC	California Energy Commission
CEQA	California Environmental Quality Act



CESA	California Endangered Species Act
CFC	California Fire Code
CFR	Code of Federal Regulations
cfs	cubic feet per second
cfs/acre	cubic feet per second per acre
CGS	California Geological Survey
CH ₄	methane
CHRIS	California Historical Resources Information System
City	City of Cypress
CMP	Congestion Management Program
CNDDB	California Natural Diversity Data Base
CNEL	Community Noise Equivalent Level
CNPS	California Native Plant Society
CO	carbon monoxide
CO ₂	carbon dioxide
CO ₂ e	carbon dioxide equivalent
COSR	(Cypress General Plan) Conservation/Open Space/Recreation (Element)
County	County of Orange
CPD	Cypress Police Department
CPT	cone penetrometer test
CPUC	California Public Utilities Commission
CSD	Cypress School District
CTR	California Toxics Rule
CUP	Conditional Use Permit



CUPA	Certified Unified Program Agency
CWA	Clean Water Act
DAMP	Drainage Area Management Plan
dB	decibel(s)
dBA	A-weighted decibel(s)
DPM	diesel particulate matter
DTSC	California Department of Toxic Substances Control
du	dwelling unit(s)
DWR	California Department of Water Resources
EDR	Environmental Data Resources, Inc.
EIA	United States Energy Information Administration
EIR	Environmental Impact Report
EJ	Environmental Justice
EMFAC	EMission FACtor Model
ESA	Environmental Site Assessment
FAA	Federal Aviation Administration
FAR	floor area ratio; also Federal Aviation Regulations
FEMA	Federal Emergency Management Agency
FESA	Federal Endangered Species Act
FHWA	Federal Highway Administration
FIRM	Federal Insurance Rate Map
ft	foot/feet
FTA	Federal Transit Administration
g	acceleration due to gravity



GHG	greenhouse gas
GIS	Geographic Information System
gpm	gallons per minute
GSAs	Groundwater Sustainability Agencies
GSWC	Golden State Water Company
GWh	gigawatt-hours
GWP	global warming potential
H ₂ S	hydrogen sulfide
HA	Hydrologic Area(s)
HCD	Department of Housing and Community Development
HFCs	hydrofluorocarbons
HCM	<i>Highway Capacity Manual</i>
HCP	Habitat Conservation Plan
HMBEP	Hazardous Materials Business Emergency Plan
HMD	Hazardous Materials Disclosure
HRI	(California) Historic Resources Inventory
HSA	Hydrologic Subarea(s)
HSC	California Health and Safety Code
HU	Hydrologic Unit(s)
HVAC	heating ventilation and air conditioning
I-405	Interstate 405
I-605	Interstate 605
ICU	Intersection Capacity Utilization
inch/sec	inch(es) per second



IND	industrial service supply
IPaC	(USFWS) Information for Planning and Consultation
IPCC	Intergovernmental Panel on Climate Change
IS/MND	Initial Study/Mitigated Negative Declaration
JFTB	Los Alamitos Joint Forces Training Base
kWh	Kilowatt hours
LACM	Natural History Museum of Los Angeles County
lbs/day	pounds per day
LCFS	Low Carbon Fuel Standard
L _{dn}	day-night average noise level
LED	light-emitting diode
L _{eq}	equivalent continuous sound level
LID	Low Impact Development
LIP	Local Implementation Plan
L _{max}	maximum A-weighted sound level
L _{min}	minimum A-weighted sound level
LOS	level of service
LSI	Limited Soil Investigation
LST	Localized Significance Threshold
Ma	million years ago
MATES-III	SCAQMD's <i>Multiple Air Toxics Exposure Study</i>
MBTA	Migratory Bird Treaty Act
MBTE	methyl tertiary butyl ether
MFI	median family income



mg/L	milligrams per liter
mg/m ³	milligrams per cubic meter
mgd	million gallons per day
mL	milliliters
MLD	Most Likely Descendant
MMT	million metric tons
mpg	miles per gallon
mph	miles per hour
MPO	Metropolitan Planning Organization
MSA	Metropolitan Statistical Area
MS4	Municipal Separate Storm Sewer System
MT	metric tons
MT CO ₂ e	metric tons of carbon dioxide equivalent
MT CO ₂ e/yr	metric tons of carbon dioxide equivalent per year
MT CO ₂ e/SP/yr	metric tons of carbon dioxide equivalent per service population per year
MTBE	methyl tertiary butyl ether
MUN	municipal and domestic supply
MW	megawatt
MWD	Metropolitan Water District of Southern California
MWDOC	Municipal Water District of Southern California
N ₂ O	nitrous oxide
NAAQS	National Ambient Air Quality Standards
NAHC	Native American Heritage Commission



NALMA	North American Land Mammal Age
National Register	National Register of Historic Places
NCCP/HCP	Natural Communities Conservation Plan/Habitat Conservation Plan
NFIP	National Flood Insurance Program
NHTSA	National Highway Traffic Safety Administration
NMAs	Neighborhood Mobility Areas
NMG	NMG Geotechnical, Inc.
NO ₂	nitrogen dioxide
NOI	Notice of Intent
NOP	Notice of Preparation
NO _x	nitrogen oxides
NPDES	National Pollutant Discharge Elimination System
O ₃	ozone
OCFA	Orange County Fire Authority
OCFCD	Orange County Flood Control District
OCPL	Orange County Public Libraries
OCSD	Orange County Sanitation District
OCTA	Orange County Transportation Authority
OCWD	Orange County Water District
OCWR	Orange County Waste and Recycling
OFFROAD	Off-Road Emissions Inventory Program Model
OHP	(California) Office of Historic Preservation
OPR	(California) Governor's Office of Planning and Research
OSHA	Occupational Safety and Health Administration



P.A.C.E.	Positive Actions through Character Education
Pb	lead
PBP	Planned Business Park
PCB	polychlorinated biphenyls
PCH	Pacific Coast Highway
pCi/L	picocuries per liter
PFCs	perfluorocarbons
PGA	peak ground acceleration
pH	percentage of hydrogen
PM _{2.5}	particulate matter less than 2.5 microns in diameter
PM ₁₀	particulate matter less than 10 microns in diameter
Porter-Cologne Act	Porter-Cologne Water Quality Control Act of 1970
ppb	parts per billion
ppm	parts per million
PRC	California Public Resources Code
PROC	industrial process supply
proposed project	Cypress City Center Project
PVC	polyvinyl chloride
RAP	rammed aggregate piers
RCP	Regional Comprehensive Plan
RECs	recognized environmental conditions
RHNA	Regional Housing Needs Assessment
ROGs	reactive organic gases
Roux Associates	Roux Associates, Inc.



RPS	Renewables Portfolio Standard
RTIP	Regional Transportation Improvement Program
RTP	Regional Transportation Plan
RTP/SCS	Regional Transportation Plan/Sustainable Communities Strategy
RWQCB	Regional Water Quality Control Board
SARWQCB	Santa Ana Regional Water Quality Control Board
SAFE Vehicles Rule	<i>The Safer Affordable Fuel-Efficient (SAFE) Vehicles Rule for Model Years 2021-2026 Passenger Cars and Light Trucks</i>
SB	Senate Bill
SCAB	South Coast Air Basin
SCAG	Southern California Association of Governments
SCAQMD	South Coast Air Quality Management District
SCCIC	South Central Coastal Information Center
SCE	Southern California Edison
SCH	State Clearinghouse
SCS	Sustainable Communities Strategy
SEMS	Standard Emergency Management System
sf	square foot/feet
SF ₆	sulfur hexafluoride
SGMA	Sustainable Groundwater Management Act
SHL	(California) State Historical Landmarks
SHMA	Seismic Hazard Mapping Act
SHPO	State Historic Preservation Officer
SIP	State Implementation Plan



SLF	Sacred Lands File
SO ₂	sulfur dioxide
SO _x	sulfur oxides
SoCalGas	Southern California Gas Company
Specific Plan	Amended and Restated Cypress Business and Professional Center Specific Plan (2012)
SPHI	(California) State Points of Historical Interest
sq mi	square mile(s)
SR-1	State Route 1
SR-22	State Route 22
SR-55	State Route 55
SRA	Source Receptor Area
SVP	Society of Vertebrate Paleontology
SWPPP	Stormwater Pollution Prevention Plan
SWRCB	State Water Resources Control Board
TAC	toxic air contaminants
TDS	total dissolved solids
TERPS	Terminal Instrument Procedures
TGD	(County of Orange) Technical Guidance Document
TIA	Traffic Impact Analysis
TMDL	Total Maximum Daily Load
UNFCCC	United Nations Framework Convention on Climate Change
U.S.	United States
USACE	United States Army Corps of Engineers



USC	United States Code
USDOT	United States Department of Transportation
USEPA	United States Environmental Protection Agency
USFWS	United States Fish and Wildlife Service
USGS	United States Geological Survey
v/c	volume-to-capacity
VC	vinyl chloride
VdB	vibration velocity decibels
VMT	vehicle miles traveled
VOCs	volatile organic compounds
vph	vehicles per hour
WQMP	Water Quality Management Plan
ZEVs	zero emission vehicles
ZNE	zero net energy



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1.0 EXECUTIVE SUMMARY

1.1 INTRODUCTION

The California Environmental Quality Act (CEQA) requires that local government agencies, before taking action on projects over which they have discretionary approval authority, consider the environmental consequences of such projects. An Environmental Impact Report (EIR) is a document designed to provide to the public and to local and State governmental agency decision-makers an analysis of potential environmental consequences of a project to support informed decision-making.

This EIR has been prepared by the City of Cypress (City) to evaluate environmental impacts associated with the proposed Cypress City Center Project (proposed project); to discuss alternatives; and to propose mitigation measures that will minimize, offset, or otherwise reduce or avoid the identified potentially significant environmental impacts.

This EIR has been prepared pursuant to the requirements of CEQA and the *State CEQA Guidelines*. The City is the Lead Agency, and as such, has reviewed all submitted drafts, technical studies, and reports for consistency with applicable City regulations and policies and has commissioned the preparation of this EIR to reflect its own independent judgment.

Data for this EIR were obtained from on-site field observations; discussion with affected agencies; review of adopted plans and policies; review of available studies, reports, and data; and specialized environmental assessments prepared for the project (e.g., air quality, noise, and traffic).

The Executive Summary is intended to highlight the major areas of importance in the environmental analysis for the proposed project as required by *State CEQA Guidelines* Section 15123. The Executive Summary includes a brief description of the proposed project, areas of controversy known to the City, including issues raised by agencies and the public, a summary of the significant unavoidable impacts of the proposed project, and a summary of alternatives evaluated in the EIR. This Executive Summary also provides a table summarizing (1) the potential environmental impacts that would occur as a result of project implementation and operation; (2) the level of significance prior to implementation of mitigation measures; (3) regulatory compliance measures and mitigation measures that avoid or reduce the significant impacts of the proposed project, and (4) the level of significance after mitigation measures are implemented.

1.2 SUMMARY OF PROJECT DESCRIPTION

The proposed project would be located on an approximately 13-acre site (project site) at the northwest corner of Katella Avenue and Winners Circle in the City. In its existing setting, the project site is characterized by a paved parking lot, with existing light poles and various electrical utility boxes and lines. The project site is bounded by vacant land and surface parking lots associated with the Los Alamitos Race Course to the north, Katella Avenue to the south, Winners Circle to the east, and Siboney Street to the west.

The project site is within the boundaries of the Cypress Business and Professional Center Specific Plan (Specific Plan), and specifically occupies a portion of Planning Area 5, which is designated for



Professional Office uses. The project site currently has a zoning designation of PBP-25A, Planned Business Park (PBP). The Specific Plan is the regulatory plan that constitutes the zoning for the project site.

The proposed project involves the construction and operation of a mixed-use development on the project site. The proposed project includes a 43,200 sf theater with approximately 840 seats, a five-story hotel with up to 120 rooms, approximately 20,800 sf of retail and restaurant uses, and a four-story residential component with up to 251 market-rate apartment units and a variety of amenities, including a fitness center, clubhouse, leasing/lounge area, main recreation courtyard, and a dog park. Proposed off-site improvements include curb, sidewalk, and landscaped parkway improvements along Katella Avenue, Winners Circle, and Siboney Street. Off-site storm drain improvements along the north edge of the property within an existing storm drain easement are also included. The proposed project may also reconstruct the portion of Siboney Street along the western side of the project site to public standards, providing a crowned road section and sufficient slope to drain to Katella Avenue without ponding.

Required discretionary actions associated with the project include the following: certification of the EIR; approval of a Development Agreement between SP Acquisition, LLC and the City of Cypress; approval of an amendment to the Cypress Business and Professional Center Specific Plan to create a new mixed-use land use district for the project site to allow residential and hotel uses; approval of a Tentative Parcel Map required for the subdivision of the project site; approval of Conditional Use Permits for the hotel, theater, commercial, and restaurant/alcohol uses; and approval of a Design Review Permit.

1.3 AREAS OF CONTROVERSY

Pursuant to *State CEQA Guidelines* Section 15123, this EIR acknowledges the areas of controversy and issues to be resolved that are known to the City or were raised during the scoping process. The City held a public scoping meeting at the Cypress Community Center on Wednesday, December 11, 2019, to present the proposed project and to solicit input from interested parties regarding environmental issues that should be addressed in this EIR. The issues and concerns raised in response to the Notice of Preparation (NOP) or at the scoping meeting included:

- **Traffic:** Concerns about additional traffic in the Cities of Cypress and Los Alamitos, specifically on Katella Avenue, north of Katella Avenue in the vicinity of existing schools, intersections along Katella Avenue, Walker Street, and Lexington Drive, and specific intersections (Katella Avenue/Los Alamitos Boulevard, Katella Avenue/I-605, and Valley View Street/I-405). Concerns about traffic on Katella Avenue during peak hours and about additional traffic generated by students. Request to evaluate the potential traffic impacts on Katella Avenue due to its inclusion as part of the Congestion Management Program Highway System.
- **Population and Housing:** Concerns about the lack of affordable housing in the City and about overpopulation in the City. Concerns about the population generation from the proposed apartment, hotel, retail, and commercial uses. Suggestion that higher household sizes should be considered in the analysis because higher rents in Orange County are leading to the overcrowding of residential units.



- **Noise:** Suggestion about adding landscaping along all sides of the property to reduce noise on the project site from surrounding sources and general concern about noise impacts.
- **Aesthetics:** Concerns about the height of the four-story apartment structure. Concern that the residential structure and parking garage would not be aesthetically representative of the City. Concern about off-site blighted retail buildings and off-site City maintenance of buildings.
- **Land Use:** Opposition to zoning changes to allow residential uses on the project site. Concerns related to the density of the residential structure and zoning changes to allow residential uses and higher density development. Suggestion that the residential structure be moved to the Winners Circle side of the project site. Concerns that parking will be underprovided.
- **Air Quality:** Concerns about air quality impacts from the proposed project and from increased traffic on Katella Avenue. Suggestions to adhere to guidelines from the SCAQMD and its *CEQA Air Quality Handbook* and recommendations on the identification of mitigation measures, alternatives, permits, and appropriate data sources.
- **Alternatives:** Suggestions to evaluate a reduced density alternative, and alternatives with the replacement of the apartment structure with a family-friendly entertainment center, a high-end grocery store, or senior apartments. Suggests an alternative with a decrease height of the residential structure to two stories and the elimination of the parking garage.
- **Hydrology:** Concern was raised about existing ponding along Siboney Street and on the project site. Requested that drainage facilities convey stormwater so as not to result in ponding on the Los Alamitos Racetrack property to the north.
- **Public Services:** Concern that schools in the City cannot accommodate students generated by the proposed project. Concern about increased demand for fire, police, library, emergency services, school, and park facilities/services. Concern about impacts on emergency services from traffic impacts on Katella Avenue.
- **Recreation:** Suggestions that parkland/public parks be provided on the project site. Concern about the amount of green space in the City and about impacts on existing parks.
- **Utilities and Service Systems:** Concern about increases in energy demand. Concern about added load to the power grid and water supply.

This is not an exhaustive list of areas of controversy, but rather key issues that were raised during the scoping process. This EIR addresses each of these areas of concern or controversy in detail, examines project-related and cumulative environmental impacts, identifies significant adverse environmental impacts, and proposes mitigation measures and/or alternatives designed to reduce or eliminate potentially significant impacts. Appendix A to this EIR includes the NOP and copies of written comments received in response to the NOP, as well as written comment cards received in response to the public scoping meeting. Appendix A also includes a comment summary.



1.4 SIGNIFICANT UNAVOIDABLE IMPACTS

Section 15126.2(b) of the *State CEQA Guidelines* requires that an EIR describe significant environmental impacts that cannot be avoided, including those effects that can be mitigated but not reduced to a less than significant level. The following is a summary of the impacts that are considered significant adverse and unavoidable after all mitigation is applied. These impacts are also described in detail in Chapter 4.0, Existing Environmental Setting, Environmental Analysis, Impacts, and Mitigation Measures.

1.4.1 Greenhouse Gas Emissions

The proposed project would be designed in compliance with existing regulations aimed at reducing GHG emissions. Specifically, the project would meet the 2019 Building Energy Efficiency Standards (California Code of Regulations [CCR] Title 24) and the California Green Building Standards Code (CALGreen). Although compliance with CCR Title 24 and CALGreen would help to reduce the proposed project's GHG emissions, the overall emissions attributable to construction and operation of the proposed project of 7,208 metric tons of carbon dioxide equivalent per year (MT CO₂e/yr) are expected to exceed the South Coast Air Quality Management District's (SCAQMD) thresholds of 3,000 MT CO₂e/yr. The proposed project's greenhouse gas emissions per service population of 7.9 MT CO₂e per service population per year (CO₂e/SP/yr) would also exceed the SCAQMD's threshold of 4.3 MT CO₂e/SP/yr for 2022. Therefore, the proposed project would result in a significant unavoidable project impact and significantly contribute to an unavoidable cumulative impact related to greenhouse gas emissions and conflict with an applicable greenhouse gas reduction plan, policy, or regulations. The proposed project includes mitigation measures that require the project's retail commercial buildings, multi-family residential uses, hotel, and movie theater to be designed and built to be 10 percent more energy-efficient than 2019 Title 24 requirements or the current Title 24 requirements, whichever are more stringent, and the implementation of a Transportation Demand Management (TDM) Program for on-site residents and workers to reduce vehicle miles traveled. However, because the type and extent of measures that would be feasible to be implemented would be dependent on the individual tenants that occupy the project, the total amount of reductions toward the greenhouse gas reduction analysis cannot be quantified at this time. Furthermore, it may not be feasible for all projects to achieve the reduction targets. For example, the ability of a business to affect employee and patrons vehicle miles traveled would depend in part on the number of employees and patrons, where they live, and the availability of regional programs such as transit buses. Therefore, impacts related to generation of greenhouse gas emissions would remain significant and unavoidable.

1.5 ALTERNATIVES

1.5.1 Alternatives Evaluated in this EIR

Public Resources Code (PRC) Section 21100 and *State CEQA Guidelines* Section 15126 require an EIR to identify and discuss a No Project Alternative and a reasonable range of alternatives to the proposed project that would feasibly attain most of the basic objectives of the project and would avoid or substantially lessen any of the significant environmental impacts. The following three alternatives have been determined to represent a reasonable range of alternatives that have the potential to feasibly attain most of the basic objectives of the proposed project but that may avoid



or substantially lessen any of the significant impacts of the proposed project. Therefore, the alternatives considered in this EIR include the following:

- **Alternative 1 – No Project Alternative:** CEQA requires analysis of a “No Project” Alternative. The purpose of describing and analyzing a no project alternative is to allow decision-makers to compare the impacts of approving the proposed project with the impacts of not approving the proposed project. According to *State CEQA Guidelines* Section 15126.6(e)(3)(C), the lead agency should proceed to analyze the impacts of the no project alternative by projecting what would reasonably be expected to occur in the foreseeable future if the project were not approved, based on current plans and consistent with available infrastructure and community services. The No Project Alternative assumes that the project site would remain in the same condition as it was at the time the NOP was published and no new development of any kind would occur on the project site. The project site would remain a paved parking lot that would continue to be used for vehicle parking during events at the nearby Los Alamitos Race Course. Other short-term uses of the project site would also continue, including use as a Christmas tree lot, a truck staging area, and auxiliary truck and trailer storage. The No Project Alternative would not require any grading or site work because no new development would occur on the project site. In addition, no buildings would be constructed on the project site.
- **Alternative 2 – Reduced Project Alternative:** The Reduced Project Alternative includes a mixed use development on the project site with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. The Reduced Project Alternative includes construction of six retail buildings accommodating 41,600 sf of retail and restaurant uses and a 43,175 sf theater with approximately 840 seats. In addition, the Reduced Project Alternative includes development of 80 residential units at a density of 6.02 dwelling units per acre (du/ac) on the 13.29-acre project site. The residential units would include a combination of two-story condominium buildings arranged around motor courts and three-story row townhomes. Because of the reduced residential uses, the above-grade parking structure would not be required to serve the residents on the project site. The Reduced Project Alternative includes the same size hotel (120 rooms with approximately 96,800 sf) as the proposed project.
- **Alternative 3 – Commercial/Retail Alternative:** The Commercial/Retail Alternative includes development of 122,556 sf of major retail space, 21,000 sf of other retail/quick-serve restaurant space, and 9,353 sf of sit-down restaurant space on the project site. The Commercial/Retail Alternative includes construction of one building with four major retail tenants, one freestanding restaurant pad, and three retail/restaurant buildings. The Commercial/Retail Alternative also includes construction of a surface parking lot with 717 parking stalls. The project site was entitled until recently for development of the Commercial/Retail Alternative, which was environmentally cleared in the 2008 IS/MND that was prepared for the project site. However, these entitlements have since expired.

1.5.2 Identification of the Environmentally Superior Alternative

CEQA requires the identification of an Environmentally Superior Alternative among the project and the alternatives evaluated in an EIR. *State CEQA Guidelines* Section 15126.6(e)(2) provides that, if



the No Project/No Build Alternative is the Environmentally Superior Alternative, then the EIR shall also identify an Environmentally Superior Alternative among the other alternatives and the proposed project. The Reduced Project Alternative would have the least impact on the environment because the project site would be developed at a reduced density, thereby reducing the most of the proposed project's environmental impacts compared to the other alternatives (other than the No Build Alternative). Although the Reduced Project Alternative would result in less total greenhouse gas emissions than the proposed project, it would generate a greater amount of greenhouse gas emissions per capita than the proposed project. Therefore, its impacts would also be significant and unavoidable. The Reduced Project Alternative would potentially meet all of the project alternatives, but to a lesser extent than the proposed project. Accordingly, it is determined that the Reduced Project Alternative is the Environmentally Superior Alternative because it would meet all of the project objectives and would result in reduced environmental impacts as compared to the proposed project.

1.6 SUMMARY OF IMPACTS AND MITIGATION MEASURES

Table 1.A identifies the potential project environmental impacts, proposed mitigation measures, and level of significance after mitigation is incorporated into the project. Environmental topics addressed in this EIR include: Aesthetics, Air Quality, Biological Resources, Cultural Resources, Energy, Geology and Soils, Greenhouse Gas Emissions, Hazards and Hazardous Materials, Hydrology and Water Quality, Land Use and Planning, Noise, Population and Housing, Public Services, Recreation, Transportation and Traffic, Tribal Cultural Resources, and Utilities.

1.6.1 Secondary Effects of Mitigation Measures

In accordance with *State CEQA Guidelines* Section 15126.4(a)(1)(D), if any mitigation measure would cause one or more significant effects in addition to those that would be caused by the proposed project, the effects of the mitigation measure shall be discussed. The mitigation measures proposed (as listed on Table 1.A) require the Applicant/Developer to provide the City with lighting, grading, excavation or other construction plans, or provide evidence that the project would adhere to existing programs, regulations, or recommendations in technical reports. The regulations and policies listed in the mitigation measures have been evaluated during their respective adoptions or approval processes. No secondary effects related to the proposed mitigation measures are expected to occur.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
4.1: AESTHETICS		
Threshold 4.1.1: Would the project have a substantial adverse effect on a scenic vista? No Impact. The City is almost entirely developed and neither the project site nor other properties in the project vicinity provide substantial views of any water bodies, mountains, hilltops, or any other significant visual resources. As such, the City has not designated any scenic corridors or scenic vistas within the City. Therefore, the proposed project would not have any impacts on a scenic vista. No mitigation is required.	No mitigation is required.	No Impact.
Threshold 4.1.2: Would the project substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway? No Impact. The project site is not located within the vicinity of a state scenic highway. Therefore, the proposed project would not damage any scenic resources within a State Scenic Highway. Additionally, the project site consists of a paved parking lot and does not contain any historic buildings. Therefore, there would be no impact, and no mitigation is required.	No mitigation is required.	No Impact.
Threshold 4.1.3: In non-urbanized areas, would the project substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality? Less Than Significant Impact. The proposed project is located in an urbanized area and would conform to architectural and landscape guidelines of the Specific Plan and all applicable development standards in the Cypress Zoning Ordinance. The proposed Specific Plan Amendment includes minor amendments to the design guidelines included in the Specific Plan to allow super graphics (large graphics) and projecting signage for the proposed movie theater structure. With approval of the Specific Plan Amendment, the proposed project would be consistent with the Specific Plan design guidelines for the project site. Therefore, impacts would be less than significant, and no mitigation would be required.	No mitigation is required.	Less Than Significant Impact.
Threshold 4.1.4: Would the project create a new source of substantial light or glare which would adversely affect day or nighttime views in the area? Less Than Significant Impact. Construction. Construction activities would occur only during daylight hours. Any construction-related illumination during evening and nighttime hours would be used for safety and security purposes only and would occur only for the duration required for the temporary construction process. Light resulting from construction activities would not substantially impact sensitive uses, substantially alter the character of surrounding uses, or interfere with the performance of off-site activities. In addition, construction activities are not anticipated to result in flat, shiny surfaces that would reflect sunlight or cause other natural glare. Operation. New light sources created by the proposed project would include interior and exterior building lighting, security lighting, signage, and parking lot lighting. The proposed lighting sources would be similar to other lighting sources in the project vicinity and would not generate artificial light levels that are out of character with the surrounding area, which is densely developed and characterized by a high degree of human activity and ambient light during the day and night. For these reasons, the proposed project would not create a new source of substantial light or glare that would adversely affect day or nighttime views in the surrounding urban area.	No mitigation is required.	Less Than Significant Impact
Cumulative Aesthetic Impacts. Less Than Significant Impact. The proposed project and all related projects are required to adhere to City and State regulations designed to reduce and/or avoid impacts related to aesthetics. With compliance with these regulations, cumulative impacts related to aesthetics would be less than significant. Therefore, implementation of the proposed project would not result in a significant cumulative impact related to aesthetics.	No mitigation is required.	Less Than Significant Impact.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
4.2: Air Quality		
Threshold 4.2.1: Would the project conflict with or obstruct implementation of the applicable air quality plan?	No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measures would be required to further reduce emissions.	Less Than Significant Impact.
Less Than Significant Impact. The proposed project would not conflict with or obstruct implementation of the 2016 AQMP because (1) the project’s construction and operational emissions would not exceed the SCAQMD regional significance thresholds, and (2) the proposed project is consistent with the current General Plan land use designation on the project site and would not exceed the growth assumptions in the AQMP, is consistent with land use planning strategies set forth by SCAQMD, and includes implementation of all feasible air quality mitigation measures. In order to further reduce construction impacts, the project would comply with emission reduction measures required by the SCAQMD, including SCAQMD Rules 402, 403, 445, and 1113. Therefore, impacts related to the conflict with or obstruction of implementation of the applicable air quality plan would be less than significant, and no mitigation is required.	Regulatory Compliance Measure AQ-1: SCAQMD Rule 403. During clearing, grading, earth moving, or excavation operations, excessive fugitive dust emissions shall be controlled by regular watering or other dust preventative measures by using the following procedures, in compliance with South Coast Air Quality Management District (SCAQMD) Rule 403 during construction. All material excavated or graded shall be sufficiently watered to prevent excessive amounts of dust. Watering shall occur at least twice daily with complete coverage, preferably in the late morning and after work is done for the day. All material transported on-site or off-site shall be either sufficiently watered or securely covered to prevent excessive amounts of dust. The area disturbed by clearing, grading, earth moving, or excavation operations shall be minimized so as to prevent excessive amounts of dust. These control techniques shall be indicated in project specifications. Compliance with this measure shall be subject to periodic site inspections by the City. Visible dust beyond the property line emanating from the project shall be prevented to the maximum extent feasible. Regulatory Compliance Measure AQ-2: All trucks that are to haul excavated or graded material shall comply with State Vehicle Code Section 23114, with special attention to Sections 23114(b)(F), (e)(2) and (e)(4) as amended, regarding the prevention of such material spilling onto public streets and roads. Regulatory Compliance Measure AQ-3: Prior to approval of the project plans and specifications, the Planning Division shall confirm that the construction bid packages specify: Contractors shall use high-pressure-low-volume paint applicators with a minimum transfer efficiency of at least 50 percent; Coatings and solvents that will be utilized have a volatile organic compound content lower than required under South Coast Air Quality Management District Rule 1113; and To the extent feasible, construction/building materials shall be composed of pre-painted materials. Regulatory Compliance Measure AQ-4: The project shall comply with South Coast Air Quality Management District Rule 402. Regulatory Compliance Measure AQ-5: The project will meet the Statewide 2019 Building Energy Efficiency Standards, formally known as Title 24, Part 6.	



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
<p>Threshold 4.2.2: Would the project result in a cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under an applicable federal or state ambient air quality standard?</p> <p>Less Than Significant Impact. Construction and operation of the proposed project would not exceed the significance thresholds of criteria pollutants for which the project region is nonattainment under the CAAQS or NAAQS. According to the SCAQMD, projects that do not exceed the significance thresholds are generally not considered to result in cumulatively considerable air quality impacts. Therefore, based on the fact that the emissions during construction and operation of proposed project would not exceed any of the air quality significance thresholds for any criteria pollutants, the proposed project would not have a cumulatively considerable impact. In order to further reduce construction impacts, the project would comply with emission reduction measures required by the SCAQMD, including SCAQMD Rules 402, 403, 445, and 1113. Therefore, impacts related to the cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under an applicable NAAQS or CAAQS would be less than significant.</p>	No mitigation is required. Refer to Regulatory Compliance Measures AQ-1 through AQ-5, above.	Less Than Significant Impact.
<p>Threshold 4.2.3: Would the project expose sensitive receptors to substantial pollutant concentrations?</p> <p>Less Than Significant Impact. Construction and operation emissions associated with the proposed project would not exceed the LSTs established by SCAQMD. In order to further reduce construction impacts, the project would comply with emission reduction measures required by the SCAQMD, including SCAQMD Rule 403. Because the project would not exceed the LSTs with compliance with regulatory requirements, impacts related to exposure of sensitive receptors to substantial pollutant concentrations would be less than significant.</p>	No mitigation is required. Refer to Regulatory Compliance Measures AQ-1 through AQ-5, above.	Less Than Significant Impact.
<p>Threshold 4.2.4: Would the project result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?</p> <p>Less Than Significant Impact.</p> <p>Construction. Heavy-duty equipment on the project site during construction would emit odors; however, this would be temporary in nature and would cease to occur after construction is completed. No other sources of objectionable odors would occur during construction of the proposed project, and no mitigation measures are required.</p> <p>Operation. Potential airborne odors could result from cooking activities associated with new restaurants and trash receptacles. These odors would be confined to the immediate vicinity of the project and minimized by SCAQMD odor regulations and lids on trash receptacles. The proposed uses are not anticipated to emit any other types of objectionable odors. Therefore, operation of the proposed project would not result in other emissions (such as those leading to odors) adversely affecting a substantial number of people, and this impact would be less than significant. No mitigation is required.</p>	No mitigation is required. Refer to Regulatory Compliance Measures AQ-1 through AQ-5, above.	Less Than Significant Impact.
<p>Cumulative Air Quality Impacts.</p> <p>Less Than Significant Impact. The cumulative impact area for air quality related to the proposed project is the South Coast Air Basin. Air pollution is inherently a cumulative impact measured across an air basin. The incremental effects of projects that do not exceed the project-specific thresholds are generally not considered to be cumulatively considerable per SCAQMD guidelines. The proposed project's construction- and operation-related regional daily emissions are less than the SCAQMD significance thresholds for all criteria pollutants. In addition, adherence to SCAQMD rules and regulations on a project-by-project basis would substantially reduce potential impacts associated with the related projects and basin-wide air pollutant emissions. Therefore, the proposed project would not have a cumulatively considerable increase in emissions, and the proposed project's cumulative air quality impacts would be less than significant.</p>	No mitigation is required.	Less Than Significant Impact.
4.3: Biological Resources		
<p>Threshold 4.3.1: Would the project have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or the U.S. Fish and Wildlife Service?</p> <p>No Impact. In its existing condition, the project site does not contain any vegetation. The disturbed condition of the project site is generally not suitable to support special-status plant or animal species.</p> <p>Special-Status Animals. According to the California Natural Diversity Database (CNDDDB) Sensitive Species database potential occurrences of special status animal species were identified within the project area; however no special-status plant or animal</p>	No mitigation is required.	No Impact.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
<p>species were observed during the site survey and suitable habitat for such species is absent from the proposed project disturbance limits. No special-status species are anticipated to be adversely impacted by the project.</p> <p>Special-Status Habitat/Vegetation. The USFWS Critical Habitat for Threatened & Endangered Species map does not identify any locations of critical habitat within the project site. The closest known critical habitat is the Bolsa Chica Ecological Reserve, approximately 6.5 miles south of the project site. According to the CNDDDB Sensitive Species Database, no sensitive plant species have been documented on the project site or in the project vicinity.</p> <p>The project site is located within an area that is covered by the Orange County Transportation Authority Natural Communities Conservation Plan/Habitat Conservation Plan (OCTA NCCP/HCP) that covers the entirety of Orange County. Only some portions of the Plan Area fall within a designated Permit Area, or the area in which OCTA would request authorization from CDFW and USFWS to issue permits due to potential project-related impacts to certain identified species. Because the project site does not fall within the Permit Area, the proposed project would not conflict with any local, regional, or State HCP. No special-status species are anticipated to be directly affected by the project due to the lack of suitable habitat on the project site. Therefore, no impacts to sensitive or special-status species would result from implementation of the proposed project, and no mitigation is required.</p>		
<p>Threshold 4.3.2: Would the project have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Department of Fish and Wildlife or the U.S. Fish and Wildlife Service?</p> <p>No Impact. The project site is highly disturbed and developed with an asphalt-paved parking lot and does not support any special-status or sensitive riparian habitat as identified in regional plans, policies, or regulations, or by the CDFW or USFWS. Therefore, no significant impacts related to riparian habitat or other sensitive natural communities identified in a local or regional plan would result from project implementation, and no mitigation is required.</p>	<p>No mitigation is required.</p>	<p>No Impact.</p>
<p>Threshold 4.3.3: Would the project have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?</p> <p>No Impact. According to the National Wetlands Inventory managed by USFWS, the project site does not contain federally protected wetlands. The project site is located entirely outside of streambeds, banks, and riparian habitat. No potential waters of the U.S. or CDFW jurisdictional areas are located on the project site.</p> <p>Although construction activities have the potential to result in temporary indirect effects to water quality including a potential increase in erosion and sediment transport into adjacent or downstream aquatic areas and the contamination of waters from construction equipment, these potential indirect effects to hydrology and water quality would be avoided or substantially minimized through the implementation of best management practices (BMPs) and a water quality management plan as discussed in Section 4.8 Hydrology and Water Quality. Specifically, adherence to Regulatory Compliance Measure HYD-1 during construction would ensure that erosion-related impacts during construction would be less than significant by requiring the implementation of construction site BMPs to avoid erosion and sedimentation impacts to nearby creeks and water quality. As such, impacts on state or federally protected wetlands would be less than significant, and no mitigation is required.</p>	<p>No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measures would be required to reduce hydrology and water quality impacts.</p> <p>No mitigation is required. Refer to Regulatory Compliance Measure HYD-1, which is provided below in Section 4.9, Hydrology and Water Quality.</p> <p>Regulatory Compliance Measure HYD-1:</p> <p>Construction General Permit. Prior to commencement of construction activities, the Applicant shall obtain coverage under the <i>National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Construction General Permit)</i>, NPDES No. CAS000002, Order No. 2009-0009-DWQ, as amended by Order No. 2010-0014-DWQ and Order No. 2012-0006-DWQ, or any other subsequent permit. This shall include submission of Permit Registration Documents (PRDs), including permit application fees, a Notice of Intent (NOI), a risk assessment, a site plan, a Stormwater Pollution Prevention Plan (SWPPP), a signed certification statement, and any other compliance-related documents required by the permit, to the State Water Resources Control Board via the Stormwater Multiple Application and Report Tracking System (SMARTS). Construction activities shall not commence until a Waste Discharge Identification Number (WDID) is obtained for the project from the SMARTS and provided to the Director of the City of Cypress Community Development Department, or designee, to demonstrate that coverage under the Construction General Permit has been obtained. Project construction shall comply with all applicable requirements specified in the Construction General Permit, including, but not limited to, preparation of a SWPPP and implementation of construction site best management practices (BMPs) to address all construction-related activities, equipment, and materials that have the potential to impact water quality for the appropriate risk level identified for the project. The SWPPP shall identify the sources of pollutants that may affect the quality of stormwater and shall include BMPs (e.g., Sediment Control, Erosion Control, and Good Housekeeping BMPs) to control the pollutants in stormwater runoff. Construction Site</p>	<p>No Impact.</p>



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
	BMPs shall also conform to the requirements specified in the latest edition of the Orange County Stormwater Program <i>Construction Runoff Guidance Manual for Contractors, Project Owners, and Developers</i> to control and minimize the impacts of construction and construction-related activities, materials, and pollutants on the watershed. Upon completion of construction activities and stabilization of the Project site, a Notice of Termination shall be submitted via SMARTS.	
<p>Threshold 4.3.4: Would the project interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?</p> <p>Less Than Significant Impact. The entire project site is highly disturbed and located within a fully urbanized area. The project site is not located within any local or regional wildlife movement corridor and does not function as a special linkage for wildlife movement. In addition, there are no bodies of water on the project site with native resident or migratory fish.</p> <p>Due to the lack of sensitive or special-status species or their habitats on the project site, the project would not result in impacts on candidate, sensitive, or special-status animal species. The proposed project would avoid impacts on nesting resident and/or migratory birds either by avoiding vegetation removal during the avian nesting season (February 1 through August 31) or by implementing Regulatory Compliance Measure BIO-1.</p> <p>The proposed project would avoid impacts on the nests of raptors (which are migratory birds) if the existing trees in the ornamental vegetation area are removed outside the raptor nesting season (February 1 through June 30) and they contain raptor nests. Regulatory Compliance Measure BIO-1, below, would also address any impact to nesting raptors should it be necessary to conduct vegetation removal during the nesting season and raptors are present.</p>	<p>No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measures would be required to reduce biology resource impacts.</p> <p>Regulatory Compliance Measure BIO-1:</p> <p>Nesting Bird Survey and Avoidance: If vegetation removal, construction, or grading activities are planned to occur within the active nesting bird season (February 1 through August 31), the City of Cypress, (or designee), shall confirm that the Applicant/Developer has retained a qualified biologist who shall conduct a preconstruction nesting bird survey no more than 3 days prior to the start of such activities. The nesting bird survey shall include the work area and areas adjacent to the site (within 500 feet, as feasible) that could potentially be affected by project-related activities such as noise, vibration, increased human activity, and dust, etc. For any active nest(s) identified, the qualified biologist shall establish an appropriate buffer zone around the active nest(s). The appropriate buffer shall be determined by the qualified biologist based on species, location, and the nature of the proposed activities. Project activities shall be avoided within the buffer zone until the nest is deemed no longer active, as determined by the qualified biologist</p>	Less Than Significant Impact.
<p>Threshold 4.3.5: Would the project conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?</p> <p>Less Than Significant Impact. The Landmark Tree Ordinance in the City’s Municipal Code protects designated landmark trees, which are specifically identified in the City’s <i>Inventory of Landmark Trees</i> (July 1996). As shown in this inventory, there are no landmark trees on the proposed project site. The removal of any on-site trees or vegetation would not conflict with the City’s Landmark Tree Ordinance.</p> <p>Per Article IV of the Municipal Code, Street Trees, any tree within the public right-of-way belongs to the City of Cypress. Any work to street trees conducted as part of the proposed project would be done in accordance with the City Council’s adopted Parkway Tree Policy.</p> <p>Therefore, the project would result in less than significant impacts related to conflicts with local policies or ordinances protecting biological resources. No mitigation is required.</p>	No mitigation is required.	Less Than Significant Impact.
<p>Threshold 4.3.6: Would the project conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?</p> <p>No Impact. There is no adopted Habitat Conservation Plan (HCP), NCCP, or other habitat conservation plan in the City. However, the OCTA’s Natural Community Conservation Plan/Habitat Conservation Plan (NCCP/HCP) includes a Plan Area that covers the entirety of Orange County. Only some portions of the Plan Area fall within a designated Permit Area, or the area in which OCTA would request authorization from CDFW and USFWS to issue permits due to potential project-related impacts to certain identified species. Because the project site does not fall within the Permit Area, the proposed project would not conflict with any local, regional, or State HCP. Therefore, the proposed project would result in no impacts related to conflict with an HCP, and no mitigation is required.</p>	No mitigation is required.	No Impact.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
Cumulative Biological Resource Impacts. Less Than Significant Impact. Although the project site is located in the Orange County Transportation Authority Natural Community Conservation Plan/Habitat Conservation Plan (OCTA NCCP/HCP), the project site is not within the Permit Area of the Plan Area. As such, development of the proposed project would not result in the removal of any sensitive habitat species identified in the OCTA NCCP/HCP. Therefore, the proposed project would not contribute to the cumulative loss of biological resources, and impacts on biological resources would be less than cumulatively significant.	No mitigation is required.	Less Than Significant Impact.
4.4: Cultural Resources		
Threshold 4.4.1: Would the project cause a substantial adverse change in the significance of a historical resource pursuant to §15064.5? No Impact. The SCCIC record search results and archaeological pedestrian field survey identified no previously recorded cultural resources on or in soils on the project site. As such, there are no historical resources as defined in Section 15064.5 of the <i>State CEQA Guidelines</i> located within the project site. The proposed project would not cause a substantial adverse change in the significance of a historical resource, and no mitigation is required.	No mitigation is required.	No Impact.
Threshold 4.4.2: Would the project cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5? Less than Significant with Mitigation Incorporated. The SCCIC record search included the project site and the areas within 0.25 mile of the project site. No archaeological resources have been previously recorded within the project site. There has been one archaeological resource previously recorded within 0.25 mile of the project site, the historic-period Navy Golf Course in Seal Beach (P 30-176854), which would not be impacted by project-related construction activities. As a result of seasonal flooding, the floodplain containing the project site would not have been conducive to the accumulation and preservation of intact archaeological cultural deposits. As such, there is a low likelihood of encountering intact buried archaeological deposits during ground-disturbing construction activities. However, there is a possibility that isolated archaeological cultural resources may be encountered during construction activities. Implementation of Mitigation Measure CUL-1 would reduce any potential impacts of the proposed project on the significance of archaeological resources to a less than significant level.	Mitigation Measure CUL-1: Archaeological Resources. Prior to the issuance of a grading permit, a qualified professional archaeologist shall be retained by the Applicant/Developer to provide cultural resources awareness training to construction personnel. The qualified professional archaeologist shall also be retained by the Applicant/Developer on an on-call basis. This training shall be in the form of a presentation and handout describing the types of possible archaeological deposits that may be encountered during construction activities; and the procedures that shall be used in the event of inadvertent discoveries of cultural resources during construction. In the event that construction personnel encounter any archaeological deposits during construction activities, the retained qualified professional archaeologist shall be contacted immediately. If any such resources are discovered, contractors shall stop work in the immediate area of the find and contact the retained archaeologist to assess the nature of the find and determine if future studies and/or monitoring is appropriate. Upon completion of any monitoring activities, the archaeologist shall prepare a report to document the methods and results of monitoring activities. This report shall be submitted to the South Central Coastal Information Center (SCCIC).	Less than Significant with Mitigation Incorporated.
Threshold 4.4.3: Would the project disturb any human remains, including those interred outside of dedicated cemeteries? Less than Significant Impact. No previously identified human remains are present on the project site, and there are no facts or evidence indicating that Native Americans or people of European descent are buried on the project site. However, undiscovered human remains may be present below the ground surface on any property. Regulatory Compliance Measure CUL-1 requires compliance with the State's Health and Safety Code for the treatment of human remains. Adherence to regulatory standards included in Regulatory Compliance Measure CUL-1 would reduce the impact of the proposed project on human remains to less than significant. No mitigation is required.	No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measure would be required to reduce impacts to human remains. Regulatory Compliance Measure CUL-1: Human Remains. If human remains are encountered, State Health and Safety Code Section 7050.5 states that no further disturbance shall occur until the County Coroner has made a determination of origin and disposition pursuant to State PRC Section 5097.98. The County Coroner must be notified of the find immediately. If the remains are determined to be Native American, the County Coroner would notify the Native American Heritage Commission (NAHC), which would determine and notify a Most Likely Descendant (MLD). With the permission of the landowner or his/her authorized representative, the MLD may inspect the site of the discovery. The MLD shall complete the inspection and make recommendations or preferences for treatment within 48 hours of being granted access to the site. The MLD recommendations may include scientific removal and nondestructive analysis of human remains and items associated with Native American burials, preservation of Native American human remains and associated items in place, relinquishment of Native American human remains and associated items to the descendants for treatment, or any other culturally appropriate treatment.	



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
4.5: Energy		
Threshold 4.5.1: Would the project result in a potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation? Less Than Significant Impact. Construction. The project would consume approximately 72,347 gallons of diesel fuel and approximately 162,160 gallons of gasoline during construction, which would increase the annual construction generated fuel use in Orange County by approximately 0.05 percent for diesel fuel usage and approximately 0.01 percent for gasoline fuel usage. As such, project construction would have a negligible effect on local and regional energy supplies. Furthermore, impacts related to energy use during construction would be temporary and relatively small in comparison to Orange County’s overall use of the State’s available energy sources. No unusual project characteristics would necessitate the use of construction equipment that would be less energy efficient than at comparable construction sites in the region or the State. Therefore, construction of the proposed project would not result in the wasteful, inefficient, or unnecessary consumption of energy resources, and impacts would be less than significant. Operation. Energy use consumed by operation of the proposed project would be associated with natural gas use, electricity consumption, and fuel used for vehicle trips associated with the project. Operation of the proposed project would increase the annual consumption of electricity, natural gas, diesel fuel, and gasoline in Orange County by approximately 0.02 percent, 0.04 percent, 0.02 percent, and 0.03 percent, respectively. With implementation of Regulatory Compliance Measure E-1, requiring compliance with Title 24 standards, the proposed project would not result in the wasteful, inefficient, or unnecessary consumption of fuel or energy and would incorporate renewable energy or energy efficiency measures into building design, equipment use, and transportation. Therefore, impacts related to consumption of energy resources during operation would be less than significant.	No mitigation is required, but Regulatory Compliance Measure E-1 would apply to the proposed project. Regulatory Compliance Measure E-1: California Code of Regulations (CCR), Title 24. Prior to the issuance of building permits, the City of Cypress (City) Chief Building Official, or designee, shall confirm that the project design complies with the 2019 Building Energy Efficiency Standards (CCR Title 24) energy conservation and green building standards, as well as those listed in Part 11 (California Green Building Standards [CalGreen Code]). The City’s Chief Building Official shall confirm that the project complies with the mandatory measures listed in the CalGreen Code for residential and non-residential building construction.	Less Than Significant Impact.
Threshold 4.5.2: Would the project conflict with or obstruct a state or local plan for renewable energy or energy efficiency? Less Than Significant Impact. Energy usage on the project site during construction would be temporary in nature and would be relatively small in comparison to the overall use in the County. In addition, energy usage associated with operation of the proposed project would be relatively small in comparison to the overall use in Orange County, and the State’s available energy sources. Therefore, energy impacts at the regional level would be negligible. Because California’s energy conservation planning actions are conducted at a regional level, and because the proposed project’s total impact on regional energy supplies would be minor, the proposed project would not conflict with or obstruct California’s energy conservation plans as described in the California Energy Commission’s (CEC) Integrated Energy Policy Report. Additionally, as demonstrated above under Threshold 4.5.1, the proposed project would not result in the inefficient, wasteful, and unnecessary consumption of energy. Potential impacts related to conflict with or obstruction of a State or local plan for renewable energy or energy efficiency would be less than significant, and no mitigation is required.	No mitigation is required.	Less Than Significant Impact.
Cumulative Energy Impacts. Less Than Significant Impact. The proposed project would result in an increased services demand in electricity and natural gas. Although the proposed project would result in a net increase in electricity usage, this increase would not require SCE to expand or construct infrastructure that could cause substantial environmental impacts. Additionally, it is anticipated that SoCalGas would be able to meet the natural gas demand of the proposed project without additional facilities. Furthermore, the proposed project’s percent of cumulative electricity and natural gas consumption would be negligible, and there are sufficient planned natural gas and electricity supplies in the region for the estimated increases in energy demands. Transportation related energy use would also increase as part of the proposed project. However, this transportation energy use would not represent a major amount of energy use when compared to the amount of existing development and to the total number of vehicle trips and vehicle miles traveled (VMT) throughout Orange County and the region. Further, compliance with the existing mitigation measures would ensure that the proposed project does not result in an inefficient, wasteful, and unnecessary consumption of energy. Therefore, the proposed project’s contribution to impacts related to the inefficient, wasteful, and unnecessary consumption of energy would not be cumulatively considerable, and no mitigation is required.	No mitigation is required.	Less Than Significant Impact.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
4.6: Geology and Soils		
Threshold 4.6.1(i): Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving: Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidences of known fault? (Refer to Division of Mines and Geology Special Publication 42)	No mitigation is required.	No Impact.
No Impact. According to the California Department of Conservation 2010 Fault Activity Map, there are no known earthquake faults that run through the project site nor is there any other evidence of a known fault that runs through the project site. Therefore, the proposed project would not result in any impact related to the rupture of a known earthquake fault, and there would be no impact.		
Threshold 4.6.1(ii): Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving: Strong seismic ground shaking?	Mitigation Measure GEO-1: Compliance with the Recommendations in the Project Geotechnical Assessment. The Applicant/Developer's construction contractor shall implement the recommendations of the <i>Geotechnical Due Diligence Study for Proposed Mixed-Use Development at NE Quadrant of Siboney Street and Katella Avenue, City of Cypress, California</i> (NMG Geotechnical, June 2019; Geotechnical Assessment) prepared for the proposed project, as applicable to the satisfaction of the City of Cypress' (City) Chief Building Official or designee, including, but not limited to: To address potential liquefaction potential and seismically induced settlement, stone columns or (Geopier brand) rammed aggregate piers (RAP) or equivalent ground improvement method alternatives shall be used and installed to a depth of 15 feet (ft). Building areas where the ground is improved with RAPs or stone columns shall provide a minimum 2 ft thick layer of newly compacted fill. The smaller retail buildings may be supported on a combination of newly compacted fill and shallower ground improvement, such as aggregate and geogrid reinforcement. Fill material shall be a minimum of 5 ft below finish grade or 3 ft below the bottoms of foundations, whichever is deeper. The bottom of the excavation shall have a layer of geogrid, such as Tensar 130 or BX1515 and a minimum of 2 ft of aggregate base. The remaining fill may be compacted native soil. The deeper undocumented fill in the southeast corner of the project site (future retail shops area) should be completely removed and replaced with engineered fill. To address shallow groundwater and wet soil, some type of ground stabilization, such as cement treatment or aggregate or a combination of both shall be used. Geofabric or geogrid is recommended in combination with aggregate to reduce the required depth of treatment, amount of aggregate and time required to backfill the excavations. Concrete slabs shall be used for all foundations and slabs on grade and shall be a minimum of 4 inches thick. Additional site testing and final design evaluation shall be conducted by the Project Geotechnical Consultant to refine and enhance these requirements. The Applicant/Developer shall require the Project Geotechnical Consultant to assess whether the requirements in that report need to be modified or refined to address any changes in the project features that occur prior to the start of grading. If the Project Geotechnical Consultant identifies modifications or refinements to the requirements, the Applicant/Developer shall require appropriate changes to the final project design and specifications. Design, grading, and construction shall be performed in accordance with the requirements of the City of Cypress Municipal Code and the California Building Code (CBC) applicable at the time of grading, appropriate local grading regulations, and the requirements of the Project Geotechnical Consultant as summarized in a final written report, subject to review by the City of Cypress Director of Public Works, or designee, prior to commencement of grading activities.	Less Than Significant with Mitigation Incorporated.
Less Than Significant with Mitigation Incorporated. A design-level peak ground acceleration (PGA) of 0.55 g has been calculated for the project site. This indicates that strong seismic ground shaking generated by seismic activity is considered a potentially significant impact that may affect people or structures associated with the proposed project. With the implementation of Mitigation Measure GEO-1 and adherence to the regulatory standards described in Regulatory Compliance Measure GEO-1, potential project impacts related to seismic ground shaking would be reduced to a less than significant level.		



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
	<p>Grading plan review shall also be conducted by the Director of Public Works, or designee, prior to the start of grading to verify that the requirements developed during the geotechnical design evaluation have been appropriately incorporated into the project plans. Design, grading, and construction shall be conducted in accordance with the specifications of the Project Geotechnical Consultant as summarized in a final report based on the CBC applicable at the time of grading and building, and the City's Building Code. On-site inspection during grading shall be conducted by the Project Geotechnical Consultant and the City of Cypress Director of Public Works/City Engineer, or designee, to ensure compliance with geotechnical specifications as incorporated into project plans. Prior to the final grading permits, the Project Geotechnical Consultant shall submit a Final Testing and Observation Geotechnical Report for Rough Grading to the City of Cypress Director of Public Works/City Engineer, or designee.</p> <p>Regulatory Compliance Measure GEO-1:</p> <p>California Building Code Compliance Seismic Standards. All structures shall be designed in accordance with the seismic parameters presented in the Geotechnical Assessment prepared for this project (NMG Geotechnical, Inc., 2019) and applicable sections of the most current California Building Code (CBC). Prior to the issuance of building permits for planned structures, the Project Soils Engineer and the City of Cypress Chief Building Official, or designee, shall review building plans to verify that the structural design conforms to the requirements of the Geotechnical Assessment and the City of Cypress Municipal Code.</p>	
<p>Threshold 4.6.1(iii): Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving: Seismic-related ground failure, including liquefaction?</p> <p>Less Than Significant with Mitigation Incorporated. Based on the results of the Geotechnical Assessment, the maximum estimated vertical settlement was calculated to be approximately 2.9 inches for the cone penetrometer test (CPT) locations within the project site. This is well within the commonly accepted limitations of structural mitigation described above (i.e., 4 inches).</p> <p>Additionally, predicted liquefaction-induced total settlement with respect to most of the project site would be addressed by incorporating deep foundations or ground improvement for the larger buildings into the design (Mitigation Measure GEO-1). The best suited ground improvement to mitigate settlement of the large structures would be stone columns or (Geopier brand) rammed aggregate piers (RAP) approximately 15 ft deep. Mitigation Measure GEO-1 also includes ground improvement recommendations (a combination of newly compacted fill and shallower ground improvement, such as aggregate and geogrid reinforcement) in the areas of the smaller retail buildings to mitigate potential impacts related to liquefaction-induced settlement. The deeper undocumented fill in the southeast corner of the project site (future retail shops area) would also be completely removed and replaced with engineered fill (Mitigation Measure GEO-1). With the incorporation of Mitigation Measure GEO-1, the potential adverse effects of seismic-related ground failure including liquefaction would be less than significant.</p>	<p>Refer to Mitigation Measure GEO-1, above.</p>	<p>Less Than Significant with Mitigation Incorporated.</p>
<p>Threshold 4.6.1(iv): Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving: Landslides?</p> <p>No Impact. The project site and vicinity are relatively flat, and the site is not located within a zone of earthquake induced landslide as mapped by the California Geological Survey (CGS) (CGS, 1998). Historically, there have been no recorded landslides within the City's boundaries (City of Cypress, 2001, page 4.6-7). No landslides are anticipated as the result of the proposed project, and there would be no impact.</p>	<p>No mitigation is required.</p>	<p>No Impact.</p>



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Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
<p>Threshold 4.6.2: Would the project result in substantial soil erosion or the loss of topsoil?</p> <p>Less Than Significant Impact. Most of the site is covered by older degraded asphalt, with a small unpaved dirt area adjacent to the terminus of Winners Circle (cul-du-sac). The south and southwestern boundaries of the site along Katella Avenue consist of some landscaping, including mature eucalyptus trees, shrubs, and turf. The total surface area of these existing unpaved areas is approximately 1 acre. During project construction activities, soil would be exposed and disturbed, drainage patterns would be temporarily altered during grading and other construction activities, and there would be an increased potential for soil erosion and siltation compared to existing conditions. Additionally, during a storm event, soil erosion and siltation could occur at an accelerated rate. The Construction General Permit requires preparation of a SWPPP (Regulatory Compliance Measure HYD-1). The SWPPP would detail Erosion Control and Sediment Control BMPs to be implemented during project construction to minimize erosion and retain sediment on site. With compliance with the requirements of the Construction General Permit and with implementation of the construction BMPs, construction impacts related to on-site erosion and the loss of topsoil would be less than significant, and no mitigation is required.</p>	<p>No mitigation is required. Refer to Regulatory Compliance Measure HYD-1, which is provided below in Section 4.9, Hydrology and Water Quality.</p>	<p>Less Than Significant Impact.</p>
<p>Threshold 4.6.3: Would the project be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on-site or off-site landslides, lateral spreading, subsidence, liquefaction, or collapse?</p> <p>Landslides and Unstable Slopes.</p> <p>Less Than Significant Impact. Landslides and other forms of mass wasting, including mud flows, debris flows, and soil slips occur as soil moves downslope under the influence of gravity. Landslides are frequently triggered by intense rainfall or seismic shaking. Because the project site is located in a relatively flat area, landslides or other forms of natural slope instability do not represent a significant hazard to the project. In addition, as stated above, the site is not within a State-designated hazard zone for Earthquake-Induced Landslide. Therefore, potential impacts related to landslides would be less than significant, and no mitigation is required.</p> <p>Lateral Spreading.</p> <p>Less Than Significant Impact. Lateral spreading often occurs on very gentle slopes or flat terrain. The dominant mode of movement is lateral extension accompanied by shear or tensile fracture. This failure is caused by liquefaction and is usually triggered by rapid ground motion, such as that experienced during an earthquake, but can also be artificially induced. When coherent material, either bedrock or soil, rests on materials that liquefy, the upper units may undergo fracturing and extension and may then subside, translate, rotate, disintegrate, or liquefy and flow. As discussed above, the Geotechnical Assessment indicates that lateral spreading is not a potential concern with respect to the proposed project. Therefore, potential impacts related to lateral spreading would be less than significant, and no mitigation is required.</p> <p>Subsidence.</p> <p>No Impact. Subsidence refers to broad-scale changes in the elevation of land. Common causes of land subsidence are pumping water, oil, and gas from underground reservoirs; dissolution of limestone aquifers (sinkholes); collapse of underground mines; drainage of organic soils; and initial wetting of dry soils (hydrocompaction). Subsidence is also caused by heavy loads generated by large earthmoving equipment. The project site is not located within an area of known subsidence that may be associated with groundwater, peat loss, or oil extraction. Therefore, the proposed project would not be subject to potential geotechnical hazards related to subsidence, and no mitigation is required.</p> <p>Liquefaction and Compressible/Collapsible Soils.</p> <p>Less Than Significant with Mitigation Incorporated. As discussed in detail under Threshold 4.6.1(iii) above, implementation of Mitigation Measure GEO-1 and adherence to the regulatory standards described in Regulatory Compliance Measure GEO-1 would be required to address the proposed project’s impacts with respect to liquefaction and compressible soils. Provided that design and remedial grading, ground improvement (as necessary), and design of building foundation systems are performed in accordance with the applicable requirements in the CBC (adopted by the City as its Building Code with certain amendments), and current standards of practice in the area, excessive settlement resulting from liquefaction and compression of existing undocumented fill and native alluvial soils on the project site would be reduced to a less than significant level.</p>	<p>Refer to Mitigation Measure GEO-1 and Regulatory Compliance Measure GEO-1, which are provided above.</p>	<p>Less Than Significant with Mitigation Incorporated.</p>



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
Wet Soils. Less Than Significant with Mitigation Incorporated. Due the presence of shallow groundwater, excavations deeper than 3–4 ft are likely to encounter groundwater and/or soft, wet soil. Implementation of Mitigation Measure GEO-1, which requires that the ground stabilization recommendations in the Geotechnical Assessment be implemented during grading and construction, would address soft ground conditions due to shallow groundwater. With implementation of Mitigation Measure GEO-1, the proposed project’s impacts related to wet soils would be less than significant.		
Threshold 4.6.4: Would the project be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating direct or indirect substantial risks to life or property? Less Than Significant Impact. The project site stratigraphy consists soil types have low shrink-swell potential and, therefore, are not susceptible to expansion. In the event that, following the completion of grading, it is determined that near-surface soils within building pad areas exhibit an elevated expansion potential, potential impact of those expansive soils would be addressed through design of structural foundations and floor slabs in compliance with applicable requirements in the California Building Code, as adopted by the City of Cypress in its Municipal Code (Regulatory Compliance Measure GEO-1). Since the potential for expansive soils is low and any potential expansion would be addressed through compliance with applicable code requirements, the proposed project would not create substantial potential risks to life or property and there would be less than significant impacts.	No mitigation is required. Refer to Regulatory Compliance Measure GEO-1, which is provided above.	Less Than Significant Impact.
Threshold 4.6.5: Would the project have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater? No Impact. The proposed project would not include the use of septic tanks or alternative wastewater disposal systems because sanitary sewer and wastewater facilities are available in the vicinity of the project site. Therefore, the project would have no impact with respect to septic tanks or alternative wastewater disposal systems.	No mitigation is required.	No Impact.
Threshold 4.6.6: Would the project directly or indirectly destroy a unique paleontological resource or site or unique geologic feature? Less Than Significant with Mitigation Incorporated. Ground disturbance associated with the various components of the proposed project is expected to extend to depths of 10 ft or less below the existing ground surface, with the exception of the rammed aggregate piers, which will be used for supports for the larger buildings (i.e., theater, five-story hotel, and apartment complex). The rammed aggregate piers are expected to extend to a depth of 15 ft below the existing surface. The Young Alluvial Fan Deposits, Unit 2 that lie below surficial Artificial Fill within the project site have low paleontological sensitivity from the surface to a depth of 10 ft and high sensitivity below a depth of 10 ft. As such, the majority of project activities will remain in deposits with low paleontological sensitivity. Although the rammed aggregate piers are expected to extend up to 5 ft into deposits with high paleontological sensitivity, drilling for aggregate piers has a limited impact area and presents challenges to collecting fossils and the contextual information necessary for scientific importance. Considering the paleontological sensitivity of the deposits in the project site and the excavation parameters, there is a potential for the proposed project to impact scientifically important paleontological resources. To mitigate adverse impacts to unknown, buried paleontological resources that may exist on-site, Mitigation Measure GEO-2 requires that if paleontological resources are discovered during ground-disturbing activities, a qualified paleontologist shall be contacted to assess the discovery for scientific importance. The qualified paleontologist shall then make recommendations regarding treatment and disposition of the discovery, the need for paleontological monitoring, and preparation of the appropriate report. Implementation of Mitigation Measure GEO-2 would ensure that impacts to paleontological resources are reduced to a level that is less than significant.	Mitigation Measure GEO-2: Procedures for Unexpected Paleontological Resources Discoveries. If paleontological resources are discovered during ground-disturbing activities associated with the proposed project, construction personnel shall immediately halt work within 50 ft of the discovery, and the Applicant/Developer or construction supervisor shall contact a qualified paleontologist to assess the discovery for scientific importance. A qualified paleontologist is defined as a person with an M.S. or Ph.D. in geology or paleontology and who meets the standards set forth by the Society of Vertebrate Paleontology. The paleontologist shall make recommendations regarding the collection, treatment, and disposition of the discovery. Scientifically important resources shall be prepared to the point of identification, identified to the lowest taxonomic level possible, cataloged, and curated into the permanent collections of a museum repository. If paleontological resources are discovered, regardless of their scientific importance, paleontological monitoring shall be required for subsequent ground-disturbing activities at a frequency, depth, and/or interval determined by the paleontologist. Paleontological monitoring shall be conducted by a qualified paleontological monitor as set forth in the Society of Vertebrate Paleontology standards. At the conclusion of monitoring, a final monitoring report shall be prepared by the paleontologist to document the results of monitoring and project compliance with all regulations and project requirements. If scientifically important paleontological resources are recovered, this report shall also document those paleontological resources with a catalog, descriptions, and photographs as determined appropriate by the paleontologist. The final monitoring report shall be submitted to the City of Cypress Director of Community Development Department or designee for review and approval. A copy of this final report shall also accompany the fossil material to the museum repository.	Less Than Significant with Mitigation Incorporated.



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<p>Cumulative Geology and Soils Impacts.</p> <p>Less Than Significant with Mitigation Incorporated. Typically, geology and soils impacts are specific to a particular project site and there is little, if any, cumulative relationship between the development of a proposed project and development within a larger cumulative area. Moreover, while seismic conditions are regional in nature, seismic impacts on a given project site are site-specific. Therefore, the proposed project would not affect the level of intensity at which a seismic event on an adjacent site is experienced.</p> <p>It is not anticipated that the development of nearby projects would have any geotechnical impact on the project site or the buildings that would be constructed as part of the proposed project, nor would the development of the proposed project have impacts on nearby projects. Therefore, the proposed project and the applicable related projects would not have the potential to cause cumulatively significant adverse impacts related to geology and soils.</p> <p>Potential impacts of the proposed project to unknown paleontological resources and unique geologic features, when combined with the impacts of past, present, and reasonably foreseeable projects in the City of Cypress, could contribute to a cumulatively significant impact due to the overall loss of paleontological remains unique to the region. Implementation of Mitigation Measure GEO-2 would ensure that the proposed project, together with cumulative projects, would not result in significant cumulative impacts to unique paleontological resources or unique geologic features.</p>	<p>Refer to Mitigation Measure GEO-2, which is provided above.</p>	<p>Less Than Significant with Mitigation Incorporated.</p>
4.7 Greenhouse Gas Emissions		
<p>Threshold 4.7.1: Would the project generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?</p> <p>Significant and Unavoidable Impact. Although compliance with CCR Title 24 and the CALGreen Code would help to reduce the proposed project's GHG emissions, the overall emissions attributable to construction and operation of the proposed project of 7,208 metric tons of carbon dioxide equivalent per year (MT CO₂e/yr) are expected to exceed the South Coast Air Quality Management District's (SCAQMD) thresholds of 3,000 MT CO₂e/yr. The proposed project's greenhouse gas emissions of 7.9 MT CO₂e per service population per year (CO₂e/SP/yr) would also exceed the SCAQMD's threshold of 4.3 MT CO₂e/SP/yr for 2022. Therefore, the proposed project would result in a significant impact related to greenhouse gas emissions. The proposed project includes mitigation measures that require the project's retail commercial buildings, multi-family residential uses, hotel, and movie theater to be designed and built to be 10 percent more energy-efficient than the 2019 Title 24 requirements or the current Title 24 requirements, whichever are more stringent, and the implementation of a Transportation Demand Management (TDM) program for on-site residents and workers to reduce vehicle miles traveled. Mitigation for greenhouse gas emissions can include energy conservation, area source emissions reductions, water conservation, implementation of a TDM program, and recycling requirements. However, because the type and extent of measures that would be feasible and that could be implemented would be dependent on the individual tenants that occupy the project, greenhouse gas emission reductions of the individual developments within the project area, the total amount of reductions toward the greenhouse gas reduction analysis cannot be quantified at this time. Furthermore, it may not be feasible for all projects to achieve the reduction targets. For example, the ability of a business to affect employee and patron vehicle miles traveled would depend in part on the number of employees and patrons, where they live, and the availability of regional programs such as transit buses. Therefore, impacts related to the generation of greenhouse gas emissions would remain significant and unavoidable.</p>	<p>Mitigation Measure GHG-1:</p> <p>Energy Conservation. Prior to the issuance of building permits, the Applicant/Developer shall provide evidence to the satisfaction of the City of Cypress Director of Community Development Department, or designee, that the project's retail commercial buildings, multi-family residential uses, hotel, and movie theater shall be designed and built to be 10 percent more energy-efficient than 2019 Title 24 requirements or the current Title 24 requirement, whichever is more stringent.</p> <p>Mitigation Measure GHG-2:</p> <p>Transportation Demand Management (TDM) Program. The Applicant/Developer shall develop a TDM Program for on-site residents and workers with the goal of reducing project-related vehicle miles traveled (VMT). The TDM strategies shall include, but not be limited to, the following:</p> <ol style="list-style-type: none">Prior to the issuance of a building permit for any of the project's buildings, the Applicant/Developer shall provide evidence to the satisfaction of the Director of the City of Cypress Community Development Department, or designee, that a bicycle rack or a secured bicycle storage area shall be installed within 50 feet of each proposed building.Prior to the issuance of a certificate of occupancy for the apartment building, the Apartment Building Manager shall provide evidence to the Director of the City of Cypress Community Development Department, or designee, that bike route maps, local transit route maps and schedules, and other transportation information, such as the existing carpooling program sponsored by the Orange County Transportation Authority (OCTA), are displayed in a prominent area accessible to residents and employees.Prior to the issuance of a certificate of occupancy for the project's movie commercial buildings, the Applicant/Developer shall provide evidence to the Director of the City of Cypress Community Development Department, or designee, that the lease agreements executed with any tenants contain provision requiring each business to provide cash incentives for employees to use public transit and display bike route maps, local transit route maps and schedules, and other transportation information, such as OCTA's existing carpooling program in a prominent area accessible to employees.	<p>Significant and Unavoidable Impact.</p>



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	iv. The Applicant/Developer shall organize an annual event on the project site promoting the use of transit, carpooling programs, and non-motorized methods of transportation by project residents, employees, and visitors. The City of Cypress Director of Community Development Department, or designee, shall be responsible for confirming that the event is held.	
Threshold 4.7.2: Would the project conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases? Less than Significant Impact. Applicable plans adopted for the purpose of reducing greenhouse gas emissions include CARB’s Scoping Plan and SCAG’s 2016–2040 RTP/SCS. Although measures in the Scoping Plan apply to State agencies and not the proposed project, the project’s GHG emissions would be reduced by compliance with statewide measures that have been adopted since AB 32 and SB 32 were adopted. Therefore, the proposed project would be consistent with the CARB Scoping Plan. Based on the nature of the proposed project, it is anticipated that implementation of the proposed project would not interfere with SCAG’s ability to implement the regional strategies outlined in the RTP/SCS. Therefore, the proposed project would not conflict with an adopted plan, policy, or regulation pertaining to greenhouse gas emissions, and impacts are considered less than significant. No mitigation is required.	No mitigation is required.	Less than Significant Impact.
Cumulative Greenhouse Gas Emissions Impacts. Significant and Unavoidable Impact. Because the proposed project is not consistent with the GHG emissions reduction target from CARB, and because its impacts alone would cause or significantly contribute to global climate change, project-related greenhouse gas emissions would be considered cumulatively considerable. Therefore, the proposed project would have a cumulatively considerable increase in emissions, and the proposed project’s cumulative greenhouse gas emission impacts would remain significant and unavoidable.	Refer to the mitigation measures under Threshold 4.7.1.	Significant and Unavoidable.
4.8 Hazards and Hazardous Materials		
Threshold 4.8.1: Would the project create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials? Less Than Significant Impact. Construction. Construction of the proposed project would temporarily increase the regional transport, use, and disposal of construction-related hazardous materials and petroleum products (e.g., diesel fuel, lubricants, paints and solvents, and cement products containing strong basic or acidic chemicals). Construction activities would be required to comply with applicable State and federal regulations for proper transport, use, storage, and disposal of excess hazardous materials and hazardous construction waste. In addition, the proposed project would comply with Regulatory Compliance Measures HYD-1 and HYD-2, which require compliance with the waste discharge permit requirements to avoid potential impacts to water quality due to spills or runoff from hazardous materials used during construction. Therefore, with adherence to the regulatory standards included in Regulatory Compliance Measures HYD-1 and HYD-2, impacts related to the routine transport, use, or disposal of hazardous materials during construction would be less than significant. Operations. Retail and restaurant uses included in the proposed project may include the use and disposal of typical cleaning products along with limited use of pesticide and herbicides for landscape maintenance. Trucks accessing the businesses on site would contain oil and gasoline, to power their engines, which could have the potential to result in minor releases of such substances through drips or leaks from truck loading areas. Prior to the issuance of grading permits, conditions of approval would be applied to the proposed project by the Orange County Fire Authority (OCFA) to reduce hazardous material impacts and insure that any hazardous waste that is generated on-site would be transported to an appropriate disposal facility by a licensed hauler in accordance with State and federal law. Therefore, implementation would result in less than significant impacts related to the routine transport, use, or disposal of hazardous materials.	No mitigation is required. Refer to Regulatory Compliance Measures HYD-1 and HYD-2, which are provided below in Section 4.9, Hydrology and Water Quality.	Less Than Significant Impact.



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Threshold 4.8.2: Would the project create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment? Less Than Significant Impact. Because no significant hazards would be created by uses associated with the proposed project, the potential for the proposed project to create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment would be less than significant.	No mitigation is required.	Less Than Significant Impact.
Threshold 4.8.3: Would the project emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school? Less Than Significant Impact. Grace Christian School is located approximately 0.75 mile northwest of the project site, and the Cottonwood Christian Center preschool facility is located approximately 0.5 mile west of the project site. The proposed project's uses would not pose a significant threat of hazardous emissions or significant handling of hazardous materials or substances. Therefore, impacts on schools would be less than significant.	No mitigation is required.	Less Than Significant Impact.
Threshold 4.8.4: Would the project be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment? Less Than Significant Impact. The project site is not included on a list of hazardous materials sites that could create a significant hazard to the public or the environment and is not a recorded Superfund site. The Phase I Environmental Site Assessment (ESA) identified several listings for off-site adjacent or nearby properties on databases potentially indicative of a contamination concern. However, the Phase I ESA concluded that these sites do not pose a potential hazard to the project site. In addition, soil sampling undertaken as part of the Phase II Limited Soil Investigation (LSI) did not identify elevated concentrations of metals, TPH, or VOCs in the soil at the project site. Therefore, impacts related to hazardous materials sites would remain less than significant.	No mitigation is required.	Less Than Significant Impact.
Threshold 4.8.5: For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area? Less Than Significant Impact. The project site is located approximately 0.5 mile from the Joint Forces Training Base (JFTB) Los Alamitos. According to the Airport Land Use Commission's 2016 Airport Environs Land Use Plan (AELUP) for Joint Forces Training Base Los Alamitos, the project site is located in the FAA Part 77 Notification Area and the AELUP height restriction zone for JFTB Los Alamitos. Implementation of the proposed project would not result in a safety hazard for people working in the project area because the project would comply with all appropriate FAA standards and requirements, including Regulatory Compliance Measure HAZ-1, which requires that the FAA be notified of any proposed structure(s) that would penetrate the 100 to 1 imaginary surface that surrounds the runway at JFTB Los Alamitos. The FAA would then be responsible for reviewing the height of the proposed structures and determining whether they pose a potential aviation hazard. With adherence to the regulatory standards provided in Regulatory Compliance Measure HAZ-1, implementation of the proposed project would result in less than significant impacts related to safety hazards for people working in the project area.	No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measures would be required to reduce hazards and hazardous materials impacts. Regulatory Compliance Measure HAZ-1: Federal Aviation Regulation Title 14 Part 77. The Applicant/Developer shall notify the Federal Aviation Administration (FAA) of any proposed structure(s) that would penetrate the 100 to 1 imaginary surface that surrounds the runway at Joint Forces Training Base Los Alamitos at least 45 days prior to beginning construction.	Less Than Significant Impact.
Threshold 4.8.6: Would the project impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan? No Impact. The project site is not located along an emergency evacuation route. Therefore, implementation of the proposed project would not interfere with the adopted emergency response plan and/or the emergency evacuation plan. No impact would occur.	No mitigation is required.	No Impact.
Threshold 4.8.7: Would the project expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires? No Impact. The project site is located within a fully urbanized area. There are no wildlands adjacent or in the vicinity of the project site, and the project site is not designated as a Fire Hazard Severity Zone on the Statewide CAL FIRE Map. Therefore, there will be no risk of loss, injury, or death involving wildland fires. No impact would occur.	No mitigation is required.	Less Than Significant Impact.



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Cumulative Hazards and Hazardous Materials Impacts. No Impact. For the proposed project, impacts due to hazardous materials would less than significant. Although some of the cumulative projects listed also have potential impacts associated with hazardous materials, the environmental concerns associated with hazardous materials are site specific. Each project is required to address any issues related to hazardous material or wastes. Federal, state, and local regulations require mitigation to protect against site contamination by hazardous materials. Therefore, there would be no cumulative hazardous materials impacts.	No mitigation is required.	No Impact.
4.9: Hydrology and Water Quality		
Threshold 4.9.1: Would the project violate any water quality standards or waste discharge requirements? Less Than Significant Impact. The proposed project would comply with existing NPDES regulations and would implement construction and operational BMPs. Construction and operational BMPs would reduce pollutants of concern in stormwater runoff, and would ensure that water quality impacts are less than significant.	<p>No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measures would be required to reduce hydrology and water quality impacts.</p> <p>Regulatory Compliance Measure HYD-1:</p> <p>Construction General Permit. Prior to commencement of construction activities, the Applicant shall obtain coverage under the <i>National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Construction General Permit)</i>, NPDES No. CAS000002, Order No. 2009-0009-DWQ, as amended by Order No. 2010-0014-DWQ and Order No. 2012-0006-DWQ, or any other subsequent permit. This shall include submission of Permit Registration Documents (PRDs), including permit application fees, a Notice of Intent (NOI), a risk assessment, a site plan, a Stormwater Pollution Prevention Plan (SWPPP), a signed certification statement, and any other compliance-related documents required by the permit, to the State Water Resources Control Board via the Stormwater Multiple Application and Report Tracking System (SMARTS). Construction activities shall not commence until a Waste Discharge Identification Number (WDID) is obtained for the project from the SMARTS and provided to the Director of the City of Cypress Community Development Department, or designee, to demonstrate that coverage under the Construction General Permit has been obtained. Project construction shall comply with all applicable requirements specified in the Construction General Permit, including, but not limited to, preparation of a SWPPP and implementation of construction site best management practices (BMPs) to address all construction-related activities, equipment, and materials that have the potential to impact water quality for the appropriate risk level identified for the project. The SWPPP shall identify the sources of pollutants that may affect the quality of stormwater and shall include BMPs (e.g., Sediment Control, Erosion Control, and Good Housekeeping BMPs) to control the pollutants in stormwater runoff. Construction Site BMPs shall also conform to the requirements specified in the latest edition of the Orange County Stormwater Program <i>Construction Runoff Guidance Manual for Contractors, Project Owners, and Developers</i> to control and minimize the impacts of construction and construction-related activities, materials, and pollutants on the watershed. Upon completion of construction activities and stabilization of the Project site, a Notice of Termination shall be submitted via SMARTS.</p> <p>Regulatory Compliance Measure HYD-3:</p> <p>Best Management Practices. The Applicant/Developer shall implement the Best Management Practices identified in Section IV of the Water Quality Management Plan and the drainage improvements identified in the Hydrology and Hydraulics Study. In addition, the Property Management Association shall be the responsible party for inspection and maintenance of the Best Management Practices as identified in Section V of the Preliminary Water Quality Management Plan.</p>	Less Than Significant Impact.



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<p>Threshold 4.9.2: Would the project substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?</p> <p>Less Than Significant Impact. Construction and operation of the proposed project would not involve direct groundwater extraction, and increased water use would not substantially affect groundwater supplies. Additionally, groundwater dewatering would be localized and temporary, and the volume of groundwater removed would not be substantial.</p>	No mitigation is required.	Less Than Significant Impact.
<p>Threshold 4.9.3: Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?</p> <p>Less Than Significant Impact. The proposed project would comply with the requirements of the Construction General Permit and would implement construction BMPs to reduce impacts related to on-site, off-site, or downstream erosion or siltation. In addition, the proposed project would not increase downstream erosion or siltation impacts during operation because downstream receiving waters are not susceptible to hydromodification.</p>	No mitigation is required. Refer to Regulatory Compliance Measure HYD-1, which is provided above.	Less Than Significant Impact.
<p>Threshold 4.9.4: Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?</p> <p>Less Than Significant Impact. The proposed project would comply with existing NPDES requirements and would implement construction BMPs, proposed storm drain systems, and a detention system. Two scenarios are proposed to convey off-site runoff that exceeds the capacity of the Winners Circle stormdrain system to the curb and gutter in Katella Avenue. Under Scenario 1, flow that exceeds the capacity of the Winners Circle stormdrain system would be conveyed west toward Siboney Street. Siboney Street would be reconstructed to crown the road to provide sufficient slope to allow stormwater to drain to Katella Avenue without ponding. Additionally, a portion of the parking lot to the north of the project site would be repaved. Under Scenario 2, flow exceeding the capacity of the Winners Circle stormdrain system would be conveyed across the project site via an underground storm drain to the Katella Avenue storm drain system near the existing on-site driveway. With implementation of the proposed stormdrain systems and detention system, impacts related to a substantial increase in the rate or amount of surface runoff, flow, and volume that would result in flooding would be less than significant.</p>	No mitigation is required. Refer to Regulatory Compliance Measure HYD-1, which is provided above.	Less Than Significant Impact.
<p>Threshold 4.9.5: Would the project create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?</p> <p>Less Than Significant Impact. The proposed project would comply with existing NPDES requirements to prevent substantial additional sources of polluted runoff being discharged to the storm drain system, and would target pollutants of concern in runoff from the Project site through implementation of construction and operational BMPs. The proposed project includes proposed stormdrain systems and detention system to reduce stormwater runoff so as to not exacerbate the existing stormdrain capacity deficit.</p>	<p>No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measures would be required to reduce hydrology and water quality impacts.</p> <p>Refer to Regulatory Compliance Measures HYD-1 and HYD-3, which are provided above.</p> <p>Regulatory Compliance Measure HYD-2:</p> <p>Groundwater Dewatering Permit. If groundwater dewatering is required during excavation activities, the Applicant shall obtain coverage under the <i>General Waste Discharge Requirements for Discharges to Surface Waters that Pose an Insignificant (De Minimus) Threat to Water Quality</i> (Order No. R8-2009-0003, NPDES No. CAG998001) (De Minimus Permit). This shall include submission of a Notice of Intent (NOI) for coverage under the permit to the Santa Ana Regional Water Quality Control Board (RWQCB) at least 45 days prior to the start of dewatering. Groundwater dewatering activities shall comply with all applicable provisions in the permit, including water sampling, analysis, treatment (if required), and reporting of dewatering-related discharges. Upon completion of groundwater dewatering activities, a Notice of Termination shall be submitted to the Santa Ana RWQCB.</p>	Less Than Significant Impact.
<p>Threshold 4.9.6: Would the project otherwise substantially degrade water quality?</p> <p>Less Than Significant Impact. The proposed project would comply with existing NPDES regulations and would implement construction and operational BMPs. Construction and operational BMPs would reduce pollutants of concern in stormwater runoff to ensure that the proposed project would not substantially degrade water quality.</p>	No mitigation is required. Refer to Regulatory Compliance Measures HYD-1 and HYD-3, which are provided above.	Less Than Significant Impact.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
Threshold 4.9.7: Would the project place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map? No Impact. The project site is not located within a 100-year floodplain; therefore, the project would not place housing or structures within a 100-year flood hazard area. According to the Federal Emergency Management Agency (FEMA) Federal Insurance Rate Map (FIRM) No. 06059C0116J (December 3, 2009), the project site is located within Zone X, which comprises areas of 0.2 percent annual chance flood (500-year flood).	No mitigation is required.	No Impact.
Threshold 4.9.8: Would the project place within a 100-year flood hazard area structures which would impede or redirect flood flows? No Impact. The project site is not located within a 100-year floodplain; therefore, the project would not place housing or structures within a 100-year flood hazard area. According to the Federal Emergency Management Agency (FEMA) Federal Insurance Rate Map (FIRM) No. 06059C0116J (December 3, 2009), the project site is located within Zone X, which comprises areas of 0.2 percent annual chance flood (500-year flood).	No mitigation is required.	No Impact.
Threshold 4.9.9: Would the project expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam? Less Than Significant Impact. The project site is located within the inundation zone of Prado Dam and the Carbon Canyon Dam. Although the project would construct new structures in an inundation zone, the proposed project would not increase the chance of inundation from failure of Carbon Canyon Dam or Prado Dam. Additionally, the City's emergency evacuation plans would be implemented if these dams were susceptible to rupture during heavy rains or other events.	No mitigation is required.	Less Than Significant Impact.
Threshold 4.9.10: Would the project be subject to inundation by seiche, tsunami, or mudflow? No Impact. The project site is relatively flat and not at risk of mudflow, and is not located within an inundation zone of a seiche or tsunami.	No mitigation is required.	No Impact.
Threshold 4.9.11: Would the project result in an increase in pollutant discharges to receiving waters? Consider water quality parameters such as temperature, dissolved oxygen, turbidity and other typical stormwater pollutants (e.g., heavy metals, pathogens, petroleum derivatives, synthetic organics, sediment, nutrients, oxygen-demanding substances, and trash). Less Than Significant Impact. The proposed project would comply with existing NPDES regulations and would implement construction and operational BMPs. Construction and operational BMPs would reduce pollutants of concern in stormwater runoff, and would ensure that increased pollutant discharge during project construction and operation would be less than significant.	No mitigation is required. Refer to Regulatory Compliance Measures HYD-1 and HYD-3, which are provided above.	Less Than Significant Impact.
Threshold 4.9.12: Would the project result in significant alteration of receiving water quality during or following construction? Less Than Significant Impact. The proposed project would comply with existing NPDES regulations and would implement construction and operational BMPs. Construction and operational BMPs would reduce pollutants of concern in stormwater runoff, and would ensure that alteration of receiving water quality during project construction and operation would be less than significant.	No mitigation is required. Refer to Regulatory Compliance Measures HYD-1 and HYD-3, which are provided above.	Less Than Significant Impact.
Threshold 4.9.13: Could the proposed project result in increased erosion downstream? Less Than Significant Impact. The proposed project would comply with existing NPDES regulations and would implement construction BMPs to reduce impacts related to on-site, off-site, or downstream erosion or siltation. In addition, the proposed project would not increase downstream erosion or siltation impacts during operation because downstream receiving waters are not susceptible to hydromodification.	No mitigation is required. Refer to Regulatory Compliance Measure HYD-1, which is provided above.	Less Than Significant Impact.
Threshold 4.9.14: Would the project result in increased impervious surfaces and associated increased runoff? No Impact. The proposed project would not change the impervious surface area on site and therefore would not increase stormwater runoff from the project site. The proposed project would also include a detention system to reduce peak discharges from the Project site.	No mitigation is required.	No Impact.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

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Threshold 4.9.15: Would the project create a significant adverse environmental impact to drainage patterns due to changes in runoff flow rates or volumes? Less Than Significant Impact. The proposed project would comply with the requirements of the Construction General Permit and would implement construction BMPs, proposed storm drain systems, and a detention system to reduce impacts related to a substantial increase in the rate or amount of surface runoff, flow, and volume that would result in flooding.	No mitigation is required. Refer to Regulatory Compliance Measure HYD-1, which is provided above.	Less Than Significant Impact.
Threshold 4.9.16: Would the project be tributary to an already impaired water body, as listed on the Clean Water Act Section 303(d) list? If so, can it result in an increase in any pollutant for which the water body is already impaired? Less Than Significant Impact. The proposed project would comply with the requirements of the Construction General Permit and would implement construction and operational BMPs to target and reduce pollutants in stormwater runoff from the project site, including those contributing to downstream water quality impairments.	No mitigation is required. Refer to Regulatory Compliance Measures HYD-1, HYD-2, and HYD-3, which are provided above.	Less Than Significant Impact.
Threshold 4.9.17: Would the project be tributary to other environmentally sensitive areas? If so, can it exacerbate already existing sensitive conditions? No Impact. The nearest CWA Section 303(d) impaired waterbody is San Gabriel River, which is located approximately 6 miles downstream of the project site. The project would not discharge directly into this CWA Section 303(d) impaired water.	No mitigation is required	No Impact.
Threshold 4.9.18: Would the project have a potentially significant environmental impact on surface water quality to either marine, fresh, or wetland waters? Less Than Significant Impact. The proposed project would comply with existing NPDES regulations and would implement construction and operational BMPs. Construction and operational BMPs would reduce pollutants of concern in stormwater runoff, and would ensure that environmental impacts on surface water quality to marine, fresh, or wetland waters during project construction and operation would be less than significant.	No mitigation is required. Refer to Regulatory Compliance Measures HYD-1 and HYD-3, which are provided above.	Less Than Significant Impact.
Threshold 4.9.19: Would the project have a potentially significant adverse impact on groundwater quality? Less Than Significant Impact. Because minimal infiltration would occur and no groundwater injection would occur, project activities would not substantially degrade groundwater quality.	No mitigation is required.	Less Than Significant Impact.
Threshold 4.9.20: Would the project cause or contribute to an exceeded applicable surface or groundwater receiving water quality objectives or degradation of beneficial uses? Less Than Significant Impact. Because minimal infiltration would occur and no groundwater injection would occur, project activities would not result in the exceedance of water quality objectives or degradation of beneficial uses.	No mitigation is required.	Less Than Significant Impact.
Threshold 4.9.21: Would the project impact aquatic, wetland, or riparian habitat? No Impact. There are no aquatic, wetland, or riparian habitat present on the project site. Los Alamitos Channel, the downstream receiving water, is concrete-lined and does not provide aquatic, wetland, or riparian habitat.	No mitigation is required.	No Impact.
Threshold 4.9.22: Would the project include new or retrofitted stormwater treatment control Best Management Practices (e.g., water quality treatment basin, constructed treatment wetlands), the operation of which could result in significant environmental effects (e.g., increased vectors or odors)? Less Than Significant Impact. The project would include implementation of post-construction BMPs (underground detention basins) to reduce impacts related to hydrology and water quality. The post-construction BMPs would be underground and would be designed and routinely inspected and maintained to reduce impacts related to vectors and odors.	No mitigation is required.	Less Than Significant Impact.
Cumulative Hydrology and Water Quality Impacts. Less Than Significant Impact. The proposed project and other related projects would comply with the applicable NPDES requirements and would implement construction and operational BMPs and drainage facilities to reduce impacts related to hydrology and water quality.	No mitigation is required.	Less Than Significant Impact.



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Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
4.10: Land Use and Planning		
Threshold 4.10.1: Would the project physically divide an established community? No Impact. The area surrounding the project site is developed with a variety of racetrack, office, business park, commercial and retail services, and residential land uses as well as several religious facilities. The proposed project would replace approximately 13 acres of surface parking with a mix of residential, hotel, entertainment, and retail uses. As a result, the project would not result in physical divisions in any established community. No mitigation is required.	No mitigation is required.	No Impact.
Threshold 4.10.2: Would the project cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect Less than Significant Impact. The proposed project would be consistent with the 2016–2040 RTP/SCS, the City’s General Plan, and the amended Specific Plan. Therefore, the proposed project would result in less than significant impacts related to potential conflicts with applicable land use plans, policies, and regulations, and no mitigation is required.	No mitigation is required.	Less Than Significant Impact.
Cumulative Land Use and Planning Impacts. Less Than Significant Impact. The cumulative impact area for land use for the proposed project is the City of Cypress. Several development projects are approved and/or pending within the City. The City of Cypress is an urbanized area with a wide variety of established land uses. The land around the project site has been developed with a variety of residential, business park, racetrack, and commercial, land uses. The proposed project would amend the Specific Plan to modify the land use designation of the project site from Professional Office to Mixed Use Commercial/Residential (Planning Area 5B) to accommodate the project’s proposed uses. The proposed project would also amend the Specific Plan to update the land use tables to incorporate the new Planning Area 5B and include site development standards and building floor area ratio (FAR) and site coverage standards specific to Planning Area 5B. In addition to modifying the parking requirements that would apply to Planning Area 5B, the proposed Specific Plan Amendment would amend several of the goals and objectives of the Specific Plan. Should the City Council approve the proposed project, the proposed project would be consistent with the Specific Plan and cumulative land use impacts would be considered less than significant.	No mitigation is required.	Less Than Significant Impact.
4.11: Noise		
Threshold 4.11.1: Would the project result in generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies? Construction Noise. Less Than Significant with Mitigation Incorporated. During project construction, exterior noise levels could affect sensitive receptors in the vicinity. The closest residences are located approximately 890 ft west and 350 ft south of the project site. In addition, the closest church is located approximately 465 ft west of the project site. Construction activities would expose nearby sensitive receptors to peak noise levels from 64.1 dBA to 66.5 dBA L_{max} during the site preparation and grading phase (Phase 1), 65.8 dBA to 68.3 dBA L_{max} during the construction of buildings phase (Phase 2), and 64.9 dBA to 67.4 dBA L_{max} during the paving phase (Phase 3). Noise levels generated from where the installation of Geopiers would take place would range from 64.9 to 73.1 dBA L_{max} at the closest sensitive receptors. These noise levels would not exceed the anytime maximum daytime exterior noise standard of 80 dBA L_{max} in the City of Cypress and noise levels would not exceed the anytime maximum daytime exterior noise standard of 75 dBA L_{max} in the City of Los Alamitos. The proposed project would comply with the permitted construction hours from 7:00 a.m. to 8:00 p.m. on weekdays and Saturdays specified in the Specific Plan. No construction shall be permitted outside of these hours or on Sundays or federal holidays (Regulatory Compliance Measure NOI-1). The implementation of Mitigation Measure NOI-1 would further minimize construction-related noise to a less than significant impact. Operational Noise. Less Than Significant Impact. Operational noise sources associated with the proposed project include mobile and stationary (i.e., truck delivery and unloading activities, HVAC equipment, trash pick-up/compactor operations, and parking lot activities) sources. The proposed project would not result in any exceedances in mobile-source or stationary source noise standards. Operational impacts would be less than significant. No mitigation is required.	Mitigation Measure NOI-1: Prior to the issuance of a grading permit, the construction contractor shall demonstrate, to the satisfaction of the City of Cypress Director of Community Development, or designee, the following: <ul style="list-style-type: none">• Construction contracts shall specify that all construction equipment, fixed or mobile, shall be equipped with properly operating and maintained mufflers and other State required noise attenuation devices.• Construction noise reduction methods such as shutting off idling equipment, installing temporary acoustic barriers around stationary construction noise sources, maximizing the distance between construction equipment staging areas and occupied residential areas, and use of electric air compressors and similar power tools, rather than diesel equipment, shall be used where feasible.• During construction, stationary construction equipment shall be placed such that emitted noise is directed away from noise-sensitive receptors.• All construction entrances shall clearly post construction hours, allowable workdays, and the phone number of the job superintendent. This will allow surrounding owners and residents to contact the job superintendent with concerns. If the Applicant/Developer receives a noise-related complaint, appropriate corrective actions shall be implemented and a report taken indicating the action with a copy of the report provided to the reporting party upon request. Mitigation Measure NOI-2: Prior to the issuance of building permits, the project Applicant/Developer shall demonstrate,	Less Than Significant with Mitigation Incorporated.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
	<p>to the satisfaction of the City of Cypress Director of Community Development, or designee, that on-site stationary noise sources, such as rooftop air conditioners, shall not exceed City noise standards as stated within the City’s Municipal Code Sections 13-68 and 13-69.</p> <p>Regulatory Compliance Measure NOI-1:</p> <p>The construction contractor shall limit all construction-related activities to between the hours 7:00 a.m. and 8:00 p.m. on weekdays and Saturdays. No construction shall be permitted outside of these hours or on Sundays or a federal holiday.</p> <p>Regulatory Compliance Measure NOI-2:</p> <p>Mechanical equipment, including air conditioning units in residential, commercial, and industrial zoning districts, shall be enclosed within a structure or completely screened from view from surrounding properties by the use of a fence or wall consistent with Section 3.11.100(b) of the City of Cypress Municipal Code.</p> <p>Regulatory Compliance Measure NOI-3:</p> <p>Trash collection and compacting shall be limited to between the hours of 5:00 a.m. and 6:00 p.m. Monday through Saturday in commercial zoning districts and between the hours of 7:00 a.m. and 6:00 p.m. Monday through Saturday in commercial zoning districts that are within 200 feet of residential zoning districts, consistent with Section 3.10.070(C) of the City of Cypress Municipal Code.</p>	
<p>Threshold 4.11.2: Would the project result in generation of excessive groundborne vibration or groundborne noise levels?</p> <p>Less Than Significant with Mitigation Incorporated. Increases in groundborne vibration levels attributable to the proposed project would be primarily associated with short-term construction-related activities. Construction-related ground vibration is normally associated with impact equipment such as pile drivers, jackhammers, and the operation of some heavy-duty construction equipment. Based on the vibration levels presented in Caltrans’ <i>Transportation and Construction Vibration Guidance Manual</i> (2013), ground vibration generated by heavy-duty equipment at the closest residential, church, office, and commercial building would not be anticipated to exceed the community annoyance thresholds. In addition, vibration levels would not result in building damage because vibration levels would not exceed the FTA’s damage threshold of 94 VdB (0.2 PPV [inch/sec]) and nearby buildings were observed to be constructed of non-engineered timber and masonry. The project construction contractor would be required implement Mitigation Measure NOI-1 to further minimize construction-related vibration. Therefore, ground-borne vibration and ground-borne noise levels generated by project construction activities would be less than significant with the implementation of mitigation measures.</p>	<p>Refer to Mitigation Measure NOI-1, which is provided above.</p>	<p>Less Than Significant with Mitigation Incorporated.</p>
<p>Threshold 4.11.3: For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?</p> <p>Less Than Significant Impact. The closest airport to the project site is the JFTB Los Alamitos, located approximately 0.5 mile south of the project site. The project site is within the 60 dBA CNEL noise contour, but outside of the 65 dBA CNEL noise contour for JFTB Los Alamitos. Therefore, aircraft noise generated from the closest airport would not expose people residing or working on the project site to excessive noise levels due to the proximity of a public airport. This noise impact would be less than significant, and no mitigation is required.</p>	<p>No mitigation is required.</p>	<p>Less Than Significant Impact.</p>
<p>Cumulative Noise Impacts.</p> <p>Construction Noise.</p> <p>Less Than Significant with Mitigation Incorporated. Construction activities associated with the proposed project and other construction projects in the area may overlap, resulting in construction noise in the area. However, construction noise impacts primarily affect the areas immediately adjacent to each construction site. Construction noise for the proposed project was</p>	<p>Refer to Mitigation Measure NOI-1, which is provided above.</p>	<p>Less Than Significant with Mitigation Incorporated.</p>



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
<p>determined to be less than significant with the implementation of Mitigation Measure NOI-1, which requires compliance with the construction hour restrictions specified in the Specific Plan. Cumulative development in the vicinity of the project site could result in elevated construction noise levels at sensitive receptors in the area surrounding the project site. However, each project would be required to comply with the applicable City’s Municipal Code limitations on construction. Therefore, cumulative construction noise impacts would be less than significant with the implementation of Mitigation Measure NOI-1.</p> <p>Operational Stationary Source Noise.</p> <p>Less Than Significant Impact. Long-term stationary noise sources associated with the development at the proposed project, combined with other cumulative projects, could cause local noise level increases. Noise levels associated with the proposed project and related projects together could result in higher noise levels than considered separately. As previously described, on-site noise sources associated with the proposed project would not exceed any applicable noise standards. Additionally, each of the related projects would be required to comply with the City’s noise level standards and include mitigation measures if standards are exceeded. Therefore, cumulative noise impacts from stationary noise sources would be less than significant.</p> <p>Operational Traffic Source Noise Impacts.</p> <p>Less Than Significant Impact. Project-related traffic would result in small (1.7 dBA or less) noise level increases along roadway segments in the vicinity of the project site under the project opening year (2021) condition. Therefore, none of the roadway segments in the vicinity of the project site would experience a substantial noise level increase greater than the applicable noise thresholds and the proposed project would not have a cumulatively significant traffic noise impact.</p>		
4.12: Population and Housing		
<p>Threshold 4.12.1: Would the project induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?</p> <p>Less Than Significant Impact. The proposed project would not induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure). The proposed 251 apartment units would generate approximately 758 new residents. The addition of 758 residents represents a population increase of approximately 1.5 percent over existing conditions as of January 2019. SCAG recently updated its regional forecast in conjunction with its efforts to prepare and adopt the 2020–2045 RTP/SCS. Growth forecasts included in the Draft 2020–2045 RTP/SCS indicate that the City’s population is projected to grow by 1,700 persons from 2016 to 2045 and the projected population in the City is 51,300 persons in 2045. If SCAG’s updated growth forecast was used in this analysis instead of the 2016–2040 RTP/SCS Growth Forecast, the population increase of 758 residents as a result of the proposed project would be within these updated population projections. For all these reasons, the proposed project would not directly induce substantial unplanned population growth. Therefore, the proposed project’s direct impact on population growth would be less than significant, and no mitigation is required.</p>	No mitigation is required.	Less Than Significant Impact.
<p>Threshold 4.12.2: Would the project displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?</p> <p>No Impact. In the existing condition, the project site is a paved parking lot and, therefore, does not contain any population or housing. The proposed project would not displace any existing housing or populations on the project site. Therefore, there would be no impact related to the displacement of substantial numbers of existing people or housing. No mitigation is required.</p>	No mitigation is required.	No Impact.
<p>Cumulative Population and Housing Impacts.</p> <p>Less Than Significant Impact. The proposed project’s contribution to cumulative impacts associated with population, housing, and employment growth would be less than significant.</p>	No mitigation is required.	Less Than Significant Impact.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
4.13: Public Services		
Threshold 4.13.1(i): Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for fire protection? Less Than Significant with Mitigation Incorporated. The proposed project would incrementally increase demand for fire protection an emergency service calls. OCFA indicated that all OCFA uses a fair share approach to mitigate fire service response impacts and facility/equipment needs. To address potential impacts to fire services, the proposed project would be required to implement Mitigation Measure PS-1, which requires the Applicant/Developer to enter into a secure fire protection agreement. Mitigation Measure PS-1 would reduce potential impacts to a less than significant level.	Mitigation Measure PS-1: Secured Fire Protection Agreement: Prior to the issuance of any building permits, the Applicant/Developer shall enter into a Secured Fire Protection Agreement with the Orange County Fire Authority (OCFA). This Agreement shall specify the Applicant/Developer's pro-rata fair share funding of capital improvements necessary to establish adequate fire protection facilities and equipment, and/or personnel. Said agreement shall be reached as early as possible in the planning process, preferably for each phase or land use sector of the project, rather than on a parcel by parcel basis. The obligation must be satisfied prior to the issuance of the first building permit.	Less Than Significant with Mitigation Incorporated.
Threshold 4.13.1(ii): Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for police protection? Less Than Significant Impact. As stated in Section 4.12, Population and Housing, the proposed project would not induce substantial population growth. Although the proposed project may incrementally contribute to the need for one additional police officer to meet future demand, the addition of one new police officer would not necessitate the expansion of the City's existing police facilities because the new police officer would be accommodated in existing facilities. Additionally, the proposed hotel, apartment building, movie theater, and retail buildings are anticipated to hire private security, enhancing on-site surveillance and potentially reducing the demand for police services to the project site. Therefore, the proposed project would not result in any substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for police protection.	No mitigation is required.	Less Than Significant Impact.
Threshold 4.13.1(iii): Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for schools? Less Than Significant Impact. The proposed project would not result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for schools. Pursuant to the provisions of Government Code Section 65996, a project's impact on school facilities is fully mitigated through payment of the requisite school facility development fees current at the time a building permit is issued. Therefore, with payment of the required fees, as outlined in Regulatory Compliance Measure PS-1, potential impacts to school services and facilities associated with implementation of the proposed project would be less than significant.	No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measure would be required to reduce public service impacts. Regulatory Compliance Measure-PS-1: Payment of School Fees. Prior to issuance of any building permits, the Applicant/Developer shall provide proof to the Director of the City of Cypress Community Development Department, or designee, that payment of school fees to the Anaheim Union High School District has been made in compliance with Section 65995 of the California Government Code.	Less Than Significant Impact.
Threshold 4.13.1(iv): Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for parks? Less Than Significant Impact. The proposed project would not result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for parks. The incremental increase in demand for park facilities created by the project's proposed 251 residential units would result in limited use of existing recreation facilities in the project vicinity. However, this increased demand would be offset by the payment of park fees required by Regulatory Compliance Measure REC-1. Additionally, on-site amenities included in the proposed project include: fitness area, open air courtyard, and club room, which would be available to residents and their guests. The inclusion of these recreational facilities would offset some of the demand for parks and recreational facilities associated with the new residents.	No mitigation is required. Refer to Regulatory Compliance Measure REC-1, which is provided in Section 4.14, Recreation, below.	Less Than Significant Impact.



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<p>Threshold 4.13.1(v): Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for other public facilities?</p> <p>Less Than Significant Impact. The proposed project would not result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for other public facilities.</p> <p>Demand for library services is typically determined based on the size of the resident population. As stated in Section 4.12, Population and Housing, the proposed project would result in 758 new residents, which is not substantial. As of 2015, the Cypress Branch Library consisted of a 15,000 sf facility with approximately 88,000 books, CDs, and videos. According to the County's service standards of 0.2 sf of library space per capita and 1.5 books per capita, the Cypress Branch Library has the capacity to accommodate a population of 75,000 and enough books to serve a population of 58,667. The City currently exceeds the County's standards for size and number of books since the City's most current population estimate is 49,833. Accordingly, the Cypress Branch Library has sufficient capacity to accommodate the additional population growth associated with the proposed project.</p>	No mitigation is required.	Less Than Significant Impact.
<p>Cumulative Public Services Impacts.</p> <p>Less Than Significant Impact. The project site is a vacant parking lot located in an urban area with existing services provided by public service providers in the vicinity. The cumulative area for public services is listed below for each individual public service provider. As described above, the proposed project's potential impacts to fire services, police protection, school services, and public libraries are limited. These impacts by their very nature are cumulative impacts. Thus, because the project would result in less than significant impacts related to the provision of fire services, police protection, school services, and public libraries, the project impacts would not be cumulatively considerable.</p>	No mitigation is required.	Less Than Significant Impact.
4.14: Recreation		
<p>Threshold 4.14.1: Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated</p> <p>Less Than Significant Impact. The proposed project would result in an increase in residents in the City, increasing the use of existing neighborhood and regional parks. However, the City will require the Applicant/Developer to pay fees and/or dedicate parkland as identified in Regulatory Compliance Measure REC-1. Therefore, the proposed project would not result in a substantial increase in the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of any such facility would occur or be accelerated, and the proposed project's impact would be less than significant, and no mitigation is required.</p>	<p>No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measure would be required to reduce impacts on parks and recreational facilities.</p> <p>Regulatory Compliance Measure REC-1:</p> <p>Dedication of Parkland and/or Payment of Park Fees. Prior to issuance of any building permits, the Applicant/Developer shall provide proof of compliance with the applicable provisions of Chapter 25 (Subdivisions), Article 6, Park and Recreational Facilities, of the City of Cypress Municipal Code to the Director of the City of Cypress Community Development Department, or designee.</p>	Less Than Significant Impact.
<p>Threshold 4.14.2: Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment</p> <p>Less Than Significant Impact. The proposed project includes the construction of recreational facilities available to residents and their guests. The potential adverse effects associated with the construction and operation of the proposed project's recreational facilities has been considered throughout the analysis in this Environmental Impact Report and mitigated as appropriate. Additionally, the Applicant/Developer is required by the City to pay in-lieu park fees as required by Regulatory Compliance Measure REC-1. Therefore, impacts related to the construction or expansion of recreational facilities included as part of the proposed project would be less than significant and no mitigation is required.</p>	No mitigation is required. Refer to Regulatory Compliance Measure REC-1 above.	Less Than Significant Impact.



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<p>Cumulative Recreation Impacts.</p> <p>Less Than Significant Impact. The proposed project, in conjunction with the related projects in the City, has the potential to increase demand on the City’s recreational resources. However, the related projects would also be subject to Municipal Code requirements for the provision of parkland and/or payment of in-lieu fees. Therefore, the cumulative impact of the proposed project and the applicable related projects would be less than significant with respect to recreational facilities.</p>	No mitigation is required. Refer to Regulatory Compliance Measure REC-1 above.	Less Than Significant Impact.
4.15: Transportation		
<p>Threshold 4.15.1: Conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities?</p> <p>Less Than Significant Impact. The proposed project would be required to comply with General Plan policies addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities. The proposed project would also be required to comply with the City’s transportation-related goals, policies, and metrics for determining traffic impacts, as well as the Orange County Congestion Management Program (CMP) (2019).</p> <p>A trip generation analysis was conducted to determine the number of trips that would occur following implementation of the project. The project has the potential to generate approximately 4,978 average daily trips (ADT), including 164 trips (68 inbound and 96 outbound) in the a.m. peak hour and 323 trips (176 inbound and 147 outbound) in the p.m. peak hour.</p> <p>Project impacts are based on LOS significance criteria for the City of Cypress (for Cypress intersections) and the City of Los Alamitos (for Los Alamitos intersections). Vehicle access to the project site will be provided via Siboney Street, Winners Circle, and a right-turn-in/out-only driveway directly on Katella Avenue. Both intersections of Siboney Street/Katella Avenue and Winners Circle/Katella Avenue are analyzed as study intersections in the TIA, and would operate at LOS B or better during both peak hours in the Existing Plus Project and Opening Year Plus Project Conditions.</p> <p>As such, the proposed project would not conflict with applicable provisions in the City’s General Plan Circulation Element regarding the maintenance of a safe, efficient, economical, and aesthetically pleasing transportation system providing for the movement of people, goods, and services to serve the existing and future needs of the City of Cypress. Additionally, the proposed project would be consistent with all relevant goals included in the 2016-2040 Regional Transportation Plan/Sustainable Communities Strategy regarding transit and active transportation.</p> <p>Conformance with the Orange County CMP. As previously noted, a TIA is required for CMP purposes for any proposed development generating 2,400 or more daily trips, with the exception of developments that will directly access a CMP Highway System roadway segment, for which the threshold for requiring a TIA is reduced to 1,600 or more trips per day. Because the proposed project is estimated to generate 4,978 daily trips, a TIA was prepared for the proposed project in compliance with CMP standards.</p> <p>The project’s ADT on Katella Avenue exceeds the 3 percent threshold on Katella Avenue immediately east and west of the project site. However, the project’s ADT is less than the 3 percent threshold on Katella Avenue and Valley View Street at the traffic study area boundaries based on the distribution of project trips throughout the traffic study area. Therefore, the traffic study area for the project is sufficiently sized to cover all roadway segments adding the 3 percent threshold of the project’s ADT to the CMP roadway segment’s LOS E capacity. As such, the traffic analysis satisfies the CMP requirements.</p>	No mitigation is required.	Less Than Significant Impact.
<p>Threshold 4.15.2: Conflict or be inconsistent with CEQA Guidelines section 15064.3, subdivision (b)?</p> <p>Less Than Significant Impact. According to <i>State CEQA Guidelines</i> Section 15064.3(a), project-related transportation impacts are generally best measured by evaluating the project’s vehicle miles traveled (VMT). VMT refers to the amount and distance of automobile travel attributable to a project. At this time, the City has not adopted a methodology to analyze VMT impacts within its jurisdiction. In addition, the City does not currently have thresholds or standards in place for assessing potential VMT impacts. Therefore, traffic impacts in this Draft EIR are based on the City’s LOS thresholds and the analysis provided under Threshold 4.15.1, above.</p>	No mitigation is required.	Less Than Significant Impact.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
<p>Threshold 4.15.3: Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?</p> <p>Less Than Significant Impact. As discussed in Chapter 3.0, Project Description, the proposed project does not propose any major traffic infrastructure improvements. In addition, as described in Section 4.10, Land Use and Planning, the project would not include any land uses that would be incompatible with surrounding uses. The proposed project would generate a similar vehicle mix to other surrounding land uses, consisting primarily of single-occupancy vehicles and distribution trucks. Additionally, all new driveways at the project site would be subject to the provisions of the City of Cypress design standards to alleviate design feature and safety hazards, which would reduce any potential impacts to less than significant levels. Therefore, the proposed project’s impacts would be less than significant. No mitigation is required.</p>	No mitigation is required.	Less Than Significant Impact.
<p>Threshold 4.15.4: Result in inadequate emergency access?</p> <p>Less Than Significant Impact. The project site would be accessed via Siboney Street (and the existing traffic signal at Siboney Street/Katella Avenue), Winners Circle (and the existing traffic signal at Winners Circle/Katella Avenue), and a right-turn-in/out-only driveway directly on Katella Avenue. As discussed above under Threshold 4.15.3, the project driveways will be designed to conform to the City’s standards. Therefore, the project’s impacts associated with emergency access would be less than significant. No mitigation is required.</p>	No mitigation is required.	Less Than Significant Impact.
<p>Cumulative Transportation Impacts.</p> <p>Less Than Significant Impact. According to the Applicant/Developer, the project will open in 2021. To develop a Year 2021 condition, an ambient growth rate of 0.5 percent per year (i.e., 1.5 percent total growth for 3 years) was applied to the existing traffic counts. This condition also included the proposed project trips. Application of a 0.5 percent per year growth rate to the existing traffic volumes is considered conservative and would account for any additional future development in the project vicinity.</p> <p>Cumulative peak hour LOS analysis for the study area intersections. The addition of the proposed project, all study area intersections are forecast to operate at satisfactory LOS during both peak hours. Therefore, a significant project impact is not expected to occur at any study area intersection in the Opening Year (2021) conditions.</p>	No mitigation is required.	Less Than Significant Impact.
4.16: Tribal Cultural Resources		
<p>Threshold 4.16.1: Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is: Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code section 5020.1(k)?</p> <p>No Impact.</p> <p>A cultural resources record search was completed on January 9, 2020, at the South Central Coastal Information Center (SCCIC) of the California Historical Resources Information System (CHRIS) at California State University, Fullerton. Additionally, Native American consultations were conducted in compliance with SB 18 and AB 52. As part of these consultations, review of the SLF by the NAHC yielded negative results. No information regarding specific known tribal cultural resources on the project site was provided by the Tribe. Therefore, no tribal cultural resources listed or eligible for listing in the California Register or in a local register exist within the project area, and there are no known tribal cultural resources on the project site. The proposed project would not cause a substantial adverse change in the significance of a tribal cultural resource defined as a site, feature, place, or cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American Tribe, and that is listed or eligible for listing in the California Register or in a local register of historical resources as defined in PRC Section 5020.1(k), and no mitigation is required.</p>	No mitigation is required.	No Impact.



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
<p>Threshold 4.16.2: Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is: A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1? In applying the criteria set forth in subdivision (c) of Public Resource Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.</p> <p>Less than Significant with Mitigation Incorporated.</p> <p>Native American consultation was conducted in compliance with SB 18 and AB 52. During that process, the Gabrieleno Band of Mission Indians – Kizh Nation (Tribe) stated that the project site is within their tribal territory and requested consultation with the Lead Agency. During a phone consultation meeting with the City, Chairperson Andrew Salas provided the City with the history of his Tribe and the context in which its members lived in the area, and he indicated specific areas that were prehistoric travel routes for the Tribe. Due to concerns regarding the lack of historical development on the project site and the level of fill, the Tribe sent the City proposed mitigation measures for tribal cultural resources. The City received the Tribe’s proposed mitigation measures. The Tribe’s recommendations have been incorporated into mitigation measures for the proposed project. Adherence to regulatory standards included in Regulatory Compliance Measure CUL-1 would reduce the impact of the proposed project on human remains to less than significant and addresses tribal concerns regarding the treatment of human remains. Mitigation Measure TCR-1 requires the retention of a Gabrieleno Native American Tribal representative to monitor specified ground-disturbing construction and cultural awareness training requirements. With the implementation of Regulatory Compliance Measure CUL-1 and Mitigation Measure TCR-1, impacts would be less than significant.</p>	<p>Refer to Regulatory Compliance Measure CUL-1, which is provided above in Section 4.4, Cultural Resources.</p> <p>Mitigation Measure TCR-1:</p> <p>Tribal Cultural Resources. Prior to the issuance of a grading permit, the Applicant/Developer shall retain a Gabrieleno Native American Tribal representative to monitor ground-disturbing construction activities associated with pad grading of Retail Building C (the northernmost retail building proposed directly to the west of Winners Circle) and all geopier installation throughout the site. The retained Gabrieleno Native American Tribal representative shall be present at the cultural resources awareness training to construction personnel, and shall provide additional tribal cultural resources awareness information at the same meeting. Ground-disturbing activities associated with pavement removal and initial site-wide grading (at a maximum anticipated depth of 1 to 2 feet deep) shall not require tribal monitoring. However, if tribal cultural resources are encountered during the unmonitored excavation activities previously specified, contractors shall stop work in the immediate area of the find and contact the retained Gabrieleno Native American Tribal representative to assess the find. Tribal monitoring shall also be required during excavation trenching for dry utilities, water, sewer, storm drain, and underground detention basin installation. Tribal monitoring shall not be conducted after initial excavation of native (previously undisturbed) soil has occurred (i.e., no tribal monitoring shall be required for landscaping activities occurring after completion of project grading and trenching, as this soil will have been previously monitored). On-site Tribal monitoring shall be considered complete after project grading and trenching are completed and no disturbance to native (previously undisturbed) soils are anticipated.</p> <p>If tribal cultural resources are discovered during construction activities, ground-disturbing activities in the immediate vicinity of the find shall be halted until the find is assessed by the tribal monitor. The Applicant/Developer shall determine whether to contact the on-call archaeologist for his/her assistance in the assessment of the find. Ground-disturbing construction activities shall be allowed to continue in other portions of the project while the find is being assessed. If the find is determined to be a tribal cultural resource, the Gabrieleno Native American Tribe whose representative is responsible for tribal monitoring shall coordinate with the Applicant/Developer to determine appropriate treatment of the resource.</p>	
<p>4.17: Utilities and Service System</p> <p>Threshold 4.17.1: Would the project require or result in the relocation or construction of new or expanded water, wastewater treatment or stormwater drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?</p> <p>Less Than Significant Impact. The proposed project would not require or result in the relocation or construction of new or expanded water, wastewater treatment, stormwater drainage, or electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects. The proposed project would implement Regulatory Compliance Measures UTIL-1 through UTIL-3. With adherence to these Regulatory Compliance Measures, the proposed project would result in less than significant impacts related to these facilities. No mitigation is required.</p>	<p>No mitigation is required. Refer to Regulatory Compliance Measures HYD-1 and HYD-3, which are provided above in Section 4.9, Hydrology and Water Quality, and Regulatory Compliance Measure E-1, which is provided above in Section 4.5, Energy. In addition, although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measures would be required to reduce utility impacts.</p> <p>Regulatory Compliance Measure UTIL-1:</p> <p>Sewer Improvement Standards. All required sewer improvements shall be designed and constructed to City and OCSd standards and shall be approved by the City Engineer prior to development. These improvements may be constructed in a phased sequence depending upon the development process. Facilities shall be dedicated to the City and/or OCSd at the completion of construction.</p> <p>Regulatory Compliance Measure UTIL-2:</p> <p>Drainage Improvement Standards. Drainage system improvements shall be designed and constructed to City and OCFCD standards, if applicable, and will be approved by those agencies prior to development. Improvements may be constructed in a phased sequence depending</p>	<p>Less Than Significant Impact.</p>



Table 1.A: Summary of Potential Environmental Impacts, Project Design Features, Mitigation Measures, Compliance Measure, and Level of Significance

Potential Environmental Impact	Project Design Features, Mitigation Measures, and Regulatory Compliance Measures	Level of Significance After Mitigation
	<p>upon the development process. Facilities shall be dedicated to the City at completion of construction to the extent required by the City. (Source: Mitigation Measure No. 64, page 151, Cypress Business and Professional Center Specific Plan EIR.)</p> <p>Regulatory Compliance Measure UTIL-3:</p> <p>Water Conservation. The Applicant/Developer shall comply with all State laws for water conservation measures and use of reclaimed water. Voluntary water conservation strategies shall be encouraged. The Building Division shall determine compliance prior to issuance of building permits. (Source: Mitigation Measure No 75, pages 157 and 158, Cypress Business and Professional Center Specific Plan EIR).</p>	
<p>Threshold 4.17.2: Would the project have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?</p> <p>Less Than Significant Impact. The proposed project would have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry, and multiple dry years with the implementation of Regulatory Compliance Measure UTIL-4. Therefore, with implementation of Regulatory Compliance Measure UTIL-3, impacts to water supplies would be less than significant. No mitigation is required.</p>	<p>No mitigation is required. Refer to Regulatory Compliance Measure UTIL-3, which is provided above.</p>	<p>Less Than Significant Impact.</p>
<p>Threshold 4.17.3: Would the project result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project’s projected demand in addition to the provider’s existing commitments?</p> <p>Less Than Significant Impact. The proposed project would not result in a significant contribution to the capacity of wastewater treatment facilities. Additionally, fees required by the Orange County Sanitation District (OCSd) would sufficiently offset potential impacts generated by the proposed project. Therefore, the proposed project would result in less than significant impacts related to the wastewater treatment capacity and no mitigation measures are required</p>	<p>No mitigation is required.</p>	<p>Less Than Significant Impact.</p>
<p>Threshold 4.17.4: Would the project generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?</p> <p>Less Than Significant Impact. The proposed project would not generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals. Therefore, the proposed project would result in less than significant impacts related to solid waste and landfill facilities, and no mitigation is required.</p>	<p>No mitigation is required.</p>	<p>Less Than Significant Impact.</p>
<p>Threshold 4.17.5: Would the project comply with federal, state, and local management and reduction statutes and regulations related to solid waste?</p> <p>Less Than Significant Impact. The proposed project would comply with applicable regulations related to solid waste. Therefore, the proposed project would not result in any potential conflicts with applicable regulations related to solid waste with adherence to Regulatory Compliance Measure UTIL-4. No mitigation is required.</p>	<p>No mitigation is required. Although project-related impacts would be less than significant, incorporation of the following Regulatory Compliance Measure would be required to reduce utility impacts.</p> <p>Regulatory Compliance Measure UTIL-4:</p> <p>Construction and Demolition Ordinance. The Construction Contractor shall comply with the provisions of City Ordinance No. 1166 and the 2016 California Green Building Standards Code, which would reduce construction and demolition waste. Ordinance No. 1166 is codified in Article VIII, Materials Questionnaire for Certain Construction and Demolition Project within the City of Cypress in the City of Cypress Municipal Code.</p>	<p>Less Than Significant Impact.</p>
<p>Cumulative Utilities and Service Systems Impacts.</p> <p>Less Than Significant Impact. The proposed project’s potential impacts to wastewater, portable water, solid waste, electricity, natural gas, and telecommunications services are not cumulatively considerable.</p>	<p>No mitigation is required.</p>	<p>Less Than Significant Impact.</p>



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2.0 INTRODUCTION

This Environmental Impact Report (EIR) has been prepared to evaluate environmental impacts associated with the proposed Cypress City Center Project (proposed project) in Cypress, California. The City of Cypress (City) is the “public agency which has the principal responsibility for carrying out or approving the project”¹ and, as such, is the “Lead Agency” for the proposed project under the California Environmental Quality Act (CEQA) (Public Resources Code Section 21000 et seq.). CEQA requires the Lead Agency to consider the information contained in the EIR prior to taking any discretionary action on the proposed project. This EIR is intended to serve as an informational document to be considered by the City and any Responsible Agencies during deliberations on the proposed project. CEQA Section 21069 defines a “Responsible Agency” as a public agency other than the Lead Agency that has responsibility for carrying out or approving a project. The approvals and permits associated with the proposed project are described in Chapter 3.0, Project Description.

The City, as Lead Agency, determined that the proposed project may have a significant effect on the environment and that an EIR would be required to more fully evaluate potential adverse environmental impacts that may result from development of the proposed project. As a result, this EIR has been prepared in accordance with CEQA and the *State CEQA Guidelines* (California Code of Regulations [CCR], Title 14, Section 15000 et seq.). This EIR also complies with the procedures established by the City for the implementation of CEQA.

Questions regarding the preparation of this document and City review of the proposed project should be referred to the following person:

Jeff Zwack, Project Planner
City of Cypress Community Development Department
5275 Orange Avenue
Cypress, CA 90630
Phone: (714) 229-6720
Email: projectplanner@cypressca.org

2.1 PURPOSE AND TYPE OF EIR/USES OF THE EIR

This EIR has been prepared to evaluate potential environmental impacts that could result from implementation of the proposed project. As the Lead Agency, the City has the principal responsibility for approving the proposed project. In that capacity, the City has decided to prepare this EIR and, after the public review process, will decide whether to certify the Final EIR.

The City and any Responsible Agencies have the authority to make decisions on discretionary actions relating to development of the proposed project. As stated previously, this EIR is intended to serve as an informational document to be considered by the City and Responsible Agencies during deliberations on the proposed project. This EIR evaluates a reasonable worst-case scenario of potential impacts associated with the proposed project and identifies feasible mitigation and alternatives for any identified potentially significant impacts.

¹ As defined in Public Resources Code Section 21067.



This EIR will serve as a project EIR pursuant to *State CEQA Guidelines* Section 15161. According to Section 15161 of the *State CEQA Guidelines*, a project EIR is appropriate for specific development projects and should examine the environmental impacts that could result from all phases of the project, including planning, construction, and operation.

As the Lead Agency for the proposed project under CEQA, the City must consider the information contained in the Final EIR prior to taking any discretionary action with respect to the proposed project. This EIR provides information to the Lead Agency and other public agencies, the general public, and decision-makers regarding the potential environmental impacts from construction and operation of the proposed project. The purpose of the public review of this EIR is to evaluate the adequacy of the environmental analysis in terms of compliance with CEQA. *State CEQA Guidelines* §15151 states the following regarding the standards from which adequacy is judged:

“An EIR should be prepared with a sufficient degree of analysis to provide decision-makers with information which enables them to make a decision which intelligently takes account of environmental consequences. An evaluation of the environmental effects of a proposed project need not be exhaustive, but the sufficiency of an EIR is to be reviewed in the light of what is reasonably feasible. Disagreement among experts does not make an EIR inadequate, but the EIR should summarize the main points of disagreement among experts. The courts have not looked for perfection but for adequacy, completeness, and a good faith effort at full disclosure.”

Public Resources Code Section 21002.1(a) states:

“The purpose of an environmental impact report is to identify the significant effects on the environment of a project, to identify alternatives to the project, and to indicate the manner in which those significant effects can be mitigated or avoided.”

An EIR is the most comprehensive form of environmental documentation identified in CEQA and the *State CEQA Guidelines* and provides the information needed to assess the environmental consequences of a proposed project. EIRs are intended to provide an objective, factually supported, full-disclosure analysis of the environmental consequences associated with a proposed project that has the potential to result in significant, adverse environmental impacts.

2.2 PUBLIC REVIEW PROCESS

In compliance with CEQA and the *State CEQA Guidelines*, the City has taken steps to promote opportunities for the public and other public agencies to participate in the environmental review process. The City conducted the scoping process, issued a Notice of Preparation (NOP), and determined that an EIR was required to evaluate the potentially significant environmental effects of the proposed project and related actions. Additionally, a public scoping session was conducted, as discussed below.

2.2.1 Notice of Preparation/Scoping Meeting

On November 22, 2019, an NOP for the proposed project was distributed by the City via the State Clearinghouse (SCH) and was circulated for review from November 22 to December 23, 2019. The



SCH issued a project number for this EIR (SCH No. 2019110458). In accordance with *State CEQA Guidelines* Section 15082, the NOP was circulated to the agencies and individuals that were provided in Appendix A, and was posted at the Orange County Clerk's Office for a period of 30 days, during which time written comments were solicited pertaining to environmental issues/topics that this EIR should evaluate. The NOP was also made available for public review at the City's Planning Department and on the City's website during the review period. The City held a public scoping meeting at the Cypress Community Center on Wednesday, December 11, 2019, to present the proposed project and to solicit input from interested parties regarding environmental issues that should be addressed in this EIR.

Responses to the NOP were received from the following agencies:

- City of Los Alamitos
- California Department of Transportation (Caltrans District 12)
- Governor's Office of Planning and Research, State Clearinghouse
- Native American Heritage Commission (NAHC)
- Orange County Transportation Authority (OCTA)
- South Coast Air Quality Management District (SCAQMD)

In addition, the following organizations and interested parties submitted written comments on the NOP:

- | | |
|-----------------------------|----------------------------------|
| • Angie Mizrahi | • Linda Lawrence |
| • Bill Wostenberg | • Linda Zimmerman |
| • Brent Marino | • Lynn Pardon |
| • Brooke Nafarrete | • Marcela Valencia |
| • Carlo Nafarrete | • Melody Nista |
| • Christine Scheichl | • Millage House, Jr. |
| • Clyde Schechter | • Peter Korody |
| • Cynthia O'Malley | • Rincon Band of Luiseño Indians |
| • Deanna and Alex Borodayko | • Robin and Larry Itzler |
| • Donna Ballard | • Shaunna Hargrave |
| • George Pardon | • Star Johnson |
| • Heidi Butcher | • Steven Mauss |
| • Howard Nista | • TR Maccauley |
| • Jane Lench | • Tracy Mackey |
| • Jimmy Fuller | • Trisha Ovabuena |
| • Joe and Judy Yenawine | • Wayne M. Comeau |
| • Jon and Yolie Miasnik | • Wayne Yenawine |
| • Lector and Carolyn Orrick | • William Hutchins |
| • Leo Friedland | • Yvette and Louis Krebs |



2.2.2 Areas of Controversy

Issues and concerns raised in response to the NOP or at the scoping meeting included:

- **Traffic:** Concerns about additional traffic in the Cities of Cypress and Los Alamitos, specifically on Katella Avenue, north of Katella Avenue in the vicinity of existing schools, intersections along Katella Avenue, Walker Street, and Lexington Drive, and specific intersections (Katella Avenue/Los Alamitos Boulevard, Katella Avenue/I-605, Valley View Street/I-405). Concerns about traffic on Katella Avenue during peak hours and about additional traffic generated by students. Request to evaluate the potential traffic impacts on Katella Avenue due to its inclusion as part of the Congestion Management Program Highway System. Request that the City of Cypress work with the City of Los Alamitos to establish a mitigation fee program designed to pay for the future maintenance of Katella Avenue within the City of Los Alamitos.
- **Population and Housing:** Concerns about the lack of affordable housing in the City and about overpopulation in the City. Concerns about the population generation from the proposed apartment, hotel, retail, and commercial uses. Suggestion that higher household sizes should be considered in the analysis because higher rents in Orange County are leading to the overcrowding of residential units.
- **Noise:** Suggestion about adding landscaping along all sides of the property to reduce noise on the project site from surrounding sources and general concern about noise impacts.
- **Aesthetics:** Concerns about the height of the four-story apartment structure. Concern that the residential structure and parking garage would not be aesthetically representative of the City. Concern about off-site blighted retail buildings and off-site City maintenance of buildings.
- **Land Use:** Opposition to zoning changes to allow residential uses on the project site. Concerns related to the density of the residential structure and zoning changes to allow residential uses and higher density development. Suggestion that the residential structure be moved to the Winners Circle side of the project site. Concerns that parking will be underprovided.
- **Air Quality:** Concerns about air quality impacts from the proposed project and from increased traffic on Katella Avenue. Suggestions to adhere to guidelines from the SCAQMD and its Air Quality Handbook and recommendations on the identification of mitigation measures, alternatives, permits, and appropriate data sources.
- **Alternatives:** Suggestions to evaluate a reduced density alternative, and alternatives with the replacement of the apartment structure with a family-friendly entertainment center, a high-end grocery store, or senior apartments. Suggests an alternative with a decrease height of the residential structure to two stories and the elimination of the parking garage.
- **Hydrology:** Concern was raised about existing ponding along Siboney Street and on the project site. Requested that drainage facilities convey stormwater so as not to result in ponding on the Los Alamitos Racetrack property to the north.



- **Public Services:** Concern that schools in the City cannot accommodate students generated by the proposed project. Concern about increased demand for fire, police, library, emergency services, school, and park facilities/services. Concern about impacts on emergency services from traffic impacts on Katella Avenue.
- **Recreation:** Suggestions that parkland/public parks be provided on the project site. Concern about the amount of green space in the City and about impacts on existing parks.
- **Utilities and Service Systems:** Concern about increases in energy demand. Concern about added load to the power grid and water supply.

This is not an exhaustive list of areas of controversy, but rather key issues that were raised during the scoping process. This EIR addresses each of these areas of concern or controversy in detail, examines project-related and cumulative environmental impacts, identifies significant adverse environmental impacts, and proposes mitigation measures and/or alternatives designed to reduce or eliminate potentially significant impacts. Appendix A to this EIR includes the NOP and copies of written comments received in response to the NOP, as well as written comment cards received at the public scoping meeting. Appendix A also includes a comment summary.

2.2.3 EIR Public Review Period

This EIR is being distributed to numerous public agencies and other interested parties for review and comment. This EIR is also available at the following locations and on the City's website for the proposed project (add website location):

City of Cypress	Cypress Branch Library
Community Development Department	5331 Orange Avenue
5275 Orange Avenue	Cypress, CA 90630
Cypress, CA 90630	

All comments received from agencies and individuals on this EIR will be accepted during the public comment period, which will not be less than 45 days, in compliance with CEQA and *the State CEQA Guidelines*. All comments on this EIR should be sent to the following City contact person:

Jeff Zwack, Project Planner
City of Cypress Community Development Department
5275 Orange Avenue
Cypress, CA 90630
Email: projectplanner@cypressca.org

Following the close of the public comment period, the City will prepare written responses to all written comments received during the public comment period and will compile these comments and responses, together with any text changes to this EIR, into a Final EIR that includes all of the information required pursuant to *State CEQA Guidelines* Section 15132. The Final EIR will be provided to all public agencies that submitted comments on this EIR at least 10 days prior to certification of the Final EIR. The Final EIR shall consist of the EIR or a revision of the draft;



comments and recommendations received on the EIR either verbatim or in summary; a list of persons, organizations, and public agencies commenting on the EIR; the response of the City to significant environmental points raised in the review and consultation process and in comments submitted on the Draft EIR; and any other information added by the City.

The City will make findings regarding the extent and nature of the impacts as presented in the Final EIR. The Final EIR must be certified as complete by the City Council prior to making a decision on the requested entitlements for the proposed project. Public input is encouraged at all public hearings regarding the proposed project.

2.3 SCOPE OF THIS EIR

As required by *State CEQA Guidelines* Section 15128, this EIR must identify the effects of the proposed project that are determined to be significant. Environmental topics addressed in this EIR include: Aesthetics; Air Quality; Biological Resources; Cultural Resources; Energy, Geology and Soils and Paleontological Resources; Greenhouse Gas Emissions; Hazards and Hazardous Materials; Hydrology and Water Quality; Land Use and Planning; Noise; Population and Housing; Public Services; Recreation; Transportation and Traffic; Tribal Cultural Resources; and Utilities and Service Systems.

2.4 FORMAT OF THE EIR

This EIR contains the information and analysis required by CEQA and the *State CEQA Guidelines*, including Section 15122–15131, and is generally organized as follows:

- **Chapter 1.0: Executive Summary.** Chapter 1.0 contains the Executive Summary of this EIR, which lists all significant project impacts, feasible mitigation measures that have been recommended to reduce any significant impacts of the proposed project, and the level of significance of each impact following feasible mitigation. The summary is presented in a table format.
- **Chapter 2.0: Introduction.** Chapter 2.0 contains a discussion of the purpose and intended use of this EIR.
- **Chapter 3.0: Project Description.** Chapter 3.0 includes a discussion of the proposed project's geographical setting, the project site's previous uses and approvals, and the proposed project's objectives, characteristics, components, and construction phases, as well as the anticipated discretionary and ministerial permits and approvals for the proposed project.
- **Chapter 4.0: Environmental Impact Analysis.** Chapter 4.0 includes an analysis of the proposed project's environmental impacts. It is organized into the following topical sections: aesthetics, air quality, biological resources, cultural resources, energy, geology and soils, greenhouse gas emissions, hazards and hazardous materials, hydrology and water quality, land use and planning, noise, population and housing, public services, recreation, transportation, tribal cultural resources and utilities and service system. The environmental setting discussions describe the "existing conditions" of the environment on the project site and in the vicinity of



the site as they pertain to the environmental issues being analyzed (*State CEQA Guidelines* §15125).

The impact discussions identify and focus on the potentially significant environmental effects of the proposed project. The direct and indirect effects of the proposed project on the environment are identified and described, giving due consideration to both the short-term and long-term effects, as necessary (*State CEQA Guidelines* §15126.2[a]).

Chapter 4.0 also includes within the analysis of each environmental topic a discussion of the cumulative effects of the proposed project when considered in combination with other projects causing related impacts, as required by *State CEQA Guidelines* §15130. Cumulative impacts are based on the build out of the proposed project and the known relevant approved and proposed projects in the surrounding area.

The discussions of mitigation measures identify and describe feasible measures that could minimize or lessen potentially significant impacts for each significant environmental effect identified in this EIR (*State CEQA Guidelines* §15126[e]). The levels of significance before and after mitigation are provided. Significant unavoidable adverse effects are identified where mitigation is not expected to reduce the effects to less than significant levels.

- **Chapter 5.0: Alternatives to the Proposed Project.** In accordance with CEQA, the alternatives discussion in Chapter 5.0 describes a reasonable range of alternatives that could feasibly attain the basic objectives of the proposed project and are capable of eliminating or substantially reducing any of the proposed project's significant unavoidable adverse environmental effects or reducing them to a less than significant level. The alternatives analyzed in Chapter 5.0 include three alternatives: (1) the No Project Alternative, (2) the Reduced Project Alternative, and (3) the Commercial/Retail Alternative.
- **Chapter 6.0: Other CEQA Considerations.** Chapter 6.0 contains discussions on the following topics as required by *State CEQA Guidelines* §15126: (1) growth-inducing impacts of the proposed project; and (2) whether there are any significant irreversible environmental changes caused by the proposed project, adverse environmental impacts associated with the proposed project for which either no mitigation or only partial mitigation is feasible.
- **Chapter 7.0: Mitigation Monitoring and Reporting Program.** *State CEQA Guidelines* §15091(d) requires that public agencies adopt a mitigation monitoring and reporting program for any changes that it has either required in a project or made a condition of approval to avoid or substantially lessen significant environmental effects. Chapter 7.0 provides a list of all proposed project mitigation measures, defines the parties responsible for implementation and review/, and identifies the timing for implementation of each mitigation measure.
- **Chapter 8.0: Significant Unavoidable Impacts.** Chapter 8.0 summarizes the significant unavoidable adverse impacts that cannot be avoided or mitigated identified in Chapters 4.0 and 6.0.



- **Chapter 9.0: List of Preparers.** Chapter 9.0 provides the organizations and persons contacted during preparation of this EIR, the EIR preparers and technical report authors, and other experts involved in the preparation of this EIR.
- **Chapter 10.0: References.** Chapter 10.0 provides the references used in this EIR.

2.5 INCORPORATION BY REFERENCE

An EIR may incorporate by reference all or portions of another document that is a matter of public record or is generally available to the public, consistent with *State CEQA Guidelines* §15150. Informational details from the documents that have been incorporated by reference are summarized in the appropriate sections of this EIR, along with descriptions regarding how the public may review these documents. All documents are available for review at the City of Cypress, Community Development Department. These documents include:

- City of Cypress General Plan (available online at: <https://www.cypressca.org/government/departments/community-development/planning-division/city-plans>)
- City of Cypress Municipal Code (available online at: <https://qcode.us/codes/cypress/>)
- Proposed Cypress Business and Professional Center Specific Plan Amendment



3.0 PROJECT DESCRIPTION

The Cypress City Center Project (proposed project) proposes the development of a horizontal mixed-use development on an approximately 13-acre site (project site) at the northwest corner of Katella Avenue and Winners Circle, which is a vacant property previously planned and entitled for the development of a retail commercial project in 2008.

3.1 PROJECT/SITE HISTORY

In 2008, an Initial Study/Mitigated Negative Declaration (IS/MND) was prepared for the project site. At the time of the adoption of the 2008 IS/MND for the project site, the property was owned by the Cypress Redevelopment Agency (Agency), which was negotiating with a developer to construct a previously approved project. However, the developer did not complete the purchase of the property from the Agency. In 2011, the City of Cypress (City) acquired the project site from the Agency and the development of the project site was then postponed due to litigation between the City and the State, which was subsequently resolved.

There have been numerous prior approved environmental documents that have some relationship to the project site and/or the Cypress Business and Professional Center Specific Plan (Approved April 17, 1990, Amended and Restated June 5, 2012) area in which the project site is located. These prior environmental documents include the following:

3.1.1 Previous Environmental Reviews

The following projects were reviewed by the City prior to approval of the Cypress Business and Professional Center Specific Plan:

- **Cypress Plaza Environmental Impact Report (1986).** Environmental study for the race track and surrounding area (approximately 300 acres) began with the Cypress Plaza EIR, certified in September 1986. The Cypress Plaza project area is the same as the area covered by the Cypress Business and Professional Center Specific Plan described above. This EIR covered the development of 3,720,892 sf of business park, mixed-use business park, professional office, hotel and support commercial, general retail commercial, roadway use, and shared race track parking.
- **Cypress Downs Supplemental Environmental Impact Report (1988).** In 1988, a revised project known as Cypress Downs was proposed by SDC Development for 2,909,208 sf of building area. The Cypress Downs project area is the same as the area covered by the Cypress Business and Professional Center Specific Plan (described above) and the Cypress Plaza project (described above). The Supplemental EIR (supplemental to the Cypress Plaza EIR described above) for that project addressed the environmental impacts relative to changes in the project. These changes included a major reduction in the square footage of the project and retention of the Public/Semi-Public General Plan and zoning designation on approximately 30 acres of the site. Due to these changes, the Supplemental EIR, certified on November 7, 1988, addressed issues that would be affected by the amended proposal.



3.1.2 Cypress Business and Professional Center Specific Plan Environmental Impact Report (April 1990)

Prior to the approval of the Amended and Restated Cypress Business and Professional Center Specific Plan (Specific Plan) in 2012, the Cypress Business and Professional Center Specific Plan, approved April 17, 1990, provided guidance and regulations for the development of the 298.2 gross acres within the planning area for the Specific Plan. The Specific Plan established development regulations and programs for plan implementation. The Specific Plan included a Land Use Plan (Specific Plan Exhibit 1), which proposed 11.8 acres of Mixed Use Business Park; 33.4 acres of Professional Office, 21.2 acres of Professional Office and Hotel and Support Commercial uses, 8.2 acres of Mixed Use Business Park/General Retail Commercial, 93.6 acres of renovated golf course, and 130 acres of existing race track within the Specific Plan planning area by establishing policies and zoning designations for the land subject to the Specific Plan.

The Cypress Business and Professional Center Specific Plan EIR analyzed the impacts associated with buildout of the Specific Plan area with the uses identified in the following paragraph. The Cypress Business and Professional Center Specific Plan was divided into eight planning areas. The former Cypress Golf Club property comprises Planning Areas 1 and 7. In addition to the revitalization of the now closed golf course, the Specific Plan proposed the development of a clubhouse, with banquet halls and a driving range. Planning Area 2 (8.2 acres) was proposed for the development of 135,736 sf of Mixed Use Business Park and/or 25,000 sf of General Retail Commercial. Planning Area 3 (7.7 acres) and Planning Area 4 (4.1 acres) were proposed for the development of 150,935 sf and 89,000 sf of Mixed Use Business Park, respectively. Planning Area 5, which includes the project site, is composed of 33.4 acres and was intended for the development of 873,000 sf of Professional Office use. An approximately 240,000 sf Hotel (100 to 300 rooms), and 20,000 sf of Restaurant uses and 294,083 sf of Professional Office uses were planned for Planning Area 6 (21.2 acres). The Los Alamitos Race Course in Planning Area 8 (124.7 acres) was proposed to be retained, although possibly revitalized or reconstructed.

The impacts identified below could not be feasibly mitigated and would result in significant and unavoidable impacts associated with implementation of the Cypress Business and Professional Center Specific Plan.

- **Circulation and Traffic.** The Specific Plan was expected to further aggravate some of the congestion problems projected to occur with future development within the Cypress Business Park, particularly affecting the intersections of Katella Avenue with Los Alamitos Boulevard, Bloomfield Avenue, Walker Street, and Valley View Street, and the intersection of Cerritos Avenue and Los Alamitos Boulevard. These intersections would fall below acceptable levels of service with the buildout of the Specific Plan and cumulative traffic after mitigation.
- **Land Use and Relevant Planning.** The Specific Plan would result in the conversion of the former golf course property to more intensive mixed-use/business park/commercial land uses, thereby increasing the urbanization of Cypress. In addition, traffic, noise, and air quality impacts associated with the Specific Plan would affect surrounding land uses.



- **Aesthetics.** Implementation of the Specific Plan would convert land uses within the planning area and would alter the aesthetic nature of the area by replacing open areas with structures, landscaping, and infrastructure.
- **Air Quality.** Construction dust related to the construction of the new development allowed under the Specific Plan, though partially mitigated through watering of grading surfaces, would result in some temporary unavoidable impacts. However, these impacts are not considered significant. The Specific Plan would contribute to cumulative degradation of regional air quality due to increased vehicular emissions.

The Cypress Business and Professional Center Specific Plan EIR was certified in May 1990, at which time it superseded the Cypress Downs EIR (described below). As part of the certification process for the Cypress Business and Professional Center Specific Plan EIR, the City Council adopted a Statement of Facts and Findings and a Statement of Overriding Considerations.

Development that has taken place within the Specific Plan since its adoption in 1990 includes the SeaCoast Grace Church, the 10801 Walker Street office building, the Ushio America office/warehouse building, the Cypress Corporate Park (four office/manufacturing/warehouse buildings), the Marriott Residence Inn Hotel, the Katella/Siboney Commercial Project, the Walker/Katella Retail Project, and the Cottonwood Christian Center.

Projects approved under the 1990 Cypress Business and Professional Center Specific Plan include the following:

- **Walker/Katella Retail Project (Northwest Corner of Katella Avenue and Walker Street) Initial Study/Mitigated Negative Declaration (2002).** This IS/MND analyzed the owner participation opportunities for the development of a retail project that included three alternatives ranging from 150,000 to 180,000 sf of retail/commercial use. The 18-acre Walker/Katella Retail project site is on the northwest corner of Katella Avenue and Walker Street and is within Cypress Business and Professional Center Specific Plan Planning Area 5, directly east of the project site. This project has been approved, constructed, and is currently in operation.
- **Katella/Siboney Commercial Project Initial Study/Mitigated Negative Declaration (2003).** This IS/MND analyzed the proposed 31,100 sf of retail, 6,000 sf of restaurant and 37,000 sf of health club uses on a 7.08-acre site at the northwest corner of Katella Avenue and Siboney Street. The Katella/Siboney Commercial project site is within the Cypress Business and Professional Center Specific Plan Planning Area 6, directly west of the project site. The project is currently in operation.
- **Cottonwood Christian Center Initial Study/Mitigated Negative Declaration (2004).** This IS/MND describes existing environmental conditions on a 30-net-acre site at the northeast corner of Katella Avenue and Lexington Drive and the surrounding area. The project applicant, Cottonwood Christian Center, proposed to construct a new church campus. The Cottonwood Christian Center project site is within the Cypress Business and Professional Center Specific Plan Planning Area 7, west of the project site. This project has been approved, and the sanctuary, offices and youth and children's centers have been constructed.



- **13-Acre Retail/Commercial Project Northwest Corner Katella Avenue and Winners Circle Initial Study/Mitigated Negative Declaration (April 2008).** The 13-Acre Retail/Commercial Project Northwest Corner Katella Avenue and Winners Circle IS/MND was approved in April 2008. This IS/MND was prepared for the project site and evaluated three proposed alternatives: Alternatives A, B, and C, of which Alternative C was ultimately approved by the Cypress City Council. The project proposed the development of 122,556 sf of retail, 21,000 sf of retail/restaurant uses, and a 9,353 sf sit-down restaurant. The proposed project was proposed on parcels of land within the planning area for the Cypress Business and Professional Center Specific Plan. The adopted 2008 IS/MND concluded that the project would result in less than significant environmental impacts with implementation of prescribed mitigation measures.

3.1.3 Cypress General Plan Environmental Impact Report (September 2001)

The Cypress General Plan Environmental Impact Report (EIR) was certified in September 2001. The General Plan EIR analyzed the potential environmental impacts of the City-wide maximum development scenario to avoid underestimation of long-term impacts. The maximum level of development results from construction of the greatest square footage and number of dwelling units and nonresidential land uses, respectively. The maximum development scenario causes the largest possible population to inhabit Cypress at buildout.

The Cypress General Plan EIR, a Program EIR, evaluated the impacts of implementing the General Plan, the consideration of broad policy alternatives, and program-wide mitigation measures. The Program EIR also determined when subsequent environmental review would be needed for a specific development proposal that is consistent with the General Plan Update.

The three impacts identified below could not be feasibly mitigated and would result in a significant and unavoidable impact associated with implementation of the General Plan Update. The General Plan EIR also concluded significant cumulative unavoidable impacts for the same three impact areas. The City Council adopted a Statement of Overriding Considerations for these impacts on September 10, 2001. Both the Statement of Overriding Considerations and the Statement of Facts and Findings are referenced in Resolution No. 5465.

1. **Transportation/Circulation (2000 Traffic Volumes, Congestion Management Program Level of Service Standards).** Development under the General Plan Update would create an unavoidable significant impact for one roadway segment: Knott Avenue from Cerritos Avenue to Katella Avenue. This roadway segment would remain at Level of Service (LOS) "F".
2. **Air Quality (Construction Emissions, Vehicle Miles Traveled and Stationary Source Emissions).** Unavoidable and significant impacts to air quality relate to construction, mobile sources, and stationary sources. These impacts are primarily based on the premise that the City of Cypress and pollutant sources within the City are widely dispersed and numerous. Despite implementation of city-wide vehicular emission reducing programs, it is anticipated that these impacts would remain unavoidable and significant.
3. **Parks and Recreation.** Unavoidable and significant impacts to parks and recreation facilities are primarily based on the premise that the City currently falls short of meeting the acreage



requirements for park facilities. Implementation of the General Plan Update would enhance this deficiency.

3.1.4 Amended and Restated Cypress Business and Professional Center Specific Plan (June 2012)

This Specific Plan amends and restates the Original Specific Plan. In particular, it establishes a new Planning Area 9, which consists of portions of Planning Areas 6, 7, and 8 from the original Specific Plan (1990) and permits a range of commercial uses and senior housing and related uses. This amended and restated Specific Plan also clarifies that the former Cypress Golf Club property has not been retained and includes a variety of updated provisions and findings. No environmental review of the Amended and Restated Specific Plan was required because it was approved by the City's voters.

The following environmental reviews were completed for nearby projects within the Amended and Restated Cypress Business and Professional Center Specific Plan:

- **Barton Place Environmental Impact Report:** This EIR analyzed the potential environmental impacts of the proposed Barton Place Project, which proposed two main components: a senior residential community and commercial/retail uses at the northeast corner of Katella Avenue and Enterprise Drive. The Barton Place Project is within Cypress Business and Professional Center Specific Plan Planning Areas 6 and 9, which are west of the project site. The senior residential community was approved and constructed.
- **Barton Place Environmental Impact Report Addendum:** This EIR addendum analyzed the potential environmental impacts of project changes to reduce the amount of commercial development included on the southern portion of the Barton Place project site as part of the approved Barton Place project by approximately 34,000 sf. A 129-unit assisted living facility that would be a licensed residential care facility for the elderly would be built on the eastern half of the 5-acre area where the approved commercial/retail uses detailed in the Barton Place Final EIR would be located.

3.1.5 Cypress Town Center and Commons Specific Plan 2.0 (December 2017)

This Specific Plan establishes a master plan and regulatory framework for the use and development of 154.4 acres of land, which covers a portion of the Cypress Business and Professional Center Specific Plan area adjacent to the project site. On June 5, 2018, Cypress voters approved the Cypress Town Center and Commons Specific Plan 2.0. Although the Cypress Town Center and Commons Specific Plan 2.0 has been approved by Cypress voters, no California Environmental Quality Act (CEQA) compliance documentation has been completed for its proposed land use changes. As stated in the Cypress Town Center and Commons Specific Plan 2.0, "discretionary approvals for development projects proposed within the Specific Plan Area shall be subject to environmental review under CEQA, unless such development project is exempt from environmental review pursuant to the CEQA statute or the State CEQA Guidelines or to the extent that environmental review under CEQA has already been completed for such development project."



3.2 PROJECT LOCATION AND EXISTING ENVIRONMENTAL SETTING

3.2.1 Regional Location

The project site is in the southern portion of the City of Cypress, California, approximately 1 mile northwest of Garden Grove and immediately north of the Los Alamitos corporate boundary. The Los Alamitos Race Course is north of the project site. Various commercial, office, and business park uses are south of the project site. As illustrated by Figure 3.1, Regional and Project Location, the project site is approximately 2 miles east of the San Gabriel River Freeway (Interstate 605) and approximately 3 miles north of the Garden Grove Freeway (State Route 22) and the San Diego Freeway (Interstate 405).

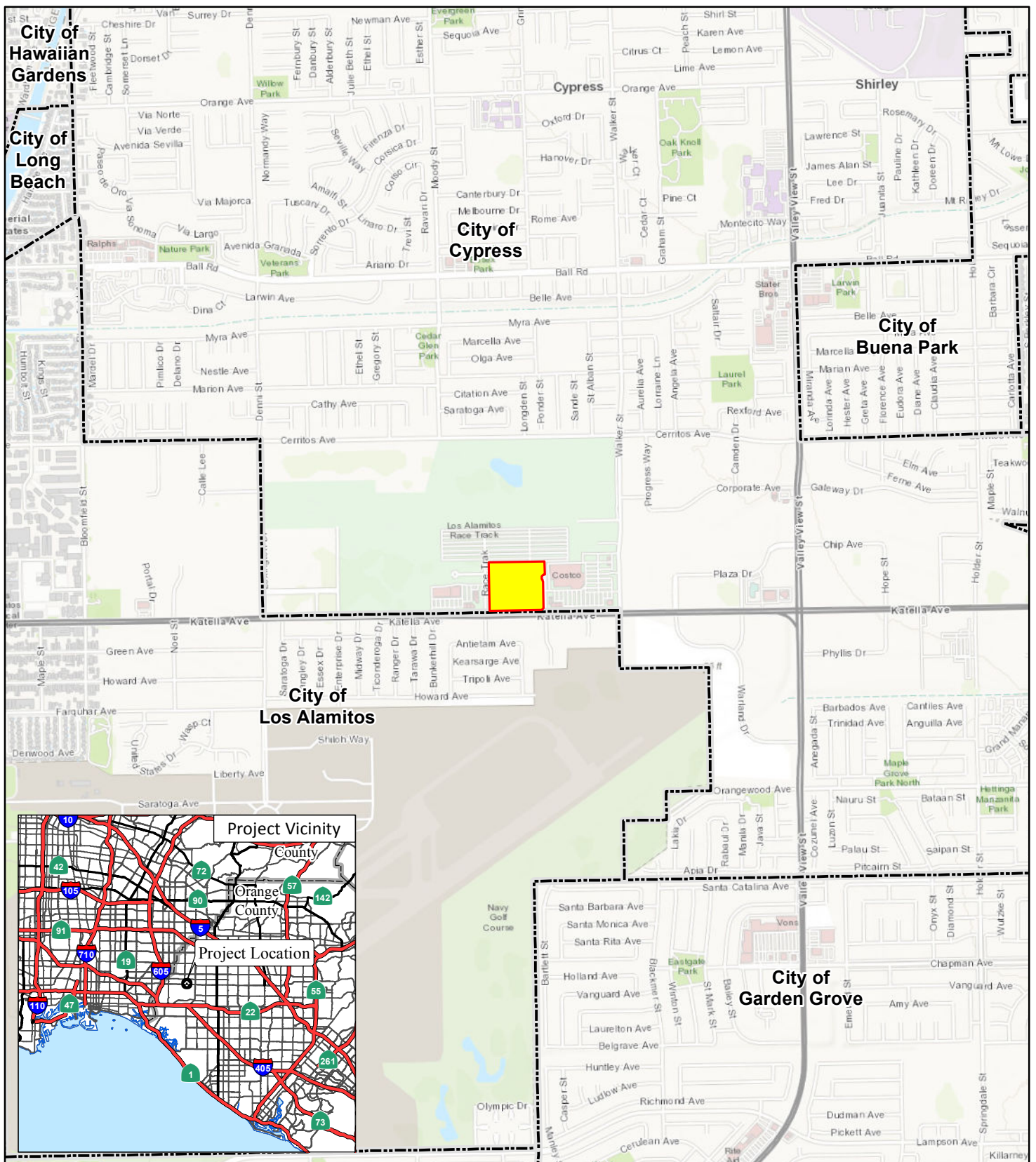
3.2.2 Existing Project Site Conditions

The project site is on the northwest corner of Katella Avenue and Winners Circle in Cypress (refer to Figure 3.2, Project Vicinity Land Uses). Figure 3.3, Existing Conditions, shows the existing conditions on the project site. In its existing setting, the project site is characterized by a paved parking lot, with existing light poles and various electrical utility boxes and lines. A main water valve is within the current right-of-way along Siboney Street near the southwest corner of the project site. Sewer and storm drain infrastructure are also within the current right-of way along Katella Avenue. No lateral lines serve the project site. The edge condition along Katella Avenue and a portion of Siboney Street has been improved with a public sidewalk, fencing, and ornamental landscaping. There is also a billboard for the nearby Los Alamitos Race Course on the southwestern boundary of the project site. The edge condition along Winners Circle has been improved with a public sidewalk and driveway access points, with no landscaping. The interior property is improved with a parking lot and limited landscaping.

Temporary existing uses on the project site include vehicle parking during events at the nearby Los Alamitos Race Course. The existing parking lot rarely reaches capacity, except for during the Wiener Nationals dog racing event, which takes place annually in July. Other short-term uses include a Christmas tree lot and a truck staging area. Local businesses have leased the project site on a temporary basis from time to time for auxiliary truck and trailer storage.

3.2.3 Surrounding Land Uses

The project site is within the boundaries of the Cypress Business and Professional Center Specific Plan, and specifically occupies a portion of Planning Area 5. The land use plan from the Specific Plan is provided on Figure 3.4, Cypress Business & Professional Center Specific Plan Land Use Plan. As described above, land use designations within 154.4 acres of the Cypress Business & Professional Center Specific Plan were replaced and superseded by the Cypress Town Center and Commons Specific Plan 2.0, which was approved by Cypress voters in June 2018. Although Figure 3.4 shows the approximate area that was affected by approval of Cypress Town Center and Commons Specific Plan 2.0, it does not reflect the planned land uses within that Specific Plan.



LSA

LEGEND

- Project Site
- City Boundary



0 1000 2000
FEET

SOURCE: ArcGIS Online Topographic Map

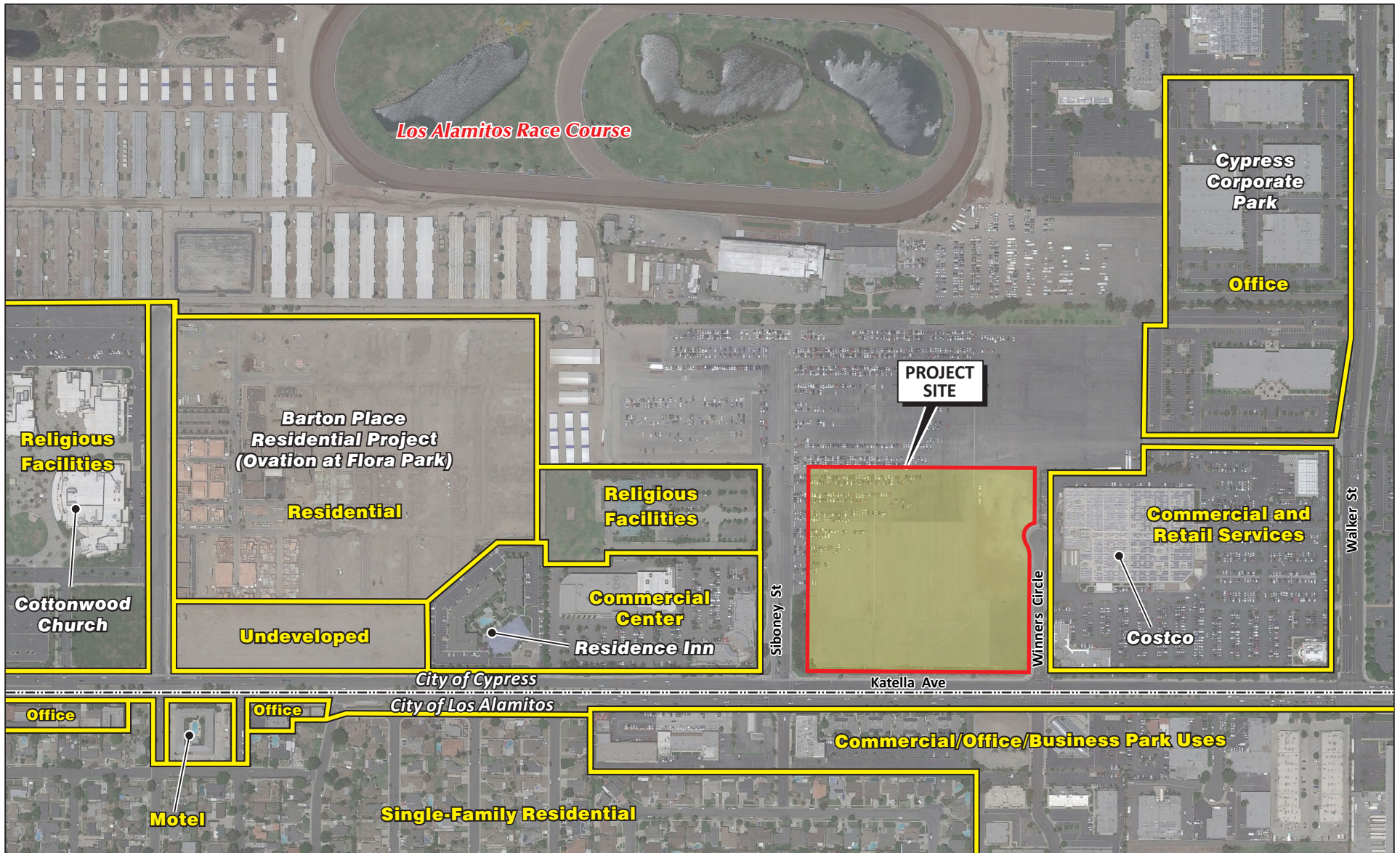
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FIGURE 3.1

Cypress City Center
Regional and Project Location



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LSA



0 250 500
FEET

SOURCE: Google Earth

LEGEND

----- City Boundary

FIGURE 3.2

Cypress City Center
Project Vicinity Land Uses



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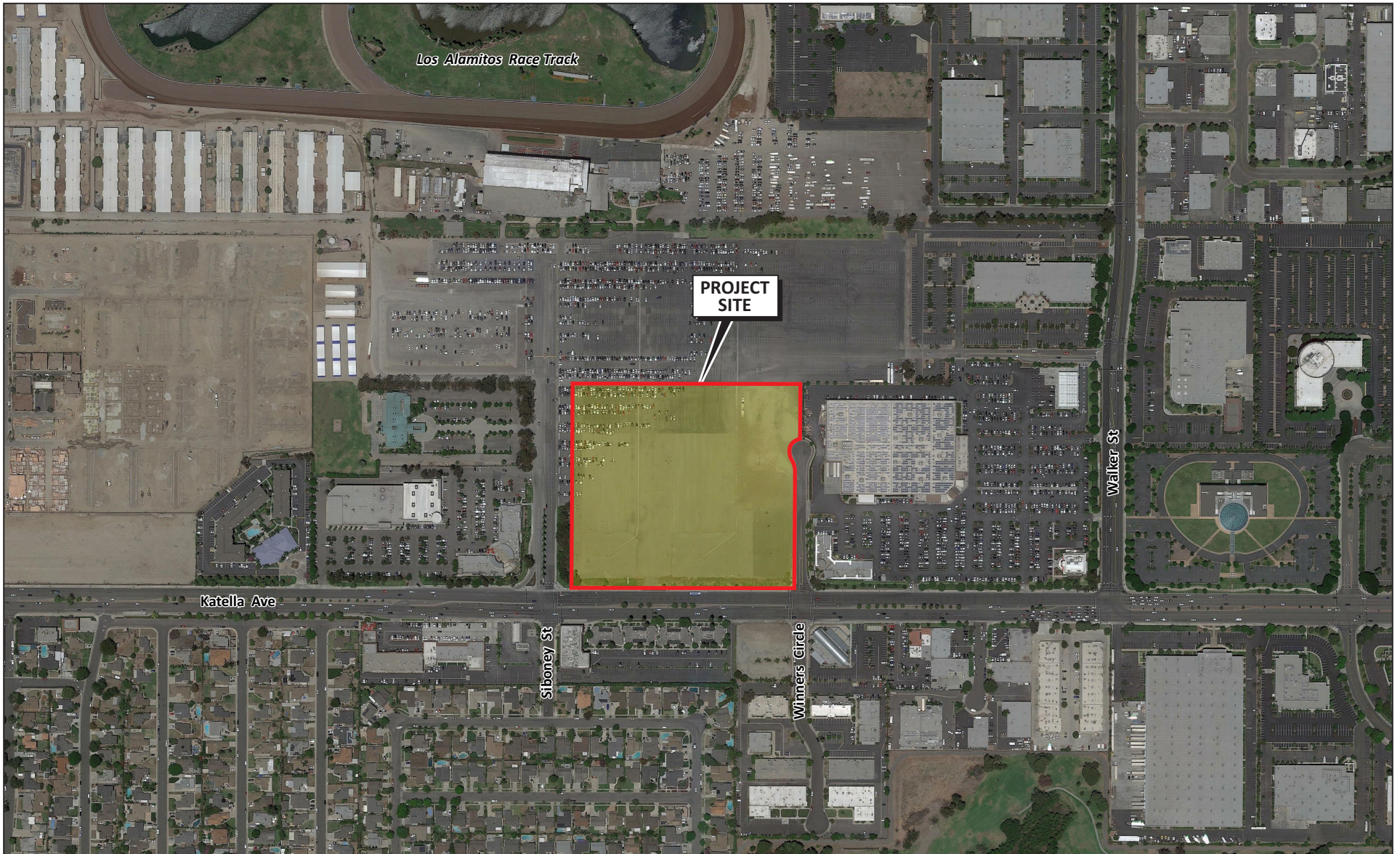


FIGURE 3.3

LSA



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FEET

SOURCE: Google Earth

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Cypress City Center
Existing Conditions



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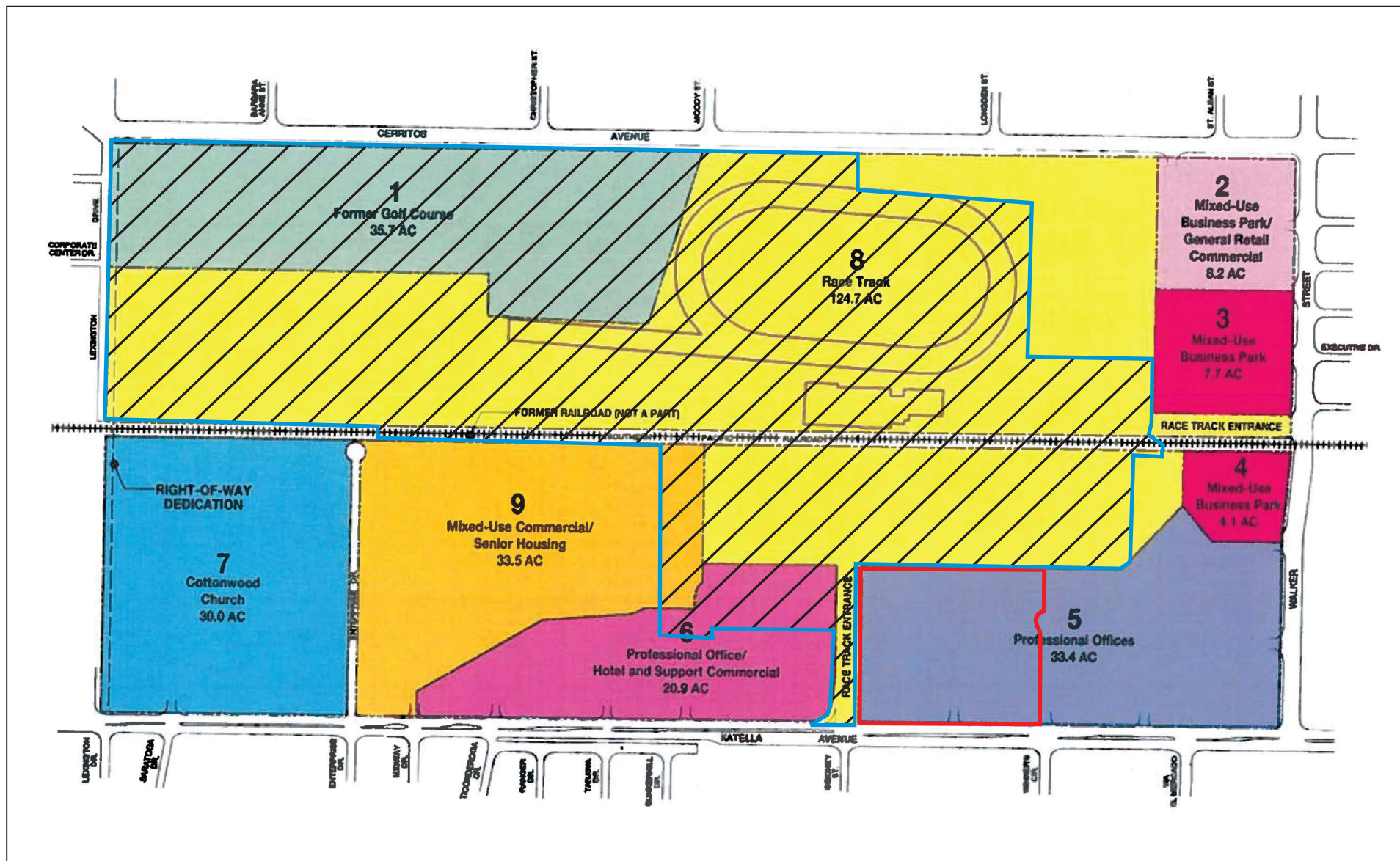


FIGURE 3.4


LSA



$$\begin{array}{r} 0 \qquad \qquad 305 \qquad \qquad 610 \\ \hline \end{array}$$

FEET

SOURCE: RBF

LEGEND

 - Project Site

 - Cypress Town Center and Commons Specific Plan 2.0

I:\SHO1901\G\Specific Plan Land Use.cdr (12/27/2019)

Cypress City Center
Cypress Business & Professional Center
Specific Plan Land Use Plan



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The project site is bounded by vacant land and surface parking lots associated with the Los Alamitos Race Course to the north, Katella Avenue to the south, Winners Circle to the east, and Siboney Street to the west. A number of projects have been developed within the Cypress Business and Professional Center Specific Plan area, which are identified below.

- The Los Alamitos Race Course and the SeaCoast Grace Church are to the north and northeast in Planning Area 8. A Goodwill Donation Center is also in the southeast portion of Planning Area 8.
- Cypress Business & Professional Center, a two-story office building, is to the northeast, in Planning Area 4.
- Approximately 165,000 sf of retail/commercial uses with a Costco warehouse outlet and other services is at the northwest corner of Katella Avenue/Walker Street, occupying the eastern half of Planning Area 5.
- Cypress Corporate Park is north of Vessels Circle and consists of four two-story office/manufacturing/warehouse buildings to the northeast in Planning Area 3.
- Ushio America, a two-story office/warehouse building, is on the western portion of Planning Area 2 and a two-story medical office building is on the eastern half of Planning Area 2 at the southeast corner of Cerritos Avenue and Walker Street. Planning Area 2 is to the northeast of the project site.
- A Marriott Residence Inn is to the west in Planning Area 6.
- An approximately 74,100 sf retail/commercial center, with a 24 Hour Fitness Center, an Office Max, a Seventh-Day Adventist Church, and various restaurant and retail uses, is to the west in the southeastern portion of Planning Area 6.
- The Cottonwood Christian Center, a 30-acre site totaling 495,000 sf, is further west in Planning Area 7.
- Barton Place (now known as Ovation at Flora Park) is west of the project site in Planning Area 6 and Planning Area 9.

The project site is bounded by the following uses in its immediate vicinity:

- **North:** The Los Alamitos Race Course is immediately north of the project site in Planning Area 8. Northeast of the site is a Goodwill Donation Center, and Cypress Corporate Park.
- **East:** East of Winners Circle, commercial and retail services, including a Costco warehouse outlet and restaurant uses, occupy the eastern portion of Planning Area 5.
- **South:** Katella Avenue, a six-lane arterial roadway, borders the project site to the south. Uses to the south of Katella Avenue include commercial and office and business park uses in the City of Los Alamitos.
- **West:** A commercial center consisting of restaurant, commercial services, a 24 Hour Fitness and a Marriott Hotel are in Planning Area 6 to the west. The Barton Place Residential Project (now



known as Ovation at Flora Park) and the Seventh-Day Adventist Church are immediately west of the commercial center.

3.3 GENERAL PLAN, SPECIFIC PLAN AND ZONING

3.3.1 General Plan/Specific Plan

The Cypress General Plan Land Use Policy Map designates the project site as “Specific Plan Area” in recognition that the project site is subject to the Amended Cypress Business and Professional Center Specific Plan (Specific Plan) (Figure 3.5, City of Cypress General Plan Land Uses).¹ This Specific Plan includes a Land Use Plan, which divides land within the Specific Plan area into nine different planning areas (refer to Figure 3.4). As shown on Figure 3.4 and described above, portions of the Specific Plan (all of Planning Area 1, most of Planning Area 8, and a small part of Planning Area 6) are now subject to Cypress Town Center and Commons Specific Plan 2.0.

As stated previously, the project site is part of Planning Area 5, which is designated for Professional Office uses. The Professional Office designation is intended to accommodate the development of professional and administrative offices that complement the adjacent hotel center within the Specific Plan area. Permitted uses within this land use designation include a variety of office, studio, financial institutions, governmental, corporate, employment, and health service uses. Uses permitted subject to a conditional use permit include commercial, trade or vocational schools, restaurant, service stations, post offices, and other similar uses that the Community Development Director finds to be compatible with these uses, subject to review or approval by the City Council. Planning Area 8, which includes the Los Alamitos Race Course, is to the north of the project site.² Planning Area 6, which is designated for Professional Office/Hotel and Support Commercial uses, is to the west of the project site across Siboney Street.

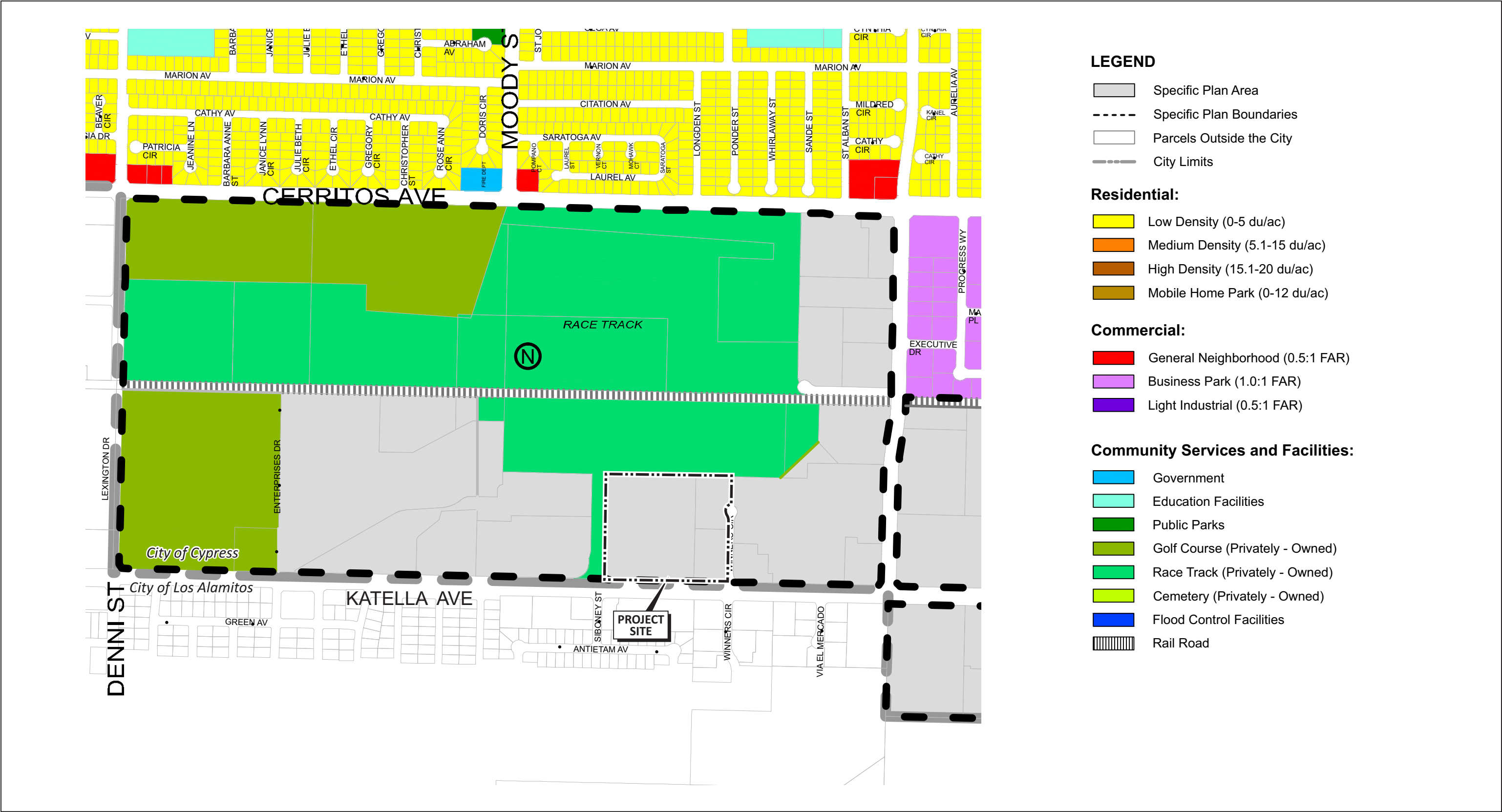
The proposed project plans residential land uses and hotel land uses that are not expressly identified as allowable uses within the Professional Office designation in the Specific Plan. Certain changes to explicit use provisions in the Specific Plan may be made administratively by the Community Development Director, subject to appeal to the City Council. These changes include the transfer of a land use from one planning area to another, subject to certain requirements. Although this would have allowed the hotel uses to be transferred to Planning Area 5, no such transfer could be made for the residential use, and a Specific Plan Amendment is necessary for the proposed project. The proposed hotel and residential uses would need to be included under a Specific Plan Amendment to ensure consistency with the Specific Plan. As such, the proposed project includes a Specific Plan Amendment for the proposed residential and hotel land uses.

3.3.2 Current Zoning

The project site currently has a zoning designation of PBP-25A, Planned Business Park (PBP) as shown in Figure 3.6, Zoning Designations, which is intended to provide for the development of educational, professional office, commercial, industrial, open space, or any public or semi-public uses.

¹ Figure 3.5 does not reflect the approval of the Cypress Town Center and Commons Specific Plan 2.0.

² Most of Planning Area 8 is now subject to the Cypress Town Center and Commons Specific Plan 2.0.



LEGEND

- Specific Plan Area
- Specific Plan Boundaries
- Parcels Outside the City
- City Limits

Residential:

- Low Density (0-5 du/ac)
- Medium Density (5.1-15 du/ac)
- High Density (15.1-20 du/ac)
- Mobile Home Park (0-12 du/ac)

Commercial:

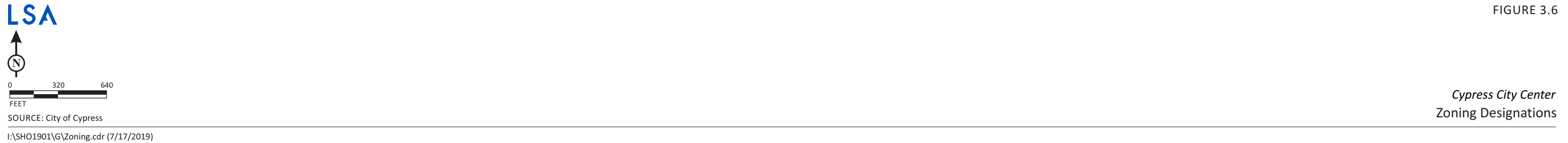
- General Neighborhood (0.5:1 FAR)
- Business Park (1.0:1 FAR)
- Light Industrial (0.5:1 FAR)

Community Services and Facilities:

- Government
- Education Facilities
- Public Parks
- Golf Course (Privately - Owned)
- Race Track (Privately - Owned)
- Cemetery (Privately - Owned)
- Flood Control Facilities
- Rail Road



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As previously stated, the Amended Business and Professional Center Specific Plan is the regulatory plan that constitutes the zoning for the project site. While the City's Zoning Map designates the project site as PBP-25A, the Specific Plan largely governs the permitted uses and development standards associated with the project site. An amendment to the Specific Plan is proposed to create a new mixed-use land use district for the project site to allow residential and hotel uses, as discussed in Section 3.4.3, below.

3.4 PROJECT CHARACTERISTICS

3.4.1 Project Objectives

The following provides the objectives established for the proposed project, several of which include implementation of goals and policies from the City's General Plan and the Specific Plan:

1. Provide uses that meet the City's General Plan balanced development goals and objective to locate higher density housing adjacent to commercial and employment opportunities to encourage pedestrian access and provide a consumer base for commercial uses (GP LU-1.4).
2. Provide a balanced mix of residential and commercial uses in the Cypress Business and Professional Center Specific Plan, which would promote a commercial environment that balances quality development with economic growth while building in flexibility to respond to the market demands (Cypress Business & Professional Center SP, Objectives 1.2 and 1.3).
3. Support the retention of local employers and increase the fiscal benefits to the City by attracting new retail, restaurant, hotel and entertainment businesses that can better serve the local population and employment and would generate additional revenue to the City through increased sales, property, and transient occupancy taxes (GP LU-17.1).
4. Meet the demand for new hotel rooms in the Cypress Business Center to serve the local business community.
5. Provide new drainage improvements on the project site, which would reduce the risk of downstream flooding hazards.
6. Provide a new community gathering place for Cypress residents and workers, including a public dog park and a landscaped plaza with outdoor dining areas.
7. Allow the City to divest itself of real estate conveyed to it by the Cypress Redevelopment Agency in March 2011 in accordance with the Settlement Agreement between the City of Cypress, the Successor Agency to the Cypress Redevelopment Agency, the State Department of Finance, and the State Controller's Office, which would facilitate the generation of additional revenue to the City by selling the land to a private owner, who would return the land to the property tax rolls and develop it with new revenue-generating uses.
8. Expand the variety of housing stock in the City, which would help meet the existing and future housing needs of all Cypress residents, by providing high-density rental units (GP HOU-3.5).



9. Expand and improve the City's housing supply by developing high-quality housing in the City to alleviate the housing crisis and help the City meet its Regional Housing Needs Assessment allocations (GP HOU-4).

3.4.2 Project Characteristics

The proposed project plans to build a mixed-use development as shown on Figure 3.7, Conceptual Site Plan. The proposed project further plans a 43,175 sf theater with approximately 840 seats, a five-story hotel with up to 120 rooms with approximately 96,800 sf and three retail buildings designed to accommodate a combination of retail and restaurant uses, as follows:

- **Shop A:** 7,150 sf with approximately 1,300 sf of patio area
- **Shop B:** 7,150 sf with approximately 1,630 sf of patio area
- **Shop C:** 6,500 sf with approximately 1,200 sf of patio area

The proposed project also proposes construction of a four-story residential component with up to 251 market-rate apartment units and a variety of apartment amenities as described below. The configuration of the apartments is a "Texas-wrap," where the above-grade parking structure serving the residents is wrapped by residential units. This "wrap" design would conceal the parking structure from view. The apartment design also accommodates a large central courtyard that is 0.45 acre in size and with perimeter landscape/pedestrian buffers.

3.4.2.1 Proposed Buildings

Four-Story Residential Structure. The four-story residential structure is proposed to consist of approximately 312,096 sf, which would be developed on the northwest corner of the project site, and is proposed to be roughly 51 feet (ft) to the top of the tower and 60 ft and 4 inches to the top of the elevator in height. This building would provide up to 141 one-bedroom units, 98 two-bedroom units, and 12 three-bedroom units for a total of 251 market-rate units. Apartment amenities include approximately 3,000 sf of fitness space, an approximately 4,000 sf clubhouse, and an approximately 3,000 sf leasing/lounge area, an approximately 20,000 sf main recreation courtyard, and a 180 sf dog grooming room. The exact building square footage, unit mix, and amenity square footages would be determined at the time of Site Plan/Design review.

Five-Story Hotel. The five-story hotel is proposed to consist of 96,800 sf, which is proposed to be developed in the southeast portion of the project site, and would not exceed 60 ft in height. Hotel amenities also include a lodge, a meeting room, a fitness center, and a pool.

Commercial. The three retail buildings are proposed to consist of three shops of 7,150 sf, 7,150 sf, and 6,500 sf, respectively. These buildings are proposed for the southeast portion of the project site, and would range from 23 to 31 ft in height. The movie theater would consist of 43,175 sf and would not exceed 42 ft in height.

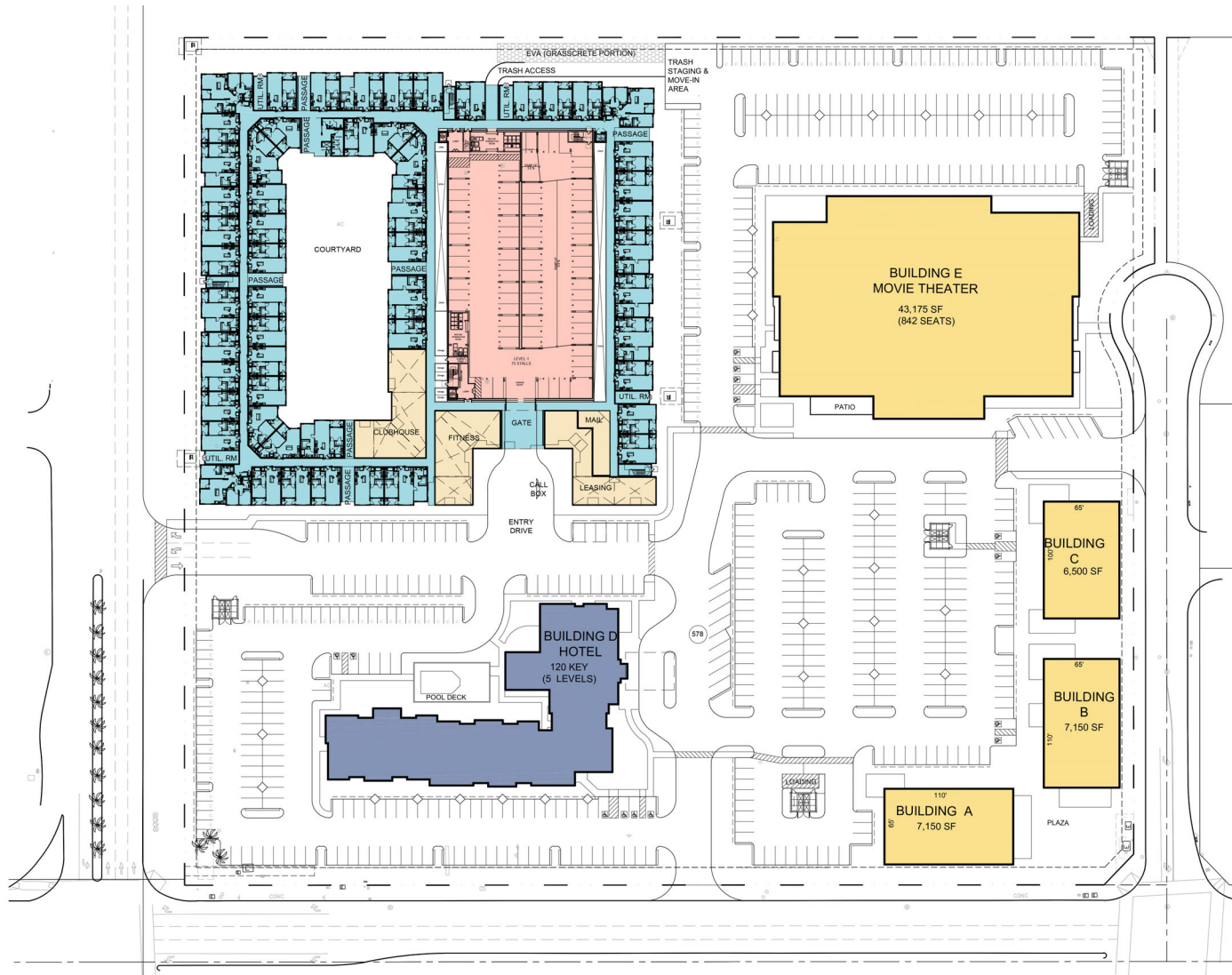
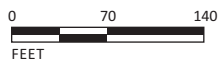


FIGURE 3.7

LSA



SOURCE: Architects Orange

I:\SHO1901\G\Site Plan-Modified Project.cdr (7/18/2019)

Cypress City Center
Conceptual Site Plan



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3.4.2.2 Parking

Parking for the commercial and residential uses is described below. Additionally, the proposed project design also accommodates drop-off zones for rideshare providers and convenient public transit is available along Katella Avenue, which can reduce the need for using private vehicles and, thus, the demand for parking.

- **Commercial:** The proposed project would provide up to 442 commercial parking spaces consisting of 280 spaces for the theater, 128 spaces for the restaurants, and 34 spaces for the retail stores. Commercial parking spaces would be provided within a surface parking lot directly behind the proposed retail stores and movie theater. Upon completion, the proposed project would provide parking for the commercial uses at a ratio of 6.91 parking spaces per 1,000 sf.
- **Hotel:** The proposed project would provide up to 135 parking spaces adjacent to the proposed hotel. The proposed project would provide parking for the hotel uses at a ratio of 1.13 spaces per room.
- **Residential:** The proposed project would provide residential parking spaces within a proposed five level parking structure wrapped by the proposed apartment units and concealed from view. All residential parking would be secured by an access gate. The proposed project would provide up to 414 residential parking spaces, consisting of 364 resident parking spaces and 50 guest spaces. Upon completion, the proposed project would provide parking for the residential uses at a ratio of 1.65 parking spaces per unit, based on parking rates in the proposed Specific Plan Amendment.

3.4.2.3 Site Access

Access to the project site would be provided via three driveways, one each off Siboney Street, Katella Avenue, and Winners Circle. The proposed driveway off Katella Avenue represents a shift of an existing driveway approximately 100 ft east of its present location. It would serve the commercial uses on site (e.g., movie theater, retail, and restaurant uses) and would be restricted to right-turn in/out movements only. Access to the proposed hotel and residential areas would be provided off of Siboney Street and Winners Circle.

3.4.2.4 Infrastructure Improvements

The following infrastructure improvements would serve the future development included in the project:

- **Water.** Golden State Water Company owns and maintains a network of water mains in Cypress. They include a 12-inch water main in Katella Avenue and 8-inch water mains in Siboney Street and Winners Circle. Domestic, irrigation, and fire services would likely be connected primarily to the Siboney Street and Winners Circle mains. Domestic water, fire water, and irrigation systems would all be separate. The on-site fire water system would be looped and connect to multiple private hydrants and building sprinkler service lines.



- **Sewer Service.** The City owns and maintains a 15-inch diameter sewer main in Katella Avenue and an 8-inch diameter sewer main in Winners Circle that connects to the Katella sewer. An on-site network of private sewer mains and laterals would connect to the Katella sewer main. The City's sewer network connects to the Orange County Sanitation District (OCSD) network of sewer trunks and eventually discharges to an OCSD sewage treatment plant.
- **Dry Utilities.** Dry utilities would be provided to the site from existing infrastructure available along Katella Avenue and Winners Circle. The proposed project would connect to the existing infrastructure through established utility easement agreements.
- **Grading and Drainage.** The proposed grading for the site would require the net import of approximately 10,000 cubic yards of soil.¹ The grading design maintains the north/south sloping layout of the land, matches existing grades along project perimeters, minimizes the use of retaining walls, and maintains Americans with Disabilities Act (ADA) accessibility and pedestrian connectivity, all while minimizing the earthwork cut and fill.

On-Site Drainage. In the proposed condition, drainage would flow away from the proposed buildings and into one of several low points across the site. Runoff would be collected into an on-site private underground storm drain system. The allowable discharge from the site is restricted to 0.3 cubic feet per second (cfs) per acre per City requirements. To accommodate developed peak flows that exceed the allowable discharge, the project stormwater management system incorporates on-site underground detention basins. These detention basins have been designed to attenuate the 100-year storm event peak flow difference between the developed flow from the proposed project and allowable discharge flow. A storm drain pump would drain the detention systems and meet the 0.3 cfs per acre runoff restriction by limiting the pump discharge to 4.0 cfs. The site would ultimately discharge via a new storm drain connection to the existing Katella Avenue storm drain that varies in size from 33-inch diameter to 48-inch diameter along the frontage.

In addition to the site's high-flow detention system, a low-flow detention system would be installed to capture and treat the "first flush" storm event. A bifurcation manhole would be placed upstream of the first flush detention system and divert the first flush volume into a separate detention system. This system would be pumped separately, and the runoff would slowly discharge through a manufactured bioretention system over a 48-hour period. The outlet pipe from the biofiltration system would connect separately to the existing Katella Avenue storm drain that varies in size from 33 inches in diameter to 48 inches in diameter along the frontage.

Off-Site Drainage. The existing off-site flows draining toward the site would be captured by extending the Winners Circle drain, per previously approved plans, to two proposed catch basins along the north property line and routed through a proposed 18-inch storm drain running east, ultimately connecting to the existing 24-inch storm drain in Winners Circle. It should be noted that a drainage easement exists along Winners Circle and extends east and west along the northern border of the project site. In the event runoff from the area north of the site exceeds

¹ Does not reflect any swell/shrinkage factor.



the capacity of the catch basins and drain, one of two potential scenarios would be constructed. Scenario 1 includes off-site improvements, and the Scenario 2 contains the drainage improvements within the project site. Under both scenarios, a curb and gutter and an approximately 2 ft high berm installed north of the property line would block off-site flow from entering the site. Under both scenarios, the overflow drainage pattern closely mimics the existing condition by releasing excess stormwater into the Katella Avenue curb and gutter along the project's street frontage.

In Scenario 1, the off-site flows would temporarily pond along the northern property line before discharging to the west, into Siboney Street, ultimately flowing overland to the south into Katella Avenue. This scenario would repave a portion of the off-site parking lot and reconstruct the portion of Siboney Street along the western side of the project site to public standards, providing a crowned road section and sufficient slope to drain to Katella Avenue without ponding. Scenario 2 would construct an underground storm drain across the project site that conveys off-site flows from the northerly proposed curb and gutter toward Katella Avenue. The drain would connect with a restricted size to the Katella Avenue storm drain and potentially include a stormwater pump. Flows in excess of the restriction/pump capacity would reverse out of a proposed catch basin into the Katella Avenue curb and gutter.

Both scenarios would be interim conditions until the area to the north of the project site is developed and a stormwater management and detention system is constructed to serve that future development. The stormwater management system for any future development north of the project site would likely connect to the extended Winners Circle storm drain and would be held to the same 0.3 cfs per acre flow restriction standard.

- **Phasing.** If the City approves of the proposed project, the project would be constructed as one phase, with three subphases. The sequence of development would coincide with the product type, with the retail shops and theater completing construction within 1 year from start of construction, the hotel about 1 year from start of construction, and the apartments within 2 years from start of construction.

3.4.2.5 Construction Schedule

Construction for the proposed project is anticipated to take approximately 20 months. Although construction would take place in one phase, three subphases would be involved.

3.4.2.6 Green Building Characteristics

The proposed project is proposed to be designed to meet sustainability goals, including the California Green Building Standards Code, Title 24 energy efficiency requirements, and Assembly Bill 1881 water efficient landscape requirements. The proposed project would also incorporate a number of energy and water conservation measures, green building features, and Low Impact Development (LID) design features. These design features and practices may include the following and would be implemented according to each product type:

- Increased insulation in walls and attic spaces.



- Cool roof features.
- Duct insulation and improved-efficiency heating, ventilation, and air conditioning systems.
- High-efficiency water heaters.
- Installation of daylighting features on all peripheral rooms.
- Very high efficiency lights (100 percent of in-unit fixtures are high efficacy).
- Installation of high efficiency refrigerator (Energy Star) Dish Washer (Energy Star), and clothes washing appliances.
- North/south alignment of building or other building placement such that the orientation of the buildings optimizes conditions for natural heating, cooling, and lighting.
- Shading by vegetation or overhangs.
- Solar photovoltaic panels installed on commercial buildings or in collective arrangements within a commercial development such that 30 percent of the power needs of the project would be provided.
- Water efficient landscaping that eliminates conventional turf from landscaping and includes only moderate-water-using plants.
- Low precipitation spray heads (less than 0.75 inch per hour or drip irrigation).
- Weather-based irrigation control systems combined with drip irrigation (demonstrate 20 percent reduced water use).
- Recycled water connection (purple pipe) to irrigation system on site.
- Innovative on-site stormwater collection, filtration, and reuse systems are being developed that provide supplemental irrigation water and provide vector control. These systems can greatly reduce the irrigation needs of a project. Point values for these types of systems would be determined based upon design and engineering data documenting the water savings (for apartments only).
- Water efficient showerheads (2 gallons per minute [gpm]).
- Water efficient toilets/urinals (1.5 gpm); waterless urinals (note that commercial buildings having both waterless urinals and high-efficiency toilets would have a combined point value of 6 points—applies to commercial uses only).
- Water-efficient faucets (1.28 gpm).
- Mixes of land uses that complement one another in a way that reduces the need for vehicle trips can greatly reduce greenhouse gas (GHG) emissions. The point value of mixed-use projects will be determined based upon traffic studies that demonstrate trip reductions and/or reductions in vehicle miles traveled.
- Public charging station for use by an electric vehicle.



- Complete sidewalk to residential within 0.25 mile; bicycle lockers and secure racks.
- Local transit within 0.25 mile.

3.4.2.7 Proposed Open Space Amenities

As shown in Figure 3.8, Proposed Open Space Amenities, the proposed project would include a 21,222 sf plaza on the southeastern corner of the project site surrounding the proposed retail structures. The proposed project would also include an approximately 23,000 sf greenbelt on a property immediately to the west of the project site. This is an off-site improvement that would be constructed as part of the proposed project. The proposed project would also include a 15,355 sf dog park and greenbelt on the northwestern portion of the project site. Private open space/recreational amenities in the proposed project would also include a 20,055 sf courtyard, a 4,135 sf clubroom, a 3,140 sf fitness room, and a 4,170 sf lounge within the proposed residential development.

3.4.2.8 Landscape Plan

As shown in Figure 3.9, Conceptual Landscape Plan, landscaping for the proposed project would be provided throughout the project site. It should be noted that although Figure 3.9 shows trees north of Winners Circle, a roadway easement is proposed that would allow for the future extension of Winners Circle. This easement would prohibit the planting of trees on the project site to the north of Winners Circle. Landscaping for the proposed project would include a variety of tree and plant species in accordance with the requirements outlined in the Specific Plan. A variety of trees, shrubs, and turf landscaping is proposed along the perimeter of the project site and within the interior and common areas. The proposed project would provide a landscaped courtyard serving the retail uses at the southeastern corner of the project site. The courtyard would provide outdoor seating for diners, a multi-use turf area, a shade structure with a fireplace, and a feature wall with a fountain.

Additionally, the proposed project would provide off-site landscaping along Siboney Street with trees, an 8 ft wide sidewalk, and a rest area with a bench. Ornamental trees, accent planting, and monument signs would also be provided at the corners of the Siboney Street entrance to the project site, with palm trees provided along the Siboney Street driveway. The southern side of the proposed theater would also include landscaping with a variety of trees and would include a dining patio with outdoor seating, an accessible drop off zone, and a pedestrian walkway connection. The entrance at Winners Circle would include a monument sign, accent planting, and palm trees.

3.4.2.9 Architectural Design

The architectural design of the proposed project would include complementary colors and a variety of building materials and would be consistent with all design guidelines provided in the Specific Plan and Specific Plan Amendment. The proposed hotel includes fiber cement panels, stone or masonry veneer, aluminum storefronts and window frames, and anodized dark bronze to make the proposed structure appear visually appealing. The use of contrasting color tones would break up the scale and massing of the proposed hotel.



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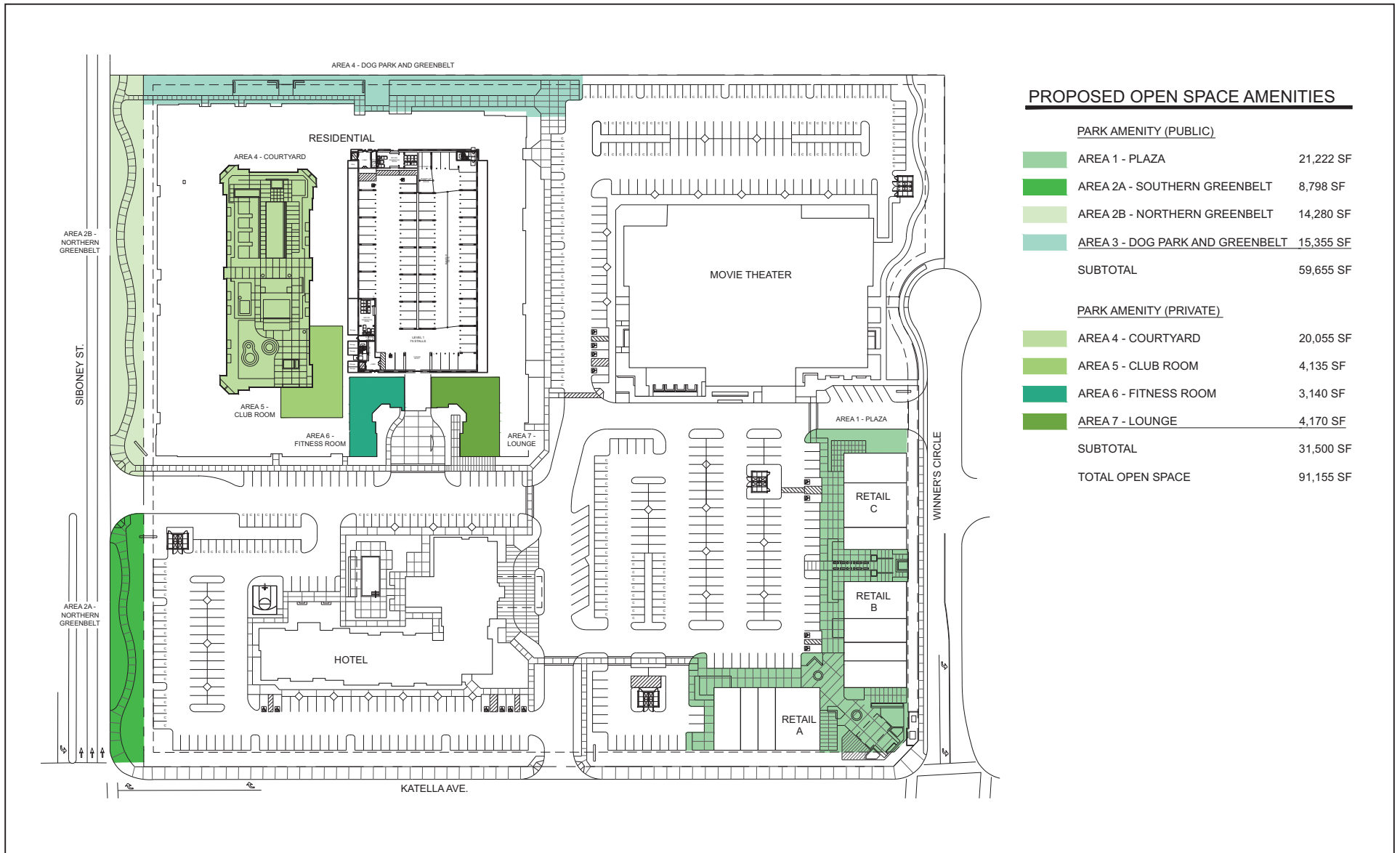


FIGURE 3.8

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SOURCE: Architects Orange

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Cypress City Center
Proposed Open Space Amenities



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FIGURE 3.9

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0 70 140
FEET

SOURCE: Architects Orange

I:\SHO1901\G\Landscape Plan.cdr (8/22/2019)

Cypress City Center
Conceptual Landscape Plan



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The proposed commercial buildings and theater would incorporate metal architectural cladding, brick and stone veneer, porcelain tile, fiber cement siding, metal canopies and slats, anodized aluminum storefronts, metal trellises with fabric swags, and metal caps, trims, and lattices into the design to make the proposed buildings both visually interesting and appealing.

The proposed residential structure would include light sand finish stucco, architectural metal panels, horizontal metal sidings, glass railings, brick veneer, vinyl windows, metal awning canopies, stone or masonry veneer, an aluminum storefront, faux wood siding material, and a covered arcade metal trellis. The use of contrasting color tones would break up the scale and massing of the proposed residential building.

3.4.3 Discretionary Actions

Discretionary approvals required for the proposed project are outlined in the table below:

Discretionary Action	Agency Responsible
Certification of this EIR	Cypress City Council
Specific Plan Amendment	Cypress City Council
Tentative Parcel Map	Cypress City Council
Conditional Use Permit	Cypress City Council
Development Agreement	Cypress City Council
Site Plan/Design review	Cypress Design Review Committee
Alcohol permits	California Department of Alcoholic Beverage Control
Encroachment Permits	Cypress Public Works Department and the Los Alamitos Public Works Department
Vacation and/or dedication of City right-of-way	Cypress Public Works Department

EIR = Environmental Impact Report

The following provides a description of the City's primary discretionary approvals for the proposed project.

3.4.3.1 Specific Plan Amendment

The proposed Specific Plan Amendment would create a new mixed-use land use district for the project site to allow residential and hotel uses by separate the existing Planning Area 5 into two subareas (5A and 5B). Planning Area 5B would include the project site and be designated "Mixed Use Commercial/Residential." Planning Area 5A, which is located east of the project site, would remain Professional Office. The new designation would allow for both residential and hotel uses as well as commercial uses. The Specific Plan Amendment would also update land use tables to incorporate the new planning area 5B.

The proposed Specific Plan Amendment would also amend the following goals and objectives of the Specific Plan as described below (proposed amendments are shown in underline/~~strikeout~~ format):

1. Overall Concept

Goal 1: To achieve the best possible land use for the Specific Plan area with emphasis on employment generation, economic growth, and generation of revenues to the City, and



providing a diversity of housing in the City by providing multifamily housing as well as senior housing through a "continuum of care" approach, while retaining the race track use on-site.

Objective 1.7: Promote multifamily housing in close proximity to commercial uses.

Policy 1: Encourage employment-generating business park and other commercial uses in the Specific Plan area, while expanding the diversity of housing by providing multifamily housing in Planning Area 5B, and senior housing and related "continuum of care" facilities, in Planning Area 9.

2. Uses

Objective 2.2: Establishment of uses which are compatible with contemporary commercial, mixed-use commercial and residential, and senior housing requirements for a wide range of uses.

Objective 2.5: Establishment of zoning standards which ensure the continuation of public/semi-public uses in the race track area of the site (Planning Area 8), while allowing the development of mixed-use commercial and residential uses, senior housing and related "continuum of care" uses, in the undeveloped southern portion of the former Golf Course that was previously part of Planning Area 7 in the Original Specific Plan and is now part of Planning Areas 9, in this amended ~~and restated~~ Specific Plan.

3. Race Track

Goal 4: Achieve integration of the race track and future on-site and adjacent commercial, mixed-use, residential, and senior housing development, while minimizing conflicts.

Objective 4.1: Achieve coordinated planning and development along the common boundary between the race track and the commercial, mixed-use, senior housing, and public/semi-public areas.

Objective 4.4: Develop Planning Area 5B with mixed-use commercial/residential permitted uses in a manner compatible with the adjacent planned uses in Planning Area 8.

The proposed Specific Plan Amendment would also amend the circulation component of the Specific Plan to specify access points to the new subareas in Planning Area 5 as follows (again, proposed revisions are shown in redline format):

Planning Area 5: Planning Area 5 is split into two subareas: Planning Area 5A and Planning Area 5B. Access driveways are planned in six~~seven~~ locations including the access point on Walker Street in conjunction with Planning Area 4. One other access point would be located on Walker Street several hundred feet north of Katella Avenue. Only right-in and right-out traffic would be permitted at this location. Subarea 5A is developed with a Costco warehouse outlet, with two driveways~~Four access points would be located along Katella Avenue west of Walker Street. Both driveways~~The most easterly driveway would allow right-in and right-out traffic only and ~~would~~



~~bears~~ unsignalized. ~~The next driveway to the west would be aligned with~~ Winners Circle Drive is located between Subareas 5A and 5B, providing access to both subareas. It is currently signalized and ~~would~~ allows for a full range of traffic movement. ~~The next existing driveway off~~ Katella Avenue would be relocated approximately 50 feet to the east with development of Subarea 5B and allow right-in/right-out traffic only and would be unsignalized. The westernmost ~~driveway access point is~~ would be aligned with Siboney Street, which is the main access to Los Alamitos Race Track and would permit the full range of traffic movements. Siboney Street will also provide access to Subarea 5B. This intersection is currently signalized and would be shared with traffic to/from Planning Area 6.

The Specific Plan Amendment would include minor changes to the Design Guidelines to allow super graphics (large graphics) and projecting signage. Additionally, the Specific Plan Amendment would include site development standards and building floor area ratio (FAR) and site coverage standards specific to Planning Area 5B. The following setback requirements pertain to Planning Area 5B:

1. Katella Avenue shall have a minimum building setback of fifteen (15) feet, measured from right-of-way. The setback area shall be landscaped.
2. Siboney Street and Winners Circle setbacks shall be a minimum of ten (10) feet, measured from the property line.
3. Interior setback from Planning Area 8/Town Center Specific Plan areas shall be a minimum of five (5) feet, measured from the property line.
4. No building shall exceed ninety-nine (99) feet in height.

The proposed Specific Plan Amendment also includes modified parking requirements that would apply to Planning Area 5B (Commercial/Residential Mixed Use). Uses not outlined below would be required to comply with the requirements of the City's Zoning Ordinance:

- a. Hotel: 1 space per room.
- b. Residential: 1.65 spaces per dwelling unit, inclusive of 0.2 space per unit designated for visitor parking.

Permitted uses in Planning Area 5B would include:

- a. All permitted uses described in Section VI.G.2 (Mixed Use Commercial) of the Specific Plan.
- b. Residential Uses, multifamily rental or for-sale, and typical ancillary uses (pool/spa, fitness rooms, business centers, leasing offices).

Uses permitted subject to a Conditional Use Permit in Planning Area 5B would include:



- a. All uses identified in Section VI.G.3 (Mixed Use Commercial) of the Specific Plan.¹

Site development standards specific to the Planning Area 5B would include:

- a. Minimum Parcel Size: 10,000 square feet.
- b. Minimum Parcel Depth: No minimum.
- c. Minimum Parcel Width: 50 feet.
- d. Maximum Structure Height: 99 feet.
- e. Maximum Parcel Coverage: No maximum.
- f. Minimum Landscape Coverage: 25% (Residential only). Includes pedestrian walkways, drives, and hardscape improvements.
- g. Common Open Space: 200 sq. ft./du (Residential only)

Common Open Space shall be devoted to landscaping, patios, enclosed club and fitness rooms, and outdoor facilities such as recreational facilities, pools, and areas devoted to dogs. These areas can include pedestrian walkways, drives, and hardscape improvements to support access and use of the common open space/recreational facilities. The above-listed common open space facilities within Planning Area 5B may be counted towards credit for private open space facilities under Article VI of the Cypress Municipal Code.

- h. Private Open Space: 50 sq. ft. [sf] /du (Residential only)

Private open space requirement is measured over the total number of units. Minimum private patio/balcony of 50 sf.

Building floor area ratio (FAR) and site coverage standards specific to Planning Area 5B would include:

- a. Site coverage, defined as the building-ground contact area divided by the total net lot area, shall not exceed 60% if surface parking is provided and 70% with parking structures providing all or part of the parking spaces; and
- b. The maximum floor area ratio (FAR) for Planning Area 5B as a whole shall not exceed the density specified in the Land Use Plan (Exhibit 1 of the Specific Plan) and in Table 1, provided, however, that (a) the floor area devoted to parking within a building shall not be considered in calculating the FAR for Planning Area 5B.

Building height standards specific to Planning Area 5B are proposed as follows:

¹ Includes hotel and motel uses.



Maximum building height shall not exceed 99 feet excluding any roof-mounted equipment and/or architectural details, provided that a higher limit for a hotel is permissible with City Council approval subject to Design Review. Ultimately, building heights shall be subject to City Design Review and the review and determination of Federal Aviation Administration [FAA], under Part 77 of the Federal Aviation Regulations [FAR], which evaluates development projects in the vicinity of Los Alamitos Armed Forces Reserve Center. As a result of these reviews, the permitted building height may be reduced. No buildings will be allowed which penetrate the imaginary surfaces pertaining to hazards or obstructions, per FAR Part 77 and other applicable FAA standards, such as the Terminal Instrument Procedures (TERPS). Roof-top mechanical equipment and screening shall be set back fifteen feet (unless the screening is an integral part of the facade) from an exterior building edge and shall not project above the equipment which it is designed to shield from view.

3.4.3.2 Tentative Parcel Map

Approval of a Tentative Parcel Map is required to subdivide the property into five parcels. The Tentative Parcel map also includes all access driveways and public rights-of-way.

3.4.3.3 Conditional Use Permit

A Conditional Use Permit (CUP) would be required for the proposed hotel and theater, commercial, and restaurant/alcohol uses.

3.4.3.4 Development Agreement

A Development Agreement would be entered into between the Applicant/Developer, Shea Properties, and the City of Cypress which provides for Implementation of the proposed project. The Development Agreement includes provisions regarding the duration of the agreement, vests the permitted uses of the property, the density or intensity of use, the maximum height and size of proposed buildings, and includes provisions for reservation or dedication of land for public purposes. The Development Agreement also includes conditions, terms, restrictions, and requirements for subsequent discretionary actions, provided that such conditions, terms, restrictions, and requirements for subsequent discretionary actions shall not prevent development of the land for the uses and to the density or intensity of development set forth in the Development Agreement.

3.4.3.5 Site Plan/Design Review

Site Plan/Design Review of the proposed project would be conducted pursuant to Section 4.19.060 of the City's Municipal Code. As part of this review, the City would consider whether the proposed project is in compliance with all zoning requirements and consider the aesthetics and design of the proposed project relative to the aesthetic qualities within the City.

3.4.3.6 Certification of Final EIR

The City Council would certify that the Final EIR addresses the potential environmental effects of the proposed project and identifies appropriate mitigation measures to address any potentially significant effects.



3.4.4 Ministerial Actions

Ministerial approvals required for the proposed project are outlined in the table below:

Action	Agency Responsible
General Construction Permit	State Water Resources Control Board
Groundwater Dewatering Permit	Santa Ana Regional Water Quality Control Board
Proposed Construction or Alteration Determination, pursuant to 14 CFR, Part 77	Federal Aviation Administration

CFR = Code of Federal Regulations



4.0 EXISTING SETTING, ENVIRONMENTAL ANALYSIS, IMPACTS, AND MITIGATION MEASURES

OVERVIEW OF ENVIRONMENTAL SETTING

The project site is on the northwest corner of Katella Avenue and Winners Circle in the southern portion of Cypress, California, approximately one mile northwest of Garden Grove and immediately north of the Los Alamitos corporate boundary. As shown on Figure 3.1, Regional and Project Location, in Chapter 3.0, Project Description, regional access to the project site is provided via Interstate 605 (I-605), which is located approximately 2 miles west of the project site, and Interstate 405 (I-405) and State Route 22 (SR-22), which are located approximately 3 miles south of the project site.

In its existing condition, the project site is characterized by a paved parking lot, with existing light poles and various electrical utility boxes and lines. A main water valve is within the current right-of-way along Siboney Street near the southwest corner of the project site. Sewer and storm drain infrastructure is also within the current right-of-way along Katella Avenue. No lateral lines serve the project site. The edge condition along Katella Avenue and a portion of Siboney Street has been improved with a public sidewalk, fencing, and ornamental landscaping. The edge condition along Winners Circle has been improved with a public sidewalk and driveway access points, with no landscaping. The interior property is improved with a parking lot and limited landscaping. Vehicular access to the project site is provided from four locations, a right-turn-in/out-only driveway directly on Katella Avenue, two driveways off Winners Circle, and a series of driveways off Siboney Street.

Temporary existing uses on the project site include vehicle parking during events at the nearby Los Alamitos Race Course. The existing parking lot rarely reaches capacity, except for during the Wiener Nationals dog racing event, which takes place annually in July. Other short-term uses include a Christmas tree lot and a truck staging area. Local businesses have leased the project site on a temporary basis from time to time for auxiliary truck and trailer storage.

Vacant land and surface parking lots associated with the Los Alamitos Race Course, as well as the race track itself, are immediately north of the project site. Northeast of the site is a Goodwill Donation Center and Cypress Corporate Park. East of the project site across Winners Circle are commercial and retail services, including a Costco warehouse outlet and restaurant uses. Katella Avenue, a six-lane arterial roadway, borders the project site to the south. Uses to the south of Katella Avenue include commercial and office and business park uses in the City of Los Alamitos. A commercial center, consisting of restaurant, commercial services, and a 24 Hour Fitness as well as a Seventh Day Adventist Church, is to the west of the project site across Siboney Street. The Barton Place Residential Project (now known as Ovation at Flora Park) and a Marriott Hotel are immediately west of the commercial center.



CHAPTER FORMAT

This chapter contains 17 sections, and each section addresses one environmental topic listed in Appendix G of the Guidelines for the California Environmental Quality Act (*State CEQA Guidelines*) (California Code of Regulations [CCR] Title 14, Chapter 3, Sections 15000–15397).

For each environmental impact issue analyzed, the Environmental Impact Report (EIR) includes a detailed explanation of the existing conditions, thresholds of significance that will be applied to determine whether the project's impacts are significant or less than significant, analysis of the environmental impacts, and a determination of whether the project would have a significant impact if implemented. A "significant impact" or "significant effect" means "a substantial, or potentially substantial, adverse change in any of the physical conditions within the area affected by the project, including land, air, water, minerals, flora fauna, ambient noise, and object of aesthetic significance. An economic or social change by itself shall not be considered to be a significant effect on the environment." (14 CCR Section 15382). Each environmental topic section in Chapter 4.0 also includes a discussion of the cumulative effects of the project when considered in combination with other projects, causing related impacts, as required by *State CEQA Guidelines* Section 15130.

Each of the sections is organized into eleven subsections, as follows:

- **Introduction** briefly describes the topics and issues covered in the section.
- **Methodology** describes the approach and methods employed to complete the environmental analysis for the issue under investigation.
- **Existing Environmental Setting** describes the relevant physical conditions that exist at the time of the issuance of the Notice of Preparation (NOP) that may influence or affect the issue under investigation. This section focuses on physical site characteristics that are relevant to the environmental topic being analyzed.
- **Regulatory Setting** lists and discusses the laws, ordinances, regulations, plans, and policies that relate to the specific environmental topic and how they apply to the proposed project.
- **Thresholds of Significance** sets forth the thresholds that are the basis of the conclusions regarding significance, which are primarily the criteria in Appendix G to the *State CEQA Guidelines* and the City of Cypress (City) *Initial Study/Environmental Checklist*, General Plan, or Zoning Code.
- **Project Impacts** describes the potential environmental changes to the existing physical conditions that may occur if the proposed project is implemented. Evidence is presented to show the cause-and-effect relationship between the proposed project and potential changes in the environment. In accordance with *State CEQA Guidelines* Section 15126.2(a), this EIR is required to "identify and focus on the significant environmental effects" of the proposed project. The magnitude, duration, extent, frequency, and range or other parameters of a potential impact are ascertained to the extent feasible to determine whether impacts may be



significant. In accordance with CEQA, potential project impacts, if any, are classified as follows for each of the environmental topics discussed in this EIR.

- **Significant and Unavoidable Impact:** If the proposed project is approved with significant and unavoidable impacts, the decision-making body is required to adopt a statement of overriding considerations pursuant to *State CEQA Guidelines* Section 15093 explaining why the project benefits outweigh the unavoidable adverse environmental effects caused by those significant and unavoidable environmental impacts.
- **Less Than Significant with Mitigation Incorporated:** This classification refers to potentially significant environmental impacts that can be feasibly mitigated to a level of insignificance. If the proposed project is approved, the decision-making body is required to make findings pursuant to *State CEQA Guidelines* Section 15091 that significant impacts have been mitigated to the extent feasible through implementation of mitigation measures.
- **Less Than Significant Impact:** Less than significant impacts are environmental impacts that have been identified but are not potentially significant. No mitigation is required for less than significant impacts.
- **No Impact:** A “no impact” determination is made when the proposed project is found to have no environmental impact.
- **Level of Significance Prior to Mitigation** summarizes the potentially significant impacts of the project, if any, prior to mitigation.
- **Regulatory Compliance Measures and Mitigation Measures** describe relevant and applicable laws or regulations that must be adhered to with respect to the construction and/or operation of the proposed project and would reduce or lessen potential impacts related to a particular issue area and identifies project-specific measures that avoid, minimize, rectify, reduce, eliminate, or compensate for a potentially significant impact.
- **Level of Significance after Mitigation** describes the significance of potential impacts after implementation of mitigation measures. Potential significant unavoidable impacts are clearly stated in this section.
- **Cumulative Impacts** refers to potential environmental changes to the existing physical conditions that may occur as a result of project implementation together with all other reasonably foreseeable, planned, and approved future projects in the vicinity of the project site that produce related impacts. *State CEQA Guidelines* Section 15355 defines cumulative impacts as “two or more individual effects which, when considered together, are considerable or which compound or increase other environmental impacts.” Cumulative impacts may result from individually minor but collectively significant projects taking place over a period of time. Projects that have progressed to the stage where CEQA review has been initiated are normally treated as foreseeable probable future projects. For each of the environmental topics considered in this EIR, the geographic scope of the cumulative analysis is defined.



THRESHOLDS OF SIGNIFICANCE

The threshold questions used in Section 4.9, Hydrology and Water Quality, of this EIR are consistent with those included in the City's *Initial Study/Environmental Checklist*. The rest of the threshold questions used in this EIR are consistent with Appendix G of the *State CEQA Guidelines*.

EFFECTS EVALUATED IN THIS EIR

The discussion of potential effects is presented by environmental resource area in this EIR. As part of the scoping and environmental analysis carried out for the proposed project, the following environmental issues were considered but no adverse impacts were identified. As a result, there is no further discussion about these issues in the document.

Agriculture/Forestry Resources: The proposed project is located within a suburban setting and does not affect any existing agricultural or forestry resources. Furthermore, there are no farmlands or timberlands designations within the project area in the Land Use Element of the City's General Plan or the Zoning Ordinance.

Mineral Resources: As described in the Conservation/Open Space/Recreation Element of the City's General Plan, The State Division of Mines and Geology identifies mineral resource areas throughout the State. According to the Geologic Map of Orange County showing Mines and Mineral Deposits, the City of Cypress does not contain any mineral resources as defined.

Wildfire: There are no very high fire hazard severity zones designated within the City of Cypress either as part of the City's General Plan or Municipal Ordinance and there would be no effect on emergency response or evaluation plans associated with this level of fire hazard zone.

RELATED PROJECTS

In accordance with *State CEQA Guidelines* Section 15130, cumulative impacts are anticipated impacts of the proposed project along with reasonably foreseeable growth. Reasonably foreseeable growth may be based on either:

- A list of past, present, and probable future projects producing related or cumulative impacts, including, if necessary, those projects outside the control of the agency; or
- A summary of projections contained in the adopted General Plan or related planning document, or in a prior environmental document that has been adopted or certified, and that described or evaluated regional or areawide conditions contributing to the cumulative impact.

For the purposes of the EIR, a list of past, present, and probable future projects is used in the evaluation of potential cumulative impacts. All proposed, recently approved, under construction, and reasonably foreseeable projects that could produce a related or cumulative impact on the local environment when considered in conjunction with the proposed project are evaluated in an EIR. As stated above, an analysis of the cumulative impacts associated with these related projects and the



proposed project is provided in the cumulative impacts discussion under each individual impact category in Chapter 4.0.

In coordination with the Cities of Cypress, Garden Grove, Los Alamitos, and Stanton, a list of past, present, and probable future projects was developed. As shown in Table 4.A, the projects include various land uses, such as residential, commercial, industrial, hotel, and mixed-use. The locations of the related projects are shown on Figure 4.1, Related Projects. Although some projects on the list have been completed since issuance of the NOP, they remain on the list because they are part of the cumulative analysis for the EIR.

It is noted that some of the related projects may not be completed by 2021 (the proposed project's anticipated buildout year), may never be built, or may be approved and built at reduced densities. However, to provide a conservative forecast, the future baseline forecast assumes that all of the related projects will be fully built out by 2021.

The discussion of cumulative impacts "should be guided by the standards of practicality and reasonableness" (*Environmental Protection Info. Center v. Department of Forestry & Fire Protection* (2008) 44 Cal.4th 459, 524). A proposal that has not crystallized to the point that it would be reasonable and practical to evaluate its cumulative impacts need not be treated as a probable future project (*City of Maywood v. Los Angeles Unified School District* (2012) 208 Cal.App.4th 362, 397). Rather, a potential future project qualifies for inclusion in an analysis of cumulative impacts only to the extent the future project is "both probable and sufficiently certain to allow for meaningful cumulative impact analysis" (*Id.* at 398; see *City of Long Beach v. Los Angeles Unified School Dist.* (2009) 176 Cal.App.4th 889, 902 [when "review[ing] the agency's decision to include information in the cumulative impacts analysis[,] ... [w]e determine whether inclusion was reasonable and practical"])).



Table 4.A: Summary of Related Projects

Project No.	Project Name	Location	Status	Project Description
City of Cypress				
1	Barton Place Mixed-Use (Ovation)	Northeast corner of Katella Avenue and Enterprise Drive	Approximately 100% of the project was completed as of December 2019.	244 du senior housing
2	Barton Place Mixed Use (Westmont)	Northeast corner of Katella Avenue and Enterprise Drive	Approved, construction expected to start soon.	129-unit (152-bed) assisted living 13,700 sf retail
3	Bonanni Development	4620 Lincoln Avenue	Approved	67 du apartments
4	Cypress Sports Park	Southeast corner of Lexington Street and Cerritos Avenue	Approved, not under construction yet.	9-acre sports park (6 soccer fields)
City of Los Alamitos				
5	Residential Development	10845 Cherry Street	Approved	1 duplex
6	Los Alamitos Luxury Apartments	3342 Cerritos Avenue	Approved	107 du apartments
7	Residential Development	10922 Walnut Street	Under construction as of January 2019.	4 du apartments
8	Residential Development	3751 Farquhar Avenue	Completed	4 du condominiums
9	Cottonwood Church Site Residential Development	3311 Sausalito Street	Under construction as of May 2019.	50 du condominiums
10	Residential Development	4071 Farquhar Avenue	Under construction as of March 2019.	5 du condominiums
11	Residential Development	4061 Farquhar Avenue	Under construction as of March 2019.	5 du condominiums
12	Residential Development	10700 Reagan Street	Under construction as of February 2019.	1 duplex
13	Commercial Development	5250 Katella Avenue	Under construction as of May 2019.	2,400 sf coffee shop 2,800 sf restaurant
14	Hotel Development	10650 Los Alamitos Boulevard	Under construction as of May 2019.	107-room hotel
City of Garden Grove				
15	Mixed Use Development	12101–12111 Valley View Street	Under construction as of September 2019.	4,241 sf automatic car wash 1,870 sf drive-through restaurant 2,700 sf sit-down restaurant 2,846 sf movie theater
City of Stanton				
16	Commercial Development	10580–10600 Beach Boulevard	Under construction as of February 2019.	4,100 sf retail 850 sf warehouse
17	Residential Development	7320 Katella Avenue	Proposed	6-unit townhouses

du = dwelling unit
sf = square foot/feet

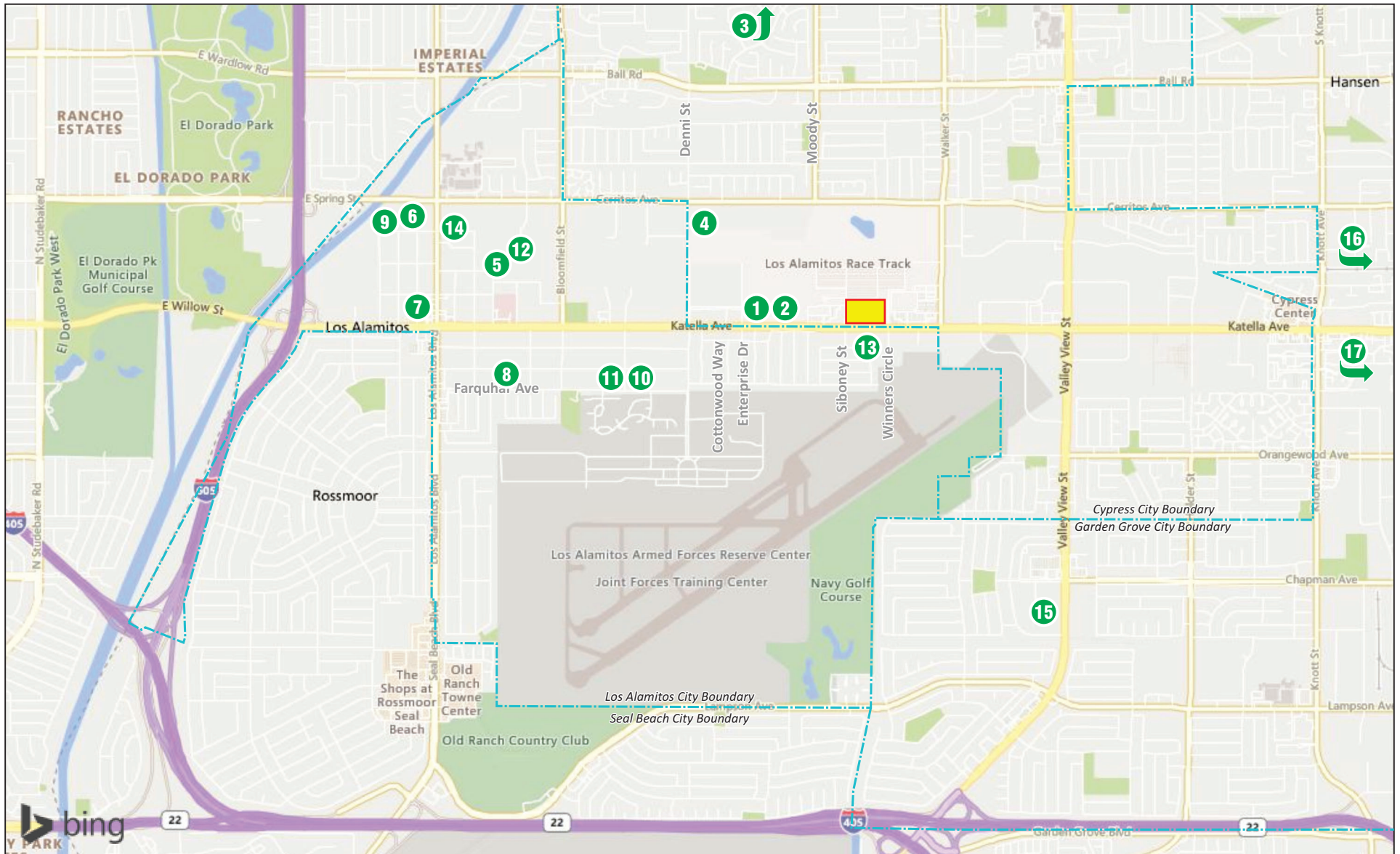
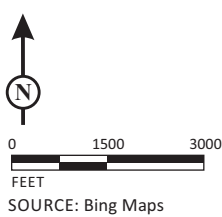


FIGURE 4.1

LSA



- LEGEND
- Project Site
 - Related Projects
 - City Boundary

Cypress City Center
Location of Related Projects



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4.1 AESTHETICS

This section evaluates the existing visual and aesthetic resources on the project site and in the surrounding area, and evaluates the potential for changes in aesthetic character that could result from implementation of the proposed Cypress City Center project (proposed project). This section also evaluates the potential loss of existing visual resources, effects on public views, visual compatibility with existing uses, and light and glare impacts.

Information presented in this section is based on the building elevations and landscape plan included in the development plans; the City of Cypress (City) Municipal Code; and the Amended and Restated Cypress Business and Professional Center Specific Plan (Specific Plan) (2012).

4.1.1 Methodology

The assessment of aesthetic impacts is subjective by nature. This analysis attempts to identify and objectively examine factors that contribute to the perception of aesthetic impacts that would be caused by implementation of the proposed project. The potential aesthetic impacts of the proposed project have been assessed based on consideration of several factors, including scale, mass, proportion, and the concepts described below.

- **Scenic Resources:** Scenic resources are defined as natural or manmade elements that contribute to an area's scenic value and are visually pleasing. Scenic resources include landforms, vegetation, water, or adjacent scenery and may include a cultural modification to the natural environment. The degree to which these resources are present in a community is clearly subject to personal and cultural interpretation. However, it is possible to qualify certain resources as having aesthetic characteristics and establish general guidelines for assessing the aesthetic impacts of new development.
- **Scenic Vista:** A scenic vista is a viewpoint that provides expansive views of a highly valued landscape for the public's benefit. It is usually viewed from some distance away. Aesthetic components of a scenic vista include (1) scenic quality, (2) sensitivity level, and (3) view access. A scenic vista can be impacted in two ways: a development project can have visual impacts by either directly diminishing the scenic quality of the vista or by blocking the view corridors or "vista" of the scenic resource. Important factors in determining whether a proposed project would block scenic vistas include the project's proposed height, mass, and location relative to surrounding land uses and travel corridors.
- **Sensitive Views:** Sensitive views are generally those associated with designated vantage points and public recreational uses, but the term can be more broadly applied to encompass any valued public vantage point. Sensitivity level has to do with the (1) intensity of use of a visual resource; (2) visibility of a visual resource; and (3) importance of the visual resource to users.
- **Scenic Corridors:** Scenic corridors are channels that facilitate movement (primarily by automobile, transit, bicycle, or foot) from one location to another with expansive views of natural landscapes and/or visually attractive manmade development. Scenic corridors analyzed



under the California Environmental Quality Act (CEQA) typically include State-designated scenic highways and locally designated scenic routes.

- **Scenic Quality:** The scenic quality of a streetscape, building, group of buildings, or other manmade or natural feature that creates an overall impression of an area within an urban context. For example, a scenic vista along the boundary of a community, a pleasing streetscape with trees, and well-kept residences and yards are scenic resources that create a pleasing impression of an area. In general, concepts of scenic quality can be organized around four basic elements: (1) site utilization, (2) buildings and structures, (3) landscaping, and (4) signage. Adverse scenic quality effects can include the loss of aesthetic features or the introduction of contrasting features that could contribute to a decline in overall scenic quality.
- **Glare:** A continuous or periodic intense light that may cause eye discomfort or be temporarily blinding to humans.
- **Light Sources:** A device that produces illumination, including incandescent bulbs, fluorescent and neon tubes, halogen and other vapor lamps, and reflecting surfaces or refractors incorporated into a lighting fixture. Any translucent enclosure of a light source is considered to be part of the light source.
- **Regulations Governing Scenic Quality.** Visual impacts have been evaluated based on the project's consistency with design guidelines in the City's Specific Plan and development standards related to aesthetics in the City's Municipal Code.
- **Light and Glare.** The analysis of light and glare identifies the location of light-sensitive land uses and describes the existing ambient conditions on and in the vicinity of the project site. The analysis describes the proposed project's light and glare sources and the extent to which project lighting, including any potential illuminated signage, would spill off the project site onto adjacent light-sensitive areas. The analysis also describes the affected street frontages, the direction in which the light would be focused, and the extent to which the proposed project would illuminate sensitive land uses. The analysis also considers the potential for sunlight to reflect off of windows and building surfaces (glare) and the extent to which such glare would interfere with the operation of motor vehicles, aviation, or other activities. Glare can also be produced during evening and nighttime hours by artificial light sources, such as illuminated signage and vehicle headlights. Glare-sensitive uses generally include residences and transportation corridors (i.e., roadways).

4.1.2 Existing Environmental Setting

The project site is generally flat and is currently characterized by a paved parking lot, with existing light poles and various electrical utility boxes and lines (refer to Figure 3.3, Existing Conditions, in Chapter 3.0, Project Description). The edge conditions along Katella Avenue and Siboney Street on the southern and western borders of the project site have been improved with a public sidewalk, fencing, and ornamental landscaping. The edge condition along Winners Circle on the eastern border of the project site has been improved with a public sidewalk and driveway access points, with no landscaping. The project site is visible from its southern and eastern boundaries by vehicles



and pedestrians traveling along Katella Avenue and Winners Circle. Although the project site is also visible from Siboney Street, that street is privately owned and, therefore, does not represent a public vantage point.

Land uses surrounding the project site reflect a developed, urban area that consists of residential, commercial/retail, office, hotel, and racetrack uses. Buildings in the vicinity of the project site include retail and commercial buildings that range from one to three stories and are approximately 15 to 50 feet (ft) in height. The project site is also near the Los Alamitos Race Course grandstand, which is approximately 75 ft tall.

According to the United States Census Bureau, the City of Cypress is located within the Los Angeles—Long Beach—Anaheim, CA Urbanized Area.¹ As described in the *State CEQA Guidelines* Section 15387 and defined by the United States Census Bureau, an “urbanized area” is a central city or a group of contiguous cities with a population of 50,000 or more people, together with adjacent densely populated areas having a population density of at least 1,000 people per square mile.² Because the City is located in an urbanized area, the project site is also located within an urbanized area. Further, surrounding land uses in the vicinity of the project site are representative of urban densities.

The Cypress General Plan Land Use Policy Map designates the project site as “Specific Plan Area” in recognition that the project site is subject to the Amended Cypress Business and Professional Center Specific Plan (Specific Plan) (Figure 3.5, City of Cypress General Plan Land Uses).³ The project site is part of Planning Area 5 in the Specific Plan, which is designated for Professional Office uses. Planning Area 8, which includes the Los Alamitos Race Course, is to the north of the project site.⁴ Planning Area 6, which is designated for Professional Office/Hotel and Support Commercial uses, is to the west of the project site across Siboney Street. The project site currently has a zoning designation of PBP-25A, Planned Business Park (PBP), which is intended to provide for the development of educational, professional office, commercial, industrial, open space, or any public or semi-public uses.

4.1.3 Regulatory Setting

4.1.3.1 Federal Regulations

No federal policies or regulations pertaining to aesthetics are applicable to the proposed project.

4.1.3.2 State Regulations

Caltrans Scenic Highway Program. The California Department of Transportation (Caltrans) Scenic Highway Program protects the natural scenic beauty of the State’s highways and corridors through

¹ United States Census Bureau. 2010. Los Angeles—Long Beach—Anaheim, CA Urbanized Area No. 51445. Website: https://www2.census.gov/geo/maps/dc10map/UAUC_RefMap/ua/ua51445los_angeles--long_beach--anaheim_ca/DC10UA51445.pdf (accessed January 6, 2020).

² United States Census Bureau. 2010 Census Urban Area FAQs. Website: https://www2.census.gov/geo/reference/ua/2010ua_faqs.pdf?# (accessed January 6, 2020).

³ Figure 3.5 does not reflect the approval of the Cypress Town Center and Commons Specific Plan 2.0.

⁴ Most of Planning Area 8 is now subject to the Cypress Town Center and Commons Specific Plan 2.0.



its designated scenic highways throughout the State. Caltrans defines a scenic highway as any freeway, highway, road, or other public right-of-way that traverses an area of exceptional scenic quality. Other considerations given to a scenic highway designation include how much of the natural landscape a traveler may see and the extent to which visual intrusions degrade the scenic corridor.

The project site is not located in the vicinity of a State Scenic Highway. According to the List of Eligible and Officially Designated State Scenic Highways published by Caltrans, the only State-designated Scenic Highway in the County is a 4-mile portion of State Route 91 (SR-91) from State Route 55 (SR-55) to east of the Anaheim city limits.¹ This portion of SR-91 is approximately 12 miles east of the project site. The nearest State highway that is eligible for official designation as a State Scenic Highway is a portion of Pacific Coast Highway (PCH or State Route 1 [SR-1]), which is located approximately 4.9 miles southwest of the project site.

4.1.3.3 Regional Regulations

No regional policies or regulations pertaining to aesthetics are applicable to the proposed project.

4.1.3.4 Local Regulations

Cypress Zoning Ordinance. The City of Cypress Zoning Ordinance (refer to Appendix I of the City's Municipal Code) includes regulations related to zoning and lighting that are applicable to the proposed project. The Zoning Ordinance identifies development standards for various land uses, which aim at regulating aesthetics and scenic quality. The Zoning Ordinance sets forth exterior lighting standards, including the following:

- **Section 3.11.060.A (Exterior Fixtures):** Lighting fixtures shall be architecturally compatible with the character of the surrounding structure(s) and shall be energy efficient. Fixtures shall be appropriate in height, intensity, and scale to the use they are serving.
- **Section 3.11.060.B (Intensity):** The level of parking lot light projected onto any ground or wall surface shall not be less than two (2) footcandles nor more than five (5) footcandles at the base of the light fixture. Building-mounted decorative lights shall not exceed five (5) footcandles measured five (5) feet from the light source.
- **Section 3.11.060.C (Security Lighting):** Security lighting shall provide a minimum of two (2) footcandles and a maximum of three (3) footcandles at the ground level of the entrance.
- **Section 3.11.060.D (Shielding of Light Source):** Where the light source is visible from outside the project boundary, shielding shall be required to reduce glare so that neither the light source nor its image from a reflective surface shall be directly visible from any point beyond the property line. This requirement shall not apply to traffic safety lighting or public street lighting.

¹ California Department of Transportation (Caltrans). 2015, last modified December 2019. List of Eligible and Officially Designated State Scenic Highways. Website: https://dot.ca.gov/-/media/dot-media/programs/design/documents/desig-and-eligible-aug2019_a11y.xlsx (accessed January 8, 2020).



- **Section 3.14.050.C.4 (Required Improvements for Off-Street Parking Areas):** Lighting as specified by the building official and police department, with special attention to directing light and glare away from adjacent properties. The level of parking lot light shall not exceed one footcandle at a site's property lines.

Amended and Restated Cypress Business and Professional Center Specific Plan. The Specific Plan establishes design guidelines for land uses proposed as part of the proposed project. All buildings and open space areas included as part of the proposed project would be consistent with design guidelines and lighting standards established in the Specific Plan, except where the Specific Plan references applicable design standards, if any, in the City's Zoning Ordinance. In addition to the exterior lighting standards included in the Zoning Ordinance provided above, the following development regulations included in the Specific Plan apply to the proposed project:

- **Section V.E.8.a.** Adequate lighting shall be provided for all automobile parking areas, trucking and loading area, and all pedestrian and vehicle access points.
- **Section V.E.8.b.** Parking areas shall be lighted. All lighting, interior and exterior, shall be designed and located to minimize power consumption and to confine direct illumination to the premises.

Additionally, the following design elements of the architectural design guidelines provided in the Specific Plan are applicable to the proposed project:

- a. Avoid long, unarticulated building facades. Buildings with varying front setbacks are strongly encouraged.
- b. Flat roofs with parapet walls to screen rooftop equipment are appropriate, although buildings with articulated varying roof planes are encouraged.
- c. The use of prefab, all metal steel for sheathing of buildings is prohibited. This is not to preclude the use of metal detail within architecturally designed buildings such as "Cor-ten" steel.
- d. Conceal all service areas and storage areas either within the buildings themselves or by screening walls (solid masonry or stucco stud wall of one color), preferably with appropriate accent trim.
- e. Avoid long linear vistas and building edges within the development envelope and along the streetscape through variations in setbacks.
- f. Buildings shall be sited in a manner that will complement the adjacent buildings and landscape. Building sites shall be developed in a coordinated manner to provide order and diversity and avoid a jumbled, confused streetscene. The designer shall consider the existing development around the subject site in order to establish a context in which to design.



4.1.4 Thresholds of Significance

The thresholds for aesthetics impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to aesthetics if it would:

Threshold 4.1.1: Have a substantial adverse effect on a scenic vista?

Threshold 4.1.2: Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?

Threshold 4.1.3: In non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?

Threshold 4.1.4: Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?

4.1.5 Project Impacts

Threshold 4.1.1: Would the project have a substantial adverse effect on a scenic vista?

No Impact. A scenic vista is defined as a viewpoint that provides expansive views of a highly valued landscape for the benefit of the general public. Aesthetic components of a scenic vista generally include (1) scenic quality, (2) sensitivity level, and (3) view access. Although the City of Cypress does not provide a definition of scenic vistas, potential scenic vistas includes areas with views of the coastline, mountains, or other prominent scenic features that are considered significant visual resources for residents and businesses.

The City is almost entirely developed and neither the project site nor other properties in the project vicinity provide substantial views of any water bodies, mountains, hilltops, or any other significant visual resources. As such, the City has not designated any scenic corridors or scenic vistas within the City. The project site is located in a flat area and is surrounded by urban development, including the Los Alamitos Race Course to the north; a Goodwill Donation Center and Cypress Corporate Park to the northeast; commercial and retail services, including a Costco warehouse outlet and restaurant uses to the east; and a commercial center consisting of restaurant, commercial services, a 24 Hour Fitness and a Marriott Hotel to the west of the project site. In addition, the proposed project has a relatively moderate scale (i.e., the height of the tallest structure, the apartment structure, would be approximately 60 ft in height) and would not block the view of any natural features from the project site or surrounding areas. For these reasons, the development of the proposed project would not have a substantial adverse effect on a scenic vista. Therefore, there would be no impact, and no mitigation is required.



Threshold 4.1.2: Would the project substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?

No Impact. As previously discussed, the project site is not located in the vicinity of a State Scenic Highway. The nearest State-designated Scenic Highway to the project site is a 4-mile portion of SR-91 approximately 12 miles east of the project site. The nearest State highway that is eligible for official designation as a State Scenic Highway is a portion of PCH approximately 4.9 miles southwest of the project site. Due to distance and intervening land uses, no portion of the project site or surrounding area is viewable from the officially designated portion of SR-91 or the eligible portion of PCH. Additionally, the project site consists of a paved parking lot and does not contain any buildings. Therefore, the project would not result in impacts related to the substantial damage of scenic resources within a State Scenic Highway. Therefore, there would be no impact, and no mitigation is required.

Threshold 4.1.3: In non-urbanized areas, would the project substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?

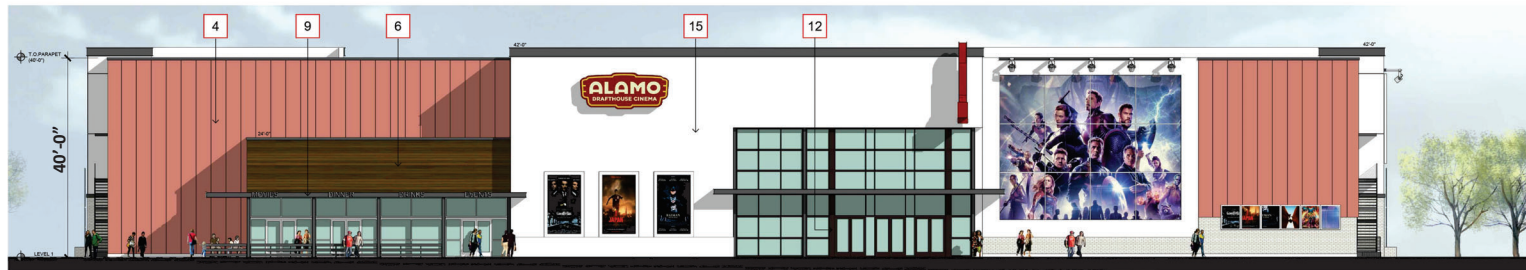
Less Than Significant Impact. As stated previously, the United States Census Bureau designated the project site as part of an urbanized area because the entire City is within the Los Angeles—Long Beach—Anaheim, CA Urbanized Area. The project site is part of Planning Area 5 in the Specific Plan, which is designated for Professional Office uses. The proposed project includes residential land uses and hotel land uses that are not expressly identified as allowable uses within the Professional Office designation in the Specific Plan. The Specific Plan Amendment proposed as part of the project would create a new mixed-use land use district for the project site to allow residential and hotel uses by separating the existing Planning Area 5 into two subareas (5A and 5B) and includes development regulations for the new uses. With approval of the Specific Plan Amendment, the proposed project would be consistent with the Specific Plan designations for the project site, and the proposed project would comply with all applicable design guidelines and development regulations included in the Specific Plan and Specific Plan Amendment. The proposed Specific Plan Amendment includes minor amendments to the design guidelines included in the Specific Plan to allow super graphics (large graphics) and projecting signage for the proposed movie theater structure. The proposed project's consistency with the architectural design elements included in the Specific Plan is provided in Table 4.1.A, below.



Table 4.1.A: Specific Plan Architectural Design Elements Consistency Analysis

Architectural Design Element	Proposed Project Consistency
a. Avoid long, unarticulated building facades. Buildings with varying front setbacks are strongly encouraged.	Consistent. As shown in the architectural elevations provided on Figures 4.1.1 through 4.1.6, the architectural design of the proposed buildings include various plane breaks and color tones that would break up the scale and massing of the proposed project. As such, the proposed project would avoid long, unarticulated building facades. Additionally the proposed project would incorporate varying front setbacks as shown in Figure 3.7, Conceptual Site Plan, in Section 3.0, Project Description. Therefore, the proposed project would be consistent with Design Element a. of the Specific Plan.
b. Flat roofs with parapet walls to screen rooftop equipment are appropriate, although buildings with articulated varying roof planes are encouraged.	Consistent. The proposed project would comply with Section 3.11.100(b) of the City's Municipal Code, which requires that mechanical equipment in residential, commercial, and industrial zoning districts be enclosed within a structure or completely screened from view from surrounding properties by the use of a fence or wall. As such, rooftop equipment would be screened as appropriate. Additionally, as shown on Figures 4.1.1 through 4.1.6, the proposed project would incorporate multilevel rooftops. Therefore, the proposed project would be consistent with Design Element b. of the Specific Plan.
c. The use of prefab, all metal steel for sheathing of buildings is prohibited. This is not to preclude the use of metal detail within architecturally designed buildings such as "Cor-ten" steel.	Consistent. The proposed project would not utilize prefabricated or metal steel for the sheathing of buildings. The project includes the use of various metal details, which is consistent with the Specific Plan. Therefore, the proposed project would be consistent with Design Element c. of the Specific Plan.
d. Conceal all service areas and storage areas either within the buildings themselves or by screening walls (solid masonry or stucco stud wall of one color), preferably with appropriate accent trim.	Consistent. No outdoor storage for any on-site uses is proposed by the project. Proposed service areas as shown on Figure 3.7, Conceptual Site Plan, in Section 3.0, Project Description, would be concealed with screening walls and/or landscaping. Therefore, the proposed project would be consistent with Design Element d. of the Specific Plan.
e. Avoid long linear vistas and building edges within the development envelope and along the streetscape through variations in setbacks.	Consistent. As shown on Figure 3.7, Conceptual Site Plan, in Section 3.0, Project Description, the proposed project is designed with variations in setbacks along Katella Avenue, Siboney Street, and Winners Circle. Therefore, the proposed project would be consistent with Design Element e. of the Specific Plan.
f. Buildings shall be sited in a manner that would complement the adjacent buildings and landscape. Building sites shall be developed in a coordinated manner to provide order and diversity and avoid a jumbled, confused streetscene. The designer shall consider the existing development around the subject site in order to establish a context in which to design.	Consistent. The proposed structures would be visually consistent with adjoining uses and would consist of similar and compatible height and landscaping and would be consistent with development standards in the Specific Plan. Additionally, the proposed project would incorporate similar building materials and color pallet to create a unified design between all proposed structures. Additionally, the proposed project would conform to all architectural and landscape guidelines of the Specific Plan and all applicable development standards in the Cypress Zoning Ordinance. As such, the proposed structures would complement the adjacent buildings and landscapes. Therefore, the proposed project would be consistent with Design Element f. of the Specific Plan.

Source: City of Cypress. Amended and Restated Cypress Business and Professional Center Specific Plan (2012).



SOUTH ELEVATION



WEST ELEVATION

MATERIAL / COLOR LEGEND

- | | |
|----|--|
| 1 | CONCRETE CURB |
| 2 | WALL - MOUNTED LIGHT FIXTURE |
| 3 | ARCHITECTURAL METAL CLADDING, COLOR "LIGHT GRAY" |
| 4 | ARCHITECTURAL METAL CLADDING COLOR TO MATCH THEATER STANDARD |
| 5 | STONE VENEER |
| 6 | PORCELAIN TILE WITH "WOOD" FINISH AND COLOR |
| 7 | FIBER CEMENT SIDING COLOR "MEDIUM GRAY" |
| 8 | BRICK VENEER |
| 9 | METAL CANOPY COLOR "DARK GRAY" |
| 10 | METAL SLATS WITH "WOOD" FINISH & COLOR |
| 11 | METAL CLADDING, COLOR "DARK BRONZE" |
| 12 | ANODIZED ALUM. STOREFRONT, COLOR "DARK BRONZE" |
| 13 | METAL TRELLIS W/ FABRIC SWAG |
| 14 | METAL CAP/ METAL TRIM, COLOR "DARK GRAY" |
| 15 | STUCCO COLOR 1 |
| 16 | STUCCO COLOR 2 |
| 17 | STUCCO COLOR 3 |
| 18 | METAL LATTICE |

LSA

FIGURE 4.1.1

Page 1 of 2

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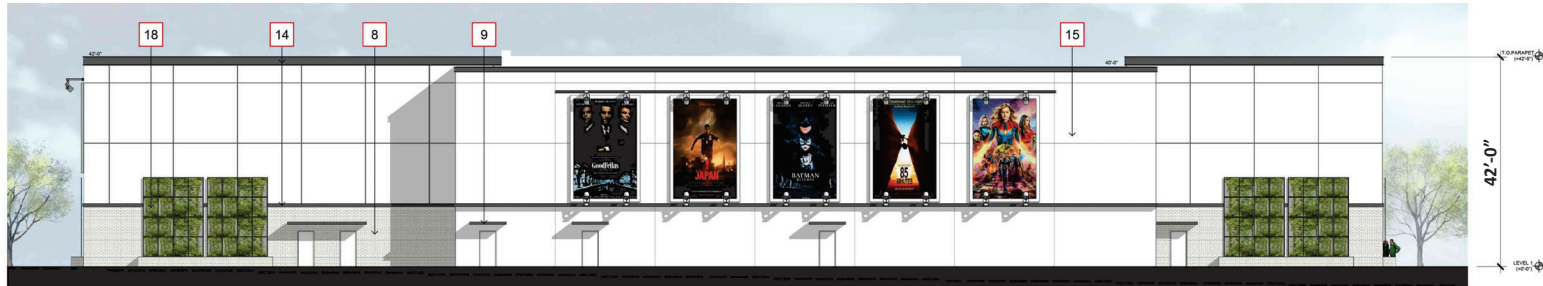
SOURCE: Architects Orange

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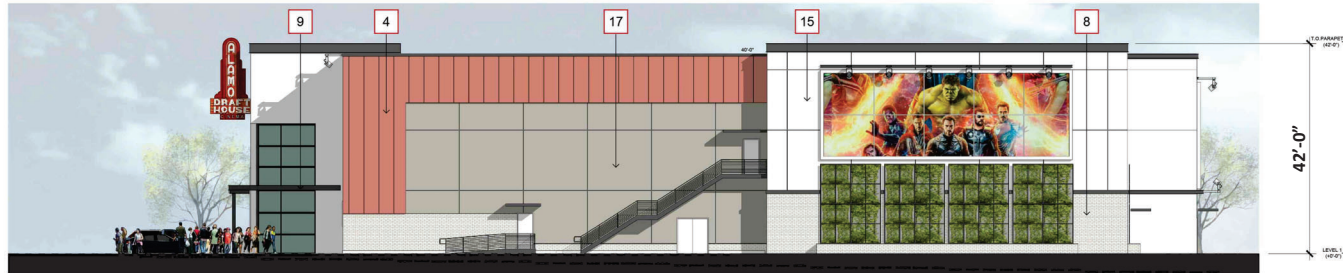
Cypress City Center
Conceptual Building Elevations – Proposed Movie Theater



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NORTH ELEVATION



EAST ELEVATION

MATERIAL / COLOR LEGEND

- | | |
|----|--|
| 1 | CONCRETE CURB |
| 2 | WALL - MOUNTED LIGHT FIXTURE |
| 3 | ARCHITECTURAL METAL CLADDING, COLOR "LIGHT GRAY" |
| 4 | ARCHITECTURAL METAL CLADDING COLOR TO MATCH THEATER STANDARD |
| 5 | STONE VENEER |
| 6 | PORCELAIN TILE WITH "WOOD" FINISH AND COLOR |
| 7 | FIBER CEMENT SIDING COLOR "MEDIUM GRAY" |
| 8 | BRICK VENEER |
| 9 | METAL CANOPY COLOR "DARK GRAY" |
| 10 | METAL SLATS WITH "WOOD" FINISH & COLOR |
| 11 | METAL CLADDING, COLOR "DARK BRONZE" |
| 12 | ANODIZED ALUM. STOREFRONT, COLOR "DARK BRONZE" |
| 13 | METAL TRELLIS W/ FABRIC SWAG |
| 14 | METAL CAP/ METAL TRIM, COLOR "DARK GRAY" |
| 15 | STUCCO COLOR 1 |
| 16 | STUCCO COLOR 2 |
| 17 | STUCCO COLOR 3 |
| 18 | METAL LATTICE |

LSA

FIGURE 4.1.1

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SOURCE: Architects Orange

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Cypress City Center
Conceptual Building Elevations – Proposed Movie Theater



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SOUTH ELEVATION



EAST ELEVATION



NORTH ELEVATION



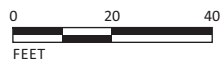
WEST ELEVATION

MATERIAL / COLOR LEGEND

- | | |
|----|--|
| 1 | CONCRETE CURB |
| 2 | WALL - MOUNTED LIGHT FIXTURE |
| 3 | ARCHITECTURAL METAL CLADDING, COLOR "LIGHT GRAY" |
| 4 | ARCHITECTURAL METAL CLADDING COLOR TO MATCH THEATER STANDARD |
| 5 | STONE VENEER |
| 6 | PORCELAIN TILE WITH "WOOD" FINISH AND COLOR |
| 7 | FIBER CEMENT SIDING COLOR "MEDIUM GRAY" |
| 8 | BRICK VENEER |
| 9 | METAL CANOPY COLOR "DARK GRAY" |
| 10 | METAL SLATS WITH "WOOD" FINISH & COLOR |
| 11 | METAL CLADDING, COLOR "DARK BRONZE" |
| 12 | ANODIZED ALUM. STOREFRONT, COLOR "DARK BRONZE" |
| 13 | METAL TRELLIS W/ FABRIC SWAG |
| 14 | METAL CAP/ METAL TRIM, COLOR "DARK GRAY" |
| 15 | STUCCO COLOR 1 |
| 16 | STUCCO COLOR 2 |
| 17 | STUCCO COLOR 3 |
| 18 | METAL LATTICE |

LSA

FIGURE 4.1.2

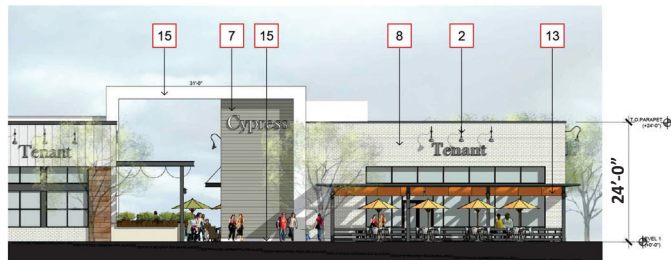


SOURCE: Architects Orange

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SOUTH ELEVATION



EAST ELEVATION



NORTH ELEVATION



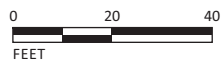
WEST ELEVATION

MATERIAL / COLOR LEGEND

- 1 CONCRETE CURB
- 2 WALL - MOUNTED LIGHT FIXTURE
- 3 ARCHITECTURAL METAL CLADDING, COLOR "LIGHT GRAY"
- 4 ARCHITECTURAL METAL CLADDING COLOR TO MATCH THEATER STANDARD
- 5 STONE VENEER
- 6 PORCELAIN TILE WITH "WOOD" FINISH AND COLOR
- 7 FIBER CEMENT SIDING COLOR "MEDIUM GRAY"
- 8 BRICK VENEER
- 9 METAL CANOPY COLOR "DARK GRAY"
- 10 METAL SLATS WITH "WOOD" FINISH AND COLOR
- 11 METAL CLADDING, COLOR "DARK BRONZE"
- 12 ANODIZED ALUM. STOREFRONT, COLOR "DARK BRONZE"
- 13 METAL TRELLIS W/ FABRIC SWAG
- 14 METAL CAP/ METAL TRIM, COLOR "DARK GRAY"
- 15 STUCCO COLOR 1
- 16 STUCCO COLOR 2
- 17 STUCCO COLOR 3
- 18 METAL LATTICE

LSA

FIGURE 4.1.3



SOURCE: Architects Orange

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Cypress City Center
Conceptual Building Elevations – Proposed Retail Building B



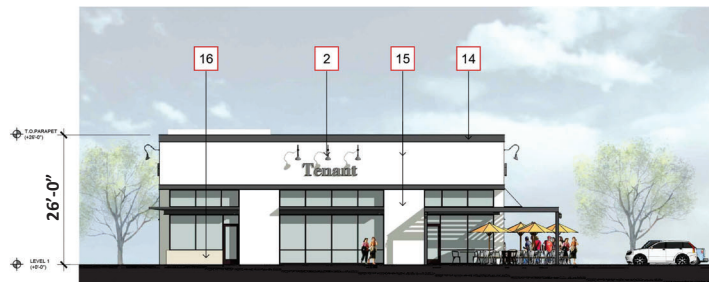
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SOUTH ELEVATION



EAST ELEVATION



NORTH ELEVATION



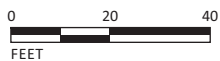
WEST ELEVATION

MATERIAL / COLOR LEGEND

- 1 CONCRETE CURB
- 2 WALL - MOUNTED LIGHT FIXTURE
- 3 ARCHITECTURAL METAL CLADDING, COLOR "LIGHT GRAY"
- 4 ARCHITECTURAL METAL CLADDING COLOR TO MATCH THEATER STANDARD
- 5 STONE VENEER
- 6 PORCELAIN TILE WITH "WOOD" FINISH AND COLOR
- 7 FIBER CEMENT SIDING COLOR "MEDIUM GRAY"
- 8 BRICK VENEER
- 9 METAL CANOPY COLOR "DARK GRAY"
- 10 METAL SLATS WITH "WOOD" FINISH & COLOR
- 11 METAL CLADDING, COLOR "DARK BRONZE"
- 12 ANODIZED ALUM. STOREFRONT, COLOR "DARK BRONZE"
- 13 METAL TRELLIS W/ FABRIC SWAG
- 14 METAL CAP/ METAL TRIM, COLOR "DARK GRAY"
- 15 STUCCO COLOR 1
- 16 STUCCO COLOR 2
- 17 STUCCO COLOR 3
- 18 METAL LATTICE

LSA

FIGURE 4.1.4



SOURCE: Architects Orange

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Cypress City Center
Conceptual Building Elevations – Proposed Retail Building C



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FIGURE 4.1.5
Page 1 of 2

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LSA

FIGURE 4.1.5

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SOURCE: DesignCell Architecture

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Cypress City Center
Conceptual Building Elevations – Proposed Hotel Building



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LSA

FIGURE 4.1.6

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SOURCE: Architects Orange

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Cypress City Center
Conceptual Building Elevations – Proposed Residential Building



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The proposed project involves the construction of a four-story apartment complex on the northwestern portion of the project site, a movie theater on the northeastern portion of the project site, a five-story hotel on the southwestern portion of the project site, and three commercial/retail structures on the southeastern portion of the project site. Conceptual elevations of the proposed structures are shown in Figures 4.1.1 through 4.1.6. The proposed apartment structure would be approximately 60 ft in height, the proposed hotel would be approximately 60 ft in height, and the proposed movie theater and retail structures would be approximately 42 ft and 32 ft in height, respectively. The proposed heights of the project would be lower than the maximum height of 99 ft allowed under the Specific Plan. Additionally, the proposed project's building heights are similar to and compatible with the commercial, office, and business park uses that surround the project site, as well as the 75 ft high Los Alamitos Race Course grandstand to the north of the project site. In addition, the proposed apartment complex would be designed to wrap around the parking structure, which would be approximately the same height as the apartment building. As shown in Figure 4.1.6, this "wrap" design would conceal the parking structure from view and avoid any potential visual conflicts with the surrounding land uses.

The proposed project would also conform to architectural and landscape guidelines of the Specific Plan and all applicable development standards in the Cypress Zoning Ordinance. Therefore, the proposed project would not conflict with applicable zoning and other regulations governing scenic quality. As such, impacts would be less than significant, and no mitigation is required.

Threshold 4.1.4: Would the project create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?

4.1.5.1 Construction

Less Than Significant Impact. Construction activities would occur only during daylight hours. Any construction-related illumination during evening and nighttime hours would be used for safety and security purposes only and would occur only for the duration required for the temporary construction process. Light resulting from construction activities would not substantially impact sensitive uses, substantially alter the character of surrounding uses or interfere with the performance of off-site activities. In addition, construction activities are not anticipated to result in flat, shiny surfaces that would reflect sunlight or cause other natural glare. Minor glare from sunlight on construction equipment and vehicle windshields is not anticipated to impact visibility in the area because (1) relatively few construction vehicles and pieces of construction equipment would be used on the project site, and (2) the construction site would be fenced and shielded from pedestrian and vehicular views. In addition, construction vehicles would not be operating at night and thus would not create nighttime sources of glare. Therefore, construction of the proposed project would not create a new source of substantial light or glare that would adversely affect day or nighttime views in the area, and light and glare impacts associated with construction would be less than significant. No mitigation is required.

4.1.5.2 Operation

Less Than Significant Impact. In the existing condition, the project site produces light and glare from a lighted surface parking area. Twelve light poles that are approximately 30 ft tall exist on the parking area and are an existing source of light on the project site. Existing sources of light in the



project vicinity include headlights on nearby roadways, building facade and interior lighting, pole-mounted lighting in the parking areas of adjacent developments, and lighting associated with the Los Alamitos Race Course. The adjacent commercial center with a hotel and gym west of the project site and commercial and retail services, including a Costco warehouse outlet and restaurant uses to the east of the project site, currently emit light and glare along Katella Avenue. Lighting from existing distant development within the City also contributes to the background lighting in the project vicinity.

New light sources created by the proposed project would include interior and exterior building lighting, security lighting, signage, and parking lot lighting. The proposed lighting sources would be similar to other lighting sources in the project vicinity and would not generate artificial light levels that are out of character with the surrounding area, which is densely developed and characterized by a high degree of human activity and ambient light during the day and night. Additionally, the proposed project would comply with the development regulations outlined in Section V.E.8., Lighting, of the Specific Plan, which require that lighting be designed to confine direct illumination to the premises of the development, and that fixture heights for walkways and other areas within the project be identified. The Design Guidelines require that lighting not result in glare on neighboring sites by using fixtures that are fully shielded. Landscaping and buffering requirements set forth in the Specific Plan would also reduce impacts created by lighting.

In addition, all project lighting is required to meet all applicable lighting standards in the Cypress Zoning Ordinance. As required by Section 3.11.060.A (Exterior Features) of the Zoning Ordinance, lighting fixtures shall be architecturally compatible with the character of the surrounding structure(s) and shall be energy efficient. Fixtures shall be appropriate in height, intensity, and scale to the use they are serving. In accordance with Section 3.11.060.B (Intensity), the level of parking lot light projected onto any ground or wall surface shall not be more than 5 footcandles at the base of the light fixture and building-mounted decorative lights shall not exceed 5 footcandles measured 5 ft from the light source. In accordance with Section 3.11.060.C (Security Lighting), security lighting shall provide a maximum of 3 footcandles at the ground level of the project entrances. Pursuant to Section 3.11.060.D (Shielding of Light Source), where a project light source is visible from outside the project boundary (other than public street lighting), the light source shall be shielded to reduce glare so that neither the light source nor its image from a reflective surface shall be directly visible from any point beyond the property line. Finally, as required by Section 3.14.050.C.4 (Required Improvements for Off-Street Parking Areas), the level of parking lot light shall not exceed 1 footcandle at the boundaries of the project site.

Although the proposed project would increase the overall intensity of on-site land uses and associated lighting, the increase in lighting would not result in substantial increases in light intensity at off-site locations. In addition, light intensity diminishes rapidly as an observer moves away from the light source. As such, the intensity of project-related lighting would be concentrated on site with little potential to create perceptible changes in ambient lighting intensity at off-site, light-sensitive locations.

Daytime glare can result from natural sunlight reflecting from a shiny surface that would interfere with the performance of an off-site activity, such as the operation of a motor vehicle. Reflective surfaces can be associated with window glass and polished surfaces. The proposed buildings would



incorporate a variety of building materials, which would primarily be non-reflective materials (i.e., neutral colors and a variety of materials, such as tile, cement, plaster, and wood). Therefore, these materials would not have the potential to produce a substantial degree of glare.

Nighttime lighting and glare sources from the proposed project could also include lighting from interior and exterior building lighting, security lighting, signage, parking lot lighting, and vehicle headlights. The nighttime glare produced by these sources would be similar to the existing nighttime glare produced by the surrounding commercial/retail, residential and hotel uses and would not result in enough glare to be considered substantial or affect nighttime views because lighting would be designed to be consistent with the development regulations outlined in Section V.E.8., Lighting, of the Specific Plan and is required to meet all applicable lighting standards in the Cypress Zoning Ordinance as discussed above.

For these reasons, the proposed project would not create a new source of substantial light or glare that would adversely affect day or nighttime views in the surrounding urban area, and project impacts would be less than significant. No mitigation is required.

4.1.6 Level of Significance Prior to Mitigation

The proposed project would not result in any significant impacts related to aesthetics and no mitigation is required.

4.1.7 Regulatory Compliance Measures and Mitigation Measures

No mitigation measures or regulatory compliance measures are required.

4.1.8 Level of Significance after Mitigation

The proposed project would not result in any significant impacts related to aesthetics.

4.1.9 Cumulative Impacts

As defined in Section 15130 of the *State CEQA Guidelines*, cumulative impacts are the incremental effects of an individual project when viewed in connection with the effects of past, current, and probable future projects within the cumulative impact area for aesthetics. The cumulative impact area for aesthetics related to the proposed project is the City of Cypress. As shown in Table 4.A, Summary of Related Projects, in Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures, three residential projects and a sports park are approved or under construction within the City. Each of these projects, as well as all proposed projects in the City, would be subject to their own consistency analysis for policies and regulations governing scenic quality and would be reviewed for consistency with any applicable Specific Plan goals and policies and Zoning Code development standards. If there were any potential for significant impacts to aesthetics, appropriate mitigation measures would be identified to reduce and/or avoid impacts related to aesthetics.



As described above in Section 4.1.5, Project Impacts, implementation of the proposed project would not result in a significant cumulative impact related to aesthetics. The proposed project and all related projects are required to adhere to City and State regulations designed to reduce and/or avoid impacts related to aesthetics. With compliance with these regulations, cumulative impacts related to aesthetics would be less than significant. Therefore, implementation of the proposed project would not result in a significant cumulative impact related to aesthetics.



4.2 AIR QUALITY

This section describes the potential air quality impacts for the Cypress City Center project (proposed project) and specifically addresses short-term impacts during construction, including fugitive dust and equipment emissions, long-term emissions associated with operation of the proposed project (including vehicular travel and stationary equipment), and how potential impacts correlate to human health.

4.2.1 Methodology

The proposed project would result in criteria pollutant emissions from construction and operational sources. Construction activities would generate emissions at the site from off-road construction equipment, and on roadways as a result of construction-related truck hauling, vendor deliveries, and worker commuting. Operational activities would also generate emissions at the project site from miscellaneous onsite sources, such as natural gas combustion for cooking, heating, and landscaping equipment, and from operational-related traffic. This analysis utilized the California Emission Estimator Model version 2016.3.2 (CalEEMod) to quantify the criteria pollutant emissions for both construction and operation of the proposed project. The maximum daily emissions are calculated for the criteria pollutants. The CalEEMod output is contained in Appendix B of this Draft EIR.

Guidance from the United States Environmental Protection Agency (USEPA), the California Air Resources Board (CARB), and the South Coast Air Quality Management District (SCAQMD), the Traffic Impact Analysis prepared by LSA, and emissions modeling software (specifically, CalEEMod¹) were used to calculate the criteria pollutant emissions from the proposed project. The letter from SCAQMD (December 17, 2019) recommended the use of the SCAQMD's *CEQA Air Quality Handbook* (1993, currently being revised), use of CalEEMod, SCAQMD's CEQA regional pollutants significance thresholds, a mobile source health risk assessment, and the use of CARB's *Air Quality and Land Use Handbook: A Community Health Perspective* (2005). Additionally, SCAQMD provided information about SCAQMD permits and data availability and suggested potential mitigation measures and consideration of potential alternatives to lessen impacts to air quality. This analysis takes into account the recommendations provided by SCAQMD. A mobile source health risk assessment technical guidance was developed by SCAQMD to address potential diesel particulate matter (DPM) impacts from the following activities: truck idling and movement, ship hoteling and train idling. SCAQMD's definition of the truck idling and movement activities would include development projects such as truck stops, warehouse/distribution centers, or transit centers, which are not a part of the proposed project. Therefore, a mobile source health risk assessment is not necessary for this project.

CalEEMod is a statewide program designed to calculate both criteria and greenhouse gas (GHG) emissions from development projects in California. This model was initially developed under the auspices of the SCAQMD and received input from other California air quality districts. It is currently supported statewide for use in quantifying the emissions associated with development projects undergoing environmental review. CalEEMod utilizes widely accepted models for emission estimates combined with appropriate default data that can be used if site-specific information is not available.

¹ California Emissions Estimator Model. 2016. California Emissions Estimator Model. Version 2016.3.1. Website: <http://www.caleemod.com/> (accessed: December 2019).



These models and default estimates use sources such as the USEPA AP-42 emission factors;¹ CARB's on-road and off-road equipment emission models, such as the Emission FACtor model (EMFAC) and the Off-road Emissions Inventory Program model (OFFROAD); and studies commissioned by California agencies, such as the California Energy Commission (CEC) and the California Department of Resources Recycling and Recovery (CalRecycle).

CalEEMod is based on CARB-approved off-road and on-road mobile-source emission factor models (OFFROAD2011 and EMFAC2014, respectively). It is designed to calculate construction and operational emissions for land development projects and allows for the input of project-specific information. OFFROAD2011² is an emissions factor model used to calculate emission rates from off-road mobile sources (e.g., construction equipment, agricultural equipment). EMFAC2014³ is a USEPA approved emissions factor model used to calculate emissions rates from on-road vehicles (e.g., passenger vehicles, haul trucks).

CalEEMod provides a platform to calculate both construction emissions and operational emissions from a development project. It calculates both the daily maximum and annual average for criteria pollutants as well as total or annual GHG emissions. The model also provides default values for water and energy use. Specifically, the model performs the following calculations:

- Short-term construction emissions associated with demolition, site preparation, underground utility installation, grading, building, coating, and paving from off-road construction equipment; on-road mobile equipment associated with workers, vendors, delivery, and hauling; fugitive dust associated with grading, demolition, truck loading, and roads; and volatile emissions of reactive organic gases (ROGs) from architectural coating and paving.
- Operational emissions associated with the fully built-out development project, such as on-road mobile vehicle traffic generated by the land uses, fugitive dust associated with roads, volatile emissions of ROGs from architectural coatings, off-road emissions from landscaping equipment, volatile emissions of ROGs from consumer products and cleaning supplies, wood stoves and hearth usage, natural gas usage in the buildings, electricity usage in the buildings, water usage by the land uses, and solid waste disposal by the land uses.

In addition, CalEEMod contains default values and existing regulation methodologies to use in each specific local air quality district region. Appropriate statewide default values can be utilized if regional default values are not defined. This analysis utilized project-specific inputs and relevant

¹ The USEPA maintains a compilation of Air Pollutant Emission Factors and process information for several air pollution source categories. The data is based on source test data, material balance studies, and engineering estimates. Website: <https://www.epa.gov/air-emissions-factors-and-quantification/ap-42-compilation-air-emissions-factors> (accessed: December 2019).

² California Air Resources Board (CARB). 2019. Off Road Mobile Source Emission factors. Website: <https://ww2.arb.ca.gov/our-work/programs/mobile-source-emissions-inventory/msei-modeling-tools> (accessed: December 2019).

³ CARB. 2019. EMFAC 2017 Web Database. Website: <https://www.arb.ca.gov/emfac/2014> (accessed December 2019).



model default factors for the Orange County (County) area, which is within the SCAQMD jurisdiction for the emission inventory, consistent with SCAQMD requirements.

Additional details regarding the specific methodologies used by CalEEMod can be found in the CalEEMod User's Guide and associated appendices.¹ The CalEEMod output files for the proposed project are provided for reference in Appendix B.

4.2.2 Existing Environmental Setting

The City is part of the South Coast Air Basin (SCAB) and is under the jurisdiction of SCAQMD. Background information about air pollutants and health effects, climate, meteorological conditions, and regional air quality conditions in the SCAB and local air quality conditions in the vicinity of the project site is provided below.

4.2.2.1 Air Pollutants and Health Effects

Both State and federal governments have established health-based Ambient Air Quality Standards for six criteria air pollutants:² carbon monoxide (CO), ozone (O₃), nitrogen dioxide (NO₂), sulfur dioxide (SO₂), lead (Pb), and suspended particulate matter (PM). In addition, the State has set standards for sulfates, hydrogen sulfide, vinyl chloride, and visibility-reducing particles. These standards are designed to protect the health and welfare of the populace with a reasonable margin of safety. Long-term exposure to elevated levels of criteria pollutants may result in adverse health effects. However, emission thresholds established by an air quality district are used to manage total regional emissions within an air basin based on the air basin's attainment status for criteria pollutants. These emission thresholds were established for individual projects that would contribute to regional emissions and pollutant concentrations and could adversely affect or delay the projected attainment target year for certain criteria pollutants.

Because of the conservative nature of the thresholds and the basin-wide context of individual project emissions, there is no known direct correlation between a single project and localized air quality-related health effects. One individual project that generates emissions exceeding a threshold does not necessarily result in adverse health effects for residents in the project vicinity. This condition is especially true when the criteria pollutants exceeding thresholds are those with regional effects, such as ozone precursors like nitrogen oxides (NO_x) and volatile organic compounds (VOC).

Occupants of certain types of facilities such as schools, daycare centers, parks and playgrounds, hospitals, and nursing and convalescent homes are considered to be more sensitive than the general public to air pollutants because these population groups have increased susceptibility to respiratory disease. Persons engaged in strenuous work or exercise also have increased sensitivity to poor air quality. Residential areas are considered more sensitive to air quality conditions, compared to commercial and industrial areas, because people generally spend longer periods of time at their

¹ California Emissions Estimator. 2016. California Emissions Estimator Model User's Guide. Version 2016. 3.2. February. Website: <http://www.caleemod.com/> (accessed: December 2019).

² United States Environmental Protection Agency (USEPA). 2014. Criteria pollutants are defined as those pollutants for which the federal and State governments have established ambient air quality standards, or criteria, for outdoor concentrations in order to protect public health.



residences, with greater associated exposure to ambient air quality conditions. Recreational uses are also considered sensitive compared to commercial and industrial uses due to greater exposure to ambient air quality conditions associated with exercise.

4.2.2.2 Ozone

Rather than being directly emitted, ozone (smog) is formed by photochemical reactions between NO_x and VOC. Ozone is a pungent, colorless gas. Elevated ozone concentrations result in reduced lung function, particularly during vigorous physical activity. This health problem is particularly acute in sensitive receptors such as the sick, elderly, and young children. Ozone levels peak during the summer and early fall months.

4.2.2.3 Particulate Matter

Particulate matter is the term used for a mixture of solid particles and liquid droplets found in the air. Coarse particles are those that are 10 microns or less in diameter, or PM_{10} . Fine, suspended particulate matter with an aerodynamic diameter of 2.5 microns or less, or $\text{PM}_{2.5}$, is not readily filtered out by the lungs. Nitrates, sulfates, dust, and combustion particulates are major components of PM_{10} and $\text{PM}_{2.5}$. These small particles can be directly emitted into the atmosphere as byproducts of fuel combustion; through abrasion, such as tire or brake lining wear; or through fugitive dust (wind or mechanical erosion of soil). They can also be formed in the atmosphere through chemical reactions. Particulates may transport carcinogens and other toxic compounds that adhere to the particle surfaces and can enter the human body through the lungs.

4.2.2.4 Carbon Monoxide

CO is formed by the incomplete combustion of fossil fuels, almost entirely from automobiles. It is a colorless, odorless gas that can cause dizziness, fatigue, and impairments to central nervous system functions. CO passes through the lungs into the bloodstream, where it interferes with the transfer of oxygen to body tissues.

4.2.2.5 Nitrogen Dioxide

NO_2 is a reddish brown gas that is a byproduct of combustion processes. Automobiles and industrial operations are the main sources of NO_2 . Aside from its contribution to ozone formation, NO_2 also contributes to other pollution problems, including a high concentration of fine particulate matter, poor visibility, and acid deposition. NO_2 may be visible as a coloring component on high pollution days, especially in conjunction with high ozone levels. NO_2 decreases lung function and may reduce resistance to infection.

4.2.2.6 Sulfur Dioxide

SO_2 is a colorless, irritating gas formed primarily from incomplete combustion of fuels containing sulfur. Industrial facilities also contribute to gaseous SO_2 levels in the region. SO_2 irritates the respiratory tract, can injure lung tissue when combined with fine particulate matter, and reduces visibility and the level of sunlight.



4.2.2.7 Lead

Leaded gasoline (phased out in the United States beginning in 1973), paint (on older houses and cars), smelters (metal refineries), and the manufacture of lead storage batteries have been the primary sources of lead released into the atmosphere. Lead has multiple adverse neurotoxic health effects, and children are at special risk. Some lead-containing chemicals cause cancer in animals. Lead levels in the air have decreased substantially since leaded gasoline was eliminated. Ambient lead concentrations are only monitored on an as-warranted, site-specific basis in California. On October 15, 2008, the USEPA strengthened the national ambient air quality standard for lead by lowering it from 1.5 to 0.15 micrograms per cubic meter ($\mu\text{g}/\text{m}^3$). The USEPA revised the monitoring requirements for lead in December 2010. These requirements focus on airports and large urban areas, resulting in an increase in 76 monitors nationally.

4.2.2.8 Volatile Organic Compounds

VOCs (also known as reactive organic gases [ROGs] and reactive organic compounds [ROCs]) are formed from the combustion of fuels and the evaporation of organic solvents. VOCs are not defined as criteria pollutants, however, because VOCs accumulate in the atmosphere more quickly during the winter, when sunlight is limited and photochemical reactions are slower, they are a prime component of the photochemical smog reaction. There are no attainment designations for VOCs.

4.2.2.9 Vinyl Chloride

Vinyl Chloride (VC) is a chemical building block, or monomer, used in the production of polyvinyl chloride (PVC). PVC is used to make materials, including pipes, used in the construction, packaging, electrical, and transportation industries. Major sources of VC include PVC production and fabrication facilities and, at the other end of PVC's lifecycle, as PVC deteriorates, landfills and publicly owned treatment works. VC is carcinogenic. VC is primarily of concern as a carcinogenic toxic air contaminant (TAC) at hot spots. It is regulated as a TAC to allow implementation of health-protective control measures at levels below the ambient standard.

4.2.2.10 Hydrogen Sulfide

Hydrogen sulfide (H_2S) is a colorless gas with the odor of rotten eggs. It is formed during bacterial decomposition of sulfur-containing organic substances. In addition, it can be present in sewer gas and some natural gas, and can be emitted as the result of geothermal energy exploitation. Breathing H_2S at levels above the State standard could result in exposure to a very disagreeable odor.

For the proposed project, six criteria pollutants were evaluated— NO_2 , CO, SO_2 , PM_{10} , $\text{PM}_{2.5}$, and O_3 —using VOCs¹ and NO_x as surrogates. These pollutants were analyzed because they are considered to be pollutants of concern based on the type of emission sources associated with construction and operation of the proposed project, and are thus included in this assessment. Because the ambient concentrations of lead, VC, H_2S , and visibility-reducing particles are very low and the proposed project would not include industrial production facilities or generate substantial

¹ The emissions of VOCs and ROGs are essentially the same for the combustion emission sources that are considered in this EIR. This EIR will typically refer to organic emissions as VOCs.



amounts of exhaust, lead, VC, H₂S, and visibility-reducing particles are not considered to be pollutants of concern for the proposed project and are not analyzed below.

4.2.2.11 Toxic Air Contaminants

In addition to the criteria pollutants discussed above, toxic air contaminants (TACs) are another group of pollutants of concern. TACs are injurious in small quantities and are regulated by the USEPA and the CARB. Some examples of TACs include benzene, butadiene, formaldehyde, and hydrogen sulfide. The identification, regulation, and monitoring of TACs is relatively recent compared to that for criteria pollutants.

TACs do not have ambient air quality standards, but are regulated by the USEPA, CARB, and the SCAQMD. In 1998, the CARB identified particulate matter from diesel-fueled engines as a TAC. The CARB has completed a risk management process that identified potential cancer risks for a range of activities using diesel-fueled engines.¹ High-volume freeways, stationary diesel engines, and facilities attracting heavy and constant diesel vehicle traffic (e.g., distribution centers and truck stops) were identified as posing the highest risk to adjacent receptors. Other facilities associated with increased risk include warehouse distribution centers, large retail or industrial facilities, high-volume transit centers, and schools with a high volume of bus traffic. Health risks from TACs are a function of both concentration and duration of exposure.

Unlike TACs emitted from industrial and other stationary sources noted above, most diesel particulate matter is emitted from mobile sources—primarily “off-road” sources such as construction and mining equipment, agricultural equipment, and truck-mounted refrigeration units, as well as “on-road” sources such as trucks and buses traveling on freeways and local roadways.

Although not specifically monitored, recent studies indicate that exposure to diesel particulate matter may contribute significantly to a cancer risk (a risk of approximately 500 to 700 in 1,000,000) that is greater than all other measured TACs combined.² The technology for reducing diesel particulate matter emissions from heavy-duty trucks is well established, and both State and federal agencies are moving aggressively to regulate engines and emission control systems to reduce and remediate diesel emissions. The CARB anticipates that by 2020, average statewide diesel particulate matter concentrations will decrease by 85 percent from levels in 2000 with full implementation of the CARB’s Diesel Risk Reduction Plan,³ meaning that the statewide health risk from diesel particulate matter is expected to decrease from 540 cancer cases in 1,000,000 to 21.5 cancer cases in 1,000,000.

Table 4.2.A summarizes the sources and health effects of air pollutants discussed in this section. Table 4.2.B presents a summary of State and Federal Ambient Air Quality Standards (AAQS).

¹ CARB. 2000. Stationary Source Division and Mobile Source Control Division. *Risk Reduction Plan to Reduce Particulate Matter Emissions from Diesel-Fueled Engines and Vehicles*. October.

² CARB, 2000. Stationary Source Division and Mobile Source Control Division. *Risk Reduction Plan to Reduce Particulate Matter Emissions from Diesel-Fueled Engines and Vehicles*. October.

³ Ibid.



Table 4.2.A: Sources and Health Effects of Air Pollutants

Pollutants	Sources	Primary Effects
Carbon Monoxide (CO)	<ul style="list-style-type: none"> Incomplete combustion of fuels and other carbon-containing substances, such as motor exhaust Natural events, such as decomposition of organic matter 	<ul style="list-style-type: none"> Reduced tolerance for exercise Impairment of mental function Impairment of fetal development Death at high levels of exposure Aggravation of some heart diseases (angina)
Nitrogen Dioxide (NO ₂)	<ul style="list-style-type: none"> Motor vehicle exhaust High temperature stationary combustion Atmospheric reactions 	<ul style="list-style-type: none"> Aggravation of respiratory illness Reduced visibility Reduced plant growth Formation of acid rain
Ozone (O ₃)	<ul style="list-style-type: none"> Atmospheric reaction of organic gases with nitrogen oxides in sunlight 	<ul style="list-style-type: none"> Aggravation of respiratory and cardiovascular diseases Irritation of eyes Impairment of cardiopulmonary function Plant leaf injury
Lead (Pb)	<ul style="list-style-type: none"> Contaminated soil 	<ul style="list-style-type: none"> Impairment of blood functions and nerve construction Behavioral and hearing problems in children
Suspended Particulate Matter (PM _{2.5} and PM ₁₀)	<ul style="list-style-type: none"> Stationary combustion of solid fuels Construction activities Industrial processes Atmospheric chemical reactions 	<ul style="list-style-type: none"> Reduced lung function Aggravation of the effects of gaseous pollutants Aggravation of respiratory and cardiorespiratory diseases Increased cough and chest discomfort Soiling Reduced visibility
Sulfur Dioxide (SO ₂)	<ul style="list-style-type: none"> Combustion of sulfur-containing fossil fuels Smelting of sulfur-bearing metal ores Industrial processes 	<ul style="list-style-type: none"> Aggravation of respiratory diseases (asthma, emphysema) Reduced lung function Irritation of eyes Reduced visibility Plant injury Deterioration of metals, textiles, leather, finishes, coatings, etc.

Source: California Air Resources Board (2015).



Table 4.2.B: Federal and State Ambient Air Quality Standards

Pollutant	Averaging Time	California Standards ^a		Federal Standards ^b		
		Concentration ^c	Method ^d	Primary ^{c,e}	Secondary ^{c,f}	Method ^g
Ozone (O ₃) ^h	1-Hour	0.09 ppm (180 µg/m ³)	Ultraviolet Photometry	–	Same as Primary Standard	Ultraviolet Photometry
	8-Hour	0.07 ppm (137 µg/m ³)		0.070 ppm (137 µg/m ³)		
Respirable Particulate Matter (PM ₁₀) ⁱ	24-Hour	50 µg/m ³	Gravimetric or Beta Attenuation	150 µg/m ³	Same as Primary Standard	Inertial Separation and Gravimetric Analysis
	Annual Arithmetic Mean	20 µg/m ³		–		
Fine Particulate Matter (PM _{2.5}) ⁱ	24-Hour	–		35 µg/m ³	Same as Primary Standard	Inertial Separation and Gravimetric Analysis
	Annual Arithmetic Mean	12 µg/m ³	Gravimetric or Beta Attenuation	12.0 µg/m ³		
Carbon Monoxide (CO)	8-Hour	9.0 ppm (10 mg/m ³)	Non-Dispersive Infrared Photometry (NDIR)	9 ppm (10 mg/m ³)	–	Non-Dispersive Infrared Photometry (NDIR)
	1-Hour	20 ppm (23 mg/m ³)		35 ppm (40 mg/m ³)		
	8-Hour (Lake Tahoe)	6 ppm (7 mg/m ³)		–	–	
Nitrogen Dioxide (NO ₂) ^j	Annual Arithmetic Mean	0.03 ppm (57 µg/m ³)	Gas Phase Chemi-luminescence	53 ppb (100 µg/m ³)	Same as Primary Standard	Gas Phase Chemi-luminescence
	1-Hour	0.18 ppm (339 µg/m ³)		100 ppb (188 µg/m ³)	–	
Lead (Pb) ^{l,m}	30-Day Average	1.5 µg/m ³	Atomic Absorption	–	–	High-Volume Sampler and Atomic Absorption
	Calendar Quarter	–		1.5 µg/m ³ (for certain areas) ^l	Same as Primary Standard	
	Rolling 3-Month Average ⁱ	–		0.15 µg/m ³		
Sulfur Dioxide (SO ₂) ^k	24-Hour	0.04 ppm (105 µg/m ³)	Ultraviolet Fluorescence	0.14 ppm (for certain areas)	–	Ultraviolet Fluorescence; Spectrophotometry (Pararosaniline Method)
	3-Hour	–		–	0.5 ppm (1300 µg/m ³)	
	1-Hour	0.25 ppm (655 µg/m ³)		75 ppb (196 µg/m ³) ^k	–	
	Annual Arithmetic Mean	–		0.030 ppm (for certain areas) ^k	–	
Visibility-Reducing Particles ^l	8-Hour	See footnote n	Beta Attenuation and Transmittance through Filter Tape.	No Federal Standards		
Sulfates	24-Hour	25 µg/m ³	Ion Chromatography			
Hydrogen Sulfide	1-Hour	0.03 ppm (42 µg/m ³)	Ultraviolet Fluorescence			
Vinyl Chloride ^l	24-Hour	0.01 ppm (26 µg/m ³)	Gas Chromatography			

Table notes are provided on the following page.



- ^a California standards for ozone, carbon monoxide (except 8-hour Lake Tahoe), sulfur dioxide (1- and 24-hour), nitrogen dioxide, and particulate matter (PM₁₀, PM_{2.5}, and visibility reducing particles), are values that are not to be exceeded. All others are not to be equaled or exceeded. California ambient air quality standards are listed in the Table of Standards in Section 70200 of Title 17 of the California Code of Regulations.
- ^b National standards (other than ozone, particulate matter, and those based on annual arithmetic mean) are not to be exceeded more than once a year. The ozone standard is attained when the fourth highest 8-hour concentration measured at each site in a year, averaged over three years, is equal to or less than the standard. For PM₁₀, the 24-hour standard is attained when the expected number of days per calendar year with a 24-hour average concentration above 150 µg/m³ is equal to or less than one. For PM_{2.5}, the 24-hour standard is attained when 98 percent of the daily concentrations, averaged over three years, are equal to or less than the standard. Contact USEPA for further clarification and current national policies.
- ^c Concentration expressed first in units in which it was promulgated. Equivalent units given in parentheses are based upon a reference temperature of 25°C and a reference pressure of 760 torr. Most measurements of air quality are to be corrected to a reference temperature of 25°C and a reference pressure of 760 torr; ppm in this table refers to ppm by volume, or micromoles of pollutant per mole of gas.
- ^d Any equivalent measurement method which can be shown to the satisfaction of the CARB to give equivalent results at or near the level of the air quality standard may be used.
- ^e National Primary Standards: The levels of air quality necessary, with an adequate margin of safety to protect the public health.
- ^f National Secondary Standards: The levels of air quality necessary to protect the public welfare from any known or anticipated adverse effects of a pollutant.
- ^g Reference method as described by the USEPA. An "equivalent method" of measurement may be used but must have a "consistent relationship to the reference method" and must be approved by the USEPA.
- ^h On October 1, 2015, the national 8-hour ozone primary and secondary standards were lowered from 0.075 to 0.070 ppm.
- ⁱ On December 14, 2012, the national annual PM_{2.5} primary standard was lowered from 15 µg/m³ to 12.0 µg/m³. The existing national 24-hour PM_{2.5} standards (primary and secondary) were retained at 35 µg/m³, as was the annual secondary standard of 15 µg/m³. The existing 24-hour PM₁₀ standards (primary and secondary) of 150 µg/m³ also were retained. The form of the annual primary and secondary standards is the annual mean, averaged over 3 years.
- ^j To attain the 1-hour national standard, the 3-year average of the annual 98th percentile of the 1-hour daily maximum concentrations at each site must not exceed 100 ppb. Note that the national 1-hour standard is in units of parts per billion (ppb). California standards are in units of parts per million (ppm). To directly compare the national 1-hour standard to the California standards the units can be converted from ppb to ppm. In this case, the national standard of 100 ppb is identical to 0.100 ppm.
- ^k On June 2, 2010, a new 1-hour SO₂ standard was established and the existing 24-hour and annual primary standards were revoked. To attain the 1-hour national standard, the 3-year average of the annual 99th percentile of the 1-hour daily maximum concentrations at each site must not exceed 75 ppb. The 1971 SO₂ national standards (24-hour and annual) remain in effect until one year after an area is designated for the 2010 standard, except that in areas designated nonattainment for the 1971 standards, the 1971 standards remain in effect until implementation plans to attain or maintain the 2010 standards are approved.
- Note that the 1-hour national standard is in units of parts per billion (ppb). California standards are in units of parts per million (ppm). To directly compare the 1-hour national standard to the California standard the units can be converted to ppm. In this case, the national standard of 75 ppb is identical to 0.075 ppm.
- ^l The CARB has identified lead and vinyl chloride as 'toxic air contaminants' with no threshold level of exposure for adverse health effects determined. These actions allow for the implementation of control measures at levels below the ambient concentrations specified for these pollutants.
- ^m The national standard for lead was revised on October 15, 2008, to a rolling 3-month average. The 1978 lead standard (1.5 µg/m³ as a quarterly average) remains in effect until one year after an area is designated for the 2008 standard, except that in areas designated nonattainment for the 1978 standard, the 1978 standard remains in effect until implementation plans to attain or maintain the 2008 standard are approved.
- ⁿ In 1989, the CARB converted both the general statewide 10-mile visibility standard and the Lake Tahoe 30-mile visibility standard to instrumental equivalents, which are "extinction of 0.23 per kilometer" and "extinction of 0.07 per kilometer" for the statewide and Lake Tahoe Air Basin standards, respectively.

°C = degrees Celsius

CARB = California Air Resources Board

USEPA = United States Environmental Protection Agency

ppb = parts per billion

ppm = parts per million

mg/m³ = milligrams per cubic meter

µg/m³ = micrograms per cubic meter

Source: California Air Resources Board, 2016. (Website: <https://www.arb.ca.gov/research/aaqs/aaqs2.pdf>).



4.2.2.12 Climate/Meteorology

Air quality in the SCAB is affected not only by various emission sources (mobile and industry, etc.), but also by atmospheric conditions such as wind speed, wind direction, temperature, and rainfall, etc. The combination of topography, low mixing height, abundant sunshine, and emissions from the second-largest urban area in the United States gives the SCAB the worst air pollution problem in the nation.

The SCAB is a coastal plain characterized by connecting broad valleys and low hills, delineated by the Pacific Ocean as its southwestern border, and fringed by high mountains that form the inland portion of its border. The region lies in the semi-permanent high-pressure zone of the eastern Pacific Ocean. The resulting climate is mild and tempered by cool ocean breezes. It maintains moderate temperatures and comfortable humidity, and precipitation is typically limited to a few storms during the winter wet season. This weather pattern is fairly predictable. However, periods of extremely hot weather, winter storms, or Santa Ana winds do exist.

Although the SCAB has a semi-arid climate, air near the earth's surface is generally moist due to the presence of a shallow marine layer. With very low average wind speeds, there is a limited ability to disperse air contaminants horizontally. The typical wind flow pattern fluctuates only with occasional winter storms or strong northeasterly Santa Ana winds from the mountains and deserts northeast of the SCAB. Summer wind flow patterns represent worst-case conditions for air pollution, as this is a period of higher temperatures and more sunlight, which results in ozone (O₃) formation.

Air pollutant emissions within the SCAB are generated primarily by stationary and mobile sources. Stationary sources can be divided into two major subcategories: point and area sources. Point sources occur at a specific location and are often identified by an exhaust vent or stack. Examples include boilers or combustion equipment that produce electricity or generate heat. Area sources are widely distributed and include such sources as residential and commercial water heaters, painting operations, lawnmowers, agricultural fields, landfills, and some consumer products. Mobile sources refer to emissions from motor vehicles, including tailpipe and evaporative emissions, and are classified as either on-road or off-road. On-road sources may be legally operated on roadways and highways. Off-road sources include aircraft, ships, trains, and self-propelled construction equipment. Air pollutants can also be generated by the natural environment, such as when high winds suspend fine dust particles.

4.2.2.13 Attainment Status

The CARB is required to designate areas of the state as attainment, nonattainment, or unclassified for all State standards. An *attainment* designation for an area signifies that pollutant concentrations did not violate the standard for that pollutant in that area. A *nonattainment* designation indicates that a pollutant concentration violated the standard at least once, excluding those occasions when a violation was caused by an exceptional event, as defined in the criteria. An *unclassified* designation signifies that data do not support either an attainment or nonattainment status. The California Clean Air Act (CCAA) divides districts into moderate, serious, and severe air pollution categories, with increasingly stringent control requirements mandated for each category.



The USEPA designates areas for O₃, CO, and NO₂ as either does not meet the primary standards, or cannot be classified, or better than national standards. For SO₂, areas are designated as does not meet the primary standards, does not meet the secondary standards, cannot be classified, or better than national standards.

Table 4.2.C provides a summary of the attainment status for the SCAB with respect to National Ambient Air Quality Standards (NAAQS) and California Ambient Air Quality Standards (CAAQS).

Table 4.2.C: Attainment Status of Criteria Pollutants in the South Coast Air Basin

Pollutant	State	Federal
O ₃ 1 hour	Nonattainment	Extreme Nonattainment
O ₃ 8 hour	Nonattainment	Extreme Nonattainment
PM ₁₀	Nonattainment	Attainment/Maintenance
PM _{2.5}	Nonattainment	Serious Nonattainment
CO	Attainment	Attainment/Maintenance
NO ₂	Attainment	Attainment/Maintenance
SO ₂	N/A	Attainment/Unclassified
Lead	Attainment	Attainment ¹
All others	Attainment/Unclassified	Attainment/Unclassified

Source: South Coast Air Quality Management District (2018).

¹ Except in Los Angeles County.

CARB = California Air Resources Board

CO = carbon monoxide

N/A = not applicable

NO₂ = nitrogen dioxide

O₃ = ozone

PM₁₀ = particulate matter less than 10 microns in size

PM_{2.5} = particulate matter less than 2.5 microns in size

SO₂ = sulfur dioxide

4.2.2.14 Regional Air Quality

The Southern California region lies in the semi-permanent high-pressure zone of the eastern Pacific. As a result, the climate is mild and tempered by cool sea breezes. The usually mild climate is interrupted infrequently by periods of extremely hot weather, winter storms, or Santa Ana winds. Meteorological conditions and topography affect the dispersion of pollutants and make the SCAB susceptible to air pollution. The extent and severity of the air pollution problem in the SCAB is also affected by manmade influences, such as development patterns and lifestyle.

The greatest air pollution impacts throughout the SCAB occur from June through September. This condition is generally attributed to the high emissions, as well as light winds and shallow vertical atmospheric mixing, which reduce dispersion. Pollutant concentrations in the SCAB vary with location, season, and time of day. O₃ concentrations, for example, tend to be higher in the inland valleys than either along the coast or in the far inland areas of the SCAB and adjacent desert. Over the past 30 years, substantial progress has been made in reducing air pollution levels in Southern California. However, the SCAB still fails to meet federal standards for O₃ and PM_{2.5}.



In 2008, SCAQMD released a SCAB-wide air toxics study, Multiple Air Toxics Exposure Study (MATES-III).¹ The MATES-III study represents one of the most comprehensive air toxics studies ever conducted in an urban environment. The study set out to estimate the cancer risk from toxic air emissions throughout the SCAB by conducting a comprehensive monitoring program, updating the emissions inventory of TACs, and modeling emissions to characterize health risks for residents throughout the region. The study calculated an average carcinogenic risk from air pollution in the SCAB of approximately 1,200 in 1 million over a 70-year duration. Mobile sources (e.g., cars, trucks, trains, ships, and aircraft) represent the greatest contributors. Approximately 85 percent of the risk was attributed to DPM emissions and approximately 10 percent to other toxics associated with mobile sources (including benzene, butadiene, and formaldehyde). Approximately 5 percent of all carcinogenic risk was attributed to stationary sources (which include industries and certain other businesses, such as dry cleaners and chrome plating operations).

On May 1, 2015, the SCAQMD released a MATES IV Final Report.² This study showed a dramatic reduction (70 percent on average) in the level of DPM measured at the 10 monitoring sites compared to MATES III. The study also concluded that the average carcinogenic risk from air pollution in the SCAB is approximately 418 in 1 million (a 65 percent overall reduction from MATES III) based on monitoring. Mobile sources (e.g., cars, trucks, trains, ships, and aircraft) account for 90 percent of the air toxics risk, and DPM accounts for 68 percent of the air toxics risk.³

4.2.2.15 Local Air Quality

Air quality monitoring stations are located throughout the nation and are maintained by the local air pollution control district and State air quality regulating agencies. The SCAQMD, together with the CARB, maintains ambient air quality monitoring stations in the SCAB. The air quality monitoring station closest to the project site is the 1630 W. Pampas Lane ambient air quality monitoring station in Anaheim. The air quality trends from this station are used to represent the ambient air quality in the vicinity of the project site. Ambient air quality in the vicinity of the project site from 2016 to 2018 is shown in Table 4.2.D. SO₂ is not monitored at the Anaheim station; therefore, the next closest available SO₂ data at the 2850 Mesa Verde Drive East ambient air quality monitoring station in Costa Mesa is included in Table 4.2.D.

Pollutant monitoring results for the years 2016 to 2018 at the 1630 W. Pampas Lane, Anaheim ambient air quality monitoring station indicate that air quality in the project vicinity has generally been good. As indicated in the monitoring results, no violations of the federal PM₁₀ standard occurred during the 3-year period. The State PM₁₀ standard was exceeded three times in 2016, five times in 2017, and an unknown number of times in 2018. PM_{2.5} levels exceeded the federal standard once in 2016, seven times in 2017, and an unknown number of times in 2018.

¹ SCAQMD. 2008. MATES III. Website: <https://www.aqmd.gov/home/air-quality/air-quality-studies/health-studies/mates-iii> (accessed December 16, 2019).

² SCAQMD. 2015b. MATES IV. Website: <https://www.aqmd.gov/home/air-quality/air-quality-studies/health-studies/mates-iv> (accessed: December 16, 2019).

³ SCAQMD. 2015a. Final Report – Multiple Air Toxics Exposure Study in the South Coast Air Basin. Website: <http://www.aqmd.gov/docs/default-source/air-quality/air-toxic-studies/mates-iv/mates-iv-final-draft-report-4-1-15.pdf?sfvrsn=4> (accessed December 16, 2019).



Table 4.2.D: Ambient Air Quality at the 1630 W. Pampas Lane, Anaheim Monitoring Station

Pollutant	Standard	2016	2017	2018
Carbon Monoxide (CO)				
Maximum 1-hour concentration (ppm)		2.6	2.5	2.3
Number of days exceeded:	State: > 20 ppm	0	0	0
	Federal: > 35 ppm	0	0	0
Maximum 8-hour concentration (ppm)		2.1	2.1	1.9
Number of days exceeded:	State: > 9 ppm	0	0	0
	Federal: > 9 ppm	0	0	0
Ozone (O₃)				
Maximum 1-hour concentration (ppm)		0.103	0.090	0.112
Number of days exceeded:	State: > 0.09 ppm	2	0	ND
Maximum 8-hour concentration (ppm)		0.075	0.076	0.071
Number of days exceeded:	State: > 0.07 ppm	4	4	ND
	Federal: > 0.08 ppm	4	4	1
Coarse Particulates (PM₁₀)				
Maximum 24-hour concentration (µg/m ³)		74.0	95.7	129.0
Number of days exceeded:	State: > 50 µg/m ³	3	5	ND
	Federal: > 150 µg/m ³	0	0	0
Annual arithmetic average concentration (µg/m ³)		28.0	26.9	ND
Exceeded for the year:	State: > 20 µg/m ³	Yes	Yes	ND
	Federal: > 50 µg/m ³	No	No	ND
Fine Particulates (PM_{2.5})				
Maximum 24-hour concentration (µg/m ³)		45.5	56.2	65.1
Number of days exceeded:	Federal: > 35 µg/m ³	1	7	ND
Annual arithmetic average concentration (µg/m ³)		9.4	11.7	11.4
Exceeded for the year:	State: > 12 µg/m ³	No	No	No
	Federal: > 12 µg/m ³	No	No	No
Nitrogen Dioxide (NO₂)				
Maximum 1-hour concentration (ppm)		0.064	0.081	0.066
Number of days exceeded:	State: > 0.250 ppm	0	0	0
Annual arithmetic average concentration (ppm)		0.015	0.014	0.014
Exceeded for the year:	Federal: > 0.053 ppm	No	No	No
Sulfur Dioxide (SO₂)¹				
Maximum 1-hour concentration (ppm)		0.0033	0.0017	ND
Number of days exceeded:	State: > 0.25 ppm	0	0	ND
Maximum 3-hour concentration (ppm)		ND	ND	ND
Number of days exceeded:	Federal: > 0.50 ppm	ND	ND	ND
Maximum 24-hour concentration (ppm)		0.0007	0.0005	ND
Number of days exceeded:	State: > 0.04 ppm	0	0	ND
	Federal: > 0.14 ppm	0	0	ND
Annual arithmetic average concentration (ppm)		0.0001	0.0001	ND
Exceeded for the year:	Federal: > 0.030 ppm	No	No	ND

Source: CARB (2019); USEPA (2019).

¹ Data taken at the 2850 Mesa Verde Drive East, Costa Mesa ambient air quality monitoring station.

µg/m³ = micrograms per cubic meter

CARB = California Air Resources Board

ND = No data. There was insufficient (or no) data to determine the value.

ppm = parts per million

USEPA = United States Environmental Protection Agency



The State 1-hour ozone standard was exceeded twice in 2016 and an unknown number of times in 2018. In addition, the State 8-hour ozone standard was exceeded four times in 2016, four times in 2017, and an unknown number of times in 2018 and the federal 8-hour ozone standard was exceeded four times in 2016, four times in 2017, and once in 2018. The CO, SO₂, and NO₂ standards were also not exceeded in this area during the 3-year period.

As part of the MATES-III Study, the SCAQMD prepared a series of maps that show regional trends in estimated outdoor inhalation cancer risk from toxic emissions as part of an ongoing effort to provide insight into relative risks. The maps' estimates represent the number of potential cancers per million people associated with a lifetime of breathing air toxics (24 hours per day outdoors for 70 years) in parts of the area. The MATES-III map is the most recently available map to represent existing conditions near the project site. Based on the interactive map, the average cancer risk around the project site was approximately 1,280 in 1 million. As discussed earlier, the SCAQMD released MATES IV Draft Final Report on April 1, 2015.

4.2.2.16 Surrounding Uses

To the north of the project site is a surface parking area for the Los Alamitos Race Course and the Los Alamitos Race Course. To the east of the project site across Winners Circle is a commercial center containing a Costco and other retail/restaurant uses. The area west of the project site across Siboney Street is a retail center, including a 24 Hour fitness, and a two-story church. To the south, on the far side of Katella Avenue, are commercial and multi-family uses, behind which are single-family residences.

The Air Quality Element of the City's General Plan states that sensitive populations are more susceptible to the effects of air pollution than the general population. Sensitive populations (i.e., sensitive receptors) who are in proximity to localized sources of toxics and CO are of particular concern. Land uses considered sensitive receptors include residences, schools, playgrounds, childcare centers, athletic facilities, long-term healthcare facilities, rehabilitation centers, convalescent centers, and retirement homes.

The closest sensitive receptors include the multi-family and single-family residences as close as 350 feet (ft) south of the project site. Other surrounding land uses (such as commercial uses) are not considered sensitive receptors.

4.2.3 Regulatory Setting

The USEPA and the CARB regulate direct emissions from motor vehicles. The SCAQMD is the regional agency primarily responsible for regulating air pollution emissions from stationary sources (e.g., factories) and indirect sources (e.g., traffic associated with new development), as well as monitoring ambient pollutant concentrations.

4.2.3.1 Federal Regulations

The 1970 Federal Clean Air Act authorized the establishment of national health-based air quality standards and also set deadlines for their attainment. The Federal Clean Air Act Amendments of 1990 changed deadlines for attaining national standards as well as the remedial actions required of



areas of the nation that exceed the standards. Under the Federal Clean Air Act (CAA), State, and local agencies in areas that exceed the national standards are required to develop State Implementation Plans to demonstrate how they will achieve the national standards by specified dates.

4.2.3.2 State Regulations

California Clean Air Act. In 1988, the California Clean Air Act (CCAA) required that all air quality districts in the State endeavor to achieve and maintain CAAQS for carbon monoxide, ozone, sulfur dioxide, and nitrogen dioxide by the earliest practical date. The California Clean Air Act provides districts with authority to regulate indirect sources and mandates that air quality districts focus particular attention on reducing emissions from transportation and area-wide emission sources. Each nonattainment district is required to adopt a plan to achieve a 5 percent annual reduction, averaged over consecutive 3-year periods, in district-wide emissions of each nonattainment pollutant or its precursors. A Clean Air Plan shows how a district would reduce emissions to achieve air quality standards. Generally, the State standards for these pollutants are more stringent than the national standards.

California Air Resources Board. The CARB is the State's "clean air agency." The CARB's goals are to attain and maintain healthy air quality, protect the public from exposure to toxic air contaminants, and oversee compliance with air pollution rules and regulations.

Assembly Bill 2588 Air Toxics "Hot Spots" Information and Assessment Act. Under Assembly Bill (AB) 2588, stationary sources of air pollutants are required to report the types and quantities of certain substances that their facilities routinely released into the air. The goals of the Air Toxics "Hot Spots" Act are to collect emission data, identify facilities having localized impacts, determine health risks, and notify nearby residents of significant risks.

The California Air Resources Board Handbook. CARB has developed an Air Quality and Land Use Handbook¹ (the CARB Handbook, 2005), which is intended to serve as a general reference guide for evaluating and reducing air pollution impacts associated with new projects that go through the land use decision-making process. According to the CARB Handbook, recent air pollution studies have shown an association between respiratory and other non-cancer health effects and proximity to high traffic roadways. Other studies have shown that diesel exhaust and other cancer-causing chemicals emitted from cars and trucks are responsible for much of the overall cancer risk from airborne toxics in California. The CARB Handbook recommends that county and city planning agencies strongly consider proximity to these sources when finding new locations for "sensitive" land uses such as homes, medical facilities, daycare centers, schools, and playgrounds.

Land use designations with air pollution sources of concern include freeways, rail yards, ports, refineries, distribution centers, chrome plating facilities, dry cleaners, and large gasoline service stations. Key recommendations in the CARB Handbook include taking steps to avoid siting new, sensitive land uses:

¹ CARB. 2005. *Air Quality and Land Use Handbook: A Community Health Perspective* (CARB Handbook). April.



- Within 500 ft of a freeway, urban roads with 100,000 vehicles/day or rural roads with 50,000 vehicles/day;
- Within 1,000 ft of a major service and maintenance rail yard;
- Immediately downwind of ports (in the most heavily impacted zones) and petroleum refineries;
- Within 300 ft of any dry cleaning operation (for operations with two or more machines, provide 500 ft); and
- Within 300 ft of a large gas station (defined as a facility with a throughput of 3.6 million gallons per year or greater).

The CARB Handbook specifically states that its recommendations are advisory and acknowledges land use agencies have to balance other considerations, including housing and transportation needs, economic development priorities, and other quality of life issues.

The recommendations are generalized and do not consider site-specific meteorology, freeway truck percentages, or other factors that influence risk for a particular project site. The purpose of this guidance is to further examine project sites for actual health risk associated with the location of new sensitive land uses.

4.2.3.3 Local and Regional Policies and Regulations

South Coast Air Quality Management District. The SCAQMD has jurisdiction over most air quality matters in the SCAB. This area includes all of Orange County, Los Angeles County except for the Antelope Valley, the non-desert portion of western San Bernardino County, and the western and Coachella Valley portions of Riverside County. Los Angeles County is a subregion of the SCAQMD jurisdiction. The SCAQMD is the agency principally responsible for comprehensive air pollution control in the SCAB in and is tasked with implementing certain programs and regulations required by the CAA and the CCAA. The SCAQMD prepares plans to attain NAAQS. SCAQMD is directly responsible for reducing emissions from stationary (area and point) sources. The SCAQMD develops rules and regulations, establishes permitting requirements, inspects emissions sources, and enforces such measures through educational programs or fines, when necessary.

The proposed project could be subject to the following SCAQMD rules and regulations:

- **Regulation IV - Prohibitions:** This regulation sets forth the restrictions for visible emissions, odor nuisance, fugitive dust, various air pollutant emissions, fuel contaminants, start-up/shutdown exemptions, and breakdown events. These prohibitions will apply to future development facilitated by approval of the proposed project.
 - **Rule 402 - Nuisance:** This rule restricts the discharge of any contaminant in quantities that cause or have a natural ability to cause injury, damage, nuisance, or annoyance to businesses, property, or the public.



- **Rule 403 - Fugitive Dust:** This rule requires the prevention, reduction, or mitigation fugitive dust emissions from a project site. Rule 403 restricts visible fugitive dust to a project property line, restricts the net PM₁₀ emissions to less than 50 µg/m³ and restricts the tracking out of bulk materials onto public roads. Additionally, Rule 403 requires an applicant to utilize one or more of the best available control measures (identified in the tables within the rule). Control measures may include adding freeboard to haul vehicles, covering loose material on haul vehicles, watering, using chemical stabilizers, and/or ceasing all activities. Finally, Rule 403 requires that a contingency plan be prepared if so determined by the USEPA. In addition, SCAQMD Rule 403(e), Additional Requirements for Large Operations, includes requirements to provide Large Operation Notification Form 403 N, appropriate signage, additional dust control measures, and employment of a dust control supervisor that has successfully completed the Dust Control training class in the South Coast Air Basin.
- **Regulation XI - Source Specific Standards:** Regulation XI sets emissions standards for different sources.
 - **Rule 1113 - Architectural Coatings:** This rule limits the amount of volatile organic compounds (VOCs) from architectural coatings and solvents, which lowers the emissions of odorous compounds. Future development facilitated by approval of the project will comply with Rule 1113.

The SCAQMD is responsible for demonstrating regional compliance with ambient air quality standards but has limited indirect involvement in reducing emissions from fugitive, mobile, and natural sources. To that end, the SCAQMD works cooperatively with CARB, the Southern California Association of Governments (SCAG), county transportation commissions, local governments, and other federal and State government agencies. It has responded to this requirement by preparing a series of AQMPs to meet the CAAQS and NAAQS. SCAQMD and SCAG are responsible for formulating and implementing the Air Quality Management Plan (AQMP) for the SCAB. The main purpose of an AQMP is to bring the area into compliance with federal and State air quality standards. Every 3 years, SCAQMD prepares a new AQMP, updating the previous plan and 20-year horizon.¹

SCAQMD approved the 2016 AQMP on March 3, 2017, and submitted the plan to CARB on March 10, 2017. Key elements of the 2016 AQMP include the following:

- Calculating and taking credit for co-benefits from other planning efforts (e.g., climate, energy, and transportation)
- A strategy with fair-share emission reductions at the federal, State, and local levels
- Investment in strategies and technologies meeting multiple air quality objectives
- Seeking new partnerships and significant funding for incentives to accelerate deployment of zero-emission and near-zero emission technologies

¹ South Coast Air Quality Management District (SCAQMD). 2017. *Final 2016 Air Quality Management Plan*. March.



- Enhanced socioeconomic assessment, including an expanded environmental justice analysis
- Attainment of the 24-hour PM_{2.5} standard in 2019 with no additional measures
- Attainment of the annual PM_{2.5} standard by 2025 with implementation of a portion of the O₃ strategy
- Attainment of the 1-hour O₃ standard by 2022 with no reliance on “black box” future technology (FCAA Section 182(e)(5) measures)

Southern California Association of Governments. SCAG is the federally designated Metropolitan Planning Organization (MPO) for Los Angeles, Orange, Ventura, Riverside, San Bernardino, and Imperial Counties and serves as a forum for the discussion of regional issues related to transportation, the economy and community development, and the environment. SCAG is a council of governments and acts as a regional planning agency. With regard to air quality planning, SCAG prepares the Regional Transportation Plan (RTP) and Regional Transportation Improvement Program (RTIP), which address regional development and growth forecasts and form the basis for the land use and transportation control portions of the AQMP and are utilized in the preparation of the air quality forecasts and consistency analysis included in the AQMP. The RTP, RTIP, and AQMP are based on projections originating within local jurisdictions.

Although SCAG is not an air quality management agency, it is responsible for developing transportation, land use, and energy conservation measures that affect air quality. SCAG’s Regional Comprehensive Plan (RCP) provides growth forecasts that are used in the development of air quality-related land use and transportation control strategies by the SCAQMD. The RCP is a framework for decision-making for local governments, assisting them in meeting federal and State mandates for growth management, mobility, and environmental standards, while maintaining consistency with regional goals regarding growth and changes. Policies within the RCP include consideration of air quality, land use, transportation, and economic relationships by all levels of government.

On April 7, 2016, SCAG adopted the 2016–2040 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS). Using growth forecasts and economic trends, the RTP provides a vision for transportation throughout the region for the next 20 years. It considers the role of transportation in the broader context of economic, environmental, and quality-of-life goals for the future, identifying regional transportation strategies to address mobility needs. The SCS is a newly required element of the RTP, which integrates land use and transportation strategies to achieve CARB emissions reduction targets. The inclusion of the SCS is required by Senate Bill (SB) 375, which was enacted to reduce greenhouse gas (GHG) emissions from automobiles and light trucks through integrated transportation, land use, housing, and environmental planning. The RTP/SCS would successfully achieve and exceed the GHG emission-reduction targets set by CARB by achieving an 8 percent reduction by 2020, an 18 percent reduction by 2035, and a 21 percent reduction by 2040 compared to the 2005 level on a per capita basis. This RTP/SCS also meets criteria pollutant emission budgets set by the USEPA.



The 2016–2040 RTP/SCS includes a strong commitment to reduce emissions from transportation sources to comply with SB 375, improve public health, and meet the NAAQS as set forth by the CAA. Even with ongoing aggressive control strategies, ever more stringent national O₃ standards require further NO_x emission reductions in the SCAG region. In the SCAB, for example, it is estimated that NO_x emissions will need to be reduced by approximately 50 percent in 2023 and an additional 15 percent NO_x reduction beyond 2023 levels by 2031. Most sources of NO_x emissions, cars and factories, are already controlled by over 90 percent. The level of emission reduction required is so significant that 2030 emissions forecast from just three sources—ships, trains, and aircraft—would lead to O₃ levels near the Federal standard. To accomplish the reduction required to meet O₃ standards, the 2016–2040 RTP/SCS contains a regional commitment for the broad deployment of zero- and near-zero emission transportation technologies in the 2023–2040 time frame and clear steps to move toward this objective.

SCAG submits a list of transportation-related projects (in the RTP/SCS) for potential funding by the Federal Highway Administration (FHWA). The FHWA will review and approve either portions of or the entire list of transportation projects. This review will include a determination regarding whether the Federal agency's actions on these transportation projects would conform to the California State Implementation Plan (SIP). SCAQMD incorporates the SCAG RTP/SCS emission budget for mobile sources into the AQMP emissions inventory analysis for all sources of emissions (including stationary, area, and mobile). Conformity analysis and the USEPA review and approval actions are not subject to California Environmental Quality Act (CEQA) review.

4.2.3.4 Local Regulations

City of Cypress General Plan. The Air Quality Element of the City's General Plan is intended to protect public health and welfare by implementing measures that allow the SCAB to attain federal and State air quality standards. To achieve this goal, the Air Quality Element sets forth a number of programs to reduce current pollutant emissions and to require new development to include measures to comply with air quality standards. The Air Quality Element identifies goals and policies to reduce the generation of pollutants. It also recognizes that air quality is a regional issue affecting the entire SCAB. Thus, most of the goals and policies in the Air Quality Element apply generally to the City, but not necessarily to individual development projects.

4.2.4 Thresholds of Significance

The thresholds for air quality impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to air quality if it would:

Threshold 4.2.1: Conflict with or obstruct implementation of the applicable air quality plan?

Threshold 4.2.2: Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under an applicable federal or state ambient air quality standard?

Threshold 4.2.3: Expose sensitive receptors to substantial pollutant concentrations?



Threshold 4.2.4: Result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?

As stated in Appendix G of the *State CEQA Guidelines*, where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make determinations about a project's impacts. This Draft EIR uses the adopted thresholds of the SCAQMD, the local air quality management district.

4.2.4.1 Regional Emissions Thresholds

SCAQMD has established daily emissions thresholds for construction and operation of a proposed project in the SCAB. The emissions thresholds were established based on the attainment status of the SCAB with regard to air quality standards for specific criteria pollutants. Because the concentration standards were set at a level that protects public health with an adequate margin of safety, these emissions thresholds are regarded as conservative and would overstate an individual project's contribution to health risks.

Table 4.2.E lists the CEQA significance thresholds for construction and operational emissions established for the SCAB.

Table 4.2.E: Regional Thresholds for Construction and Operational Emissions

Emissions Source	Pollutant Emissions Threshold (lbs/day)					
	VOC	NO _x	CO	PM ₁₀	PM _{2.5}	SO _x
Construction	75	100	550	150	55	150
Operations	55	55	550	150	55	150

Source: SCAQMD. Air Quality Significance Thresholds. Website: <http://www.aqmd.gov/docs/default-source/ceqa/handbook/scaqmd-air-quality-significance-thresholds.pdf> (accessed December 2019).

CO = carbon monoxide

lbs/day = pounds per day

NO_x = nitrogen oxides

PM₁₀ = particulate matter less than 10 microns in size

PM_{2.5} = particulate matter less than 2.5 microns in size

SCAQMD = South Coast Air Quality Management District

SO_x = sulfur oxides

VOC = volatile organic compounds

Projects in the SCAB with construction- or operation-related emissions that exceed any of their respective emission thresholds would be considered significant under SCAQMD guidelines. These thresholds, which SCAQMD developed and that apply throughout the SCAB, apply as both project and cumulative thresholds. If a project exceeds these standards, it is considered to have a project-specific and cumulative impact.

4.2.4.2 Localized Impacts Analysis

The SCAQMD published its *Final Localized Significance Threshold Methodology* in July 2008, recommending that all air quality analyses include an assessment of air quality impacts to nearby sensitive receptors.¹ This guidance was used to analyze potential localized air quality impacts associated with construction of the proposed project. Localized significance thresholds (LSTs) are developed based on the size or total area of the emission source, the ambient air quality in the

¹ SCAQMD. 2008. *Final Localized Significance Threshold Methodology*. July.



source receptor area, and the distance to the project. Sensitive receptors include residences, schools, hospitals, and similar uses that are sensitive to adverse air quality.

LSTs are based on the ambient concentrations of that pollutant within the project Source Receptor Area (SRA) and the distance to the nearest sensitive receptor. For the proposed project, the appropriate SRA for the LST is the nearby Central Orange County area (SRA 17). SCAQMD provides LST screening tables for 25, 50, 100, 200, and 500-meter source-receptor distances. As identified above, the closest sensitive receptors include the multi-family and single-family residences as close as 350 ft south of the project site. The SCAQMD has produced look-up tables for projects that disturb less than or equal to 5 acres daily. The SCAQMD has also issued guidance on applying the CalEEMod emissions software to LSTs for projects greater than 5 acres. Since CalEEMod calculates construction emissions based on the number of equipment hours and the maximum daily soil disturbance activity possible for each piece of equipment, based on the CalEEMod default list of equipment (i.e., four dozers, one grader, and one excavator) required for the proposed project, the maximum daily disturbed acreage is assumed to be approximately 1.5 acres per day. In order to determine the applicability of the SCAQMD's LST look-up tables for the minor amount of construction grading activities and the small amount of equipment utilized, it was assumed that the look-up table for the 2-acre LST threshold would be sufficient for the proposed residential and commercial mixed uses. Because a maximum of 1.5 acres of the project site may be subject to soil disturbance on the peak day of construction activity, the 1.5-acre thresholds would apply to the proposed project. Table 4.2.F lists the emissions thresholds that apply during project construction and operation.

Table 4.2.F: SCAQMD LST Thresholds (lbs/day)

Emissions Source	Pollutant Emissions Threshold (lbs/day)			
	NO _x	CO	PM ₁₀	PM _{2.5}
Construction (1.5-acre, 350-foot distance)	113.1	1,408.3	33.7	10.9
Operations (5-acre, 350-foot distance)	181.5	2,599.5	14.5	4.3

Source: SCAQMD. *Final Localized Significance Threshold Methodology* (July 2008).

CO = carbon monoxide

lbs/day = pounds per day

LST = localized significance threshold

NO_x = nitrogen oxides

PM₁₀ = particulate matter less than 10 microns in size

PM_{2.5} = particulate matter less than 2.5 microns in size

SCAQMD = South Coast Air Quality Management District

4.2.4.3 Local Microscale Concentration Standards

The significance of localized project impacts under CEQA depends on whether ambient CO levels in the vicinity of the project are above or below State and federal CO standards. Because ambient CO levels are below the standards throughout the SCAB, a project would be considered to have a significant CO impact if project emissions result in an exceedance of one or more of the 1-hour or 8-hour standards. The following are applicable local emission concentration standards for CO:

- California State 1-hour CO standard of 20 ppm
- California State 8-hour CO standard of 9 ppm



4.2.5 Project Impacts

Threshold 4.2.1: Would the project conflict with or obstruct implementation of the applicable air quality plan?

Less Than Significant Impact. The SCAQMD's *CEQA Air Quality Handbook* (1993, currently being revised) indicates that consistency with the SCAG 2016 AQMP is affirmed when a project: (1) does not increase the frequency or severity of an air quality standards violation or cause a new violation; and (2) is consistent with the growth assumptions in the AQMP. As described further under Threshold 4.2.2 below, and shown in Tables 4.2.G through 4.2.J, the proposed project would result in short-term construction and long-term pollutant emissions that are less than the emissions thresholds established by the CEQA significant emissions thresholds established by SCAQMD; therefore, the proposed project would not increase the frequency or severity of any air quality standard violation or cause a new air quality standard violation.

The proposed project would require the approval of a Specific Plan Amendment to allow residential uses on the project site. The *CEQA Air Quality Handbook* indicates that consistency with AQMP growth assumptions must be analyzed for amended Specific Plans. The 2016 AQMP was prepared to accommodate growth and to reduce the high levels of pollutants within the areas under the jurisdiction of the SCAQMD. Projects that are considered to be consistent with the AQMP would not interfere with attainment because this growth is included in the projections utilized in the formulation of the 2016 AQMP. According to SCAG's 2016–2040 Final RTP/SCS, Orange County's population, households, and employment are forecast to increase by approximately 190,000 residents, 77,000 households, and 169,000 jobs, respectively, between 2020 and 2040.¹

The proposed project would result a net increase of 758 residents (0.4 percent of SCAG's projected population growth for the County from 2020 to 2040 of 190,400 residents) and 251 residential units (0.3 percent of SCAG's projected household growth for the County from 2020 to 2040 of 77,600 households). The proposed project would not conflict with the 2016 AQMP and, as such, would not jeopardize attainment of the CAAQS and NAAQS in the area under the jurisdiction of the SCAQMD. The proposed project's 251 residential units would provide housing for the population growth within the City anticipated in the AQMP. As the proposed project would contribute to local population and employment growth and associated VMT that is not anticipated for the project site in the existing Specific Plan, the proposed project would be incorporated into the growth projections prepared for the next AQMP. The actual population growth in the County is lower than what was projected in the current AQMP, and therefore, it is unlikely that the additional units from the proposed project would interfere with SCAQMD's goals for improving air quality in the region. The increases in population and housing resulting from the proposed project are not considered significant because they would not represent a substantial increase in population growth (less than a 2 percent increase in the City's total population and less than a 0.03 percent increase in the County's total population). Furthermore, as discussed above, emissions generated by the proposed

¹ Southern California Association of Governments (SCAG). 2016. *2016–2040 Final Regional Transportation Plan/Sustainable Communities Strategy*. Website: <http://scagrtppscs.net/Documents/2016/final/f2016 RTPSCS.pdf> (accessed December 17, 2019).



project would be below emissions thresholds established in SCAQMD's *Air Quality Significance Thresholds* and would result in less than significant air quality impacts.

Furthermore, the proposed project is consistent with the Air Quality Element of the City's General Plan because it, among other things, allows easy access to the commercial/retail land uses through its mixed-use design and the proximity of the residential and commercial uses; reduces vehicle emissions by increasing internal capture between residential and retail segments; complies with energy efficiency measures that promote conservation through Title 24; and complies with the adopted attainment standards for the SCAB.

Therefore, construction and operation of the proposed project would not have a significant short- or long-term impact on the region's ability to meet State and federal air quality standards. The proposed project would be consistent with the SCAQMD's AQMP and would not conflict with or obstruct implementation of the applicable air quality plan. No mitigation is required.

Threshold 4.2.2: **Would the project result in a cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under an applicable federal or state ambient air quality standard?**

Less Than Significant Impact. The SCAB is currently designated nonattainment for the federal and State standards for O₃ and PM_{2.5}. In addition, the SCAB is in nonattainment for the PM₁₀ standard. The SCAB's nonattainment status is attributed to the region's development history. Past, present, and future development projects contribute to the region's adverse air quality impacts on a cumulative basis. By its very nature, air pollution is largely a cumulative impact. No single project is sufficient in size to, by itself, result in nonattainment of AAQS. Instead, a project's individual emissions contribute to existing cumulatively significant adverse air quality impacts. If a project's contribution to the cumulative impact is considerable, then the project's impact on air quality would be considered significant.

In developing thresholds of significance for air pollutants, the SCAQMD considered the emission levels for which a project's individual emissions would be cumulatively considerable. If a project exceeds the identified significance thresholds, its emissions would be cumulatively considerable, resulting in significant adverse air quality impacts to the region's existing air quality conditions. Therefore, additional analysis to assess cumulative impacts is not necessary. The following analysis assesses the potential project-level air quality impacts associated with construction and operation of the proposed project.

Construction. During construction, short-term degradation of air quality may occur due to the release of particulate emissions generated by demolition, grading, paving, building, and other activities. Emissions from construction equipment are also anticipated and would include CO, NO_x, VOC, directly-emitted particulate matter (PM_{2.5} and PM₁₀), and TACs such as diesel exhaust particulate matter.



Project construction activities would include demolition, site preparation, grading, building construction, architectural coating, and paving activities. Construction-related effects on air quality from the proposed project would be greatest during the site preparation phase due to the disturbance of soils. If not properly controlled, these activities would temporarily generate particulate emissions. Sources of fugitive dust would include disturbed soils at the construction site. Unless properly controlled, vehicles leaving the site would deposit dirt and mud on local streets, which could be an additional source of airborne dust after it dries. PM₁₀ emissions would vary from day to day, depending on the nature and magnitude of construction activity and local weather conditions. PM₁₀ emissions would depend on soil moisture, silt content of soil, wind speed, and the amount of operating equipment. Larger dust particles would settle near the source, while fine particles would be dispersed over greater distances from the construction site.

Water or other soil stabilizers can be used to control dust, resulting in emission reductions of 50 percent or more. The SCAQMD has established Rule 403 (Fugitive Dust), which would require the Applicant/Developer to implement measures that would reduce the amount of particulate matter generated during the construction period.

In addition to dust-related PM₁₀ emissions, heavy trucks and construction equipment powered by gasoline and diesel engines would generate CO, SO₂, NO_x, VOCs and some soot particulate (PM_{2.5} and PM₁₀) in exhaust emissions. If construction activities were to increase traffic congestion in the area, CO and other emissions from traffic would increase slightly while those vehicles idle in traffic. These emissions would be temporary in nature and limited to the immediate area surrounding the construction site.

The tentative project construction schedule for the proposed residential, commercial, and retail development is 20 months. The project site is mostly flat and ready for site grading and construction. The proposed project would be developed in one phase with three sub-phases. Sub-Phase 1 would include the 20,800 sf of retail space, Sub-Phase 2 would include the 251 residential units, and Sub-Phase 3 would include a 120-room hotel and a 10-screen movie theater.

As specified in Regulatory Compliance Measures AQ-1 through AQ-4, construction of the proposed project would comply with SCAQMD standard conditions, including Rule 403 (Fugitive Dust) to control fugitive dust and Rule 1113 (Architectural Coatings) to control VOC emissions from paint. Compliance with SCAQMD standard conditions are regulatory requirements and were considered in the analysis of construction emissions.

The maximum daily emissions of VOCs, NO_x, SO_x, CO, PM₁₀, and PM_{2.5} that would result from construction of the proposed project are summarized in Table 4.2.G and compared to the SCAQMD regional significance thresholds. As shown in Table 4.2.G, construction emissions associated with the proposed project would not exceed the significance thresholds established by the SCAQMD for any of the criteria pollutants.



Table 4.2.G: Short-Term Regional Construction Emissions

Construction Sub-Phase	Total Regional Pollutant Emissions (lbs/day)							
	VOC	NO _x	CO	SO _x	Fugitive PM ₁₀	Exhaust PM ₁₀	Fugitive PM _{2.5}	Exhaust PM _{2.5}
Project								
Demolition	3.72	44.97	24.78	0.07	4.50	1.70	0.79	1.58
Site Preparation	4.17	42.48	22.25	0.04	7.25	2.20	3.93	2.02
Grading	4.55	50.26	32.78	0.06	3.61	2.18	1.46	2.00
Building Construction	5.22	39.25	42.07	0.12	5.73	1.50	1.54	1.40
Paving	1.77	11.17	15.10	0.02	0.17	0.57	0.04	0.52
Architectural Coatings	62.98	1.65	4.88	0.01	0.98	0.09	0.26	0.09
Project Peak Daily Emissions	62.98	50.26	42.07	0.12	9.45		5.95	
SCAQMD Thresholds	75.0	100.0	550.0	150.0	150.0		55.0	
Would the Project exceed SCAQMD Thresholds?	No	No	No	No	No		No	

Source: LSA (January 2020).

CO = carbon monoxide

lbs/day = pounds per day

NO_x = nitrogen oxides

PM₁₀ = particulate matter less than 10 microns in size

PM_{2.5} = particulate matter less than 2.5 microns in size

SCAQMD = South Coast Air Quality Management District

SO_x = sulfur oxides

VOC = volatile organic compounds

Fugitive dust emissions are generally associated with land clearing and exposure of soils to the air and wind, as well as cut-and-fill grading operations. Dust generated during construction varies substantially on a project-by-project basis, depending on the level of activity, the specific operations, and weather conditions at the time of construction. The proposed project would be required to comply with SCAQMD Rule 403 to control fugitive dust (see Regulatory Compliance Measure AQ-1, below). Architectural coatings contain volatile organic compounds (VOCs) that are an ozone (O₃) precursor. Application of architectural coatings for the proposed peak construction day is estimated to result in a peak of 63 pounds per day (lbs/day) of VOCs. However, the VOC emissions associated with the project would not exceed the SCAQMD VOC threshold of 75 lbs/day and would not contribute to significant construction-related air quality impacts.

As discussed above, according to SCAQMD guidance, projects that exceed the significance thresholds are considered by SCAQMD to result in cumulatively considerable air quality impacts. Conversely, projects that do not exceed the significance thresholds are generally not considered to result in cumulatively considerable air quality impacts. Therefore, based on the fact that emissions during construction of the proposed project would not exceed any of the air quality significance thresholds for any criteria pollutants, the proposed project would not have a cumulatively considerable air quality impact. Therefore, with compliance with regulatory requirements (as specified in Regulatory Compliance Measures AQ-1 through AQ-4), construction impacts related to the cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under applicable NAAQS or CAAQS would be less than significant, and no mitigation is required.



Operation. Long-term air pollutant emission impacts are those associated with the project's stationary sources and mobile sources. The proposed project would result in increases in both stationary and mobile-source emissions compared to existing conditions. Emission modeling conducted for the proposed project reflects compliance with SCAQMD Rule 445 and assumes there would be no woodstoves and any fireplaces would be gas powered. The modeling incorporates project design features such as photovoltaic energy for 30 percent of project power needs, use of energy efficient appliances, and water-efficient features. Project operations would result in VOC, NO_x, SO_x, CO, PM₁₀, and PM_{2.5} emissions from three primary sources: area source emissions, energy source emissions, and mobile source emissions, as described further below.

Area source emissions would be generated from the following sources:

- **Architectural Coating:** Over a period of time, the buildings that are part of the proposed project would generate emissions from the evaporation of solvents contained in paints, varnishes, primers, and other surface coatings used during maintenance activities.
- **Consumer Products:** Consumer products include but are not limited to detergents, cleaning compounds, polishes, personal care products, and lawn and garden products. When released in the atmosphere, many of these products contain organic compounds that can react to form O₃ and other photochemically reactive pollutants.
- **Landscape Maintenance Equipment:** Landscape maintenance equipment would generate emissions from fuel combustion and evaporation of unburned fuel. Equipment in this category would include lawnmowers, shredders/grinders, blowers, trimmers, chainsaws, and hedge trimmers used to maintain landscaping.

Energy source emissions include criteria pollutant emissions from the generation of electricity and consumption of natural gas. As specified in Regulatory Compliance Measure AQ-5, the project building components (e.g., windows, roof systems, electrical and lighting systems, and heating, ventilation, and air conditioning systems) would be designed in compliance with the 2019 Title 24 standards. Title 24 requires projects to implement energy efficiency measures that promote conservation. The 2019 Title 24 standards anticipate 30 percent less energy use for non-residential buildings and 53 percent less energy use for residential use due to lighting upgrades.

Project vehicle trips to and from the project site would generate mobile source emissions. Vehicles traveling on paved roads would be a source of fugitive emissions due to the generation of road dust and tire wear particulates. Mobile source emissions are dependent on both overall daily vehicle trip generation and the effect of the project on peak-hour traffic volumes and traffic operations in the vicinity of the project site. The project-related operational air quality emissions are primarily due to vehicle trips. According to the *Cypress City Center Traffic Impact Analysis* (LSA 2019), the proposed project is anticipated to generate a total of 4,978 average daily trips (ADT), with 164 a.m. peak-hour trips and 147 p.m. peak-hour trips.

The long-term operational emissions associated with the proposed project are shown in Table 4.2.H.



Table 4.2.H: Opening Year Regional Operational Emissions

Source	Pollutant Emissions (lbs/day)					
	VOC	NO _x	CO	SO _x	PM ₁₀	PM _{2.5}
Project						
Area	11.18	0.24	20.85	<0.01	0.12	0.12
Energy	0.28	2.49	1.79	0.02	0.19	0.19
Mobile	7.69	38.34	89.48	0.33	26.80	7.34
Total Project Emissions	19.15	41.07	112.12	0.35	27.10	7.65
SCAQMD Thresholds	55.00	55.00	550.00	150.00	150.00	55.00
Would the Project exceed SCAQMD Thresholds?	No	No	No	No	No	No

Source: Compiled by LSA (January 2020).

CO = carbon monoxide

lbs/day = pounds per day

NO_x = nitrogen oxides

PM_{2.5} = particulate matter less than 2.5 microns in size

PM₁₀ = particulate matter less than 10 microns in size

SCAQMD = South Coast Air Quality Management District

SO_x = sulfur oxides

VOC = volatile organic compounds

As shown in Table 4.2.H, project-related increases of all criteria pollutants would not exceed the corresponding SCAQMD daily emission thresholds for any criteria pollutants under project operation. In addition, the project would not result in a cumulatively considerable increase in emissions due to operation-related emissions. Therefore, operation of the proposed project would not violate any air quality standard or substantially contribute to an existing or projected air quality violation.

CO Hot Spot. CO hot spots are caused by vehicular emissions, primarily when idling at congested intersections. Based on the analysis presented below, a CO “hot-spot” analysis is not needed to determine whether a change in the level of service (LOS) of an intersection in the vicinity of the project site would have the potential to result in exceedance of either the CAAQS or NAAQS.

Vehicle emissions standards have become increasingly stringent in the last 20 years. Currently, the allowable CO emissions standard in California is a maximum of 3.4 grams/mile for passenger cars (there are requirements for certain vehicles that are more stringent). With the turnover of older vehicles, introduction of cleaner fuels, and implementation of increasingly sophisticated and efficient emissions control technologies, CO concentration in the SCAB is now designated as attainment. In addition, CO concentrations in the vicinity of the project site have steadily declined.

The analysis prepared for CO attainment in the SCAB by SCAQMD can be used to assist in evaluating the potential for CO exceedances in the SCAB. To establish a more accurate record of baseline CO concentrations affecting the SCAB, a CO “hot-spot” analysis was conducted by SCAQMD in 2003 for four busy intersections in Los Angeles at the peak morning and afternoon time periods. The busiest intersection evaluated was at Wilshire Boulevard and Veteran Avenue, which has a traffic volume of approximately 100,000 vehicles per day. This analysis did not predict any violation of CO standards. Based on the SCAQMD 2003 AQMP and the 1992 Federal Attainment Plan for Carbon Monoxide (1992 CO Plan), peak CO concentrations in the SCAB were a result of unusual meteorological and topographical conditions and not a result of traffic volumes and congestion at a particular intersection. Even if the traffic volumes of the proposed project were double or triple that of the



traffic volumes generated at the four busy intersections in Los Angeles, coupled with the ongoing improvements in ambient air quality, the project would not be capable of resulting in a CO “hot spot” at any study area intersections. Similar considerations are also employed by other Air Districts when evaluating potential CO concentration impacts. More specifically, the Bay Area Air Quality Management District (BAAQMD) concludes that under existing and future vehicle emission rates, a given project would have to increase traffic volumes at a single intersection by more than 44,000 vehicles per hour (vph)—or 24,000 vph where vertical and/or horizontal air does not mix—in order to generate a significant CO impact.

According to the project’s December 2019 *Traffic Impact Analysis*, the proposed project is anticipated to generate 4,978 ADT. Since the proposed project would not increase traffic volumes at any intersection to more than 100,000 vehicles per day (the volumes at the busiest intersection evaluated in SCAQMD’s hot spot analysis), there is no likelihood of the project traffic exceeding CO values. Because the proposed project would not produce the volume of traffic required to generate a CO “hot spot,” and due to the lack of traffic impacts and extremely low level of CO at surrounding intersections, CO emissions from operation of the proposed project would not expose sensitive receptors to substantial pollutant concentrations. Impacts related to CO hot spots would be less than significant, and no mitigation is required.

Threshold 4.2.3: Would the project expose sensitive receptors to substantial pollutant concentrations?

Less Than Significant Impact. Project construction and operation emissions were compared to the LST screening tables in SRA 17, based on a 350 ft source-receptor distance and a 1.5-acre size for construction emissions and 5-acre project size for operational emissions. The results of the LST analysis, summarized in Table 4.2.I and Table 4.2.J, indicate that the project would not result in an exceedance of SCAQMD LST during project construction or operation.

Table 4.2.I: Construction Localized Impacts Analysis

Emissions Sources	Pollutant Emissions (lbs/day)			
	NO _x	CO	PM ₁₀	PM _{2.5}
On-Site Emissions	50.2	32.0	9.2	5.9
LST Thresholds	113.1	1,408.3	33.7	10.9
Exceeds LSTs?	No	No	No	No

Source: Compiled by LSA (January 2020).

Note: Source Receptor Area – Central Orange County, 1.5 acres, receptors at 25 meters

CO = carbon monoxide

NO_x = nitrogen oxides

lbs/day = pounds per day

PM_{2.5} = particulate matter less than 2.5 microns in size

LST = local significance threshold

PM₁₀ = particulate matter less than 10 microns in size



Table 4.2.J: Long-Term Operational Localized Impacts Analysis

Emissions Sources	Pollutant Emissions (lbs/day)			
	NO _x	CO	PM ₁₀	PM _{2.5}
On-Site Emissions	2.2	25.3	1.5	0.5
LST Thresholds	181.5	2,599.5	14.5	4.3
Exceeds LSTs?	No	No	No	No

Source: Compiled by LSA (January 2020).

Note: Source Receptor Area – Central Orange County, 5 acres, receptors at 350 ft, on-site traffic 5 percent of total.

CO = carbon monoxide

NO_x = nitrogen oxides

ft = foot/feet

PM_{2.5} = particulate matter less than 2.5 microns in size

lbs/day = pounds per day

PM₁₀ = particulate matter less than 10 microns in size

LST = localized significance thresholds

Construction. Construction activities would result in localized exhaust emissions that have the potential to affect nearby sensitive receptors. In order to identify impacts to sensitive receptors, the SCAQMD recommends analyzing LSTs for construction. As discussed previously, sensitive receptors near the project site include existing single- and multi-family residential homes located approximately 350 ft south of the project site. Table 4.2.I shows that the localized construction emissions would not exceed the LSTs that apply to the project site. As shown in Table 4.2.I, construction emissions associated with the proposed project would not exceed the LSTs established by SCAQMD. Further, as specified in Regulatory Compliance Measure AQ-2 construction of the proposed project would comply with SCAQMD standard conditions, including Rule 403 (Fugitive Dust) to control fugitive dust. Compliance with SCAQMD standard conditions are regulatory requirements and were considered in the analysis of construction emissions. Because the project would not exceed the LSTs with compliance with regulatory requirements (and would be further reduced with implementation of Regulatory Compliance Measures AQ-1 through AQ-4), impacts related to exposure of sensitive receptors to substantial pollutant concentrations during project construction would be less than significant. No mitigation is required.

Operation. A project would generate localized exhaust emissions that have the potential to affect nearby sensitive receivers if the project includes stationary sources, or attracts mobile sources that may spend long periods queuing and idling at the site (e.g., warehouse or transfer facilities). As such, operational LSTs are not applicable to the proposed project. Although the proposed project does not include such uses, impacts associated with the operational localized emissions have been analyzed for disclosure purposes. Operational LSTs apply to CO, NO₂, PM₁₀, and PM_{2.5}.

Screening-level analysis of LST is recommended for operational activities at the project site only. Off-site vehicle trips are not included in the LST analysis. The CalEEMod model includes all operational emission for both on- and off-site. For a worst-case scenario assessment, the LST emissions shown in Table 4.2.J include all on-site project-related stationary and area sources and 5 percent of the project-related mobile sources, which is an estimate of the amount of project-related vehicle traffic that would occur on site. As shown in Appendix B, a total of 5 percent is considered conservative because 95 percent of the project-related vehicle trips would occur off site.



As discussed previously, sensitive receptors near the project site include existing single- and multi-family residential homes located approximately 350 ft south of the project site, and LSTs for receptors located at 107 meters were used in this analysis.

Table 4.2.J shows the maximum daily emissions for the project's operational activities compared with the SCAQMD LSTs for NO_x , CO, PM_{10} , and $\text{PM}_{2.5}$.

As shown in Table 4.2.J, project operational source emissions would not exceed LSTs established by the SCAQMD. Therefore, because the project would not exceed the LSTs established by the SCAQMD, localized emissions from operation of the proposed project would not expose any sensitive receptors to substantial pollutant concentrations, impacts would be less than significant, and no mitigation is required.

Threshold 4.2.4: Would the project result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?

Less Than Significant Impact.

Construction. Heavy-duty equipment on the project site during construction would emit odors, primarily from equipment exhaust. However, the construction activity would cease to occur after individual construction is completed. No other sources of objectionable odors would occur during construction of the proposed project, and no mitigation measures are required.

Operation. SCAQMD Rule 402 regarding nuisances states: "A person shall not discharge from any source whatsoever such quantities of air contaminants or other material which cause injury, detriment, nuisance, or annoyance to any considerable number of persons or to the public, or which endanger the comfort, repose, health or safety of any such persons or the public, or which cause, or have a natural tendency to cause, injury or damage to business or property."

Potential airborne odors could result from cooking activities associated with new restaurants and trash receptacles. These odors would be confined to the immediate vicinity of the project site and minimized by SCAQMD odor regulations and lids on trash receptacles. The proposed uses are not anticipated to emit any other types of objectionable odors. Therefore, operation of the proposed project would not result in other emissions (such as those leading to odors) adversely affecting a substantial number of people, and this impact would be less than significant. No mitigation is required.

4.2.6 Level of Significance Prior to Mitigation

Prior to mitigation, the proposed project would result in less than significant impacts. However, the following regulatory compliance measures are existing SCAQMD regulations that are applicable to the proposed project and are considered in the analysis of potential impacts related to air quality. The City of Cypress considers these requirements to be mandatory; therefore, they are not mitigation measures.



4.2.7 Regulatory Compliance Measures and Mitigation Measures

4.2.7.1 Regulatory Compliance Measures

The following Regulatory Compliance Measures pertaining to air quality are applicable to the proposed project.

Regulatory Compliance Measure AQ-1 **SCAQMD Rule 403.** During clearing, grading, earth moving, or excavation operations, excessive fugitive dust emissions shall be controlled by regular watering or other dust preventative measures by using the following procedures, in compliance with South Coast Air Quality Management District (SCAQMD) Rule 403 during construction.

- All material excavated or graded shall be sufficiently watered to prevent excessive amounts of dust. Watering shall occur at least twice daily with complete coverage, preferably in the late morning and after work is done for the day.
- All material transported on-site or off-site shall be either sufficiently watered or securely covered to prevent excessive amounts of dust.
- The area disturbed by clearing, grading, earth moving, or excavation operations shall be minimized so as to prevent excessive amounts of dust.
- These control techniques shall be indicated in project specifications. Compliance with this measure shall be subject to periodic site inspections by the City of Cypress (City).
- Visible dust beyond the property line emanating from the project shall be prevented to the maximum extent feasible.

Regulatory Compliance Measure AQ-2 All trucks that are to haul excavated or graded material shall comply with State Vehicle Code Section 23114, with special attention to Sections 23114(b)(F), (e)(2) and (e)(4) as amended, regarding the prevention of such material spilling onto public streets and roads.

Regulatory Compliance Measure AQ-3 Prior to approval of the project plans and specifications, the City of Cypress Director of Community Development, or designee, shall confirm that the construction bid packages specify:



- Contractors shall use high-pressure-low-volume paint applicators with a minimum transfer efficiency of at least 50 percent;
- Coatings and solvents that will be utilized have a volatile organic compound content lower than required under SCAQMD Rule 1113; and
- To the extent feasible, construction/building materials shall be composed of pre-painted materials.

Regulatory Compliance Measure AQ-4 The project shall comply with SCAQMD Rule 402.

Regulatory Compliance Measure AQ-5 The project shall meet the Statewide 2019 Building Energy Efficiency Standards, formally known as Title 24, Part 6.

4.2.7.2 Mitigation Measures

No mitigation is required for the proposed project.

4.2.8 Level of Significance after Mitigation

Implementation of Regulatory Compliance Measures AQ-1 through AQ-5 would further reduce project-related air quality impacts to a less than significant level. No significant and unavoidable impacts related to air quality would occur with implementation of these standard measures. All anticipated impacts related to air quality would be considered less than significant and no mitigation is required.

4.2.9 Cumulative Impacts

As defined in Section 15130 of the *State CEQA Guidelines*, cumulative impacts are the incremental effects of an individual project when viewed in connection with the effects of past, current, and probable future projects within the cumulative impact area for air quality. The cumulative impact area for air quality related to the proposed project is the SCAB.

Air pollution is inherently a cumulative type of impact measured across an air basin. The discussion under Threshold 4.2.2, above, includes an analysis of the proposed project's contribution to cumulative air impacts. To summarize the conclusion with respect to that analysis, the incremental effect of projects that do not exceed the project-specific thresholds are generally not considered to be cumulatively considerable. The proposed project's construction- and operation-related regional daily emissions are less than the SCAQMD significance thresholds for all criteria pollutants. In addition, adherence to SCAQMD rules and regulations on a project-by-project basis would substantially reduce potential impacts associated with the related projects and basin-wide air pollutant emissions. Therefore, the proposed project would not have a cumulatively considerable increase in emissions and the proposed project's cumulative air quality impacts would be less than significant.



4.3 BIOLOGICAL RESOURCES

This section describes the existing biological resources on and in the vicinity of the Cypress City Center project (proposed project) site, the potential impacts of the proposed project on those resources, and measures to mitigate any potentially significant impacts. Information presented in this section is based on Geographic Information System (GIS) data, the California Natural Diversity Database (CNDDB), and on the City of Cypress' (City) *Inventory of Landmark Trees* (July 1996). The literature review and CNDDB records search results are provided in Appendix C of this Environmental Impact Report (EIR).

4.3.1 Methodology

A literature review was conducted to determine the potential occurrence of special-status plant species and special-status animal species on or in the immediate vicinity of the project site. Database records from the California Department of Fish and Wildlife (CDFW), CNDDB – Rarefind 5 and the California Native Plant Society (CNPS) Online Inventory of Rare and Endangered Plants of California were utilized to assist in determining the existence or potential occurrence of any special-interest plant and animal species in or immediately adjacent to the project site. Similarly, LSA reviewed records from the United States Fish and Wildlife Service's (USFWS) Information for Planning and Consultation (IPaC) Online System¹ and the USFWS Critical Habitat Mapper² to determine the likelihood that candidate, threatened, and endangered species; crucial habitat; national wildlife refuges; and/or migratory birds were present on the site. The USFWS National Wetlands Inventory³ was reviewed to determine whether any wetlands or surface waters of the United States had been previously identified on the site. Database records for the Los Alamitos United States Geological Survey (USGS) 7.5-minute quadrangle were examined using the CNDDB and the CNPS electronic inventory. Sensitive species known by LSA biologists to occur in the general area were also considered.

4.3.2 Existing Environmental Setting

The approximately 13-acre project site is characterized by a paved parking lot, with existing light poles and various electrical utility boxes and lines. The edge condition along Katella Avenue and a portion of Siboney Street has been improved with a public sidewalk, fencing, and ornamental landscaping. The edge condition along Winners Circle has been improved with a public sidewalk and driveway access points, with no landscaping. The interior property is improved with a parking lot and limited ornamental landscaping. The project site is generally flat, and has been fully graded and disturbed. The urban landscaping within Cypress provides habitat for smaller rodents and birds. However, the frequent disruptions caused by urban activities and the frequent cultivation of such plant life make these plant communities less than an ideal habitat for wild animals.

¹ United States Fish and Wildlife Service (USFWS). 2019b. IPaC Information for Planning and Consultation. Website: <https://ecos.fws.gov/ipac/> (accessed November 6, 2019).

² USFWS. 2019c. National Wetlands Inventory. Wetlands Mapper. Website: <https://www.fws.gov/wetlands/data/Mapper.html> (accessed December 2019).

³ USFWS. 2019d. Wetlands. The National Wetlands Inventory. Website: <https://www.fws.gov/wetlands/> (accessed December 2019).



4.3.2.1 Plant Species

As described above, the majority of the project site is graded and unvegetated, with the exception of ornamental landscaping along the southern and western boundaries of the project site. These landscaped areas contain trees; however, none of the trees are designated as Landmark Trees according to the City's *Inventory of Landmark Trees* (July 1996). The results of the literature review and CNDDDB search did not identify any special-status plant species on the project site or in the vicinity of the project site. Appendix C contains the table that identifies those special-status plant species known to occur or that could potentially occur in the vicinity of the project site, and includes each species' probability of occurrence within the proposed construction footprint.

4.3.2.2 Animal Species

Animal populations are not known to occur on the project site. Potential animal species supported by the project site would typically be those found in developed, urban areas in Orange County, such as coyote (*Canis latrans*), desert cottontail (*Sylvilagus audubonii*), and California ground squirrel (*Otospermophilus beecheyi*). The project site lacks suitable habitat to support animal communities. Although some animal species are expected to periodically move about the project site, it is entirely surrounded by other development and does not function as a wildlife movement corridor or special linkage. The results of the literature review and CNDDDB search did not identify any special-status plant species on the project site or in the vicinity of the project site. Appendix C contains the table that identifies those special-status animal species known to occur or that could potentially occur in the vicinity of the project site, and includes each species' probability of occurrence within the proposed construction footprint.

4.3.2.3 On-Site Aquatic Resources

The project site is currently developed with a paved surface parking lot and does not contain any natural lakes, streams, or riparian habitat, nor hydric soils. No potential waters of the United States or CDFW jurisdictional areas are located on the project site. Therefore, it does not meet the minimum criteria for wetlands in accordance with the United States Army Corps of Engineers (USACE) Arid West Supplement Version 2.0¹ and is not a wetland pursuant to Section 404 of the CWA.

The California Fish and Game Code defines a "stream" (including creeks and rivers) as "a body of water that flows at least periodically or intermittently through a bed or channel having banks and supports fish or other aquatic life. This includes watercourses having surface or subsurface flow that supports or has supported riparian vegetation." The CDFW definition of a "lake" includes "natural lakes or man-made reservoirs." The project site does not contain any body of water that meets the definition of a stream or a lake in the California Fish and Game Code and, as such, would not be subject to regulation under Section 1602 of the Fish and Game Code.

¹ United States Army Corps of Engineers (USACE). 2008. Wetlands Regulatory Assistance Program. *Regional Supplement to the Corps of Engineers Wetland Delineation Manual: Arid West Region (Version 2.0)*. ERCD/EL TR-08-28. September.



4.3.3 Regulatory Setting

4.3.3.1 Federal Regulations

United States Endangered Species Act. The USFWS, pursuant to the Federal Endangered Species Act (FESA), protects endangered and threatened species. FESA defines an endangered species as a species in danger of extinction throughout all or a significant part of its range and a threatened species as one that is likely to become endangered in the foreseeable future. USFWS also identifies species proposed for listing as endangered or threatened. Other than for federal actions, there is no formal protection for candidate species under FESA. However, consultation with USFWS regarding species proposed for listing can prevent project delays that could occur if a species is listed prior to project completion.

Migratory Bird Treaty Act. The federal Migratory Bird Treaty Act (MBTA) governs the take, possession, import, export, transport, selling, purchasing, or bartering of migratory birds and their eggs, parts, and nests. Section 704 of the MBTA states that the Secretary of the Interior is authorized and directed to determine if, and by what means, the take of migratory birds should be allowed and to adopt suitable regulations permitting and governing take while ensuring that take is compatible with protection of the species. Most bird species are protected under the MBTA.

4.3.3.2 State Regulations

California Fish and Game Code. Under the California Fish and Game Code, it is unlawful to take, possess, or needlessly destroy any bird or the nests or eggs of any bird species except as otherwise provided in the California Fish and Game Code and its regulations. This code also specifically protects raptors, including owls. The CDFW considers a disturbance that results in nest abandonment or loss of reproductive effort as take. Disturbances of active nesting territories should be avoided during the nesting season.

California Endangered Species Act. The CDFW, through provisions of the California Administrative Code and policies formulated by the California Fish and Game Commission, regulates plant and animal species in danger of, or threatened with, extinction based on the list of endangered, threatened, and candidate species developed by the Fish and Game Commission. Endangered species are native species or subspecies of plants and animals that are in serious danger of becoming extinct throughout all or a significant part of their range. Threatened species are those species that, although not presently threatened with extinction, are likely to become endangered in the foreseeable future without special protection and management. Candidate species are species that the Fish and Game Commission has formally noticed as being under review for addition to the list of endangered or threatened species or as a species proposed for listing.

California Natural Diversity Database. The CDFW administers the CNDDb, which comprises lists of special-status plants, animals, and natural communities, including species listed under the California Endangered Species Act (CESA) and FESA, California Species of Special Concern, and USFWS Birds of Conservation Concern. Additional species, natural communities, and habitat types are designated as being of special interest because of their rarity (e.g., very localized distribution, few scattered occurrences) and/or threats to their existence, although there is no specific regulatory protection afforded to those species by listing in the CNDDb.



4.3.3.3 Regional Regulations

There are no regional regulations applicable to the proposed project.

4.3.3.4 Local Regulations

Landmark Tree Ordinance. The City has identified a number of Landmark Trees within its jurisdiction. The City's Landmark Tree Ordinance, as codified in Sections 17-17 through 17-27 of the City Municipal Code, requires a permit for the cutting, modification, destruction, or removal of Landmark Trees. Additionally, the Ordinance maintains that no structures can be constructed within 30 feet of a Landmark Tree without a permit from the Cypress City Council.

4.3.4 Thresholds of Significance

The thresholds for biological resources impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to biological resources if it would:

- Threshold 4.3.1:** Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or the U.S. Fish and Wildlife Service?
- Threshold 4.3.2:** Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Department of Fish and Wildlife or the U.S. Fish and Wildlife Service?
- Threshold 4.3.3:** Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?
- Threshold 4.3.4:** Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?
- Threshold 4.3.5:** Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?
- Threshold 4.3.6:** Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?



4.3.5 Project Impacts

Threshold 4.3.1: Would the project have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or the U.S. Fish and Wildlife Service?

No Impact. The project site is currently characterized by a paved asphalt surface parking lot. In its existing condition, the project site contains only a small amount of ornamental vegetation along Katella Avenue and a portion of Siboney Street. The disturbed condition of the project site is generally not suitable to support special-status plant or animal species.

Special-Status Habitat/Vegetation. The USFWS Critical Habitat for Threatened & Endangered Species map does not identify any locations of critical habitat within the project site. The closest known critical habitat is the Bolsa Chica Ecological Reserve, approximately 6.5 miles south of the project site.¹ According to the CNDDB, no sensitive plant species have been documented on the project site or in the project vicinity.

The project site is located within the Orange County Transportation Authority Natural Communities Conservation Plan/Habitat Conservation Plan (OCTA NCCP/HCP) that covers the entirety of Orange County. Only some portions of the Plan Area fall within a designated Permit Area, or the area in which OCTA would request authorization from CDFW and USFWS to issue permits due to potential project-related impacts to certain identified species. Because the project site does not fall within the Permit Area, the proposed project would not conflict with any local, regional, or State HCP. No special-status species are anticipated to be directly affected by the project due to the lack of suitable habitat on the project site. Therefore, no impacts to sensitive or special-status species would result from implementation of the proposed project, and no mitigation is required.

Threshold 4.3.2: Would the project have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Department of Fish and Wildlife or the U.S. Fish and Wildlife Service?

No Impact. The project site is highly disturbed and developed with an asphalt-paved parking lot and does not support any special-status or sensitive riparian habitat as identified in regional plans, policies, or regulations, or by the CDFW or USFWS. Therefore, no impacts related to riparian habitat or other sensitive natural communities identified in a local or regional plan would result from project implementation, and no mitigation is required.

Threshold 4.3.3: Would the project have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?

¹ USFWS. 2019a. Critical Habitat for Threatened & Endangered Species. Website: http://www.arcgis.com/home/webmap/viewer.html?url=https://services.arcgis.com/QVENGdaPbd4LUkLV/ArcGIS/rest/services/USFWS_Critical_Habitat/FeatureServer&source=sd (accessed December 6, 2019).



No Impact. According to the National Wetlands Inventory managed by USFWS, the project site does not contain federally protected wetlands. The project site is located entirely outside of streambeds, banks, and riparian habitat. No potential waters of the United States or CDFW jurisdictional areas are located on the project site.

Although construction activities have the potential to result in temporary indirect effects to water quality including a potential increase in erosion and sediment transport into downstream aquatic areas and the contamination of waters from construction equipment, these potential indirect effects to hydrology and water quality would be avoided or substantially minimized through the implementation of Best Management Practices (BMPs) and a Water Quality Management Plan as discussed in Section 4.8, Hydrology and Water Quality. Specifically, adherence to Regulatory Compliance Measure HYD-1, provided in Section 4.9, Hydrology and Water Quality, during construction would address erosion-related impacts during construction through implementation of construction site BMPs to avoid erosion and sedimentation impacts to downstream aquatic areas and water quality. As such, there would be no impacts on State or federally protected wetlands.

Threshold 4.3.4: Would the project interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?

Less Than Significant Impact. Due to the lack of sensitive or special-status species or their habitats on the project site, the project would not result in impacts on candidate, sensitive, or special-status animal species. The proposed project would avoid impacts on nesting resident and/or migratory birds either by avoiding vegetation removal during the avian nesting season (February 1 through August 31) or by implementing Regulatory Compliance Measure BIO-1. The proposed project has the potential to impact active migratory bird nests if and to the extent that those trees are removed during the avian nesting season and they contain nests. Regulatory Compliance Measure BIO-1, below, would address any impacts to nesting resident and/or migratory birds should it be necessary to conduct vegetation removal during the nesting season and nests are present. With implementation of Regulatory Compliance Measure BIO-1, the proposed project's potential impacts on nesting migratory birds would be less than significant.

The proposed project would avoid impacts on the nests of raptors (which are migratory birds) if the existing trees in the ornamental vegetation area are removed outside the raptor nesting season (February 1 through June 30) and they contain raptor nests. The proposed project has the potential to impact active raptor nests if and to the extent that (1) those ornamental trees are removed during the raptor nesting season, and (2) special-status or common species of raptors establish nests in the future in any of those ornamental trees prior to their removal. Regulatory Compliance Measure BIO-1, below, would also address any impact to nesting raptors should it be necessary to conduct vegetation removal during the nesting season and raptors are present. With implementation of Regulatory Compliance Measure BIO-1, the proposed project exhibits no potential to disrupt a wildlife corridor or in any way disrupt movement of native wildlife.

Threshold 4.3.5: Would the project conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?



Less Than Significant Impact. The Landmark Tree Ordinance in the City's Municipal Code protects designated landmark trees, which are specifically identified in the City's *Inventory of Landmark Trees* (July 1996). As shown in this inventory, there are no landmark trees on the project site. The removal of any on-site trees or vegetation would not conflict with the City's Landmark Tree Ordinance.

Per Article IV of the Municipal Code, Street Trees, any tree within the public right-of-way belongs to the City of Cypress. Any work to street trees conducted as part of the proposed project would be done in accordance with the City Council's adopted Parkway Tree Policy.

Therefore, through compliance with the local policies and ordinances relating to tree protection, any impacts to local street trees would be considered less than significant.

Threshold 4.3.6: Would the project conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?

No Impact. The OCTA's NCCP/HCP includes a Plan Area that covers the entirety of Orange County, including the City of Cypress. Only some portions of the Plan Area fall within a designated Permit Area, or the area in which OCTA would request authorization from CDFW and USFWS to issue permits due to potential project-related impacts to certain identified species. Because the project site does not fall within the Permit Area, the proposed project would not conflict with any local, regional, or State HCP. Therefore, the proposed project would result in no impacts related to conflict with an HCP, and no mitigation is required.

4.3.6 Level of Significance Prior to Mitigation

The proposed project would result in no impacts related to candidate, sensitive, or special-status wildlife species, riparian habitat and sensitive natural communities, wetlands, policies or ordinances protecting biological resources, and conflicts with an adopted HCP. Potential impacts to migratory birds and raptors and street trees would be considered less than significant. No mitigation is required.

4.3.7 Regulatory Compliance Measures and Mitigation Measures

4.3.7.1 Regulatory Compliance Measures

Regulatory Compliance Measure BIO-1 Nesting Bird Survey and Avoidance. If vegetation removal, construction, or grading activities are planned to occur within the active nesting bird season (February 1 through August 31), the City of Cypress, or designee, shall confirm that the Applicant/Developer has retained a qualified biologist who shall conduct a preconstruction nesting bird survey no more than 3 days prior to the start of such activities. The nesting bird survey shall include the work area and areas adjacent to the site (within 500 feet, as feasible) that could potentially be affected by project-related activities such as noise, vibration, increased



human activity, and dust, etc. For any active nest(s) identified, the qualified biologist shall establish an appropriate buffer zone around the active nest(s). The appropriate buffer shall be determined by the qualified biologist based on species, location, and the nature of the proposed activities. Project activities shall be avoided within the buffer zone until the nest is deemed no longer active, as determined by the qualified biologist.

4.3.7.2 Mitigation Measures

No mitigation measures are applicable to the proposed project.

4.3.8 Level of Significance after Mitigation

Potential impacts to biological resources from the proposed project would be addressed through compliance with Regulatory Compliance Measure BIO-1 and would be considered less than significant. The proposed project would have no significant and unavoidable adverse impacts related to biological resources.

4.3.9 Cumulative Impacts

As defined in the *State CEQA Guidelines*, cumulative impacts are the incremental effects of an individual project when viewed in connection with the effects of past, current, and probable future projects within the cumulative impact area for biological resources. The project site is heavily disturbed, with existing paving and light poles. Because the project site is located within the City of Cypress, the cumulative area for biological impacts is the City. As described above, the proposed project would have no impacts to federal and State listed species and waters of the United States or wetlands and would have less than significant effects on migratory birds and local tree policies. As the proposed project's impacts to biological resources would be limited, its contribution to cumulative biological impacts in consideration of the City of Cypress projects identified in Table 4.A, in Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures, would be considered less than significant.

As discussed earlier, the project site is located within the OCTA NCCP/HCP that covers the entirety of Orange County, including the City of Cypress. Only some portions of the Plan Area fall within a designated Permit Area, or the area in which OCTA would request authorization from CDFW and USFWS to issue permits due to potential project-related impacts to certain identified species. Additionally, the project site is not located within a designated habitat reserve and, therefore, the proposed project would not contribute to the loss of natural habitat in the City. The development of the proposed project would not result in the removal of any sensitive habitat species identified in the OCTA NCCP/HCP. Therefore, the proposed project would not contribute to the cumulative loss of biological resources, and impacts on biological resources would be less than cumulatively significant.



4.4 CULTURAL RESOURCES

This section provides a discussion of the existing cultural resource environment and an analysis of potential impacts from implementation of the Cypress City Center project (proposed project). Cultural resources are sites, buildings, structures, objects, and districts over 50 years old that may have traditional or cultural value for the historical significance they possess. This section summarizes information obtained from a record search at the South Central Coastal Information Center (SCCIC) of the California Historical Resources Information System (CHRIS) and an archaeological pedestrian survey of the project site. A cultural resources technical memorandum summarizing the results of the record search and archaeological pedestrian field survey are contained in a confidential appendix (Appendix D) of this Environmental Impact Report (EIR).

4.4.1 Methodology

A cultural resources record search was completed on January 9, 2020, at the SCCIC of the CHRIS at California State University, Fullerton. It included a review of all prehistoric and historic archaeological sites within a 0.25-mile radius of the project site, as well as a review of known cultural resource survey and excavation reports in that area. The California State Historic Resources Inventory (HRI), National Register of Historic Places (National Register), California Historical Landmarks (SHL), California Points of Historical Interest (SPHI), and various local historical registers were examined. An archaeological pedestrian field survey of the project site was conducted on January 14, 2020.

4.4.2 Existing Environmental Setting

The area that is now Cypress (including the project site) was prehistorically occupied by the Gabrielino Native American people. The project site is currently characterized by a paved parking lot with existing light poles and various electrical utility boxes and lines. Temporary existing uses on the project site include overflow parking and a variety of other temporary uses.

4.4.3 Regulatory Setting

4.4.3.1 Federal Regulations

No federal regulations are applicable to the proposed project.

4.4.3.2 State Regulations

California Health and Safety Code (HSC) Section 7050.5. California HSC Section 7050.5 states that in the event of discovery or recognition of any human remains in any location other than a dedicated cemetery, there shall be no further excavation or disturbance of the site or any nearby area reasonably suspected to overlie adjacent remains until the Coroner of the county in which the remains are discovered has determined whether or not the remains are subject to the Coroner's authority. If the human remains are of Native American origin, the Coroner must notify the Native American Heritage Commission (NAHC) within 24 hours of this identification. The NAHC will identify a Native American Most Likely Descendant (MLD) to inspect the site and provide recommendations for the proper treatment of the remains and associated grave goods.



Public Resources Code Section 5097.5. PRC Section 5097.5 provides for the protection of cultural resources and prohibits the removal, destruction, injury, or defacement of archaeological features on any lands under the jurisdiction of State or local authorities.

California Register of Historical Resources (PRC Section 5020 et seq.). State law also protects cultural resources by requiring evaluations of the significance of prehistoric and historic resources in CEQA documents. A cultural resource is an important historical resource if it meets any of the criteria found in *State CEQA Guidelines* Section 15064.5(a). These criteria are nearly identical to those for the National Register, which are listed above.

The SHPO maintains the California Register. Properties listed, or formally designated eligible for listing, on the National Register are nominated to the California Register and then selected to be listed on the California Register, as are State Landmarks and Points of Interest.

The California Register criteria are based on National Register criteria. For a property to be eligible for inclusion in the California Register, one or more of the following criteria must be met:

1. It is associated with the events that have made a significant contribution to the broad patterns of local or regional history, or the cultural heritage of California or the United States;
2. It is associated with the lives of persons important to local, California, or national history;
3. It embodies the distinctive characteristics of a type, period, region, or method of construction, or represents the work of a master, or possesses high artistic values; and/or
4. It has yielded, or has the potential to yield, information important to the prehistory or history of the local area, California, or the nation.

In addition to meeting one or more of the above criteria, the California Register requires that sufficient time has passed since a resource's period of significance to "obtain a scholarly perspective on the events or individuals associated with the resource." Fifty years is used as a general estimate of time needed to develop the perspective to understand the resource's significance (California Code of Regulations [CCR] 4852[d][2]).

The California Register also requires that a resource possess integrity, which is defined as "the authenticity of an historical resource's physical identity evidenced by the survival of characteristics that existed during the resource's period of significance" (California Office of Historic Preservation [OHP] 1999:2). To retain integrity, a resource should have its original location, design, setting, materials, workmanship, feeling, and association. Which of these factors is most important depends on the particular criterion under which the resource is considered eligible for listing (OHP 1999).

4.4.3.3 Regional Regulations

There are no regional regulations that are applicable to cultural resources relevant to the proposed project.



4.4.3.4 Local Regulations

Cypress General Plan. The Conservation/Open Space/Recreation (COSR) Element of the Cypress General Plan identifies goals and policies related to cultural resources (and includes references to paleontological resources). Goal COSR-5 is to “preserve Cypress’ archaeologic and paleontologic resources” through implementation of two policies: COSR-5.1 and COSR-5.2. Policy COSR-5.1 is “to update records of resource finds and locations when required” and COSR-5.2 states that “Prior to development in previously undeveloped areas, [the City will] require strict adherence to the CEQA guidelines for environmental documentation and mitigation measures where development will affect archaeological or paleontological resources.”

4.4.4 Thresholds of Significance

The thresholds for cultural resources impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City’s *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to cultural resources if it would:

- Threshold 4.4.1:** Cause a substantial adverse change in the significance of a historical resource pursuant to §15064.5?
- Threshold 4.4.2:** Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?
- Threshold 4.4.3:** Disturb any human remains, including those interred outside of dedicated cemeteries?

4.4.5 Project Impacts

- Threshold 4.4.1:** Would the project cause a substantial adverse change in the significance of a historical resource pursuant to §15064.5?

No Impact. The SCCIC record search results and archaeological pedestrian field survey identified no previously recorded cultural resources on or in soils on the project site. As such, there are no historical resources as defined in Section 15064.5 of the *State CEQA Guidelines* located within the project site. The proposed project will not cause a substantial adverse change in the significance of a historical resource, and no mitigation is required.

- Threshold 4.4.2:** Would the project cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?

Less Than Significant with Mitigation Incorporated. The SCCIC record search included the project site and the areas within 0.25 mile of the project site. No archaeological resources have been previously recorded within the project site. There has been one archaeological resource previously recorded within 0.25 mile of the project site, the historic-period Navy Golf Course in Seal Beach (P-30-176854). One previous study (an archaeological pedestrian field survey) has included the project site.



Historic-period site P-30-176854 is located approximately 0.25 mile southeast of the project site and, as such, will not be impacted by project-related construction activities. The archaeological pedestrian field survey did not identify any surficial archaeological cultural deposits within the project site. The project site is located within pre-development floodplains of rivers and creeks, which are subject to erosion from seasonal flooding. As a result of this seasonal flooding, the floodplain containing the project site would not have been conducive to the accumulation and preservation of intact archaeological cultural deposits. As such, there is a low likelihood of encountering intact buried archaeological deposits during ground-disturbing construction activities. However, there is a possibility that isolated archaeological cultural resources may be encountered during construction activities.

Mitigation Measure CUL-1 requires that a qualified professional archaeologist provide cultural resources awareness training prior to the commencement of ground-disturbing activities and that a qualified professional archaeologist be retained on-call in the event that construction personnel encounter any archaeological deposits and/or human remains during construction activities. If construction personnel encounter any archaeological deposits during construction activities, the on-call qualified professional archaeologist will be contacted to assess the nature of the find. When archaeological resources are assessed and/or protected as they are discovered, impacts to these resources would be less than significant. As such, implementation of Mitigation Measure CUL-1 would reduce the impact of the proposed project on the significance of archaeological resources to less than significant.

Threshold 4.4.3: Would the project disturb any human remains, including those interred outside of dedicated cemeteries?

Less Than Significant Impact. No previously identified human remains are present on the project site, and there are no facts or evidence indicating that Native Americans or people of European descent are buried on the project site. However, undiscovered human remains may be present below the ground surface on any property. Disturbing human remains could violate the State's Health and Safety Code as well as destroy the resource. Regulatory Compliance Measure CUL-1 requires compliance with the State's Health and Safety Code for the treatment of human remains. Adherence to regulatory standards included in Regulatory Compliance Measure CUL-1 would reduce the impact of the proposed project on human remains to less than significant. No mitigation is required.

4.4.6 Level of Significance Prior to Mitigation

No impacts to historical resources would occur. Prior to mitigation, the proposed project has the potential to result in significant impacts to unknown archaeological resources. With adherence to the regulatory standards in Regulatory Compliance Measure CUL-1, the project would result in less than significant impacts to previously undiscovered buried human remains.



4.4.7 Regulatory Compliance Measures and Mitigation Measures

4.4.7.1 Regulatory Compliance Measures

Regulatory Compliance Measure CUL-1

Human Remains. If human remains are encountered, State Health and Safety Code Section 7050.5 states that no further disturbance shall occur until the County Coroner has made a determination of origin and disposition pursuant to State PRC Section 5097.98. The County Coroner must be notified of the find immediately. If the remains are determined to be Native American, the County Coroner would notify the Native American Heritage Commission (NAHC), which would determine and notify a Most Likely Descendant (MLD). With the permission of the landowner or his/her authorized representative, the MLD may inspect the site of the discovery. The MLD shall complete the inspection and make recommendations or preferences for treatment within 48 hours of being granted access to the site. The MLD recommendations may include scientific removal and nondestructive analysis of human remains and items associated with Native American burials, preservation of Native American human remains and associated items in place, relinquishment of Native American human remains and associated items to the descendants for treatment, or any other culturally appropriate treatment.

4.4.7.2 Mitigation Measures

Mitigation Measure CUL-1

Archaeological Resources. Prior to the issuance of a grading permit, a qualified professional archaeologist shall be retained by the Applicant/Developer to provide cultural resources awareness training to construction personnel. The qualified professional archaeologist shall also be retained by the Applicant/Developer on an on-call basis. This training shall be in the form of a presentation and handout describing the types of possible archaeological deposits that may be encountered during construction activities; and the procedures that shall be used in the event of inadvertent discoveries of cultural resources during construction. In the event that construction personnel encounter any archaeological deposits during construction activities, the retained qualified professional archaeologist shall be contacted immediately. If any such resources are discovered,



contractors shall stop work in the immediate area of the find and contact the retained archaeologist to assess the nature of the find and determine if future studies and/or monitoring is appropriate. Upon completion of any monitoring activities, the archaeologist shall prepare a report to document the methods and results of monitoring activities. This report shall be submitted to the South Central Coastal Information Center (SCCIC).

4.4.8 Level of Significance after Mitigation

No impacts to historical resources would occur. With adherence to the regulatory standards in Regulatory Compliance Measure CUL-1, the project would result in less than significant impacts to previously undiscovered buried human remains. Mitigation Measure CUL-1 would reduce potential impacts to unknown archaeological resources to a less than significant level. No significant unavoidable impacts to archaeological resources would occur with implementation of this mitigation measure.

4.4.9 Cumulative Impacts

Potential impacts of the proposed project to unknown cultural resources, when combined with the impacts of past, present, and reasonably foreseeable projects in the City of Cypress, could contribute to a cumulatively significant impact due to the overall loss of historical and archaeological artifacts unique to the region.

Each development proposal received by the City is required to comply with the requirements of CEQA, including an environmental review, if applicable. If there were any potential for significant impacts to archaeological resources as a result of present or reasonably foreseeable projects in Cypress, an investigation would be required to determine the nature and extent of the resources and identify appropriate mitigation measures. When archaeological resources are assessed and/or protected as they are discovered, impacts to these resources are less than significant.

As such, implementation of Regulatory Compliance Measure CUL-1 and Mitigation Measure CUL-1 would ensure that the proposed project, together with cumulative projects, would not result in a significant cumulative impact to unique archaeological and historical resources.



4.5 ENERGY

This section discusses energy use resulting from implementation of the Cypress City Center Project (proposed project) and evaluates whether the proposed project would result in the wasteful, inefficient, or unnecessary consumption of energy resources or conflict with any applicable plans for renewable energy and energy efficiency. The energy use analysis in this section is based on information from the California Emissions Estimator Model (CalEEMod) version 2016.3.2 modeling results in Appendix B of this Environmental Impact Report (EIR).

4.5.1 Methodology

The analysis of electricity/natural gas usage is based on the CalEEMod modeling conducted by LSA (LSA 2019), which quantifies energy use for project operations. Fuel consumption (diesel fuel and gasoline) from vehicle trips during operation was estimated for the opening year (2022) of the proposed project based on trip estimates from the CalEEMod model and fuel efficiencies from the California Air Resources Board's (CARB) Emission FAcTion Model (EMFAC2017) model. Estimates of fuel consumption (diesel fuel and gasoline) from construction trucks and construction worker vehicles were based on trip estimates from the CalEEMod model and fuel efficiencies from the CARB EMFAC2017 model.

The analysis focuses on the four sources of energy that are relevant to the proposed project: electricity, natural gas, the equipment fuel necessary for project construction, and vehicle fuel necessary for project operations. For the purposes of this analysis, the amount of electricity, natural gas, construction fuel, and fuel use from operations are quantified and compared to that consumed in Orange County. The electricity/natural gas use of the proposed project is analyzed as a whole on an annual basis.

4.5.2 Existing Environmental Setting

4.5.2.1 Electricity

Electricity is a manmade resource. The production of electricity requires the consumption or conversion of energy resources (including water, wind, oil, gas, coal, solar, geothermal, and nuclear resources) into energy. Electricity is used for a variety of purposes (e.g., lighting, heating, cooling, and refrigeration, and for operating appliances, computers, electronics, machinery, and public transportation systems).¹

In 2017, California's electricity was generated primarily by natural gas (33.67 percent), coal (4.13 percent), large hydroelectric (14.72 percent), nuclear (9.08 percent), and renewable sources (29 percent). Total electric generation in California in 2017 was 292,039 gigawatt-hours (GWh), up 0.5 percent from the 2016 total generation of 290,567 GWh. In 2017, California produced approximately 70.7 percent and imported 29.3 percent of the electricity it used.²

¹ United States Energy Information Administration (EIA). 2019b. Electricity Explained. Website: <https://www.eia.gov/energyexplained/electricity/> (accessed December 9, 2019).

² California Energy Commission (CEC). 2019c. Notice of Request for Public Comments on the Draft Scoping Order for the 2019 Integrated Energy Policy Report. Docket No. 19-IEPR-01.



The project site is within the service territory of Southern California Edison (SCE). SCE provides electricity to more than 15 million people in a 50,000-square-mile (sq mi) area of Central, Coastal, and Southern California.¹ According to the California Energy Commission (CEC), total electricity consumption in the SCE service area in 2018 was 84,000 GWh. (28,617 GWh for the residential sector and 54,783 GWh for the non-residential sector). Total electricity consumption in Orange County in 2018 was 19,858 GWh (6,814 GWh for the residential sector and 13,044 GWh for the non-residential sector).²

Although electricity is used to power the parking lot lights on the project site, the amount of electricity that is used on an annual basis is unknown.

4.5.2.2 Natural Gas

Natural gas is a non-renewable fossil fuel. Fossil fuels are formed when layers of decomposing plant and animal matter are exposed to intense heat and pressure under the surface of the Earth over millions of years. Natural gas is a combustible mixture of hydrocarbon compounds (primarily methane) that is used as a fuel source. Natural gas is found in naturally occurring reservoirs in deep underground rock formations. Natural gas is used for a variety of uses (e.g., heating buildings, generating electricity, and powering appliances such as stoves, washing machines and dryers, gas fireplaces, and gas grills).³

Natural gas consumed in California is used for electricity generation (45 percent), residential uses (21 percent), industrial uses (25 percent), and commercial uses (9 percent). California continues to depend upon out-of-state imports for nearly 90 percent of its natural gas supply.⁴

The Southern California Gas Company (SoCalGas) is the natural gas service provider for the project site. SoCalGas provides natural gas to approximately 21.8 million people in a 24,000 sq mi service area throughout Central and Southern California, from Visalia to the Mexican border.⁵ According to the California Energy Commission (CEC), total natural gas consumption in the SoCalGas service area in 2018 was 5,156.1 million therms (2,147.4 million therms for the residential sector and 987.5 million therms for the commercial sector). Total natural gas consumption in Orange County in 2018 was 575.1 million therms (339.0 million therms for the residential sector and 236.1 therms for the non-residential sector).⁶

¹ Southern California Edison (SCE). 2019. About Us. Website: <https://www.sce.com/about-us/who-we-are> (accessed December 12, 2019).

² CEC. 2019a. Electricity Consumption by County. Website: <http://www.ecdms.energy.ca.gov/elecbycounty.aspx> (accessed December 12, 2019).

³ EIA. 2019c. Natural Gas Explained- Use of Natural Gas. Website: https://www.eia.gov/energyexplained/index.php?page=natural_gas_use (accessed December 9, 2019).

⁴ CEC. 2019d. Supply and Demand of Natural Gas in California. Website: https://www2.energy.ca.gov/almanac/naturalgas_data/overview.html (accessed December 9, 2019).

⁵ Southern California Gas Company (SoCalGas). 2019. About SoCalGas. Website: <https://www3.socalgas.com/about-us/company-profile> (accessed December 9, 2019).

⁶ CEC. 2019b. Gas Consumption by County. Website: <http://www.ecdms.energy.ca.gov/gasbycounty.aspx> (accessed December 12, 2019).



In its existing condition, no natural gas is currently used on the project site.

4.5.2.3 Petroleum/Transportation Energy

Petroleum is also a non-renewable fossil fuel. Petroleum is a thick, flammable, yellow-to-black mixture of gaseous, liquid, and solid hydrocarbons that occurs naturally beneath the earth's surface. Petroleum is primarily recovered by oil drilling. It is refined into a large number of consumer products, primarily fuel oil, gasoline, and diesel.

Gasoline is the most used transportation fuel in California, with 97 percent of all gasoline being consumed by light-duty cars, pickup trucks, and sport utility vehicles. In 2017, total gasoline consumption in California was 366,820 thousand barrels (15.4 billion gallons) or 1,853.5 trillion British Thermal Units (BTU).¹ Of the total gasoline consumption, 350,604 thousand barrels (14.7 billion gallons) or 1,771.6 trillion BTU were consumed for transportation.² Based on fuel consumption obtained from EMFAC2017, 160.5 million gallons of diesel and 1.3 billion gallons of gasoline were consumed from vehicle trips in Orange County in 2018.

4.5.3 Regulatory Setting

4.5.3.1 Federal Regulations

Corporate Average Fuel Economy (CAFE). Congress first passed the Corporate Average Fuel Economy law in 1975 to increase the fuel economy of cars and light-duty trucks. CAFE standards are federal regulations that are set to reduce energy consumed by on-road motor vehicles. The National Highway Traffic Safety Administration (NHTSA) regulates the standards and the United States Environmental Protection Agency (USEPA) measures vehicle fuel efficiency. The standards specify minimum fuel consumption efficiency standards for new automobiles sold in the United States. The law has become more stringent over time. The current standard is 27.5 miles per gallon (mpg) for passenger cars and 20.7 mpg for light-duty trucks.

On May 19, 2009, President Obama put in motion a new national policy to increase fuel economy for all new cars and trucks sold in the United States. On April 1, 2010, the USEPA and the United States Department of Transportation's (USDOT) NHTSA announced a joint final rule establishing a national program that would reduce greenhouse gas (GHG) emissions and improve fuel economy for new cars and trucks sold in the United States. The first phase of the national program applied to passenger cars, light-duty trucks, and medium-duty passenger vehicles for model years 2012 through 2016. This phase required these vehicles to meet a fuel economy standard of 35.5 mpg. The second phase applied to passenger cars, light-duty trucks, and medium-duty passenger vehicles for

¹ A British Thermal Unit (BTU) is defined as the amount of heat required to raise the temperature of one pound of water by one degree Fahrenheit.

² EIA. 2019a. California State Profile and Energy Estimates. Table F3: Motor gasoline consumption, price, and expenditure estimates, 2017. Website: https://www.eia.gov/state/seds/data.php?incfile=/state/seds/sep_fuel/html/fuel_mg.html&sid=CA (accessed December 12, 2019).



model years 2017 through 2025. This phase required these vehicles to meet an estimated fuel economy standard of 54.5 mpg.¹

On September 15, 2011, the USEPA and USDOT issued a final rule for the first national standards to improve fuel efficiency of medium- and heavy-duty trucks and buses, model years 2014 through 2018. For combination tractors, the agencies proposed engine and vehicle standards that would achieve up to a 20 percent reduction in fuel consumption by the 2018 model year. For heavy-duty pickup trucks and vans, the agencies proposed separate gasoline and diesel truck standards, which would achieve up to a 10 percent reduction for gasoline vehicles and a 15 percent reduction for diesel vehicles (12 and 17 percent, respectively, if accounting for air conditioning leakage). Lastly, for vocational vehicles, the engine and vehicle standards would achieve up to a 10 percent reduction in fuel consumption (USEPA 2019a). On October 25, 2016, the USEPA and USDOT issued Phase 2 of the national standards to improve fuel efficiency standards for medium- and heavy-duty trucks and buses for model years 2021 through 2027 to achieve vehicle fuel savings as high as 25 percent, depending on the vehicle category (USEPA 2019a).

Safer Affordable Fuel-Efficient Vehicles Rule. On August 2, 2018, the current Administration released a notice of proposed rulemaking, *The Safer Affordable Fuel-Efficient (SAFE) Vehicles Rule for Model Years 2021-2026 Passenger Cars and Light Trucks* (SAFE Vehicles Rule) to amend the CAFE and GHG emission standards established in 2012 for model years 2021 through 2026. The SAFE Vehicles Rule would decrease fuel economy and would withdraw the California Waiver for the California Advanced Clean Car program, Zero Emissions Vehicle mandate, and GHG emission standards for model years 2021 through 2026. Final rulemaking on the SAFE Vehicles Rule is pending.²

4.5.3.2 State Regulations

Assembly Bill 1575, Warren-Alquist Act. In 1975, largely in response to the oil crisis of the 1970s, the State Legislature adopted Assembly Bill (AB) 1575 (also known as the Warren-Alquist Act), which created the CEC. The statutory mission of the CEC is to forecast future energy needs; license power plants of 50 megawatts (MW) or larger; develop energy technologies and renewable energy resources; plan for and direct State responses to energy emergencies; and, perhaps most importantly, promote energy efficiency through the adoption and enforcement of appliance and building energy efficiency standards. AB 1575 also amended Public Resources Code (PRC) Section 21100(b)(3) and *State CEQA Guidelines* Section 15126.4 to require EIRs to include, where relevant, mitigation measures proposed to minimize the wasteful, inefficient, and unnecessary consumption of energy caused by a project. Thereafter, the State Resources Agency created Appendix F to the *State CEQA Guidelines*. Appendix F assists EIR preparers in determining whether a project will result in the inefficient, wasteful, and unnecessary consumption of energy. Appendix F of the *State CEQA Guidelines* also states that the goal of conserving energy implies the wise and

¹ National Highway Traffic Safety Administration (NHTSA). 2019a. Corporate Average Fuel Economy. Website: <https://www.nhtsa.gov/laws-regulations/corporate-average-fuel-economy> (accessed December 9, 2019).

² NHTSA. 2019b. The Safer Affordable Fuel-Efficient 'SAFE' Vehicles Rule. Website: <https://www.nhtsa.gov/corporate-average-fuel-economy/safe> (accessed December 9, 2019).



efficient use of energy and the means of achieving this goal, including (1) decreasing overall per capita energy consumption; (2) decreasing reliance on fossil fuels such as coal, natural gas, and oil; and (3) increasing reliance on renewable energy sources.

Senate Bill 1389, Energy: Planning and Forecasting. In 2002, the State Legislature passed Senate Bill (SB) 1389, which required the CEC to develop an integrated energy plan every 2 years for electricity, natural gas, and transportation fuels for the California Energy Policy Report. The plan calls for the State to assist in the transformation of the transportation system to improve air quality, reduce congestion, and increase the efficient use of fuel supplies with the least environmental and energy costs. To further this policy, the plan identifies a number of strategies, including assistance to public agencies and fleet operators in implementing incentive programs for zero emission vehicles (ZEVs) and their infrastructure needs, and encouragement of urban designs that reduce vehicle miles traveled (VMT) and accommodate pedestrian and bicycle access.

In compliance with the requirements of SB 1389, the CEC adopts an *Integrated Energy Policy Report* every 2 years and an update every other year. The most recently adopted reports include the *2017 Integrated Energy Policy Report* (CEC 2018a) and the *2018 Integrated Energy Policy Report Update* (CEC 2018b). The *2017 Integrated Energy Policy Report* provides the results of the CEC's assessments of a variety of energy issues facing California. Many of these issues will require action if the State is to meet its climate, energy, air quality, and other environmental goals while maintaining energy reliability and controlling costs. The *2017 Integrated Energy Policy Report* covers a broad range of topics, including implementation of SB 350, integrated resource planning, distributed energy resources, transportation electrification, solutions to increase resiliency in the electricity sector, energy efficiency, transportation electrification, barriers faced by disadvantaged communities, demand response, transmission and landscape-scale planning, the California Energy Demand Preliminary Forecast, the preliminary transportation energy demand forecast, renewable gas, updates on Southern California electricity reliability, natural gas outlook, and climate adaptation and resiliency. The *2018 Integrated Energy Policy Report Update* included a review of the implementation of California's energy policies and updated the 2017 California energy demand forecasts that were adopted as part of the *2017 Integrated Energy Policy Report* proceedings.

The CEC circulated the 2019 Integrated Energy Policy Report for public review in February 2019 and is anticipated to approve the report in February 2020.¹

Renewable Portfolio Standards. SB 1078 established the California Renewable Portfolio Standards program in 2002. SB 1078 initially required that 20 percent of electricity retail sales be served by renewable resources by 2017; however, this standard has become more stringent over time. In 2006, SB 107 accelerated the standard by requiring that the 20 percent mandate be met by 2010. In April 2011, SB 2 required that 33 percent of electricity retail sales be served by renewable resources by 2020. In 2015, SB 350 established tiered increases to the Renewable Portfolio Standards of 40 percent by 2024, 45 percent by 2027, and 50 percent by 2030. In 2018, SB 100 increased the

¹ CEC. 2019c. Notice of Request for Public Comments on the Draft Scoping Order for the 2019 Integrated Energy Policy Report. Docket No. 19-IEPR-01.



requirement to 60 percent by 2030 and required that all State's electricity to come from carbon-free resources by 2045. SB 100 took effect on January 1, 2019.¹

Title 24, California Building Code. Energy consumption by new buildings in California is regulated by the Building Energy Efficiency Standards, embodied in Title 24 of the California Code of Regulations (CCR), known as the California Building Code (CBC). The CEC first adopted the Building Energy Efficiency Standards for Residential and Nonresidential Buildings in 1978 in response to a legislative mandate to reduce energy consumption in the State. The CBC is updated every 3 years, and the current 2019 CBC went into effect on January 1, 2020. The efficiency standards apply to both new construction and rehabilitation of both residential and non-residential buildings, and regulate energy consumed for heating, cooling, ventilation, water heating, and lighting. The building efficiency standards are enforced through the local building permit process. Local government agencies may adopt and enforce energy standards for new buildings, provided these standards meet or exceed those provided in CCR Title 24.

California Green Building Standards Code (CALGreen Code). In 2010, the California Building Standards Commission (CBSC) adopted Part 11 of the Title 24 Building Energy Efficiency Standards, referred to as the California Green Building Standards Code (CALGreen Code). The CALGreen Code took effect on January 1, 2011. The CALGreen Code is updated on a regular basis, with the most recent update consisting of the 2019 CALGreen Code standards that became effective January 1, 2020. The CALGreen Code established mandatory measures for residential and non-residential building construction and encouraged sustainable construction practices in the following five categories: (1) planning and design, (2) energy efficiency, (3) water efficiency and conservation, (4) material conservation and resource efficiency, and (5) indoor environmental quality. Although the CALGreen Code was adopted as part of the State's efforts to reduce GHG emissions, the CALGreen Code standards have co-benefits of reducing energy consumption from residential and non-residential buildings subject to the standard.

California Energy Efficiency Strategic Plan. On September 18, 2008, the California Public Utilities Commission (CPUC) adopted California's first Long-Term Energy Efficiency Strategic Plan, presenting a roadmap for energy efficiency in California (CPUC 2008). The Plan articulates a long-term vision and goals for each economic sector and identifies specific near-term, mid-term, and long-term strategies to assist in achieving those goals. The Plan also reiterates the following four specific programmatic goals known as the "Big Bold Energy Efficiency Strategies" that were established by the CPUC in Decisions D.07-10-032 and D.07-12-051:

- All new residential construction will be zero net energy (ZNE) by 2020.
- All new commercial construction will be ZNE by 2030.
- 50 percent of commercial buildings will be retrofitted to ZNE by 2030.
- 50 percent of new major renovations of State buildings will be ZNE by 2025.

¹ California Public Utilities Commission (CPUC). 2019. Renewables Portfolio Standard (RPS) Program. Website: <https://www.cpuc.ca.gov/rps/> (accessed December 9, 2019).



4.5.3.3 Regional Regulations

There are no regional energy regulations that apply to the proposed project.

4.5.3.4 Local Regulations

Cypress Municipal Code. The City of Cypress (City) has adopted the 2019 California Green Building Standards Code (CALGreen Code) and incorporated the CALGreen Code by reference into the City Municipal Code (Chapter 5, Buildings, Article 1, Building Code, Section 5-1 California Building Codes – Adopted).

Cypress General Plan Conservation/Open Space/Recreation Element. The following goals and policies are applicable to the proposed project:

COSR-3: Conserve energy resources through the use of available technology and conservation practices.

COSR-3.1: Encourage innovative site planning and building designs that minimize energy consumption by taking advantage of sun/shade patterns, prevailing winds, landscaping, and building materials.

COSR-3.2: Encourage new development and existing structures to install energy saving features.

4.5.4 Thresholds of Significance

The thresholds for energy impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to energy if it would:

Threshold 4.5.1: Result in a potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?

Threshold 4.5.2: Conflict with or obstruct a state or local plan for renewable energy or energy efficiency?

4.5.5 Project Impacts

Threshold 4.5.1: Would the project result in a potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?

Less Than Significant Impact.

Construction. Construction of the proposed project is anticipated to last 20 months, and would require energy for activities such as the manufacture and transportation of building materials, demolition and grading activities, and building construction. Construction of the proposed project



would require electricity to power construction-related equipment. Construction of the proposed project would not involve the consumption of natural gas. The construction-related equipment would not be powered by natural gas, and no natural gas demand is anticipated during construction.

Transportation energy represents the largest energy use during construction and would occur from the transport and use of construction equipment, delivery vehicles and haul trucks, and construction worker vehicles that would use petroleum fuels (e.g., diesel fuel and/or gasoline). Therefore, the analysis of energy use during construction focuses on fuel consumption. Construction trucks and vendor trucks hauling materials to and from the project site would be anticipated to use diesel fuel, whereas construction workers traveling to and from the project site would be anticipated to use gasoline-powered vehicles. Fuel consumption from transportation uses depends on the type and number of trips, VMT, the fuel efficiency of the vehicles, and travel mode.

As indicated in Table 4.5.A, the project would consume approximately 72,347 gallons of diesel fuel and approximately 162,160 gallons of gasoline during construction, which would increase the annual construction generated fuel use in Orange County by approximately 0.05 percent for diesel fuel usage and approximately 0.01 percent for gasoline fuel usage. As such, project construction would have a negligible effect on local and regional energy supplies. Furthermore, impacts related to energy use during construction would be temporary and relatively small in comparison to Orange County's overall use of the State's available energy sources. No unusual project characteristics would necessitate the use of construction equipment that would be less energy efficient than at comparable construction sites in the region or the State.

Table 4.5.A: Proposed Project Energy Consumption Estimates

Energy Type	Annual Energy Consumption	Percentage Increase Countywide
Project Construction		
Diesel Fuel (total gallons)	72,347 gallons	0.05%
Gasoline (total gallons)	162,160 gallons	0.01%
Project Operation		
Electricity Consumption (kWh/year)	4,094,453 kWh	0.02%
Natural Gas Consumption (therms/year)	94,546 therms	0.04%
Automotive Fuel Consumption		
Gasoline (gallons/year)	407,128 gallons	0.03%
Diesel Fuel (gallons/year)	26,198 gallons	0.02%

Source: Compiled by LSA (December 2019).

kWh = kilowatt-hours

For these reasons, fuel consumption during construction would not be any more inefficient, wasteful, or unnecessary than other similar development projects of this nature, and impacts would be less than significant. No mitigation is required.

Operation. Energy use consumed by the proposed project would be associated with natural gas use, electricity consumption, and fuel used for vehicle trips associated with the project. As shown in Table 4.5.A, the estimated potential increase in electricity demand associated with the operation of the proposed project is 4,094,543 kWh per year. Total electricity demand in Orange County in 2018



was approximately 19,858,000,000 kWh. Therefore, operation of the proposed project would increase the annual electricity consumption in Orange County by approximately 0.02 percent.

As shown in Table 4.5.A, the estimated potential increase in natural gas demand associated with the proposed project is 94,546 therms per year. Total natural gas consumption in Orange County in 2018 was 236,102,647 therms. Therefore, operation of the proposed project would negligibly increase the annual natural gas consumption in Orange County by approximately 0.04 percent.

Electrical and natural gas demand associated with project operations would not be considered inefficient, wasteful, or unnecessary in comparison to other similar developments in the region. Furthermore, the proposed project would not conflict with or obstruct a State or local plan for renewable energy or energy efficiency. The project would be required to adhere to all federal, State, and local requirements for energy efficiency, including the Title 24 standards. Title 24 building energy efficiency standards establish minimum efficiency standards related to various building features, including appliances, water and space heating and cooling equipment, building insulation and roofing, and lighting. Compliance with Title 24 standards is required as identified in Regulatory Compliance Measure E-1, which would significantly reduce energy usage. Impacts are considered less than significant, and no mitigation is required.

The proposed project would also result in energy usage associated with gasoline and diesel fuel consumed by project-related vehicle trips. As shown in Table 4.5.A, fuel use associated with the vehicle trips generated by the proposed project is estimated at 407,128 gallons of gasoline and 26,198 gallons of diesel fuel per year. The amount of operational fuel use was estimated using CARB's EMFAC2017 model, which provided projections for typical daily fuel usage in Orange County. This analysis conservatively assumes that all vehicle trips generated as a result of project operation would be new to Orange County. Based on fuel consumption obtained from EMFAC2017, 160.5 million gallons of diesel and 1.3 billion gallons of gasoline were consumed from vehicle trips in Orange County in 2018. Therefore, operation of the proposed project would increase the annual gasoline and diesel fuel consumption in Orange County by approximately 0.03 percent and 0.2 percent, respectively. Fuel consumption associated with vehicle trips generated by project operations would not be considered inefficient, wasteful, or unnecessary in comparison to other similar developments in the region. The proposed project would increase internal trip capture between residential and retail segments through its mixed-use design. Additionally, the proposed project would facilitate transit use by providing a new dense, mixed-use development on an underutilized property along a major arterial street (Katella Avenue), which is already served by existing transit service. Furthermore, the project would not conflict with or obstruct a State or local plan for renewable energy or energy efficiency. Impacts are considered less than significant, and no mitigation is required.

Threshold 4.5.2: Would the project conflict with or obstruct a state or local plan for renewable energy or energy efficiency?

Less Than Significant Impact. In 2002, the Legislature passed SB 1389, which required the CEC to develop an integrated energy plan every two years for electricity, natural gas, and transportation fuels for the California Energy Policy Report. The plan calls for the State to assist in the transformation of the transportation system to improve air quality, reduce congestion, and increase



the efficient use of fuel supplies with the least environmental and energy costs. To further this policy, the plan identifies a number of strategies, including assistance to public agencies and fleet operators in implementing incentive programs for ZEVs and their infrastructure needs, and encouragement of urban designs that reduce VMT and accommodate pedestrian and bicycle access.

The CEC recently adopted the *2017 Integrated Energy Policy Report*¹ and the *2018 Integrated Energy Policy Report Update*.² The Integrated Energy Policy Report provides the results of the CEC's assessments of a variety of energy issues facing California. The City of Cypress relies on the State integrated energy plan and does not have its own local plan to address renewable energy or energy efficiency.

As indicated above, energy usage on the project site during construction would be temporary in nature and would be relatively small in comparison to the overall use in the County. In addition, energy usage associated with operation of the proposed project would be relatively small in comparison to the overall use in Orange County, and the State's available energy source. Therefore, energy impacts at the regional level would be negligible. Because California's energy conservation planning actions are conducted at a regional level, and because the proposed project's total impact on regional energy supplies would be minor, the proposed project would not conflict with or obstruct California's energy conservation plans as described in the CEC's Integrated Energy Policy Report. Additionally, as demonstrated above under Threshold 4.5.1, the proposed project would not result in the inefficient, wasteful, and unnecessary consumption of energy. Potential impacts related to conflict with or obstruction of a State or local plan for renewable energy or energy efficiency would be less than significant, and no mitigation is required.

4.5.6 Level of Significance Prior to Mitigation

Energy impacts related to the inefficient, wasteful, and unnecessary consumption of energy are considered less than significant, and no mitigation is required.

4.5.7 Regulatory Compliance Measures and Mitigation Measures

4.5.7.1 Regulatory Compliance Measures

The proposed project would comply with the following regulatory standard.

Regulatory Compliance Measure E-1 California Code of Regulations (CCR), Title 24. Prior to the issuance of building permits, the City of Cypress (City) Chief Building Official, or designee, shall confirm that the project design complies with the 2019 Building Energy Efficiency Standards (CCR Title 24) energy conservation and green building standards, as well as those listed in Part 11 (California Green Building Standards [CALGreen Code]). The City's Chief Building Official shall confirm that the project complies with the mandatory measures listed in the

¹ CEC. 2017. *2017 Integrated Energy Policy Report*. Publication Number: CEC-100-2017-001-CMF.

² CEC. 2018a. *2018 Integrated Energy Policy Report*. Publication Number: CEC-100-2018-001-V1.



CALGreen Code for residential and non-residential building construction.

4.5.7.2 Mitigation Measures

No mitigation is required for the proposed project.

4.5.8 Level of Significance after Mitigation

Construction and operational impacts related to energy use would be less than significant. No mitigation is required.

4.5.9 Cumulative Impacts

The geographic area for cumulative analysis of electricity is that of the SCE service area, while the geographic area for cumulative analysis of natural gas service is that of the SoCalGas service area. The proposed project would result in an increased services demand in electricity and natural gas. Although the proposed project would result in a net increase in demand for electricity, this increase would not require SCE to expand or construct infrastructure that could cause substantial environmental impacts. As discussed previously, the total annual electricity consumption in the SCE service area in 2017 was 84,291.6 GWh. By 2030, consumption is anticipated to increase by approximately 12,000 GWh for the low-demand scenario and by 22,000 GWh for the high-demand scenario.¹ While this forecast represents a large increase in electricity consumption, the proposed project's share of cumulative consumption would be negligible. The proposed project, in combination with cumulative development, is well within SCE's system-wide net annual increase in electricity supplies over the 2018 to 2030 period, and there are sufficient planned electricity supplies in the region for estimated net increases in energy demands.

Similarly, additional natural gas infrastructure is not anticipated due to cumulative development. Total natural gas consumption in the SoCalGas service area in 2018 was 5,156.1 million therms. Between 2018 and 2035, total natural gas consumption in the SoCalGas service area is forecast to remain steady for the low- and mid-demand scenarios and to increase by approximately 650 million therms in the high-demand scenario due to intense energy efficiency efforts.² The proposed project's share of cumulative consumption of natural gas in the SoCalGas service area would be negligible. It is anticipated that SoCalGas would be able to meet the natural gas demand of the related projects without additional facilities. In addition, both SCE and SoCalGas demand forecasts include the growth contemplated by the proposed project and the related projects. Increased energy efficiency to comply with building energy efficiency standards will reduce energy consumption on a per-square-foot basis. Furthermore, utility companies are required to increase their renewable energy sources to meet the Renewable Portfolio Standards mandate of 60 percent renewable supplies by 2030. SCE and SoCalGas plan to continue to provide reliable service to their customers and upgrade their distribution systems as necessary to meet future demand.

¹ CEC. 2018b. California Energy Demand, 2018–2030 Revised Forecast. Publication Number: CEC-200-2018-002-CMF. February. Website: <https://efiling.energy.ca.gov/getdocument.aspx?tn=223244> (accessed December 12, 2019).

² Ibid.



Transportation energy use would also increase; however, this transportation energy use would not represent a major amount of energy use when compared to the amount of existing development and to the total number of vehicle trips and VMT throughout Orange County and the region. The proposed project and related projects are required to comply with various federal and State government legislation to improve energy efficiency in buildings, equipment, and appliances, and reduce VMT.

Compliance with Regulatory Compliance Measure E-1 would ensure that the proposed project does not result in an inefficient, wasteful, and unnecessary consumption of energy. Therefore, the proposed project's contribution to impacts related to the inefficient, wasteful, and unnecessary consumption of energy would not be cumulatively considerable, and no mitigation is required.



4.6 GEOLOGY AND SOILS

This section provides a discussion of the existing geology and soils setting and an analysis of the Cypress City Center project's (proposed project) potential geology and soils impacts. This section also addresses potential impacts due to the local geology underlying the project site, as well as slope stability, ground settlement, soil conditions, grading, and regional and local seismic conditions. This section also evaluates potential impacts to paleontological resources. This section summarizes information provided in the *Geotechnical Due Diligence Study for Proposed Mixed-Use Development at NE Quadrant of Siboney Street and Katella Avenue, City of Cypress, California* (Geotechnical Assessment) (NMG Geotechnical, Inc. [NMG], June 13, 2019). This report is included as Appendix E to this Draft Environmental Impact Report (EIR). This section also incorporates data from the City of Cypress (City) General Plan (City of Cypress 2000), numerous State and federal studies of geologic and seismic hazards in the vicinity of the City, site-specific investigations in the project site, and field observations.

4.6.1 Methodology

To assess the impacts of the proposed project with respect to geologic and soil conditions, NMG conducted a Geotechnical Assessment and field explorations, and reviewed previous geotechnical reports prepared by others with respect to the project site. The discussion below describes the scope of the exploration, including methods used during site reconnaissance and the results of pertinent prior explorations, laboratory tests, and engineering analyses.

4.6.1.1 Background Research and Data Review

Existing geologic literature (i.e., geologic maps, boring logs, and other applicable data) was reviewed by NMG.

4.6.1.2 Site Reconnaissance

A site reconnaissance and a subsurface exploration of the project site were conducted by NMG. This included marking exploration and test locations for geology and soils that were analyzed in the Geotechnical Assessment.

4.6.1.3 Field Investigation





A preliminary field investigation was conducted by NMG to identify subsurface conditions on the project site related to soil types, groundwater, liquefaction, corrosive soils, settlement, and the potential need for remedial grading. As part of the field investigation, five small-diameter borings, at the locations shown on Figure 4.6.1, Boring, Well, and CPT Locations, were conducted on the project site to a maximum depth of 20 feet (ft) below the surface. One of the boring locations was converted to a groundwater observation well. Liquefaction analysis was performed using cone penetrometer (CPT) data from a prior study. All boring sites, wells, and CPT locations are shown in Figure 4.6.1.



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LOCATIONS ARE APPROXIMATE

LOCATIONS ARE APPROXIMATE

- | | | |
|---|---------------|--|
|  | HA-4 | Auger Boring |
|  | OW-1 | Boring and New Groundwater Well |
|  | MW-2 | Existing Groundwater Well |
|  | CPT-12 | Previous Cone Penetration Test
(Leighton, 2017) |

- **OW-1** Boring and New Groundwater Well

- **MW-2** Existing Groundwater Well

- ▲ CPT-12** Previous Cone Penetration Test
(Leighton, 2017)

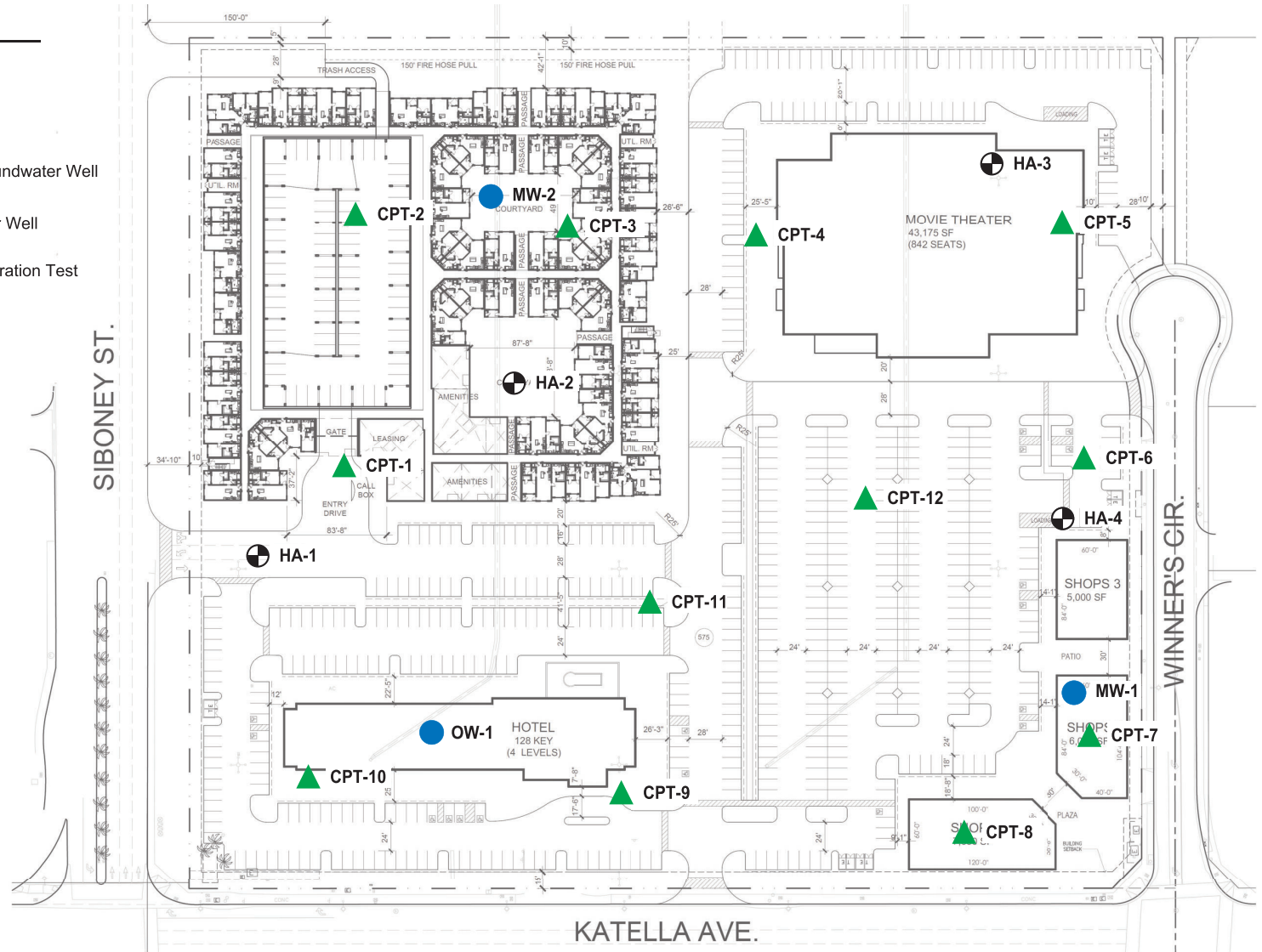


FIGURE 4.6.1

LSA



NO SCALE

SOURCE: NMG Geotechnical, Inc.

I:\SHO1901\G\Boring_Well_CPT_Locs.cdr (12/31/2019)

Cypress City Center
Boring, Well, and CPT Locations

Boring, Well, and CPT Locations



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4.6.1.4 Geotechnical Laboratory Testing/Analysis

Laboratory testing was conducted on soil samples collected during the field investigation. Tests were performed to analyze the soil's moisture content, in-place dry density and moisture content, maximum dry density and optimum moisture content, expansion index, shear strength, consolidation characteristics, grain size distribution, Atterberg limits, and organic content, as well as chemical activity.

Soils, geology, and seismic hazards, as identified in the Geotechnical Assessment, were assessed with respect to significance within the context of Appendix G to the *State CEQA Guidelines*.

To assess the impacts of the project with respect to paleontological resources, project plans, geologic maps of the project site, and relevant geological and paleontological literature were reviewed to determine which geologic units are present within the project site and whether fossils have been recovered within the project site or from those or similar geologic units elsewhere in the region. In addition, a search for known fossil localities was conducted at the Natural History Museum of Los Angeles County (LACM) to determine the status and extent of previously recorded paleontological resources within and surrounding the project site. A field survey was also conducted to identify any paleontological resources and to note the sediments at the surface.

4.6.2 Existing Environmental Setting

4.6.2.1 Project Site

The topography of the project site is generally flat, with an elevation range on the project site of between 22 and 25 ft above mean sea level. Variations in topography occur along the southerly property boundary, where there is some existing landscaping.

4.6.2.2 Regional Geology

The project site is located within the Los Angeles Basin, a northwest-trending alluviated lowland situated at the north end of the Peninsular Ranges geomorphic province of coastal Southern California. The Los Angeles Basin is subdivided into four primary structural blocks that are distinguished from one another by contrasting basement rock types and stratigraphy. More specifically, the project site is located within the east-central portion of the Downey Plain, a broad lowland area that comprises a large portion of the Central Block of the Los Angeles Basin. This plain is bounded by the Santa Monica Mountains to the north, the Puente Hills and Santa Ana Mountains to the northeast and east, and a northwest-trending alignment of hills and mesas to the west and southwest.

In the area of the project site, the soils that form this extensive alluvial plain are composed primarily of geologically young materials deposited as a result of sedimentation along the Santa Ana and San Gabriel Rivers, with additional materials contributed from smaller canyons that drain the adjoining upland areas to the northeast.



4.6.2.3 Local Geology and Subsurface Conditions

The area occupied by the southern portion of the City of Cypress is underlain by unconsolidated, generally fine-grained, Holocene-age alluvial floodplain deposits composed primarily of various combinations of silt, sand, and clay. Underlying these Holocene alluvial deposits are older, semi-consolidated to consolidated Quaternary-age sediments that extend to depths of 2,700 ft to greater than 4,200 ft below the surface.

The subsurface investigation revealed that the project site is underlain predominantly by approximately 100 ft of Holocene sediments and a total of approximately 2,600 ft of Quaternary sediments. These materials consist of interlayered sands and silts. The native alluvial materials described above are likely to be capped by several feet of Artificial Fill in most areas of the project site.

4.6.2.4 Local Groundwater Conditions

Information pertaining to the occurrence of groundwater within inland portions of Orange County has primarily been obtained from borehole logs prepared during installation of the numerous water wells throughout the area. In the City and surrounding areas, groundwater may occur within the upper 40 to 50 ft of Holocene-age sediments. This water typically occurs within thin layers of silty sand and sand at depths of between 5 and 50 ft below the surface. A publication from the California Division of Mines and Geology¹ indicates that the project site is located within an area where shallow groundwater (i.e., groundwater existing at a depth of 40 ft or less below the ground surface) would typically be expected to occur. That publication indicates that the historical high groundwater depth for the project site is approximately 10 ft below the surface.

The CPT sounding data in the Geotechnical Assessment indicate that static groundwater levels on the project site are very shallow, ranging from approximately 4.5 to 6 ft below the surface at the time of the field investigation. This depth range is consistent with the groundwater depths reported by recent investigations, indicating that the historic high groundwater of 10 ft below the surface is obsolete.

4.6.2.5 Fault Systems and Seismic Conditions

A potentially active fault is defined by the State as a fault with a history of movement within Pleistocene time (between 11,000 and 1.6 million years ago [Ma]). The active and potentially active faults are capable of producing potentially strong seismic shaking at the project site. It is anticipated that the project site will periodically experience ground acceleration as a result of earthquakes. The closest mapped active fault to the project site is the Newport-Inglewood Fault, located approximately 4.6 miles southwest of the project site. In addition, several other active faults are located in the vicinity of the project site, including the Puente Hills Blind Thrust Fault (6.1 miles to the northeast).

¹ California Division of Mines and Geology (CDMG), 1976, Environmental Geology of Orange County, California Open-File Report 79-8 LA.



No portion of the project site or larger study area in the Geotechnical Assessment is located within the boundaries of an “Earthquake Fault Zone,” as defined by the State of California in the Alquist-Priolo Earthquake Fault Zoning Act. Furthermore, the Cypress General Plan Safety Element indicates that no active faults have been identified within City boundaries.

Seismic shaking is characterized by the physical movement of the land surface during and subsequent to an earthquake. Seismic shaking has the potential to cause destruction and damage to buildings and property, including damage resulting from damaged or destroyed gas or electrical utility lines, disruption of surface drainage, blockage of surface seepage and groundwater flow, changes in groundwater flow, dislocation of street alignments, displacement of drainage channels and drains and possible loss of life. In addition, ground shaking can induce several kinds of secondary seismic effects, including liquefaction, differential settlement, and landslides.

The intensity of seismic shaking during an earthquake depends largely on the geologic foundation conditions of the materials composing the upper several hundred feet of the Earth’s surface. The greatest amplitudes and longest durations of ground shaking occur on thick, water-saturated, unconsolidated alluvial sediments, which may lead to liquefaction (as further described below). Ground shaking can also cause ground failure or deformation due to lurching and liquefaction.

Surface fault rupture refers to the displacement of the ground surface along a fault, which can occur during strong earthquakes. The potential for seismic hazards at the project site is a consequence of ground shaking caused by events on nearby active faults. However, as previously discussed, the project site is not located within a designated Alquist-Priolo Earthquake Fault Zone, so the possibility for surface fault rupture is low. The project site is, however, located approximately 4.6 miles to the northeast of an earthquake fault zone that has been established around the active traces of the Newport-Inglewood Fault.

4.6.2.6 Liquefaction and Lateral Spreading

Liquefaction occurs when saturated, cohesionless soils temporarily lose shear strength (liquefy) due to increased pore water pressures induced by strong ground motion during an earthquake. Intervals of loose sand may, therefore, be subject to liquefaction if these materials are or were to become submerged and also exposed to strong seismic ground shaking. Seismic ground shaking of relatively loose, granular soils that are saturated or submerged can cause the soils to liquefy and temporarily behave as a dense fluid. This loss of support can produce local ground failure such as settlement or lateral spreading that may damage overlying improvements.

Lateral spreading typically occurs as a form of horizontal displacement of relatively flat-lying alluvial material toward an open or “unconfined” face such as an open body of water, channel, or excavation. In soils, this movement is generally due to failure along a weak plane and is often associated with liquefaction.

As discussed in the Geotechnical Assessment, the project site is located within a Liquefaction Hazard Zone, as designated by the California Geological Survey. This zone extends well beyond the project site and encompasses all of the land area within the boundaries of the City of Cypress, as well as large portions of the adjacent Cities of Los Alamitos, Garden Grove, Stanton, Anaheim, and Buena



Park. The Safety Element of the City's General Plan identifies the project site as an area at a potentially high risk of liquefaction.

4.6.2.7 Subsidence

The phenomenon of widespread land sinking, or subsidence, is generally related to substantial overpumping of groundwater or petroleum reserves from deep underground reservoirs. Like most of northern Orange County, the City lies atop the Orange County Groundwater Basin (Orange County Basin). Although slight subsidence has been observed elsewhere in the Orange County Basin in Santa Ana (likely due to groundwater withdrawal) and in the Huntington Beach area (likely due to oil withdrawal), there is no recent history of subsidence in the project vicinity.¹ Groundwater levels and storage in the Orange County Basin are managed by the Orange County Water District (OCWD) in a manner that reduces the potential for land subsidence to occur.

4.6.2.8 Compressible/Collapsible Soils

Compressible soils are soils that consolidate when exposed to new loading, such as Artificial Fill or foundation loads. Soil collapse occurs when soils substantially decrease in volume following an increase in moisture content. The results of the subsurface investigation within the project site, as well as investigations conducted for previous reports, indicate that the majority of the project site is underlain by fill soil that extends to depths of 2 to 5 ft below the surface. In localized areas, this fill may extend as deep as 9 ft.

During the subsurface investigation, the presence of medium to firm native alluvial soils was noted from a depth of approximately 10 ft to a depth of approximately 30 ft below the existing ground surface.

4.6.2.9 Paleontological Resources

Results of the literature review indicate that the project site is located within the Peninsular Ranges Geomorphic Province, a 900-mile long northwest-southeast trending structural block that extends from the Transverse Ranges in the north to the tip of Baja California in the south and includes the Los Angeles Basin (California Geological Survey 2002; Norris and Webb 1976). This province is characterized by mountains and valleys that trend in a northwest-southeast direction, roughly parallel to the San Andreas Fault Zone (Norris and Webb 1976; Sharp 1976). Within this larger region, the project site is located in the Los Angeles Basin, a broad alluvial lowland bounded to the north and east by the San Gabriel and Santa Ana Mountains, respectively, and by the Pacific Ocean to the southwest (Yerkes et al. 1965). The basin is underlain by a structural depression that has discontinuously accumulated thousands of feet of marine and terrestrial deposits since the Late Cretaceous (approximately 100.5 Ma) (Yerkes et al. 1965). Surficial geologic mapping indicates that the project site contains Young Alluvial Fan Deposits, Unit 2 (Saucedo et al. 2016). Although Artificial Fill was not mapped, it was likely placed in certain areas of the project site during previous development. Ages for the geologic time intervals referenced herein are derived from the

¹ Metropolitan Water District of Southern California. 2007. Groundwater Assessment Study, Chapter IV – Groundwater Basin Reports, Orange County Basins – Orange County Basin, September. Website: <http://www.mwdh2o.com/mwdh2o/pages/yourwater/supply/groundwater/PDFs/OrangeCountyBasins/OrangeCountyBasin.pdf> (accessed April 8, 2015).



International Chronostratigraphic Chart prepared by the International Commission on Stratigraphy (Cohen et al. 2019).

Artificial Fill consists of sediments that have been removed from one location and transported to another location by human activity, rather than by natural means. The transportation distance can vary from a few feet to many miles, and composition is dependent on the source and purpose. Artificial Fill will sometimes contain modern debris such as asphalt, wood, bricks, concrete, metal, glass, plastic, and even plant material. While Artificial Fill may contain fossils, these fossils have been removed from their original location and are thus out of stratigraphic context. Therefore, they are not considered important for scientific study, and Artificial Fill has no paleontological sensitivity.

The Young Alluvial Fan Deposits, Unit 2 are Holocene to late Pleistocene in age (less than 126,000 years ago) and consist of poorly to moderately consolidated clay, silty clay, and sand (Saucedo et al. 2016). These sediments were eroded from higher elevations, carried by flooding streams and debris flows, and deposited in gently sloping fan-shapes at the base of the hills (Saucedo et al. 2016). Although Holocene (less than 11,700 years ago) deposits can contain remains of plants and animals, only those from the middle to early Holocene (4,200 to 11,700 years ago) are considered scientifically important (Society of Vertebrate Paleontology [SVP] 2010), and fossils from this time interval are not very common. These Holocene deposits overlie older, Pleistocene deposits, which have produced scientifically important fossils elsewhere in the region (Jefferson 1991a, 1991b; Miller 1971; Reynolds and Reynolds 1991). These older, Pleistocene deposits span the end of the Rancholabrean North American Land Mammal Age (NALMA), which dates from 11,000 to 240,000 years ago (Sanders et al. 2009) and was named for the Rancho La Brea fossil site in central Los Angeles. The presence of *Bison* defines the beginning of the Rancholabrean NALMA (Bell et al. 2004), but fossils from this time also include other large and small mammals, reptiles, fish, invertebrates, and plants (Jefferson 1991a, 1991b; Miller 1971; Reynolds and Reynolds 1991). There is a potential to find these types of fossils in the older sediments of this geologic unit, which may be encountered below a depth of approximately 10 ft. Therefore, these deposits are assigned a low paleontological sensitivity above a depth of 10 ft and a high sensitivity below that mark.

According to the locality search conducted by the LACM, there are no known fossil localities on the project site. However, the LACM states that it has a record of fossil localities from older, Pleistocene alluvial deposits (i.e., Young Alluvial Fan Deposits, Unit 2 at depth) near the project site. The closest locality, LACM 3757, is southwest of the project site south of 7th Street and east of Pacific Coast Highway. This locality produced specimens of eagle ray (*Myliobatis*), guitarfish (*Rhinobatoidea*), white shark (*Carcharodon*), blue shark (*Prionace*), surfperches (*Damalichthys* and *Rhacochilus*), croaker (*Genyonemus*), pond turtle (*Emys*), sea duck (*Chendytes*), loon (*Gavia*), dog (*Canis*), sea otter (*Enhydra*), horse (*Equus*), camel (*Hemiauchenia*), and pocket gopher (*Thomomys*). Farther to the west along 7th Street, west of Pacific Coast Highway, locality LACM 6746 produced a fossil mammoth (*Mammuthus*). To the west-southwest of the project site, locality LACM 7493, which is near the intersection of Pacific Coast Highway and Grand Avenue, produced a specimen of camel (*Camelidae*) at a depth of 8.5 ft below the surface. A copy of the results letter from the LACM is included in Appendix E.

The majority of the project site is paved; therefore, the field survey concentrated on areas of exposed ground around the perimeter of the project site. Visibility during the field survey was poor



(less than 10 percent) as many of the unpaved areas were landscaped and covered with non-native vegetation. Exposed sediment consisted of light brown silty sand, overlain by bird's eye gravel in some places (i.e., Artificial Fill). No native deposits or paleontological resources were noted during the field survey.

4.6.3 Regulatory Setting

4.6.3.1 Federal Regulations

There are no federal policies or regulations related to geology and soils that are applicable to the proposed project.

4.6.3.2 State Regulations

Alquist-Priolo Earthquake Fault Zoning Act (1972). The Alquist-Priolo Earthquake Fault Zoning Act of 1972 and updates (California PRC, Section 2621, et seq.) is the principal California State guidance to prevent the construction of habitable structures on the surface trace of active earthquake faults. If an active fault is found, a structure for human occupancy must be set back from the fault (generally 50 ft). The Alquist-Priolo Earthquake Fault Zoning Act only addresses the hazard of surface fault rupture; it does not consider other earthquake hazards. There are no known earthquake fault zones on or in the near vicinity of the project site; therefore, regulations recommended by the California Geological Survey (CGS) for investigations conducted in such zones do not specifically apply.

Seismic Hazard Mapping Act (1990). The Seismic Hazard Mapping Act (SHMA) was adopted by the State in 1990 to address the potential hazards posed by secondary effects of seismic activity, including strong ground shaking, soil liquefaction, and associated ground failure and seismically induced landslides. The CGS prepares and provides local governments with seismic hazard zone maps that identify areas susceptible to amplified shaking, liquefaction, earthquake-induced landslides, and other ground failures. The seismic hazard zones are referred to as "zones of required investigation" because site-specific geological investigations are required for construction projects located within these areas. Before a project can be permitted, a geologic investigation, evaluation, and written report must be prepared by a licensed geologist to demonstrate that the potential hazards can be successfully mitigated.

Public Resources Code. Section 5097.5 of the PRC provides for the protection of cultural and paleontological resources and prohibits the removal, destruction, injury, or defacement of archaeological and paleontological features on any lands under the jurisdiction of State or local authorities.

4.6.3.3 Local Regulations

City of Cypress Municipal Code. Building and construction in the City are subject to the regulations of the City of Cypress Municipal Code. California Code of Regulations (CCR), Title 24, Part 2, the California Building Code (CBC) (2019), provides minimum standards for building design in the State. Local codes are permitted to be more restrictive than Title 24, but not less restrictive. The procedures and limitations for the design of structures are based on site characteristics, occupancy type, configuration, structural system height, and seismic design category. The seismic ratings used



in the CBC are derived from the International Building Code specifications. Most of coastal Southern California, including the project site, is located in Seismic Design Category D. Construction activities are subject to occupational safety standards for excavation, shoring, and trenching as specified in the California Occupational Safety and Health Administration (Cal/OSHA) regulations (CCR, Title 8). In addition, the proposed project would adhere to the regulatory standards described in Regulatory Compliance Measure GEO-1, which includes the seismic and building standards in the City's Building Code, that adopt the CBC with amendments and modifications.

City of Cypress General Plan Conservation/Open Space/Recreation Element. The existing City of Cypress General Plan identifies goals and policies related to paleontological resources. Goal COSR-5 in the Conservation/Open Space/Recreation Element of the City's General Plan addresses paleontological resources (and potential resources) and indicates that conservation of the resources and investigation of potential resource areas is an important undertaking for connecting with the community's past (City of Cypress, 2000).

The following goal and policies apply to the proposed project:

- COSR-5:** Preserve Cypress' archaeologic and paleontological resources.
- COSR-5.1:** Update records of resource finds and locations when required.
- COSR-5.2:** Prior to development in previously undeveloped areas, require strict adherence to the CEQA guidelines for environmental documentation and mitigation measures where development will affect archaeological or paleontological resources.

4.6.4 Thresholds of Significance

The thresholds for geology and soils impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to geology and soils if it would:

- Threshold 4.6.1:** Directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:
- (i): Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidences of known fault? (Refer to Division of Mines and Geology Special Publication 42)
 - (ii): Strong seismic ground shaking?
 - (iii): Seismic-related ground failure, including liquefaction?
 - (iv): Landslides?



- Threshold 4.6.2:** Result in substantial soil erosion or the loss of topsoil?
- Threshold 4.6.3:** Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on-site or off-site landslides, lateral spreading, subsidence, liquefaction, or collapse?
- Threshold 4.6.4:** Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating direct or indirect substantial risks to life or property?
- Threshold 4.6.5:** Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?
- Threshold 4.6.6:** Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?

4.6.5 Project Impacts

Threshold 4.6.1(i): Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving: Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidences of known fault? (Refer to Division of Mines and Geology Special Publication 42)

No Impact. According to the California Department of Conservation 2010 Fault Activity Map, there are no known earthquake faults that run through the project site, nor is there any other evidence of a known fault that runs through the project site. Therefore, although the proposed project is in a seismically active region, it would not result in any impact related to the rupture of a known earthquake fault, and there would be no impact.

Threshold 4.6.1(ii): Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving: Strong seismic ground shaking?

Less Than Significant with Mitigation Incorporated. As with all of Southern California, the project site is subject to strong ground motion resulting from earthquakes on nearby faults. There are several faults in the vicinity of the project site that are capable of producing strong ground motion, including the Newport-Inglewood Fault, the Puente Hills Blind Thrust Fault, the San Joaquin Hills Thrust Fault, the Palos Verdes Fault, and the Whittier Fault. During an earthquake along any of these faults or other faults in the region, seismically induced ground shaking would be expected to occur. The severity of the shaking would be influenced by the magnitude of the earthquake, the distance of the project site to the seismic source, the soil conditions, the depth to groundwater, and the duration of the seismic event.



Peak ground acceleration (PGA) is a measure of earthquake acceleration on the ground and an important input parameter for earthquake engineering. Based on the Geotechnical Assessment, a design-level PGA of 0.55 g has been calculated for the project site. This acceleration is consistent with other areas in this region of California that are underlain by similar geologic materials and indicates that strong seismic ground shaking generated by seismic activity is considered a potentially significant impact that may affect people or structures associated with the proposed project.

Mitigation Measure GEO-1 requires the project Applicant/Developer to comply with the recommendations of the Geotechnical Assessment, which stipulates appropriate seismic design provisions that shall be implemented with project design and construction. The proposed project would adhere to the adopted City's Building Code, including the seismic standards therein, consistent with Regulatory Compliance Measure GEO-1. With the implementation of Mitigation Measure GEO-1 and adherence to the regulatory standards described in Regulatory Compliance Measure GEO-1, potential project impacts related to seismic ground shaking would be reduced to a less than significant level.

Threshold 4.6.1(iii): Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving: Seismic-related ground failure, including liquefaction?

Less Than Significant with Mitigation Incorporated. The secondary effects of seismic activity that are typically considered as potential hazards to a particular site include several types of ground failure. The general types of ground failure that can occur as a consequence of severe ground shaking include landsliding, ground subsidence, ground lurching, and shallow ground rupture, as well as liquefaction-induced vertical settlement, lateral spreading, and surface manifestation of liquefaction. The probability of the occurrence of each type of ground failure depends on the severity of the earthquake, distance from the causative fault, topography, soil and groundwater conditions, and other factors. Of these seismically induced ground failure modes, liquefaction-induced settlement and surface manifestation appear to be the only potential concerns with respect to the proposed project.

Liquefaction can cause settlement of the ground surface, settlement and tilting of engineered structures, flotation of buoyant buried structures, and fissuring of the ground surface. Assessment of liquefaction potential for a particular site requires knowledge of a number of regional and site-specific parameters, including the estimated design earthquake magnitude, the distance to the assumed causative fault, and the associated probable peak horizontal ground acceleration at the site, subsurface stratigraphy, and soil characteristics. Parameters such as distance to causative faults and estimated probable peak horizontal ground acceleration were determined using published references and online computer programs by the United States Geological Survey (USGS). Stratigraphy and soil characteristics were determined by means of a site-specific subsurface investigation combined with appropriate laboratory analysis of representative samples of on-site soils.



An analysis was performed using data from the previous CPT soundings conducted at the project site. As previously discussed, groundwater was observed at depths of between 4.5 and 6 ft below the ground surface. For purposes of the liquefaction analysis, the groundwater level was assumed to be 5 ft. Therefore, there is potential for liquefaction on the project site.

Many jurisdictions, including the Counties of Orange and Los Angeles, allow structural fortification of slabs and footings to mitigate the adverse effect of up to 4 inches of liquefaction-induced total settlement. Guidelines published by the CGS also suggest that structural mitigation is acceptable where vertical displacements of less than 4 inches are predicted (CGS Special Publication 117A, page 54). If liquefaction-induced settlement would exceed 4 inches, some form of ground improvement is required to reduce the potential total settlement to 4 inches or less. Typical ground improvement techniques include compaction grouting, installation of stone columns, and construction of reinforced earth zones beneath proposed structural areas.

Based on the results of the Geotechnical Assessment, the maximum estimated vertical settlement was calculated to be approximately 2.9 inches for the CPT locations within the project site. This is well within the commonly accepted limitations of structural mitigation described above (i.e., 4 inches).

Predicted liquefaction-induced total settlement with respect to most of the project site would be addressed by incorporating deep foundations or ground improvement for the larger buildings into the design (Mitigation Measure GEO-1). The best-suited ground improvement to mitigate settlement of the large structures would be stone columns or (Geopier brand) rammed aggregate piers (RAP) approximately 15 ft deep. Mitigation Measure GEO-1 also includes ground improvement recommendations (a combination of newly compacted fill and shallower ground improvement, such as aggregate and geogrid reinforcement) in the areas of the smaller retail buildings to mitigate potential impacts related to liquefaction-induced settlement. The deeper undocumented fill in the southeast corner of the project site (future retail shops area) would also be completely removed and replaced with engineered fill (Mitigation Measure GEO-1). With the implementation of Mitigation Measure GEO-1, the potential adverse effects of seismic-related ground failure including liquefaction would be less than significant.

Threshold 4.6.1(iv): Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving: Landslides?

No Impact. The project site and vicinity are relatively flat, and the site is not located within a zone of earthquake induced landslide as mapped by the CGS (1998). Historically, there have been no recorded landslides within the City's boundaries (City of Cypress, 2001, page 4.6-7). No landslides are anticipated as the result of the proposed project, and there would be no impact.

Threshold 4.6.2: Would the project result in substantial soil erosion or the loss of topsoil?

Less Than Significant Impact. Most of the site is covered by older degraded asphalt, with a small unpaved dirt area adjacent to the terminus of Winners Circle (cul-du-sac). The south and southwestern boundaries of the site along Katella Avenue consist of some landscaping, including mature eucalyptus trees, shrubs, and turf. The total surface area of these existing unpaved areas is



approximately 1 acre. As discussed in Section 4.9, Hydrology and Water Quality, during project construction activities, soil would be exposed and disturbed, drainage patterns would be temporarily altered during grading and other construction activities, and there would be an increased potential for soil erosion and siltation compared to existing conditions. Additionally, during a storm event, soil erosion and siltation could occur at an accelerated rate. As discussed above, the Construction General Permit requires preparation of a Storm Water Pollution Prevention Plan (SWPPP) (Regulatory Compliance Measure HYD-1, in Section 4.9, Hydrology and Water Quality). The SWPPP would detail Erosion Control and Sediment Control BMPs to be implemented during project construction to minimize erosion and retain sediment on site. With compliance with the requirements of the Construction General Permit and with implementation of the construction BMPs, construction impacts related to on-site erosion would be less than significant, and no mitigation is required.

As discussed in Section 4.9, Hydrology and Water Quality, the project would not change the impervious surface area on site (the site would consist of 12 acres of impervious surface area in the existing and proposed conditions). In the proposed condition, 12 acres on the project site would be impervious surface area and not prone to on-site erosion or siltation because no soil would be included in these areas. The remaining acreage on the approximately 13-acre project site would consist of pervious surface area, which would contain landscaping that would minimize on-site erosion and siltation by stabilizing the soil. Therefore, on-site erosion impacts would be minimal. For these reasons, operational impacts related to substantial on-site erosion would be less than significant, and no mitigation is required.

Threshold 4.6.3: **Would the project be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on-site or off-site landslides, lateral spreading, subsidence, liquefaction, or collapse?**

4.6.5.1 Landslides and Unstable Slopes

Less Than Significant Impact. Landslides and other forms of mass wasting, including mud flows, debris flows, and soil slips occur as soil moves downslope under the influence of gravity. Landslides are frequently triggered by intense rainfall or seismic shaking. Because the project site is located in a relatively flat area, landslides or other forms of natural slope instability do not represent a significant hazard to the project. In addition, as stated above, the site is not within a State-designated hazard zone for an earthquake-induced landslide. Therefore, potential impacts related to landslides would be less than significant, and no mitigation is required.

4.6.5.2 Lateral Spreading

Less Than Significant Impact. Lateral spreading often occurs on very gentle slopes or flat terrain. The dominant mode of movement is lateral extension accompanied by shear or tensile fracture. This failure is caused by liquefaction and is usually triggered by rapid ground motion, such as that experienced during an earthquake, but can also be artificially induced. When coherent material, either bedrock or soil, rests on materials that liquefy, the upper units may undergo fracturing and extension and may then subside, translate, rotate, disintegrate, or liquefy and flow. As discussed above, the Geotechnical Assessment indicates that lateral spreading is not a potential concern with



respect to the proposed project. Therefore, potential impacts related to lateral spreading would be less than significant, and no mitigation is required.

4.6.5.3 Subsidence

No Impact. Subsidence refers to broad-scale changes in the elevation of land. Common causes of land subsidence are pumping water, oil, and gas from underground reservoirs; dissolution of limestone aquifers (sinkholes); collapse of underground mines; drainage of organic soils; and initial wetting of dry soils (hydrocompaction). Subsidence is also caused by heavy loads generated by large earthmoving equipment. The project site is not located within an area of known subsidence that may be associated with groundwater, peat loss, or oil extraction. Therefore, the proposed project would not be subject to potential geotechnical hazards related to subsidence, and no mitigation is required.

4.6.5.4 Liquefaction and Compressible/Collapsible Soils

Less Than Significant with Mitigation Incorporated. As discussed in detail under Threshold 4.6.1(iii) above, implementation of Mitigation Measure GEO-1 and adherence to the regulatory standards described in Regulatory Compliance Measure GEO-1 would be required to address the proposed project's impacts with respect to liquefaction and compressible soils. Provided that design and remedial grading, ground improvement (as necessary), and design of building foundation systems are performed in accordance with the applicable requirements in the CBC (adopted by the City as its Building Code with certain amendments), and current standards of practice in the area, excessive settlement resulting from liquefaction and compression of existing undocumented fill and native alluvial soils on the project site would be reduced to a less than significant level.

4.6.5.5 Wet Soils

Less Than Significant with Mitigation Incorporated. Due the presence of shallow groundwater, excavations deeper than 3–4 ft are likely to encounter groundwater and/or soft, wet soil. Implementation of Mitigation Measure GEO-1, which requires that the ground stabilization recommendations in the Geotechnical Assessment be implemented during grading and construction, would address soft ground conditions due to shallow groundwater. With implementation of Mitigation Measure GEO-1, the proposed project's impacts related to wet soils would be less than significant.

Threshold 4.6.4: **Would the project be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating direct or indirect substantial risks to life or property?**

Less Than Significant Impact. Expansive soils are soils that experience volumetric changes in response to increases or decreases in moisture content. The project site stratigraphy consists of Artificial Fill and Quaternary Alluvium (NMG 2019). These soil types have low shrink-swell potential and, therefore, are not susceptible to expansion. In the event that, following the completion of grading, it is determined that near-surface soils within building pad areas exhibit an elevated expansion potential, potential impact of those expansive soils would be addressed through design of structural foundations and floor slabs in compliance with applicable requirements in the CBC, as



adopted by the City of Cypress in its Municipal Code (Regulatory Compliance Measure GEO-1). Since the potential for expansive soils is low and any potential expansion would be addressed through compliance with applicable code requirements, the proposed project would not create substantial potential risks to life or property, and there would be less than significant impacts.

Threshold 4.6.5: Would the project have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?

No Impact. The proposed project would not include the use of septic tanks or alternative wastewater disposal systems because sanitary sewer and wastewater facilities are available in the vicinity of the project site. Therefore, the project would have no impact with respect to septic tanks or alternative wastewater disposal systems.

Threshold 4.6.6: Would the project directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?

Less Than Significant with Mitigation Incorporated. Ground disturbance associated with the various components of the proposed project is expected to extend to depths of 10 ft or less below the existing ground surface, with the exception of the rammed aggregate piers, which would be used for supports for the larger buildings (i.e., theater, five-story hotel, and apartment complex) (personal communication, Shea Properties, December 2019). The rammed aggregate piers are expected to extend to a depth of 15 ft below the existing surface (personal communication, Shea Properties, December 2019). The Young Alluvial Fan Deposits, Unit 2 that lie below surficial Artificial Fill within the project site have low paleontological sensitivity from the surface to a depth of 10 ft and high sensitivity below a depth of 10 ft. As such, the majority of project activities would remain in deposits with low paleontological sensitivity. Although the rammed aggregate piers are expected to extend up to 5 ft into deposits with high paleontological sensitivity, drilling for aggregate piers has a limited impact area and presents challenges to collecting fossils and the contextual information necessary for scientific importance. Considering the paleontological sensitivity of the deposits in the project site and the excavation parameters, there is a potential for the proposed project to impact scientifically important paleontological resources. To mitigate adverse impacts to unknown, buried paleontological resources that may exist on site, Mitigation Measure GEO-2 requires that if paleontological resources are discovered during ground-disturbing activities, a qualified paleontologist shall be contacted to assess the discovery for scientific importance. The qualified paleontologist shall then make recommendations regarding treatment and disposition of the discovery, the need for paleontological monitoring, and preparation of the appropriate report. Implementation of Mitigation Measure GEO-2 would ensure that impacts to paleontological resources would be reduced to a level that is less than significant.

4.6.6 Level of Significance Prior to Mitigation

The potential for surface fault rupture, erosion, subsidence, landslides, lateral spreading, and expansive soil is less than significant, and no mitigation is required. The potential impacts related to seismic shaking, liquefaction, settlement due to undocumented fill, and wet soils would be



potentially significant prior to mitigation. The proposed project would also have potentially significant impacts on paleontological resources prior to the implementation of mitigation.

4.6.7 Regulatory Compliance Measures and Mitigation Measures

4.6.7.1 Regulatory Compliance Measures

The following Regulatory Compliance Measure is a requirement of the CBC that is applicable to the proposed project and is considered in the analysis of potential impacts related to geology and soils. The City of Cypress considers this requirement to be mandatory; therefore, it is not a mitigation measure.

Regulatory Compliance Measure GEO-1 California Building Code Compliance Seismic Standards. All structures shall be designed in accordance with the seismic parameters presented in the Geotechnical Assessment prepared for this project (NMG Geotechnical, Inc., 2019) and applicable sections of the most current California Building Code (CBC). Prior to the issuance of building permits for planned structures, the Project Soils Engineer and the City of Cypress Chief Building Official, or designee, shall review building plans to verify that the structural design conforms to the requirements of the Geotechnical Assessment and the City of Cypress Municipal Code.

4.6.7.2 Mitigation Measures

In addition to the regulatory requirements described above, the following mitigation measures would reduce potential impacts related to seismic ground shaking, liquefaction, compressible/collapsible soils, and paleontological resources to a less than significant level.

Mitigation Measure GEO-1 Compliance with the Recommendations in the Project Geotechnical Assessment. The Applicant/Developer's construction contractor shall implement the recommendations of the *Geotechnical Due Diligence Study for Proposed Mixed-Use Development at NE Quadrant of Siboney Street and Katella Avenue, City of Cypress, California* (NMG Geotechnical, June 2019; Geotechnical Assessment) prepared for the proposed project, as applicable to the satisfaction of the City of Cypress' (City) Chief Building Official or designee, including, but not limited to:

1. To address potential liquefaction potential and seismically induced settlement, stone columns or (Geopier brand) rammed aggregate piers (RAP) or equivalent ground improvement method



alternatives shall be used and installed to a depth of 15 feet (ft). Building areas where the ground is improved with RAPs or stone columns shall provide a minimum 2 ft thick layer of newly compacted fill. The smaller retail buildings may be supported on a combination of newly compacted fill and shallower ground improvement, such as aggregate and geogrid reinforcement. Fill material shall be a minimum of 5 ft below finish grade or 3 ft below the bottoms of foundations, whichever is deeper. The bottom of the excavation shall have a layer of geogrid, such as Tensar 130 or BX1515 and a minimum of 2 ft of aggregate base. The remaining fill may be compacted native soil.

2. The deeper undocumented fill in the southeast corner of the project site (future retail shops area) should be completely removed and replaced with engineered fill.
3. To address shallow groundwater and wet soil, some type of ground stabilization, such as cement treatment or aggregate or a combination of both shall be used. Geofabric or geogrid is recommended in combination with aggregate to reduce the required depth of treatment, amount of aggregate and time required to backfill the excavations.
4. Concrete slabs shall be used for all foundations and slabs on grade and shall be a minimum of 4 inches thick.

Additional site testing and final design evaluation shall be conducted by the Project Geotechnical Consultant to refine and enhance these requirements. The Applicant/Developer shall require the Project Geotechnical Consultant to assess whether the requirements in that report need to be modified or refined to address any changes in the project features that occur prior to the start of grading. If the Project Geotechnical Consultant identifies modifications or refinements to the requirements, the Applicant/Developer shall require appropriate changes to the final project design and specifications. Design, grading, and construction shall be performed in accordance with the requirements of the City of Cypress Municipal Code and the California



Building Code (CBC) applicable at the time of grading, appropriate local grading regulations, and the requirements of the Project Geotechnical Consultant as summarized in a final written report, subject to review by the City of Cypress Director of Public Works, or designee, prior to commencement of grading activities.

Grading plan review shall also be conducted by the Director of Public Works, or designee, prior to the start of grading to verify that the requirements developed during the geotechnical design evaluation have been appropriately incorporated into the project plans. Design, grading, and construction shall be conducted in accordance with the specifications of the Project Geotechnical Consultant as summarized in a final report based on the CBC applicable at the time of grading and building, and the City's Building Code. On-site inspection during grading shall be conducted by the Project Geotechnical Consultant and the City of Cypress Director of Public Works/City Engineer, or designee, to ensure compliance with geotechnical specifications as incorporated into project plans. Prior to the final grading permits, the Project Geotechnical Consultant shall submit a Final Testing and Observation Geotechnical Report for Rough Grading to the City of Cypress Director of Public Works/City Engineer, or designee.

Mitigation Measure GEO-2

Procedures for Unexpected Paleontological Resources Discoveries. If paleontological resources are discovered during ground-disturbing activities associated with the proposed project, construction personnel shall immediately halt work within 50 ft of the discovery, and the Applicant/Developer or construction supervisor shall contact a qualified paleontologist to assess the discovery for scientific importance. A qualified paleontologist is defined as a person with an M.S. or Ph.D. in geology or paleontology and who meets the standards set forth by the Society of Vertebrate Paleontology. The paleontologist shall make recommendations regarding the collection, treatment, and disposition of the discovery. Scientifically important resources shall be prepared to the point of identification, identified to the lowest taxonomic level possible, cataloged, and curated into the permanent



collections of a museum repository. If paleontological resources are discovered, regardless of their scientific importance, paleontological monitoring shall be required for subsequent ground-disturbing activities at a frequency, depth, and/or interval determined by the paleontologist. Paleontological monitoring shall be conducted by a qualified paleontological monitor as set forth in the Society of Vertebrate Paleontology standards. At the conclusion of monitoring, a final monitoring report shall be prepared by the paleontologist to document the results of monitoring and project compliance with all regulations and project requirements. If scientifically important paleontological resources are recovered, this report shall also document those paleontological resources with a catalog, descriptions, and photographs as determined appropriate by the paleontologist. The final monitoring report shall be submitted to the City of Cypress Director of Community Development Department or designee for review and approval. A copy of this final report shall also accompany the fossil material to the museum repository.

4.6.8 Level of Significance after Mitigation

With implementation of Regulatory Compliance Measure GEO-1 and Mitigation Measures GEO-1 and GEO-2, all identified potentially significant impacts related to geotechnical hazards and paleontological resources would be reduced below a level of significance.

4.6.9 Cumulative Impacts

Typically, geology and soils impacts are specific to a particular project site and there is little, if any, cumulative relationship between the development of a proposed project and development within a larger cumulative area. Moreover, while seismic conditions are regional in nature, seismic impacts on a given project site are site-specific. For example, development within the project site would not alter geologic events or soil features/characteristics (such as ground shaking, seismic intensity, or soil expansion or compression). Therefore, the proposed project would not affect the level of intensity at which a seismic event on an adjacent site is experienced.

Even if it were appropriate to evaluate cumulative geology and soils impacts, the only related projects in proximity to the project site that could potentially be relevant with respect to cumulative geotechnical impacts would be Related Project Nos. 1, 2, 3, and 4. Related Project No. 1 is the approved retail/commercial project on a 33-acre site located west of the project site and includes 244 units of senior housing, 35,600 square feet (sf) of major retail use, and 11,376 sf of restaurant uses. Related Project No. 2 is also located west of the project site, and includes a 129-unit assisted living facility and 13,700 sf of retail use. Related Project No. 3, to the north of the project site,



includes 67 apartments. Related Project No. 4, to the west of the project, is a 9-acre, 6-field soccer facility.

Due to the similarities in geologic conditions of the project site and Related Project No. 1, the *Geotechnical Feasibility and CEQA-Level Assessment: 33-Acre Parcel Located Northeast of the Intersection of Katella Avenue and Enterprise Drive, City of Cypress, California* (Petra Geosciences 2015) was reviewed for information regarding potential geotechnical issues in the project vicinity. This report confirmed that construction of Related Project No. 1 was feasible from a geotechnical standpoint upon incorporation of design and construction recommendations. Mitigation recommendations and construction design parameters were identified due to the presence of near-surface alluvial soils, Artificial Fill, high groundwater levels, and clayey soils.

No geotechnical analysis was available with respect to Related Projects No. 2, 3, or 4. However, given that the sites are located in proximity to the project site and Related Project No. 1, it is reasonably expected that these sites have similar geotechnical characteristics and raise similar geotechnical concerns. Therefore, similar mitigation and regulatory compliance are required for these related projects to mitigate and minimize potential geologic and soil impacts.

It is not anticipated that their development would have any geotechnical impact on the project site or the buildings that would be constructed as part of the proposed project, nor would the project have geotechnical impacts on any nearby projects. Therefore, the proposed project and the applicable related projects would not have the potential to cause cumulatively significant adverse impacts related to geology and soils.

Potential impacts of the proposed project to unknown paleontological resources and unique geologic features, when combined with the impacts of past, present, and reasonably foreseeable projects in the City of Cypress, could contribute to a cumulatively significant impact due to the overall loss of paleontological remains unique to the region. However, each development proposal received by the City is required to undergo environmental review pursuant to the California Environmental Quality Act (CEQA). If there were any potential for significant impacts to paleontological resources or unique geologic features, an investigation would be required to determine the nature and extent of the resources and identify appropriate mitigation measures.

When resources are assessed and/or protected as they are discovered, impacts to these resources are less than significant. As such, implementation of Mitigation Measure GEO-2 would ensure that the proposed project, together with cumulative projects, would not result in significant cumulative impacts to unique paleontological resources or unique geologic features.



4.7 GREENHOUSE GAS EMISSIONS

This section provides a discussion of global climate change (GCC), existing regulations pertaining to GCC, and an analysis of greenhouse gas (GHG) emissions associated with the Cypress City Center project (proposed project). This analysis used the California Emissions Estimator Model version 2016.3.2 (CalEEMod) to quantify the potential GHG emissions associated with both construction and operation of the proposed project. The CalEEMod output is contained in Appendix B of this Environmental Impact Report (EIR).

4.7.1 Methodology

The proposed project would result in criteria pollutant emissions from construction and operational sources. Construction activities would generate emissions at the site from off-road construction equipment, and on roadways as a result of construction-related truck hauling, vendor deliveries, and worker commuting. Operational activities would also generate emissions at the project site from miscellaneous on-site sources, such as natural gas combustion for cooking, heating, and landscaping equipment, and from operational-related traffic. As described above, this analysis used the CalEEMod to quantify the criteria pollutant emissions for both construction and operation of the proposed project. The maximum daily emissions are calculated for the criteria pollutants. The CalEEMod output is contained in Appendix B of this Draft EIR.

Guidance from the United States Environmental Protection Agency (USEPA), the California Air Resources Board (CARB), the Southern California Association of Governments (SCAG), and the South Coast Air Quality Management District (SCAQMD), the *Traffic Impact Analysis* prepared by LSA, and emissions modeling software (specifically, CalEEMod) was used to calculate the criteria pollutant emissions from the proposed project.

CalEEMod is a statewide program designed to calculate both criteria and GHG emissions from development projects in California. The description of this model is provided in Section 4.2.2.

4.7.2 Existing Environmental Setting

Global climate change (GCC) is the observed increase in the average temperature of the Earth's atmosphere and oceans along with other significant changes in climate (e.g., precipitation or wind) that last for an extended period of time. The term "global climate change" is often used interchangeably with the term "global warming," but "global climate change" is preferred to "global warming" because it helps convey that there are other changes in addition to rising temperatures.

Climate change refers to any change in measures of weather (e.g., temperature, precipitation, or wind) lasting for an extended period (decades or longer). Climate change may result from natural factors (e.g., changes in the sun's intensity), natural processes within the climate system (e.g., changes in ocean circulation), or human activities (e.g., the burning of fossil fuels, land clearing, or agriculture). The primary observed effect of GCC has been a rise in the average global tropospheric¹ temperature of 0.36°F per decade, determined from meteorological measurements worldwide between 1990 and

¹ The troposphere is the zone of the atmosphere characterized by water vapor, weather, winds, and decreasing temperature with increasing altitude.



2005. Climate change modeling shows that further warming may occur, which may induce additional changes in the global climate system during the current century. Changes to the global climate system, ecosystems, and the environment of the State could include higher sea levels, drier or wetter weather, changes in ocean salinity, changes in wind patterns, or more energetic aspects of extreme weather, including droughts, heavy precipitation, heat waves, extreme cold, and increased intensity of tropical cyclones. Specific effects in the State might include a decline in the Sierra Nevada snowpack, erosion of the State's coastline, and seawater intrusion in the San Joaquin Delta.

Global surface temperatures have risen by 1.33 degrees Fahrenheit (°F) $\pm 0.32^\circ\text{F}$ over the last 100 years. The rate of warming over the last 50 years is almost double that over the last 100 years (Intergovernmental Panel on Climate Change [IPCC] 2013). The latest projections, based on state-of-the-art climate models, indicate that temperatures in the State are expected to rise 3°F to 10.5°F by the end of the century (California Energy Commission 2006). The prevailing scientific opinion on climate change is that "most of the warming observed over the last 60 years is attributable to human activities" (IPCC 2013). Increased amounts of carbon dioxide (CO_2) and other GHGs are the primary causes of the human-induced component of warming. The observed warming effect associated with the presence of GHGs in the atmosphere (from either natural or human sources) is often referred to as "the greenhouse effect."¹

GHGs are present in the atmosphere naturally, are released by natural sources, or are formed from secondary reactions taking place in the atmosphere. The gases that are widely seen as the principal contributors to human-induced GCC are:²

- Carbon dioxide (CO_2);
- Methane (CH_4);
- Nitrous oxide (N_2O);
- Hydrofluorocarbons (HFCs);
- Perfluorocarbons (PFCs); and
- Sulfur hexafluoride (SF_6).

Over the last 200 years, human activities have caused substantial quantities of GHGs to be released into the atmosphere. These extra emissions are increasing GHG concentrations in the atmosphere and enhancing the natural greenhouse effect, which some scientists believe can cause global warming. While GHGs produced by human activities include naturally occurring GHGs (e.g., CO_2 , CH_4 , and N_2O), some gases (e.g., HFCs, PFCs, and SF_6) are completely new to the atmosphere. Certain other gases (e.g., water vapor) are short-lived in the atmosphere compared to these GHGs, which remain in the atmosphere for significant periods of time and contribute to climate change in the long term. Water vapor is generally excluded from the list of GHGs because it is short-lived in the atmosphere and its atmospheric concentrations are largely determined by natural processes

¹ The temperature on Earth is regulated by a system commonly known as the "greenhouse effect." Just as the glass in a greenhouse allows heat from sunlight in and reduces the amount of heat that escapes, GHGs like CO_2 , CH_4 , and N_2O in the atmosphere keep the Earth at a relatively even temperature. Without the greenhouse effect, the Earth would be a frozen globe; thus, the naturally occurring greenhouse effect is necessary to keep our planet at a comfortable temperature.

² The GHGs listed are consistent with the definition in AB 32 (Government Code 38505).



(e.g., oceanic evaporation). For the purposes of this analysis, the term “GHGs” will refer collectively to the six gases identified in the bulleted list provided above.

These gases vary considerably in terms of global warming potential (GWP), which is a concept developed to compare the ability of each GHG to trap heat in the atmosphere relative to another gas. GWP is based on several factors, including the relative effectiveness of a gas in absorbing infrared radiation and the length of time that the gas remains in the atmosphere (“atmospheric lifetime”). The GWP of each gas is measured relative to CO₂, the most abundant GHG. The definition of GWP for a particular GHG is the ratio of heat trapped by one unit mass of the GHG to the ratio of heat trapped by one unit mass of CO₂ over a specified time period. GHG emissions are typically measured in terms of metric tons¹ of “CO₂ equivalents” (metric tons [MT] of CO₂e). For example, N₂O is 298 times more potent at contributing to global warming than CO₂. Table 4.7.A identifies the GWP for each GHG analyzed in this EIR.

Table 4.7.A: Global Warming Potential for Selected Greenhouse Gases

Pollutant	Lifetime (Years)	Global Warming Potential (100-year) ¹
Carbon Dioxide (CO ₂)	~100 ²	1
Methane (CH ₄)	12	25
Nitrous Oxide (N ₂ O)	121	298

Source: CARB. First Update to the Climate Change Scoping Plan (2014).

¹ The 100-year global warming potential estimates are from Section 8.7.1.2 of The Global Warming Potential Concept in the IPCC 2007 Fourth Assessment Report (AR4). Website: http://www.ipcc.ch/publications_and_data/publications_ipcc_fourth_assessment_report_synthesis_report.htm (accessed December 2019).

² CO₂ has a variable atmospheric lifetime and cannot be readily approximated as a single number.

CARB = California Air Resources Board

CO₂ = carbon dioxide

IPCC = Intergovernmental Panel on Climate Change

The following discussion summarizes the characteristics of the six primary GHGs.

4.7.2.1 Carbon Dioxide

In the atmosphere, carbon generally exists in its oxidized form as CO₂. Natural sources of CO₂ include the respiration (breathing) of humans, animals, and plants; volcanic outgassing; decomposition of organic matter; and evaporation from the oceans. Human-caused sources of CO₂ include the combustion of fossil fuels and wood, waste incineration, mineral production, and deforestation. The Earth maintains a natural carbon balance, and when concentrations of CO₂ are upset, the system gradually returns to its natural state through natural processes. Natural changes to the carbon cycle work slowly, especially compared to the rapid rate at which humans are adding CO₂ to the atmosphere. Natural removal processes (e.g., photosynthesis by land- and ocean-dwelling plant species) cannot keep pace with this extra input of human-made CO₂, and

¹ A metric ton is equivalent to approximately 1.1 tons.



consequently the gas is building up in the atmosphere. The concentration of CO₂ in the atmosphere has risen approximately 30 percent since the late 1800s.¹

The transportation sector remained the largest source of GHG emissions in 2016, representing 39 percent of the State's GHG emission inventory.² The largest emissions category within the transportation sector is on-road, which consists of passenger vehicles (cars, motorcycles, and light-duty trucks) and heavy-duty trucks and buses. Emissions from on-road sources constitute more than 92 percent of the transportation sector total. Industry and electricity generation were the State's second- and third-largest categories of GHG emissions, respectively.

4.7.2.2 Methane

CH₄ is produced when organic matter decomposes in environments lacking sufficient oxygen. Natural sources of CH₄ include fires, geologic processes, and bacteria that produce CH₄ in a variety of settings (most notably, wetlands) (USEPA 2010). Anthropogenic sources include rice cultivation, livestock, landfills and waste treatment, biomass burning, and fossil fuel combustion (e.g., the burning of coal, oil, and natural gas). As with CO₂, the major removal process of atmospheric CH₄—a chemical breakdown in the atmosphere—cannot keep pace with source emissions, and CH₄ concentrations in the atmosphere are increasing.

4.7.2.3 Nitrous Oxide

N₂O is produced naturally by a wide variety of biological sources, particularly microbial action in soils and water. Tropical soils and oceans account for the majority of natural source emissions. N₂O is also a product of the reaction that occurs between nitrogen and oxygen during fuel combustion. Both mobile and stationary combustion sources emit N₂O. The quantity of N₂O emitted varies according to the types of fuel, technology, and pollution control devices used, as well as maintenance and operating practices. Agricultural soil management and fossil fuel combustion are the primary sources of human-generated N₂O emissions in the State.

4.7.2.4 Hydrofluorocarbons, Perfluorocarbons, and Sulfur Hexafluoride

HFCs are primarily used as substitutes for O₃-depleting substances regulated under the Montreal Protocol.³ PFCs and SF₆ are emitted from various industrial processes, including aluminum smelting, semiconductor manufacturing, electric power transmission and distribution, and magnesium casting. There is no aluminum or magnesium production in the State; however, the rapid growth in the semiconductor industry, which is active in the State, has led to greater use of PFCs. However, there are no known project-related emissions of these three GHGs; therefore, these substances are not discussed further in this analysis.

¹ California Environmental Protection Agency (Cal/EPA). Climate Action Team Report to Governor Schwarzenegger and the Legislature. Website: http://www.climatechange.ca.gov/climate_action_team/reports/2006report/2006-04-03_FINAL_CAT_REPORT.PDF (accessed November 2018).

² Cal/EPA. Air Resources Board. California GHG Emission Inventory. Website: https://www.arb.ca.gov/cc/inventory/pubs/reports/2000_2016/ghg_inventory_trends_00-16.pdf (accessed November 2018).

³ The Montreal Protocol is an international treaty that was approved on January 1, 1989, and was designated to protect the O₃ layer by phasing out the production of several groups of halogenated hydrocarbons that are believed to be responsible for O₃ depletion and are also potent GHGs.



4.7.3 Emissions Sources and Inventories

An emissions inventory that identifies and quantifies the primary human-generated sources and sinks of GHGs is a well-recognized and useful tool for addressing climate change. This section summarizes the latest information on global, national, State, and local GHG emission inventories. However, because GHGs persist for a long time in the atmosphere, accumulate over time, and are generally well mixed, their impact on the atmosphere and climate cannot be tied to a specific point of emission.

4.7.3.1 Global Emissions

Worldwide emissions of GHGs in 2017 totaled 25.6 billion MT CO₂e (UNFCCC 2019).¹ Global estimates are based on country inventories developed as part of the programs of the United Nations Framework Convention on Climate Change (UNFCCC).

4.7.3.2 United States Emissions

In 2017, the United States emitted approximately 6.456 billion MT CO₂e, down from 7.4 billion MT CO₂e in 2007. United States emissions decreased by 0.5 percent from 2016 to 2017. This decrease was largely driven by a decrease in emissions from fossil fuel combustion, which was a result of multiple factors including a continued shift from coal to natural gas and increased use of renewables in the electric power sector, and milder weather that contributed to less overall electricity use. In 2017, the total United States GHG emissions were approximately 13 percent less than 2005 levels (USEPA 2019).

4.7.3.3 State of California Emissions

According to CARB emission inventory estimates, the State emitted approximately 424 million metric tons of CO₂e (MMT CO₂e) emissions in 2017. This is a decrease of 5 MMT CO₂e from 2016 and below the 2020 target of 431 MMT CO₂e (CARB 2019).

The CARB estimates that transportation was the source of approximately 37 percent of the State's GHG emissions in 2017. The transportation sector remains the largest source of GHG emissions, accounting for 40 percent (CARB 2019). Followed by electricity generation (both in-state and out-of-state) at 15 percent and industrial sources at 21 percent. The remaining sources of GHG emissions were residential and commercial activities at 9 percent, agriculture at 8 percent, high-GWP gases at 4.3 percent, and recycling and waste at 2 percent (CARB 2019).

4.7.4 Regulatory Setting

4.7.4.1 Federal Regulations

The U.S. Environmental Protection Agency (USEPA) announced on December 7, 2009, that GHG emissions threaten the public health and welfare of the American people and that GHG emissions from on-road vehicles contribute to that threat. The USEPA's final findings respond to the 2007 U.S.

¹ United Nations Framework Convention on Climate Change (UNFCCC). 2019. GHG Data from UNFCCC. Website: <https://unfccc.int/process/transparency-and-reporting/greenhouse-gas-data/ghg-data-unfccc> (accessed December 2019).



Supreme Court decision that GHG emissions fit within the Clean Air Act definition of air pollutants. The findings did not themselves impose any emission reduction requirements, but allowed the USEPA to finalize the GHG standards proposed in 2009 for new light-duty vehicles as part of the joint rulemaking with the Department of Transportation (USEPA 2009).

To regulate GHGs from passenger vehicles, USEPA was required to issue an endangerment finding. The finding identifies emissions of six key GHGs—CO₂, CH₄, N₂O, hydrofluorocarbons, perfluorocarbons, and SF₆—that have been the subject of scrutiny and intense analysis for decades by scientists in the United States and around the world. The first three are applicable to the proposed project's GHG emissions inventory because they constitute the majority of GHG emissions; per SCAQMD guidance, they are the GHG emissions that should be evaluated as part of a project's GHG emissions inventory.

U.S. Mandatory Reporting Rule for GHGs (2009). In response to the endangerment finding, the USEPA issued the Mandatory Reporting of GHG Rule that requires substantial emitters of GHG emissions (large stationary sources, etc.) to report GHG emissions data. Facilities that emit 25,000 MT CO₂e or more per year are required to submit an annual report.

Update to Corporate Average Fuel Economy Standards (2010/2012). The current Corporate Average Fuel Economy standards (for model years 2011 to 2016) incorporate stricter fuel economy requirements promulgated by the federal government and California into one uniform standard. Additionally, automakers were required to cut GHG emissions in new vehicles by roughly 25 percent by 2016 (resulting in a fleet average of 35.5 miles per gallon by 2016). Rulemaking to adopt these new standards was completed in 2010. California agreed to allow automakers who show compliance with the national program to also be deemed in compliance with state requirements. The federal government issued new standards in 2012 for model years 2017 to 2025 that will require a fleet average of 54.5 miles per gallon in 2025. However, the USEPA is reexamining the 2017–2025 emissions standards.

USEPA Regulation of Stationary Sources under the Clean Air Act (Ongoing). Pursuant to its authority under the Clean Air Act, the USEPA has been developing regulations for new, large, stationary sources of emissions, such as power plants and refineries. Under former President Obama's 2013 Climate Action Plan, the USEPA was directed to develop regulations for existing stationary sources as well. However, on June 2019, the USEPA has repealed the Clean Power Plan and implemented the Affordable Clean Energy rule under President Trump's Energy Independence Executive Order.

4.7.4.2 State Regulations

Current State of California guidance and goals for reductions in GHG emissions are generally embodied in Executive Orders S-03-05 and B-30-15, Assembly Bill (AB) 32, Senate Bill (SB) 32, and SB 375.

Executive Order S-03-05. Executive Order S-03-05, signed June 1, 2005, set the following GHG reduction targets for the state:



- 2000 levels by 2010
- 1990 levels by 2020
- 80 percent below 1990 levels by 2050

Assembly Bill 32, the Global Warming Solutions Act (2006). Current State of California guidance and goals for reductions in GHG emissions are generally embodied in AB 32, the Global Warming Solutions Act. AB 32 was passed by the California state legislature on August 31, 2006, to place the state on a course toward reducing its contribution of GHG emissions. AB 32 follows the 2020 tier of emissions reduction targets established in Executive Order S-03-05.

CARB 2008 Scoping Plan. The final Scoping Plan was adopted by the California Air Resources Board (CARB) on December 11, 2008. The 2008 Scoping Plan identified that GHG emissions in California are anticipated to be 596 MMT CO₂e in 2020. In December 2007, CARB approved a 2020 emissions limit of 427 MMT CO₂e (471 million tons) for the state (CARB 2008). In order to effectively implement the emissions cap, AB 32 directed CARB to establish a mandatory reporting system to track and monitor GHG emissions levels for large stationary sources that generate more than 25,000 MT CO₂e per year, prepare a plan demonstrating how the 2020 deadline can be met, and develop appropriate regulations and programs to implement the plan by 2012.

First Update to the Scoping Plan. CARB completed a five-year update to the 2008 Scoping Plan, as required by AB 32. The First Update to the Scoping Plan, adopted May 22, 2014, highlights California's progress toward meeting the near-term 2020 GHG emission reduction goals defined in the 2008 Scoping Plan. As part of the update, CARB recalculated the 1990 GHG emission levels with the updated IPCC 2007 Fourth Assessment Report (AR4) GWP, and the 427 MMT CO₂e 1990 emissions level and 2020 GHG emissions limit, established in response to AB 32, are slightly higher at 431 MMT CO₂e (CARB 2014b).

As identified in the Update to the Scoping Plan, California is on track to meeting the goals of AB 32. However, the update also addresses the state's longer-term GHG goals in a post-2020 element. The post-2020 element provides a high level view of a long-term strategy for meeting the 2050 GHG goals, including a recommendation for the state to adopt a midterm target. According to the Update to the Scoping Plan, local government reduction targets should chart a reduction trajectory that is consistent with or exceeds the trajectory created by statewide goals (CARB 2014b). CARB identified that reducing emissions to 80 percent below 1990 levels will require a fundamental shift to efficient, clean energy in every sector of the economy. Progressing toward California's 2050 climate targets will require significant acceleration of GHG reduction rates. Emissions from 2020 to 2050 will have to decline several times faster than the rate needed to reach the 2020 emissions limit (CARB 2014b).

Executive Order B-30-15. Executive Order B-30-15, signed April 29, 2015, sets a goal of reducing GHG emissions in the state to 40 percent below 1990 levels by year 2030. Executive Order B-30-15 also directs CARB to update the Scoping Plan to quantify the 2030 GHG reduction goal for the state and requires state agencies to implement measures to meet the interim 2030 goal as well as the long-term goal for 2050 in Executive Order S-03-05. It also requires the Natural Resources Agency to conduct triennial updates of the California adaption strategy, Safeguarding California, in order to ensure climate change is accounted for in state planning and investment decisions.



Senate Bill 32 and Assembly Bill 197. In September 2016, Governor Brown signed SB 32 and AB 197, making the Executive Order goal for year 2030 into a statewide mandated legislative target. AB 197 established a joint legislative committee on climate change policies and requires the CARB to prioritize direct emissions reductions rather than the market-based cap-and-trade program for large stationary, mobile, and other sources.

2017 Climate Change Scoping Plan. Executive Order B-30-15 and SB 32 required CARB to prepare another update to the Scoping Plan to address the 2030 target for the state. On December 24, 2017, CARB approved the 2017 Climate Change Scoping Plan Update, which outlines potential regulations and programs, including strategies consistent with AB 197 requirements, to achieve the 2030 target. The 2017 Scoping Plan establishes a new emissions limit of 260 MMT CO₂e for the year 2030, which corresponds to a 40 percent decrease in 1990 levels by 2030 (CARB 2017b).

California's climate strategy will require contributions from all sectors of the economy, including enhanced focus on zero- and near-zero emission (ZE/NZE) vehicle technologies; continued investment in renewables, such as solar roofs, wind, and other types of distributed generation; greater use of low carbon fuels; integrated land conservation and development strategies; coordinated efforts to reduce emissions of short-lived climate pollutants (methane, black carbon, and fluorinated gases); and an increased focus on integrated land use planning, to support livable, transit-connected communities and conservation of agricultural and other lands. Requirements for GHG reductions at stationary sources complement local air pollution control efforts by the local air districts to tighten criteria air pollutants and toxic air contaminants emissions limits on a broad spectrum of industrial sources. Major elements of the 2017 Scoping Plan framework include:

- Implementing and/or increasing the standards of the Mobile Source Strategy, which include increasing ZE buses and trucks.
- Low Carbon Fuel Standard (LCFS), with an increased stringency (18 percent by 2030).
- Implementation of SB 350, which expands the Renewables Portfolio Standard (RPS) to 50 percent RPS and doubles energy efficiency savings by 2030.
- California Sustainable Freight Action Plan, which improves freight system efficiency, utilizes near-zero emissions technology, and deployment of ZE trucks.
- Implementing the proposed Short-Lived Climate Pollutant Strategy, which focuses on reducing methane and hydrofluorocarbon emissions by 40 percent and anthropogenic black carbon emissions by 50 percent by year 2030.
- Post-2020 Cap-and-Trade Program that includes declining caps.
- Continued implementation of SB 375.
- Development of a Natural and Working Lands Action Plan to secure California's land base as a net carbon sink.



In addition to these statewide strategies, the 2017 Climate Change Scoping Plan also identified local governments as essential partners in achieving the state's long-term GHG reduction goals and identified local actions to reduce GHG emissions. As part of the recommended actions, CARB recommends statewide targets of no more than 6 MT CO₂e or less per capita by 2030 and 2 MT CO₂e or less per capita by 2050. CARB recommends that local governments evaluate and adopt robust and quantitative locally appropriate goals that align with the statewide per capita targets and the state's sustainable development objectives and develop plans to achieve the local goals. The statewide per capita goals were developed by applying the percent reductions necessary to reach the 2030 and 2050 climate goals (i.e., 40 percent and 80 percent, respectively) to the State's 1990 emissions limit established under AB 32. For CEQA projects, CARB states that lead agencies have discretion to develop evidenced-based numeric thresholds (mass emissions, per capita, or per service population)—consistent with the Scoping Plan and the state's long-term GHG goals. To the degree a project relies on GHG mitigation measures, CARB recommends that lead agencies prioritize on-site design features that reduce emissions, especially from vehicle miles traveled (VMT), and direct investments in GHG reductions within the project's region that contribute potential air quality, health, and economic co-benefits. Where further project design or regional investments are infeasible or not proven to be effective, CARB recommends mitigating potential GHG impacts through purchasing and retiring carbon credits.

Senate Bill 1383. On September 19, 2016, the Governor signed SB 1383 to supplement the GHG reduction strategies in the Scoping Plan to consider short-lived climate pollutants, including black carbon and CH₄. Black carbon is the light-absorbing component of fine particulate matter produced during incomplete combustion of fuels. SB 1383 requires the state board, no later than January 1, 2018, to approve and begin implementing a comprehensive strategy to reduce emissions of short-lived climate pollutants to achieve a reduction in methane by 40 percent, hydrofluorocarbon gases by 40 percent, and anthropogenic black carbon by 50 percent below 2013 levels by 2030. The bill also established targets for reducing organic waste in landfills. On March 14, 2017, CARB adopted the Final Proposed Short-Lived Climate Pollutant Strategy, which identifies the state's approach to reducing sources of short-lived climate pollutants. Human sources of black carbon include on- and off-road transportation, residential wood burning, fuel combustion (charbroiling), and industrial processes. According to CARB, ambient levels of black carbon in California are 90 percent lower than in the early 1960s, despite the tripling of diesel fuel use (CARB 2017a). In-use on-road rules are expected to reduce black carbon emissions from on-road sources by 80 percent between 2000 and 2020. SCAQMD is one of the air districts that requires air pollution control technologies for chain-driven broilers, which reduces their particulate emissions by over 80 percent (CARB 2017a). Additionally, SCAQMD Rule 445 limits installation of new fireplaces in the South Coast Air Basin.

Senate Bill 375. In 2008, SB 375, the Sustainable Communities and Climate Protection Act, was adopted to connect the GHG emissions reductions targets established in the 2008 Scoping Plan for the transportation sector to local land use decisions that affect travel behavior. Its intent is to reduce GHG emissions from light-duty trucks and automobiles (excludes emissions associated with goods movement) by aligning regional long-range transportation plans, investments, and housing allocations to local land use planning to reduce VMT and vehicle trips. Specifically, SB 375 required CARB to establish GHG emissions reduction targets for each of the 18 metropolitan planning organizations (MPOs). The Southern California Association of Governments (SCAG) is the MPO for



the Southern California region, which includes the counties of Los Angeles, Orange, San Bernardino, Riverside, Ventura, and Imperial.

Pursuant to the recommendations of the Regional Transportation Advisory Committee, CARB adopted per capita reduction targets for each of the MPOs rather than a total magnitude reduction target. SCAG's targets are an 8 percent per capita reduction from 2005 GHG emission levels by 2020 and a 13 percent per capita reduction from 2005 GHG emission levels by 2035 (CARB 2010). The 2020 targets are smaller than the 2035 targets because a significant portion of the built environment in 2020 has been defined by decisions that have already been made. In general, the 2020 scenarios reflect that more time is needed for large land use and transportation infrastructure changes. Most of the reductions in the interim are anticipated to come from improving the efficiency of the region's transportation network. The targets would result in 3 MMT CO₂e of reductions by 2020 and 15 MMT CO₂e of reductions by 2035. Based on these reductions, the passenger vehicle target in CARB's Scoping Plan (for AB 32) would be met (CARB 2010).

2017 Update to the SB 375 Targets. CARB is required to update the targets for the MPOs every eight years. In June 2017, CARB released updated targets and technical methodology and recently released another update in February 2018. The updated targets consider the need to further reduce VMT, as identified in the 2017 Scoping Plan Update (for SB 32), while balancing the need for additional and more flexible revenue sources to incentivize positive planning and action toward sustainable communities. Like the 2010 targets, the updated SB 375 targets are in units of percent per capita reduction in GHG emissions from automobiles and light trucks relative to 2005; this excludes reductions anticipated from implementation of state technology and fuels strategies, and any potential future state strategies, such as statewide road user pricing. The proposed targets call for greater per capita GHG emission reductions from SB 375 than are currently in place, which for 2035 translate into proposed targets that either match or exceed the emission reduction levels in the MPOs' currently adopted Sustainable Community Strategies (SCSs, discussed below) to achieve the SB 375 targets. As proposed, CARB staff's proposed targets would result in an additional reduction of over 8 MMT CO₂e in 2035 compared to the current targets. For the next round of SCS updates, CARB's updated targets for the SCAG region are an 8 percent per capita GHG reduction in 2020 from 2005 levels (unchanged from the 2010 target) and a 19 percent per capita GHG reduction in 2035 from 2005 levels (compared to the 2010 target of 13 percent). CARB anticipates adoption of the updated targets and methodology in 2018 and subsequent SCSs adopted afterwards would be subject to these new targets (CARB 2018).

Southern California Association of Governments' (SCAG) 2016–2040 RTP/SCS. SB 375 requires the MPOs to prepare a sustainable communities strategy in their regional transportation plan. For the SCAG region, the 2016–2040 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS) was adopted on April 7, 2016, and is an update to the 2012 RTP/SCS (SCAG 2016). In general, the SCS outlines a development pattern for the region, which, when integrated with the transportation network and other transportation measures and policies, would reduce VMT from automobiles and light-duty trucks and thereby reduce GHG emissions from these sources.

The 2016–2040 RTP/SCS projects that the SCAG region will meet or exceed the passenger per capita targets set in 2010 by CARB. It is projected that VMT per capita in the region for year 2040 would be reduced by 7.4 percent with implementation of the 2016–2040 RTP/SCS compared to a no-plan year



2040 scenario. Under the 2016–2040 RTP/SCS, SCAG anticipates lowering GHG emissions 8 percent below 2005 levels by 2020, 18 percent by 2035, and 21 percent by 2040. The 18 percent reduction by 2035 over 2005 levels represents a 2 percent increase in reduction compared to the 2012 RTP/SCS projection. Overall, the SCS is meant to provide growth strategies that will achieve the regional GHG emissions reduction targets. Land use strategies to achieve the region’s targets include planning for new growth around high quality transit areas and livable corridors, and creating neighborhood mobility areas to integrate land use and transportation and plan for more active lifestyles (SCAG 2016). However, the SCS does not require that local general plans, specific plans, or zoning be consistent with the SCS; instead, it provides incentives to governments and developers for consistency.

Assembly Bill 1493. California vehicle GHG emission standards were enacted under AB 1493 (Pavley I). Pavley I is a clean-car standard that reduces GHG emissions from new passenger vehicles (light-duty auto to medium-duty vehicles) from 2009 through 2016 and was anticipated to reduce GHG emissions from new passenger vehicles by 30 percent in 2016. California implements the Pavley I standards through a waiver granted to California by the USEPA. In 2012, the USEPA issued a Final Rulemaking that sets even more stringent fuel economy and GHG emissions standards for model years 2017 through 2025 light-duty vehicles (see also the discussion on the update to the Corporate Average Fuel Economy standards under Federal Laws, above). In January 2012, CARB approved the Advanced Clean Cars program (formerly known as Pavley II) for model years 2017 through 2025. The program combines the control of smog, soot, and GHGs with requirements for greater numbers of ZE vehicles into a single package of standards. Under California’s Advanced Clean Car program, by 2025 new automobiles will emit 34 percent less GHG and 75 percent less smog-forming emissions.

Executive Order S-01-07. On January 18, 2007, the state set a new LCFS for transportation fuels sold in the state. Executive Order S-01-07 sets a declining standard for GHG emissions measured in carbon dioxide equivalent gram per unit of fuel energy sold in California. The LCFS requires a reduction of 2.5 percent in the carbon intensity of California’s transportation fuels by 2015 and a reduction of at least 10 percent by 2020. The standard applies to refiners, blenders, producers, and importers of transportation fuels and would use market-based mechanisms to allow these providers to choose how they reduce emissions during the “fuel cycle” using the most economically feasible methods.

Senate Bills 1078, 107, X1-2, and Executive Order S-14-08. A major component of California’s Renewable Energy Program is the renewables portfolio standard (RPS) established under SBs 1078 (Sher) and 107 (Simitian). Under the RPS, certain retail sellers of electricity were required to increase the amount of renewable energy each year by at least 1 percent in order to reach at least 20 percent by December 30, 2010. Executive Order S-14-08, signed in November 2008, expanded the state’s renewable energy standard to 33 percent renewable power by 2020. This standard was adopted by the legislature in 2011 (SB X1-2). Renewable sources of electricity include wind, small hydropower, solar, geothermal, biomass, and biogas. The increase in renewable sources for electricity production will decrease indirect GHG emissions from development projects, because electricity production from renewable sources is generally considered carbon neutral.

Senate Bill 350. SB 350 (de Leon) was signed into law September 2015 and established tiered increases to the RPS— 40 percent by 2024, 45 percent by 2027, and 50 percent by 2030. SB 350 also



set a new goal to double the energy-efficiency savings in electricity and natural gas through energy efficiency and conservation measures.

Executive Order B-16-2012. On March 23, 2012, the state identified that CARB, the California Energy Commission (CEC), the Public Utilities Commission, and other relevant agencies worked with the Plug-in Electric Vehicle Collaborative and the California Fuel Cell Partnership to establish benchmarks to accommodate ZE vehicles in major metropolitan areas, including infrastructure to support them (e.g., electric vehicle charging stations). The executive order also directed the number of ZE vehicles in California's state vehicle fleet to increase through the normal course of fleet replacement so that at least 10 percent of fleet purchases of light-duty vehicles are ZE by 2015 and at least 25 percent by 2020. The executive order also establishes a target for the transportation sector of reducing GHG emissions 80 percent below 1990 levels.

California Building Code: Building Energy Efficiency Standards. Energy conservation standards for new residential and non-residential buildings were adopted by the California Energy Resources Conservation and Development Commission (now the CEC) in June 1977 and most recently revised in 2016 (Title 24, Part 6, of the California Code of Regulations [CCR]). Title 24 requires the design of building shells and building components to conserve energy. The standards are updated periodically to allow for consideration and possible incorporation of new energy efficiency technologies and methods. The 2019 Building Energy Efficiency Standards, which were recently adopted on May 9, 2018, became effective starting January 1, 2020.

The 2019 standards move towards cutting energy use in new homes by more than 50 percent and will require installation of solar photovoltaic systems for single-family homes and multi-family buildings of three stories and less. Four key areas the 2019 standards will focus on include (1) smart residential photovoltaic systems; (2) updated thermal envelope standards (preventing heat transfer from the interior to exterior and vice versa); (3) residential and nonresidential ventilation requirements; and (4) and nonresidential lighting requirements (CEC 2018a). Under the 2019 standards, nonresidential buildings will be 30 percent more energy efficient compared to the 2016 standards while single-family homes will be 7 percent more energy efficient (CEC 2018b). When accounting for the electricity generated by the solar photovoltaic system, single-family homes would use 53 percent less energy compared to homes built to the 2016 standards (CEC 2018b).

California Building Code: CALGreen. On July 17, 2008, the California Building Standards Commission adopted the nation's first green building standards. The California Green Building Standards Code (24 CCR, Part 11, known as "the CALGreen Code") was adopted as part of the California Building Standards Code. The CALGreen Code established planning and design standards for sustainable site development, energy efficiency (in excess of the California Energy Code requirements), water conservation, material conservation, and interior air contaminants. The mandatory provisions of the California Green Building Code Standards became effective January 1, 2011, and were last updated in 2019. The 2019 Standards became effective on January 1, 2020.

Solid Waste Regulations. California's Integrated Waste Management Act of 1989 (AB 939, Public Resources Code §§40050 et seq.) set a requirement for cities and counties throughout the state to divert 50 percent of all solid waste from landfills by January 1, 2000, through source reduction, recycling, and composting. In 2008, the requirements were modified to reflect a per capita



requirement rather than tonnage. To help achieve this, the act requires that each city and county prepare and submit a source reduction and recycling element. AB 939 also established the goal for all California counties to provide at least 15 years of ongoing landfill capacity.

AB 341 (Chapter 476, Statutes of 2011) increased the statewide goal for waste diversion to 75 percent by 2020 and requires recycling of waste from commercial and multifamily residential land uses.

The California Solid Waste Reuse and Recycling Access Act (AB 1327, Public Resources Code §§ 42900 et seq.) requires areas to be set aside for collecting and loading recyclable materials in development projects. The act required the California Integrated Waste Management Board to develop a model ordinance for adoption by any local agency requiring adequate areas for collection and loading of recyclable materials as part of development projects. Local agencies are required to adopt the model or an ordinance of their own.

Section 5.408 of the 2016 CALGreen Code also requires that at least 65 percent of the nonhazardous construction and demolition waste from nonresidential construction operations be recycled and/or salvaged for reuse.

In October of 2014, Governor Brown signed AB 1826 requiring businesses to recycle their organic waste on and after April 1, 2016, depending on the amount of waste they generate per week. This law also required that on and after January 1, 2016, local jurisdictions across the state implement an organic waste recycling program to divert organic waste generated by businesses, including multifamily residential dwellings that consist of five or more units. Organic waste means food waste, green waste, landscape and pruning waste, nonhazardous wood waste, and food-soiled paper waste that is mixed in with food waste.

Water Efficiency Regulations. The 20x2020 Water Conservation Plan was issued by the Department of Water Resources (DWR) in 2010 pursuant to SB 7, which was adopted during the 7th Extraordinary Session of 2009–2010 and therefore dubbed “SBX7-7.” SBX7-7 mandated urban water conservation and authorized the DWR to prepare a plan implementing urban water conservation requirements (20x2020 Water Conservation Plan). In addition, it required agricultural water providers to prepare agricultural water management plans, measure water deliveries to customers, and implement other efficiency measures. SBX7-7 requires urban water providers to adopt a water conservation target of 20 percent reduction in urban per capita water use by 2020 compared to 2005 baseline use.

The Water Conservation in Landscaping Act of 2006 (AB 1881) requires local agencies to adopt the updated DWR model ordinance or an equivalent. AB 1881 also requires the CEC to consult with the DWR to adopt, by regulation, performance standards and labeling requirements for landscape irrigation equipment, including irrigation controllers, moisture sensors, emission devices, and valves to reduce the wasteful, uneconomic, inefficient, or unnecessary consumption of energy or water.



4.7.4.3 Regional Regulations

The City is part of the South Coast Air Basin (Basin) and is under the jurisdiction of SCAG and SCAQMD. The City of Cypress is a member city of the SCAG. SCAG's 2016–2040 Regional Transportation Plan/Sustainable Community Strategy (RTP/SCS), adopted April 7, 2016, is a long-range visioning plan that balances future mobility and housing needs with economic, environmental, and public health goals. A GHG consistency analysis was conducted to determine whether or not the proposed project would be consistent with the RTP/SCS.

4.7.4.4 Local Regulations

The City of Cypress does not currently have an applicable plan, policy, or regulation adopted for the purpose of reducing GHG emissions.

4.7.5 Thresholds of Significance

The thresholds for greenhouse gas emissions impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to greenhouse gas emissions if it would:

Threshold 4.7.1: Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?

Threshold 4.7.2: Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?

4.7.5.1 Regional Emissions Thresholds

The SCAQMD has adopted a significance threshold of 10,000 MT CO₂e per year (MT CO₂e/yr) for permitted (stationary) sources of GHG emissions for which SCAQMD is the designated lead agency. To provide guidance to local lead agencies on determining significance for GHG emissions in their CEQA documents, SCAQMD has convened a GHG CEQA Significance Threshold Working Group (Working Group). Based on the last Working Group meeting held in September 2010 (Meeting No. 15), SCAQMD proposed to adopt a tiered approach for evaluating GHG emissions for development projects where SCAQMD is not the lead agency:

- **Tier 1. Exemptions:** If a project is exempt from CEQA, project-level and cumulative GHG emissions are less than significant.
- **Tier 2. Consistency with a locally adopted GHG Reduction Plan:** If the project complies with a GHG emissions reduction plan or mitigation program that avoids or substantially reduces GHG emissions in the project's geographic area (i.e., city or county), project-level and cumulative GHG emissions are less than significant.
- **Tier 3. Numerical Screening Threshold:** If GHG emissions are less than the numerical screening-level threshold, project-level and cumulative GHG emissions are less than significant.



For projects that are not exempt or where no qualifying GHG reduction plans are directly applicable, SCAQMD requires an assessment of GHG emissions. SCAQMD, under Option 1, is proposing a “bright-line” screening-level threshold of 3,000 MT CO₂e/yr for all land use types or, under Option 2, the following land-use-specific thresholds: 1,400 MT CO₂e for commercial projects, 3,500 MT CO₂e for residential projects, or 3,000 MT CO₂e for mixed-use projects. This bright-line threshold is based on a review of the Governor’s Office of Planning and Research database of CEQA projects. Based on their review of 711 CEQA projects, 90 percent of CEQA projects would exceed the bright-line thresholds identified above. Therefore, projects that do not exceed the bright-line threshold would have a nominal and therefore less than cumulatively considerable impact on GHG emissions.

- **Tier 4. Performance Standards:** If emissions exceed the numerical screening threshold, a more detailed review of the project’s GHG emissions is warranted. SCAQMD has proposed an efficiency target for projects that exceed the bright-line threshold. The current recommended approach is per capita efficiency targets. SCAQMD is not recommending use of a percent emissions reduction target. Instead, SCAQMD proposes a 2020 efficiency target of 4.8 MT CO₂e per year per service population (MT CO₂e/yr/SP) for project-level analyses and 6.6 MT CO₂e/yr/SP for plan-level projects (e.g., program-level projects such as general plans). The GHG efficiency metric divides annualized GHG emissions by the service population, which is the sum of residents and employees, per the following equation:

$$\text{Rate of Emission: GHG Emissions (MT CO}_2\text{e/yr)} \div \text{Service Population}$$

The efficiency evaluation consists of comparing the project’s efficiency metric to efficiency targets. Efficiency targets represent the maximum quantity of emissions each resident and employee in the State of California could emit in various years based on emission levels necessary to achieve the statewide GHG emissions reduction goals. A project that results in a lower rate of emissions would be more efficient than a project with a higher rate of emissions, based on the same service population. The metric considers GHG reduction measures integrated into a project’s design and operation (or through mitigation). The per capita efficiency targets are based on the AB 32 GHG reduction target and 2020 GHG emissions inventory prepared for the CARB’s 2008 Scoping Plan.

For the purpose of this analysis, the proposed project will first be compared to the SCAQMD interim screening level Tier 3 Numerical Screening Threshold of 3,000 MT CO₂e/yr for mixed-use development such as the proposed project was used. If it is determined that the proposed project is estimated to exceed this screening threshold, it will then be compared to the SCAQMD-recommended efficiency-based threshold of 4.8 MT CO₂e/yr per service population in 2020, and 4.3 MT CO₂e/yr per service population in 2022.

The project is also evaluated for compliance with SCAG’s 2016–2040 RTP/SCS, which establishes an overall GHG target for the project region consistent with both the target date of AB 32 (2020) and the post-2020 GHG reduction goals of SB 32.



4.7.6 Project Impacts

The GHG analysis is prepared in response to the two GHG thresholds in the Appendix G Checklist of the *State CEQA Guidelines*.

Threshold 4.7.1: Would the project generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?

Significant and Unavoidable Impact. During construction of the proposed project, GHGs would be emitted through the operation of construction equipment and from worker and vendor vehicles, each of which typically uses fossil-based fuels to operate. The combustion of fossil-based fuels creates GHGs such as CO₂, CH₄, and N₂O. Furthermore, CH₄ is emitted during the fueling of heavy equipment. Exhaust emissions from on-site construction activities would vary daily as construction activity levels change.

Construction activities produce combustion GHG emissions from various sources (utility engines, tenant improvements, and motor vehicles transporting the construction crew). The tentative project construction schedule for the proposed residential, commercial, and retail development included in the proposed project is based on a probable start date of early 2020 (after asphalt demolition of existing parking lot) and a planned completion date of late 2022. The project site is mostly flat and ready for site grading and construction. For the purpose of the analysis, the proposed project would be developed in one phase with three subphases. The sequence of development would coincide with the product type, with the 20,800 sf of retail shops and 10-screen movie theater completing construction within 1 year from start of construction, the 120-room hotel about 1 year from start of construction, and the 251 apartment dwelling units within about 2 years from start of construction. Table 4.7.B presents the annual carbon dioxide equivalent (CO₂e) emissions for each of the planned construction phases based on the results from CalEEMod.

Table 4.7.B: Proposed Project Construction GHG Emissions

Construction Phase		Total Regional Pollutant Emissions (MT/yr)			
		CO ₂	CH ₄	N ₂ O	CO ₂ e
2020	Demolition	67.55	0.01	0	67.85
	Site Preparation	17.60	<0.01	0	17.74
	Grading	84.69	0.03	0	85.35
	Building Construction	31.01	<0.01	0	31.09
2021	Building Construction	1,327.68	0.14	0	1,331.09
2022	Building Construction	314.89	0.03	0	315.70
	Paving	32.11	<0.01	0	32.36
	Architectural Coating	31.98	<0.01	0	32.01
Total Construction Emissions		1,907.53	0.23	0	1,913.19
Amortized over 30 years		63.58	<0.01	0	63.77

Source: LSA (January 2020).

CH₄ = methane

CO₂ = carbon dioxide

MT/yr = metric tons per year

N₂O = nitrous oxide



Long-term operation of the proposed project would generate GHG emissions from area and mobile sources and indirect emissions from stationary sources associated with energy consumption. The majority of energy consumption (and associated generation of GHG emissions) would occur during the project's operation (as opposed to during its construction). Typically, more than 80 percent of the total energy consumption takes place during the use of buildings and less than 20 percent of energy is consumed during construction (United Nations Environment Programme 2007). Mobile-source emissions of GHGs would include project-generated vehicle trips associated with the residential, commercial, and retail vehicle trips. Area-source emissions would be associated with activities including landscaping and maintenance of the proposed project, natural gas for heating, and other sources. Increases in stationary-source emissions would also occur at off-site utility providers as a result of demand for electricity, natural gas, and water by the proposed project.

Based on trip generation factors provided in the *Traffic Impact Analysis* prepared for the proposed project (Appendix J), the proposed project would generate 5,353 average daily trips (ADTs) without any internal capture and drive-by trip credits. With these trip credits, the trip generation rate would decrease to approximately 4,978 ADTs. The CalEEMod modeling data utilizes the appliance data that is compliant with SCAQMD Rule 445 and assumes there would be no woodstoves and any fireplaces would be non-wood burning gas powered. Similar to the air quality emissions modeling, the GHG modeling incorporates project design features in accordance with the 2020 California Green Building Standard Codes such as such as photovoltaic energy for 30 percent of project power needs, provided by use of energy efficient appliances, and water-efficient faucets.

The GHG emission estimates presented in Table 4.7.C show the emissions associated with the level of development envisioned by the proposed project at project opening. Area sources include consumer products and landscaping. Energy sources include natural gas consumption for heating and cooking. As shown in Table 4.7.C, the proposed project is estimated to result in GHG emissions of 7,208 metric tons of CO₂e per year.

Table 4.7.C: Operational Greenhouse Gas Emissions

Source	Pollutant Emissions (MT/yr)					
	Bio- CO ₂	NBio- CO ₂	Total CO ₂	CH ₄	N ₂ O	CO ₂ e
Project Construction Emissions						
Construction emissions amortized over 30 years	0	63.58	63.58	<0.01	0	63.77
Project Operational Emissions						
Area Sources	0	4.26	4.26	<0.01	0	4.36
Energy Sources	0	1,437.94	1,437.94	0.06	0.02	1,445.61
Mobile Sources	0	5,336.41	5,336.41	0.27	0	5,343.06
Waste Sources	73.03	0	73.03	4.32	0	180.92
Water Usage	10.15	126.10	136.24	1.05	0.03	170.26
Total Project Emissions	83.17	6,968.30	7,051.47	5.69	0.05	7,207.98
SCAQMD Tier 3 GHG Numerical Screening Threshold						3,000.0
Exceedance?						Yes

Source: LSA (January 2020).

Note: Numbers in table may not appear to add up correctly due to rounding of all numbers to two significant digits.

Bio-CO₂ = biologically generated CO₂

MT/yr = metric tons per year

CH₄ = methane

N₂O = nitrous oxide

CO₂ = carbon dioxide

NBio-CO₂ = Non-biologically generated CO₂

CO₂e = carbon dioxide equivalent



The GHG emission estimates presented in Table 4.7.C show that the proposed project would generate 7,208 MT CO₂e/yr. Therefore, the proposed project's total GHG emissions would exceed the threshold of 3,000 MT CO₂e/yr. Thus, project-related emissions would have a potentially significant impact related to generation of GHG emissions.

Therefore, the project is compared with the efficiency-based threshold of 4.3 MT CO₂e/yr per service population (SP). The SCAQMD's approach is to identify the emissions level for which a project would not be expected to substantially conflict with existing California legislation adopted to reduce statewide GHG emissions. The SCAQMD efficiency-based threshold describes an efficiency limit using "per service population." An advantage of the service population approach is its application to both residential land uses and employment-oriented land uses. The per capita or per service population metrics represent the rates of emissions needed to achieve a fair share of the state's emission reduction mandate. The use of "fair share" in this instance indicates the GHG efficiency level that, if applied statewide or to a defined geographic area, would meet the year 2020 and post-2020 emissions targets. The intent of AB 32 and SB 32 is to accommodate population and economic growth in California but do so in a way that achieves a lower rate of GHG emissions, as evidenced in the statement from CARB's Scoping Plan. If projects can achieve targeted rates of emissions per the sum of residents plus employees (i.e., service population), California can accommodate expected population growth and achieve economic development objectives, while also abiding by AB 32's emissions target and future post-2020 targets.

In order to estimate the service population (i.e., the number of residents and employees who reside and work on-site), the following assumptions were made:

- The project would include several land uses, including 20,800 square feet (sf) of retail, 251 multi-family residential dwelling units, a 120-room hotel, and a 10-screen movie theater. Based on the Project Description, the number of residents associated with the project would be 758.
- It is estimated that the apartment complex would employ two groundskeepers, one maintenance worker, and a total of six sales/office staff.
- The number of retail and hotel employees is not currently known; however, according to the U.S. Green Building Council (2008)¹, retail use can be expected to employ one person per 550 sf of building space, while hotel uses would employ one employee per 1,500 sf. Thus, based on the 20,800 sf of retail, the total retail employees would be 38, while the total number of hotel employees would be 65.
- Based on a survey of existing movie theaters, typical movie theaters employ approximately 3.75 employees per movie screen, resulting in approximately 38 employees for the project's 10 screen theater.

¹ U.S. Green Building Council (USGBC). 2020. About LEED. Website: <https://www.usgbc.org/credits/new-construction-existing-buildings-commercial-interiors-core-and-shell-schools-new-constr-3> (accessed January 2020).



The total number of employees for the apartments, retail, hotel, and movie theater is estimated to be 149 employees. When added to the residential population estimate of 758, the total project service population would be 907.

For analysis purposes herein, the SP threshold for the project's buildout year of 2022 was calculated by linear interpolation between the 2020 target of 4.8 MT CO₂e/yr and the 2030 target of 2.88 MT CO₂e/yr. As such, the target for the project's buildout year of 2022 is 4.3 MT CO₂e/yr.

As shown in Table 4.7.D, the service population with the number of residents and employees would yield a CO₂e metric ton per service population ratio of 7.9.

Table 4.7.D: Greenhouse Gas Emissions per Service Population

Scenario	Project Emissions (MT CO ₂ e/Year)	Project Service Population (Residents + Employees)	Metric Tons of CO ₂ e/SP/Year	SCAQMD Threshold for Buildout Year 2022	Exceed Threshold?
Year 2022 Project Buildout	7,208	907	7.9	4.3	Yes

Source: Compiled by LSA with CalEEMod version 2016.3.2.

CO₂e/SP/Year = carbon dioxide equivalent per service population per year

As shown in Table 4.7.D, the proposed project would also exceed the SCAQMD efficiency-based significance threshold. SCAQMD thresholds were developed based on substantial evidence that such thresholds represent quantitative levels of GHG emissions, compliance with which means that the environmental impact of the GHG emissions will normally not be cumulatively considerable under CEQA. These thresholds were developed as part of the SCAQMD GHG CEQA Significance Threshold Working Group. The working group was formed to assist the SCAQMD's efforts to develop a GHG significance threshold and is composed of a wide variety of stakeholders including the State OPR, CARB, the Attorney General's Office, a variety of city and county planning departments in the Southern California Air Basin, various utilities such as sanitation and power companies throughout the basin, industry groups, and environmental and professional organizations.

Therefore, the proposed project's impacts related to GHG emissions would be considered significant, and mitigation would be required.

Threshold 4.7.2: Would the project conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?

Less Than Significant Impact. Applicable plans adopted for the purpose of reducing GHG emissions include CARB's Scoping Plan and SCAG's 2016–2040 RTP/SCS. A consistency analysis with these plans for the proposed project is presented below.

CARB Scoping Plan. The CARB Scoping Plan is applicable to State agencies, but is not directly applicable to cities/counties and individual projects (i.e., the Scoping Plan does not require the City to adopt policies, programs, or regulations to reduce GHG emissions). However, new regulations adopted by the state agencies outlined in the Scoping Plan result in GHG emissions reductions at the



local level. As a result, local jurisdictions benefit from reductions in transportation emissions rates, increases in water efficiency in the building and landscape codes, and other statewide actions that would affect a local jurisdiction's emissions inventory from the top down. Statewide strategies to reduce GHG emissions include the LCFS and changes in the corporate average fuel economy standards (e.g., Pavley I and Pavley California Advanced Clean Cars program). Although measures in the Scoping Plan apply to state agencies and not the proposed project, the project's GHG emissions would be reduced by compliance with statewide measures that have been adopted since AB 32 and SB 32 were adopted. Therefore, the proposed project would be consistent with the CARB Scoping Plan, and impacts are considered less than significant.

SCAG's Regional Transportation Plan/Sustainable Communities Strategy. SCAG's 2016–2040 RTP/SCS was adopted April 7, 2016. SCAG's RTP/SCS identifies that land use strategies that focus on new housing and job growth in areas served by high quality transit and other opportunity areas would be consistent with a land use development pattern that supports and complements the proposed transportation network. The overarching strategy in the 2016–2040 RTP/SCS is to plan for the southern California region to grow in more compact communities in existing urban areas; provide neighborhoods with efficient and plentiful public transit and abundant and safe opportunities to walk, bike, and pursue other forms of active transportation; and preserve more of the region's remaining natural lands (SCAG 2016). The 2016–2040 RTP/SCS contains transportation projects to help more efficiently distribute population, housing, and employment growth, as well as a forecast development that is generally consistent with regional-level general plan data. The projected regional development pattern, when integrated with the proposed regional transportation network identified in the 2016–2040 RTP/SCS, would reduce per capita vehicular travel-related GHG emissions and achieve the GHG reduction per capita targets for the SCAG region. The 2016–2040 RTP/SCS does not require that local general plans, specific plans, or zoning be consistent with the 2016–2040 RTP/SCS, but provides incentives for consistency for governments and developers. The proposed project would involve the operation of a commercial and retail mixed-use infill development project. Additionally, the proposed project would be in close proximity (less than 0.1 mile) to the Orange County Transportation Authority (OCTA) bus stop for Bus Route 50 with several nearby bus transit stops along Katella Avenue, and with connections to the Anaheim Transit Station (i.e., Amtrak and Metrolink Trains). Furthermore, as described in Section 3.4, the proposed project is envisioned as a pedestrian-friendly mixed use development, and pedestrian access and circulation are key project components. Overall, the nearby transit facilities and proposed improvements to the pedestrian network would support public transit use and walking and bicycling. Furthermore, as discussed under Threshold 4.10.1 in Section 4.10, Land Use and Planning, the proposed project would not result in physical divisions in any established community.

Implementing SCAG's RTP/SCS will greatly reduce the regional GHG emissions from transportation, helping to achieve statewide emission reduction targets. As stated above, the proposed project would in no way conflict with the stated goals of the RTP/SCS; therefore, the proposed project would not interfere with SCAG's ability to achieve the region's year 2020 and post-2020 mobile source GHG reduction targets outlined in the 2016 RTP/SCS, and it can be assumed that regional mobile emissions will decrease in line with the goals of the RTP/SCS. Furthermore, the proposed project is not regionally significant per *State CEQA Guidelines* Section 15206 and as such, it would



not conflict with the SCAG RTP/SCS targets, since those targets were established and are applicable on a regional level.

Based on the nature of the proposed project, it is anticipated that implementation of the proposed project would not interfere with SCAG's ability to implement the regional strategies outlined in the RTP/SCS. Therefore, the proposed project would not conflict with an adopted plan, policy, or regulation pertaining to GHG emission, and impacts are considered less than significant.

4.7.7 Level of Significance Prior to Mitigation

Prior to mitigation, the proposed project would result in a potentially significant impact under Threshold 4.7.1.

4.7.8 Mitigation Measures

If a project cannot achieve the numeric or service population targets, mitigation measures shall be implemented to reduce project emissions to the extent feasible. Implementation of Mitigation Measures GHG-1 and GHG-2 would be required to reduce project operational GHG emissions:

Mitigation Measure GHG-1 Energy Conservation. Prior to the issuance of building permits, the Applicant/Developer shall provide evidence to the satisfaction of the City of Cypress Director of Community Development Department, or designee, that the project's retail commercial buildings, multi-family residential uses, hotel, and movie theater shall be designed and built to be 10 percent more energy-efficient than 2019 Title 24 requirements or the current Title 24 requirement, whichever is more stringent.

Mitigation Measure GHG-2 Transportation Demand Management (TDM) Program. The Applicant/Developer shall develop a TDM Program for on-site residents and workers with the goal of reducing project-related vehicle miles traveled (VMT). The TDM strategies shall include, but not be limited to, the following:

- i. Prior to the issuance of a building permit for any of the project's buildings, the Applicant/Developer shall provide evidence to the satisfaction of the Director of the City of Cypress Community Development Department, or designee, that a bicycle rack or a secured bicycle storage area shall be installed within 50 feet of each proposed building.
- ii. Prior to the issuance of a certificate of occupancy for the apartment building, the Apartment Building Manager shall provide evidence to the Director of the City of Cypress Community Development Department, or designee, that bike route maps, local transit route maps and schedules, and other transportation information, such as the existing carpooling



program sponsored by the Orange County Transportation Authority (OCTA), are displayed in a prominent area accessible to residents and employees.

- iii. Prior to the issuance of a certificate of occupancy for the project's commercial buildings, the Applicant/Developer shall provide evidence to the Director of the City of Cypress Community Development Department, or designee, that the lease agreements executed with any tenants contain provision requiring each business to provide cash incentives for employees to use public transit and display bike route maps, local transit route maps and schedules, and other transportation information, such as OCTA's existing carpooling program in a prominent area accessible to employees.
- iv. The Applicant/Developer shall organize an annual event on the project site promoting the use of transit, carpooling programs, and non-motorized methods of transportation by project residents, employees, and visitors. The City of Cypress Director of Community Development Department, or designee, shall be responsible for confirming that the event is held.

Implementation of both Mitigation Measure GHG-1 and the multi-part Mitigation Measure GHG-2 above would reduce GHG emissions. However, because the type and extent of the measures that would be feasible to implement would be dependent on the individual future tenants that occupy the project, the total amount of GHG reductions cannot be quantified at this time. For example, the ability of a business to affect employee and patron VMT would depend in part on the numbers of employees and patrons, where they live, and the availability of regional programs such as transit buses.

4.7.9 Level of Significance after Mitigation

All anticipated impacts related to GHG would be considered significant and unavoidable.

All anticipated impacts related to GHGs would be considered significant and unavoidable. However, it should be noted that the CalEEMod model likely overestimates the GHG emissions from vehicle trips associated with the proposed hotel and movie theater. The CalEEMod model uses trip lengths established in the Institute of Transportation Engineers (ITE) *Trip Generation Manual* (10th Edition), which likely overestimates the trip lengths to and from the proposed hotel and movie theater, and therefore overestimates the project's GHG emissions. Once constructed, the movie theater will be the only movie theater in the City of Cypress. Currently, the closest movie theaters are located approximately 1.5 miles to the south of the project site in the City of Garden Grove (Starlight 4 Star Cinemas), approximately 4 miles to the southeast in the City of Garden Grove (Regal Garden Grove 16), approximately 4 miles to the northeast of the project site in the City of Buena Park (Krikorian



Buena Park Metroplex 18), and approximately 3.5 miles to the northwest of the project site in the City of Long Beach (Edwards Long Beach Stadium 26). In the existing condition, movie-going residents in the City of Cypress and surrounding communities are more likely to patronize one of these movie theaters based on their relatively close proximity. Because the project would add a movie theater in a community not currently served by a movie theater, it is reasonable to assume that many residents in the City of Cypress and surrounding communities would visit the movie theater on the project site rather than travel to one of the further movie theaters, resulting in reduced trip lengths.

The hotel on the project site would likely be geared toward business travelers associated with the Cypress Business Center located just east of the project site, generally focused around the intersection of Valley View Street and Katella Avenue. Furthermore, because guests of the hotel would likely only travel a short distance from the nearby Cypress Business Center, it is likely that the trip lengths associated with the hotel would be shorter than those estimated by the ITE.

Because the trip lengths are likely overestimated, the GHG emissions from trips associated with the movie theater and hotel are also likely overestimated. Regardless, to be conservative, the significance conclusion for impact related to GHG is significant and unavoidable.

4.7.10 Cumulative Impacts

Cumulative impacts are the collective impacts of one or more past, present, or future projects, that when combined, result in adverse changes to the environment. Climate change is a global environmental problem in which: (a) any given development project contributes only a small portion of any net increase in GHGs, and (b) global growth is continuing to contribute large amounts of GHGs across the world. Land use projects may contribute to the phenomenon of global climate change in ways that would be experienced worldwide, and with some specific effects felt in California. However, no scientific study has established a direct causal link between individual land use project impacts and global warming.

The analysis of impacts related to GHG emissions is inherently cumulative. The proposed project would have no conflict with applicable statewide and regional climate action measures. However, as discussed above, the project's operational-related GHG emissions would exceed the SCAQMD's numeric threshold and service population thresholds. Implementation of Mitigation Measures GHG-1 and GHG-2 would reduce operational emissions to the extent feasible. However, GHG emission impacts associated with the proposed project would be significant and unavoidable, and therefore the cumulative impact would also be significant and unavoidable.



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4.8 HAZARDS AND HAZARDOUS MATERIALS

This section describes known and potential hazards and hazardous materials conditions at the Cypress City Center project (proposed project) site and in the surrounding area, related potentially significant adverse public health impacts anticipated as a result of the proposed project, and addresses the proposed impacts with consideration of local, State, and federal regulations and policies and provides recommended measures pursuant to California Environmental Quality Act (CEQA).

The hazards and hazardous materials analysis in this section is based on the following project-specific technical reports: the *Phase I Environmental Site Assessment* (2019b) and the *Phase II Limited Soil Investigation, Northwest Corner of Katella Avenue and Winners Circle, Cypress, California* (2019a), prepared by Roux Associates, Inc. (Roux Associates) in June 2019. The findings of these reports are summarized, and the complete reports are contained in Appendix F.

4.8.1 Methodology

To assess the impacts of the proposed project with respect to hazardous materials and wastes, Roux Associates performed a Phase I Environmental Site Assessment (ESA) and Phase II Limited Soil Investigation (LSI) of the property located at the northwest corner of Katella Avenue and Winners Circle in Cypress, California, with the Assessor's Parcel Numbers (APNs) 241-091-22, 23, 24, 25, and 26 (project site). Roux Associates performed the Phase I ESA in general accordance with the American Society for Testing Materials (ASTM) Standard Practice for Environmental Site Assessments: Phase I Environmental Site Assessment Process (ASTM E1527-13) in an effort to identify, to the extent feasible, the presence of recognized environmental conditions (RECs) with respect to the project site as defined in ASTM E1527-13.

The Phase I ESA used the following methodology:

4.8.1.1 Background Research and Data Review

Roux Associates performed a records review for the project site and surrounding properties in an effort to identify potential RECs in connection with the project site and assess potential concerns associated with the migration of hazardous substances to the project site from off-site sources. The records review included reasonably ascertainable historical data, which can be helpful in identifying the past uses of the project site and surrounding areas, as they may relate to the environmental condition of the project site.

4.8.1.2 Site Reconnaissance

On May 13, 2019, Roux Associates visually assessed the project site for potential RECs, including, but not limited to, potential underground storage tanks, aboveground storage tanks, polychlorinated biphenyl-containing equipment, hazardous materials storage or handling areas, containerized or bulk wastes, and visual indications of impacted soil. Roux Associates was unaccompanied during the site reconnaissance.



The findings of the Phase I ESA identified a REC in connection to disturbed/imported soils along the southern boundary and in the northeastern corner of the project site. The subsequent Phase II Limited Soil Investigation used the following methodology:

4.8.1.3 Soil Sampling

Eight soil sampling locations were selected along the southern and eastern portions of the project site to address fill materials suspected at the project site. Discrete samples were collected from all borings at depths of 0.5 and 1.5 feet (ft) below ground surface (bgs).

4.8.1.4 Laboratory Analysis

A total of 16 soil samples were collected during this investigation, including eight “shallow” samples from 0.5 ft bgs, and eight “deeper” samples from 2 ft bgs. All shallow soil samples were analyzed for Title 22 Metals using United States Environmental Protection Agency (USEPA) Methods 6010B and 7471A. Additionally, one randomly selected shallow sample (SS-2-0.5) also was analyzed for total petroleum hydrocarbons (TPH) using USEPA method 8015M and volatile organic compounds (VOCs) using USEPA Method 8260B.

Hazardous materials and wastes, as identified in the ESA and LSI, were assessed with respect to significance within the context of Appendix G to the *State CEQA Guidelines*. The shallow soil samples collected from eight locations across the project site were analyzed for California Title 22 metals, TPH (one sample only), and VOCs (one sample only). Laboratory reports showed that Title 22 metals concentrations for all samples analyzed were within acceptable background ranges. Additional analyses showed TPH concentrations below actionable levels and VOC concentrations below laboratory method reported limits for all constituents in the one sample analyzed. Based on the results of the Phase II LSI, the identified REC has been addressed, and no additional investigation of the project site is recommended.

4.8.2 Existing Environmental Setting

The project site is a relatively flat paved parking lot with existing light poles and various electrical utility boxes and lines, approximately 13 acres in size, with no physical street address. The project site has historically been used for surface parking and staging of empty truck trailers and is bordered by an entrance to the Los Alamitos Race Course to the west, beyond which is a retail development; parking for the Los Alamitos Race Course to the north; Winners Circle the east, beyond which is Costco warehouse outlet and other retail development; and, Katella Avenue to the south, beyond which are commercial properties.

According to aerial photographs, topographic maps, and a City of Cypress (City) directory obtained from Environmental Data Resources, Inc. (EDR), the project site was undeveloped from at least 1896 through 1925. The project site appears to have been used for agricultural purposes in 1928 and the site was vacant from at least 1938 through 1947. The project site was improved with a parking lot before 1963, and it has been generally used for that purpose since that time.



4.8.3 Regulatory Setting

Hazards and hazardous materials are subject to numerous federal, State, and local laws and regulations intended to protect health, safety, and the environment. The U.S. Environmental Protection Agency (USEPA), California EPA (Cal/EPA), the California Department of Toxic Substance Control (DTSC), the Santa Ana Regional Water Quality Control Board (RWQCB), and the County of Orange are the primary agencies responsible for enforcing these regulations. Local regulatory agencies enforce many federal and State regulations through the Certified Unified Program Agency (CUPA) program.

4.8.3.1 Federal Regulations

Major federal laws and issue areas include the following statutes and regulations:

Occupational Safety and Health Administration (OSHA), Title 29 CFR. OSHA is the federal agency responsible for ensuring worker safety. These regulations provide standards for safe workplaces and work practices, including those relating to hazardous materials handling.

EPA, Title 40 CFR 700–799 (Toxic Substances Control Act). The Toxic Substances Control Act regulates manufacturing, inventory, and disposition of industrial chemicals, including hazardous materials. It addresses the production, importation, use, and disposal of specific chemicals including polychlorinated biphenyls (PCB), asbestos-containing materials (ACM), and lead-based paint.

United States Department of Transportation (USDOT) Regulations, Title 49 CFR. U.S. DOT, in conjunction with the U.S. EPA, is responsible for enforcement and implementation of federal laws and regulations pertaining to safe storage and transportation of hazardous materials. The Code of Federal Regulations (CFR) 49, 171–180, regulates the transportation of hazardous materials, types of material defined as hazardous, and the marking of vehicles transporting hazardous materials.

Federal Air Regulations, Part 77. The Federal Aviation Administration (FAA) is responsible for the review of construction activities that occur in the vicinity of airports. Its role in reviewing these activities is to ensure that new structures do not result in a hazard to navigation. The regulations in the Federal Air Regulations (14 CFR, Part 77) are designed to ensure that no obstructions in navigable air space are allowed to exist that would endanger the public. Federal Air Regulations Part 77 identifies the maximum height at which a structure would be considered an obstacle at any given point around an airport. The extent of the off-airport coverage that needs to be evaluated for tall structure impacts can extend miles from an airport facility. In addition, Federal Air Regulations Part 77 establishes standards for determining whether objects constructed near airports will be considered obstructions in navigable airspace, sets forth notice requirements of certain types of proposed construction or alterations, and provides for aeronautical studies to determine the potential impacts of a structure on the flight of aircraft through navigable airspace.

4.8.3.2 State Regulations

State Assembly Bill 2948. In response to the growing statewide concern of hazardous waste management, State Assembly Bill 2948 (Tanner 1986) enacted legislation authorizing local governments to develop comprehensive hazardous waste management plans. The intent of each



plan is to assure that adequate treatment and disposal capacity is available to manage the hazardous wastes generated within its jurisdiction.

California Occupational Safety and Health Administration (Cal/OSHA) Regulations. Cal/OSHA is responsible for developing and enforcing workplace safety standards and assuring worker safety in the handling and use of hazardous materials. Among other requirements, Cal/OSHA requires many entities to prepare injury and illness prevention plans and chemical hygiene plans, and provides specific regulations to limit exposure of construction workers to lead.

Cortese List Statute (California Government Code, §65962.5). This regulation requires the California Department of Toxic Substances Control to compile and maintain lists of potentially contaminated sites throughout the State, and includes the Hazardous Waste and Substances Sites List. The overall list is called the “Cortese” List.

Safe Drinking Water and Toxic Enforcement Act (Proposition 65, California Health and Safety Code, §25249.5 et seq.). The Safe Drinking Water and Toxic Enforcement Act is similar to the federal Safe Drinking Water Act and Clean Water Act in that it regulates the discharge of contaminants to groundwater.

4.8.3.3 Local Regulations

Certified Unified Program Agency. Senate Bill 1082 provides for the designation of a CUPA that would be responsible for the permitting process and collection of fees. The CUPA would be responsible for implementing at the local level the Unified Program, which serves to consolidate, coordinate, and make consistent the administrative requirements, permits, inspections, and enforcement activities for the following environmental and emergency management programs:

- Hazardous Waste
- Hazardous Materials Business Plan
- California Accidental Release Prevention Program
- Underground Hazardous Materials Storage Tanks
- Aboveground Petroleum Storage Tanks / Spill Prevention Control & Countermeasure Plans
- Hazardous Waste Generator and On-Site Hazardous Waste Treatment (tiered permitting) Programs

In Orange County, the Environmental Health Division of the Orange County Health Care Agency is designated as the CUPA responsible for implementing the above-listed program elements. The laws and regulations that established these programs require that businesses that use or store certain quantities of hazardous materials submit a Hazardous Materials Business Emergency Plan (HMBEP) that describes the hazardous materials usage, storage, and disposal required by the CUPA.



As the CUPA, the Environmental Health Division of the Orange County Health Care Agency coordinates five programs regulating hazardous materials and hazardous wastes in Orange County, which include the following:

- **Orange County Health Agency – Environmental Health Division Hazardous Waste**
 - Underground Storage Tanks (UST)
 - Aboveground Storage Tanks (AST)
- **Orange County Fire Authority**
 - Hazardous Materials Disclosure (HMD)
 - Business Plan
 - California Accidental Release Program (CalARP)

4.8.4 Thresholds of Significance

The thresholds for hazards and hazardous materials impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to hazards and hazardous materials if it would:

- Threshold 4.8.1:** Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?
- Threshold 4.8.2:** Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?
- Threshold 4.8.3:** Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?
- Threshold 4.8.4:** Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?
- Threshold 4.8.5:** For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?
- Threshold 4.8.6:** Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?
- Threshold 4.8.7:** Expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires?



4.8.5 Project Impacts

Threshold 4.8.1: Would the project create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?

Less Than Significant Impact.

Construction. Construction of the proposed project would temporarily increase the regional transport, use, and disposal of construction-related hazardous materials and petroleum products (e.g., diesel fuel, lubricants, paints and solvents, and cement products containing strong basic or acidic chemicals). These materials are commonly used at construction sites, and the construction activities would be required to comply with applicable State and federal regulations for proper transport, use, storage, and disposal of excess hazardous materials and hazardous construction waste. In addition, Regulatory Compliance Measures HYD-1 and HYD-2 (refer to Section 4.9, Hydrology and Water Quality, of this EIR) require compliance with the waste discharge permit requirements to avoid potential impacts to water quality due to spills or runoff from hazardous materials used during construction. Therefore, with adherence to the regulatory standards included in Regulatory Compliance Measures HYD-1 and HYD-2, impacts related to the routine transport, use, or disposal of hazardous materials during construction would be less than significant.

Operation. Retail and restaurant uses included in the proposed project may include the use and disposal of typical cleaning products along with limited use of pesticide and herbicides for landscape maintenance. Trucks accessing the businesses on site would contain oil and gasoline, to power their engines, which could have the potential to result in minor releases of such substances through drips or leaks from truck loading areas. The proposed project's uses are not anticipated to be associated with major hazardous materials and would not create unusually high quantities of hazardous waste.

The Orange County Fire Authority (OCFA) Hazardous Material Division and the Orange County Environmental Health Department both identify types and amounts of waste generated in Orange County and establish programs for managing waste. The OCFA maintains a Hazardous Material Management Plan, which assures that adequate treatment and disposal capacity is available to manage the hazardous waste generated within the County and address issues related to the disposal, handling, processing, storage, and treatment of local hazardous materials and waste products.

The proposed project would be reviewed by the OCFA for hazardous material use, safe handling, and storage of materials. Prior to the issuance of grading permits, conditions of approval would be applied to the proposed project by the OCFA to reduce hazardous material impacts and insure that any hazardous waste that is generated on site would be transported to an appropriate disposal facility by a licensed hauler in accordance with State and federal law. Therefore, due to the type and nature of the proposed project, its implementation would result in less than significant impacts related to the routine transport, use, or disposal of hazardous materials; no mitigation is required.

Threshold 4.8.2: Would the project create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?



Less Than Significant Impact. Because no significant hazards would be created by uses associated with the proposed project, the potential for the proposed project to create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment would be less than significant; no mitigation is required.

Threshold 4.8.3: Would the project emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?

Less Than Significant Impact. Grace Christian School is located approximately 0.75 mile northwest of the project site, and the Cottonwood Christian Center preschool facility is located approximately 0.5 mile west of the project site. The proposed project's uses would not pose a significant threat of hazardous emissions or significant handling of hazardous materials or substances. Therefore, impacts on schools would be less than significant; no mitigation is required.

Threshold 4.8.4: Would the project be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?

Less Than Significant Impact. Database searches of the project site, including a GeoTracker search and a search of Superfund sites, determined that the project site is not included on a list of hazardous materials sites that could create a significant hazard to the public or the environment and is not a recorded Superfund site. On May 8, 2019, as part of the Phase I ESA, a government records database search was conducted to identify any properties of potential environmental concern within a 1-mile radius of the project site. The project site was not listed in any of the queried databases. The Phase I ESA identified several listings for off-site adjacent or nearby properties on databases potentially indicative of a contamination concern. However, the Phase I ESA concluded that these sites do not pose a potential hazard to the project site. In addition, soil sampling undertaken as part of the Phase II LSI did not identify elevated concentrations of metals, TPH, or VOCs in the soil at the project site. Therefore, impacts related to hazardous materials sites would remain less than significant; no mitigation is required.

Threshold 4.8.5: For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?

Less Than Significant Impact. The project site is located approximately 0.5 mile north of the Joint Forces Training Base (JFTB) Los Alamitos. The facilities at JFTB Los Alamitos include two runways and associated taxiways, ramp space, and hangars. According to the Orange County Airport Land Use Commission's 2016 *Airport Environs Land Use Plan (AELUP) for Joint Forces Training Base Los Alamitos*, the project site is located in the Federal Aviation Administration's (FAA) Part 77 Notification Area (Exhibit D1) and the AELUP height restriction zone for JFTB Los Alamitos (Exhibit



D2).¹ Height limitations are imposed on projects within a height restriction zone so that structures or trees (1) do not obstruct the airspace required for take off, flight, or landing of aircraft at an airport, or (2) are not otherwise hazardous to the landing or taking off of aircraft.

Implementation of the proposed project would not result in a safety hazard for people working in the project area because the project would comply with all appropriate FAA standards and requirements, including Regulatory Compliance Measure HAZ-1, which requires that the FAA be notified of any proposed structure(s) that would penetrate the 100 to 1 imaginary surface that surrounds the runway at JFTB Los Alamitos. The FAA would then be responsible for reviewing the height of the proposed structures and determining whether they pose a potential aviation hazard. With adherence to the regulatory standards provided in Regulatory Compliance Measure HAZ-1, implementation of the proposed project would result in less than significant impacts related to safety hazards for people working in the project area; no mitigation is required.

Threshold 4.8.6: Would the project impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?

No Impact. The project site is not located along an emergency evacuation route.² Therefore, implementation of the proposed project would not interfere with the adopted emergency response plan and/or the emergency evacuation plan. No impact would occur; no mitigation is required.

Threshold 4.8.7: Would the project expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires?

No Impact. The project site is located within a fully urbanized area. There are no wildlands adjacent or in the vicinity of the project site, and the project site is not designated as a Fire Hazard Severity Zone on the Statewide CAL FIRE Map.³ Therefore, there would be no risk of loss, injury, or death involving wildland fires. No impact would occur, and no mitigation is required.

4.8.6 Level of Significance Prior to Mitigation

Impacts resulting from implementation of the proposed project would be less than significant prior to mitigation; no mitigation is required related to hazardous materials and wastes.

¹ Orange County Airport Land Use Commission. 2016. *Airport Environs Land Use Plan for Joint Forces Training Base Los Alamitos*. Website: <http://www.ocair.com/commissions/aluc/docs/JFTB-AELUP2016ProposedFINAL.pdf> (accessed December 29, 2019).

² City of Cypress General Plan, Safety Element, Emergency Evacuation Routes map (Exhibit SAF-5), October 2, 2001.

³ California Department of Forestry and Fire Protection (CAL FIRE). 2007. Draft Fire Hazard Severity Zones in LRA. Website: https://osfm.fire.ca.gov/media/6737/fhszs_map30.pdf (accessed December 29, 2019).



4.8.7 Regulatory Compliance Measures and Mitigation Measures

4.8.7.1 Regulatory Compliance Measures

Regulatory Compliance Measure HAZ-1 Federal Aviation Regulation Title 14 Part 77. The Applicant/Developer shall notify the Federal Aviation Administration (FAA) of any proposed structure(s) that would penetrate the 100 to 1 imaginary surface that surrounds the runway at Joint Forces Training Base Los Alamitos at least 45 days prior to beginning construction.

4.8.7.2 Mitigation Measures

No mitigation measures are required.

4.8.8 Cumulative Impacts

The project vicinity is largely urbanized with residential, commercial, and industrial uses. As the area continues to develop, the addition of more development could create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials; therefore, cumulative development could result in potentially significant impacts regarding hazardous materials.

Projects considered part of the cumulative condition include Related Project Nos. 1, 2, 3, and 4. Related Project No. 1 is the approved retail/commercial project on a 33-acre site located west of the project site and includes 244 units of senior housing, 35,600 square feet (sf) of major retail use, and 11,376 sf of restaurant uses. Related Project No. 2 is also located west of the project site, and includes a 129-unit assisted living facility and 13,700 sf of retail use. Related Project No. 3, to the north of the project site, includes 67 apartments. Related Project No. 4, to the west of the project site, is a 9-acre, 6-field soccer facility.

For the proposed project, impacts due to hazardous materials would be less than significant. Although some of the cumulative projects listed also have potential impacts associated with hazardous materials, the environmental concerns associated with hazardous materials are site specific. Each project is required to address any issues related to hazardous material or wastes. Federal, state, and local regulations require mitigation to protect against site contamination by hazardous materials. Therefore, there would be no cumulative hazardous materials impacts.



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4.9 HYDROLOGY AND WATER QUALITY

This section evaluates the potential impacts to hydrology and water quality conditions from implementation of the Cypress City Center Project (proposed project). The analysis in this section is based in part on the *Water Quality Management Plan* (Kimley-Horn 2019) (Appendix G), the *Preliminary Hydrology and Hydraulics Study* (Kimley-Horn 2020) (Appendix G), and the *Geotechnical Due Diligence Study for Proposed Mixed-Use Development at NE Quadrant of Siboney Street and Katella Avenue, City of Cypress, California* (Geotechnical Assessment) (NMG Geotechnical, Inc., June 13, 2019) (Appendix E) that were prepared for the proposed project and are included in this Environmental Impact Report (EIR).

4.9.1 Existing Environmental Setting

4.9.1.1 Watersheds

The project site is located within the Coyote Creek Subwatershed of the larger San Gabriel River Watershed. The San Gabriel River Watershed covers 689 square miles (sq mi), primarily in eastern Los Angeles County with a smaller portion in northwestern Orange County (Los Angeles RWQCB 2019). Coyote Creek drains a watershed of 165 sq mi, 85.5 sq mi of which lie in north Orange County, with the remainder in Los Angeles County. The main tributary of the Coyote Creek Watershed is Coyote Creek, which flows from Riverside County and empties into the San Gabriel River just above its tidal prism (Orange County Public Works [OCPW] 2019a). The San Gabriel River flows into the Pacific Ocean west of Seal Beach.

The project site is located within the jurisdictional boundary of the Santa Ana Regional Water Quality Control Board (RWQCB). For planning purposes, the Santa Ana RWQCB uses a watershed classification system that divides surface waters into hydrologic units (HUs), hydrologic areas (HA), and hydrologic subareas (HSA). As designated by the RWQCB, the project site is located within the Los Angeles-San Gabriel River HU, the Anaheim HA Split, and the Anaheim HSA Split (Santa Ana RWQCB 1995, updated 2019).

4.9.1.2 Drainage

In the existing condition, stormwater runoff on the on-site parking lot flows in an east/west orientation to two separate concrete ribbon gutters that transverse the project site and convey flow from north to south. In addition to on-site stormwater runoff, off-site stormwater runoff from 11.8 acres north of the project site is also tributary to the ribbon gutters. Each gutter conveys stormwater runoff to a separate existing catch basin that connects to an existing 33-inch stormdrain, that runs on the north edge of Katella Avenue from east to west. The 33-inch stormdrain increases to a 39-inch then to a 48-inch stormdrain just downstream of the project site. Stormwater runoff that exceeds the capacity of catch basin inlets ponds onsite to a depth of 12 to 18 inches before overflowing and discharging overland to the existing on-site driveway and into the Katella Avenue curb and gutter. The Katella Avenue stormdrain conveys stormwater runoff to the west, where it connects to the Los Alamitos Channel. Los Alamitos Channel flows southwest where it discharges into the San Gabriel River just north of its mouth, and then into the Pacific Ocean.

An existing 24-inch storm drain that runs north to south is located in Winners Circle between Katella Avenue and the end of the cul-de-sac. This stormdrain conveys stormwater runoff from Winners



Circle to the Katella Avenue stormdrain. The approved City stormdrain plan for the Winners Circle stormdrain included an extension to the north, past the end of the cul-de-sac, and then west across the existing parking lot just north of the project site. The stormdrain extension was proposed to accommodate restricted flows of 0.3 cubic feet per second (cfs) per acre (cfs/acre) from the property north of the project site. However, only the portion of the stormdrain in Winners Circle has been constructed.

4.9.1.3 Surface Water Quality

As discussed in greater detail in Section 4.9.3, Reach 1 of the San Gabriel River (from the estuary to Firestone Boulevard) is impaired for pH (percentage of hydrogen) and temperature. The San Gabriel River Estuary is impaired for nickel, dissolved oxygen, copper, dioxin, and indicator bacteria.

4.9.1.4 Groundwater

According to the California Department of Water Resources (DWR), the project site is located within the Coastal Plain of the Orange County Groundwater Basin, which underlies a coastal alluvial plain in the northwestern portion of Orange County (County). The Coastal Plain of Orange County groundwater basin underlies a coastal alluvial plain in northwestern Orange County. The basin is bound on the northwest and the north by the Los Angeles-Orange County line, on the northeast by the Whittier Fault Zone and consolidated rocks of the Puente Hills and Chino Hills, on the east by consolidated rocks of the Santa Ana Mountains, on the south by consolidated rocks of the Laguna Hills and San Joaquin Hills, and on the southwest by the Pacific Ocean. Groundwater recharge to the basin is derived from percolation of Santa Ana River flow, infiltration of precipitation, and injection into wells (DWR 2016).

For management purposes, groundwater basins are designated in the Santa Ana RWQCB's Water Quality Control Plan (Basin Plan) as Groundwater Management Zones. The project site is within the Orange County Groundwater Management Zone in the Lower Santa Ana River Basin. The Orange County Groundwater Management Zone is bounded to the north by the Chino Hills and Santa Ana Mountains, to the east by State Route 55 (SR-55) and the Irvine Groundwater Management Zone, to the south by the Pacific Ocean, and to the west by a low topographic divide approximated by the Orange County/Los Angeles County line (Santa Ana RWQCB 1995; updated 2019).

According to the Geotechnical Assessment (included in Appendix E to this Draft EIR), groundwater at the project site is very shallow, ranging from approximately 4.5 to 6 feet (ft) below ground surface (bgs) as measured on April 16, 2019, in two groundwater monitoring wells located on the project site. In addition, groundwater was measured at approximately 6 ft bgs in an open trench at a construction site on the southwest corner of Katella Avenue and Winners Circle on April 16, 2019. This is consistent with groundwater levels reported at several other sites in the vicinity of the project site, which has been measured in the range of 1 to 7 ft bgs.

4.9.1.5 Groundwater Quality

Groundwater in the Coastal Plain of the Orange County Groundwater Basin is primarily sodium-calcium bicarbonate based. In general, total dissolved solids (TDS) content in groundwater ranges from 232 milligrams per liter (mg/L) to 661 mg/L, with an average of 475 mg/L. Groundwater



impairments include salinity (from seawater intrusion), colored water (from natural organic materials), high nitrates, and methyl tertiary butyl ether (MTBE) (DWR 2004).

4.9.1.6 Flooding

According to the Federal Emergency Management Agency (FEMA) Federal Insurance Rate Map (FIRM) No. 06059C0116J (December 3, 2009), the project site is located within Zone X, which comprises areas of 0.2 percent annual chance flood (500-year flood). This means that there is a very low likelihood of flooding within the project site.

According to the Safety Element of the City of Cypress (City) General Plan, the project site is located within the inundation zone of the Prado Dam and the Carbon Canyon Dam. There are no open bodies of water in the vicinity of the project site and the project is therefore not located within an inundation zone of a seiche. The project site is located more than 5 miles to the northeast of the Pacific Ocean and is not located within the tsunami inundation zone. The levee inundation zone of Coyote Creek/Carbon Creek is located to the northwest of the project site; however, the project site is not located within this inundation area.

4.9.1 Regulatory Setting

4.9.1.1 Federal Regulations

Clean Water Act. In 1972, the Federal Water Pollution Control Act (now referred to as the Clean Water Act [CWA]) was amended to require that the discharge of pollutants into waters of the United States from any point source be effectively prohibited unless the discharge is in compliance with a National Pollutant Discharge Elimination System (NPDES) permit. In 1987, the CWA was again amended to require that the United States Environmental Protection Agency (USEPA) establish regulations for the permitting of stormwater discharges (as a point source) by municipal and industrial facilities and construction activities under the NPDES permit program. The regulations require that Municipal Separate Storm Sewer System (MS4) discharges to surface waters be regulated by an NPDES permit.

The CWA requires states to adopt water quality standards for water bodies and have those standards approved by the USEPA. Water quality standards consist of designated beneficial uses for a particular water body (e.g., wildlife habitat, agricultural supply, fishing), along with water quality criteria necessary to support those uses. Water quality criteria are set concentrations or levels of constituents (e.g., lead, suspended sediment, and fecal coliform bacteria) or narrative statements that represent the quality of water that support a particular use. Because California had not established a complete list of acceptable water quality criteria for toxic pollutants, the USEPA Region IX established numeric water quality criteria for toxic constituents in the form of the California Toxics Rule (CTR).

When designated beneficial uses of a particular water body are being compromised by water quality, Section 303(d) of the CWA requires identifying and listing that water body as impaired. Once a water body has been deemed impaired, a Total Maximum Daily Load (TMDL) must be developed for each impairing water quality constituent. A TMDL is an estimate of the total load of pollutants from point, nonpoint, and natural sources that a water body may receive without exceeding



applicable water quality standards (often with a “factor of safety” included, which limits the total load of pollutants to a level well below that which could cause the standard to be exceeded). Once established, the TMDL is allocated among current and future dischargers into the water body.

Direct discharges of pollutants into waters of the United States are not allowed except in accordance with the NPDES program established in Section 402 of the CWA.

Clean Water Act, Section 303, List of Impaired Water Bodies. The State Water Resources Control Board (SWRCB), in compliance with Section 303(d) of the CWA, prepared a 2014/2016 list of impaired water bodies in California. The SWRCB approved the 2014/2016 California Integrated Report (CWA Section 303(d) List/305(b) Report) on October 3, 2017. On April 6, 2018, the USEPA approved the 2014/2016 California 303(d) List of Water Quality Limited Segments (303[d] list). The 303(d) list includes a priority schedule for the development of TMDL implementation for each contaminant impacting the water body. Reach 1 of the San Gabriel River (from the estuary to Firestone Boulevard) is impaired for pH and temperature. The San Gabriel River Estuary is impaired for nickel, dissolved oxygen, copper, dioxin, and indicator bacteria. There are no impairments listed for Los Alamitos Channel on the 303(d) list.

The Santa Ana RWQCB has not established any TMDLs that are applicable to the proposed project. It should be noted that the San Gabriel River downstream of the project site is within the jurisdiction of the Los Angeles RWQCB. TMDLs for metals and selenium and indicator bacteria have been established for the San Gabriel River and tributaries by the Los Angeles RWQCB. However, because the San Gabriel River is within the jurisdiction of the Los Angeles RWQCB, these TMDLs are not applicable to the proposed project.

National Flood Insurance Act. Congress acted to reduce the costs of disaster relief by passing the National Flood Insurance Act of 1968 and the Flood Disaster Protection Act of 1973. The intent of these acts was to reduce the need for large, publicly funded flood control structures and disaster relief efforts by restricting development in floodplains. FEMA administers the National Flood Insurance Program (NFIP) to provide subsidized flood insurance to communities that comply with FEMA regulations limiting development in a floodplain. FEMA issues FIRMs of communities participating in the NFIP. These maps delineate flood hazard zones in the community. The City of Cypress manages local stormdrain facilities, and the Orange County Flood Control District (OCFCD) is responsible for regional flood control planning within Orange County.

4.9.1.2 State Regulations

Porter-Cologne Water Quality Control Act of 1970. The federal CWA places the primary responsibility for the control of water pollution and planning the development and use of water resources with the states, although it does establish certain guidelines for the states to follow in developing their programs.

California’s primary statute governing water quality and water pollution is the Porter-Cologne Water Quality Control Act of 1970 (Porter-Cologne Act). The Porter-Cologne Act grants the SWRCB and the nine RWQCBs broad powers to protect water quality and is the primary vehicle for the implementation of California’s responsibility under the federal CWA. The Porter-Cologne Act grants



the SWRCB and RWQCBs the authority and responsibility to adopt plans and policies, to regulate discharges to surface water and groundwater, to regulate waste disposal sites, and to require cleanup of discharges of hazardous materials and other pollutants. The Porter-Cologne Act also establishes reporting requirements for unintended discharges of any hazardous substance, sewage, oil, or petroleum product.

Each RWQCB must formulate and adopt a water quality plan for its region. The regional plans are to conform to the policies set forth in the Porter-Cologne Act and established by the SWRCB in its State water policy. The Porter-Cologne Act also provides that an RWQCB may include in its region a regional plan with water discharge prohibitions applicable to particular conditions, areas, or types of waste. The City, including the project site, is within the jurisdictional boundaries of the Santa Ana RWQCB (Region 8).

California Toxics Rule. As stated previously, because California had not established a complete list of acceptable water quality criteria for toxic pollutants, USEPA Region IX established numeric water quality criteria for toxic constituents in the form of the CTR. The CTR provides water quality criteria for certain potentially toxic compounds for inland surface waters, enclosed bays, estuaries, and waters designated for human health or aquatic life uses. The CTR is often used by the RWQCBs when establishing water quality objectives and TMDLs. Although the CTR criteria do not apply directly to discharges of stormwater runoff, they are utilized as benchmarks for toxics in urban runoff. The CTR is used as a benchmark to evaluate the potential ecological impacts of stormwater runoff to receiving waters. The CTR establishes acute and chronic surface water quality standards for certain water bodies. Acute criteria provide benchmarks for the highest permissible concentration below which aquatic life can be exposed for short periods of time without deleterious effects. Chronic criteria provide benchmarks for an extended period of time (i.e., 4 days or more) without deleterious effects. The acute CTR criteria have a shorter relevant averaging period (less than 4 days) and provide a more appropriate benchmark for comparison for stormwater flows.

CTR criteria apply to the receiving water body and are calculated based on the probable hardness values of the receiving waters. At higher hardness values for receiving waters, certain constituents (including copper, lead, and zinc) are more likely to be complexed (bound with) components in the water column. This in turn reduces the bioavailability and resulting potential toxicity of these metals.

General Construction Activity Storm Water Permit. The *General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities*, Order No. 2009-0009-DWQ, NPDES No. CAS000002, as amended by Order Nos. 2010-0014-DWQ and 2012-0006-DWQ (Construction General Permit), adopted by the SWRCB, regulates construction activity that includes clearing, grading, and excavation resulting in soil disturbance of at least 1 acre of total land area. The Construction General Permit authorizes the discharge of stormwater to surface waters from construction activities.

The Construction General Permit requires that all developers of land where construction activities will occur over more than 1 acre do the following:



- Complete a Risk Assessment to determine pollution prevention requirements pursuant to the three risk levels established in the General Permit;
- Eliminate or reduce non-stormwater discharges to storm sewer systems and other waters of the United States;
- Develop and implement a Stormwater Pollution Prevention Plan (SWPPP) that specifies Best Management Practices (BMPs) that will reduce pollution in stormwater discharges to the Best Available Technology/Economically Achievable/Best Conventional Pollutant Control Technology standards;
- Perform inspections and maintenance of all BMPs; and
- Conduct stormwater sampling, if required based on risk level.

To obtain coverage under the Construction General Permit, a project applicant must electronically file all permit registration documents with the SWRCB prior to the start of construction. Permit registration documents must include a:

- Notice of Intent (NOI),
- Risk Assessment,
- Site map,
- SWPPP,
- Annual fee, and
- Signed certification statement.

Typical BMPs contained in SWPPPs are designed to minimize erosion during construction, stabilize construction areas, control sediment, and control pollutants from construction materials. The SWPPP must also include a discussion of the program to inspect and maintain all BMPs.

Sustainable Groundwater Management Act. The Sustainable Groundwater Management Act (SGMA) of 2014 is a comprehensive three-bill package that Governor Jerry Brown signed into California state law in September 2014. The SGMA provides a framework for sustainable management of groundwater supplies by local authorities, with a limited role for State intervention if necessary to protect the resource. The plan is intended to ensure a reliable groundwater supply for California for years to come.

The SGMA requires governments and water agencies of high- and medium-priority basins to halt overdrafts of groundwater basins. The SGMA requires the formation of local Groundwater Sustainability Agencies (GSAs) that are required to adopt Groundwater Sustainability Plans to manage the sustainability of the groundwater basins.

4.9.1.3 Regional Regulations

Water Quality Control Plans (Basin Plans). The Santa Ana RWQCB has adopted a Basin Plan for their region of responsibility that delineates water resource area boundaries based on hydrological



features. For the purposes of achieving and maintaining water quality protection, specific beneficial uses have been identified for each of the surface waters and groundwater management zones described in the Basin Plan. Once beneficial uses are designated, appropriate water quality objectives can be established, and programs that maintain or enhance water quality can be implemented to ensure the protection of beneficial uses. There are no beneficial uses listed in the Basin Plan for the downstream surface receiving waters for the project site. Beneficial uses of the Orange Groundwater Management Zone include municipal and domestic supply (MUN), agricultural supply (AGR), industrial service supply (IND), industrial process supply (PROC).

Basin Plans also establish implementation programs to achieve water quality objectives to protect beneficial uses and require monitoring to evaluate the effectiveness of the programs. These objectives must comply with the State antidegradation policy (State Board Resolution No. 68-16), which is designed to maintain high-quality waters while allowing some flexibility if beneficial uses are not unreasonably affected.

Basin Plans have established narrative and numeric water quality objectives for inland surface streams and groundwater. If water quality objectives are exceeded, the RWQCBs can use their regulatory authority to require municipalities to reduce pollutant loads to the affected receiving waters. Relevant surface water quality objectives for all inland surface waters and groundwater under the jurisdiction of the Santa Ana RWQCB that are applicable to the receiving waters for the project site are shown in Tables 4.9.A and 4.9.B, respectively.

In addition, the site-specific water quality objectives for the Irvine Groundwater Management Zone are:

- **Total Dissolved Solids:** 580 mg/L
- **Nitrate as Nitrogen:** 3.4 mg/L

There are no site-specific water quality objectives listed in the Basin Plan for the surface receiving waters for the project site.

Orange County National Pollutant Discharge Elimination System Permit. The City is a Permittee of the *Waste Discharge Requirements for the County of Orange, Orange County Flood Control District and the Incorporated Cities of Orange County within the Santa Ana Region Areawide Urban Storm Water Runoff Orange County* (North Orange County MS4 Permit), Order R8-2009-0030, NPDES No. CAS618030, as amended by Order No. R8-2010-0062. The North Orange County MS4 Permit regulates discharges into the MS4 system in the cities and county areas within Orange County that are in the Santa Ana Region. As discussed further below, the North Orange County MS4 Permit requires preparation of a Water Quality Management Plan (WQMP) and implementation of post-construction BMPs for new development and significant redevelopment projects that qualify as Priority Development Projects.



Table 4.9.A: Surface Water Quality Objectives for Inland Surface Waters

Constituent	Concentration
Algae	Waste discharges shall not contribute to excessive algal growth in inland surface receiving waters.
Boron	Shall not exceed 0.75 mg/L in inland surface waters of the region as a result of controllable water quality factors.
Chlorine (residual)	Chlorine residual in wastewater discharged to inland surface waters shall not exceed 0.1 mg/L.
Color	Waste discharges shall not result in coloration of the receiving waters that causes a nuisance or adversely affects beneficial uses. The natural color of fish, shellfish, or other surface water resources used for human consumption shall not be impaired.
Floatables	Waste discharges shall not contain floating materials, including solids, liquids, foam, or scum, that cause a nuisance or adversely affect beneficial uses.
Metals	Varies based on hardness.
Oil and Grease	Waste discharges shall not result in deposition of oil, grease, wax, or other materials in concentrations that result in a visible film or in coating objects in the water or which cause a nuisance or adversely affect beneficial uses.
Oxygen (dissolved)	Waste discharges shall not cause the median dissolved oxygen concentration to fall below 85% of saturation or the 95 th percentile concentration or fall below 75% of saturation within a 30-day period.
pH	Shall not be raised above 8.5 or depressed below 6.5 as a result of controllable water quality factors.
Solids (suspended and settleable)	Shall not cause nuisance or adversely affect beneficial uses as a result of water quality factors.
Sulfides	Shall not increase as a result of controllable water quality factors.
Surfactants	Waste discharges shall not contain concentrations of surfactants that result in foam in the course of flow or use of the receiving water or that adversely affect aquatic life.
Taste and Odor	Shall not contain taste- or odor-producing substances at concentrations that cause a nuisance or adversely affect beneficial uses. The natural taste and odor of fish, shellfish, or other regional inland surface water resources used for human consumption shall not be impaired.
Toxic Substances	Shall not be discharged at levels that will bioaccumulate in aquatic resources to levels that are harmful to human health. Concentrations of toxic pollutants in the water column, sediments, or biota shall not adversely affect beneficial uses.
Turbidity	Where natural turbidity is between 0 and 50 NTU, increases shall not exceed 20%. Where natural turbidity is between 50 NTU and 100 NTU, increases shall not exceed 10 NTU. Where natural turbidity is greater than 100 NTU, increases shall not exceed 10%.

Source: *Water Quality Control Plan, Santa Ana River Basin* (Santa Ana RWQCB 1995, updated June 2019).

mg/L = milligrams per liter

NTU = nephelometric turbidity units

RWQCB = Regional Water Quality Control Board



Table 4.9.B: Groundwater Quality Objectives for Groundwater Basins

Constituent	Concentration
Arsenic	Waters with MUN Beneficial Use Designation: Shall not exceed 0.05 mg/L as a result of controllable water quality factors.
Bacteria, Coliform	Waters with MUN Beneficial Use Designation: Total coliform numbers shall not exceed 2.2 organisms/100 mL median over any 7-day period as a result of controllable water quality factors.
Barium	Waters with MUN Beneficial Use Designation: Shall not exceed 1.0 mg/L as a result of controllable water quality factors.
Boron	Shall not exceed 0.75 mg/L as a result of controllable water quality factors.
Chloride	Waters with MUN Beneficial Use Designation: Shall not exceed 500 mg/L as a result of controllable factors.
Color	Waste discharges shall not result in coloration of the receiving waters that causes a nuisance or adversely affects beneficial uses.
Cyanide	Waters with MUN Beneficial Use Designation: Shall not exceed 0.2 mg/L as a result of controllable water quality factors.
Fluoride	Waters with MUN Beneficial Use Designation: Shall not exceed 1.0 mg/L as a result of controllable water quality factors.
Hardness	Waters with MUN Beneficial Use Designation: Shall not be increased as a result of waste discharges to levels that adversely affect beneficial uses.
Metals	Waters with MUN Beneficial Use Designation: Shall not exceed the following: Cadmium 0.01 mg/L; Chromium 0.05 mg/L; Cobalt 0.2 mg/L; Copper 1.0 mg/L; Iron 0.3 mg/L; Lead 0.05 mg/L; Manganese 0.05 mg/L; Mercury 0.002 mg/L; Selenium 0.01 mg/L; and Silver 0.05 mg/L, as a result of controllable water quality factors.
Methylene Blue-Activated Substances	Waters with MUN Beneficial Use Designation: Shall not exceed 0.05 mg/L as a result of controllable water quality factors.
Oil and Grease	Waste discharges shall not result in deposition of oil, grease, wax, or other materials in concentrations that cause a nuisance or adversely affect beneficial uses.
pH	Shall not be raised above 9 or depressed below 6 as a result of controllable water quality factors.
Radioactivity	Waters with MUN Beneficial Use Designation: Shall not exceed the California Code of Regulations, Title 22, standards of 5 pCi/L for combined radium-226 and radium-228, 15 pCi/L for gross alpha particle activity, 20,000 pCi/L for tritium, 8 pCi/L for strontium-90, 50 pCi/L for gross beta particle activity, and 20 pCi/L for uranium.
Sodium	Waters with AGR Beneficial Use Designation: Shall not exceed a sodium absorption rate of 9. Waters with MUN Beneficial Use Designation: Shall not exceed 180 mg/L as a result of controllable water quality factors.
Sulfate	Waters with MUN Beneficial Use Designation: Shall not exceed 500 mg/L as a result of controllable water quality factors.
Taste and Odor	Shall not contain taste- or odor-producing substances in concentrations that adversely affect beneficial uses.
Toxic Substances	All waters shall be maintained free of substances in concentrations that are toxic or that produce detrimental physiological responses in human, plant, animal, or aquatic life.

Source: *Water Quality Control Plan, Santa Ana River Basin* (Santa Ana RWQCB 1995, updated June 2019).

AGR = agricultural supply

mg/L = milligrams per liter

mL = milliliter

MUN = municipal supply

pCi/L = picocuries per liter

pH = percentage of hydrogen



The proposed project is considered a Priority Development Project because it is a redevelopment project that includes the addition or replacement of 5,000 square feet (sf) or more of impervious surface area.

Drainage Area Management Program. The Drainage Area Management Plan (DAMP) (2003) was created by the County of Orange, the OCFC, and incorporated cities (permittees), and includes specific water pollutant requirements of the North Orange County Stormwater Program. The DAMP is the principal guidance and compliance document for the countywide implementation of the Stormwater Program. It is the foundation for the permittees to implement model programs designed to prevent pollutants from entering receiving waters to the maximum extent practicable. Section 7 of the DAMP discusses issues relating to new developments and significant redevelopments.

Local Implementation Plan. The City Local Implementation Plan (LIP) is the principal guidance and compliance document specific to the City's jurisdiction for compliance with the requirements of the North Orange County MS4 Permit. The LIP provides the description and details of the City's water quality program implementation activities. The LIP is designed to work in conjunction with the Orange County DAMP. It should be noted that the Cypress LIP takes precedence over DAMP requirements.

Model Water Quality Management Plan. The *Model Water Quality Management Plan* (County of Orange 2011) was developed to aid Orange County, the OCFC, the cities in Orange County (permittees), and developers in Orange County to address post-construction urban runoff and stormwater pollution from new development and significant redevelopment projects that qualify as Priority Development Projects. The proposed project is categorized as a redevelopment project that would add or replace more than 5,000 sf of impervious surface area and, thus, is considered a Priority Development Project.

Priority Development Projects are required to develop a Project WQMP to minimize adverse impacts of development to on-site hydrology, volume, and rate of runoff, and pollutants of concern. Project WQMPs include project-specific BMPs to minimize these effects (e.g., Low Impact Development [LID], site design measures, source control BMPs). The requirements identified in the project WQMPs are subject to Section 7 of the DAMP.

Technical Guidance Document. The County of Orange developed the *Technical Guidance Document (TGD) for the Preparation of Conceptual/Preliminary and/or Project Water Quality Management Plans (WQMPs)* (Technical Guidance Document) (County of Orange 2013) in cooperation with the incorporated cities of Orange County to aid agency staff and project proponents with addressing post-construction urban runoff and stormwater pollution from new development and significant redevelopment projects in Orange County. The Technical Guidance Document serves as the technical guidance to complete the project WQMP.

Orange County Construction Runoff Guidance Manual. The *Construction Runoff Guidance Manual for Contractors, Project Owners, and Developers* (County of Orange 2012) presents the requirements related to construction from the DAMP. The goal of this Guidance Manual is to control pollutant



discharges from construction sites. As such, it helps applicants with building and grading permits to understand the water quality requirements during the construction phase of development projects.

Groundwater Dewatering Permit. The Santa Ana RWQCB requires a permit for discharging wastes to surface waters from activities involving groundwater extraction. The *General Waste Discharge Requirements for Discharges to Surface Waters that Pose an Insignificant (De Minimis) Threat to Water Quality* (Order No. R8-2009-0003, NPDES No. CAG998001) covers general waste discharge requirements for discharges to surface waters that pose an insignificant (*de minimis*) threat to water quality within the Santa Ana Region. Under this order, permittees are required to monitor their discharges of groundwater extraction waste from construction to ensure that effluent limitations for constituents are not exceeded.

4.9.1.4 Local Regulations

Cypress Municipal Code. Chapter 13, Article IV, Cypress Water Quality, of the City Municipal Code regulates stormwater and surface runoff water quality. The Municipal Code requires compliance with the Drainage Area Management Plan (DAMP) and Local Implementation Plan (LIP), including preparation of WQMPs for priority development project. Prior to issuance of a grading permit, building permit, and/or safety permit for any new development or significant redevelopment, the property owner is required to submit to and obtain the approval of the WQMP by the City.

4.9.2 Methodology

Project impacts to hydrology and water quality are evaluated based on the proposed project's adherence to local, regional, State, and federal standards; the proposed land uses and project design; changes in pre- and post-project stormwater flows; and proposed BMPs for control of surface runoff and reduction of pollutants in stormwater runoff.

4.9.3 Thresholds of Significance

The thresholds for hydrology and water quality impacts used in this analysis are consistent with the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to hydrology and water quality if it would:

Threshold 4.9.1: Violate any water quality standards or waste discharge requirements?

Threshold 4.9.2: Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?

Threshold 4.9.3: Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?



- Threshold 4.9.4:** Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?
- Threshold 4.9.5:** Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?
- Threshold 4.9.6:** Otherwise substantially degrade water quality?
- Threshold 4.9.7:** Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?
- Threshold 4.9.8:** Place within a 100-year flood hazard area structures which would impede or redirect flood flows?
- Threshold 4.9.9:** Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?
- Threshold 4.9.10:** Inundation by seiche, tsunami, or mudflow?
- Threshold 4.9.11:** Result in an increase in pollutant discharges to receiving waters? Consider water quality parameters such as temperature, dissolved oxygen, turbidity and other typical stormwater pollutants (e.g., heavy metals, pathogens, petroleum derivatives, synthetic organics, sediment, nutrients, oxygen-demanding substances, and trash).
- Threshold 4.9.12:** Result in significant alteration of receiving water quality during or following construction?
- Threshold 4.9.13:** Could the proposed project result in increased erosion downstream?
- Threshold 4.9.14:** Result in increased impervious surfaces and associated increased runoff?
- Threshold 4.9.15:** Create a significant adverse environmental impact to drainage patterns due to changes in runoff flow rates or volumes?
- Threshold 4.9.16:** Be tributary to an already impaired water body, as listed on the Clean Water Act Section 303(d) list? If so, can it result in an increase in any pollutant for which the water body is already impaired?
- Threshold 4.9.17:** Be tributary to other environmentally sensitive areas? If so, can it exacerbate already existing sensitive conditions?



Threshold 4.9.18: Have a potentially significant environmental impact on surface water quality to either marine, fresh, or wetland waters?

Threshold 4.9.19: Have a potentially significant adverse impact on groundwater quality?

Threshold 4.9.20: Cause or contribute to an exceeded applicable surface or groundwater receiving water quality objectives or degradation of beneficial uses?

Threshold 4.9.21: Impact aquatic, wetland, or riparian habitat?

Threshold 4.9.22: Would the project include new or retrofitted stormwater treatment control Best Management Practices (e.g., water quality treatment basin, constructed treatment wetlands), the operation of which could result in significant environmental effects (e.g., increased vectors or odors)?

4.9.4 Project Impacts

Threshold 4.9.1: Would the project violate any water quality standards or waste discharge requirements?

Or

Threshold 4.9.6: Would the project otherwise substantially degrade water quality?

Or

Threshold 4.9.11: Would the project result in an increase in pollutant discharges to receiving waters? Consider water quality parameters such as temperature, dissolved oxygen, turbidity and other typical stormwater pollutants (e.g., heavy metals, pathogens, petroleum derivatives, synthetic organics, sediment, nutrients, oxygen-demanding substances, and trash).

Or

Threshold 4.9.12: Would the project result in significant alteration of receiving water quality during or following construction?

Or

Threshold 4.9.18: Would the project have a potentially significant environmental impact on surface water quality to either marine, fresh, or wetland waters?

Less Than Significant Impact.

Construction. Pollutants of concern during construction include sediments, trash, petroleum products, concrete waste (dry and wet), sanitary waste, and chemicals. Each of these pollutants on its own or in combination with other pollutants can have a detrimental effect on water quality.



During construction, 13.33 acres of soil would be disturbed. During soil-disturbing construction activities, excavated soil would be exposed, and there would be an increased potential for soil erosion and sedimentation compared to existing conditions. In addition, chemicals, liquid products, petroleum products (e.g., paints, solvents, and fuels), and concrete-related waste may be spilled or leaked and have the potential to be transported via stormwater runoff into receiving waters. Sediment from increased soil erosion and chemicals from spills and leaks have the potential to be discharged to downstream receiving waters during storm events, which can affect water quality and impair beneficial uses.

Because construction of the proposed project would disturb greater than 1 acre of soil, the proposed project is subject to the requirements of the Construction General Permit, as specified in Regulatory Compliance Measure HYD-1. As also specified in Regulatory Compliance Measure HYD-1, a SWPPP would be prepared and construction BMPs detailed in the SWPPP would be implemented during construction, in compliance with the requirements of the Construction General Permit. The SWPPP would detail the BMPs to be implemented during construction. Construction BMPs would include, but not be limited to, Erosion Control and Sediment Control BMPs designed to minimize erosion and retain sediment on site, and Good Housekeeping BMPs to prevent spills, leaks, and discharge of construction debris and waste into receiving waters. Compliance with the requirements of the Construction General Permit, including incorporation of construction BMPs to target and reduce pollutants of concern in stormwater runoff, would ensure that construction impacts related to waste discharge requirements, water quality standards, degradation of water quality, increased pollutant discharge, and alteration of receiving water quality would be less than significant.

According to the Geotechnical Assessment prepared for the project, groundwater at the project site is very shallow, ranging from approximately 4.5 to 6 ft bgs. Because of the presence of very shallow groundwater, it is likely that groundwater dewatering would be required during excavation activities. Groundwater may contain high levels of total dissolved solids, nitrate, salinity, or other constituents, or high or low pH levels that could be introduced to surface waters when dewatered groundwater is discharged to receiving waters. Groundwater dewatering activities during excavation would be conducted in accordance with the *General Waste Discharge Requirements for Discharges to Surface Waters that Pose an Insignificant (De Minimis) Threat to Water Quality* (Order No. R8-2009-0003, NPDES No. CAG998001) as specified in Regulatory Compliance Measure HYD-2. This permit requires testing and treatment (as necessary) of groundwater encountered during groundwater dewatering prior to release to the stormdrain system. As a result, groundwater dewatering would not introduce pollutants to receiving waters at levels that would violate water quality standards or waste discharge requirements, degrade water quality, increase pollutant discharge, or alter the quality of the receiving water. Impacts to surface water quality from groundwater dewatering would be less than significant.

Operation. Expected pollutants of concern from long-term operation of the proposed project include suspended solids/sediment, nutrients, heavy metals, pathogens (bacteria/virus), pesticides, oil and grease, toxic organic compounds, and trash and debris. According to the *Water Quality Management Plan* prepared for the project, potential sources of these pollutants include the following:



- **Suspended Solids/Sediment:** Landscaping
- **Nutrients:** Landscaping
- **Heavy Metals and Toxic Organic Compounds:** Parking lots
- **Pathogens (Bacteria/Virus):** Parking lots, food uses, pet waste
- **Pesticides:** Landscaping
- **Oil and Grease:** Parking lots
- **Toxic Organic Compounds:** Parking lots and commercial uses
- **Trash and Debris:** Landscaping activities, human activities, food wastes

The project would be required to comply with the requirements of the North Orange County MS4 Permit and associated guidance documents. The North Orange County MS4 Permit requires that a WQMP be prepared for priority new development and redevelopment projects. WQMPs specify the Source Control, Low Impact Development (LID), and Treatment Control BMPs that would be implemented to capture, treat, and reduce pollutants of concern in stormwater runoff. Source Control BMPs are preventative measures that are implemented to prevent the introduction of pollutants into stormwater. LID BMPs mimic a project site's natural hydrology by using design measures that capture, filter, store, evaporate, detain, and infiltrate runoff rather than allowing runoff to flow directly to piped or impervious storm drains. Treatment Control BMPs are structural BMPs designed to treat and reduce pollutants in stormwater runoff prior to releasing it to receiving waters.

The *Water Quality Management Plan* prepared for the project specifies the Source Control and LID BMPs proposed for the project (no Treatment Control BMPs are proposed). The proposed BMPs would improve water quality compared to the existing parking lot, which is currently untreated. The BMPs specified in the *Water Quality Management Plan* would be implemented and maintained, as specified in Regulatory Compliance Measure HYD-3. The proposed project BMPs are detailed below.

Proposed Non-Structural Source Control BMPs include education for property owners, tenants and occupants; activity restrictions; common area landscape management; BMP maintenance; spill contingency plan, uniform fire code implementation, common area litter control; employee training; common area catch basin inspections; and street sweeping public streets and parking lots. Proposed Structural Source Control BMPs include stormdrain system stenciling and signage; trash and waste storage areas; use of efficient irrigation systems and landscape design, water conservation, smart controllers, and source control; energy dissipation and protection of slopes and channels; and hillside landscaping (along the Katella Avenue roadway embankment). Please refer to the *Water Quality Management Plan* included in Appendix G for additional details of the proposed Non-Structural Source Control BMPs and Structural Source Control BMPs.

Proposed LID BMPs include underground detention and biotreatment BMPs. These BMPs would be supplemented with a hydrodynamic separator for trash and debris removal. The hydrodynamic separator is proposed for BMP maintenance benefits and provides stormwater pre-treatment. Stormwater would be conveyed via on-site stormdrain facilities to the hydrodynamic separator and then to the underground detention system. A stormdrain pump would drain the detention system and control stormwater flow into the biotreatment BMP (a proprietary Modular Wetland biofiltration system) before release into the stormdrain system in Katella Avenue.



The proposed BMPs would target and reduce pollutants of concern from runoff from the project site in compliance with the North Orange County MS4 Permit requirements. Compliance with the requirements of the North Orange County MS4 Permit, including incorporation of operational BMPs to target pollutants of concern (as specified in Regulatory Compliance Measure HYD-3), would ensure that water quality impacts, degradation of water quality, increased pollutant discharge, and alteration of receiving water quality during project operation would be less than significant.

Threshold 4.9.2: Would the project substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?

Less Than Significant Impact. According to the Geotechnical Assessment prepared for the project, groundwater at the project site is very shallow, ranging from approximately 4.5 to 6 ft bgs. Because of the presence of very shallow groundwater, it is likely that groundwater dewatering would be required during excavation activities. However, groundwater dewatering would be localized and temporary, and the volume of groundwater removed would not be substantial. In addition, any volume of water removed during groundwater dewatering would be minimal compared to the size of the Coastal Plain of the Orange County Groundwater Basin, which has a surface area of 350 sq mi and a storage capacity of 38,000,000 acre-feet (DWR 2004). Construction and operation of the proposed project would not involve direct groundwater extraction. Additionally, the project would not substantially change infiltration because the site is currently primarily (90 percent) impervious surface areas and on-sites soils have a low infiltration potential (on-site soils are Hydrologic Soil Ground D which have a minimal infiltration rate when thoroughly wetted). Increased water use would not substantially affect groundwater supplies, because the groundwater basin has been sustainably managed by Orange County Water District (OCWD) over the last 10 years and will continue to be sustainably managed (OCWD 2017). Therefore, construction and operational impacts related to a decrease in groundwater supplies or interference with groundwater recharge would be less than significant, and no mitigation is required.

Threshold 4.9.3: Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?

Or

Threshold 4.9.13: Could the proposed project result in increased erosion downstream?

Less Than Significant Impact.

Construction. During project construction activities, soil would be exposed and disturbed, drainage patterns would be temporarily altered during grading and other construction activities, and there would be an increased potential for soil erosion and siltation compared to existing conditions. Additionally, during a storm event, soil erosion and siltation could occur at an accelerated rate.



Project construction would not alter the course of a stream or river. As discussed above, the Construction General Permit requires preparation of a SWPPP (Regulatory Compliance Measure HYD-1). The SWPPP would detail Erosion Control and Sediment Control BMPs to be implemented during project construction to minimize erosion and retain sediment on site. With compliance with the requirements of the Construction General Permit and with implementation of the construction BMPs, construction impacts related to on-site, off-site, or downstream erosion or siltation would be less than significant, and no mitigation is required.

Operation. According to the *Water Quality Management Plan* prepared for the project, the project would not change the impervious surface area on site (the site would be 12 acres of impervious surface area in the existing and proposed condition). In the proposed condition, 12 acres of the project site would be impervious surface area and not prone to on-site erosion or siltation because no soil would be included in these areas. The remaining acreage of the approximately 13-acre project site would consist of pervious surface area, which would contain landscaping that would minimize on-site erosion and siltation by stabilizing the soil. Therefore, on-site erosion and siltation impacts would be minimal.

Increases in stormwater runoff can lead to downstream erosion in receiving waters. However, the proposed project would not increase impervious area on the project site and would therefore not result in a net increase in stormwater runoff. An on-site detention system and pump also restricts runoff from the proposed site to 0.3 cfs/acre, a substantial reduction from the existing condition. Additionally, according to the *Water Quality Management Plan* (2019) and the *Preliminary Hydrology and Hydraulics Study* (2020) prepared for the project, downstream receiving waters are not susceptible to hydromodification.¹ Therefore, the proposed project would not increase downstream erosion or siltation impacts. For these reasons, operational impacts related to substantial on-site, off-site, or downstream erosion or siltation would be less than significant, and no mitigation is required.

Threshold 4.9.4: Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?

Or

Threshold 4.9.15: Would the project create a significant adverse environmental impact to drainage patterns due to changes in runoff flow rates or volumes?

Less than Significant Impact.

Construction. As discussed above, project construction would comply with the requirements of the Construction General Permit and would include the preparation and implementation of a SWPPP.

¹ Hydromodification is the alteration of the hydrologic characteristics of water bodies. Increased stream flows and changes in sediment transport caused by increased impervious areas from urbanization or other land use changes can result in increased stream flows, erosion, and changes in sediment transport.



The SWPPP would include construction BMPs to control and direct on-site surface runoff and would include detention facilities, if required to ensure that stormwater runoff from the construction site does not exceed the capacity of the stormwater drainage systems. With implementation of BMPs, construction impacts related to a substantial increase in the rate or amount of surface runoff, flow, and volume that would result in flooding would be less than significant, and no mitigation is required.

Operation. In the existing condition, stormwater runoff on the parking lot flows in an east/west orientation to two separate concrete ribbon gutters. The ribbon gutters convey stormwater runoff south to catch basins that connects to the existing stormdrain system that varies in size from 33 inches to 39 inches in Katella Avenue. The proposed project would alter the on-site drainage patterns; however, stormwater runoff on the project site would still ultimately be conveyed to the Katella Avenue stormdrain system. In the proposed condition, stormwater would flow away from the proposed buildings, into one of the several low points on the project site where it would be conveyed to the underground detention system via a proposed on-site stormdrain system. Stormwater runoff would then be discharged to the Katella Avenue stormdrain system via a new stormdrain connection. The proposed on-site stormdrain system would be adequately sized to accommodate stormwater runoff so that on-site flooding would not occur.

According to the *Preliminary Hydrology and Hydraulics Study* (2020) prepared for the project, the downstream stormdrain system is at-capacity. As a result, the City restricts peak discharges from the project site to 0.3 cfs/acre (or 4.0 cfs for the project site). As demonstrated by the hydraulic modeling conducted as part of the *Preliminary Hydrology and Hydraulics Study* (2020), the detention system would be designed to attenuate the 100-year storm event peak flow difference between the stormwater flow generated on the project site (49.8 cfs) and the allowable discharge flow of 4.0 cfs. A stormdrain pump would drain the detention system to meet the 0.3 cfs/acre runoff restriction by limiting the pump discharge to 4.0 cfs.

In addition to the high-flow detention system described above, a low-flow detention system would be installed to capture and treat the “first flush” storm event. A bifurcation manhole would be placed upstream of the first flush detention system and divert the first flush volume into a separate detention system. This system would be pumped separately and the runoff would slowly discharge through a manufactured bioretention system over a 48-hour period. The outlet pipe from the biofiltration system would connect separately to the existing 48-inch Katella Avenue storm drain. Because the proposed on-site detention system would convey flow to the existing Katella Avenue stormdrain and would be adequately sized and designed to reduce flow to the 0.3 cfs/acre runoff restriction, impacts related to off-site flooding would be less than significant. No mitigation is required.

In the existing condition, off-site stormwater runoff from 11.8 acres north of the project site is also tributary to the on-site ribbon gutters, across the project site, and into the existing storm drain in Katella Avenue. This off-site flow is approximately 34.96 cfs during a 100-year storm event. In the proposed condition, a portion of this off-site flow would be captured by extending the existing 18-inch storm drain at the end of Winners Circle. As discussed in Section 4.9.2, above, the approved stormdrain plan for the Winners Circle stormdrain included an extension to the north, past the end of the cul-de-sac, and then west across the existing parking lot just north of the project site.



However, this stormdrain extension was never constructed. The proposed project plans to construct this extension, per the approved plans. Specifically, off-site stormwater flow would be captured via two proposed catch basins along the northern property line of the project site and routed east through a proposed 18-inch storm drain, and into the existing 18-inch storm drain at the end of Winners Circle. A proposed curb and gutter and an approximately 2 ft high berm installed north of the project site's property line would block off-site flow from entering the project site. Two scenarios, described below, are proposed to convey off-site runoff that exceeds the 0.3 cfs capacity of the Winners Circle stormdrain system to the curb and gutter in Katella Avenue.

In Scenario 1, flow that exceeds the 0.3 cfs capacity of the Winner Circle stormdrain system would be conveyed west toward Siboney Street. Siboney Street would be reconstructed to crown the road to provide sufficient slope to allow stormwater to drain to Katella Avenue without ponding. Additionally, a portion of the parking lot to the north of the project site would be repaved. The off-site flows would temporarily pond along the project site's northern property line at variable depths up to approximately 13 inches during a 100-year storm, 11.5 inches during a 10-year storm, and 10 inches during a 2-year storm before discharging to the west, into Siboney Street, then would flow overland to the south into Katella Avenue (see Table 4.9.C). During a 100-year storm event, the Winners Circle stormdrain would accommodate 3.54 cfs of the off-site runoff. The remaining 31.55 cfs during a 100-year storm, 19.78 cfs during 10-year storm, and 9.39 cfs during a 2-year storm would be directed to Siboney Street. The ponding would only occur during storms that produce more runoff than 0.3 cfs/acre and only during the peak intensity of the storm event. For example, during a 100-year storm event, the capacity of the Winners Circle stormdrain system would only be exceeded for approximately 3–4 hours and the maximum ponding would only occur for approximately 30 minutes. This ponding would not flood any structures and would only affect the portions of the parking lot north of the project site that are farthest away from the Los Alamitos Race Course grandstand. It should be noted that racing and other major events at the Los Alamitos Race Course that rely on the use of the race track are typically cancelled on days in which heavy rain falls. Therefore, this minor ponding is not expected to result in the loss of any parking spaces or inconvenience to visitors to the Los Alamitos Race Course. The ponding along the project site's northern property line would be a temporary condition until the area to the north has been developed and a stormwater management and detention system is constructed during future development on the 11.8 acres to the north of the project site.

Table 4.9.C: Ponding Depths for Scenario 1

Storm Event	Maximum Overflow (cfs)	Existing Conditions Flow Depth	Maximum Instantaneous Flow Depth
2-year	9.38	N/A	2.5"–10"
10-year	19.78	N/A	3.5"–11.5"
100-year	31.55	0"–4.5"	4"–13"

Source: *Preliminary Hydrology and Hydraulics Study* (2020).

N/A = not applicable



In Scenario 2, flow exceeding the capacity of the Winners Circle stormdrain system would be conveyed across the project site via an underground storm drain to the Katella Avenue storm drain system near the existing on-site driveway. An on-site stormwater pump would likely be required to convey flow from the project site to Katella Avenue. The connection to the Katella Avenue storm drain would have a capacity of 0.3 cfs/acre (3.53 cfs total). Flows in excess of the pump capacity (31.55 cfs during a 100-year storm) would reverse out of a proposed catch basin into the Katella Avenue curb and gutter. As the stormwater is currently conveyed across the project site to Katella Avenue, this option mimics the existing drainage pattern, but flow would be conveyed via an on-site underground stormdrain system instead of via the existing ribbon gutters. The runoff diverted under the project site would reach Katella Avenue at a similar location as in the existing condition. Under Scenario 2, the proposed project would not result in any additional off-site ponding over existing conditions. This option would also be a temporary condition until the area to the north has been developed and a stormwater management and detention system is constructed during future development on the 11.8 acres to the north of the project site.

In Scenario 1, the stormwater runoff diverted around the proposed site in the proposed condition would have reached Katella Avenue in the existing condition at a similar location. Instead of overflowing at the existing catch basins and running off through the existing on-site driveway, the overflow would instead flow into Katella Avenue at Siboney Street. In Scenario 2, stormwater would reach Katella Avenue at a similar location as in the existing condition. Since the on-site portion of the area tributary to Katella Avenue would connect directly into the Katella Avenue storm drain and would be reduced to 4.0 cfs by the detention systems, the overall amount of flows that would reach the Katella Avenue curb and gutter is greatly reduced compared to the existing condition. With implementation of the proposed stormdrain systems and detention system, operational impacts related to a substantial increase in the rate or amount of surface runoff, flow, and volume that would result in flooding would be less than significant, and no mitigation is required.

Threshold 4.9.5: Would the project create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?

Less Than Significant Impact.

Construction. As discussed above, construction of the proposed project has the potential to introduce pollutants to the stormdrain system from erosion, siltation, and accidental spills. However, as specified in Regulatory Compliance Measure HYD-1, the Construction General Permit requires preparation of a SWPPP, which would identify the construction BMPs to be implemented during construction to reduce impacts to water quality, including those impacts associated with soil erosion, siltation, and spills. In addition, any groundwater extracted during groundwater dewatering activities that is discharged to surface waters would be tested and treated (if necessary) to ensure that any discharges meet the water quality limits specified in the applicable NPDES permit (as specified in Regulatory Compliance Measure HYD-2). Regulatory Compliance Measures HYD-1 and HYD-2 are existing NPDES requirements with which the project is required to comply. These measures would prevent substantial additional sources of polluted runoff being discharged to the stormdrain system through implementation of construction BMPs that target pollutants of concern



in runoff from the project site as well as testing and treatment (if required) of groundwater prior to its discharge to surface waters.

Additionally, the SWPPP would include construction BMPs to control and direct surface runoff on site and would include detention measures if required to ensure that stormwater runoff from the construction site does not exceed the capacity of the stormwater drainage systems. For these reasons, construction impacts related to creation or contribution of runoff water that would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff would be less than significant, and no mitigation is required.

Operation. As discussed above, operation of the project has the potential to introduce pollutants to the stormdrain system from the proposed on-site uses. However, as specified in Regulatory Compliance Measure HYD-3, permanent operational BMPs that target and reduce pollutants of concern in stormwater runoff would be implemented and maintained throughout the life of the project. Regulatory Compliance Measure HYD-3 is an existing NPDES requirement with which the project is required to comply. This measure would prevent substantial additional sources of polluted runoff being discharged to the stormdrain system through implementation of operational BMPs to target pollutants of concern in runoff from the project site. Additionally, the proposed detention system would reduce stormwater runoff from the project site to below existing conditions and at the allowable system capacity of 0.3 cfs/acre. For these reasons, operational impacts related to creation or contribution of runoff water that would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff would be less than significant, and no mitigation is required.

Threshold 4.9.7: Would the project place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?

Or

Threshold 4.9.8: Would the project place within a 100-year flood hazard area structures which would impede or redirect flood flows?

No Impact. The project site is not located within a 100-year floodplain. According to the Federal Emergency Management Agency (FEMA) Federal Insurance Rate Map (FIRM) No. 06059C0116J (December 3, 2009), the project site is located within Zone X, which comprises areas of 0.2 percent annual chance flood (500-year flood). As the project is not located within a 100-year floodplain, the project would not place housing or structures within a 100-year flood hazard area. No impact would occur, and no mitigation is required.

Threshold 4.9.9: Would the project expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?



Less Than Significant Impact. The project site is not located within the inundation zone of a levee. However, the project site is located within the inundation zone of Prado Dam and the Carbon Canyon Dam.

The Carbon Canyon Dam, which was constructed in 1961 by the USACE and is operated by the USACE Los Angeles District, works in conjunction with the Brea and Fullerton Dams for flood protection of portions of the coastal plains in Orange County (USACE 2016). According to the City's General Plan Safety Element (2001), the dam is designed to hold 12,000 acre-feet of water. During a flood event that would cause the dam to exceed its capacity, the portion of Cypress below Orange Avenue could be completely inundated.

Prado Dam was designed in the 1930s, but increased its functioning capability due to Seven Oaks Dam, which was completed in November 1999, and is approximately 40 miles upstream on the Santa Ana River. During a flood, Seven Oaks Dam stores water destined for Prado Dam for as long as the reservoir pool at Prado Dam is rising. When the flood threat at Prado Dam has passed, Seven Oaks Dam begins to release its stored flood water at a rate that does not exceed the downstream channel capacity. Working in tandem, the Prado and Seven Oaks Dams provide increased flood protection to Orange County.

Prado Dam is maintained and inspected to ensure its integrity and to ensure that risks are minimized. In addition, construction of the Santa Ana River Mainstem Project was initiated in 1989, and is scheduled for completion in 2021. The Santa Ana River Mainstem Project will increase levels of flood protection to more than 3.35 million people in Orange, San Bernardino, and Riverside Counties. Improvements to 23 miles of the Lower Santa Ana River channel, from Prado Dam to the Pacific Ocean, are 95 percent complete, with the remaining bank protection improvements in Yorba Linda currently under construction. Improvements to the Santa Ana River channel include construction of new levees and dikes. In addition, the Santa Ana River Mainstem Project includes improvements to Prado Dam that are currently underway and are estimated to be completed in 2021. The Prado Dam embankment has been raised and the outlet works have been reconstructed to convey additional discharges. Remaining improvements to Prado Dam include acquisition of additional land for the expansion of the Prado Reservoir, construction of protective dikes, and raising of the spillway (OCPW Orange County Flood Division 2019b).

Although the project would construct new structures in an inundation zone, the proposed project would not increase the chance of inundation from failure of Carbon Canyon Dam or Prado Dam. Additionally, the entire City of Cypress is within a dam inundation zone. The potential for dam failure is remote and the City's emergency evacuation plans would be implemented if these dams were susceptible to rupture during heavy rains or other events. Therefore, project impacts related to the exposure of people and structures to significant risk associated with flooding as a result of dam failure would be less than significant. No mitigation is required.

Threshold 4.9.10: Would the project be subject to inundation by seiche, tsunami, or mudflow?

No Impact. The project site is relatively flat and not at risk of mudflow. The project site is not located within an inundation zone of a seiche or tsunami. Therefore, no impact from inundation by seiche, tsunami, or mudflow would occur, and no mitigation is required.



Threshold 4.9.14: Would the project result in increased impervious surfaces and associated increased runoff?

No Impact. The proposed project would not change the impervious surface area on site (the site would be 12 acres of impervious surface area in the existing and proposed condition); therefore, the proposed project would not increase stormwater runoff from the project site. The proposed project would include a detention system to reduce peak discharges from the project site to 0.3 cfs/acre (or 4.0 cfs for the project site) per City requirements. Because the proposed project would not increase impervious surface area or runoff, no impacts would occur, and no mitigation is required.

Threshold 4.9.16: Would the project be tributary to an already impaired water body, as listed on the Clean Water Act Section 303(d) list? If so, can it result in an increase in any pollutant for which the water body is already impaired?

Less Than Significant Impact. After entering the stormdrain system in Katella Avenue, runoff from the project site is eventually discharged to the San Gabriel River. Reach 1 of the San Gabriel River (from the estuary to Firestone Boulevard) is impaired for pH and temperature. The San Gabriel River Estuary is impaired for nickel, dissolved oxygen, copper, dioxin, and indicator bacteria.

As discussed above, construction of the proposed project has the potential to introduce pollutants to the stormdrain system from erosion, siltation, and accidental spills. During construction activities, excavated soil would be exposed and there would be an increased potential for soil erosion and sediment to reach downstream receiving waters, which could result in decreases in dissolved oxygen levels. During construction activities, chemicals, liquid products, petroleum products (e.g., paints, solvents, and fuels), and concrete-related waste may be spilled or leaked. Therefore, construction has the potential to contribute to the temperature and pH impairments. Grading and earthmoving equipment are sources of chemicals, liquid products, and petroleum products if the equipment leaks and could contribute to the metals (nickel and copper) and pH impairments in downstream receiving waters. If concrete-related wastes are spilled or leaked, they could affect the pH of downstream receiving waters. Temporary or portable sanitary facilities provided for construction workers could be a source of sanitary waste and contribute to downstream indicator bacteria impairments. However, sanitary waste generated from temporary or portable sanitary facilities would be disposed of in compliance with all applicable regulations. Project construction would not involve use of dioxin, which was banned in the U.S. in 1979. Therefore, project construction would not contribute to the dioxin impairment.

As specified in Regulatory Compliance Measure-HYD-1, compliance with the Construction General Permit requires preparation of a SWPPP to identify construction BMPs to be implemented during project construction to reduce impacts to water quality. Construction BMPs would include, but not be limited to, Erosion and Sediment Control BMPs designed to minimize erosion and retain sediment on-site, as well as Good Housekeeping BMPs to prevent spills, leaks, and discharge of construction debris and waste into receiving waters. In addition, during groundwater dewatering, Regulatory Compliance Measure HYD-2 would ensure that pollutants are not introduced to receiving waters and that water quality standards and waste discharge requirements are met.



During operation, expected pollutants of concern include suspended solids/sediment, nutrients, heavy metals, pathogens (bacteria/virus), pesticides, oil and grease, toxic organic compounds, and trash and debris. Pets utilizing the landscaped areas would be a potential source of bacteria (e.g., fecal matter) which could contribute to the indicator bacteria and dissolved oxygen impairment. Vehicles operating within the project site could be a source of heavy metals (nickel and copper). Therefore, there is the potential for operational pollutants to contribute to the indicator bacteria, nickel, copper, pH, and temperature impairments in receiving waters. Project operation would not involve the use of dioxin. Therefore, the project would not contribute to the dioxin impairment.

As specified in Regulatory Compliance Measure HYD-3, post-construction BMPs would be implemented and maintained during operation to target and reduce pollutants in stormwater runoff from the project site during operation. The Source Control and LID BMPs specified in the WQMP would target and reduce pollutants in stormwater runoff from the project site, including those contributing to downstream water quality impairments. Therefore, with implementation of Regulatory Compliance Measure HYD-3, impacts related to an increase in pollutants for which the receiving waterbody is already impaired as listed on the CWA Section 303(d) list would be less than significant, and no mitigation is required.

Threshold 4.9.17: Would the project be tributary to other environmentally sensitive areas? If so, can it exacerbate already existing sensitive conditions?

No Impact. According to the North Orange County MS4 Permit, Environmentally Sensitive Areas are areas such as those designated in the Ocean Plan as Areas of Special Biological Significance (ASBS) or waterbodies listed on the CWA Section 303(d) list of impaired waters. The project site is not tributary to an ASBS (SWRCB 2019). In addition, the proposed project does not meet the priority development project definition of “a development of 2,500 sf of impervious surface or more, adjacent to (within 200 ft) or discharging directly into Environmentally Sensitive Areas.” The nearest CWA Section 303(d) impaired waterbody is the San Gabriel River, which is located approximately 6 miles downstream of the project site. In addition, the project would not discharge directly into this CWA Section 303(d) impaired water. Therefore, implementation of the proposed project would not result in any impacts to environmentally sensitive areas. No mitigation is required.

Threshold 4.9.19: Would the project have a potentially significant adverse impact on groundwater quality?

Or

Threshold 4.9.20: Would the project cause or contribute to an exceeded applicable surface or groundwater receiving water quality objectives or degradation of beneficial uses?

Less Than Significant Impact. Although groundwater dewatering would be required, dewatered groundwater would be discharged to the stormdrain system rather than back into groundwater and therefore would not introduce pollutants to groundwater. Infiltration of stormwater has the potential to affect groundwater quality in areas of shallow groundwater. However, according to the *Water Quality Management Plan* prepared for the project, the on-site soils are not favorable for



infiltration. Specifically, on-site soils are classified as Hydrologic Soil Ground D, which has a minimal infiltration rate when thoroughly wetted. Therefore, minimal infiltration would occur on site during construction and operation. Project construction and operation would not involve groundwater injection. Additionally, infiltration BMPs are not proposed. Because minimal infiltration would occur and no groundwater injection would occur, project construction activities would not substantially degrade groundwater quality or result in the exceedance of water quality objectives or degradation of beneficial uses. Impacts would be less than significant, and no mitigation would be required.

Threshold 4.9.21: Would the project impact aquatic, wetland, or riparian habitat?

No Impact. There is no aquatic, wetland, or riparian habitat present on the project site. Los Alamitos Channel, the downstream receiving water, is concrete-lined and does not provide aquatic, wetland, or riparian habitat. Therefore, development of the proposed project would not impact any aquatic, wetland, or riparian habitat. No mitigation is required.

Threshold 4.9.22: Would the project include new or retrofitted stormwater treatment control Best Management Practices (e.g., water quality treatment basin, constructed treatment wetlands), the operation of which could result in significant environmental effects (e.g., increased vectors or odors)?

Less Than Significant Impact. As discussed above, the project would include implementation of post-construction BMPs (underground detention basins) to reduce impacts related to hydrology and water quality. These post-construction BMPs would not result in additional impacts not already evaluated throughout this EIR. The post-construction BMPs would be underground and would be designed and routinely inspected and maintained to reduce impacts related to vectors and odors. Therefore, impacts related to BMPs would be less than significant, and no mitigation is required.

4.9.2 Level of Significance Prior to Mitigation

Construction and operational impacts related to hydrology and water quality would be less than significant with implementation of Regulatory Compliance Measures HYD-1 through HYD-3.

4.9.3 Regulatory Compliance Measures and Mitigation Measures

4.9.3.1 Regulatory Compliance Measures

The following Regulatory Compliance Measures are existing regulations that are applicable to the proposed project and are considered in the analysis of potential impacts related to hydrology and water quality. The City of Cypress considers these requirements to be mandatory; therefore, they are not mitigation measures.

Regulatory Compliance Measure HYD-1 Construction General Permit. Prior to commencement of construction activities, the Applicant/Developer shall obtain coverage under the *National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Construction General Permit)*,



NPDES No. CAS000002, Order No. 2009-0009-DWQ, as amended by Order No. 2010-0014-DWQ and Order No. 2012-0006-DWQ, or any other subsequent permit. This shall include submission of Permit Registration Documents (PRDs), including permit application fees, a Notice of Intent (NOI), a risk assessment, a site plan, a Stormwater Pollution Prevention Plan (SWPPP), a signed certification statement, and any other compliance-related documents required by the permit, to the State Water Resources Control Board via the Stormwater Multiple Application and Report Tracking System (SMARTS). Construction activities shall not commence until a Waste Discharge Identification Number (WDID) is obtained for the project from the SMARTS and provided to the Director of the City of Cypress Community Development Department, or designee, to demonstrate that coverage under the Construction General Permit has been obtained. Project construction shall comply with all applicable requirements specified in the Construction General Permit, including, but not limited to, preparation of a SWPPP and implementation of construction site best management practices (BMPs) to address all construction-related activities, equipment, and materials that have the potential to impact water quality for the appropriate risk level identified for the project. The SWPPP shall identify the sources of pollutants that may affect the quality of stormwater and shall include BMPs (e.g., Sediment Control, Erosion Control, and Good Housekeeping BMPs) to control the pollutants in stormwater runoff. Construction Site BMPs shall also conform to the requirements specified in the latest edition of the Orange County Stormwater Program *Construction Runoff Guidance Manual for Contractors, Project Owners, and Developers* to control and minimize the impacts of construction and construction-related activities, materials, and pollutants on the watershed. Upon completion of construction activities and stabilization of the project site, a Notice of Termination shall be submitted via SMARTS.

Regulatory Compliance Measure HYD-2 Groundwater Dewatering Permit. If groundwater dewatering is required during excavation activities, the Applicant/Developer shall obtain coverage under the *General Waste Discharge Requirements for Discharges to Surface Waters that Pose an Insignificant (De Minimis)*



Threat to Water Quality (Order No. R8-2009-0003, NPDES No. CAG998001) (*De Minimis* Permit). This shall include submission of a Notice of Intent (NOI) for coverage under the permit to the Santa Ana Regional Water Quality Control Board (RWQCB) at least 45 days prior to the start of dewatering. Groundwater dewatering activities shall comply with all applicable provisions in the permit, including water sampling, analysis, treatment (if required), and reporting of dewatering-related discharges. Upon completion of groundwater dewatering activities, a Notice of Termination shall be submitted to the Santa Ana RWQCB.

Regulatory Compliance Measure HYD-3 Best Management Practices. The Applicant/Developer shall implement the BMPs identified in Section IV of the Water Quality Management Plan and the drainage improvements identified in the Hydrology and Hydraulics Study. In addition, the Property Management Association shall be the responsible party for inspection and maintenance of the BMPs as identified in Section V of the Preliminary Water Quality Management Plan.

4.9.3.2 Mitigation Measures

No mitigation measures are required.

4.9.4 Level of Significance after Mitigation

The proposed project would not result in significant impacts related to hydrology and water quality, and no mitigation is required.

4.9.5 Cumulative Impacts

Cumulative development in the San Gabriel River Watershed is a continuation of the existing urban pattern of development that has already resulted in extensive modifications to watercourses in the area. The area's watercourses have been channelized, and drainage systems have been put into place to respond to the past urbanization that has occurred in this area. For the cumulative analysis related to hydrology and water quality, the cumulative projects being considered include the related projects within the same watershed as the proposed project (i.e., the San Gabriel River Watershed) and/or discharging to the same stormdrain systems as the proposed project (i.e., the Katella Avenue stormdrain and the Los Alamitos Channel). Please refer to Table 4.A and Figure 4-1, in Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures, for the descriptions and locations of these related projects.

Related Projects 7–15, 18, and 19 would discharge to the Katella Avenue stormdrain and then the Los Alamitos Channel. Related Projects 1–5 would discharge to the stormdrain system in Cerritos Avenue, which connects to the Los Alamitos Channel. Each of these related projects could



potentially increase the volume of stormwater runoff and contribute to pollutant loading in stormwater runoff reaching both the City's stormdrain system and the San Gabriel River Watershed, thereby resulting in cumulative impacts to hydrology and surface water quality. Projects 6, 16, and 17 are located within the Anaheim Bay-Huntington Harbour Watershed and do not discharge to the same stormdrain systems or receiving waters as the project site. These related projects are not considered in this cumulative analysis because they do not have the potential to contribute to the hydrology- and water quality-related impacts of the proposed project to result in cumulative impacts.

New development and redevelopment can result in increased stormwater runoff and increased urban pollutants in stormwater runoff from each of the related project sites. Each related project must include BMPs to reduce impacts to water quality and hydrology in compliance with local ordinances and plans adopted to comply with requirements of the various NPDES permits. Specifically, the related projects that disturb 1 acre or more of soil must comply with the requirements of the Construction General Permit and the North Orange County MS4 Permit. The preparation and approval of a SWPPP (for construction) and a WQMP (for operation) would be required for each related project to determine appropriate BMPs to minimize water quality impacts. In addition, the preparation and approval of a hydrology study would be required to determine the hydrologic control required to minimize increases in runoff from each site so they do not exceed existing conditions or result in hydromodification impacts. In addition, cities review all development projects on a case-by-case basis to ensure that sufficient local and regional drainage capacity is available.

Each related project must consider impaired receiving waters and TMDLs for receiving waters. The TMDL program is designed to identify all constituents that adversely affect the beneficial uses of water bodies and then identify appropriate reductions in pollutant loads or concentrations from all sources so that the receiving waters can maintain/attain the beneficial uses in the Basin Plan. Thus, by complying with TMDLs, a project's contribution to overall water quality improvement in the San Gabriel River Watershed in the context of the regulatory program is designed to account for cumulative impacts.

Regional programs and BMPs such as TMDL programs and the MS4 Permit Program have been designed under an assumption that the San Gabriel River Watershed would continue its pattern of urbanization. The regional control measures contemplate the cumulative effects of proposed development. The proposed project would be required to comply with the requirements of the Construction General Permit and the North Orange County MS4 Permit and implement construction and operational BMPs to reduce pollutants in stormwater runoff. Compliance with these regional programs and permits constitutes compliance with programs intended to address cumulative water quality impacts. As stated above, each related project would be required to develop a SWPPP, a WQMP, and a hydrology study, and would be evaluated individually to determine appropriate BMPs and treatment measures to reduce impacts to surface water quality and hydrology.

Many City stormdrain systems, including the Katella Avenue stormdrain system, are currently at capacity. Other related projects that would discharge stormwater to the same stormdrain system as the proposed project would have the potential to result in a cumulative impact related to stormdrain capacity and flooding. However, each individual project would be required to prepare a



hydrology study, which would be reviewed and approved by the applicable city. The hydrology study would be required to demonstrate that the project would reduce stormwater discharge to at or below that allowed by the city for the individual project site. The City of Cypress has established discharge requirements for each property within its jurisdiction. As those properties are developed or redeveloped, the projects are required to reduce stormwater runoff from the property to meet the runoff restriction established by the City. The runoff restriction ensures that as development and redevelopment within the City continues, stormwater discharged to the existing stormdrain system will continue to be reduced, lessening the existing stormdrain capacity deficit. Because the proposed project includes an on-site detention system that would be adequately sized and designed to reduce flow to the 0.3 cfs/acre runoff restriction, the project would not contribute to the existing stormdrain capacity deficit.

In summary, because the proposed project and other related projects would comply with applicable NPDES requirements and would include BMPs and drainage facilities to reduce the volume of stormwater runoff and pollutants of concern in stormwater runoff, the cumulative hydrology and water quality impacts of the proposed project and the related projects would be less than significant. Therefore, the proposed project's incremental hydrology and water quality impacts would not be cumulatively considerable.



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4.10 LAND USE AND PLANNING

This section describes the existing land uses on the Cypress City Center project (proposed project) site and in its vicinity, and evaluates the compatibility of the proposed project with surrounding land uses and relevant policy and planning documents. The consistency analysis presented in this section was prepared in compliance with *State CEQA Guidelines* Section 15125(d). Information presented in this section is based on information provided in the City of Cypress (City) General Plan, the Cypress Business and Professional Center Specific Plan (Specific Plan; last amended in 2012), the City's General Plan Land Use Map, the City's Zoning Code (2019), the City's Zoning Map. In addition, pursuant to *State CEQA Guidelines* Section 15125(d), this Environmental Impact Report (EIR) evaluates the proposed project's consistency with other applicable planning documents as they relate to specific topical sections within Chapter 4.0, Existing Environmental Setting, Environmental Analysis, Impacts, and Mitigation Measures.

4.10.1 Methodology

The impact analysis presented in this Land Use and Planning section evaluates potential physical impacts of the proposed project on land use compatibility and considers whether the proposed project would result in potential inconsistencies with relevant plans or policies contained in applicable planning documents adopted by the City and other agencies. Neither CEQA nor the *State CEQA Guidelines* set forth standards for determining whether or not a project is consistent with an applicable plan; rather, the final determination that a project is consistent or inconsistent with an applicable plan is made by the Lead Agency when it acts on the project. The analysis in this Draft EIR discusses the findings of policy review and is meant to provide a guide for decision-makers during policy interpretation.

A project's inconsistency with a plan or policy is only considered significant if such inconsistency would result in a significant physical environmental impact (per *State CEQA Guidelines* Section 15382). This EIR section determines whether or not the proposed project would conflict with any adopted land use policies or programs and whether mitigation is feasible. Under this approach, a policy or program conflict is not in and of itself considered a significant environmental impact. An inconsistency between the proposed project and an applicable plan is a legal determination that may or may not indicate the likelihood of an environmental impact. In some cases, an inconsistency may be evidence that an underlying physical impact is significant and adverse.

4.10.2 Existing Environmental Setting

The project site is in the southern portion of the City of Cypress, California, which in the northwest portion of the County. As illustrated in Figure 3.2, Project Vicinity Land Uses, in Chapter 3.0, Project Description, of this EIR, the project site is on the northwest corner of Katella Avenue and Winners Circle in Cypress. The project site is rectangular in shape and consists of five parcels (Assessor's Parcel Numbers [APNs] 241-091-22, -23, -24, -25, and -26) totaling approximately 13 acres. In its existing setting, the project site is characterized by a paved parking lot, with existing light poles and various electrical utility boxes and lines. The edge condition along Katella Avenue and a portion of Siboney Street has been improved with a public sidewalk, fencing, and ornamental landscaping. The edge condition along Winners Circle has been improved with a public sidewalk and driveway access points, with no landscaping.



Temporary existing uses on the project site include vehicle parking during events at the nearby Los Alamitos Race Course. Other short-term uses include a Christmas tree lot and a truck staging area. Local businesses have leased the project site on a temporary basis from time to time for auxiliary truck and trailer storage.

Figure 3.2 also shows that the project site is surrounded by a variety of racetrack, office, business park, commercial and retail services, and residential land uses as well as several religious facilities. Specifically, land uses surrounding the project site include the Los Alamitos Race Course to the north of the project site. Northeast of the site is a Goodwill Donation Center and Cypress Corporate Park. East of the site, beyond Winners Circle, are commercial and retail services, including a Costco warehouse outlet and restaurant uses. Katella Avenue, a six-lane arterial roadway, borders the project site to the south. Uses to the south of Katella Avenue include commercial and office and business park uses in the City of Los Alamitos. A commercial center consisting of restaurant and commercial services uses, a 24 Hour Fitness and a Marriott Hotel are to the west. The Barton Place Residential Project (now known as Ovation at Flora Park), and the Seventh-Day Adventist Church are immediately west of the commercial center.

4.10.3 Regulatory Setting

4.10.3.1 Federal Regulations

There are no federal regulations applicable to land use and planning.

4.10.3.2 State Regulations

California State Planning and Zoning Law. This law, which is codified in California Government Code sections 65000-66037, delegates most of the State's local land use and development decisions to cities and counties. The California Government Code establishes specific requirements pertaining to the regulation of land uses by local governments, including general plan requirements, specific plans, subdivisions, and zoning. California Government Code Section 65302 requires that all California cities and counties include the following seven elements in their general plan:

- Land Use
- Circulation
- Housing
- Conservation
- Open Space
- Noise
- Safety

Cities and counties in the San Joaquin Air Pollution Control District must also address air quality in their general plans. Cities and counties that have identified disadvantaged communities must also address environmental justice in their general plans, including air quality.¹

¹ Senate Bill 1000 (SB 1000), adopted in 2016 requires both cities and counties that have disadvantaged communities to incorporate environmental justice (EJ) policies into their general plans, either in a separate EJ element or by integrating related goals, policies, and objectives throughout the other elements. This update, or revision if the local government already has EJ goals, policies, and objectives, must happen "upon the adoption or next revision of two or more elements concurrently on or after January 1, 2018."



Sustainable Communities and Climate Protection Act of 2008 (Senate Bill 375). This statute requires California's regional planning agencies to include a Sustainable Communities Strategy (SCS) or Alternative Planning Strategy in their Regional Transportation Plans (RTP). Senate Bill 375 (SB 375) was enacted to reduce greenhouse gas emissions from automobiles and light trucks through integrated transportation, land use, housing, and environmental planning. Under the law, California's regional planning agencies are required to include a Sustainable Communities Strategy (SCS) in their Regional Transportation Plans (RTP). The SCS provides a plan for meeting the regional emissions reduction targets established by the California Air Resources Board (ARB). If the emissions reduction targets cannot be met through the SCS, an Alternative Planning Strategy (APS) may be developed that shows how the targets would be achieved through alternative development patterns, infrastructure, or additional transportation measures of policies. SB 375 also offers local governments regulatory and other incentives to encourage more compact new development and transportation alternatives.

The requirements of SB 375 are reflected in the 2016 RTP/SCS adopted by the Southern California Association of Governments (SCAG), which serves as the regional planning agency in the six-county metropolitan region composed of Orange, Los Angeles, Ventura, Riverside, San Bernardino, and Imperial Counties. The 2016–2040 RTP/SCS is discussed in further detail below.

4.10.3.3 Regional Regulations

The project site is covered by several planning documents and programs that have varying degrees of regulation over use of the project site. The following paragraphs explain regional regulations, plans, and policies applicable to the project site that are analyzed in this EIR section.

Southern California Association of Governments (SCAG). As discussed above, regional planning in Orange, Los Angeles, Ventura, Riverside, San Bernardino, and Imperial Counties is conducted by SCAG. SCAG is also the federally designated Metropolitan Planning Organization (MPO) for these six counties. As the designated MPO, SCAG is mandated by the federal government to research and prepare plans for transportation, a growth forecast, hazardous waste, and air quality. The growth forecast serves as the foundation of these plans. Of the various plans adopted by SCAG, the Regional Comprehensive Plan and the 2016–2040 RTP/SCS are relevant to the project.

Regional Transportation Plan/Sustainable Communities Strategy. On April 7, 2016, SCAG adopted the 2016–2040 RTP/SCS. The 2016–2040 RTP/SCS is a long-range planning document that provides a common foundation for regional and local planning, policymaking, and infrastructure goals in the SCAG region. The overall vision for the 2016–2040 RTP/SCS is to allow for compact communities that are connected by numerous public transit options, are more walkable, and are safe for bicyclists. By promoting more compact communities and improving the regional transit system, SCAG's 2016–2040 RTP/SCS aims to reduce vehicular miles traveled and associated air quality and greenhouse gas emissions, promote active lifestyles, and fuel economic growth.

The 2016–2040 RTP/SCS establishes a number of initiatives aimed at improving the regional transit system and reducing automobile reliance in the SCAG planning area. Examples of these initiatives include promoting alternative modes of transportation and active transportation (e.g., bicycling and focusing new growth near transit and High Quality Transit Areas (HQTAs) and Livable Corridors).



HQTAs are defined as walkable transit villages or corridors within 0.5 mile of a well-served transit stop or transit corridor with a 15-minute or less service frequency during peak commuting hours. Livable corridors are defined as arterials characterized by a mix of higher-density residential uses, employment centers, active transportation, and alternative transportation modes. In addition, the 2016–2040 RTP/SCS aims to provide sustainable transportation options for residents of the region through the creation of Neighborhood Mobility Areas (NMAs). NMAs promote active transportation and encourage biking, walking, skateboarding, neighborhood electric vehicles, and senior mobility devices in place of automobile use. Overall, the 2016–2040 RTP/SCS aims to focus new growth around transit.

The following goals in the 2016–2040 RTP/SCS are applicable to the proposed project:¹

Goal 1: Align the plan investments and policies with improving regional economic development and competitiveness.

Goal 2: Maximize mobility and accessibility for all people and goods in the region.

Goal 3: Ensure travel safety and reliability for all people and goods in the region.

Goal 4: Preserve and ensure a sustainable regional transportation system.

Goal 5: Maximize the productivity of our transportation system.

Goal 6: Protect the environment and health of our residents by improving air quality and encouraging active transportation (e.g., bicycling and walking).

Goal 7: Actively encourage and create incentives for energy efficiency, where possible.

Goal 8: Encourage land use and growth patterns that facilitate transit and active transportation.

4.10.3.4 Local Regulations

The City has preeminent decision-making authority regarding allowable land uses on the project site. As discussed in greater detail below, the City’s General Plan and Zoning Code both apply to the project site; however, the Specific Plan largely governs the permitted uses on, and development standards for, the project site.

City of Cypress General Plan. The City of Cypress General Plan contains goals, policies, and plans that are intended to guide land use and development decisions. The General Plan consists of a Land Use Map and the following eight elements, or chapters, which together fulfill the State requirements for a General Plan:

¹ Goal 9 of the 2016–2040 RTP/SCS relates to planning/policy actions to be taken by regional and local agencies; therefore, it does not apply to the project.



- Land Use Element
- Housing Element
- Circulation Element
- Conservation/Open Space/Recreation Element (satisfies the State's Conservation and Open Space Element requirements)
- Safety Element
- Noise Element
- Air Quality Element (optional element not required by State law)
- Growth Management Element (optional element not required by State law)

The City of Cypress General Plan was last comprehensively updated by the City Council in September 2001. The Housing Element was last updated in January 2013.

At the heart of the General Plan is the Land Use Element (2001). This element presents the City's goals and policies directing the long-term growth, development, and revitalization of the City. The Land Use Element serves as a guide to the allocation of land use in the City and has major impacts on key issues and subject areas examined in the other elements of the General Plan. The Land Use Map, which illustrates land uses within the City, is a primary feature of the Land Use Element. Land use designations indicate the type and nature of development that is allowed in a given location.

As shown on Figure 3.5, City of Cypress General Plan Land Uses, the Cypress General Plan Land Use Policy Map designates the project site as "Specific Plan Area" in recognition that the project site is subject to the Cypress Business and Professional Center Specific Plan (Specific Plan). The Specific Plan is discussed in further detail below.

The following goals and policies included in the General Plan are relevant to the proposed project:

- **Land Use Element**
 - **Goal LU-1:** Create a well balanced land use pattern that accommodates existing and future needs for housing, commercial, industrial and open space/recreation uses, while providing adequate community services to City residents.
 - **Policy LU-1.2:** Allow for multi-family infill in designated areas to satisfy regional housing needs.
 - **Goal LU-2:** Ensure that new development is compatible with surrounding land uses, the circulation network, availability of public facilities, and existing development constraints.
 - **Policy LU-2.2:** Where residential/commercial mixed use is permitted, ensure compatible integration of adjacent uses to minimize conflicts.



- **Policy LU-2.4:** Mitigate traffic congestion and unacceptable levels of noise, odors, dust, and light and glare which affect residential areas and sensitive receptors, where feasible.
- **Policy LU-2.7:** Encourage the provision of pedestrian linkages between adjacent commercial uses and commercial and residential uses to encourage pedestrian activity and reduce vehicle trips.
- **Goal LU-5:** Ensure that public facilities and services are available to accommodate development allowed under the General Plan and Zoning Ordinance.
 - **Policy LU-5.5:** Continue to make incremental improvements to the City's flood control and drainage system.
- **Goal LU-17:** Facilitate the expansion of the local serving retail sector.
 - **Policy LU-17.1:** Increase the fiscal benefits to the City by attracting new retail, restaurant and entertainment businesses that can better serve the local population and employment.
 - **Policy LU-17.2:** Target locations for new retail establishments in heavily traveled areas, such as along Lincoln Avenue and Valley View Street, as well as locations for a potential restaurant row.
- **Circulation Element**
 - **Goal CIR-1:** Maintain a safe, efficient, economical, and aesthetically pleasing transportation system providing for the movement of people, goods, and services to serve the existing and future needs of the City of Cypress.
 - **Policy CIR-1.3:** Encourage development which contributes to a balanced land use, which in turn serves to reduce overall trip lengths (i.e., jobs/housing balance, locate retail in closer proximity to resident/patrons).
 - **Policy CIR-2.8:** Enhance the sidewalk environment to encourage pedestrian activities through streetscape and transit enhancement programs.
- **Conservation/Open Space/Recreation Element**
 - **Goal COSR-3:** Conserve energy resources through the use of available technology and conservation practices.
 - **Goal COSR-5:** Preserve Cypress' archaeologic and paleontologic resources.
 - **Policy COSR-5.2:** Prior to development in previously undeveloped areas, require strict adherence to the CEQA guidelines for environmental documentation and mitigation measures where development will affect archaeological or paleontological resources.



- **Policy COSR-6.1:** Continue to require new developments to provide recreational opportunities for their residents in accordance with the City's park standard, three acres of parkland per 1,000 residents.
- **Housing Element**
 - **Goal HOU-3:** Encourage the provision of a wide range of housing by location, type of unit, and price to meet the existing and future needs of Cypress residents. Establish a balanced approach to meeting housing needs of both renter and owner households.
 - **Goal HOU-4:** Provide adequate housing sites through appropriate land use, zoning, and specific plan designations to accommodate the City's share of regional housing needs.
- **Safety Element**
 - **Goal SAF-1:** Protect residents, workers, and visitors from flood hazards, including dam inundation.
 - **Goal SAF-2:** Protect life and property in Cypress from seismic events and resulting hazards.
 - **Goal SAF-5:** Protect life and property in Cypress from urban fires. Maintain the Orange County Fire Authority's high level of service to community businesses and residents.
 - **Goal SAF-6:** Maintain the police department's high quality of service to the City.
 - **Goal SAF-8:** Protect Cypress residents from air operation accidents.
- **Noise Element**
 - **Goal N-2:** Incorporate noise considerations into land use planning decisions.
 - **Goal N-3:** Minimize noise spillover from commercial uses into nearby residential neighborhoods.
- **Air Quality Element**
 - **Goal AQ-1:** Reduce air pollution through proper land use and transportation planning.
 - **Goal AQ-2:** Improve air quality by reducing the amount of vehicular emissions in Cypress.
- **Growth Management Element**
 - **Goal GM-1:** Reduce traffic congestion.
 - **Policy GM-4.1:** To the extent feasible, utilize information on the jobs/housing balance in the City and region as a factor in land use decision-making.



Cypress Business and Professional Center Specific Plan. As set forth in the Land Use Element of the City's General Plan, Specific Plans implement General Plan goals and policies by designating land uses, densities, development, and design standards in more specific detail. On April 17, 1990, the Cypress City Council adopted the Cypress Business and Professional Center Specific Plan (Specific Plan), which established comprehensive guidance and regulations for the development of approximately 298 acres of land within the City, including the approximately 13-acre project site. In 2012, the Cypress Business and Professional Center Specific Plan was amended. On June 5, 2018, Cypress voters approved the Cypress Town Center and Commons Specific Plan 2.0, which establishes a master plan and regulatory framework for the use and development of 154.4 acres of land that were formerly included in the Specific Plan area.

The Specific Plan is a regulatory plan that constitutes the zoning for the project site. As shown in Figure 3.6, Zoning Designations, according to the City's Zoning Map, the project site currently has a zoning designation of PBP-25A, Planned Business Park (PBP), which is intended to provide for the development of educational, professional office, commercial, industrial, open space, or any public or semi-public uses. However, as discussed above, the Specific Plan largely governs the permitted uses on, and development standards for, the project site. As shown on Figure 3.4, the Specific Plan includes a Land Use Plan, which divides land within the Specific Plan area into nine different planning areas. Figure 3.4 also indicates that portions of the Specific Plan (all of Planning Area 1, most of Planning Area 8, and a small part of Planning Area 6) are now subject to Cypress Town Center and Commons Specific Plan 2.0.

As stated previously, the project site is part of Planning Area 5, which is designated for Professional Office uses. The Professional Office designation is intended to accommodate the development of professional and administrative offices that complement the adjacent hotel center within the Specific Plan area. Permitted uses within this land use designation include a variety of office, studio, financial institutions, governmental, corporate, employment, and health service uses. Uses permitted subject to a conditional use permit include commercial, trade or vocational schools, restaurant, service stations, post offices, and other similar uses that the Community Development Director finds to be compatible with these uses, subject to review or approval by the City Council.

The following policies included in the Specific Plan are relevant to the proposed project:

- **Development Plan**
 - **Overall Concept**
 - **Policy 1:** Encourage primarily employment generating business park and other commercial uses in the Specific Plan area and senior housing and related "continuum of care" facilities in Planning Area 9.
 - **Policy 2:** Encourage revenue generating uses (i.e., retail sales).
 - **Policy 3:** Utilize site plan review as a means of authorizing the maximum and best use of each parcel of land allowed by this Specific Plan.



- **Parcel Size**
 - **Policy 1:** Proposed tentative tract or parcel maps and/or conditional use permit applications for subdivisions must be accompanied by a site plan in order to be processed.
- **Race Track**
 - **Policy 2:** Encourage the design of projects along the common boundary with the race track to include integrated access.
- **Visual Quality and Design**
 - **Policy 2:** Require site plan review for each development project with the Specific Plan area.
- **Circulation Plan**
 - **Overall Concept**
 - **Policy 2:** Access driveway connections to arterial highways shall be aligned with major access points of adjacent developments.

4.10.4 Thresholds of Significance

The thresholds for land use and planning impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to land use and planning if it would:

Threshold 4.10.1: Physically divide an established community?

Threshold 4.10.2: Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?

4.10.5 Project Impacts

Threshold 4.10.1: Would the project physically divide an established community?

No Impact. The area surrounding the project site is developed with a variety of racetrack, office, business park, commercial and retail services, and residential land uses as well as several religious facilities. The proposed project would replace approximately 13 acres of surface parking with a mix of residential, hotel, entertainment, and retail uses. The project is designed to activate a currently underutilized parcel along Katella Avenue, one of the City's major travel corridors, with a mix of land uses that would complement existing and planned development in the Specific Plan and the adjacent Cypress Town Center and Commons Specific Plan 2.0. In addition, the proposed project is designed to provide safe and attractive pedestrian connections to surrounding land uses rather than



dividing or separating existing land uses or neighborhoods. As a result, the project would not result in physical divisions in any established community. No mitigation is required.

Threshold 4.10.2: Would the project cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect

Less Than Significant Impact. As discussed above, the main documents regulating land use on the project site and the immediate vicinity are the City's General Plan and the Specific Plan. The proposed project's relationship to these planning documents is described below; however, the proposed project's consistency with the 2016–2040 RTP/SCS is also provided below.

SCAG Regional Transportation Plan/Sustainable Communities Strategy. Table 4.10.A provides a consistency analysis of the goals from the 2016–2040 RTP/SCS that are relevant to the proposed project. In order to eliminate repetitive policies and focus on key issues, goals that are not relevant to the proposed project are not included in Table 4.10.A. As stated in Table 4.10.A, the proposed project would be consistent with applicable goals in the 2016–2040 RTP/SCS, and no mitigation is required.

City of Cypress General Plan. Table 4.10.B provides a consistency analysis of the goals and policies from the City's General Plan that are relevant to the proposed project. As stated in Table 4.10.B, the proposed project would be consistent with all of the applicable General Plan goals and policies.

Cypress Business and Professional Center Specific Plan. As described in Chapter 3.0, Project Description, the proposed project includes a Specific Plan Amendment request to modify the land use designation of the project site from Professional Office to a newly created mixed-use land use district that would allow residential and hotel uses, while still permitting commercial/retail uses. The proposed Specific Plan Amendment would separate the existing Planning Area 5 into two subareas (5A and 5B). Planning Area 5B would include the project site and be designated "Mixed Use Commercial/Residential." Planning Area 5A, which is located east of the project site, would remain Professional Office. The new designation would allow for both residential and hotel uses as well as commercial uses. The Specific Plan Amendment would also update land use tables to incorporate the new Planning Area 5B and include site development standards and building floor area ratio (FAR) and site coverage standards specific to Planning Area 5B. In addition, the Specific Plan Amendment would include minor changes in the Design Guidelines to allow super graphics (large graphics) and projecting signage for the proposed movie theater. In addition to modifying the parking requirements that would apply to Planning Area 5B, the proposed Specific Plan Amendment would amend several of the goals and objectives of the Specific Plan. Therefore, upon its approval by the City Council, the proposed project would be consistent with the land use designations, development standards, design guidelines, parking requirements, and goals and objectives contained in the Specific Plan.

Table 4.10.C provides a consistency analysis of the policies from the Specific Plan that are relevant to the proposed project. As stated in Table 4.10.B, the proposed project would be consistent with all of the applicable Specific Plan policies.



Table 4.10.A: RTP/SCS Consistency Analysis

Relevant RTP/SCS Goals	Consistency Analysis
RTP/SCS Goal 1: Align the plan investments and policies with improving regional economic development and competitiveness.	Consistent. The proposed project would amend the Specific Plan to create a new mixed-use land use district that would allow residential and hotel uses on the project site while still permitting commercial/retail uses. The development of up to 251 new housing units in an area of Cypress that is surrounded by business parks would improve the region's economic competitiveness by ensuring that area workers would have access to new housing in close proximity to their jobs. Therefore, the proposed project would be consistent with Goal 1 in the 2016–2040 RTP/SCS.
RTP/SCS Goal 2: Maximize mobility and accessibility for all people and goods in the region.	Consistent. The proposed project would result in the replacement of a currently underutilized parking lot to a mix of land uses located directly adjacent to Katella Avenue, which is one of the City's major travel corridors. Four OCTA bus stops for Westbound and Eastbound Route 50 are located directly adjacent and across the street from the project site, providing connections for the site with the local and regional transportation systems. Access to the project site would be provided via three driveways, one each off Siboney Street, Katella Avenue, and Winners Circle. Additionally, the proposed project is designed to provide safe and attractive pedestrian connections to surrounding land uses. Therefore, the proposed project would be consistent with Goal 2 of the 2016–2040 RTP/SCS.
RTP/SCS Goal 3: Ensure travel safety and reliability for all people and goods in the region.	Consistent. All proposed pedestrian improvements included as part of the proposed project would comply with City and OCFA standards to ensure their safety and reliability. Therefore, the proposed project would be consistent with Goal 3 in the 2016–2040 RTP/SCS.
RTP/SCS Goal 4: Preserve and ensure a sustainable regional transportation system.	Consistent. As described above in the analysis for Goal 2, the proposed project would provide safe and attractive pedestrian connections to surrounding land uses. The project site would be accessible from the existing bus stops on Katella Avenue, which would provide connections for the site to the local and regional transportation systems. Additionally, the project site is in the vicinity of a Class I regional bike path on Valley View and Class II bike lanes on Cerritos Avenue. Therefore, the proposed project would be consistent with Goal 4 in the 2016–2040 RTP/SCS.
RTP/SCS Goal 5: Maximize the productivity of our transportation system.	Consistent. The proposed project would provide access to the site from Siboney Street, Katella Avenue, and Winners Circle and would provide connections to public sidewalks adjacent to the project site, which would serve to connect the site with the local and regional transportation systems. As such, development of the proposed project would maximize the productivity of the existing roadway network in the vicinity of the site. In addition, the project would have access to OCTA's transportation services and would be in the vicinity of existing bike facilities, which would encourage greater use of the region's existing transportation system. Therefore, the proposed project would be consistent with Goal 5 in the 2016–2040 RTP/SCS.



Table 4.10.A: RTP/SCS Consistency Analysis

Relevant RTP/SCS Goals	Consistency Analysis
RTP/SCS Goal 6: Protect the environment and health of our residents by improving air quality and encouraging active transportation (e.g., bicycling and walking).	<p>Consistent. As described above in the analysis for Goal 2, the proposed project is designed to provide safe and attractive pedestrian connections to surrounding land uses. The project site would be accessible from the existing bus stops on Katella Avenue, which would provide connections for the site to the local and regional transportation systems. Additionally, the project site is in the vicinity of a Class I regional bike path on Valley View and Class II bike lanes on Cerritos Ave.</p> <p>As described in Section 4.2, Air Quality, of this EIR, construction and operation of the proposed project would result in less than significant air quality impacts with the implementation of Regulatory Compliance Measures. Because the proposed project would encourage active transportation and not degrade air quality, the proposed project would be consistent with Goal 6 in the 2016–2040 RTP/SCS.</p>
RTP/SCS Goal 7: Actively encourage and create incentives for energy efficiency, where possible.	<p>Consistent. The proposed project would provide energy efficiency through compliance with the California Green Building Standards Code (CALGreen Code). The proposed project would also incorporate a number of energy and water conservation measures, green building features, and Low Impact Development (LID) design features. Sustainability features proposed as part of the proposed project include, but are not limited to: the implementation of renewable energy (i.e., solar panels and LED lights) and USEPA energy star rating appliances. As such, the proposed project would be consistent with Goal 7 in the 2016–2040 RTP/SCS.</p>
RTP/SCS Goal 8: Encourage land use and growth patterns that facilitate transit and active transportation.	<p>Consistent. As described above in the analysis for Goal 2, the proposed project is designed to provide safe and attractive pedestrian connections to surrounding land uses. The project site would be accessible from the existing bus stops on Katella Avenue, which would provide connections for the site to the local and regional transportation systems. Additionally, the project site is in the vicinity of a Class I regional bike path on Valley View and Class II bike lanes on Cerritos Avenue.</p> <p>The proposed project would facilitate transit use and active transportation by providing a new dense, mixed-use development on an underutilized property along a major arterial street (Katella Avenue), which is already served by existing transit service on Katella Avenue. New residents would be able to take transit to or walk to surrounding land uses, including nearby jobs in the business parks clustered around the intersection of Valley View Street and Katella Avenue. Therefore, the proposed project would be consistent with Goal 8 in the 2016–2040 RTP/SCS.</p>

Source: Southern California Association of Governments. 2016–2040 Regional Transportation Plan/Sustainable Communities Strategy.

LED = light-emitting diode

OCFA = Orange County Fire Authority

OCTA = Orange County Transportation Authority

RTP/SCS = Regional Transportation Plan/Sustainable Communities Strategy

USEPA = United States Environmental Protection Agency



Table 4.10.B: General Plan Consistency Analysis

Relevant General Plan Goals/Policies	Consistency Analysis
Land Use Element	
Goal LU-1: Create a well balanced land use pattern that accommodates existing and future needs for housing, commercial, industrial and open space/recreation uses, while providing adequate community services to City residents.	Consistent. The proposed project would develop a mixed-use project in an area of the City that is currently characterized by a mix of residential and commercial uses. As discussed further in Section 4.13, Public Services, and Section 4.17, Utilities and Service Systems, the affected public agencies were contacted during preparation of this EIR to determine potential project-related impacts to affected public agencies. As described in Sections 4.13 and 4.17, the project's impacts to utilities and other public services would be less than significant. Therefore, project implementation would contribute to a well-balanced land use pattern that accommodates the City's existing and future needs for housing and commercial uses, while providing adequate community services to City residents. Therefore, the proposed project would be consistent with General Plan Land Use Element Goal LU-1.
Policy LU-1.2: Allow for multi-family infill in designated areas to satisfy regional housing needs.	Consistent. The proposed project would develop multi-family housing on an underutilized infill parcel along a major arterial street. Although the proposed project would require the approval of a Specific Plan amendment to create a new mixed-use land use district that would allow residential uses on the project site, as described in further detail in Section 4.12, Population and Housing, the development of new housing on the project site would help the City meet its regional housing needs requirements. Therefore, the proposed project would be consistent with General Plan Land Use Element Policy LU-1.2.
Goal LU-2: Ensure that new development is compatible with surrounding land uses, the circulation network, availability of public facilities, and existing development constraints.	Consistent. As demonstrated in this Section 4.10, Land Use and Planning; Section 4.2, Air Quality; and Section 4.11, Noise, the project is designed to be compatible with surrounding land uses. As discussed further in Section 4.15, Transportation, the proposed project would have less than significant impacts on the local circulation network. According to Section 4.13, Public Services, and Section 4.17, Utilities and Service Systems, the proposed project would not have a significant impact on public facilities in light of existing development constraints. Therefore, the proposed project would be consistent with General Plan Land Use Element Goal LU-2.
Policy LU-2.2: Where residential/commercial mixed use is permitted, ensure compatible integration of adjacent uses to minimize conflicts.	Consistent. As demonstrated in this Section 4.10, Land Use and Planning; Section 4.2, Air Quality; Section 4.11, Noise; and Section 4.15, Transportation, the project is designed to be compatible with surrounding land uses. Therefore, the proposed project would be consistent with General Plan Land Use Element Policy 2.2.
Policy LU-2.4: Mitigate traffic congestion and unacceptable levels of noise, odors, dust, and light and glare which affect residential areas and sensitive receptors, where feasible.	Consistent. As discussed in Section 4.15, Transportation, the proposed project would not generate significant adverse impacts related to traffic and transportation. As discussed in Sections 4.1, Aesthetics, 4.2, Air Quality, and 4.11, Noise, sensitive receptors at nearby churches and residential neighborhoods would not experience unacceptable levels of noise, odors, dust, light, or glare as a result of project implementation. Therefore, the proposed project would be consistent with General Plan Land Use Element Policy LU-2.4.



Table 4.10.B: General Plan Consistency Analysis

Relevant General Plan Goals/Policies	Consistency Analysis
Policy LU-2.7: Encourage the provision of pedestrian linkages between adjacent commercial uses and commercial and residential uses to encourage pedestrian activity and reduce vehicle trips.	Consistent. As shown in Figure 3.9, Conceptual Landscape Plan, in Chapter 3.0, Project Description, the proposed project would provide internal walkways connecting the on-site residential, commercial and hotel uses. In addition to installing a new sidewalk along Siboney Street to the west of the project site, the proposed project would provide pedestrian connections to the existing sidewalks along Katella Avenue and Winners Circle, which would facilitate pedestrian access to neighboring commercial development to the east and west. The proposed project would also provide pedestrian connections to areas north of the project site that are planned for future development under the Cypress Town Center and Commons Specific Plan 2.0. Therefore, the proposed project would be consistent with General Plan Land Use Element Policy LU-2.7.
Goal LU-5: Ensure that public facilities and services are available to accommodate development allowed under the General Plan and Zoning Ordinance.	Consistent. The proposed project would amend the Specific Plan to create a new mixed-use land use district that would allow residential and hotel uses on the project site while still permitting commercial/retail uses. As discussed further in Section 4.13, Public Services, public facilities and services in the City of Cypress would not be significantly impacted by the proposed project. With implementation of mitigation measures or adherence to regulatory standards, project implementation would not disrupt or impair current fire, police, library, or education service levels. As discussed in Section 4.14, Recreation, the proposed project's new residents would generate an incremental increase in demand for park facilities; however, this increased demand would be offset by the payment of park fees required by Regulatory Compliance Measure REC-1. Therefore, the proposed project would be consistent with General Plan Land Use Element Goal LU-5.
Policy LU-5.5: Continue to make incremental improvements to the City's flood control and drainage system.	Consistent. As discussed in Section 4.9, Hydrology and Water Quality, the proposed project would result in less than significant impacts related to causing a substantial increase in the rate or amount of surface runoff in a manner that would result in flooding during construction or operation. The proposed project's stormwater detention system would be designed to attenuate the 100- year storm event and meet the City's peak discharge requirement of 4.0 cfs from the project site. This would help alleviate pressure on the existing Katella Avenue stormdrain, which is currently at capacity, and make incremental improvements in the City's flood control and drainage system. Therefore, the proposed project would be consistent with General Plan Land Use Element Policy LU-5.5.
Goal LU-17: Facilitate the expansion of the local serving retail sector.	Consistent. The proposed project would include 20,800 sf of commercial retail space, which would allow for the addition of new local-serving retail establishments. Therefore, the proposed project would be consistent with General Plan Land Use Element Goal LU-17.
Policy LU-17.1: Increase the fiscal benefits to the City by attracting new retail, restaurant and entertainment businesses that can better serve the local population and employment.	Consistent. The proposed project would include 20,800 sf of commercial retail space and a 10-screen movie theater. Because the City does not currently have any movie theaters, the proposed project would add new entertainment uses to serve local residents and employees. Therefore, the proposed project would be consistent with General Plan Land Use Element Policy LU-17.1.



Table 4.10.B: General Plan Consistency Analysis

Relevant General Plan Goals/Policies	Consistency Analysis
Policy LU-17.2: Target locations for new retail establishments in heavily traveled areas, such as along Lincoln Avenue and Valley View Street, as well as locations for a potential restaurant row.	Consistent. The proposed project would include 20,800 sf of new commercial retail space along Katella Avenue, one of the City's most heavily traveled streets. Therefore, the proposed project would be consistent with General Plan Land Use Element Policy LU-17.2.
Circulation Element	
Goal CIR-1: Maintain a safe, efficient, economical, and aesthetically pleasing transportation system providing for the movement of people, goods, and services to serve the existing and future needs of the City of Cypress.	Consistent. As discussed in Section 4.15, Transportation, the proposed project would result in less than significant impacts related to traffic at all study area intersections. Therefore, the proposed project would be consistent with General Plan Circulation Element Goal CIR-1.
Policy CIR-1.3: Encourage development which contributes to a balanced land use, which in turn serves to reduce overall trip lengths (i.e., jobs/housing balance, locate retail in closer proximity to resident/patrons).	Consistent. The proposed project would include 20,800 sf of new commercial retail space along Katella Avenue, one of the City's most heavily traveled streets. Therefore, the proposed project would be consistent with General Plan Circulation Element Policy CIR-1.3.
Policy CIR-2.8: Enhance the sidewalk environment to encourage pedestrian activities through streetscape and transit enhancement programs.	Consistent. As shown in Figure 3.9, Conceptual Landscape Plan, in Chapter 3.0, Project Description, the proposed project would install a new sidewalk along Siboney Street to the west of the project site and connections to the existing sidewalks along Katella Avenue and Winners Circle, which would facilitate pedestrian access to neighboring commercial development to the east and west. The proposed project would also provide pedestrian connections to areas north of the project site that are planned for future development under the Cypress Town Center and Commons Specific Plan 2.0. Therefore, the proposed project would be consistent with General Plan Circulation Element Policy CIR-2.8.
Conservation/Open Space/Recreation Element	
Goal COSR-3: Conserve energy resources through the use of available technology and conservation practices.	Consistent. As described in Section 4.5, Energy, the proposed project would comply with the energy efficiency standards included in Title 24 (Regulatory Compliance Measure E-1), which would significantly reduce energy usage. Therefore, the proposed project would be consistent with General Plan Conservation/Open Space/Recreation Element Goal COSR-3.
Goal COSR-5: Preserve Cypress' archaeologic and paleontologic resources.	<p>Consistent. As described in Section 4.6, Geology and Soils, the proposed project would implement Mitigation Measure GEO-2, which would require that a qualified paleontologist be contacted in the event that any paleontological resources are discovered during ground-disturbing activities so the discovery can be assessed for scientific importance. The qualified paleontologist shall then make recommendations regarding treatment and disposition of the discovery, the need for paleontological monitoring, and preparation of the appropriate report. Implementation of Mitigation Measure GEO-2 would ensure that impacts to paleontological resources are reduced to a level that is less than significant.</p> <p>As described in Section 4.4, Cultural Resources, the proposed project would implement Mitigation Measure CUL-1, which would require that a qualified professional archaeologist provide cultural resources awareness training prior to the commencement of ground-disturbing activities. If construction personnel encounter any archaeological deposits during construction activities, a qualified professional archaeologist will be contacted to assess the nature of the find, with</p>



Table 4.10.B: General Plan Consistency Analysis

Relevant General Plan Goals/Policies	Consistency Analysis
	<p>the archaeological resources assessed and/or protected as they are discovered. Implementation of Mitigation Measure CUL-1 would ensure that impacts to archaeological resources are reduced to a level that is less than significant.</p> <p>Therefore, the proposed project would be consistent with General Plan Conservation/Open Space/Recreation Element Goal COSR-5.</p>
Policy COSR-5.2: Prior to development in previously undeveloped areas, require strict adherence to the CEQA guidelines for environmental documentation and mitigation measures where development will affect archaeological or paleontological resources.	<p>Consistent. Refer to Mitigation Measure CUL-1 in Section 4.4, Cultural Resources, and Mitigation Measure GEO-2 in Section 4.6, Geology and Soils. The proposed project has the potential to affect unknown archaeological and paleontological resources. The proposed project would adhere to the <i>State CEQA Guidelines</i> for environmental documentation and mitigation measures where development could affect these resources. Mitigation Measures CUL-1 and GEO-2 would ensure project compliance with CEQA, the California Code of Regulations, the State Health and Safety Code, and the California Public Resources Code as they relate to archaeological and paleontological resources, respectively.</p> <p>Therefore, the proposed project would be consistent with General Plan Conservation/Open Space/Recreation Element Policy COSR-5.2.</p>
Policy COSR-6.1: Continue to require new developments to provide recreational opportunities for their residents in accordance with the City's park standard, three acres of parkland per 1,000 residents.	<p>Consistent. As discussed in Section 4.14, Recreation, the proposed project's new residents would generate an incremental increase in demand for park facilities; however, this increased demand would be offset by the payment of park fees required by Regulatory Compliance Measure REC-1. In addition, the proposed project would include public and private open space/recreational amenities. Therefore, the proposed project would be consistent with General Plan Conservation/Open Space/Recreation Element Policy COSR-6.1.</p>
Housing Element	
Goal HOU-3: Encourage the provision of a wide range of housing by location, type of unit, and price to meet the existing and future needs of Cypress residents. Establish a balanced approach to meeting housing needs of both renter and owner households.	<p>Consistent. The proposed project would develop multi-family rental housing on an underutilized infill parcel. As described in further detail in Section 4.12, Population and Housing, the development of new housing on the project site would help the City meet its regional housing needs requirements. Therefore, the proposed project would be consistent with General Plan Housing Element Goal HOU-3.</p>
Goal HOU-4: Provide adequate housing sites through appropriate land use, zoning, and specific plan designations to accommodate the City's share of regional housing needs.	<p>Consistent. The proposed project includes a Specific Plan amendment to create a new mixed-use land use district that would allow residential uses on the project site. As described in further detail in Section 4.12, Population and Housing, the development of new housing on the project site would help the City meet its regional housing needs requirements. Therefore, the proposed project would be consistent with General Plan Housing Goal HOU-4.</p>
Safety Element	
Goal SAF-1: Protect residents, workers, and visitors from flood hazards, including dam inundation.	<p>Consistent. As described in further detail in Section 4.9 Hydrology and Water Quality, the proposed project would not result in significant impacts related to flooding. Additionally, the project site has a very low likelihood of flooding and the proposed on-site stormdrain system would be adequately sized to accommodate stormwater runoff so that on-site flooding would not occur. Therefore, the proposed project would be consistent with General Plan Safety Element Goal SAF-1.</p>



Table 4.10.B: General Plan Consistency Analysis

Relevant General Plan Goals/Policies	Consistency Analysis
Goal SAF-2: Protect life and property in Cypress from seismic events and resulting hazards.	Consistent. As discussed in further detail in Section 4.6, Geology and Soils, with the implementation of Mitigation Measure GEO-1, which requires compliance with the recommendations in the project Geotechnical Assessment, all impacts related to geological hazards would be less than significant. As such, the proposed project would be consistent with General Plan Safety Element Goal SAF-2.
Goal SAF-5: Protect life and property in Cypress from urban fires. Maintain the Orange County Fire Authority's high level of service to community businesses and residents.	Consistent. As discussed in further detail in Section 4.13, Public Services, the proposed project requires the implementation of Mitigation Measure PS-1, which requires the Applicant/Developer to enter into a Secured Fire Protection Agreement with the Orange County Fire Authority. The Secured Fire Protection Agreement with the County Fire Authority would ensure adequate service to the project site. As such, the proposed project would be consistent with General Plan Safety Element Goal SAF-5.
Goal SAF-6: Maintain the police department's high quality of service to the City.	Consistent. As discussed in further detail in Section 4.13, Public Services, the proposed project is expected to be adequately served by existing police facilities. Additionally, the proposed hotel, apartment building, movie theater, and retail buildings are anticipated to hire private security, enhancing on-site surveillance and potentially reducing the demand for police services to the project site. Additionally, the Cypress Police Department would review the site plan during the project approval phase and would impose standard conditions of approval. As such, the proposed project would be consistent with General Plan Safety Element Goal SAF-6.
Goal SAF-8: Protect Cypress residents from air operation accidents.	Consistent. As discussed in further detail in Section 4.8, Hazards and Hazardous Materials, the proposed project would not result in a safety hazard for people in the project area because the proposed project would comply with all appropriate Federal Aviation Administration (FAA) standards and requirements, including compliance with Federal Aviation Regulations [FAR] Part 77 requirements as required by Regulatory Compliance Measure HAZ-1. As such, the proposed project would be consistent with General Plan Safety Element Goal SAF-8.
Noise Element	
Goal N-2: Incorporate noise considerations into land use planning decisions.	Consistent. As discussed in further detail in Section 4.11, Noise, the proposed uses on the project site would be compatible with surrounding uses based on noise standards established by the City. Therefore, the proposed project would result in the development of land uses consistent with the City's noise standards and the proposed project would be consistent with General Plan Noise Element Goal N-2.
Goal N-3: Minimize noise spillover from commercial uses into nearby residential neighborhoods.	Consistent. As discussed in further detail in Section 4.11, Noise, with the implementation of mitigation measures, which include measures to reduce noise impacts to surrounding residential areas, noise impacts would be less than significant. As such, the proposed project would be consistent with General Plan Noise Element Goal N-3.



Table 4.10.B: General Plan Consistency Analysis

Relevant General Plan Goals/Policies	Consistency Analysis
Air Quality Element	
Goal AQ-1: Reduce air pollution through proper land use and transportation planning.	Consistent. As discussed in further detail in Section 4.2, Air Quality, the proposed project allows easy access to the commercial/retail uses through its mixed use design and proximity of the residential and retail segments. The proposed project would facilitate transit use by providing a new dense, mixed-use development on an underutilized property along a major arterial street (Katella Avenue), which is already served by existing transit service. As such, the proposed project would be consistent with General Plan Air Quality Element Goal AQ-1.
Goal AQ-2: Improve air quality by reducing the amount of vehicular emissions in Cypress.	Consistent. As discussed in further detail in Section 4.2, Air Quality, the proposed project reduces vehicle emissions by increasing internal capture between residential and retail segments. The proposed project would also facilitate transit use by providing a new dense, mixed-use development on an underutilized property along a major arterial street (Katella Avenue), which is already served by existing transit service. As such, the proposed project would be consistent with General Plan Air Quality Element Goal AQ-2.
Growth Management Element	
Goal GM-1: Reduce traffic congestion.	Consistent. As discussed in Section 4.15, Transportation, the proposed project would result in less than significant impacts related to traffic at all study area intersections. Therefore, the proposed project would be consistent with General Plan Growth Management Element Goal GM-1.
Policy GM-4.1: To the extent feasible, utilize information on the jobs/housing balance in the City and region as a factor in land use decision-making.	Consistent. According to the Growth Forecast prepared for the 2020-2045 RTP/SCS, the City of Cypress had a jobs-to-household ratio of 1.74, which is slightly higher than that of Orange County overall (1.67). This means that the City experiences a minor influx of workers from surrounding communities. The proposed project's addition of 251 new housing units and approximately 115 new jobs on the project site would slightly lower the City's jobs-to-household ratio from 1.74 to 1.72. Generally speaking, however, the Orange County region suffers from a surplus of jobs and a deficit of housing to serve the workers employed in those jobs. Consistent with the referenced policy, this information will be provided to City decision-makers prior to considering approval of the proposed project. Therefore, the proposed project would be consistent with General Plan Growth Management Element Policy GM-4.1.

Source: City of Cypress General Plan (2001).



Table 4.10.C: Specific Plan Consistency Analysis

Relevant Specific Plan Policies	Consistency Analysis
Development Plan	
Overall Concept Policy 1: Encourage primarily employment generating business park and other commercial uses in the Specific Plan area and senior housing and related "continuum of care" facilities in Planning Area 9.	Consistent. The Specific Plan amendment proposed as part of the project would amend this policy as follows: "Encourage employment-generating business park and other commercial uses in the Specific Plan area, <u>while expanding the diversity of housing by providing multifamily housing in Planning Area 5B,</u> and senior housing and related "continuum of care" facilities, in Planning Area 9." The proposed project would include the development of multifamily housing and employment-generating commercial and retail uses in Planning Area 5B. Therefore, the proposed project would be consistent with Overall Concept Policy 1.
Overall Concept Policy 2: Encourage revenue generating uses (i.e., retail sales).	Consistent. The proposed project would develop a mixed-use project including retail, hotel, and commercial uses on a currently underutilized parcel. Therefore, the proposed project would encourage sales tax revenue generating uses and would be consistent with Overall Concept Policy 2.
Overall Concept Policy 3: Utilize site plan review as a means of authorizing the maximum and best use of each parcel of land allowed by this Specific Plan.	Consistent. As described in Chapter 3.0, Project Description, a Site Plan/Design Review would be conducted pursuant to Section 4.19.060 of the City's Municipal Code by the Cypress Design Review Committee. As such, the proposed project would be consistent with Overall Concept Policy 3.
Parcel Size Policy 1: Proposed tentative tract or parcel maps and/or conditional use permit applications for subdivisions must be accompanied by a site plan in order to be processed.	Consistent. As described in Chapter 3.0, Project Description, a Site Plan/Design Review would be conducted in conjunction to the approvals required for the proposed project, including a Tentative Parcel Map and Conditional Use Permit. As such, the proposed project would be consistent with Parcel Size Policy 1.
Race Track Policy 2: Encourage the design of projects along the common boundary with the race track to include integrated access.	Consistent. The proposed project is designed to provide safe and attractive pedestrian connections to surrounding land uses, including the race track. As such, the proposed project would be consistent with Race Track Policy 2.
Visual Quality and Design Policy 2: Require site plan review for each development project with the Specific Plan area.	Consistent. As described in Chapter 3.0, Project Description, a Site Plan/Design Review would be conducted as part of the proposed project pursuant to Section 4.19.060 of the City's Municipal Code by the Cypress Design Review Committee. As part of this review, the City would consider whether the proposed project is in compliance with all zoning requirements and consider the aesthetics and design of the proposed project relative to the aesthetic qualities within the City. As such, the proposed project would be consistent with Visual Quality and Design Policy 2.
Circulation Plan	
Overall Concept Policy 2: Access driveway connections to arterial highways shall be aligned with major access points of adjacent developments.	Access to the project site would be provided on Siboney Street and Winners Circle, which provide access to Katella Avenue for adjacent developments. As such, the proposed project would be consistent with Overall Concept Policy 2.

Source: Amended and Restated Cypress Business and Professional Center Specific Plan (2012).



Summary. As discussed above, the proposed project would be consistent with the 2016–2040 RTP/SCS, the City’s General Plan, and the amended Specific Plan. Therefore, the proposed project would result in less than significant impacts related to potential conflicts with applicable land use plans, policies, and regulations, and no mitigation is required.

4.10.6 Level of Significance Prior to Mitigation

The proposed project would result in less than significant impacts related to land use and planning.

4.10.7 Regulatory Compliance Measures and Mitigation Measures

The proposed project would not result in potentially significant impacts related to land use and planning, so no mitigation is required. No regulatory compliance measures are required.

4.10.8 Level of Significance after Mitigation

No mitigation is required. The proposed project would not result in potentially significant impacts related to land use and planning.

4.10.9 Cumulative Impacts

As defined in Section 15130 of the *State CEQA Guidelines*, cumulative impacts are the incremental effects of an individual project when viewed in connection with the effects of past, current, and probable future projects within the cumulative impact area for land use and planning. The cumulative impact area for land use for the proposed project is the City of Cypress. Several development projects are approved and/or pending within the City. Table 4.A (refer to Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures) lists adopted and planned projects within the City, and Figure 4.1, Location of Related Projects, maps the locations of these projects. Each of these projects, as well as all proposed development in the City, would be subject to its own General Plan consistency analysis and would be reviewed for consistency with adopted land use plans and policies.

The City of Cypress is an urbanized area with a wide variety of established land uses. The land around the project site has been developed with a variety of residential, business park, racetrack, and commercial, land uses. As previously stated, the project site is designated for Professional Office uses in the Specific Plan. However, the proposed project would amend the Specific Plan to modify the land use designation of the project site from Professional Office to Mixed Use Commercial/Residential (Planning Area 5B) to accommodate the project’s proposed uses. The proposed project would also amend the Specific Plan to update the land use tables to incorporate the new Planning Area 5B and include site development standards and building floor area ratio (FAR) and site coverage standards specific to Planning Area 5B. In addition, the Specific Plan Amendment would include minor changes in the Design Guidelines to allow super graphics (large graphics) and projecting signage for the proposed movie theater. In addition to modifying the parking requirements that would apply to Planning Area 5B, the proposed Specific Plan Amendment would amend several of the goals and objectives of the Specific Plan. Should the City Council approve the proposed project, the proposed project would be consistent with the Specific Plan and cumulative land use impacts would be considered less than significant.



The proposed project would include land uses that would be compatible with the existing and planned neighborhoods and commercial areas surrounding the project site and would replace the existing underutilized parking lot on the project site. Therefore, the proposed project would not contribute to a pattern of development that adversely impacts adjacent land uses or conflicts with existing on site or surrounding land uses.

There are no incompatibilities between the proposed project and planned future projects in the City, which primarily include mixed-use and residential developments. As discussed previously, the proposed project would not divide an established community; conflict with the SCAG 2016-2040 RTP/SCS or any City-adopted plans or policies. All identified City-related projects would be reviewed for consistency with adopted land use plans and policies by the City. For this reason, the related projects are anticipated to be consistent with applicable General Plan and zoning requirements, or would be subject to allowable exceptions; further, they would be subject to CEQA, mitigation requirements, and design review. Therefore, the proposed project would not contribute to a significant cumulative land use compatibility impact in the study area, and no mitigation is required.



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4.11 NOISE

This section evaluates the potential short-term and long-term noise impacts associated with the construction and operation of the Cypress City Center project (proposed project). This section is based in part on information provided in the Noise Element of the City's General Plan, the Amended and Restated Cypress Business and Professional Center Specific Plan (Specific Plan), and noise measurements conducted on the project site on July 10 and July 11, 2019. The assumptions used in the noise analysis and the noise modeling results are provided in Appendix H.

4.11.1 Methodology

Evaluation of noise and vibration impacts associated with the proposed project includes the following:

- Determination of the short-term construction noise and vibration impacts
- Determination of the long-term off-site and on-site traffic noise impacts
- Determination of the long-term stationary noise and vibration impacts from project operations.
- Determination of the required mitigation measures to reduce short-term construction-related noise and vibration impacts and long-term stationary and mobile source noise and vibration impacts.

The evaluation of noise and vibration impacts was prepared in conformance with appropriate standards, utilizing procedures and methodologies in the City of Cypress Noise Element and Municipal Code, City of Los Alamitos Municipal Code, and Federal Transit Administration (FTA) criteria.

4.11.1.1 Characteristics of Sound

Noise is usually defined as "unwanted sound." Sound becomes unwanted when it interferes with normal activities, when it causes actual physical harm, or when it has adverse effects on health.

To the human ear, sound has two important characteristics: pitch and loudness. Pitch is generally an annoyance, while loudness can affect the ability to hear. Pitch is the number of complete vibrations, or cycles per second, of a wave resulting in the tone's range from high to low. Loudness is the strength of a sound that describes a noisy or quiet environment and is measured by the amplitude of the sound wave. Loudness is determined by the intensity of the sound waves combined with the reception characteristics of the human ear. Sound intensity is the average rate of sound energy transmitted through a unit area perpendicular to the direction in which the sound waves are traveling. This characteristic of sound can be precisely measured with instruments. In analyzing the potential noise impacts of a proposed project, the existing noise environment in the vicinity of the project site is identified and the potential noise effects of the project are evaluated in terms of sound intensity and the effect on adjacent sensitive land uses.



4.11.1.2 Measurement of Sound

Sound intensity is measured through the A-weighted decibel (dBA) scale to correct for the relative frequency response of the human ear. That is, an A-weighted noise level de-emphasizes low and very high frequencies of sound similar to the human ear's de-emphasis of these frequencies. Decibels (dB), unlike the linear scale (e.g., inches or pounds), is a scale based on powers of 10.

Each interval of 10 dB indicates a sound energy 10 times greater than before. For example, 10 dB is 10 times more intense than 0 dB, 20 dB is 100 times more intense than 0 dB, and 30 dB is 1,000 times more intense than 0 dB. Thirty (30 dB) dB represents 1,000 times as much acoustic energy as 0 dB. The decibel scale increases as the square of the change, representing the sound pressure energy. A sound as soft as human breathing is about 10 times greater than 0 dB. The decibel system of measuring sound gives a rough connection between the physical intensity of sound and its perceived loudness to the human ear. A 10 dB increase in sound level is perceived by the human ear as a doubling of the loudness of the sound. Ambient sounds generally range from 30 dB (very quiet) to 100 dB (very loud).

Sound levels are generated from a source, and their decibel level decreases as the distance from that source increases. Sound dissipates exponentially with distance from the noise source. For a single point source, sound levels decrease approximately 6 dB for each doubling of distance from the source. This drop-off rate is applicable to noise generated by stationary equipment. If noise is produced by a line source (which approximates the effect of several point sources), such as highway traffic or railroad operations, the sound decreases 3 dB for each doubling of distance in a hard site environment. Line source sound levels decrease 4.5 dB for each doubling of distance in a relatively flat environment with absorptive vegetation.

There are many ways to rate noise for various time periods, but an appropriate rating of ambient noise affecting humans also account for the annoying effects of sound. The equivalent continuous sound level (L_{eq}) is the total sound energy of time-varying noise over a sample period. However, the predominant rating scales for communities in the State of California are the L_{eq} and Community Noise Equivalent Level (CNEL) or the day-night average noise level (L_{dn}) based on A-weighted decibels. CNEL is the time-weighted average noise over a 24-hour period, with a 5 dBA weighting factor applied to the hourly L_{eq} for noises occurring from 7:00 p.m. to 10:00 p.m. (defined as relaxation hours) and a 10 dBA weighting factor applied to noises occurring from 10:00 p.m. to 7:00 a.m. (defined as sleeping hours). L_{dn} is similar to the CNEL scale but without the adjustment for events occurring during the relaxation. CNEL and L_{dn} are within 1 dBA of each other and are normally interchangeable.

Other noise rating scales used when assessing the annoyance factor of noise include the maximum noise level (L_{max}), which is the highest exponential time-averaged sound level that occurs during a stated time period. Short-term noise impacts are specified in terms of maximum levels denoted by L_{max} . L_{max} reflects peak operating conditions and addresses the annoying aspects of intermittent noise. For enforcement purposes, it is often used with another noise scale (or noise standards in terms of percentile noise levels) in noise ordinances. For example, the L_{10} noise level represents the noise level exceeded 10 percent of the time during a stated period. The L_{50} noise level represents the median noise level. Half the time the noise level exceeds this level, and half the time it is less



than this level. The L_{90} noise level represents the noise level exceeded 90 percent of the time and is considered the background noise level during a monitoring period.

4.11.1.3 Vibration

According to the United States Department of Transportation (USDOT) FTA's 2018 *Transit Noise and Vibration Impact Assessment Manual*, vibration is the periodic oscillation of a medium or object. The rumbling sound caused by the vibration of room surfaces is called structure-borne noise. Sources of ground-borne vibrations include natural phenomena (e.g., earthquakes, volcanic eruptions, sea waves, landslides) or anthropogenic causes (e.g., explosions, machinery, traffic, trains, construction equipment). Vibration sources may be continuous, such as factory machinery, or transient, such as explosions. As is the case with airborne sound, ground-borne vibrations may be described by amplitude and frequency. Vibration is often described in units of velocity (inches per second) and discussed in decibel units in order to compress the range of numbers required to describe vibration. Vibration impacts are generally associated with activities such as train operations, construction, and heavy truck movements.

The background vibration velocity level in residential areas is generally 50 vibration velocity decibels (VdB). Ground-borne vibration is normally perceptible to humans at approximately 65 VdB. For most people, a vibration velocity level of 75 VdB is the approximate dividing line between barely perceptible and distinctly perceptible levels. Typical outdoor sources of perceptible ground-borne vibration are construction equipment, steel-wheeled trains, and traffic on rough roads. If a roadway is smooth, the ground-borne vibration is rarely perceptible. The relevant range of vibration for the purposes of this analysis is from approximately 50 VdB, the typical background vibration velocity level, to 100 VdB, the general threshold where minor damage can occur in buildings.

4.11.2 Existing Environmental Setting

4.11.2.1 Overview of the Existing Noise Environment

The primary existing noise sources in the vicinity of the project site are transportation facilities. Traffic on Katella Avenue is a steady source of ambient noise. Other sources of noise in the vicinity of the project site include aircraft noise from the Joint Forces Training Base (JFTB) Los Alamitos, commercial activity, and event noise at the Los Alamitos Race Course. Noise generated from commercial activity includes parking lot activities, rooftop heating ventilation air conditioning (HVAC) equipment, trash pick-up, and truck delivery and truck unloading activities. Noise generated from events held at the Los Alamitos Race Course includes parking lot activities, crowd noise, and the Public Announcement system. The Los Alamitos Race Course conducts year-round quarter horse races Fridays through Sundays, starting at 7:00 p.m. on Fridays, 6:00 p.m. on Saturdays, and 5:00 p.m. on Sundays with a closing time of 11:00 p.m. In addition, three thoroughbred events are scheduled each year. Based on long-term noise level measurements obtained from the Noise Impact Analysis prepared for the *Barton Place EIR* (Urban Crossroads, April 2015), events at the race course may be audible or distinguishable at the project site.

4.11.2.2 Existing Sensitive Land Uses in the Project Vicinity

Noise-sensitive land uses are generally considered to include those uses where noise exposure could result in health-related risks to individuals, as well as places where quiet is an essential element of



their intended purpose. Noise-sensitive land uses include residences, hospitals, school classrooms, churches, libraries, and parks. Noise-sensitive land uses in the vicinity of the project site include residences to the west and south and a church (Seventh-Day Adventist Church) to the west of the project site. Other land uses immediately adjacent to the project site include the Los Alamitos Race Course to the north, commercial/retail uses to the east and west, and office and commercial uses to the south.

4.11.2.3 Existing Noise Levels

The existing noise levels at the project site are assessed from ambient noise levels measurements conducted on the project site, existing aircraft noise, and existing traffic noise levels along roadways in the project vicinity. The existing noise levels in the area surrounding the project site are further described in detail below.

Short-Term Noise Measurements. Three short-term (20-minute) noise level measurements were conducted on the project site on Wednesday, July 10, 2019, using a Larson David Model 824 Type 1 sound level meter. Table 4.11.A shows the results of the short-term measurements along with a description of the measurement location and noise sources that occurred during the measurement. As shown in Table 4.11.A, measured L_{eq} noise levels at the northwestern portion of the project site ranged from 55.2 to 55.8 dBA L_{eq} . In addition, the Community Noise Equivalent Level (CNEL) level at these locations range from 57.1 to 60.5 dBA CNEL, which was calculated based on the noise level profile of the long-term noise level measurement at LT-2. Figure 4.11.1 shows the short-term monitoring locations.

Long-Term Noise Measurements. Long-term (24-hour) noise level measurements were conducted from July 10 to July 11, 2019, using Larson Davis Spark 706RC noise dosimeters at two locations on the project site. Tables 4.11.B and 4.11.C show the hourly equivalent continuous sound level (L_{eq}) results from the long-term measurements, and Table 4.11.D shows the calculated CNEL from the long-term noise level measurements. As shown in Table 4.11.D, the calculated CNELs are 65.8 dBA CNEL and 61.2 dBA CNEL at LT-1 and LT-2, respectively. The long-term monitoring locations are also shown in Figure 4.11.1.

4.11.2.4 Existing Aircraft Noise Levels

The Joint Forces Training Base (JFTB) Los Alamitos is located approximately 0.5 mile south of the project site in the City of Los Alamitos. According to the Airport Environs Land Use Plan for JFTB Los Alamitos and Exhibit SAF-8 in the Safety Element of the City's General Plan, the project site is within the 60 dBA CNEL noise contour, but outside of the 65 dBA CNEL noise contour for JFTB Los Alamitos. In addition, the Long Beach Municipal Airport is located approximately 5.4 miles northwest of the project site. According to the Los Angeles County Airport Land Use Plan, the project site is located outside of the 65 dBA CNEL noise contour for the Long Beach Municipal Airport. In addition, there are no private airstrips located on or within the vicinity of the project site.



Table 4.11.A: Short-Term Ambient Noise Level Measurements

Monitor No.	Location Description	Date	Start Time	Duration (minutes)	Noise Level				Noise Source
					dBA L _{eq}	dBA L _{max}	dBA L _{min}	dBA CNEL ¹	
ST-1	In the parking lot, approximately 30 ft east of Siboney Street, across from the Los Alamitos Seventh-day Adventist Church entrance.	7/10/19	10:12 a.m.	20	55.2	69.2	45.1	57.1	Light traffic on Siboney Street. Faint and constant traffic noise from Katella Avenue.
ST-2	Middle of the parking lot approximately 350 ft west of Winners Circle.	7/10/19	11:39 a.m.	20	54.3	66.5	47.8	57.3	Traffic on Katella Avenue
ST-3	In the parking lot, approximately 20 ft south of the fifth row of light poles and approximately 250 ft east of Siboney Street.	7/10/19	10:49 a.m.	20	55.8	66.6	47.1	60.5	Faint traffic noise on Katella Avenue

Source: Compiled by LSA (2019).

¹ The CNEL level was calculated based on the noise level profile of LT-2.

CNEL = Community Noise Equivalent Level

dBA = A-weighted decibels

ft = foot/feet

L_{eq} = equivalent continuous sound level

L_{max} = maximum A-weighted sound level

L_{min} = minimum A-weighted sound level



Table 4.11.B: Long-Term (24-Hour) Noise Level Measurement Results at LT-1

	Start Time	Date	Noise Level (dBA Leq)
1	10:00 AM	7/10/19	60
2	11:00 AM	7/10/19	61
3	12:00 PM	7/10/19	61
4	1:00 PM	7/10/19	61
5	2:00 PM	7/10/19	62
6	3:00 PM	7/10/19	62
7	4:00 PM	7/10/19	62
8	5:00 PM	7/10/19	62
9	6:00 PM	7/10/19	62
10	7:00 PM	7/10/19	61
11	8:00 PM	7/10/19	62
12	9:00 PM	7/10/19	61
13	10:00 PM	7/10/19	58
14	11:00 PM	7/10/19	56
15	12:00 AM	7/11/19	54
16	1:00 AM	7/11/19	53
17	2:00 AM	7/11/19	53
18	3:00 AM	7/11/19	53
19	4:00 AM	7/11/19	57
20	5:00 AM	7/11/19	61
21	6:00 AM	7/11/19	64
22	7:00 AM	7/11/19	64
23	8:00 AM	7/11/19	64
24	9:00 AM	7/11/19	62

Source: Compiled by LSA (2019).

dBA Leq = equivalent continuous sound level measured in A-weighted decibels

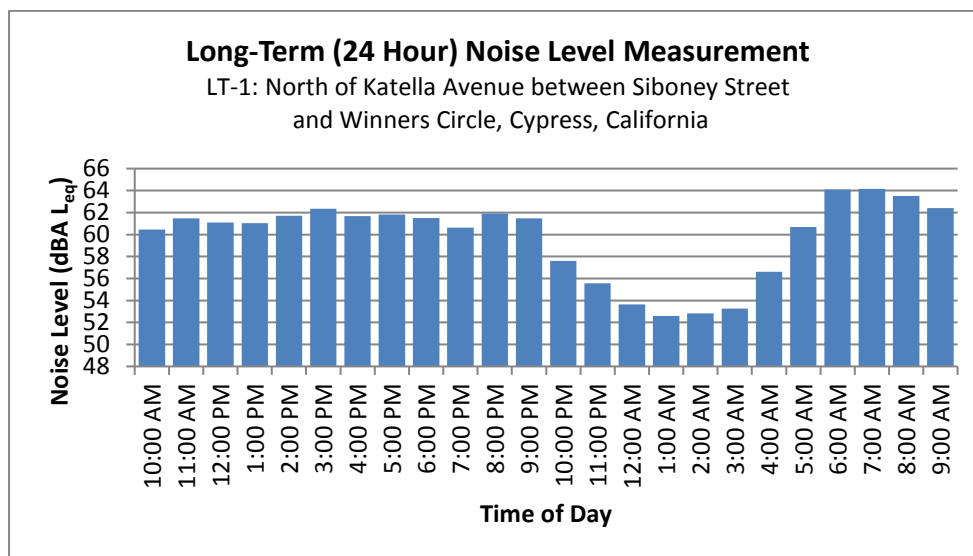




Table 4.11.C: Long-Term (24-Hour) Noise Level Measurement Results at LT-2

	Start Time	Date	Noise Level (dBA L _{eq})
1	10:00 AM	7/10/19	59
2	11:00 AM	7/10/19	58
3	12:00 PM	7/10/19	57
4	1:00 PM	7/10/19	58
5	2:00 PM	7/10/19	58
6	3:00 PM	7/10/19	59
7	4:00 PM	7/10/19	58
8	5:00 PM	7/10/19	59
9	6:00 PM	7/10/19	59
10	7:00 PM	7/10/19	56
11	8:00 PM	7/10/19	59
12	9:00 PM	7/10/19	58
13	10:00 PM	7/10/19	52
14	11:00 PM	7/10/19	50
15	12:00 AM	7/11/19	48
16	1:00 AM	7/11/19	51
17	2:00 AM	7/11/19	51
18	3:00 AM	7/11/19	50
19	4:00 AM	7/11/19	50
20	5:00 AM	7/11/19	54
21	6:00 AM	7/11/19	59
22	7:00 AM	7/11/19	58
23	8:00 AM	7/11/19	57
24	9:00 AM	7/11/19	58

Source: Compiled by LSA (2019).

dBA L_{eq} = equivalent continuous sound level measured in A-weighted decibels

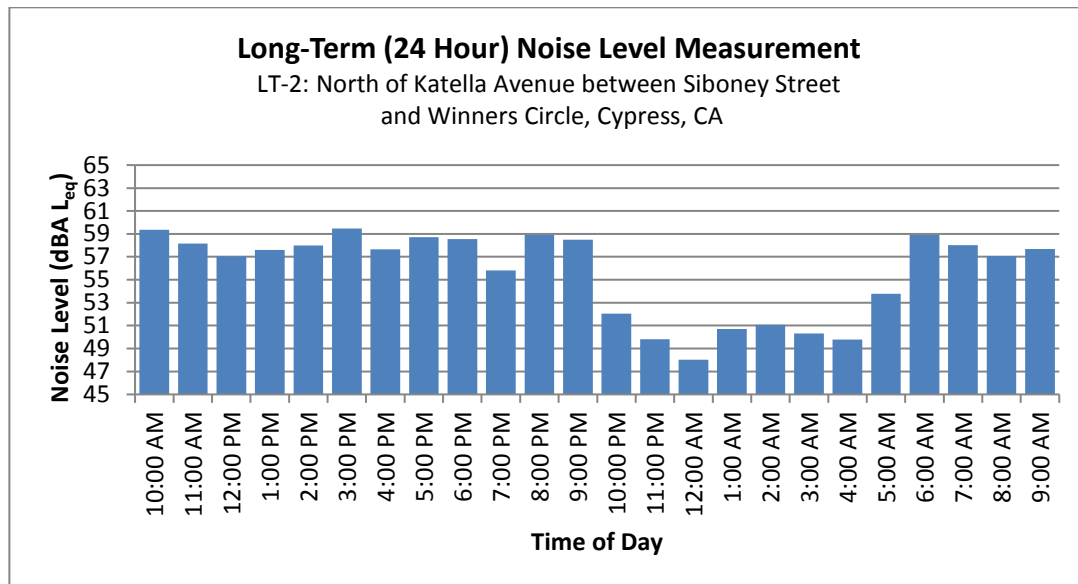




Table 4.11.D: Long-Term Ambient Noise Level Measurements

Monitoring No.	Location	Start Date	Start Time	Duration (hours)	Noise Level (dBA CNEL)	Noise Sources
LT-1	North of Katella Avenue between Siboney Street and Winners Circle	7/10/19	10:00 a.m.	24	65.8	Traffic on Katella Avenue, Siboney Street, and Winners Circle.
LT-2	North of Katella Avenue between Siboney Street and Winners Circle	7/10/19	10:00 a.m.	24	62.1	Traffic on Katella Avenue, Siboney Street, and Winners Circle.

Source: Compiled by LSA (2019).

dBA = A-weighted decibels

CNEL = Community Noise Equivalent Level

4.11.2.5 Existing Traffic Noise Levels

The Federal Highway Administration (FHWA) Highway Traffic Noise Prediction Model (FHWA-RD-77-108) was used to evaluate traffic noise in the vicinity of the project site. This model requires various parameters, including traffic volumes, vehicle mix, vehicle speed, and roadway geometry, to compute typical equivalent noise levels during daytime, evening, and nighttime hours. The resultant noise levels are weighted and summed over 24-hour periods to determine the CNEL values. Traffic volumes on roadways within the vicinity of the project site were obtained from the *Cypress City Center Traffic Impact Analysis* (LSA 2019). The standard vehicle mix for Southern California roadways was used for the roadways in the vicinity of the project site. The existing traffic noise levels along roadway segments within the vicinity of the project site are presented in Table 4.11.E. These traffic noise levels are representative of a worst-case scenario that assumes a flat terrain and no shielding between the traffic and the noise contours. The specific assumptions used in developing these noise levels and the model printouts are provided in Appendix H.

4.11.3 Regulatory Setting

4.11.3.1 Federal Regulations

Federal Transit Administration. The USDOT FTA identifies guidelines for the maximum acceptable vibration levels for different types of land uses. These guidelines are based on the potential for interference or annoyance from vibration levels in a building and the potential for building damage. According to the FTA, ground vibrations from construction activities generally do not reach levels that can damage structures, but they can achieve the audible and feel-able ranges in buildings very close to the construction site. Exceptions include non-engineered timber and masonry buildings such as residential buildings and old or fragile buildings, where special care must be taken to avoid damage. Construction activity can result in varying degrees of ground-borne vibration, depending on the equipment and methods used, distance to the affected structures, and soil type. Construction vibration is generally associated with pile driving and rock blasting. Other construction equipment, such as air compressors, light trucks, and hydraulic loaders, generates little or no ground vibration.



Table 4.11.E: Existing (2019) Traffic Noise Levels

Roadway Segment	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane
Cerritos Avenue west of Los Alamitos Boulevard	22,200	< 50	107	225	67.6
Cerritos Avenue from Los Alamitos Boulevard to Bloomfield Street	25,660	< 50	95	200	66.8
Cerritos Avenue from Bloomfield Street and Denni Street	26,255	59	119	251	68.3
Cerritos Avenue from Denni Street and Moody Street	27,365	72	147	314	69.8
Cerritos Avenue from Moody Street and Walker Street	30,485	76	158	337	70.2
Cerritos Avenue from Walker Street and Valley View Street	27,125	73	147	312	69.3
Cerritos Avenue east of Valley View Street	21,190	62	125	265	68.6
Los Alamitos Boulevard north of Cerritos Avenue	17,390	< 50	80	157	64.4
Los Alamitos Boulevard from Cerritos Avenue to Katella Avenue	25,125	< 50	98	198	66.0
Los Alamitos Boulevard from Katella Avenue to Farquhar Avenue	33,830	63	116	241	67.3
Los Alamitos Boulevard south of Farquhar Avenue	35,980	64	121	251	67.5
Bloomfield Street north of Cerritos Avenue	12,950	< 50	76	158	65.2
Bloomfield Street from Cerritos Avenue to Katella Avenue	11,990	< 50	73	150	64.9
Denni Street north of Cerritos Avenue	7,660	< 50	< 50	90	62.0
Lexington Drive from Cerritos Avenue to Katella Avenue	4,825	< 50	< 50	65	61.0
Moody Street north Cerritos Avenue	10,410	< 50	67	137	64.3
Walker Street north of Cerritos Avenue	15,900	< 50	87	181	66.1
Walker Street from Cerritos Avenue to Katella Avenue	19,850	< 50	99	209	67.1
Valley View Street north of Cerritos Avenue	37,440	90	182	387	70.4
Valley View Street from Cerritos Avenue to Katella Avenue	38,235	91	185	392	70.5
Valley View Street from Katella Avenue to Orangewood Avenue	51,485	109	224	477	71.8
Valley View Street south of Orangewood Avenue	42,570	97	198	421	71.0
Katella Avenue from I-605 Ramps to Wallingsford Road	49,955	90	182	385	70.4
Katella Avenue from Wallingsford Road to Los Alamitos Road	44,415	85	169	357	69.9
Katella Avenue from Los Alamitos Road to Bloomfield Street	38,980	79	155	327	69.3



Table 4.11.E: Existing (2019) Traffic Noise Levels

Roadway Segment	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane
Katella Avenue from Bloomfield Street to Denni Street/Lexington Drive	37,135	77	151	317	69.1
Katella Avenue from Denni Street/Lexington Drive to Cottonwood Way	37,390	77	151	318	69.1
Katella Avenue from Cottonwood Way to Siboney Street	37,940	78	153	321	69.2
Katella Avenue from Siboney Street to Winners Circle	37,460	77	151	319	69.1
Katella Avenue from Winners Circle to Walker Street	37,610	77	152	320	69.1
Katella Avenue from Walker Street to Valley View Street	43,675	99	201	428	71.1
Katella Avenue east of Valley View Street	30,070	80	159	334	69.4
Siboney Street north of Katella Avenue	3,130	< 50	< 50	< 50	53.8
Winners Circle north of Katella Avenue	1,960	< 50	< 50	< 50	53.6

Source: Compiled by LSA (2019).

Note: Traffic noise within 50 ft of the roadway centerline should be evaluated with site-specific information.

ADT = average daily traffic

ft = foot/feet

CNEL = Community Noise Equivalent Level

I-605 = Interstate 605

dBA = A-weighted decibels

Occasionally, large bulldozers and loaded trucks can cause perceptible vibration levels at close proximity. With no enforceable regulations in the Cities of Cypress or Los Alamitos, the FTA guidelines for potential interference or annoyance shown in Table 4.11.F and potential building damage shown in Table 4.11.G are used to assess vibration impacts of the proposed project and determining the significance vibration impacts.

Table 4.11.F: Interpretation of Vibration Criteria for Detailed Analysis

Land Use	Max L_v (VdB) ¹	Description of Use
Workshop	90	Distinctly feelable vibration. Appropriate to workshops and non-sensitive areas.
Office	84	Feelable vibration. Appropriate to offices and non-sensitive areas.
Residential Day	78	Feelable vibration. Appropriate for computer equipment and low-power optical microscopes (up to 20X).
Institutional	75	Institutional land uses with primarily daytime use. These uses include schools, churches, and doctors' offices.
Residential Night and Operating Rooms	72	Vibration not feelable, but ground-borne noise may be audible inside quiet rooms. Suitable for medium-power microscopes (100X) and other equipment of low sensitivity.

Source: *Transit Noise and Vibration Impact Assessment Manual* (FTA 2018).

¹ As measured in 1/3-octave bands of frequency over the frequency range 8 to 80 Hertz.

FTA = Federal Transit Administration

VdB = vibration velocity decibels

L_v = vibration velocity in decibels



Table 4.11.G: Interpretation of Vibration Criteria for Detailed Analysis

Building Category	PPV (inch/sec)	Approximate L_v (VdB) ¹
Reinforced concrete, steel, or timber (no plaster)	0.50	102
Engineered concrete and masonry (no plaster)	0.30	98
Non-engineered timber and masonry buildings	0.20	94
Buildings extremely susceptible to vibration damage	0.12	90

Source: *Transit Noise and Vibration Impact Assessment Manual* (FTA 2018).

¹ RMS vibration velocity in decibels (VdB) re 1 μ inch/sec.

μ inch/sec = microinches per second

FTA = Federal Transit Administration

inch/sec = inches per second

L_v = vibration velocity in decibels

PPV = peak particle velocity

RMS = root-mean-square

VdB = vibration velocity decibels

4.11.3.2 State Regulations

State of California Noise Requirements. The State of California regulates freeway noise, sets standards for sound transmission, provides occupational noise control criteria, identifies noise standards, and provides guidance for local land use compatibility. State law requires that each county and city adopt a General Plan that includes a Noise Element, which is to be prepared according to guidelines adopted by the Governor's Office of Planning and Research (OPR). The purpose of the Noise Element, as defined by the OPR guidelines, is to limit the exposure of the community to excessive noise levels. In addition, the *State CEQA Guidelines* include thresholds of significance for analyzing environmental noise impacts.

State of California Building Code. The State of California's noise insulation standards are codified in the California Code of Regulations, Title 24; the Building Standards Administrative Code, Part 2; and the California Building Code (which has been adopted by the City of Cypress, with modifications, as the City's Building Code). These noise standards are applied to new construction in California for the purpose of controlling interior noise levels resulting from exterior noise sources. The regulations (Chapter 2-35, Part 2, Title 24) specify that acoustical studies must be prepared when noise-sensitive structures, such as residential buildings, schools, or hospitals, are developed near major transportation noise sources and where such noise sources create an exterior noise level of 60 dBA CNEL or higher. Acoustical studies that accompany building plans for noise-sensitive land uses must demonstrate that the structure has been designed to limit interior noise in habitable rooms to acceptable noise levels. For new residential buildings, schools, and hospitals, the acceptable interior noise limit for new construction is 45 dBA CNEL.

4.11.3.3 Regional Regulations

There are no regional regulations related to noise that are applicable to the proposed project.

4.11.3.4 Local Regulations

City of Cypress General Plan. The City's General Plan Noise Element has established interior and exterior noise standards for various land use categories shown in Table 4.11.H. As shown in Table 4.11.H, the City's exterior and interior noise standards are 50–60 dBA CNEL and 45–55 dBA CNEL, respectively, for single- and multifamily residences. It should be noted that the City's exterior noise standard only applies to private yards of single-family residences, private patios, or balconies



Table 4.11.H: City of Cypress Interior and Exterior Noise Standards

Land Use Categories		dBA CNEL	
Categories	Uses	Interior ¹	Exterior ²
Residential	Single Family Duplex, Multiple Family	45 ³ –55	50–60
	Mobile Home	45	65 ⁴
Commercial Industrial	Hotel, Motel, Transient Lodging	45	--
	Commercial Retail, Bank, Restaurant	55	--
	Office Building, Research and Development, Professional Offices, City Office Building	50	--
	Amphitheater, Concert Hall Auditorium, Meeting Hall	45	--
	Gymnasium (Multipurpose)	50	--
	Sports Club	55	--
	Manufacturing, Warehousing, Wholesale, Utilities	65	--
	Movie Theaters	45	--
Institutional	Hospital, Schools' Classrooms	45	65
	Church, Library	45	--
Open Space	Parks	--	65

Source: City of Cypress General Plan Noise Element, Table N-3.

¹ Indoor environment including: bedrooms, living areas, bathrooms, toilets, closets, corridors.

² Outdoor environment limited to: private yards of single-family residences, private patios, or balconies of multifamily residences which are served by a means of exit from inside the dwelling (balconies 6 ft deep or less are exempt), mobile home parks, park picnic areas, and school playgrounds.

³ Noise level requirement with closed windows. Mechanical ventilation system or other means of natural ventilation shall be provided as of Chapter 12, Section 1205 of the Uniform Building Code.

⁴ Exterior noise levels should be such that interior noise levels will not exceed 45 dBA CNEL.

of multifamily residences which are served by a means of exit from inside the dwelling, mobile home parks, park picnic areas, and school playgrounds. Multifamily residences with balconies that are 6 ft deep or less are exempted from the City's exterior noise standard. Although the City's interior noise standard is 45–55 dBA CNEL, the interior noise standard of 45 dBA CNEL was used for a conservative noise analysis. Although the City has not adopted exterior noise standards for hotels, movie theaters, and commercial uses, the City has established an interior noise standard of 45 dBA CNEL for hotels and movie theaters and an interior noise standard of 55 dBA CNEL for commercial retail and restaurant uses.

City of Cypress Municipal Code.

Construction Noise Standards. Section 13-70(e) of the City's Municipal Code states that "noise sources associated with construction, repair, remodeling or grading of any real property, provided said activities do not take place between the hours of 8:00 p.m. and 7:00 a.m. on weekdays, and before 9:00 a.m. and after 8:00 p.m. on Saturdays, or at any time on Sundays or a federal holiday."

To provide a comprehensive and conservative analysis, the operational noise level limits discussed below were used to evaluate noise generated from project construction. The anytime maximum daytime exterior noise level of 80 dBA L_{max} for residential uses in the City of Cypress was used as the acceptable threshold for determining impacts at noise-sensitive land uses from project construction. This threshold is considered a reasonable threshold of significance for potential construction noise



impacts because the City of Cypress has established maximum exterior noise standards to control operational noise levels.

Operational Noise Standards. Sections 13-68 and 13-69 of the City’s Municipal Code has established exterior and interior noise standards for residential uses from stationary noise sources. The exterior and interior stationary source noise standards are shown in Table 4.11.I. Based on the City’s Municipal Code, residential land uses adjacent to the project site in the City of Cypress are designated as Noise Zone 2 because they are zoned as Planned Business Park.

Table 4.11.I: City of Cypress Stationary Noise Standards

Noise Zone	Exterior/ Interior	Time Period	L ₅₀ (30 mins) ¹	L ₂₅ (15 mins) ²	L ₈ (5 mins) ³	L ₂ (1 min) ⁴	L _{max} (Anytime) ⁵
1	Exterior	7:00 AM to 10:00 PM	55	60	65	70	75
		10:00 PM to 7:00 AM	50	55	60	65	70
2	Exterior	7:00 AM to 10:00 PM	60	65	70	75	80
		10:00 PM to 7:00 AM	55	60	65	70	75
1 and 2	Interior	7:00 AM to 10:00 PM	--	--	55	60	65
		10:00 PM to 7:00 AM	--	--	45	50	55

Source: City of Cypress Municipal Code (July 2019).

Note: It shall be unlawful for any person at any location within the incorporated area of the city to create any noise or to allow the creation of any noise on property owned, leased, occupied or otherwise controlled by such person when the foregoing causes the noise level when measured on any other residential property either incorporated or unincorporated to exceed the applicable noise standard. In the event the alleged offensive noise consists of impact noise, simple tone noise, speech, music, or any combination thereof, each of the above noise levels shall be reduced by 5 dBA. In the event the ambient noise level exceeds any of the first four noise limit categories above, the cumulative period applicable to said category shall be increased to reflect said ambient noise level. In the event the ambient noise level exceeds the fifth noise limit category, the maximum allowable noise level under said category shall be increased to reflect the maximum ambient noise level.

¹ The noise standard for a cumulative period of more than 30 minutes in any hour

² The noise standard plus 5 dBA for a cumulative period of more than 15 minutes in any hour

³ The noise standard plus 10 dBA for a cumulative period of more than 5 minutes in any hour

⁴ The noise standard plus 15 dBA for a cumulative period of more than 1 minute in any hour

⁵ The noise standard plus 20 dBA for any period of time.

L_{max} = maximum instantaneous noise level

min/mins = minute/minutes

City of Los Alamitos Municipal Code. The project site is located within and under the jurisdiction of the City of Cypress. However, due to the close proximity to the City of Los Alamitos, and to present a conservative analysis, the analysis in this section also applies the City of Los Alamitos noise standards to land uses located within that city. The City of Los Alamitos Municipal Code, Chapter 17.24, Noise, provides noise control guidelines for evaluating non transportation or stationary-source noise impacts from operations at private properties.

Construction Noise Standards. Section 17.24.020(D) of the City of Los Alamitos Municipal Code, states that “noise sources associated with construction, repair, remodeling or grading of any real property; provided a permit has been obtained from the city; and provided the activities do not take place between the hours of 8:00 p.m. and 7:00 a.m. on weekdays, including Saturday, or at any time on Sunday or a federal holiday.”



To provide a comprehensive and conservative analysis, the operational noise level limits discussed below were used to evaluate noise generated from project construction because the City of Los Alamitos has not established noise level limits that apply to construction. The anytime maximum exterior noise level of 75 dBA L_{max} for residential uses in the City of Los Alamitos was used as the acceptable threshold for determining impacts at noise-sensitive land uses from project construction. This threshold is considered a reasonable threshold of significance for potential construction noise impacts because the City of Los Alamitos has established maximum exterior noise standards to control operational noise levels.

Operational Noise Standards. Sections 17.24.050 and 17.24.060 of the City of Los Alamitos Municipal Code has established exterior and interior noise standards for various noise zones from stationary noise sources. The exterior and interior stationary source noise standards are shown in Table 4.11.J. Land uses in Noise Zone 1 are all residential properties. Land uses in Noise Zone 2 are all professional office and public institutional properties. Land uses in Noise Zone 3 are all commercial properties, with the exception of professional office properties. Land uses in Noise Zone 4 are all industrial properties.

Table 4.11.J: City of Los Alamitos Stationary Noise Standards

Noise Zone	Exterior/ Interior	Time Period	L_{50} (30 mins) ¹	L_{25} (15 mins) ²	L_8 (5 mins) ³	L_2 (1 min) ⁴	L_{max} (Anytime) ⁵
1	Exterior	7:00 AM to 10:00 PM	55	60	65	70	75
		10:00 PM to 7:00 AM	50	55	60	65	70
2	Exterior	Anytime	55	60	65	70	75
3	Exterior	Anytime	60	65	70	75	80
4	Exterior	Anytime	70	75	80	85	90
1	Interior	7:00 AM to 10:00 PM	--	--	55	60	65
		10:00 PM to 7:00 AM	--	--	45	50	55
2, 3, and 4	Interior	Anytime	--	--	55	60	65

Source: City of Los Alamitos Municipal Code (July 2019).

Note: It shall be unlawful for a person to create noise or to allow the creation of any noise on property owned, leased, occupied or otherwise controlled by a person that causes the noise level when measured on a residential, public institutional, professional, commercial, or industrial property either within or without the city to exceed the applicable noise standard. Each of the noise limit specified above shall be reduced by 5 dBA for impact or predominant tone noises, or for noises consisting of speech or music. In the event that the noise source and the affected property are within different noise zoning districts, the noise standards of the affected property shall apply. In the event the ambient noise level exceeds either of the first two noise limit categories above, the cumulative period applicable to said category shall be increased to reflect the ambient noise level. In the event the ambient noise level exceeds the third noise limit category, the maximum allowable noise level under that category shall be increased to reflect the maximum ambient noise level.

¹ The noise standard for a cumulative period of more than 30 minutes in any hour

² The noise standard plus 5 dBA for a cumulative period of more than 15 minutes in any hour

³ The noise standard plus 10 dBA for a cumulative period of more than 5 minutes in any hour

⁴ The noise standard plus 15 dBA for a cumulative period of more than 1 minute in any hour

⁵ The noise standard plus 20 dBA for any period of time.

L_{max} = maximum instantaneous noise level

min/mins = minute/minutes



Amended and Restated Specific Plan (Specific Plan). Because the Specific Plan supersedes any conflicting provisions in the City's Municipal Code regarding the zoning standards applicable to the proposed project, the proposed project would adhere to the construction hours set forth in the Specific Plan. Therefore, the construction hours for the proposed project would be limited to weekdays and Saturdays between the hours of 7:00 a.m. and 8:00 p.m. No construction shall be permitted outside of these hours or on Sundays or federal holidays.

4.11.4 Thresholds of Significance

The thresholds for noise and vibration impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to noise if it would result in:

Threshold 4.11.1: Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?

Threshold 4.11.2: Generation of excessive groundborne vibration or groundborne noise levels?

Threshold 4.11.3: For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?

In addition to the *State CEQA Guidelines* Appendix G thresholds above, the quantitative noise and vibration standards in Table 4.11.K below, are used in this analysis to evaluate construction and operational impacts related to noise and vibration.

Table 4.11.K: Summary of Noise and Vibration Standards/Significance Criteria

Noise Analysis	Jurisdiction	Condition(s)	Significance Criteria	
			Daytime	Nighttime
Off-Site Traffic	Cypress and Los Alamitos	Project-related traffic noise increase	≥ 3 dBA CNEL	
On-Site Traffic	Cypress	Interior multifamily residence	45 dBA CNEL	
		Interior hotel and movie theater	45 dBA CNEL	
		Interior commercial retail	55 dBA CNEL	
Operational	Cypress	Exterior residential land use	60 dBA L ₅₀	55 dBA L ₅₀
		≥ 30 minutes	60 dBA L ₅₀	55 dBA L ₅₀
		≥ 15 minutes	65 dBA L ₂₅	60 dBA L ₂₅
		≥ 5 minutes	70 dBA L ₈	65 dBA L ₈
		≥ 1 minute	75 dBA L ₂	70 dBA L ₂
		Anytime	80 dBA L _{max}	75 dBA L _{max}
		Interior residential land use	55 dBA L ₈	45 dBA L ₈
		≥ 5 minutes	55 dBA L ₈	45 dBA L ₈
		≥ 1 minute	60 dBA L ₂	50 dBA L ₂
		Anytime	65 dBA L _{max}	55 dBA L _{max}



Table 4.11.K: Summary of Noise and Vibration Standards/Significance Criteria

Noise Analysis	Jurisdiction	Condition(s)	Significance Criteria	
			Daytime	Nighttime
Operational	Los Alamitos	Exterior residential land use	55 dBA L ₅₀	50 dBA L ₅₀
		≥ 30 minutes	55 dBA L ₅₀	50 dBA L ₅₀
		≥ 15 minutes	60 dBA L ₂₅	55 dBA L ₂₅
		≥ 5 minutes	65 dBA L ₈	60 dBA L ₈
		≥ 1 minute	70 dBA L ₂	65 dBA L ₂
		Anytime	75 dBA L _{max}	70 dBA L _{max}
		Interior residential land use	55 dBA L ₈	45 dBA L ₈
		≥ 5 minutes	55 dBA L ₈	45 dBA L ₈
		≥ 1 minute	60 dBA L ₂	50 dBA L ₂
		Anytime	65 dBA L _{max}	55 dBA L _{max}
		Exterior office/commercial land use	55 dBA L ₅₀ /60 dBA L ₅₀	
		≥ 30 minutes	55 dBA L ₅₀ /60 dBA L ₅₀	
		≥ 15 minutes	60 dBA L ₅₀ /65 dBA L ₂₅	
		≥ 5 minutes	65 dBA L ₅₀ /70 dBA L ₈	
		≥ 1 minute	70 dBA L ₅₀ /75 dBA L ₂	
		Anytime	75 dBA L ₅₀ /80 dBA L _{max}	
		Interior office/commercial land use	55 dBA L ₈	
		≥ 5 minutes	55 dBA L ₈	
		≥ 1 minute	60 dBA L ₂	
		Anytime	65 dBA L _{max}	
Construction	Cypress and Los Alamitos	Permitted hours of construction: Weekdays and Saturdays between 7:00 a.m. and 8:00 p.m. No construction shall be permitted outside of these hours or on Sundays and federal holidays.		
	Cypress	Noise level threshold	80 dBA L _{max}	N/A
	Los Alamitos	Noise level threshold	75 dBA L _{max}	N/A
	Cypress and Los Alamitos	Vibration level threshold	See Tables 4.11.F and 4.11.G	

Source: Compiled by LSA (2019).

Note: "Daytime" = 7:00 a.m.–10:00 p.m.; "Nighttime" = 10:00 p.m.–7:00 a.m.

CNEL = Community Noise Equivalent Level

dBA = A-weighted decibels

L₅₀ = The noise standard for a cumulative period of more than 30 minutes in any hour

L₂₅ = The noise standard plus 5 dBA for a cumulative period of more than 15 minutes in any hour

L₈ = The noise standard plus 10 dBA for a cumulative period of more than 5 minutes in any hour

L₂ = The noise standard plus 15 dBA for a cumulative period of more than 1 minute in any hour

L_{max} = The noise standard plus 20 dBA for any period of time.

N/A = Not applicable. Construction during nighttime hours is not permitted. Therefore, no nighttime construction noise level threshold is identified.

4.11.5 Project Impacts

Threshold 4.11.1: Would the project result in generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?

Less Than Significant with Mitigation Incorporated.



Construction Noise Impacts. Construction noise associated with the proposed project would be temporary and would vary depending on the nature of the activities being performed. Noise generated would primarily be associated with the operation of off-road equipment for on-site construction activities as well as construction vehicle traffic on surrounding roadways. Construction noise typically occurs intermittently and varies depending on the nature or phase of construction (e.g., land clearing, grading, excavation, paving). Other primary sources of acoustical disturbance would be random incidents, such as dropping large pieces of equipment or the hydraulic movement of machinery lifts. During construction, exterior noise levels could negatively affect residences and the church in the vicinity of the construction site. The closest residences are located approximately 890 ft west and 350 ft south of the project site. In addition, the closest church is located approximately 465 ft west of the project site. Construction activities would expose nearby sensitive receptors to peak noise levels from 64.1 dBA to 66.5 dBA L_{max} during the site preparation and grading phase (Phase 1), 65.8 dBA to 68.3 dBA L_{max} during the construction of buildings phase (Phase 2), and 64.9 dBA to 67.4 dBA during the paving phase (Phase 3). These noise levels would not exceed the anytime maximum daytime exterior noise standard of 80 dBA L_{max} in the City of Cypress and noise levels would not exceed the anytime maximum daytime exterior noise standard of 75 dBA L_{max} in the City of Los Alamitos.

In addition, the proposed project would use the Geopier system during the construction of the proposed hotel and apartments. Installation of piles using the Geopier system, or similar methods, generates a maximum noise level of 90 dBA L_{max} at 50 ft. Based on a usage factor of 60 percent, noise levels generated by the installation of Geopiers during construction would be 87.8 dBA L_{eq} at a distance of 50 ft. The closest residences are located approximately 900 ft west and 350 ft south of the project site. In addition, the closest church is located approximately 465 ft west of the project site. Noise levels generated from where the installation of Geopiers would take place would range from 64.9 to 73.1 dBA L_{max} at the closest sensitive receptors. These noise levels would not exceed the anytime maximum daytime exterior noise standard of 80 dBA L_{max} in the City of Cypress and noise levels would not exceed the anytime maximum daytime exterior noise standard of 75 dBA L_{max} in the City of Los Alamitos. The proposed project would comply with the permitted construction hours from 7:00 a.m. to 8:00 p.m. on weekdays and Saturdays specified in the Specific Plan. No construction shall be permitted outside of these hours or on Sundays or federal holidays (Regulatory Compliance Measure NOI-1). The implementation of Mitigation Measure NOI-1 would further minimize construction-related noise to a less than significant impact.

Less Than Significant Impact.

Operational Noise.

Long-Term Off-Site Traffic Noise Impacts. The FHWA Highway Traffic Noise Prediction Model (FHWA-RD-77-108) was used to evaluate traffic noise in the vicinity of the project site. Table 4.11.L shows the modeled traffic noise levels under the existing (2019) year without and with the proposed project. Table 4.11.M shows the modeled traffic noise levels under the opening year (2021) conditions without and with the proposed project. These traffic noise levels are representative of a worst-case scenario that assumes a flat terrain and no shielding between the traffic and the noise contours. The specific assumptions used in developing these noise levels and the model printouts are provided in Appendix H.



As shown in Tables 4.11.L and 4.11.M, the modeled project-related traffic noise increase would be less than 3 dBA under both scenarios. Noise level increases less than 3 dBA would not be perceptible to the human ear in an outdoor environment. Therefore, the proposed project's long-term off-site traffic noise impacts would be less than significant.

Project Land Use Compatibility. The proposed project's land use compatibility is based on the City's exterior and interior noise standards established in the Noise Element of the City's General Plan. The City's has an exterior noise standard for single-family and multifamily residences of 50 to 60 dBA CNEL and an interior noise standard of 45 to 55 dBA CNEL. While the 60 dBA CNEL is the upper limit for exterior noise, an interior noise standard of 45 dBA CNEL with windows closed was used to evaluate potential interior noise impacts. The proposed project's multifamily residences would be exempt from the City's exterior noise standards because the proposed upper floor balconies would be 6 ft in depth or less. Although the City has not adopted exterior noise standards for hotels, movie theaters, and commercial uses, the City has established an interior noise standard of 45 dBA CNEL for hotels and movie theaters and an interior noise standard of 55 dBA CNEL for commercial retail and restaurant uses.

Table 4.11.N shows the modeled exterior and interior traffic noise levels under the Opening Year (2021) with project scenario at each modeled on-site receptor. Although the proposed project may be exposed to intermittent noise levels from parking activities at adjacent land uses and events at the Los Alamitos Race Course, the intermittent noise levels would not be high or frequent enough to contribute to the CNEL level. The interior noise levels were calculated from the exterior noise levels by applying an exterior-to-interior noise level reduction of 24 dBA (USEPA 1978) based on standard construction in Southern California with window and doors closed. Traffic noise levels at Receptors R-5 through R-7 shown in Table 4.11.N are considered conservative because noise attenuation provided by the proposed buildings was not factored in and traffic noise levels would be lower. Figure 4.11.1 shows the noise monitoring locations and the locations of the modeled receptors.

Table 4.11.N shows that the modeled traffic noise levels under the Opening Year (2021) with project scenario at the modeled on-site receptors representing the apartment, hotel, movie theater, and commercial uses would not exceed their respective interior noise standards. As discussed above, the exterior noise standards for the multifamily residences are not applicable because the proposed balconies would be 6 ft in depth or less. Therefore, the proposed uses on the project site would be compatible with surrounding uses based on the noise standards established by the City. Therefore, the proposed project would result in the development of land uses consistent with the City's noise standards and long-term on-site traffic noise impacts would be less than significant.

Long-Term Stationary-Source Noise Impacts. The proposed project would include several on-site stationary noise sources, such as truck delivery and truck unloading activities, HVAC equipment, trash pick-up/compactor operations, and parking lot activities.



Table 4.11.L: Existing (2019) Traffic Noise Levels Without and With Project

Roadway Segment	Without Project Traffic Conditions					With Project Traffic Conditions					
	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane	Increase from Baseline Condition (dBA)
Cerritos Avenue west of Los Alamitos Boulevard	22,200	< 50	107	225	67.6	22,200	< 50	107	225	67.6	0.0
Cerritos Avenue from Los Alamitos Boulevard to Bloomfield Street	25,660	< 50	95	200	66.8	25,660	< 50	95	200	66.8	0.0
Cerritos Avenue from Bloomfield Street and Denni Street	26,255	59	119	251	68.3	26,255	59	119	251	68.3	0.0
Cerritos Avenue from Denni Street and Moody Street	27,365	72	147	314	69.8	27,365	72	147	314	69.8	0.0
Cerritos Avenue from Moody Street and Walker Street	30,485	76	158	337	70.2	30,565	76	158	337	70.2	0.0
Cerritos Avenue from Walker Street and Valley View Street	27,125	73	147	312	69.3	27,285	74	148	313	69.4	0.1
Cerritos Avenue east of Valley View Street	21,190	62	125	265	68.6	21,350	62	125	266	68.7	0.1
Los Alamitos Boulevard north of Cerritos Avenue	17,390	< 50	80	157	64.4	17,580	< 50	80	158	64.4	0.0
Los Alamitos Boulevard from Cerritos Avenue to Katella Avenue	25,125	< 50	98	198	66.0	25,300	< 50	98	199	66.0	0.0
Los Alamitos Boulevard from Katella Avenue to Farquhar Avenue	33,830	63	116	241	67.3	34,070	63	117	242	67.3	0.0
Los Alamitos Boulevard south of Farquhar Avenue	35,980	64	121	251	67.5	36,220	65	121	252	67.6	0.1
Bloomfield Street north of Cerritos Avenue	12,950	< 50	76	158	65.2	13,030	< 50	77	159	65.3	0.1
Bloomfield Street from Cerritos Avenue to Katella Avenue	11,990	< 50	73	150	64.9	12,070	< 50	73	151	64.9	0.0
Denni Street north of Cerritos Avenue	7,660	< 50	< 50	90	62.0	7,740	< 50	< 50	91	62.0	0.0
Lexington Drive from Cerritos Avenue to Katella Avenue	4,825	< 50	< 50	65	61.0	4,950	< 50	< 50	67	61.1	0.1
Moody Street north Cerritos Avenue	10,410	< 50	67	137	64.3	10,490	< 50	67	138	64.3	0.0
Walker Street north of Cerritos Avenue	15,900	< 50	87	181	66.1	16,060	< 50	87	182	66.2	0.1
Walker Street from Cerritos Avenue to Katella Avenue	19,850	< 50	99	209	67.1	20,295	< 50	101	212	67.2	0.1
Valley View Street north of Cerritos Avenue	37,440	90	182	387	70.4	37,770	91	183	389	70.4	0.0
Valley View Street from Cerritos Avenue to Katella Avenue	38,235	91	185	392	70.5	38,565	92	186	394	70.5	0.0



Table 4.11.L: Existing (2019) Traffic Noise Levels Without and With Project

Roadway Segment	Without Project Traffic Conditions					With Project Traffic Conditions					
	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane	Increase from Baseline Condition (dBA)
Valley View Street from Katella Avenue to Orangewood Avenue	51,485	109	224	477	71.8	51,965	109	225	480	71.8	0.0
Valley View Street south of Orangewood Avenue	42,570	97	198	421	71.0	43,050	98	199	424	71.0	0.0
Katella Avenue from I-605 Ramps to Wallingsford Road	49,955	90	182	385	70.4	50,750	91	184	389	70.4	0.0
Katella Avenue from Wallingsford Road to Los Alamitos Road	44,415	85	169	357	69.9	45,215	85	171	361	69.9	0.0
Katella Avenue from Los Alamitos Road to Bloomfield Street	38,980	79	155	327	69.3	40,185	80	158	334	69.4	0.1
Katella Avenue from Bloomfield Street to Denni Street/Lexington Drive	37,135	77	151	317	69.1	38,465	78	154	324	69.2	0.1
Katella Avenue from Denni Street/Lexington Drive to Cottonwood Way	37,390	77	151	318	69.1	38,930	79	155	327	69.3	0.2
Katella Avenue from Cottonwood Way to Siboney Street	37,940	78	153	321	69.2	39,525	79	157	330	69.4	0.2
Katella Avenue from Siboney Street to Winners Circle	37,460	77	151	319	69.1	39,105	79	156	328	69.3	0.2
Katella Avenue from Winners Circle to Walker Street	37,610	77	152	320	69.1	39,230	79	156	329	69.3	0.2
Katella Avenue from Walker Street to Valley View Street	43,675	99	201	428	71.1	44,810	100	205	435	71.2	0.1
Katella Avenue east of Valley View Street	30,070	80	159	334	69.4	30,400	81	160	337	69.5	0.1
Siboney Street north of Katella Avenue	3,130	< 50	< 50	< 50	53.8	3,810	< 50	< 50	< 50	54.7	0.9
Winners Circle north of Katella Avenue	1,960	< 50	< 50	< 50	53.6	2,950	< 50	< 50	< 50	55.4	1.8

Source: Compiled by LSA (2019).

Note: Traffic noise within 50 ft of the roadway centerline should be evaluated with site-specific information.

ADT = average daily traffic

CNEL = Community Noise Equivalent Level

dBA = A-weighted decibels

ft = foot/feet

I-605 = Interstate 605



Table 4.11.M: Opening Year (2021) Traffic Noise Levels Without and With Project

Roadway Segment	Without Project Traffic Conditions					With Project Traffic Conditions					
	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane	Increase from Baseline Condition (dBA)
Cerritos Avenue west of Los Alamitos Boulevard	23,370	< 50	110	233	67.8	23,370	< 50	110	233	67.8	0.0
Cerritos Avenue from Los Alamitos Boulevard to Bloomfield Street	26,480	< 50	97	204	66.9	26,480	< 50	97	204	66.9	0.0
Cerritos Avenue from Bloomfield Street and Denni Street	27,085	60	121	257	68.4	27,085	60	121	257	68.4	0.0
Cerritos Avenue from Denni Street and Moody Street	28,405	73	151	321	69.9	28,405	73	151	321	69.9	0.0
Cerritos Avenue from Moody Street and Walker Street	31,680	78	162	345	70.4	31,760	78	162	346	70.4	0.0
Cerritos Avenue from Walker Street and Valley View Street	28,065	75	151	319	69.5	28,220	75	151	320	69.5	0.0
Cerritos Avenue east of Valley View Street	22,050	63	128	272	68.8	22,210	63	129	273	68.8	0.0
Los Alamitos Boulevard north of Cerritos Avenue	17,940	< 50	81	160	64.5	18,110	< 50	81	161	64.5	0.0
Los Alamitos Boulevard from Cerritos Avenue to Katella Avenue	26,190	< 50	100	204	66.2	26,360	< 50	100	205	66.2	0.0
Los Alamitos Boulevard from Katella Avenue to Farquhar Avenue	34,605	63	118	244	67.4	34,850	63	118	245	67.4	0.0
Los Alamitos Boulevard south of Farquhar Avenue	36,790	65	122	254	67.6	37,030	65	123	255	67.7	0.1
Bloomfield Street north of Cerritos Avenue	13,230	< 50	77	160	65.3	13,310	< 50	78	161	65.4	0.1
Bloomfield Street from Cerritos Avenue to Katella Avenue	12,260	< 50	74	153	65.0	12,345	< 50	74	153	65.0	0.0
Denni Street north of Cerritos Avenue	8,390	< 50	< 50	96	62.4	8,470	< 50	< 50	96	62.4	0.0
Lexington Drive from Cerritos Avenue to Katella Avenue	5,850	< 50	< 50	74	61.9	5,970	< 50	< 50	75	62.0	0.1
Moody Street north Cerritos Avenue	10,860	< 50	69	141	64.5	10,940	< 50	69	142	64.5	0.0
Walker Street north of Cerritos Avenue	16,440	< 50	88	185	66.3	16,600	< 50	89	186	66.3	0.0
Walker Street from Cerritos Avenue to Katella Avenue	20,645	< 50	102	215	67.3	21,085	< 50	103	218	67.3	0.0
Valley View Street north of Cerritos Avenue	38,760	92	186	395	70.5	39,070	93	187	398	70.6	0.1
Valley View Street from Cerritos Avenue to Katella Avenue	39,625	93	189	401	70.6	39,940	94	190	403	70.7	0.1



Table 4.11.M: Opening Year (2021) Traffic Noise Levels Without and With Project

Roadway Segment	Without Project Traffic Conditions					With Project Traffic Conditions					
	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane	ADT	Centerline to 70 dBA CNEL (ft)	Centerline to 65 dBA CNEL (ft)	Centerline to 60 dBA CNEL (ft)	CNEL (dBA) 50 ft from Centerline of Outermost Lane	Increase from Baseline Condition (dBA)
Valley View Street from Katella Avenue to Orangewood Avenue	53,000	111	228	487	71.9	53,485	111	229	489	71.9	0.0
Valley View Street south of Orangewood Avenue	43,810	99	202	429	71.1	44,300	100	203	432	71.1	0.0
Katella Avenue from I-605 Ramps to Wallingsford Road	51,410	92	185	393	70.5	52,205	92	187	397	70.6	0.1
Katella Avenue from Wallingsford Road to Los Alamitos Road	45,780	86	172	364	70.0	46,575	87	174	368	70.1	0.1
Katella Avenue from Los Alamitos Road to Bloomfield Street	40,260	80	158	334	69.4	41,470	81	161	341	69.6	0.2
Katella Avenue from Bloomfield Street to Denni Street/Lexington Drive	38,610	78	154	325	69.3	39,940	80	158	333	69.4	0.1
Katella Avenue from Denni Street/Lexington Drive to Cottonwood Way	39,535	79	157	330	69.4	41,290	81	161	340	69.5	0.1
Katella Avenue from Cottonwood Way to Siboney Street	40,305	80	159	335	69.4	41,875	82	162	343	69.6	0.2
Katella Avenue from Siboney Street to Winners Circle	40,185	80	158	334	69.4	41,820	82	162	343	69.6	0.2
Katella Avenue from Winners Circle to Walker Street	40,250	80	158	334	69.4	41,865	82	162	343	69.6	0.2
Katella Avenue from Walker Street to Valley View Street	45,915	102	208	442	71.3	47,040	103	211	450	71.4	0.1
Katella Avenue east of Valley View Street	30,950	81	161	341	69.6	31,270	82	162	343	69.6	0.0
Siboney Street north of Katella Avenue	3,540	< 50	< 50	< 50	54.3	4,210	< 50	< 50	< 50	55.1	0.8
Winners Circle north of Katella Avenue	2,150	< 50	< 50	< 50	54.0	3,130	< 50	< 50	< 50	55.7	1.7

Source: Compiled by LSA (2019).

Note: Traffic noise within 50 ft of the roadway centerline should be evaluated with site-specific information.

ADT = average daily traffic

CNEL = Community Noise Equivalent Level

dBA = A-weighted decibels

ft = foot/feet

I-605 = Interstate 605



Table 4.11.N: Noise Impact Analysis

Receptor No.	Use	Exterior Noise Level	Exterior Noise Standard	Interior Noise Level	Interior Noise Standard	Exceed Noise Standard?
		(dBA CNEL)				
R-1	Hotel	66.8	-- ¹	42.8	45	No
R-2	Hotel	66.9	--	42.9	45	No
R-3	Hotel	66.2	--	42.2	45	No
R-4	Multifamily Residence	60.5	N/A ²	36.5	45	No
R-5	Multifamily Residence	59.7	N/A	35.7	45	No
R-6	Multifamily Residence	57.4	N/A	33.4	45	No
R-7	Multifamily Residence	55.4	N/A	31.4	45	No
R-8	Commercial	69.5	--	45.5	55	No
R-9	Commercial	66.7	--	42.7	55	No
R-10	Commercial	63.4	--	39.4	55	No
R-11	Movie Theater	59.8	--	35.8	45	No

Source: Compiled by LSA (2019).

¹ No exterior noise standard for this use.

² N/A = Not Applicable. The multifamily residences are exempt from the City's exterior noise standard because the balconies would be 6 ft in depth or less.

CNEL = Community Noise Equivalent Level

dBA = A-weighted decibels



Truck Delivery and Truck Unloading Activities. The proposed project would include two truck loading docks, one on the northeast corner of the project site and the other on the southeastern corner of the project site. Noise sources at loading docks may include maneuvering and idling trucks, truck refrigeration units, forklifts, banging and clanging of equipment (i.e., handcarts and roll-up doors), noise from public address systems, and voices of truck drivers and employees. Although a typical truck unloading process takes an average of 15 to 20 minutes, the maximum loading and unloading noise level for each truck delivery occurs in a much shorter time period (at most 5 minutes). In addition, maximum noise levels of slow-moving heavy and small trucks at the loading areas range between 70 and 73 dBA at 50 ft. The maximum noise level associated with loading docks is typically 76.5 dBA at 50 ft.

City of Cypress. The closest off-site residences in the City of Cypress (Noise Zone 2) are located approximately 1,400 ft west of the proposed truck loading docks. At this distance, noise levels generated from truck delivery and unloading activities would be attenuated by 28.5 dBA compared to the noise levels at 50 ft from the source. The residences would also be shielded by intervening buildings that would provide a minimum noise attenuation of 10 dBA. Noise associated with the on-site truck delivery and unloading activities would be 38 dBA L_{max} (i.e., 76.5 dBA - 28.5 dBA - 10.0 dBA = 38.0 dBA). This noise level would not exceed the City of Cypress daytime and nighttime exterior 5-minute noise standard of 70 dBA and 65 dBA, respectively. Assuming an exterior-to-interior reduction of 24 dBA with windows and doors closed based on the United States Environmental Protection Agency's (USEPA) Protective Noise Levels (1978) and standard construction for Southern California (warm climate), interior noise levels at the closest residences to the west of the loading docks would be 14 dBA L_{max} (38 dBA - 24 dBA = 14 dBA). This noise level would not exceed the City of Cypress daytime and nighttime interior 5-minute noise standard of 55 dBA and 45 dBA, respectively.

City of Los Alamitos. The closest residences and office/commercial uses in the City of Alamitos are located approximately 415 ft and 200 ft south from the proposed truck loading docks, respectively. At the distances of 415 ft and 200 ft, noise levels generated from the truck delivery and unloading activities would be attenuated by 18.5 dBA and 12.5 dBA, respectively, compared to the noise levels at 50 ft from the source. The residences would also be shielded by intervening buildings that would provide a minimum noise attenuation of 10 dBA. Noise associated with the on-site truck delivery and unloading activities would be 48 dBA L_{max} (i.e., 76.5 dBA - 18.5 dBA - 10.0 dBA = 48.0 dBA) at the closest residences and 64 dBA (76.5 dBA - 12.5 dBA = 64.0 dBA) at the closest office/commercial use. Noise levels at the closest residences would not exceed the City of Los Alamitos daytime and nighttime exterior 5-minute noise standard of 65 dBA and 60 dBA, respectively. Noise levels at the closest office and commercial use would not exceed the City of Los Alamitos exterior 5-minute noise standard of 65 dBA and 70 dBA, respectively. Assuming an exterior-to-interior reduction of 24 dBA with windows and doors closed based on the USEPA's Protective Noise Levels (1978) and standard construction for Southern California (warm climate), interior noise levels would be 24 dBA L_{max} (48 dBA - 24 dBA = 24 dBA) at the closest residences and 40 dBA (64 dBA - 24 dBA = 40 dBA) at the closest office/commercial use. Noise levels would not exceed the City of Los Alamitos daytime and nighttime interior 5-minute noise standard of 55 dBA and 45 dBA, respectively, for residences. In addition, noise levels would not exceed the City of Los Alamitos interior 5-minute noise standard of 55 dBA for office and commercial uses.



The proposed project would not require a substantial amount of truck deliveries and noise generated by these activities is expected to be less than significant. Therefore, the proposed project's off-site noise impacts from on-site truck delivery and unloading activities would be less than significant.

HVAC Equipment. The proposed project would require the use of rooftop heating, ventilation, and air conditioning (HVAC) units for the proposed buildings. Noise generated from HVAC units could impact sensitive receptors within the vicinity of the project site by exceeding the City's daytime and nighttime exterior noise standard. However, noise levels from HVAC equipment would be minimized with compliance with Section 3.11.100(b) in the City's Municipal Code (Regulatory Compliance Measure NOI-2), which requires that mechanical equipment in residential, commercial, and industrial zoning districts be enclosed within a structure or completely screened from the view of surrounding properties by the use of a fence or wall. Mitigation Measure NOI-2, which would require the project Applicant/Developer to demonstrate, to the satisfaction of the City of Cypress Community Development Department, that on-site stationary noise sources, such as rooftop air conditioners, compliance with City noise standards as stated in the City's Municipal Code Sections 13-68 and 13-69 would further minimize noise generated from HVAC units. Therefore, the noise levels generated by the proposed project's HVAC equipment would be less than significant with adherence to Section 3.11.100(b) and Sections 13-68 and 13-69 in the City's Municipal Code.

Trash Pick-Up/Compactor Operations. The proposed project would have trash pick-up at various locations on the project site. The multifamily residential building would include a trash compactor in a fully enclosed and dedicated room inside the building. Therefore, this noise analysis evaluates noise generated at trash pick-up locations at various locations on the project site only because noise generated from the trash compactor would not result in noise impacts. Trash pick-up activities would last approximately 3 minutes and would generate a maximum noise level of 73.4 dBA L_{max} at 50 ft.

City of Cypress. The closest residences in the City of Cypress (Noise Zone 2) are located approximately 950 ft west of the nearest proposed trash pick-up area on the project site. At this distance, noise levels generated from trash pick-up operations would be attenuated by 25.4 dBA compared to the noise levels at 50 ft from the source. The residences would be shielded by intervening buildings that would provide a minimum noise attenuation of 10 dBA. Noise associated with trash pick-up would be 38 dBA L_{max} (i.e., $73.4 \text{ dBA} - 25.4 \text{ dBA} - 10.0 \text{ dBA} = 38.0 \text{ dBA}$). This noise level would not exceed the City of Cypress daytime and nighttime exterior 5-minute noise standards of 65 dBA and 60 dBA, respectively. Assuming an exterior-to-interior reduction of 24 dBA with windows and doors closed based on the USEPA's Protective Noise Levels (1978) and standard construction for Southern California (warm climate), interior noise levels would be 14 dBA L_{max} ($38 \text{ dBA} - 24 \text{ dBA} = 14 \text{ dBA}$). This noise level would not exceed the City of Cypress daytime and nighttime interior 5-minute noise standard of 55 dBA and 45 dBA, respectively.

City of Los Alamitos. The closest residences and office/commercial uses in the City of Los Alamitos are located approximately 415 ft and 220 ft from the nearest proposed trash pick-up areas. At the distance of 415 ft and 220 ft, noise levels generated from trash pick-up operations would be attenuated by 18.4 dBA and 12.4 dBA, respectively, compared to the noise levels at 50 ft from the source. The residences would be shielded by intervening buildings that would provide a minimum



noise attenuation of 10 dBA. Noise associated with trash pick-up would be 45 dBA L_{max} (i.e., 73.4 dBA – 18.4 dBA – 10.0 dBA = 45.0 dBA) at the closest residences and 61 dBA L_{max} (i.e., 73.4 dBA – 12.4 dBA = 61.0 dBA) at the closest office/commercial uses. Noise levels at the closest residence would not exceed the City of Los Alamitos daytime and nighttime exterior 5-minute noise standard of 65 dBA and 60 dBA, respectively. Noise levels at the closest office and commercial use would not exceed the City of Los Alamitos exterior 5-minute noise standard of 65 dBA and 70 dBA, respectively. Assuming an exterior-to-interior reduction of 24 dBA with windows and doors closed based on the USEPA's Protective Noise Levels (1978) and standard construction for Southern California (warm climate), interior noise levels would be 21 dBA L_{max} (45 dBA – 24 dBA = 21 dBA) at the closest residence and 37 dBA (61 dBA – 24 dBA = 37 dBA) at the closest office/commercial use. Noise levels would not exceed the City of Los Alamitos daytime and nighttime interior 5-minute noise standard of 55 dBA and 45 dBA, respectively, for residences. In addition, noise levels would not exceed the City of Los Alamitos interior 5-minute noise standard of 55 dBA for office and commercial uses.

The proposed project would be required to comply with Section 3.10.070(C) of the City's Municipal Code, which limits trash collection and deliveries in a commercial zoning district to the hours of 5:00 a.m. to 6:00 p.m. Monday through Saturday. For commercial zoning districts that are within 200 ft of residential zoning districts, trash collection is limited to the hours of 7:00 a.m. to 6:00 p.m. Monday through Saturday (Regulatory Compliance Measure NOI-3). Therefore, noise generated from the proposed project's trash collection would be less than significant.

Surface Parking Lot Activities. The proposed project would include designated surface parking areas. Instantaneous maximum sound levels generated by parking activities include car door slamming, engine starting up, cars passing, and conversations in parking areas could be an annoyance to adjacent sensitive receptors. Peak noise levels generated by parking lot activities can range from 61.4 dBA to 74 dBA L_{max} at 25 ft.

City of Cypress. The closest residences in the City of Cypress (Noise Zone 2) are located approximately 880 ft west from the nearest proposed hotel parking lots on the project site. At the distance of 880 ft, noise levels generated from parking activities would be attenuated by 30.9 dBA compared to the noise levels at 25 ft from the source. Noise levels generated by parking activities would reach 43.1 dBA L_{max} (i.e., 74 dBA – 30.9 dBA = 43.1 dBA). This noise level would not exceed the City of Cypress daytime and nighttime exterior maximum noise standards of 80 dBA and 75 dBA, respectively. Assuming an exterior-to-interior reduction of 24 dBA with windows and doors closed based on the USEPA's Protective Noise Levels (1978) and standard construction for Southern California (warm climate), interior noise levels would be 19.1 dBA L_{max} (43.1 dBA – 24 dBA = 19.1 dBA). This noise level would not exceed the City of Cypress daytime and nighttime maximum interior noise standards of 65 dBA and 55 dBA, respectively.

City of Los Alamitos. The closest residences and office/commercial uses in the City of Los Alamitos are located approximately 388 ft and 145 ft south of the nearest proposed parking lots on the project site. At the distances of 388 ft and 145 ft, noise levels generated from parking activities would be attenuated by 23.8 dBA and 15.3 dBA, respectively, compared to the noise levels at 25 ft from the source. Noise levels generated by parking activities would reach 50.2 dBA L_{max} (74 dBA – 23.8 dBA = 50.2 dBA) at the closest residences and 58.7 dBA L_{max} (74 dBA – 15.3 dBA = 58.7 dBA) at



the closest office/commercial use. Noise levels at the closest residences would not exceed the City of Los Alamitos daytime and nighttime maximum exterior noise standards of 75 dBA and 70 dBA, respectively. Noise levels at the closest office and commercial uses would not exceed the City of Los Alamitos exterior maximum noise standards of 75 dBA and 80 dBA, respectively. Assuming an exterior-to-interior reduction of 24 dBA with windows and doors closed based on the USEPA's Protective Noise Levels (1978) and standard construction for Southern California (warm climate), interior noise levels would be 26.2 dBA L_{max} ($50.2 \text{ dBA} - 24 \text{ dBA} = 26.2 \text{ dBA}$) at the closest residences and 34.7 dBA L_{max} ($58.7 \text{ dBA} - 24 \text{ dBA} = 34.7 \text{ dBA}$) at the closest office/commercial uses. Noise levels would not exceed the City of Los Alamitos daytime and nighttime maximum interior noise standards of 65 dBA and 55 dBA, respectively, for residences. In addition, noise levels would not exceed the City of Los Alamitos maximum interior noise standards of 65 dBA for office and commercial uses. Therefore, noise from parking lot activities under the proposed project would be less than significant.

With adherence to the regulatory standards outlined in Regulatory Compliance Measures NOI-1, NOI-2, and NOI-3, the noise levels of these stationary activities have the potential to exceed applicable noise standards for the Cities of Cypress and Los Alamitos. However, with the incorporation of Mitigation Measure NOI-2, impacts to ambient noise levels in the area would be reduced to less than significant levels. Therefore, with mitigation incorporated, impacts related to operational noise from stationary sources would be less than significant.

Threshold 4.11.2: Would the project result in generation of excessive groundborne vibration or groundborne noise levels?

Less Than Significant with Mitigation Incorporated. Construction activity can result in varying degrees of ground vibration, depending on the equipment and methods used, distance to the affected structures, and soil type. Ground-borne vibration from construction activities associated with the proposed project would cause intermittent and temporary vibration events. Construction activities during the site preparation, grading, and paving phase would have the potential to generate ground-borne vibration. Construction equipment that would generate vibration levels during these phases of construction would include pile driving, large bulldozers, loaded trucks, and jack hammers. Pile driving using the Geopiers system would generate a vibration level of 95 vibration velocity decibels (VdB) (0.22 peak particle velocity [PPV] inches per second [inch/sec]) at 15 ft. Ground-borne vibration levels generated from large bulldozers, loaded trucks, and jack hammers during project construction were estimated using reference vibration levels from the FTA's 2018 *Transit Noise and Vibration Impact Assessment Manual*. Large bulldozers, loaded trucks, and jack hammers would generate a vibration level of 87 VdB (0.087 PPV [inch/sec]), 86 VdB (0.076 PPV [inch/sec]), and 79 VdB (0.035 PPV [inch/sec]), respectively.

Table 4.11.O show the vibration levels at the closest residential, church, office, and commercial building from each type of construction equipment. Other buildings in the vicinity of the project site are located further away and would experience lower vibration levels. As shown in Table 4.11.O, vibration levels generated during project construction would not result in a community annoyance because vibration levels would not exceed the FTA community annoyance threshold of 84 VdB for office and commercial uses, 78 VdB for residences during daytime hours, and 75 VdB for



Table 4.11.O: Construction Vibration Levels

Land Use	Direction	Equipment/	Reference Vibration Level (VdB)	Reference Vibration Level (PPV)	Reference Vibration Distance (ft)	Distance (ft) ¹	Maximum Vibration Level (VdB)	Maximum Vibration Level (PPV)
Commercial	West	Pile Driving ¹	95	0.220	15	170	63	0.006
		Large Bulldozers	87	0.089	25	155	63	0.006
		Loaded Trucks	86	0.076	25	155	62	0.005
		Jack Hammer	79	0.035	25	155	55	0.002
Church	West	Pile Driving ¹	95	0.220	15	465	50	0.001
		Large Bulldozers	87	0.089	25	465	49	0.001
		Loaded Trucks	86	0.076	25	465	48	0.001
		Jack Hammer	79	0.035	25	465	41	0.000
Residential	West	Pile Driving ¹	95	0.220	15	900	42	0.000
		Large Bulldozers	87	0.089	25	890	40	0.000
		Loaded Trucks	86	0.076	25	890	39	0.000
		Jack Hammer	79	0.035	25	890	32	0.000
Office/ Commercial	South	Pile Driving ¹	95	0.220	15	220	60	0.004
		Large Bulldozers	87	0.089	25	130	66	0.008
		Loaded Trucks	86	0.076	25	130	65	0.006
		Jack Hammer	79	0.035	25	130	58	0.003
Residential	South	Pile Driving ¹	95	0.220	15	425	51	0.001
		Large Bulldozers	87	0.089	25	350	53	0.002
		Loaded Trucks	86	0.076	25	350	52	0.001
		Jack Hammer	79	0.035	25	350	45	0.001
Commercial	East	Pile Driving ¹	95	0.220	15	480	50	0.001
		Large Bulldozers	87	0.089	25	65	75	0.021
		Loaded Trucks	86	0.076	25	65	74	0.018
		Jack Hammer	79	0.035	25	65	67	0.008

Source: Compiled by LSA Associates, Inc. (2019).

Note: The FTA-recommended building damage threshold is 94 VdB (0.2 PPV [inch/sec]) at the receiving structure or building.

¹ Piles would be installed using the Geopiers system.

ft = foot/feet

FTA = Federal Transit Administration

inch/sec = inch/inches per second

PPV = peak particle velocity

VdB = vibration velocity decibels

institutional land uses. In addition, vibration levels would not result in building damage because vibration levels would not exceed the FTA's damage threshold of 94 VdB (0.2 PPV [inch/sec]) and nearby buildings were observed to be constructed of non-engineered timber and masonry. The project construction contractor would be required implement Mitigation Measure NOI-1 to further minimize construction-related vibration. Therefore, ground-borne vibration and ground-borne noise levels generated by project construction activities would be less than significant with the implementation of mitigation measures.

The proposed project would not generate ground-borne vibration or ground-borne noise levels during long-term operations. In addition, vibration levels generated from project-related traffic on the adjacent roadway (Katella Avenue) are unusual for on-road vehicles because the rubber tires and suspension systems of on-road vehicles provide vibration isolation. Therefore, operation of the proposed project would not result in excessive ground-borne vibration or ground-borne noise levels, and no mitigation is required.



Threshold 4.11.3: For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?

Less Than Significant Impact. The closest airport to the project site is the JFTB Los Alamitos, located approximately 0.5 mile south of the project site. According to the *Airport Environs Land Use Plan for JFTB Los Alamitos* and Exhibit SAF-8 in the Safety Element of the City's General Plan, the project site is within the 60 dBA CNEL noise contour, but outside of the 65 dBA CNEL noise contour for JFTB Los Alamitos. Although the project site is located within Noise Impact Zone 2 (moderate noise impact), it is outside of Noise Impact Zone 1 (high noise impact) defined by the Airport Environs Land Use Plan.

The second closest airport is the Long Beach Municipal Airport, located approximately 5.4 miles northwest of the project site. According to the Los Angeles County Airport Land Use Plan, the project site is located outside of the 65 dBA CNEL noise contour for the Long Beach Municipal Airport. Therefore, aircraft noise generated from the two closest airports would not expose people residing or working on the project site to excessive noise levels due to the proximity of a public airport. This noise impact would be less than significant, and no mitigation is required.

4.11.6 Level of Significance Prior to Mitigation

Prior to the implementation of mitigation measures, the project could potentially result in the generation of a substantial increase in ambient noise levels in the vicinity of the project in excess of established noise standards during construction and operation. The project would result in less than significant impacts related to ground-borne vibration and ground-borne noise levels and to the exposure of people to excessive noise levels within the vicinity of an airport or private airstrip.

4.11.7 Regulatory Compliance Measures and Mitigation Measures

4.11.7.1 Regulatory Compliance Measures

The following regulatory compliance measures are applicable to the proposed project.

Regulatory Compliance Measure NOI-1 The construction contractor shall limit all construction-related activities to between the hours 7:00 a.m. and 8:00 p.m. on weekdays and Saturdays. No construction shall be permitted outside of these hours or on Sundays or a federal holiday.

Regulatory Compliance Measure NOI-2 Mechanical equipment, including air conditioning units in residential, commercial, and industrial zoning districts, shall be enclosed within a structure or completely screened from view from surrounding properties by the use of a fence or wall consistent with Section 3.11.100(b) of the City of Cypress Municipal Code.



Regulatory Compliance Measure NOI-3

Trash collection and compacting shall be limited to between the hours of 5:00 a.m. and 6:00 p.m. Monday through Saturday in commercial zoning districts and between the hours of 7:00 a.m. and 6:00 p.m. Monday through Saturday in commercial zoning districts that are within 200 feet of residential zoning districts, consistent with Section 3.10.070(C) of the City of Cypress Municipal Code.

4.11.7.2 Mitigation Measures

The following mitigation measures are applicable to the proposed project.

Mitigation Measure NOI-1

Prior to the issuance of a grading permit, the construction contractor shall demonstrate, to the satisfaction of the City of Cypress Director of Community Development, or designee, the following:

- Construction contracts shall specify that all construction equipment, fixed or mobile, shall be equipped with properly operating and maintained mufflers and other State required noise attenuation devices.
- Construction noise reduction methods such as shutting off idling equipment, installing temporary acoustic barriers around stationary construction noise sources, maximizing the distance between construction equipment staging areas and occupied residential areas, and use of electric air compressors and similar power tools, rather than diesel equipment, shall be used where feasible.
- During construction, stationary construction equipment shall be placed such that emitted noise is directed away from noise-sensitive receptors.
- All construction entrances shall clearly post construction hours, allowable workdays, and the phone number of the job superintendent. This will allow surrounding owners and residents to contact the job superintendent with concerns. If the developer receives a noise related complaint, appropriate corrective actions shall be implemented and a report taken indicating the action with a copy of the report provided to the reporting party upon request.



Mitigation Measure NOI-2

Prior to the issuance of building permits, the project Applicant/Developer shall demonstrate, to the satisfaction of the City of Cypress Director of Community Development, or designee, that on-site stationary noise sources, such as rooftop air conditioners, shall not exceed City noise standards as stated within the City's Municipal Code Sections 13-68 and 13-69.

4.11.8 Level of Significance after Mitigation

With the implementation of mitigation measures, all impacts would be reduced to a less than significant level.

4.11.9 Cumulative Impacts

As defined in the *State CEQA Guidelines*, cumulative impacts are the incremental effects of an individual project when viewed in connection with the effects of past, current, and probable future projects. A cumulative noise or vibration impact would occur if multiple sources of noise and vibration combine to create impacts in close proximity to a sensitive receptor. Therefore, the cumulative area for noise and vibration impacts is the project site and any sensitive receptors in the immediately surrounding area.

Less Than Significant with Mitigation Incorporated.

Construction Noise. Construction activities associated with the proposed project and other construction projects in the area may overlap, resulting in construction noise in the area. However, construction noise impacts primarily affect the areas immediately adjacent to each construction site. Construction noise for the proposed project was determined to be less than significant with the implementation of Mitigation Measure NOI-1, which requires compliance with the construction hour restrictions specified in the Specific Plan. Cumulative development in the vicinity of the project site could result in elevated construction noise levels at sensitive receptors in the area surrounding the project site. However, each project would be required to comply with the applicable city's Municipal Code limitations on construction. Therefore, cumulative construction noise impacts would be less than significant with the implementation of Mitigation Measure NOI-1.

Less Than Significant Impact.

Operational Stationary Source Noise. Long-term stationary noise sources associated with the development at the proposed project, combined with other cumulative projects, could cause local noise level increases. Noise levels associated with the proposed project and related projects together could result in higher noise levels than considered separately. As previously described, on-site noise sources associated with the proposed project would not exceed any applicable noise standards. Additionally, each of the related projects would be required to comply with the city's noise level standards and include mitigation measures if standards are exceeded. Therefore, cumulative noise impacts from stationary noise sources would be less than significant.



Operational Traffic Source Noise Impacts. According to the USEPA's, cumulative noise impacts represent the combined and incremental effects of human activities that accumulate over time. While the incremental impacts may be insignificant by themselves, the combined effect may result in a significant impact. Conversely, although there may be a significant noise increase due to the proposed project in combination with other related projects (combined effects), it must also be demonstrated that the project has an incremental effect. In other words, a significant portion of the noise increase must be due to the proposed project.

Cumulative noise impacts would occur as a result of increased traffic volumes on local roadways due to future growth in the vicinity of the project site. A project's contribution to a cumulative traffic noise increase could be considered significant when the combined effect exceeds the perception level (i.e., auditory level increase) threshold. A cumulative significant impact would occur when the proposed project and related projects create a barely perceptible noise level increase of 3 dBA.

The *Traffic Impact Analysis* (LSA 2019 [Appendix J of this Draft EIR]) prepared for the proposed project includes a cumulative analysis of traffic impacts under the project opening year (2021) conditions, based on all of the related projects identified in Table 4.A, in Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures, of this Draft EIR. Trip generation estimates for the related projects were obtained from the available approved traffic studies or from calculations based on applicable Institute of Transportation Engineers' (ITE) trip generation rates. Table D of the Traffic Impact Analysis summarizes the list of related projects and their respective trip generation estimates. Trip distribution for the related projects is based on the available approved traffic studies or has been estimated by LSA. Figure 9 in the Traffic Impact Analysis shows the locations of the related projects. Figure 10 in the Traffic Analysis shows the trips associated with the related projects at the study intersections.

The information in that cumulative traffic analysis was used to determine the "No Project" cumulative baseline for analyzing the proposed project's traffic noise impacts in 2021, as shown in Table 4.11.M. Table 4.11.M further shows that project-related traffic would result in small (1.7 dBA or less) noise level increases along roadway segments in the vicinity of the project site under the project opening year (2021) condition. Therefore, none of the roadway segments in the vicinity of the project site would experience a substantial noise level increase greater than the applicable noise thresholds and the proposed project would not have a cumulatively significant traffic noise impact.



4.12 POPULATION AND HOUSING

This section describes the existing population and housing characteristics in both the City of Cypress (City) and the County of Orange and evaluates the potential impacts of the Cypress City Center project (proposed project) on population and housing growth. This section is based on sources of demographic information provided by various agencies, including the Southern California Association of Governments (SCAG), the Cypress General Plan's Housing Element (2013), the California Department of Finance, and the United States Census Bureau.

4.12.1 Methodology

City and County demographic information was used to describe the existing population and housing characteristics in the City and County. SCAG projections for these topics were identified for the existing conditions and project build out. City goals and policies regarding population and housing were used to evaluate potential impacts that could result from implementation of the proposed project.

4.12.2 Existing Environmental Setting

4.12.2.1 Population and Housing Trends in the City and County

The City is characterized by urban areas, including single-family and multi-family residential uses and concentrations of retail, office, and industrial uses.

In its existing condition, the approximately 13-acre project site is characterized by a paved parking lot, with existing light poles and various electrical utility boxes and lines, and therefore, does not contain any population or housing.

SCAG, the regional planning agency for the six-county Southern California region that includes Los Angeles, Orange, Riverside, San Bernardino, Ventura, and Imperial counties, is responsible for preparing a regional growth forecast in conjunction with its efforts to prepare a Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS) for its regional planning area. The SCAG RTP/SCS Growth Forecast is meant to provide a common foundation for regional and local planning, policymaking, and infrastructure provision within the SCAG region. These projections are used as a reference point for discussing population and housing growth throughout this section.

The growth forecast for the City and County in the SCAG RTP/SCS Growth Forecast is provided below in Table 4.12.A. These projections are used as a reference point for discussing population and housing growth throughout this section.

4.12.2.2 Population

As shown in Table 4.12.A, according to the SCAG RTP/SCS Growth Forecast, the City's population was estimated to grow by approximately 0.6 percent (approximately 0.08 percent per year) between 2012 and 2020. The County was estimated to experience a higher population growth rate of approximately 6.5 percent (approximately 0.8 percent per year) increase between 2012 and 2020.



Table 4.12.A: 2016 SCAG Population and Housing Forecasts (2012–2040)

	2012	2020	2012–2020 Increase	% Change 2012–2020	2040	2020–2040 Increase	% Change 2020–2040	2012–2040 Increase
Total Population								
City of Cypress	48,500	48,800	300	0.6%	49,700	900	1.8%	1,200
Orange County	3,071,600	3,271,100	199,500	6.5%	3,461,500	190,400	5.8%	389,900
Total Households								
City of Cypress	15,700	15,900	200	1.3%	16,300	400	2.5%	600
Orange County	999,500	1,074,700	75,200	7.5%	1,152,300	77,600	7.2%	152,800

Southern California Association of Governments (SCAG). 2016. *2016-2040 RTP/SCS Final Growth Forecast by Jurisdiction*. Website: https://www.scag.ca.gov/Documents/2016_2040RTPSCS_FinalGrowthForecastbyJurisdiction.pdf (accessed December 9, 2019).

RTP/SCS = Regional Transportation Plan/Sustainable Communities Strategy

SCAG = Southern California Association of Governments

The City's population is anticipated to increase by approximately 1.8 percent between 2020 and 2040, while the County's population is expected to grow by approximately 5.8 percent between 2020 and 2040. According to the State of California Department of Finance population estimates, the City's population in January 2019 was 49,833.¹ Therefore, the City's population growth between 2012 and 2019 (2.7 percent) appears to have substantially exceeded the growth forecast by SCAG for that period (0.6 percent).

4.12.2.3 Age Characteristics

A city's age distribution often shapes its housing demand because different age groups prefer different types of housing. According to the City of Cypress Housing Element, the City's population is aging. Table 4.12.B, below provides a comparison of the City's and County's population by age group using data from the 2013–2017 American Community Survey (ACS) 5-year estimate. According to the ACS data, the City's median age is 41.7 years, compared with 40.4 years from the 2008–2012 ACS 5-year estimate.² This increase in median age is consistent with County, State, and national trends.

¹ California Department of Finance. E-5 Population and Housing Estimates for Cities Counties, and the State 2011–2019 with 2010 Census Benchmark. Website: <http://dof.ca.gov/Forecasting/Demographics/Estimates/e-5/> (accessed December 27, 2019).

² United States Census Bureau. American Community Survey 2008–2012 5-Year Estimate Table S0101. Website: https://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_17_5YR_S0101&prodType=table (accessed December 27, 2019).



Table 4.12.B: City of Cypress and Orange County Age Characteristics (2013-2017)

Age Group	City of Cypress		Orange County	
	Persons	Percentage	Persons	Percentage
Under 18 Years	10,793	22.0%	716,767	22.7%
18 to 24 Years	4,819	9.8%	306,891	9.7%
25 to 44 Years	11,502	23.4%	869,275	27.6%
45 to 64 Years	15,099	30.8%	836,438	26.4%
65 and Over	6,895	14.0%	426,445	13.5%
Total	49,108	100%	3,155,816	100%
Median Age	41.7		37.5	

Source: United States Census Bureau. American Community Survey 2013-2017 5-Year Estimate Table S0101. Website: https://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_17_5YR_S0101&prodType=table (accessed December 27, 2019).

As shown in Table 4.12.B, the City and County have similar proportions of residents under the age of 18 (22.0 percent and 22.7 percent, respectively) and between 18 and 24 years (9.8 percent and 9.7 percent, respectively). The City has a lower percentage of residents between the ages of 25 and 44 (23.4 percent, compared to 27.6 percent for the County). The City has a higher percentage of residents between the ages of 45 and 64 (30.8 percent, compared to 26.4 percent for the County) and a slightly higher percentage of residents older than age 65 (14.0 percent, compared to 13.5 percent for the County) than the County. Approximately 14 percent of Cypress residents are over age 65, an approximately 1 percent increase compared to the 2008–2012 ACS 5-year estimate.

Households.¹ As shown in Table 4.12.A, the City is anticipated to experience an approximately 1.3 percent (approximately 0.2 percent per year) increase in households between 2012 and 2020, while the number of households in the City is anticipated to increase approximately 2.5 percent between 2020 and 2040. The County was forecast to experience an approximately 7.5 percent (approximately 0.9 percent per year) increase in households between 2012 and 2020, followed by a 7.2 percent increase in households between 2020 and 2040. By forecasting a greater percentage of household growth than population growth, the SCAG growth forecast projects a decrease in the average household size in both the City and the County in coming years.

4.12.3 Regulatory Setting

4.12.3.1 Federal Regulations

There are no federal regulations applicable to the proposed project.

4.12.3.2 State Regulations

There are no State regulations applicable to the proposed project.

¹ The Southern California Association of Governments forecasts “households” rather than housing units. As defined by the United States Census Bureau, “households” are equivalent to occupied housing units.



4.12.3.3 Regional Regulations

Southern California Association of Governments. As the designated metropolitan planning organization (MPO)¹ for the six-county subregion that includes Orange County, SCAG prepares several plans to address regional growth, including the RTP/SCS. The regional growth forecasts undertaken by SCAG are developed for three planning horizons: 2020, 2035, and 2040. SCAG is mandated by federal and State law to research and draw up plans for transportation, growth management, hazardous waste management, and a regional growth forecast that is the foundation for these plans and regional air quality plans developed by the South Coast Air Quality Management District (SCAQMD). SCAG prepares several plans to address regional growth, including the Regional Comprehensive Plan and Guide, Regional Housing Needs Assessment (RHNA), the Regional Transportation Plan (RTP), the Regional Transportation Improvement Program (RTIP), and the annual State of the Region reports to measure progress toward achieving regional planning goals and policies.

Regional Transportation Plan/Sustainable Communities Strategy. The 2016–2040 RTP/SCS was adopted on April 7, 2016. The RTP/SCS is a long-range visioning plan that balances future mobility and housing needs with economic, environmental, and public health goals. On November 7, 2019, SCAG’s Regional Council approved the 2020–2045 RTP/SCS (also known as the Draft Connect SoCal plan) for public review and comment. The Draft 2020–2045 RTP/SCS takes into account demographic and economic changes that have occurred since the adoption of the 2016–2040 RTP/SCS, including a declining birth rate, an aging population, and domestic outmigration. The RTP/SCS charts a course for closely integrating land use and transportation so that the region can grow smartly and sustainably. The long-term vision will address regional transportation and land use challenges and opportunities.

The RTP/SCS includes:

- Visions, policies, and performance measures;
- Forecasts (e.g., population, households, employment, land use, and housing needs);
- A financial plan;
- A list of projects (to be initiated and/or completed by 2040); and
- An analysis of priority focus areas (e.g., goods movement and active transportation).

Regional Growth Forecast. The regional growth forecasts undertaken by SCAG are developed in 5-year increments through 2040. The 2016–2040 RTP/SCS Final Growth Forecasts were adopted in conjunction with the 2016–2040 RTP/SCS on April 7, 2016. SCAG recently released the 2020–2045 RTP/SCS Draft Growth Forecasts in conjunction with its efforts to prepare and adopt the 2020–2045 RTP/SCS. The projected growth in population, household, and employment is the data relied upon during development of SCAG’s RTP, SCS, and the RHNA. Consistency with the growth forecast at the

¹ An MPO is a federally mandated and federally funded transportation policymaking organization that is made up of representatives from local government and governmental transportation authorities. In 1962, the United States Congress passed legislation that required the formation of an MPO for any urbanized area with a population greater than 50,000.



subregional level is one criterion that SCAG uses in exercising its federal mandate to review “regionally significant” development projects for conformity with regional plans.

Regional Housing Needs Assessment. Local jurisdictions are required by State law (Government Code Section 65580 et seq.) to plan for their fair share of projected housing construction needs in their region. Housing unit construction goals are set by the State Department of Housing and Community Development (HCD) and allocated to cities through regional planning agencies such as SCAG. This is called the RHNA. Future housing need refers to the proportion of the region’s future housing needs allocated to a community. Each jurisdiction’s future housing need is calculated in terms of four factors: (1) the number of units needed to accommodate forecast global household growth; (2) the number of units needed to replace demolition due to attrition in the housing stock (i.e., fire damage, obsolescence, redevelopment, and conversion to non-housing uses); (3) maintenance of an ideal vacancy rate for a well-functioning housing market; and (4) an adjustment to avoid an overconcentration of lower-income households in any one jurisdiction.

The RHNA prepared by SCAG defines the housing unit construction goals for the region. The City’s fair share for the planning period between January 1, 2014, and October 1, 2021 (the last adopted RHNA period) was established by SCAG at 308 units. The RHNA target number was based on projected household growth and the resulting need for construction of additional housing units allocated over a 5- to 7-year planning period (2014–2021). This 308-unit share was divided into the following income groups according to median family income (MFI) as shown in Table 4.12.C, below:

Table 4.12.C: City of Cypress Regional Housing Need Allocation (2014–2021)

Income Level	Percent of Area MFI	No. of Units
Very Low	0–50%	71
Low	51–80%	50
Moderate	81–120%	56
Above Moderate	>120%	131

Source: City of Cypress 2014–2021 Housing Element Technical Report (2013), Table 2-25; SCAG Regional Housing Needs Assessment 2014–2021.

4.12.3.4 Local Regulations

City of Cypress Housing Element. The Housing Element is required by California State law to be a component of every city’s General Plan because housing needs are recognized as a statewide concern. As such, the Housing Element of a jurisdiction’s General Plan is the only element that is subject to approval by the State. Pursuant to State law, the Housing Element must identify the City’s housing needs, the sites that can accommodate these needs, and the policies and programs to assure that the housing units necessary to meet these needs can be provided. The primary goal of the Housing Element is to provide a range of housing opportunities for all income groups.

In August 2013, the 2014–2021 Housing Element was adopted as a guide for housing within the City of Cypress. The Housing Element provides an indication of the need for housing in the community in terms of housing affordability, availability, adequacy, and accessibility. The Housing Element also provides a strategy to address housing needs and identifies a series of specific housing programs to



meet community needs. The following goals and policies are found in the City's Housing Element and are applicable to the proposed project:

Goal HOU-3: Encourage the provision of a wide range of housing by location, type of unit, and price to meet the existing and future needs of Cypress residents. Establish a balanced approach to meeting housing needs of both renter and owner households.

Policy HOU-3.6: Encourage use of sustainable and green building design in new and existing housing.

Goal HOU-4: Ensure the provision of adequate and appropriate housing sites through appropriate land use, zoning, and specific plan designations to accommodate the City's share of regional housing needs.

Policy HOU-6.3: Encourage the provision of adequate housing to meet the needs of families of all sizes.

4.12.4 Thresholds of Significance

The thresholds for population and housing impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to population and housing if it would:

Threshold 4.12.1: Induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?

Threshold 4.12.2: Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?

4.12.5 Project Impacts

Threshold 4.12.1: Would the project induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?

4.12.5.1 Direct Growth

Less Than Significant Impact. The proposed project includes the development of a four-story residential component with 251 market-rate apartment units. According to the 2010 Census, the average household size in the City was 3.02 persons per household. Based on that estimate, the proposed 251 apartment units would generate approximately 758 new residents. However, applying the City's average household size is likely to overestimate the population growth that would be attributable to the proposed project because higher density housing tends to attract smaller households. According to the United States Census Bureau's 2017 American Housing Survey (AHS), the average household size in structures that have 50 or more housing units (the highest housing



density type evaluated in the AHS) in the Los Angeles-Long Beach-Anaheim Metropolitan Statistical Area (MSA)—which includes Cypress—was 1.99 persons. By comparison, the 2017 AHS indicates that the average household size for single-family detached housing units in the Los Angeles-Long Beach-Anaheim MSA was 3.12 persons (more than 1.5 times the average household size for higher density housing). According to the 2010 5-Year ACS, 62.4 percent of Cypress's occupied housing units were single-family detached housing. In contrast, only 7 percent of the City's occupied housing units were in structures with 50 or more units during the same period. Therefore, the City's average household size is likely greatly skewed toward lower density housing that would result in larger households. Although the proposed project is likely to generate less than 758 new residents, the City's average household size has been applied to present a conservative analysis.

The project site is included in Planning Area 5 and is designated as Professional Office in the Amended and Restated Cypress Business and Professional Specific Plan; no residential uses were designated within Planning Area 5. Therefore, any population and housing growth anticipated as a result of the proposed project was not previously envisioned in the Specific Plan area. The proposed Specific Plan Amendment would divide Planning Area 5 into two planning areas (5A and 5B), with Planning Area 5B consisting of the project site. Land uses within Planning Area 5B would be designated for mixed-use commercial residential development.

As shown in Table 4.12.A, SCAG projects that the City of Cypress' population will increase by 1,200 from 2012 (48,500 persons) to 2040 (49,700 persons) and that the number of households will increase by 600 from 2012 (15,700 households) to 2040 (16,300 households). Because housing was not envisioned on the project site, the proposed project would increase the Cypress population by approximately 758 net new residents and the amount of housing units by 251 new dwelling units not previously assumed in the in the 2016 SCAG projections. The estimated increase in population from the proposed project accounts for 63.2 percent of the City's projected population growth from 2012 to 2040 and 41.8 percent of the City's projected household growth from 2012 to 2040.

Moreover, the City's estimated population was 49,833 in January 2019 according to Department of Finance population estimates. As such, the City's existing estimated population has already exceeded SCAG projections of 49,700 persons in 2040. The addition of 758 residents represents a population increase of approximately 1.5 percent over existing conditions as of January 2019. In addition, the estimated number of households in Cypress was 16,609 in 2019 according to Department of Finance housing estimates, which has also exceeded SCAG projections of 16,300 households by 2040; the addition of 251 units represents an increase of approximately 1.5 percent over existing conditions as of January 2019. However, the increases in population and housing resulting from the proposed project are considered significant because they would represent a substantial unplanned increase in population as discussed below.

SCAG recently updated its regional forecast in conjunction with its efforts to prepare and adopt the 2020–2045 RTP/SCS. Growth forecasts included in the Draft 2020–2045 RTP/SCS indicate that the City's population is projected to grow by 1,700 persons from 2016 to 2045 and the projected



population in the City is 51,300 persons in 2045.¹ If SCAG's updated growth forecast was used in this analysis instead of the 2016–2040 RTP/SCS Growth Forecast, the population increase of 758 residents as a result of the proposed project would be within these updated population projections.

Additionally, SCAG is in the process of developing the 6th cycle RHNA allocation plan, which will cover the planning period of October 2021 through October 2029, which is planned for adoption by SCAG in October 2020. SCAG's Draft RHNA Allocation Methodology, which is designed to allocate the final regional determination from HCD of 1,341,827 housing units by income categories to 197 local jurisdictions in the region was approved by the SCAG Regional Council at its meeting on November 7, 2019, and is under HCD review. According to SCAG's Draft RHNA Methodology Estimate Tool developed by SCAG pursuant to the Draft RHNA Allocation Methodology, the City of Cypress has a total estimated RHNA of 3,967 units (1,159 Very Low income, 662 Low Income, 629 Moderate Income, and 1,518 Above Moderate Income).² Therefore, the total RHNA for the City of Cypress would be much larger than the projected housing growth included in the Draft 2020–2045 RTP/SCS growth forecasts that indicate that the City's housing is projected to grow by 800 units from 2016 to 2045.³ The market-rate housing units included in the proposed project would help the City meet the need for Above Moderate Income units included in the 6th cycle RHNA allocation. Because there is a need for additional housing over SCAG projections because the City is required by State law (Government Code Section 65580 et seq.) to plan for its fair share of projected housing construction needs in the City, the population growth as a result of the proposed project would not constitute substantial unplanned population growth in the area.

For all these reasons, the proposed project would not directly induce substantial unplanned population growth. Therefore, the proposed project's direct impact on population growth would be less than significant and no mitigation is required.

4.12.5.2 Indirect Growth

Less Than Significant Impact. The proposed project includes approximately 20,800 sf of retail uses, approximately 43,175 sf of movie theater uses, and approximately 75,600 sf of hotel uses. The proposed commercial/retail establishments would increase employment in the City, but the number of employees would not be substantial due to the limited size of the commercial/retail area. The movie theater and hotel uses are not expected to generate a substantial number of new employees considering the limited capacity of the hotel (120 rooms) and the limited number of jobs necessary for movie theater operations. In addition, it is anticipated that most of the new employees of the new establishments already live in the project vicinity and, in any event, virtually all of the employees would commute to work rather than moving to the project area. Therefore, the

¹ SCAG. 2019a. Current Context, Demographics, and Growth Forecast Technical Report: Draft for Public Review and Comment. Website: https://connectsocal.org/Documents/Draft/dConnectSoCal_Demographics-And-Growth-Forecast.pdf (accessed December 12, 2019).

² SCAG. 2019b. Regional Council Approved Draft RNA Methodology Estimate Tool. Website: <http://www.scag.ca.gov/programs/Documents/RHNA/SCAG-RHNA-Methodology-Worksheet-Nov19-Adopted.xlsx> (accessed December 31, 2019).

³ SCAG. 2019a. Current Context, Demographics, and Growth Forecast Technical Report: Draft for Public Review and Comment. Website: https://connectsocal.org/Documents/Draft/dConnectSoCal_Demographics-And-Growth-Forecast.pdf (accessed December 12, 2019).



proposed project would not indirectly induce population growth related to the inclusion of commercial/retail uses.

The proposed project would not propose new roadways but would extend infrastructure (e.g., water facilities, sewer facilities, and energy services) to and within the project site. However, this infrastructure would not induce additional population growth because it would only serve the proposed project's residents, patrons, and employees and would not provide additional infrastructure capacity for other projects. Therefore, the development of the proposed project would not indirectly induce substantial population growth, and indirect impacts would be less than significant. No mitigation is required.

Threshold 4.12.2: Would the project displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?

No Impact. In the existing condition, the project site is a paved parking lot and therefore, does not contain any population or housing. The proposed project would not displace any existing housing or populations on the project site. Therefore, there would be no impact related to the displacement of substantial numbers of existing people or housing. No mitigation is required.

4.12.6 Level of Significance Prior to Mitigation

The proposed project would result in less than significant impacts related to population and housing.

4.12.7 Regulatory Compliance Measures and Mitigation Measures

No regulatory compliance measures or mitigation measures are required.

4.12.8 Level of Significance after Mitigation

The proposed project would result in less than significant impacts related to population and housing.

4.12.9 Cumulative Impacts

The purpose of this section is to evaluate any additional incremental impact that the proposed project is likely to cause over and above the combined impacts of recently approved and proposed projects in the City. The impact area used to assess potential cumulative population and housing impacts is the City of Cypress because the proposed project would affect population, housing, and employment within the City. Implementation of the proposed project in conjunction with the 17 related projects identified in Table 4.A, Summary of Related Projects, in Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures, would contribute to population and housing growth in the project vicinity. The related projects would include 625 residential units that could be constructed in several cities within Orange County, including 440 residential units in the City of Cypress. According to the 2010 Census, the average household size in Orange County was 2.99 persons (which is similar to the City of Cypress' average household size of 3.02). Based on the



County's average household size, and an average household size of 1.8 persons¹ for the senior housing units included in the Barton Place Mixed Use Project (Ovation) and 1 person per bed for the assisted living facility included in the Barton Place Mixed Use Project (Westmont). The combined construction of the related residential units would yield a total of approximately 1,338 new County residents. Construction of the proposed project and the related projects would result in a cumulative population increase of 2,095 new County residents (758 residents [proposed project] + 1,338 residents [related projects]).

The addition of 2,095 new residents would represent a small fraction (0.54 percent) of SCAG's forecasted County increase of 389,900 between 2012 and 2040 as shown in Table 4.12.A. However, if the proposed project and all 440 of the related residential units in the City of Cypress were constructed, the cumulative population increase of 1,552 residents in the City of Cypress (758 residents [proposed project] + 794 residents [related projects]) would be greater than the City's projected population increase of 1,200 between 2012 and 2040 as shown in Table 4.12.A utilizing the 2016–2040 RTP/SCS Growth Forecasts.

As discussed above, SCAG recently updated its regional forecast in conjunction with its efforts to prepare and adopt the 2020–2045 RTP/SCS. Growth forecasts included in the Draft 2020–2045 RTP/SCS indicate that the City's population is projected to grow by 1,700 persons from 2016 to 2045.² If SCAG's updated growth forecast was used in this analysis instead of the 2016–2040 RTP/SCS Growth Forecast, the City's cumulative population increase of 1,552 residents, described above, would be within these updated population projections.

Additionally, as discussed above, according to SCAG's Draft RHNA Methodology Estimate Tool, the City of Cypress has a total estimated RHNA of 3,967 units (1,159 Very Low income, 662 Low Income, 629 Moderate Income, and 1,518 Above Moderate Income).³ Therefore, the total RHNA for the City of Cypress would be much larger than the projected housing growth included in the Draft 2020–2045 RTP/SCS growth forecasts that indicate that the City's housing is projected to grow by 800 units from 2016 to 2045.⁴ The housing units included in the proposed project and related projects would help the City meet the need for the 3,967 units included in the 6th cycle RHNA allocation. Because there is a need for additional housing over SCAG projections because the City is required by State law (Government Code Section 65580 et seq.) to plan for its fair share of projected housing construction needs in its region, the population growth as a result of the proposed project would

¹ Due to the older demographics associated with a senior residential community, the Barton Place EIR assumed that approximately 80 percent of the 244 units would be occupied by two residents, with the other 20 percent of the residential units anticipated to be occupied by one resident, for an average household size of approximately 1.8 persons per unit.

² SCAG. 2019a. Current Context, Demographics, and Growth Forecast Technical Report: Draft for Public Review and Comment. Website: https://connectsocal.org/Documents/Draft/dConnectSoCal_Demographics-And-Growth-Forecast.pdf (accessed December 12, 2019).

³ SCAG. 2019b. Regional Council Approved Draft RNA Methodology Estimate Tool. Website: <http://www.scag.ca.gov/programs/Documents/RHNA/SCAG-RHNA-Methodology-Worksheet-Nov19-Adopted.xlsx> (accessed December 31, 2019).

⁴ SCAG. 2019a. Current Context, Demographics, and Growth Forecast Technical Report: Draft for Public Review and Comment. Website: https://connectsocal.org/Documents/Draft/dConnectSoCal_Demographics-And-Growth-Forecast.pdf (accessed December 12, 2019).



not constitute substantial unplanned population growth in the area. The related projects include a variety of residential, commercial, industrial, and recreational land uses. Some of the related projects may include the installation or extension of roads or infrastructure. However, it is expected that those infrastructure improvements would only serve the applicable related projects. Therefore, it is not anticipated that the related projects would extend roads or other infrastructure into previously undeveloped areas that would be available for future development, particularly given that the project area is highly urbanized and largely built out.

Based on the foregoing, the proposed project in combination with the related projects would not result in a significant impact on population and housing because the increase in population that would be generated by the proposed project and the related projects would not result in substantial unplanned population growth. Therefore, the cumulative impact of the proposed project and the related projects on population growth would be less than significant.



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4.13 PUBLIC SERVICES

This section describes the public services providers within whose jurisdiction the Cypress City Center project (proposed project) site is located and evaluates the potential impacts of the proposed project on public services. This section is based on multiple data sources, including: written correspondence and coordination with public service providers (Appendix I). This section addresses the following public services (service providers are noted in parentheses):

- Fire Protection (Orange County Fire Authority [OCFA])
- Police Protection (Cypress Police Department [CPD])
- Parks (City of Cypress Recreation and Community Services Department)
- Public Libraries (Orange County Public Libraries [OCPL])
- Schools (Cypress School District (CSD) and Anaheim Union High School District (AUHSD))

4.13.1 Methodology

Public service providers were sent a questionnaire requesting information regarding current service provided to the project site and possible constraints or impacts to this service associated with project buildout, which is anticipated to occur in 2022. The impact analyses are based on responses to the questionnaires, data obtained through websites, and adopted planning documents of the service providers. Correspondence with public service providers is included in Appendix I.

4.13.2 Existing Environmental Setting

4.13.2.1 Fire Protection

The Orange County Fire Authority (OCFA) is a Joint Powers Authority responsible for reducing loss of life and property from fire, medical, and environmental emergencies. The OCFA is a regional fire service agency that serves 24 cities in Orange County (County) and all unincorporated areas in the County. The OCFA protects over 1,984,758 residents from its 79 fire stations located throughout the County. In addition, OCFA Reserve Firefighters work 10 stations throughout the County.¹

In addition to providing fire suppression, emergency medical services, hazardous materials response, wildland firefighting, technical rescue, and airport rescue firefighting services, the OCFA provides a variety of public services, including the following:

- Receiving and dispatching emergency calls;
- Providing public education programs to schools, businesses, community associations, childcare providers and other members of the community;
- Administering a Reserve Firefighter Program;
- Adopting and enforcing codes and ordinances relative to fire and life safety issues associated with commercial, industrial, and residential development;

¹ Orange County Fire Authority (OCFA). 2019a. Member Cities. Website: <https://www.ocfa.org/aboutus/PartnerCities.aspx> (accessed December 20, 2019).



- Maintaining a firefighting helicopter used for emergency responses throughout the year;
- Coordinating the inspection of all commercial buildings, investigating all fires, and enforcing hazardous materials regulations;
- Working with developers and jurisdictional planning departments on development projects impacting fire protection services, from conception through planning process approval;
- Conducting new construction inspections, fire safety inspections, and State Fire Marshal-required inspections (including high rise, jail, board and care, and day care inspections), and enforcing applicable fire codes and ordinances;
- Interacting with developers, architects, and engineers to meet the fire protection requirements for buildings and developments by reviewing all architectural blue prints, development plans, and proposals submitted in OCFA's jurisdiction;
- Conducting an inventory program of hazardous materials stored, handled, and used within OCFA's jurisdiction, and maintaining related information on a data base accessible to all emergency response agencies in the event of a major emergency;
- Conducting California Fire Code inspections, assists in reducing risks associated with the use of hazardous materials in the community, and administering the State-mandated Risk Management and Prevention program;
- Investigating fires to determine their cause, preparing arson and hazardous materials cases for the district attorney, and initiating actions to recover costs for negligently caused fires; and
- Developing and maintaining a fire-safe corridor between the wildland and community developments through fuel modifications and inspections.

The City of Cypress is located in Operations Division 7, which serves the cities of Buena Park, Cypress, La Palma, and Stanton along with portions of several unincorporated communities.¹

There is one OCFA fire station in the City (Fire Station No. 17, at 4991 Cerritos Avenue in Cypress). Fire Station No. 17 is located approximately 0.4 mile northwest of the project site and would be the first to the project site in the event of an emergency and would thus be designated as the “first-in” station. Fire Station No. 17 is staffed by six captains, six engineers, six firefighter/paramedics, and six firefighters and is equipped with a fire truck and paramedic engine. Fire Station No. 17 was substantially rebuilt and expanded in 2012 with added capacity to accommodate the existing and

¹ OCFA. 2019b. Operations Directory. Website: [https://www.ocfa.org/aboutus/Departments/OperationsDirectory/ Division7.aspx](https://www.ocfa.org/aboutus/Departments/OperationsDirectory/Division7.aspx) (accessed December 1, 2019).



future fire protection and paramedic needs in the service area and has the equipment to handle fires in five-story buildings. In 2018, the City of Cypress generated 3,218 calls for service.¹

“Second call” stations are fire stations that support the “first-in” station. Fire Stations No. 2 and 84 would be designated as the “second call” stations to support Fire Station No. 17. Fire Station No. 2, at 3642 Green Avenue in Los Alamitos, is approximately 3.0 miles southwest of the project site and is staffed by three captains, three engineers, and three firefighters. Fire Station No. 2 is equipped with a paramedic assessment unit engine. Fire Station No. 84, at 12191 Valley View Street in Garden Grove, is approximately 1.5 miles southeast of the project site and is staffed by three captains, three engineers, six firefighters, and six emergency trauma technicians. Fire Station No. 84 is equipped with an ambulance and an engine.

According to the City’s General Plan, Safety Element, it is the OCFA’s goal to have the first responding company for a fire call to reach emergency scene within 8 minutes and paramedics to reach the scene within 5 minutes, at least 90 percent of the time. In Fiscal Year 2017–2018, OCFA responded to emergency calls within 7 minutes and 58 seconds 80 percent of the time across all service areas.² The shortfall is due to a sustained decrease of OCFA’s firefighter-to-resident ratio covering the prior 10 years (on average 0.6 percent per year) and a 72 percent increase in call load.³ According to the OCFA, there are currently no plans for expanded services or facilities near the project area.⁴

4.13.2.2 Police Protection

The Cypress Police Department (CPD) would serve the project site. Management and supervision of the CPD is provided by 1 chief, 3 commanders, 1 civilian manager, 10 sergeants, and 1 civilian supervisor. Of the CPD's 55 sworn personnel, 41 are dedicated to the delivery of patrol services. In addition to the 55 officers, the department is supported 23 civilian employees and numerous volunteers.⁵ The current officer-to-resident ratio in 2019 is 1.0 CPD officer per 1,000 residents.

The services provided by the department include a detective bureau, canine teams, narcotics team, vice and intelligence, motorcycle officers, Personnel & Training, Positive Actions thru Character Education (P.A.C.E.) program, S.W.A.T. and a Lead Patrol Officer program. In addition, the Department has established Community Policing, or Cypress Policing, as the philosophy for providing public safety services.⁶

¹ OCFA. 2019c. Station Statistics. Website: <https://www.ocfa.org/Uploads/Transparency/OCFA%20Annual%20Report%202018.pdf> (accessed December 1, 2019).

² OCFA. 2019d. Fiscal Year 2018/2019 Adopted Budget. Website: <https://www.ocfa.org/Uploads/Transparency/OCFA%202018-2019%20Adopted%20Budget.pdf> (accessed December 1, 2019).

³ Ibid.

⁴ OCFA. 2019e. Response to Fire Service Questionnaire. Received December 9, 2019.

⁵ City of Cypress. 2017b. Cypress Police Department Overview. Website: <https://www.cypressca.org/government/departments/police/inside-cypress-pd/the-community-we-serve#overview> (accessed December 1, 2019).

⁶ Ibid.



Police dispatch services for the City of Cypress are provided by the West Cities Police Communications Center, also known as West-Comm. West-Comm is a consolidated police dispatch center, formed by a Joint Powers Authority between the cities of Cypress, Los Alamitos, and Seal Beach. Located at the Seal Beach Police Department, West-Comm serves a combined population of approximately 90,000 and handles approximately 100,000 calls for service each year.¹

4.13.2.3 Parks

Section 4.14, Recreation, provided later in this EIR, contains a detailed discussion related to parks and recreational facilities within the City. There are currently a total of 20 developed public parks within the City. According to the Conservation/Open Space/Recreation Element of the City's General Plan (2001), the City currently has a total supply of approximately 82 acres of park and recreational facilities. However, the City recently added 2.9 acres of park space at the former Mackay School site, which increased its park space to 84.9 acres.² The City is also currently in the process of planning a new approximately 10-acre park at the southeastern corner of Lexington Drive and Cerritos Avenue, with an expected opening date of 2021.³

4.13.2.4 Public Libraries

The Orange County Public Library (OCPL) system provides library services to the County, including the City. OCPL operates 33 library branches across the County, including an outlet in the Orangewood Children's Home.⁴ The Cypress Library is located at 5331 Orange Avenue, approximately 1.5 miles northeast of the project site. As of 2015, the Cypress Branch Library consisted of a 15,000 sf facility with approximately 88,000 books, CDs, and videos.⁵ The branch is open Saturday through Thursday and is closed on Fridays.

According to the Public Services and Facilities Element of the Orange County General Plan (2012), the County's standard for library service is 0.2 square foot (sf) of library space per capita. According to the County's service standards of 0.2 sf of library space per capita and 1.5 books per capita, the Cypress Branch Library has the capacity to accommodate a population of 75,000 and enough books to serve a population of 58,667. The City currently exceeds the County's standards for size and number of books since the City's most current population estimate is 49,833.⁶

¹ City of Cypress. 2017b. Cypress Police Department Overview. Website: <https://www.cypressca.org/government/departments/police/inside-cypress-pd/the-community-we-serve#overview> (accessed December 1, 2019).

² City of Cypress. 2017a. Cypress City Council Breaks Ground at Mackay Park. January 23. Website: <http://www.cypressca.org/Home/Components/News/News/54/> (accessed December 31, 2019).

³ City of Cypress. 2019. Cypress Receives Donation of Over 8 Acres for New Park from Los Alamitos Race Course, May 21, 2018. Website: <https://www.cypressca.org/Home/Components/News/News/1158/17?arch=1> (accessed December 31, 2019).

⁴ Orange County Public Libraries (OCPL). 2019a. About OCPL. Website: <http://www.ocpl.org/services/about> (accessed December 18, 2019)

⁵ City of Cypress. 2015. *Barton Place Final Environmental Impact Report*. October.

⁶ California Department of Finance. E-5 Population and Housing Estimates for Cities Counties, and the State 2011–2019 with 2010 Census Benchmark. Website: <http://dof.ca.gov/Forecasting/Demographics/Estimates/e-5/> (accessed December 1, 2019).



According to correspondence with the OCPL, dated December 26, 2019, the State American Library Association or the County of Orange no longer sets quantitative standards for public library buildings and the library demand standard of 0.2 sf of library space per capita is obsolete with the advent of electronic access to library services.¹ According to the OCPL, these standards no longer exist as libraries in Orange County, are usually built by the City, and administered by the County to meet the needs of the specific community. According to the OCPL, the Cypress library is at full capacity.²

It should also be noted that, according to the Public Services and Facilities Element of the Orange County General Plan, the 0.2 sf of library space per capita standard has been accepted by the Orange County Board of Supervisors as a planning guide for the purpose of projecting the number and location of new libraries needed.

4.13.2.5 Public Schools

The provision of education and school facilities in the City is the responsibility of the Cypress School District (CSD) which served the City's kindergarten through sixth-grade students and Anaheim Union High School District (AUHSD), which serves the City's junior high and high school districts (grades 7 through 12).

The CSD currently operates six elementary schools; five are located within Cypress and one is in La Palma. The CSD's 2018–2019 enrollment was 3,923.³ In addition, all of the CSD's schools offer on-site privately owned and operated childcare and preschool services.

The AUHSD encompasses 46 square miles and has schools in Anaheim, Cypress, Buena Park, La Palma, and Stanton. According to correspondence with the AUHSD on December 20, 2019, AUHSD is composed of 8 junior high, 8 high schools, and the Oxford Academy Hope School, and Gilbert High School.⁴ AUHSD's enrollment totaled 30,292 students in the 2018–2019 school year.⁵

The project site is within the attendance boundaries of the following schools: Frank Vessels Elementary (0.7 mile northeast of the site), Lexington Junior High (1.5 mile northwest of the site), and Cypress High School (1.2 mile northeast of the site). According to the AUHSD, both the Lexington Junior High School and Cypress High School are operating beyond their existing capacities.⁶ Planned improvements for Lexington Junior High School and Cypress High School include improvements to existing infrastructure and services but do not include the new construction of classrooms.⁷

¹ OCPL. 2019b. Response to Library Services Questionnaire. Received December 26, 2019.

² Ibid.

³ California Department of Education. DataQuest. Enrollment Data 2018–2019. Website: <https://dq.cde.ca.gov/dataquest/> (accessed December 1, 2019).

⁴ AUHSD. 2019. Response to School Services Questionnaire. Received December 20, 2019.

⁵ California Department of Education. DataQuest. Enrollment Data 2018–2019. Website: <https://dq.cde.ca.gov/dataquest/> (accessed December 1, 2019).

⁶ AUHSD. 2019. Response to School Services Questionnaire. Received December 20, 2019.

⁷ AUHSD. 2014. *Facilities Master Plan*. Website: <https://auhdsblueprint.auhsd.us/overview.aspx> (accessed December 30, 2019)



4.13.3 Regulatory Setting

4.13.3.1 Federal Regulations

There are no federal policies related to public services applicable to the proposed project.

4.13.3.2 State Regulations

Assembly Bills 2926, 1600, and 2751. To assist in providing facilities to serve students generated from new development projects, the State enacted Assembly Bill (AB) 2926 in 1986, which allows school districts to collect impact fees from developers of new residential, commercial, and industrial developments. Development impact fees are also referenced in the 1987 Leroy Greene Lease-Purchase Act, which requires school districts to contribute a matching share of the costs for the construction, modernization, or reconstruction of school facilities. Subsequent legislation has modified the fee structure and general guidelines. In 1987, the provisions of AB 2926 have been expanded and revised by AB 1600, which limits the ability of a school district to levy School Fees unless (i) there is a need for the School Fee revenues generated, and (ii) there is a nexus or relationship between the need for School Fee revenues and the type of development project on which the School Fee is imposed. (The requirements of AB 1600 were clarified with the passage in 2006 of AB 2751, which codifies the findings of *Shapell Industries vs. Milpitas Unified School District*.)

Senate Bill 50 and California Education Code Section 17620. Senate Bill 50 and California Education Code Section 17620. Senate Bill (SB) 50, the Leroy F. Greene School Facilities Act of 1998, was signed into law on August 27, 1998. It is a program for funding school facilities largely based on matching funds. The approval of Proposition 1A authorized funds for SB 50 in the amount of \$9.2 billion, including grants for construction of new schools and modernization of existing schools. The new construction grant provides funding on a 50/50 State and local match basis. The modernization grant provides funding on a 60/40 State and local match basis. Districts that are unable to provide some or all of the local match requirements and are able to meet financial hardship provisions may be eligible for additional State funding.¹ SB 50 (codified as California Education Code Section 17620) allows school districts to levy a fee, charge, dedication, or other requirement against any development project within its boundaries for the purpose of funding the construction or reconstruction of school facilities. The maximum fee amount that school districts can assess is limited by statutes provided in California Government Code Section 65995. According to the AUHSD, the current Development Impact fees for projects within the AUHSD's jurisdictional boundaries are \$3.79 per square foot of enclosed residential floor space and \$0.61 per square foot of enclosed commercial/industrial floor space; however, these fees are reviewed and adjusted from time to time.² The fees are collected by the AUHSD and shared equally with the CSD.

The payment of these fees by a developer serves to mitigate all potential impacts on school facilities that may result from implementation of a project to levels that are less than significant (see California Government Code Section 65996). Stated another way, the provisions of SB 50 provide full and complete mitigation of school facilities impacts, notwithstanding any contrary provisions in the

¹ State of California. 2007. State Allocation Board. *Office of Public School Construction, School Facility Program Handbook*. April.

² AUHSD. 2019. Response to School Services Questionnaire. Received December 20, 2019.



California Environmental Quality Act (CEQA) or other State or local laws. The California Department of Education permits local school districts to increase facility fees subject to Department of Education review and with approval of a nexus study from the school District that demonstrates that costs incurred by the school District for the provision of school facilities and services are higher than Level 1 funding provides. In such an instance, a nexus must be demonstrated in the study between the increase proposed by the local school District and the actual cost of provision of school facilities and services.

California Fire Code. The California Fire Code (CFC) includes regulations for emergency planning, fire service features, fire protection systems, hazardous materials, fire flow requirements, and fire hydrant locations and distribution. Several fire safety requirements include: installation of sprinklers in all high-rise buildings; the establishment of fire resistance standards for fire doors, building materials, and particular types of construction; and the clearance of debris and vegetation within a prescribed distance from occupied structures in wildlife hazard areas.

Office of Emergency Services. The State of California passed legislation authorizing the Office of Emergency Services to prepare a Standard Emergency Management System (SEMS) program, which sets forth measures by which a jurisdiction should handle emergency disasters. Non-compliance with SEMS could result in the State withholding disaster relief from the non-complying jurisdiction in the event of an emergency disaster.

4.13.3.3 Regional Regulations

There are no regional policies or regulations related to public services applicable to the proposed project.

4.13.3.4 Local Regulations

City of Cypress Municipal Code. The Cypress Municipal Code includes the following requirement that would apply to the proposed project related to the provision of public services:

- **Section 5-3 (California Fire Code, adoption, amendments),** adopts the 2019 CFC, with some amendments and modifications. Generally, the intent of the CFC is to prescribe regulations for the safeguarding of life and property from the hazard of fire and explosion.

4.13.4 Thresholds of Significance

The thresholds for public services impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to public services if it would:

Threshold 4.13.1(i): Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for fire protection?



- Threshold 4.13.1(ii):** Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for police protection?
- Threshold 4.13.1(iii):** Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for schools?
- Threshold 4.13.1(iv):** Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for parks?
- Threshold 4.13.1(v):** Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for other public facilities?

4.13.5 Project Impacts

- Threshold 4.13.1(i):** Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for *fire protection*?

4.13.5.1 Construction

Less Than Significant Impact. The proposed project would incrementally increase demand for fire services. The proposed project would not result in construction activities that would substantially change the existing fire protection needs in the area. There would be minimal fire protection needs during the temporary construction activities. Furthermore, short-term construction activities would be limited to the project site and would not significantly impact the ability of emergency response vehicles traveling through streets adjacent to the project site. Therefore, construction of the proposed project would result in less than significant impacts related to the provision of fire services.



In addition, the proposed project would be required to comply with all Occupational Safety and Health Administration (OSHA) requirements regarding site safety during construction. All construction managers and personnel would be trained in emergency response and fire safety, and on-site fire suppression equipment specific to construction activities would be maintained.

As discussed previously, OCFA Fire Station No. 17, which is approximately 0.4 mile from the project site was rebuilt and expanded to accommodate existing and planned future needs in the service area in 2012. Therefore, construction activities associated with the proposed project would not result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, or the need for new or physically altered facilities, the construction of which could cause significant environmental impacts. Therefore, the proposed project's potential impact on fire protection services with respect to construction activities would be less than significant.

4.13.5.2 Operation

Less Than Significant with Mitigation Incorporated. The proposed project would incrementally increase demand for fire protection and emergency service calls. The proposed project would adhere to the development standards described in the City's Municipal Code related to public safety. The proposed project would also be designed to comply with all OCFA requirements, including providing adequate fire flow/structure protection to the project site and providing adequate access for emergency vehicles. Written correspondence with Tamera Rivers, a Management Analyst at OCFA indicated it is estimated that the structures proposed would require a fire flow of approximately 3,000-4,000 gallons per minute (gpm) for 3 hours.¹ Additionally, the proposed project would comply with current editions of the California Building Code, California Fire Code, and related codes.

As stated in Section 4.12, Population and Housing, the proposed project would not induce substantial population growth in the City and therefore would be able to be served by Fire Station No. 17. The proposed project would be designed to comply with all OCFA requirements, including providing adequate fire flow/structure protection to the project site and providing adequate access for emergency vehicles. Written correspondence with the OCFA indicated that all OCFA uses a fair share approach to mitigate fire service response impacts and facility/equipment needs. To address any potential impacts to fire services, Mitigation Measure PS-1, which requires the applicant/developer to enter into a Secured Fire Protection Agreement prior to the issuance of any building permits, would be implemented. The Secured Fire Protection Agreement with the OCFA would ensure adequate service to the project site. The OCFA would review and comment on the site plan prior to project approval. As part of the review, the OCFA would impose standard conditions of approval, which would ensure all impacts regarding fire protection would be less than significant. Therefore, the proposed project would not require the construction of new fire protection facilities or the upgrade of existing facilities, which could cause significant environmental impacts, in order to maintain acceptable service ratio, response times, or other performance objectives for fire protection. Impacts would be less than significant with the implementation of Mitigation Measure PS-1.

¹ OCFA. 2019e. Response to Fire Service Questionnaire. Received December 9, 2019.



Threshold 4.13.1(ii): Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for *police protection*?

4.13.5.3 Construction

Less Than Significant Impact. Short-term construction activities associated with the proposed project would not substantially change the existing police protection needs in the area. There would be minimal police protection needs beyond the existing conditions during construction activities. Therefore, construction of the proposed project would result in less than significant impacts related to the provision of police services; no mitigation is required.

4.13.5.4 Operation

Less Than Significant Impact. The population and housing growth anticipated as a result of the proposed project would incrementally increase demand for police protection and emergency service calls. Although there may be an incremental increase in calls for service related to new residents, the related population growth and anticipated commercial/retail activity would not be considered substantial. As stated in Section 4.12, Population and Housing, the proposed project would not induce substantial population growth. Although the proposed project may incrementally contribute to the need for one additional police officer to meet future demand, the addition of one new police officer would not necessitate the expansion of the City's existing police facilities because the new police officer would be accommodated in existing facilities. Therefore, the proposed project is expected to be adequately served by existing police facilities. Additionally, the proposed hotel, apartment building, movie theater, and retail buildings are anticipated to hire private security, enhancing on-site surveillance and potentially reducing the demand for police services to the project site. Additionally, the CPD would review the site plan during the project approval phase and would impose standard conditions of approval. Therefore, the proposed project would not require the construction of new police protection facilities or the upgrade of existing facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objective for police protection. Potential impacts related to the provision services for operation of the proposed project would be less than significant, and no mitigation is required.

Threshold 4.13.1(iii): Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for *schools*?



Less Than Significant Impact. The California Office of Public School Construction has published general student yield factors for elementary, secondary (middle/high school), and unified school districts in California (May 2009). These student generation rates were used to estimate the number of elementary and secondary school students that could be generated as a result of project implementation. Based on these generation factors, it is estimated that the proposed project's 251 residential units could generate approximately 126 elementary school students and 50 middle/high school students (refer to Table 4.13.A, Projected School Enrollment).

Table 4.13.A: Projected School Enrollment

Grade Levels	Student Generation Factor	Projected Enrollment
Elementary School	0.5 student/unit	126 students
Middle/High School	0.2 student/unit	50 students
Total	--	176 students

Source: State of California, Office of Public School Construction. 2019. School Facility Program Handbook. January. Website: https://www.dgs.ca.gov/-/media/Divisions/OPSC/Services/Guides-and-Resources/SFP_Hdbk_ADA.ashx?la=en&hash=14D0F03EABD3AF437F3F4E2FDE1A602AFDFEE6C2 (accessed December 31, 2019).

Note: The projected enrollment is based on 251 residential units.

The increase in students projected as a result of project implementation would incrementally increase the demand for school facilities. Pursuant to California Education Code Section 17620(a)(1), the governing board of any school district is authorized to levy a fee, charge, dedication, or other requirement against any construction within the boundaries of the district for the purpose of funding the construction or reconstruction of school facilities. The Applicant/Developer would be required to pay such fees to reduce any impacts of new residential development on school services as provided in Section 65995 of the California Government Code (refer to Regulatory Compliance Measure PS-1 below). The fees are collected by the AUHSD and shared equally with the CSD.

Pursuant to the provisions of Government Code Section 65996, a project's impact on school facilities is fully mitigated through payment of the requisite school facility development fees current at the time a building permit is issued. According to the AUHSD, the current Development Impact Fees for projects within the AUHSD's jurisdictional boundaries were \$3.79 per square foot of enclosed residential floor space and \$0.61 per square foot of enclosed commercial/industrial floor space; however, these fees are reviewed and adjusted from time to time.¹ Therefore, with payment of the required fees, as outlined in Regulatory Compliance Measure PS-1, potential impacts to school services and facilities associated with implementation of the proposed project would be less than significant. No mitigation is required.

Threshold 4.13.1(iv): **Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for parks?**

¹ AUHSD. 2019. Response to School Services Questionnaire. Received December 20, 2019.



Less Than Significant Impact. A detailed discussion of the proposed project's impacts to parks and recreational facilities is provided in Section 4.14, Recreation. As discussed in Section 4.14, the incremental increase in demand for park facilities created by the project's proposed 251 residential units would result in limited use of existing recreation facilities in the project vicinity. However, this increased demand would be offset by the payment of park fees required by Regulatory Compliance Measure REC-1. Additionally, on-site amenities included in the proposed project include: fitness area, open air courtyard, club room, and a dog park, which would be available to residents and their guests. The inclusion of these recreational facilities would offset some of the demand for parks and recreational facilities associated with the new residents. Therefore, the proposed project would not result in additional physical impacts associated with the provision of new or physically altered park facilities. Impacts to parks and recreation facilities would be less than significant, and no mitigation is required.

Threshold 4.13.1(v): **Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for other public facilities?**

4.13.5.5 Construction

Less Than Significant Impact. Short-term construction activities would not have any impact on the existing OCPL system because there are no nearby libraries that could be impacted by construction activities and construction activities would not generate demand for library services. It is unlikely that construction workers would increase the demand for library services during construction of the proposed project as most workers would commute directly to and from the project site for the sole purpose of working on the proposed project. Therefore, no new libraries would be required to be developed nor would an existing library need to be expanded to provide adequate public library services during proposed project construction. Therefore, the proposed project's potential impact on public libraries during construction would be less than significant. No mitigation is required.

4.13.5.6 Operation

Less Than Significant Impact. Demand for library services is typically determined based on the size of the resident population. As stated in Section 4.12, Population and Housing, the proposed project would result in 758 new residents, which is not substantial. As of 2015, the Cypress Branch Library consisted of a 15,000 sf facility with approximately 88,000 books, CDs, and videos.¹ According to the County's service standards of 0.2 sf of library space per capita and 1.5 books per capita, the Cypress Branch Library has the capacity to accommodate a population of 75,000 and enough books to serve a population of 58,667. The City currently exceeds the County's standards for size and number of books since the City's most current population estimate is 49,833.² Accordingly, the Cypress Branch

¹ City of Cypress. 2015. *Barton Place Final Environmental Impact Report*. October.

² California Department of Finance. E-5 Population and Housing Estimates for Cities Counties, and the State 2011–2019 with 2010 Census Benchmark. Website: <http://dof.ca.gov/Forecasting/Demographics/Estimates/e-5/> (accessed December 18, 2019).



Library has sufficient capacity to accommodate the additional population growth associated with the proposed project.

As noted above, the OCPL does not use a library demand ratio. According to the OCPL, the Cypress Library is at full capacity and consideration should be given to implement a development fee to mitigate the impact on Cypress Library and its services to the facility. However, implementation of the proposed project would generate additional funding for the City and County through property tax revenue and sales tax revenue the proposed project would generate. These funds could be used for the development of new or expanded library facilities or new library equipment if required. The allocation of additional tax revenues would be at the discretion of City policymakers based on City needs.

For the reasons discussed above, the proposed project would not result in additional physical impacts associated with the provision of new or physically altered governmental facilities, the construction of which could cause significant environmental impacts in order to maintain acceptable service ratios, response times, or other performance measures. The proposed project's impacts would be less than significant; no mitigation is required.

4.13.6 Level of Significance Prior to Mitigation

Impacts related to police services, schools, parks, and libraries would be less than significant prior to mitigation. The proposed project would result in potentially significant impacts to fire protection services, and mitigation is required.

4.13.7 Regulatory Compliance Measures and Mitigation Measures

4.13.7.1 Regulatory Compliance Measures

The proposed project would comply with the following standards, the implementation of which is intended to reduce impacts related to public services.

Regulatory Compliance Measure REC-1

Dedication of Parkland and/or Payment of Park Fees.

Prior to issuance of any building permits, the Applicant/Developer shall provide proof of compliance with the applicable provisions of Chapter 25 (Subdivisions), Article 6, Park and Recreational Facilities, of the City of Cypress Municipal Code to the Director of the City of Cypress Community Development Department, or designee.

Regulatory Compliance Measure PS-1

Payment of School Fees. Prior to issuance of any building permits, the Applicant/Developer shall provide proof to the Director of the City of Cypress Community Development Department, or designee, that payment of school fees to the Anaheim Union High School District has been made in compliance with Section 65995 of the California Government Code.



4.13.7.2 Mitigation Measures

Mitigation Measure PS-1

Secured Fire Protection Agreement. Prior to the issuance of any building permits, the Applicant/Developer shall enter into a Secured Fire Protection Agreement with the Orange County Fire Authority (OCFA). This Agreement shall specify the Applicant/Developer's pro-rata fair share funding of capital improvements necessary to establish adequate fire protection facilities and equipment, and/or personnel. Said agreement shall be reached as early as possible in the planning process, preferably for each phase or land use sector of the project, rather than on a parcel-by-parcel basis. The obligation must be satisfied prior to the issuance of the first building permit.

4.13.8 Level of Significance after Mitigation

With the implementation of Mitigation Measure PS-1, potentially significant impacts would be reduced below a level of significance.

4.13.9 Cumulative Impacts

As defined in the *State CEQA Guidelines*, cumulative impacts are the incremental effects of an individual project when viewed in connection with the effects of past, current, and probable future projects within the cumulative impact area for public services. The project site is a vacant parking lot located in an urban area with existing services provided by public service providers in the vicinity. The cumulative area for public services is listed below for each individual public service provider.

4.13.9.1 Fire Protection

The geographic area for cumulative analysis of fire protection services is defined as the service territory of Fire Station No. 17. As stated above, Fire Station No. 17 was rebuilt and expanded to accommodate existing and planned future needs in its service area. Although the proposed project would increase calls for service the increase in calls for service is not anticipated to result in an excessive increase in calls for service. Therefore, the proposed project would not have a cumulatively significant impact on the provision of fire services.

Of the 17 related projects, 4 would potentially be served by Fire Station No. 17. Operation of the related project is anticipated to increase the overall demand for fire protection services provided by Fire Station No. 17. As discussed in Section 4.12, Population and Housing, population growth generated by the proposed project in conjunction with related projects would not result in substantial unplanned population growth. Thus, the proposed project and the related project's population increase would be accommodated as part of OCFA's long-term growth planning for fire and other public facilities. Additional demands for fire protection services would be funded by existing funding sources (i.e., property tax and government funding), to which the proposed project and related projects would contribute. Additionally, to address the increase in cumulative regional demand for fire and emergency medical services. The OCFA requires all developers to enter into a



secured fire protection agreement with OCFA to ensure the availability of adequate fire protection services. The agreements specify a developer's pro-rata fair-share funding for capital improvements necessary to establish and maintain adequate fire protection facilities, equipment, and personnel. Therefore, the proposed project's contribution to fire protection impacts would not be cumulatively considerable, and no mitigation is required.

4.13.9.2 Police Protection

The geographic area for cumulative analysis of police protection services is defined as the service area for the Cypress Police Department. Although the proposed project would result in an incremental increase in calls for service, it would not result in the need for additional or physically altered police facilities.

Of the 17 related projects, 4 are located within the City of Cypress. As discussed previously population growth generated by the proposed project in conjunction with related projects would not result in substantial unplanned population growth. As such, the proposed project and the related project's demand for police services would be accommodated by the City and the OCSD's long-term growth planning for police protection services and facilities. Additionally, additional demands for OCSD services would be funded by existing funding sources (i.e., property taxes and government funding), to which the proposed project and related projects would contribute. Therefore, the proposed project's contribution to police protection impacts would not be cumulatively considerable, and no mitigation is required.

4.13.9.3 Schools

The geographic area for cumulative analysis of school services includes the school districts that serve the proposed project (CSD and AUHSD). As described above, the proposed project would not result in significant impacts to school facilities. However, a cumulative increase in the demand for school services is anticipated to take place with the development of future residential projects, the proposed project itself, and more specifically, the future household growth within the school boundaries currently servicing the project site. Of the 17 related projects listed in Table 4.A, Summary of Related Projects, in Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures, only three contain residential uses and are within the boundaries of the CSD and the AUHSD. Two of the three developments, Barton Place Mixed-Use and SRM Cypress (Westmont) would not result in the generation of students because the residential uses included in these developments consist of senior housing and assisted living facilities, which would not house any students. The Bonanni Development would generate approximately 34 elementary school students and 14 middle/high school students.

As discussed above, the proposed project would generate an increase of 126 elementary school students and 50 middle/high school students. When added to the students generated by the Bonanni Development, the cumulative student generation would include 160 elementary school students and 64 middle/high school student for a total of 224 students. As described above, all projects are required to pay full payment of requisite development fees pursuant to California Government Code Section 65995, as described in Regulatory Compliance Measure PS-1. Because the proposed project and all future related projects would be required to pay school fees as required by Regulatory Compliance Measure PS-1, cumulative impacts that the proposed project may have on



school services would be less than significant. Therefore, the proposed project's contribution to school impacts would not be cumulatively considerable, and no mitigation is required.

4.13.9.4 Parks

Section 4.14, Recreation, of this EIR, contains a detailed discussion of the proposed project's potential impacts on parks and recreational facilities. As discussed therein, the proposed project and the applicable related projects would not result in a significant cumulative impact to park and recreational facilities and the incremental contribution of the proposed project to a potentially significant impact would not be cumulatively considerable.

4.13.9.5 Public Libraries

The geographic area for the assessment of cumulative impacts pertaining to library services is the City of Cypress. Of the 17 related projects, the three projects involving residential uses would introduce new residents to the library service area, potentially increasing demand for library services. Nonresidential projects are viewed as having relatively limited impacts attributable to occasional and incidental use of library facilities for generalized research purposes. As discussed in Section 4.12, Population and Housing, if the proposed project and all related residential units in the City were constructed, the cumulative population increase would be 1,552 residents. According to the State of California Department of Finance population estimates, the City's population in January 2019 was 49,833.¹ Therefore, the cumulative population increase would result in a population of 51,385 residents in the City. As discussed above, the OCPL adopted service standards of 0.2 sf of library space per capita and 1.5 books per capita were used to evaluate the potential impacts of the proposed project. Based on this service standard, the Cypress Branch Library has the capacity to accommodate a population of 75,000 and enough books to serve a population of 58,667. Therefore, the Cypress Branch Library has sufficient capacity to accommodate anticipated demand from future projects. Therefore, the proposed project's contribution to library impacts would not be cumulatively considerable.

¹ California Department of Finance. E-5 Population and Housing Estimates for Cities Counties, and the State 2011–2019 with 2010 Census Benchmark. Website: <http://dof.ca.gov/Forecasting/Demographics/Estimates/e-5/> (accessed December 18, 2019).



4.14 RECREATION

This section describes the parks and other recreational facilities near the project site and evaluates the potential impacts of the Cypress City Center project (proposed project) on those facilities. This section also discusses the existing setting of recreational facilities within and near the City of Cypress (City) and sets forth the relevant regulatory requirements that apply to the analysis of the proposed project's impact on recreational facilities. This section is based, in part, on information provided in the Conservation/Open Space/Recreation Element of the City's General Plan and applicable provisions of the City's Municipal Code.

4.14.1 Methodology

Impacts to recreational facilities were assessed based on the potential for the proposed project to generate increased demand on recreational facilities that could result in deterioration of, or contribute toward substantial accelerated deterioration of, those facilities or require the construction of new facilities or expansion of existing facilities that could have an adverse physical effect on the environment. For the purposes of this analysis, "recreational facilities" are defined as parks and designated public areas used for active or passive recreation. The Conservation/Open Space/Recreation Element of the City's General Plan states that recreational resources include parks, schools, community facilities, and privately owned recreational facilities. The City's Municipal Code and the Conservation/Open Space/Recreation Element contain requirements for the dedication of land, or the payment of parks fees, or both, for recreational purposes in connection with residential development projects, based on a standard of 3.0 acres of land per 1,000 residents for park and recreational purposes, and an additional 1.5 acres of land per 1,000 residents for such purposes that are made available at K-12 schools through a cooperative arrangement between the City and local school districts and local park and recreation districts. This results in a total of 4.5 acres of land per 1,000 residents.

4.14.2 Existing Environmental Setting

4.14.2.1 Existing Project Site

The approximately 13-acre site is characterized by a paved parking lot, with existing light poles and various electrical utility boxed and lines. There are no existing public parks or other public recreation uses adjacent to the project site.

4.14.2.2 Existing Recreational Facilities within the City

There are currently a total of 20 developed public parks within the City, which range in size from the approximately 0.17-acre Laurel Park to the 22-acre Oak Knoll Park.¹ According to the Conservation/Open Space/Recreation Element of the City's General Plan (2001), the City currently has a total supply of approximately 82 acres of park and recreational facilities.² Subsequently, the City added 2.9 acres of park space at the former Mackay School site, which increased its park space to

¹ City of Cypress. 2019b. Facility and Park Locations. Website: <https://www.cypressca.org/government/departments/recreation-community-services/facility-park-locations> (accessed December 31, 2019).

² City of Cypress. 2001. General Plan Conservation/Open Space/Recreation Element.



84.9 acres.¹ The City recently approved plans for a new approximately 9-acre sports park at the southeastern corner of Lexington Drive and Cerritos Avenue, with an expected opening date of 2021.²

The City classifies parks as community, neighborhood, or mini-facilities based on size. In addition to the City's parks, Cypress residents enjoy access to recreational facilities at 11 K-12 schools, which add approximately 100 additional acres to the City's recreational facilities,³ and 9 acres of open space and recreational facilities at Cypress Community College. Fees are charged by Cypress Community College for use of its facilities other than its track and tennis courts.

4.14.2.3 Community Parks

Arnold Cypress Park (14.5 acres) and Oak Knoll Park (22 acres) are the two major community parks located in the City.⁴ Community parks serve neighborhoods and offer recreational opportunities for large groups. These parks are generally over 10 acres in size and include a variety of facilities, such as active recreational facilities such as athletic fields and group picnic areas. In addition, these large parks often include community centers.

4.14.2.4 Neighborhood Parks

Neighborhood parks are smaller in size than community parks and typically range in size from 3 to 5 acres. Within the City, the 15 neighborhood parks encompass approximately 48 acres. Neighborhood parks are often located adjacent to elementary schools and normally include tot lots, picnic facilities, and a multi-use court.

4.14.2.5 Mini-Parks

Mini-parks are less than 1 acre in size and are usually located near schools or residential developments. The City's three mini-parks serve as playgrounds for children or as a place for people to relax in an urban environment. There are 1.26 acres of mini-parks within the City.⁵

As shown in Table 4.14.A, five existing parks and recreational facilities in Cypress are within 1 mile of the project site.

The nearest community park is Oak Knoll Park, which is 1.1 mile northeast of the project site. The nearest neighborhood park is Cedar Glen Park (0.6 mile northwest); however, Darrell Essex Park is 0.8 mile north of the project site. There are two mini-parks within 1 mile of the project site: Damron Park (0.7 mile northeast) and Laurel Park (0.7 mile northeast).

¹ City of Cypress 2019b. Facility & Park Locations: Mackay Park Webpage. Website: <https://www.cypressca.org/Home/Components/FacilityDirectory/FacilityDirectory/66/240> (accessed December 21, 2019)

² City of Cypress. 2019a. City Council Meeting Minutes. October 28, 2019.

³ City of Cypress. 2015. *Barton Place Final Environmental Impact Report*. October.

⁴ City of Cypress. 2001. General Plan Conservation/Open Space/Recreation Element.

⁵ Ibid.



Table 4.14.A: Parks and Recreational Facilities in the Vicinity of the Project Site

Name and Address	Distance from Project Site (miles)	Type	Size (acres)	Amenities
Darrell Essex Park 5131 Ball Road	0.8	Neighborhood	2.5	Children's playground equipment, barbeques, picnic shelters, and drinking fountains
Damron Park 5400 Myra Avenue	0.7	Mini	0.5	Children's playground equipment
Laurel Park 5902 Cathy Avenue	0.7	Mini	0.2	Children's playground equipment
Cedar Glen Park 10201 Moody Street	0.6	Neighborhood	2.5	Children's playground equipment, basketball court, barbeques, picnic shelters, and drinking fountains
Oak Knoll Park 9600 Graham Street	1.1	Community	22	Baseball field, basketball court, barbeques, exercise course, on-site parking, picnic facilities, playground equipment, restroom, softball field, volleyball court

Source: City of Cypress, Facility and Park Locations (2019b). Website: <https://www.cypressca.org/play/facility-park-locations> (accessed December 31, 2019).

4.14.2.6 Regional Parks

Currently, there are no regional parks within the City; however, seven regional park facilities are located in surrounding communities:

- The City of Long Beach operates El Dorado Regional Park approximately 2.3 miles west of the project site. El Dorado Regional Park incorporates approximately 450 total acres. Recreational amenities within the park include an archery range, barbeque and picnic areas, 5 miles of bike paths, a campground, a 100-acre nature center, two stocked fishing lakes, a physical fitness course, and playgrounds for children.
- The County of Orange (County) operates Ralph B. Clark Regional Park, which is located approximately 7 miles northeast of the project site. Ralph B. Clark Regional Park incorporates approximately 104 total acres. Recreational amenities within the park include picnic areas, hiking and biking trails, playgrounds for children, sports fields, baseball and softball diamonds, volleyball courts, tennis courts, an amphitheater, and a lake.
- Heartwell Park is approximately 4.7 miles northwest of the project site, in the City of Long Beach. The park incorporates approximately 123 total acres. Recreational facilities within the park include a stocked fishing pond, bike paths, a physical fitness course, picnic areas, baseball diamonds, athletic fields, tennis courts, basketball courts, and volleyball courts.
- Cerritos Regional Park is approximately 3 miles northwest of the project site, in the City of Cerritos. The park incorporates approximately 84 total acres. Recreational amenities within the park include a swimming pool, a stocked fishing pond, baseball diamonds, a gymnasium, a multipurpose room, and picnic areas.



- Rynerson Park is approximately 3.6 miles northwest of the project site, in the City of Lakewood. The park incorporates approximately 40 total acres. Recreational facilities within the park include bike paths, baseball diamonds, a wildflower meadow, picnic acres, a physical fitness circuit, a 1.5-mile fitness trail, and an amphitheater.
- El Rancho Verde Park and Bicycle Path is approximately 2.9 miles north of the project site, in the Cities of La Palma and Buena Park. The park incorporates approximately 5.25 total acres. Recreational facilities within the park include a botanical garden, exercise stations, playgrounds for children, and a 12-mile bike path.
- The Bolsa Chica Wetlands are approximately 6.4 miles south of the project site, in the City of Huntington Beach. The wetlands are an approximately 1,400-acre nature reserve. Recreational amenities surrounding the wetlands include walking trails, guided tours, educational programs, and volunteer programs.

4.14.2.7 Schools

City residents also enjoy access to open space and recreational facilities at 11 K-12 schools, contributing approximately 119 acres to the City's open space and recreation resources.¹ School sites are available for public recreational use after school hours and on weekends.

In addition to these K-12 schools, Cypress Community College contains 93 acres of open space (inclusive of parking) and includes large playing fields, a running track, tennis courts, a swimming pool, and handball courts. These facilities are available for public use during specified hours by reservation. Fees are charged for use of the Cypress Community College facilities with the exception of the track and tennis courts.

4.14.2.8 Community Facilities

The City has a number of community facilities that host many of its recreation and cultural programs. These facilities include the Cypress Community Center, the Cypress Civic Center and the Cypress Senior Center. These facilities provide a multitude of uses to help meet the recreational needs of the City's residents.

4.14.2.9 Other Public Facilities

A portion of one public golf course, the Navy Golf Course, is located within the City of Cypress 0.5 miles southeast of the project site. This 220-acre, 27-hole golf complex is owned by the United States Department of the Navy. Additionally, four other public golf courses are located within five miles of the proposed project:

- The El Dorado Park Golf Course is approximately 2.7 miles west of the project site, in the City of Long Beach. This golf course includes an 18-hole golf course, occupying approximately 275 total acres. The El Dorado Park Golf Course is open to the public and includes an event center.

¹ City of Cypress. 2001. General Plan Conservation/Open Space/Recreation Element.



- The Heartwell Golf Course is approximately 3.5 miles northwest of the project site, in the City of Long Beach. This golf course includes an 18-hole golf course, occupying approximately 37 total acres. The Heartwell Golf Course is open to the public and includes a restaurant.
- The Recreation Park Golf Course is approximately 4.8 miles southwest of the project site, in the City of Long Beach. This golf course includes an 18-hole golf course, occupying approximately 170 total acres. The Recreation Park Golf Course is open to the public and includes a clubhouse, banquet facility, and garden gazebo.
- The Dad Miller Golf Course is approximately 4.5 miles northeast of the project site, in the City of Anaheim. This golf course includes an 18-hole golf course, occupying approximately 60 total acres. The Dad Miller Golf Course is open to the public and includes a clubhouse and a banquet hall.

4.14.2.10 Private Recreation Facilities

Private athletic clubs in the City also offer recreational facilities, including the approximately 37,500-square-foot (sf) 24 Hour Fitness facility adjacent to the western boundaries of the project site. The majority of these facilities, although privately owned, are open to the public subject to a user fee. These private recreational amenities within the City also help meet residents' recreation needs by providing swimming, racquet and court sports, and exercise classes.

Additionally, many of the residential developments and commercial/industrial open space facilities within the City feature recreational amenities, including clubhouses, pools, tennis courts, and other related recreational facilities. Although they are not included in the City's parkland inventory, these facilities complement public recreational amenities.

4.14.3 Regulatory Setting

4.14.3.1 Federal Regulations

There are no federal regulations applicable to the proposed project.

4.14.3.2 State Regulations

Quimby Act of 1975. The State Quimby Act (California Government Code § 66477) allows the legislative body of a city or county to require by ordinance the dedication of land, the payment of an in-lieu park fee, or a combination thereof, for the approval for a final tract or parcel map. In cases where such dedication or park fee is not obtained through a map, they may be imposed when building permits are issued. The following conditions must be met to comply with the Quimby Act:

- The city or county ordinance must include definitive standards for determining the proportion of a subdivision to be dedicated and the amount of any fee to be paid in lieu thereof.
- The legislative body must adopt a general plan containing a recreation element, and any proposed park or recreational facility must be consistent with the principles and standards established in the element.



4.14.3.3 Regional Regulations

There are no regional regulations applicable to the proposed project.

4.14.3.4 Local Regulations

City of Cypress Municipal Code. The City of Cypress Municipal Code Chapter 25, Article 6, Section 25-41, Provision of Park and Recreational Facilities, states that “every subdivider who subdivides land shall dedicate a portion of such land, pay a fee, or do both as set forth in this article for the purpose of providing park and recreational facilities, including recreational community gardening facilities, to help serve the future residents of such subdivision.”

Accordingly, Section 25-43 of the Municipal Code establishes a standard of 3.0 acres of land per 1,000 residents for park and recreational purposes, and an additional 1.5 acres of land per 1,000 residents for such purposes that are made available at K-12 schools. This code standard is also consistent with Conservation/Open Space/Recreation Element Policy COSR-6.1, as discussed below.

City of Cypress Conservation/Open Space/Recreation Element. The Conservation/Open Space/Recreation Element of the City’s General Plan describes existing park and recreational facilities within the City, compares the existing acreage of facilities to the standard set forth in the City’s Municipal Code (described above) and identifies goals and policies for the provision of parks and recreational facilities.

The following policy in the Conservation/Open Space/Recreation Element applies to the proposed project:

COSR-6.1 Continue to require new developments to provide recreational opportunities for their residents in accordance with the City’s park standard, three acres of parkland per 1,000 residents.

4.14.4 Thresholds of Significance

The thresholds for recreation impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City’s *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to recreation if it would:

Threshold 4.14.1: Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?

Threshold 4.14.2: Include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?



4.14.5 Project Impacts

Threshold 4.14.1: Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?

Less Than Significant Impact. As described in Section 4.12, Population and Housing, the proposed project includes the construction of a 251-unit apartment structure that would add 758 new residents. As described previously, there are four parks and recreational facilities in Cypress that are within 1 mile of the project site, as shown in Table 4.14.A, above. Based on proximity, the parks and recreation facilities listed in Table 4.14.A would serve the project site; however, all parks in the City could be affected, because residents can use any park or recreation facility anywhere in Cypress.

As discussed above, Section 25-43 of the City's Municipal Code establishes a standard of 3.0 acres of land per 1,000 residents for park and recreational purposes, and an additional 1.5 acres of land per 1,000 residents for such purposes that are made available at K–12 schools through a cooperative arrangement between the City and local school districts and local park and recreation districts. This results in a total of 4.5 acres of land per 1,000 residents. The proposed project would comply with the applicable provisions in Chapter 25, Article 6, Park and Recreational Facilities, of the City's Municipal Code (refer to Regulatory Compliance Measure REC-1), which require the payment of an in-lieu park fee, the dedication of land for park and recreational purposes, or both, based on a standard of 3.0 acres of land for park and recreational purposes for each 1,000 residents. In addition, at the discretion of the City Council, a percentage of the required in-lieu fees may be credited based on the amount of the private open space provided within the development (Municipal Code Section 25-47, Credit for Private Open Space). If approved, the credit would be no less than 1 percent and no greater than 50 percent of the required in-lieu fee.

As discussed previously the City has a total supply of approximately 84.9 acres of park and recreational facilities. Based on the City's 2019-estimated population of 49,833 residents,¹ and the standard of 3.0 acres for each 1,000 residents in Section 25-43 of the Cypress Municipal Code, the City should optimally have 149.5 acres² of park and recreational facilities within its boundaries to serve its existing population. Therefore, the City currently has a deficiency of approximately 64.6 acres ($149.5 - 84.9 = 64.6$). With the development of the planned approximately 9-acre park, the park deficiency would be reduced to 55.6 acres. The addition of approximately 758 additional residents to Cypress could incrementally increase usage of City parks and recreational facilities. The proposed project's additional residents would require 2.27 acres of parkland based on the standard of 3.0 acres for each 1,000 residents in City's Municipal Code Section 25-43. As shown in Figure 3.8, Proposed Open Space Amenities, in Chapter 3.0, Project Description, the proposed project would include a total of 59,655 sf (1.37 acres) of public open space/recreational amenities, including a plaza, two greenbelts, and a dog park, all of which would be available to the public. The proposed

¹ California Department of Finance. E-5 Population and Housing Estimates for Cities Counties, and the State 2011–2019 with 2010 Census Benchmark. Website: <http://dof.ca.gov/Forecasting/Demographics/Estimates/e-5/> (accessed December 18, 2019).

² 49,833 residents * 3.0 acres / 1,000 residents.



project would also include 31,500 sf (0.72 acre) of private open space/recreational amenities, including a fitness area, a recreational courtyard, a club room, and lounge, which would be available only to residents and their guests. At the discretion of the City Council, a percentage of these private recreational amenities may be credited towards required in-lieu fees (Municipal Code Section 25-48).

The City will require the Applicant/Developer to pay fees and/or dedicate parkland as identified in Regulatory Compliance Measure REC-1. Therefore, with the payment of in-lieu park fees and/or the dedication of parkland, impacts to recreation requirements would be less than significant. Therefore, the proposed project would not result in a substantial increase in the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of any such facility would occur or be accelerated, and the proposed project's impact would be less than significant. No mitigation is required.

Threshold 4.14.2: Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?

Less Than Significant Impact. The proposed project would include a fitness area, recreational courtyard, a club room, and a lounge, which would be available only to residents and their guests as shown in Figure 3.8, Proposed Open Space Amenities. The proposed project would also include a plaza, two greenbelts, and a dog park, which would be open to the public. The construction of recreational facilities is part of the proposed project; the potential adverse effects associated with the construction and operation of the proposed project's recreational facilities has been considered throughout the analysis in this Environmental Impact Report (EIR) and mitigated as appropriate. Therefore, the proposed project does not include recreational facilities that would have an adverse physical effect on the environment. Additionally, the inclusion of these recreational facilities would offset some of the demand associated with the new residents. Therefore, the proposed project does not require construction or expansion of existing recreational facilities and would not result in adverse off-site physical effects at those facilities.

As discussed earlier in Section 4.12, Population and Housing, the proposed project's 251 residential units could result in the addition of approximately 758 residents to the City's population. Based on the City's parkland requirement of 3.0 acres per 1,000 residents, the proposed project would increase the demand for parkland in the City by 2.27 acres. As previously mentioned, the Applicant/Developer is required by the City to pay in-lieu park fees (refer to Regulatory Compliance Measure REC-1). Therefore, impacts related to the construction or expansion of recreational facilities included as part of the proposed project would be less than significant, and no mitigation is required.

4.14.6 Level of Significance Prior to Mitigation

Prior to mitigation, the proposed project would not result in any significant impacts to parks and recreational resources.



4.14.7 Regulatory Compliance Measures and Mitigation Measures

4.14.7.1 Regulatory Compliance Measures

Regulatory Compliance Measure REC-1

Dedication of Parkland and/or Payment of Park Fees. Prior to issuance of any building permits, the Applicant/Developer shall provide proof of compliance with the applicable provisions of Chapter 25 (Subdivisions), Article 6, Park and Recreational Facilities, of the City of Cypress Municipal Code to the Director of the City of Cypress Community Development Department, or designee.

4.14.7.2 Mitigation Measures

With adherence to Regulatory Compliance Measure REC-1, the proposed project would result in less than significant impacts related to recreation, and no mitigation measures are required.

4.14.8 Level of Significance after Mitigation

The proposed project would not result in any significant impacts to parks and recreational resources.

4.14.9 Cumulative Impacts

The project site is located within the City and the proposed project is subject to the City's Municipal Code requirement for payment of park fees, the dedication of land for park and recreational purposes, or both. Therefore, for purposes of this analysis, the geographic area for potential cumulative impacts on recreational facilities is the City. The proposed project, in conjunction with the related projects in the City, would increase the City's population (refer to Table 4.A and Figure 4.1, in Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures, for the descriptions and locations of these related projects). However, the proposed project includes on-site recreational facilities for its residents, which reduces the project demand for off-site recreational facilities. In addition, the Applicant/Developer would pay any required park fees as described in Regulatory Compliance Measure REC-1. Moreover, the applicants for the related projects that involve residential development in the City (Related Projects 1–4) would also be required to either dedicate land and/or pay park fees for the purposes of providing park and recreational facilities consistent with the City's Municipal Code requirements to offset their respective impacts related to parks and recreation.

Therefore, the cumulative impact of the proposed project and the applicable related projects would be less than significant with respect to recreational facilities and, in any event, the proposed project's contribution to a potentially significant cumulative impact on park and recreational facilities would not be cumulatively considerable.



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4.15 TRANSPORTATION

This section analyzes the existing and planned transportation and circulation conditions for the proposed Cypress City Center project (proposed project) and the surrounding area, and identifies circulation impacts that may result subsequent to the development of the proposed project. The analysis contained in this section is based on the *Traffic Impact Analysis for the Cypress City Center Project, Cypress, Orange County, California* (TIA) (LSA, December 2019), which is provided in Appendix J to this Environmental Impact Report (EIR).

4.15.1 Methodology

The TIA prepared for the project is consistent with the objectives and requirements of the City of Cypress, the City of Los Alamitos, and the *Orange County Congestion Management Program* (CMP) (County of Orange 2019), as well as applicable provisions of the California Environmental Quality Act (CEQA), including disclosure of project impacts in both existing and cumulative horizon years.

The scope of work for the TIA, including the project study area, was reviewed and approved by the City's Traffic Engineer prior to the preparation of the TIA. Study area locations were selected in consultation with City staff. The study area analyzed in the project TIA includes the following 19 intersections (5 intersections in Cypress, 6 intersections in both Cypress and Los Alamitos, 7 intersections in Los Alamitos, and 1 interchange along Interstate 605 (I-605) that is under the jurisdiction of the California Department of Transportation [Caltrans]):

- | | |
|---|------------------------|
| 1. Los Alamitos Boulevard/Cerritos Avenue | (Los Alamitos) |
| 2. Bloomfield Street/Cerritos Avenue | (Los Alamitos) |
| 3. Denni Street/Cerritos Avenue | (Cypress/Los Alamitos) |
| 4. Moody Street/Cerritos Avenue | (Cypress) |
| 5. Walker Street/Cerritos Avenue | (Cypress) |
| 6. Valley View Street/Cerritos Avenue | (Cypress) |
| 7. Interstate (I) 605 Northbound Ramps/Katella Avenue | (Caltrans) |
| 8. Wallingsford Road–Walnut Street/Katella Avenue | (Los Alamitos) |
| 9. Los Alamitos Boulevard/Katella Avenue | (Los Alamitos) |
| 10. Bloomfield Street/Katella Avenue | (Los Alamitos) |
| 11. Lexington Drive/Katella Avenue | (Cypress/Los Alamitos) |
| 12. Cottonwood Way/Katella Avenue | (Cypress/Los Alamitos) |
| 13. Siboney Street/Katella Avenue | (Cypress/Los Alamitos) |
| 14. Winners Circle/Katella Avenue | (Cypress/Los Alamitos) |
| 15. Walker Street/Katella Avenue | (Cypress/Los Alamitos) |
| 16. Valley View Street/Katella Avenue | (Cypress) |
| 17. Valley View Street/Orangewood Avenue | (Cypress) |
| 18. Lexington Drive/Farquhar Avenue | (Los Alamitos) |
| 19. Los Alamitos Boulevard/Farquhar Avenue | (Los Alamitos) |



4.15.1.1 Intersection Level of Service Methodologies

In accordance with the requirements of the City of Cypress, the City of Los Alamitos, and the Orange County CMP, signalized intersection operation is analyzed using the Intersection Capacity Utilization (ICU) methodology. The ICU methodology compares the volume-to-capacity (v/c) ratios of conflicting turn movements at an intersection, sums up these critical conflicting v/c ratios for each intersection approach, and determines the overall ICU. The resulting ICU is expressed in terms of level of service (LOS), where LOS A represents free-flow operation and LOS F represents over capacity operation.

The relationship between LOS and the ICU value (i.e., v/c ratio) is as follows.

Level of Service	Volume-to-Capacity (ICU Methodology)
A	≤ 0.60
B	> 0.60 and ≤ 0.70
C	> 0.70 and ≤ 0.80
D	> 0.80 and ≤ 0.90
E	> 0.90 and ≤ 1.00
F	> 1.00

ICU = intersection capacity utilization

In addition to the ICU methodology of calculating signalized intersection LOS, the *Highway Capacity Manual* (HCM), 6th Edition (Transportation Resources Board 2016) methodology is used to determine the LOS of the unsignalized intersections and signalized intersections at freeway interchanges (i.e., I-605 northbound ramps/Katella Avenue), as required by Caltrans. The HCM signalized intersection methodology is based on delay (in seconds per vehicle), as opposed to capacity, as the measure of effectiveness. The following table illustrates the relationship of delay to LOS for unsignalized and signalized intersections.

Level of Service	Intersection Delay (seconds) per Vehicle (HCM Methodology)	
	Signalized	Unsignalized
A	≤ 10.0	≤ 10.0
B	> 10.0 and ≤ 20.0	> 10.0 and ≤ 15.0
C	> 20.0 and ≤ 35.0	> 15.0 and ≤ 25.0
D	> 35.0 and ≤ 55.0	> 25.0 and ≤ 35.0
E	> 55.0 and ≤ 80.0	> 35.0 and ≤ 50.0
F	> 80.0	> 50.0

HCM = *Highway Capacity Manual* (Transportation Research Board 2017)

It should be noted that since the HCM 6th Edition analysis methodology does not support analysis of nonstandard signal phasing or more than one exclusive lane on turning movements, the HCM 2000 analysis methodology was utilized at one location (Lexington Drive/Farquhar Avenue).

4.15.1.2 Thresholds of Significance

The City of Cypress considers LOS D as the upper limit of satisfactory operations for intersections, except at intersections along Valley View Street, Lincoln Avenue, and Katella Avenue. The City has



adopted LOS E as the standard for intersections along these three arterials, as they carry a significant amount of traffic. In addition, Valley View Street and Katella Avenue are designated in the Orange County CMP as CMP facilities, and intersections along these roadways must not be below LOS E.

Based on the City of Cypress and the City of Los Alamitos standards, a project traffic impact occurs at an intersection if the project causes an intersection operating at an acceptable LOS to deteriorate to an unacceptable LOS, or if an intersection is already operating at an unacceptable LOS and the project adds 0.01 or more to the peak-hour ICU.

For the purpose of this analysis, a project impact would occur at an unsignalized intersection if the project adds traffic to a deficient intersection, project traffic results in a deficient intersection, or a traffic signal warrant is met.

The *Caltrans Guide for the Preparation of Traffic Impact Studies* (2002) does not have published criteria for determination of significant impacts. Caltrans states that it endeavors to maintain a target LOS at the transition between LOS C and LOS D on State highway facilities and to maintain the existing LOS in cases where a facility is operating at less than the target LOS. LOS C is considered the target LOS standard and was used in the TIA to assess the project's impacts at the Caltrans study intersection. A significant project impact at a Caltrans intersection would occur if the addition of the project trips causes the peak-hour LOS to deteriorate from an acceptable LOS (LOS A, B, or C) to an unacceptable LOS (LOS D, E, or F), or causes an intersection that is already operating at an unacceptable LOS to deteriorate to a worse LOS.

4.15.2 Existing Environmental Setting

4.15.2.1 Existing Circulation System

The project site is generally bounded by Katella Avenue to the south, Siboney Street to the west, Winners Circle to the east, and the Los Alamitos Race Course to the north. Access to the project site would be provided via Siboney Street (and the existing traffic signal at Siboney Street/Katella Avenue), Winners Circle (and the existing traffic signal at Winners Circle/Katella Avenue), and a right-turn-in/out-only driveway directly on Katella Avenue.

Key roadways in the vicinity of the project site are as follows:

- **Valley View Street** is a north-south six-lane divided roadway located east of the project site. According to the City of Cypress General Plan Circulation Element (City of Cypress 2000), Valley View Street is classified as a Major Arterial. Valley View Street is designated in the Orange County CMP as a CMP facility. The posted speed limit is 45 miles per hour (mph). Sidewalks are provided on both sides of the street in the vicinity of the project site. On-street parking is not permitted.
- **Walker Street** is a north-south four-lane undivided roadway located east of the project site. According to the City of Cypress General Plan Circulation Element, Walker Street is classified as a



Secondary Arterial. The posted speed limit is 40 mph. Sidewalks are provided on both sides of the street. On-street parking is not permitted.

- **Moody Street** is a north-south four-lane divided roadway. Moody Street is located north of the project site and ends at Cerritos Avenue at the Los Alamitos Race Course. According to the City's General Plan Circulation Element, Moody Street is classified as a Primary Arterial. The posted speed limit is 40 mph. On-street bicycle lanes (Class II) and sidewalks are provided on both sides of the street. On-street parking is generally not permitted.
- **Denni Street–Lexington Drive** is a north-south undivided roadway located west of the project site. Lexington Drive is a two-lane roadway located south of Cerritos Avenue, and Denni Street is a four-lane roadway located north of Cerritos Avenue. According to the City of Cypress General Plan Circulation Element, Denni Street is classified as a Secondary Arterial. The posted speed limit is 35 mph. Sidewalks are provided on both sides of Denni Street and on some parts of Lexington Drive. On-street parking is not permitted.
- **Bloomfield Street** is a north-south four-lane divided roadway located west of the project site. According to the City of Cypress and City of Los Alamitos General Plans, Bloomfield Street is classified as a Secondary Arterial. The posted speed limit is 40 mph. On-street bicycle lanes (Class II) and sidewalks are provided on both sides of the street. On-street parking is permitted in select locations.
- **Los Alamitos Boulevard** is a six-lane divided roadway located west of the project site. According to the City of Los Alamitos General Plan, Los Alamitos Boulevard is classified as a Major Arterial. The posted speed limit is 35 mph. Sidewalks are provided on both sides of the street. On-street parking is permitted in select locations.
- **Katella Avenue** is a six-lane divided roadway located south of the project site. Katella Avenue is located in both City of Cypress and City of Los Alamitos jurisdictions. Katella Avenue is designated as a Major Arterial in the City of Cypress General Plan and as a Smart Street in the City of Los Alamitos General Plan. Katella Avenue is designated on the Orange County CMP as a CMP facility. The posted speed limit is 40 to 45 mph. Sidewalks are provided on both sides of the street. On-street parking is permitted in select locations.
- **Cerritos Avenue** is a four to five-lane divided roadway located north of the project site. According to both the City of Cypress and City of Los Alamitos General Plans, Cerritos Avenue is a Primary Arterial. The posted speed limit is 35 to 45 mph. Sidewalks are provided on both sides of the street, and on-street (Class II) bicycle lanes are provided on both sides between Walker Street and Denni Street. On-street parking is permitted in select locations.
- **Orangewood Avenue** is a four-lane undivided roadway located southeast of the project site. According to the City of Cypress General Plan, Orangewood Avenue is a Secondary Arterial. The posted speed limit is 40 mph. Sidewalks are provided on both sides of the street. On-street parking is not permitted.

All other roadways within the study area are local or collector streets.



Pedestrian Circulation. Sidewalks currently exist on both sides of Katella Avenue in the vicinity of the project site. There are pedestrian crosswalks at all signalized intersections in the vicinity of the project site. These facilities provide for pedestrian circulation between the project site and the surrounding areas.

Bicycle Circulation. On-street (Class II) bicycle lanes are provided on both sides of Cerritos Avenue (between Walker Street and Denni Street) and Bloomfield Street. There is a Class I bicycle lane on the south side of Cerritos Avenue between Walker Street and Denni Street. On-street bicycle lanes (Class II) and sidewalks are provided on both sides of Moody Street. There are no bicycle lanes on Katella Avenue.

Transit Facilities. Transit facilities will be accessible to and from the project site. An Orange County Transportation Authority (OCTA) bus stop is provided adjacent to the project site (OCTA Route 50). OCTA Route 50 provides transportation to/from the Cities of Orange and Long Beach via Katella Avenue. OCTA Route 50 runs at an approximately 30-minute headway during weekday peak hours. An OCTA bus stop is provided on Valley View Street/Katella Avenue within 1 mile of the project site (OCTA Route 21). OCTA Route 21 provides transportation to/from Buena Park and Sunset Beach via Valley View Street. OCTA Route 21 runs at an approximately 60-minute headway during weekday peak hours.

4.15.2.2 Existing Traffic Volumes and LOS Analysis

Existing turn movement counts were provided by the City of Cypress for nine of the study area intersections (October 2018) and additional turning movement counts were conducted for the remaining 10 study area intersections in May of 2019. All counts were conducted by National Data & Surveying Services (NDS).

Table 4.15.A summarizes the results of the existing peak-hour LOS analysis for the study area intersections. As discussed above, the ICU methodology for signalized intersections compares the v/c ratios of conflicting turn movements at an intersection, sums up these critical conflicting v/c ratios for each intersection approach, and determines the overall ICU. The HCM intersection methodology presents LOS in terms of delay (in seconds per vehicle). The resulting delay is expressed in terms of LOS, as in the ICU methodology. As shown in Table 4.15.A, all study area intersections currently operate at satisfactory LOS during both peak hours.



Table 4.15.A: Existing Intersection Level of Service Summary

Intersection		Control	Peak Hour	Existing	
				ICU/Delay	LOS
1	Los Alamitos Boulevard/Cerritos Avenue	Signal	AM	0.704	C
			PM	0.745	C
2	Bloomfield Street/Cerritos Avenue	Signal	AM	0.693	B
			PM	0.739	C
3	Denni Street/Cerritos Avenue	Signal	AM	0.594	A
			PM	0.751	C
4	Moody Street/Cerritos Avenue	Signal	AM	0.572	A
			PM	0.756	C
5	Walker Street/Cerritos Avenue	Signal	AM	0.681	B
			PM	0.730	C
6	Valley View Street/Cerritos Avenue	Signal	AM	0.731	C
			PM	0.834	D
7	I-605 Northbound Ramps/Katella Avenue	Signal	AM	0.493	A
			PM	0.590	A
		Signal (Delay)	AM	2.8	A
			PM	4.1	A
8	Wallingsford Road – Walnut Street/Katella Avenue	Signal	AM	0.811	D
			PM	0.711	C
9	Los Alamitos Boulevard/Katella Avenue	Signal	AM	0.745	C
			PM	0.745	C
10	Bloomfield Street/Katella Avenue	Signal	AM	0.819	D
			PM	0.742	C
11	Lexington Drive/Katella Avenue	Signal	AM	0.579	A
			PM	0.592	A
12	Cottonwood Way/Katella Avenue	Signal	AM	0.371	A
			PM	0.447	A
13	Siboney Street/Katella Avenue	Signal	AM	0.461	A
			PM	0.524	A
14	Winners Circle/Katella Avenue	Signal	AM	0.396	A
			PM	0.521	A
15	Walker Street/Katella Avenue	Signal	AM	0.658	B
			PM	0.687	B
16	Valley View Street/Katella Avenue	Signal	AM	0.723	C
			PM	0.749	C
17	Valley View Street/Orangewood Avenue	Signal	AM	0.784	C
			PM	0.826	D
18	Lexington Drive/Farquhar Avenue	AWSC (Delay)	AM	8.8	A
			PM	9.7	A
19	Los Alamitos Boulevard/Farquhar Avenue	Signal	AM	0.614	B
			PM	0.618	B

Note: Delay is reported in seconds.

AWSC = all-way stop control

I-605 = Interstate 605

ICU = Intersection Capacity Utilization

LOS = level of service



4.15.3 Regulatory Setting

4.15.3.1 Federal Regulations

No federal policies or regulations pertaining to transportation are applicable to the proposed project.

4.15.3.2 State Regulations

Senate Bill 743. On September 27, 2013, Governor Jerry Brown signed Senate Bill (SB) 743 into law and started a process that changes the methodology of a transportation impact analysis as part of CEQA requirements. SB 743 directed the California Office of Planning and Research (OPR) to establish new CEQA guidance for jurisdictions that removes the LOS method, which focuses on automobile vehicle delay and other similar measures of vehicular capacity or traffic congestion, from CEQA transportation analysis. Rather, vehicle miles traveled (VMT), or other measures that promote “the reduction of greenhouse gas emissions, the development of multimodal transportation networks, and a diversity of land uses,” are now be used as the basis for determining significant transportation impacts in the State.

State CEQA Guidelines Section 15064.3, Subdivision (b). In January 2018, the State of California Office of Planning and Research (OPR) submitted a proposal for comprehensive updates to the *State CEQA Guidelines* to the California Natural Resources Agency. The submittal included proposed updates related to the analysis of greenhouse gas (GHG) emissions, energy, transportation impacts pursuant to SB 743, and wildfires, as well as revisions to Section 15126.2(a) in response to the California Supreme Court’s decision in *California Building Industry Association v. Bay Area Air Quality Management District* (2015) 62 Cal. 4th 369. On December 28, 2018, the updated *State CEQA Guidelines* went into effect.

As part of the update to the *State CEQA Guidelines*, Section 15064.3 was added and codifies that project-related transportation impacts are typically best measured by evaluating the project’s VMT. Specifically, subdivision (b) focuses on specific criteria related to transportation analysis and is divided into four subdivisions: (1) land use projects, (2) transportation projects, (3), qualitative analysis, and (4) methodology. Subdivision (b)(1) provides guidance on determining the significance of transportation impacts of land use projects using VMT; projects located within 0.5 mile of high quality transit should be considered to have a less than significant impact. Subdivision (b)(2) addresses VMT associated with transportation projects and states that projects that reduce VMT, such as pedestrian, bicycle, and transit projects, should be presumed to have a less than significant impact. Subdivision (b)(3) acknowledges that Lead Agencies may not be able to quantitatively estimate VMT for every project type; in these cases, a qualitative analysis may be used. Subdivision (b)(4) stipulates that Lead Agencies have the discretion to formulate a methodology that would appropriately analyze a project’s VMT. Although an agency may elect to be governed by the provisions of this section immediately, it is not required until July 1, 2020.

At this time, the City has not adopted a methodology to analyze VMT impacts within its jurisdiction. In addition, the City does not currently have thresholds or standards in place for assessing potential VMT impacts. Therefore, traffic impacts in this Draft EIR are based on the City’s LOS thresholds.



4.15.3.3 Regional Regulations

Orange County Congestion Management Program. The Orange County Transportation Authority (OCTA) is a multimodal transportation agency that began in 1991 with the consolidation of seven separate agencies. OCTA serves Orange County residents and travelers by providing the following: countywide bus and paratransit service; Metrolink rail service; the 91 Express Lanes; freeway, street, and road improvement projects; individual and company commuting solutions; motorist aid services; and regulation of taxi operations. State law requires that a Congestion Management Program (CMP) be developed, adopted, and updated biennially for every county that includes an urbanized area, and requires that it include every city and the county government within that county. As the Congestion Management Agency for Orange County, OCTA is responsible for implementing the Orange County CMP.

OCTA adopted the CMP in 1991 to reduce traffic congestion and to provide a mechanism for coordinating land use and development decisions in Orange County. Compliance with the CMP requirements ensures a city's eligibility to compete for State gas tax funds for local transportation projects.

4.15.3.4 Local Regulations

City of Cypress General Plan. The Cypress General Plan is the primary source of long-range planning and policy direction that will guide growth and preserve the quality of life within the community. The future of Cypress, like that of all cities, will be the result of past and current decision making by those who have a local role in the development process, including residents, property and business owners, elected officials and City staff. The 2000 General Plan Update supersedes the 1993 General Plan Update and is based upon the community's vision for Cypress and expresses the community's long-term goals. Implementation of the Cypress General Plan will ensure that future projects and improvements are consistent with the community's goals, policies, and objectives.

Circulation Element. The Circulation Element is a general guide for the planning, development, and enhancement of the City of Cypress circulation system, based on existing and anticipated land uses. Most transportation-related plans and programs are established with the goal of maintaining acceptable operating LOS on the City's transportation system. The City of Cypress has adopted LOS D or better as the desired citywide operating standard for most City streets. However, given the influence of regional traffic on Valley View Street, Lincoln Avenue, and Katella Avenue, which are beyond the control of the City of Cypress, LOS E or better has been adopted as the minimum operating Level of Service for street segments and intersections on these arterials. The Circulation Element goals and policies define the City's vision for a balanced, efficient circulation system which incorporate many modes of travel and which allows for the safe movement of people and goods in and around Cypress. Based on the Circulation Element, the local and regional street network is built out in Cypress. Similarly, the bikeway system is generally built out in the project vicinity, with the exception of a planned bike lane on Walker Street south of Cerritos Avenue. This proposed bike lane would connect to the existing bike lane on Walker Street north of Cerritos Avenue.

City of Los Alamitos General Plan. The City of Los Alamitos General Plan establishes a comprehensive framework through which the City manages its growth and development to ensure it efficiently and effectively provides public facilities and services. The General Plan guides land use



and development for the entire Los Alamitos planning area, which includes the City, JFTB Los Alamitos, and the unincorporated community of Rossmoor. The General Plan identifies JFTB Los Alamitos as Community & Institutional/JFTB. The Los Alamitos City Council adopted an updated General Plan on March 23, 2015, to better reflect current conditions, refine goals and policies, and position the City for success over the next 20 years through the year 2035. The new General Plan replaces the previous plan adopted in 1990.

Mobility and Circulation Element. The City of Los Alamitos analyzes the operation of the roadway system in Los Alamitos and Rossmoor in terms of LOS. Similar to the City of Cypress, the City of Los Alamitos considers LOS D as the upper limit of satisfactory operations for intersections, except at intersections along Katella Avenue, where LOS E is acceptable.

4.15.4 Thresholds of Significance

The thresholds for transportation impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to transportation if it would:

Threshold 4.15.1: Conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities?

Threshold 4.15.2: Conflict or be inconsistent with CEQA Guidelines section 15064.3, subdivision (b)?

Threshold 4.15.3: Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?

Threshold 4.15.4: Result in inadequate emergency access?

4.15.5 Project Impacts

Threshold 4.15.1: Would the project conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities?

Less Than Significant Impact. The proposed project would be required to comply with General Plan policies addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities. The proposed project would also be required to comply with the City's transportation-related goals, policies, and metrics for determining traffic impacts, as well as the *Orange County Congestion Management Program* (CMP) (2019). The project's consistency with these plans is described in detail below.

A trip generation analysis was conducted to determine the number of trips that would occur following implementation of the project. As shown in Table 4.15.B, the project has the potential to generate approximately 4,978 average daily trips (ADT), including 164 trips (68 inbound and 96 outbound) in the a.m. peak hour and 323 trips (176 inbound and 147 outbound) in the p.m. peak hour.



Table 4.15.B: Project Trip Generation Summary

Land Use	Size	Unit	ADT	AM Peak Hour			PM Peak Hour		
				In	Out	Total	In	Out	Total
Trip Rates ¹									
Shopping Center		TSF	37.75	0.58	0.36	0.94	1.83	1.98	3.81
Multifamily Housing (Mid-Rise)		du	5.44	0.09	0.27	0.36	0.27	0.17	0.44
Hotel		rooms	8.36	0.28	0.19	0.47	0.31	0.29	0.60
Multiplex Movie Theater		screens	220.00	-	-	-	7.00	6.73	13.73
Project Trip Generation									
Shopping Center	20.800	TSF	785	12	8	20	38	41	79
Multifamily Housing (Mid-Rise)	251	du	1,365	23	67	90	68	42	110
Hotel	120	rooms	1,003	34	22	56	37	35	72
Multiplex Movie Theater	10	screens	2,200	0	0	0	70	67	137
Gross Trip Generation			5,353	69	97	166	213	185	398
Internal Capture Reduction ²			(375)	(1)	(1)	(2)	(26)	(26)	(52)
Shopping Center Pass-By Trip Reduction (PM-34%) ³			0	0	0	0	(11)	(12)	(23)
Net Trip Generation			4,978	68	96	164	176	147	323

¹ Trip rates referenced from the Institute of Transportation Engineers (ITE) *Trip Generation Manual*, 10th Edition (2017).

Land Use Code 820 - Shopping Center

Land Use Code 221 - Multifamily Housing (Mid-Rise)

Land Use Code 310 - Hotel

Land Use Code 445 - Multiplex Movie Theater has been used for PM trip rates. Multiplex Movie Theater rate was not available for daily.

Land Use Code 444 - Movie Theater has been used for daily rate. The movie theater is assumed to be closed in the AM peak hour.

² Internal capture referenced from NCHRP 684 Internal Trip Capture Estimation Tool (AM 1%, PM 13%). Internal capture for daily is the average of internal capture for AM and PM (7%).

³ Pass-by percentages are based on the ITE *Trip Generation Handbook*, 3rd Edition.

ADT = average daily trips

du = dwelling units

TSF = thousand square feet

In order to determine impacts at roadway intersections associated with implementation of the project (i.e., the Existing Plus Project condition), the results of the trip generation analysis for the proposed project were added to existing baseline traffic volumes at the study area intersections. Tables 4.15.C summarizes the results of the Existing Plus Project peak hour LOS analysis. As shown in Table 4.15.C, with the addition of the project, all study area intersections would continue to operate at satisfactory LOS during both peak hours. Project impacts are based on LOS significance criteria of the City of Cypress (for Cypress intersections) and/or the City of Los Alamitos (for Los Alamitos intersections). As previously stated, vehicle access to the project site would be provided via Siboney Street, Winners Circle, and a right-turn-in/out-only driveway directly on Katella Avenue.

Both intersections of Siboney Street/Katella Avenue and Winners Circle/Katella Avenue are analyzed as study intersections in the TIA, and would operate at LOS B or better during both peak hours in the Existing Plus Project and Opening Year Plus Project Conditions.



Table 4.15.C: Existing Plus Project Intersection Level of Service Summary

	Intersection	Control	Peak Hour	Existing		Existing Plus Project		Project Impact	
				ICU/ Delay	LOS	ICU/ Delay	LOS	Δ ICU/ Delay	Yes/No
1	Los Alamitos Boulevard/Cerritos Avenue	Signal	AM	0.704	C	0.705	C	0.001	No
			PM	0.745	C	0.747	C	0.002	No
2	Bloomfield Street/Cerritos Avenue	Signal	AM	0.693	B	0.693	B	0.000	No
			PM	0.739	C	0.741	C	0.002	No
3	Denni Street/Cerritos Avenue	Signal	AM	0.594	A	0.594	A	0.000	No
			PM	0.751	C	0.754	C	0.003	No
4	Moody Street/Cerritos Avenue	Signal	AM	0.572	A	0.572	A	0.000	No
			PM	0.756	C	0.757	C	0.001	No
5	Walker Street/Cerritos Avenue	Signal	AM	0.681	B	0.684	B	0.003	No
			PM	0.730	C	0.734	C	0.004	No
6	Valley View Street/Cerritos Avenue	Signal	AM	0.731	C	0.733	C	0.002	No
			PM	0.834	D	0.840	D	0.006	No
7	I-605 Northbound Ramps/Katella Avenue	Signal	AM	0.493	A	0.498	A	0.005	No
			PM	0.590	A	0.599	A	0.009	No
		Signal (Delay)	AM	2.8	A	2.9	A	0.1	No
			PM	4.1	A	4.1	A	0.0	No
8	Wallingsford Road – Walnut Street/Katella Avenue	Signal	AM	0.811	D	0.815	D	0.004	No
			PM	0.711	C	0.718	C	0.007	No
9	Los Alamitos Boulevard/Katella Avenue	Signal	AM	0.745	C	0.752	C	0.007	No
			PM	0.745	C	0.756	C	0.011	No
10	Bloomfield Street/Katella Avenue	Signal	AM	0.819	D	0.828	D	0.009	No
			PM	0.742	C	0.755	C	0.013	No
11	Lexington Drive/Katella Avenue	Signal	AM	0.579	A	0.585	A	0.006	No
			PM	0.592	A	0.608	B	0.016	No
12	Cottonwood Way/Katella Avenue	Signal	AM	0.371	A	0.377	A	0.006	No
			PM	0.447	A	0.460	A	0.013	No
13	Siboney Street/Katella Avenue	Signal	AM	0.461	A	0.480	A	0.019	No
			PM	0.524	A	0.551	A	0.027	No
14	Winners Circle/Katella Avenue	Signal	AM	0.396	A	0.405	A	0.009	No
			PM	0.521	A	0.591	A	0.070	No
15	Walker Street/Katella Avenue	Signal	AM	0.658	B	0.666	B	0.008	No
			PM	0.687	B	0.691	B	0.004	No
16	Valley View Street/Katella Avenue	Signal	AM	0.723	C	0.730	C	0.007	No
			PM	0.749	C	0.758	C	0.009	No
17	Valley View Street/Orangewood Avenue	Signal	AM	0.784	C	0.786	C	0.002	No
			PM	0.826	D	0.832	D	0.006	No
18	Lexington Drive/Farquhar Avenue	AWSC	AM	8.8	A	8.8	A	0.0	No
			PM	9.7	A	9.7	A	0.0	No
19	Los Alamitos Boulevard/Farquhar Avenue	Signal	AM	0.614	B	0.615	B	0.001	No
			PM	0.618	B	0.621	B	0.003	No

Note: Delay is reported in seconds.

AWSC = all-way stop control

I-605 = Interstate 605

ICU = Intersection Capacity Utilization

LOS = level of service



As such, the proposed project would not conflict with applicable provisions in the City's General Plan Circulation Element regarding the maintenance of a safe, efficient, economical, and aesthetically pleasing transportation system providing for the movement of people, goods, and services to serve the existing and future needs of the City of Cypress. Additionally, the proposed project would be consistent with all relevant goals included in the 2016-2040 Regional Transportation Plan/ Sustainable Communities Strategy regarding transit and active transportation as shown in Table 4.10.A in Section 4.10, Land Use and Planning.

Therefore, the project could be implemented with no significant peak-hour impacts when compared to existing conditions. No mitigation would be required.

Less Than Significant Impact.

Conformance with the Orange County CMP As previously noted, a TIA is required for CMP purposes for any proposed development generating 2,400 or more daily trips, with the exception of developments that will directly access a CMP Highway System roadway segment, for which the threshold for requiring a TIA is reduced to 1,600 or more trips per day. Because the proposed project is estimated to generate 4,978 daily trips, a TIA was prepared for the proposed project in compliance with CMP standards.

The CMP Highway System includes two roadway arterials in the project area: Valley View Street and Katella Avenue. In addition, the CMP Highway System includes two intersections within the study area: Valley View Street/Katella Avenue and I-605 northbound ramps/Katella Avenue. These two intersections are both study intersections within the project study area.

Based on CMP requirements, the study area for a project must extend far enough to cover any CMP roadway segment on which the project traffic would represent 3 percent or more of the roadway segment's LOS E capacity. According to the OCTA's *Guidance for Administration of the Orange County Master Plan of Arterial Highways* (2017), the LOS E capacity for a six-lane major roadway (i.e., Katella Avenue and Valley View Street) is 56,300 vehicles per day.

The project's ADT on Katella Avenue exceeds the 3 percent threshold on Katella Avenue immediately east and west of the project site. However, the project's ADT is less than the 3 percent threshold on Katella Avenue and Valley View Street at the traffic study area boundaries based on the distribution of project trips throughout the traffic study area. Therefore, the traffic study area for the project is sufficiently sized to cover all roadway segments adding the 3 percent threshold of the project's ADT to the CMP roadway segment's LOS E capacity. As such, the traffic analysis satisfies the CMP requirements. Furthermore, as discussed elsewhere in this section, the project is not expected to result in a significant traffic impact at any CMP intersection, as shown in Table 4.15.C above and in Table 4.15.D provided later in this section. Therefore, this TIA complies with the CMP requirements.

Threshold 4.15.2: Would the project conflict or be inconsistent with CEQA Guidelines section 15064.3, subdivision (b)?

Less Than Significant Impact. According to *State CEQA Guidelines* Section 15064.3(a), project-related transportation impacts are generally best measured by evaluating the project's



vehicle miles traveled (VMT). VMT refers to the amount and distance of automobile travel attributable to a project.

State CEQA Guidelines Section 15064.3(b) sets forth criteria for analyzing transportation impacts, breaking down the methodology based on project type and specifying other criteria for conducting VMT analysis.

For land use projects, VMT exceeding an applicable threshold of significance may indicate a significant impact. Generally, projects located within 0.5 mile of an existing high-quality transit corridor should be considered to have a less than significant impact. *State CEQA Guidelines* Section 15064.3(b)(2) addresses VMT associated with transportation projects and states that projects that reduce VMT, such as pedestrian, bicycle, and transit projects, should be presumed to have a less than significant impact. Subdivision (b)(3) of the *State CEQA Guidelines*, Section 15064.3, acknowledges that Lead Agencies may not be able to quantitatively estimate VMT for every project type; in these cases, a qualitative analysis may be used. The regulation goes on to state that Lead Agencies have the discretion to formulate a methodology that would appropriately analyze a project's VMT. (*State CEQA Guidelines* Section 15064.3(b)(4)). It is important to note that *State CEQA Guidelines* Section 15064.3(c) states that while an agency may elect to be governed by the provisions of this section immediately, it is not required until July 1, 2020.

At this time, the City has not adopted a methodology to analyze VMT impacts within its jurisdiction. In addition, the City does not currently have thresholds or standards in place for assessing potential VMT impacts. Therefore, traffic impacts in this Draft EIR are based on the City's LOS thresholds and the analysis provided under Threshold 4.15.1, above.

Threshold 4.15.3: Would the project substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?

Less Than Significant Impact. As discussed in Chapter 3.0, Project Description, the proposed project does not propose any major traffic infrastructure improvements. In addition, as described in Section 4.10, Land Use and Planning, the project would not include any land uses that would be incompatible with surrounding uses. The proposed project would generate a similar vehicle mix to other surrounding land uses, consisting primarily of single-occupancy vehicles and distribution trucks. Additionally, all new driveways at the project site would be subject to the provisions of the City of Cypress design standards to alleviate design feature and safety hazards, which would reduce any potential impacts to less than significant levels. Therefore, the proposed project's impacts would be less than significant. No mitigation is required.

Threshold 4.15.4: Would the project result in inadequate emergency access?

Less Than Significant Impact. The project site would be accessed via Siboney Street (and the existing traffic signal at Siboney Street/Katella Avenue), Winners Circle (and the existing traffic signal at Winners Circle/Katella Avenue), and a right-turn-in/out-only driveway directly on Katella Avenue. As discussed above under Threshold 4.15.4, the project driveways would be designed to conform to the City's standards. Therefore, the project's impacts associated with emergency access would be less than significant. No mitigation is required.



4.15.6 Level of Significance Prior to Mitigation

Information related to *State CEQA Guidelines* Section 15064.3 subdivision (b) was not provided because the City has not yet adopted VMT metrics or thresholds of significance related to VMT, and the use of VMT is not yet required under Section 15064.3. The proposed project would have less than significant impacts related to conflicts with a program, plan, ordinance, or policy addressing the circulation system, hazards due to geometric design features and emergency access. In addition, the project is not expected to result in a significant impact at any CMP intersection. Therefore, no mitigation is required.

4.15.7 Regulatory Compliance Measures and Mitigation Measures

No regulatory compliance measures or mitigation measures are required for the proposed project.

4.15.8 Level of Significance after Mitigation

The proposed project's impacts related to traffic/transportation would be less than significant. No mitigation is required.

4.15.9 Cumulative Impacts

As defined in the *State CEQA Guidelines*, cumulative impacts are the incremental effects of an individual project when viewed in connection with the effects of past, current, and probable future projects. The cumulative impact area for traffic/transportation is the traffic study area outlined in the TIA, which includes 17 intersections in the Cities of Cypress and Los Alamitos. A list of approved/pending projects provided by the Cities of Cypress and Los Alamitos and the surrounding Cities of Garden Grove, Stanton, La Palma, Buena Park, and Hawaiian Gardens were reviewed to determine whether projects in the vicinity of the project site (if any) should be included in the cumulative condition. With concurrence from the City of Cypress, all 17 of the related projects listed in Table 4.A, Summary of Related Projects, in Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures, were included in the cumulative (Opening Year 2021) condition.

4.15.9.1 Project Plus Cumulative (Opening Year 2021) Condition

Less Than Significant Impact. According to the Applicant/Developer, the project would open in 2021. To develop a Year 2021 condition, an ambient growth rate of 0.5 percent per year (i.e., 1.5 percent total growth for 3 years) was applied to the existing traffic counts. This condition also included the proposed project trips. Application of a 0.5 percent per year growth rate to the existing traffic volumes is considered conservative and would account for any additional future development in the project vicinity.

Table 4.15.D summarizes the results of the Existing Plus Project Plus Cumulative peak hour LOS analysis for the study area intersections. As shown in Table 4.15.D, with the addition of the proposed project, all study area intersections are forecast to operate at satisfactory LOS during both peak hours. Therefore, a significant project impact is not expected to occur at any study area intersection in the Opening Year (2021) conditions.



Table 4.15.D: Existing Plus Project Plus Cumulative Intersection

	Intersection	Control	Peak Hour	Opening Year		Opening Year Plus Project		Project Impact	
				ICU/ Delay	LOS	ICU/ Delay	LOS	Δ ICU/ Delay	Yes/No
1	Los Alamitos Boulevard/Cerritos Avenue	Signal	AM	0.725	C	0.726	C	0.001	No
			PM	0.770	C	0.770	C	0.000	No
2	Bloomfield Street/Cerritos Avenue	Signal	AM	0.707	C	0.707	C	0.000	No
			PM	0.757	C	0.758	C	0.001	No
3	Denni Street/Cerritos Avenue	Signal	AM	0.626	B	0.626	B	0.000	No
			PM	0.812	D	0.817	D	0.005	No
4	Moody Street/Cerritos Avenue	Signal	AM	0.594	A	0.594	A	0.000	No
			PM	0.782	C	0.784	C	0.002	No
5	Walker Street/Cerritos Avenue	Signal	AM	0.711	C	0.714	C	0.003	No
			PM	0.755	C	0.759	C	0.004	No
6	Valley View Street/Cerritos Avenue	Signal	AM	0.755	C	0.756	C	0.001	No
			PM	0.861	D	0.866	D	0.005	No
7	I-605 Northbound Ramps/Katella Avenue	Signal	AM	0.503	A	0.508	A	0.005	No
			PM	0.602	B	0.611	B	0.009	No
		Signal (Delay)	AM	3.0	A	4.0	A	1.0	No
			PM	4.2	A	4.3	A	0.1	No
8	Wallingsford Road – Walnut Street/Katella Avenue	Signal	AM	0.828	D	0.831	D	0.003	No
			PM	0.726	C	0.733	C	0.007	No
9	Los Alamitos Boulevard/Katella Avenue	Signal	AM	0.764	C	0.770	C	0.006	No
			PM	0.766	C	0.773	C	0.007	No
10	Bloomfield Street/Katella Avenue	Signal	AM	0.838	D	0.848	D	0.010	No
			PM	0.762	C	0.776	C	0.014	No
11	Lexington Drive/Katella Avenue	Signal	AM	0.613	B	0.620	B	0.007	No
			PM	0.623	B	0.630	B	0.007	No
12	Cottonwood Way/Katella Avenue	Signal	AM	0.392	A	0.399	A	0.007	No
			PM	0.470	A	0.484	A	0.014	No
13	Siboney Street/Katella Avenue	Signal	AM	0.520	A	0.543	A	0.023	No
			PM	0.556	A	0.584	A	0.028	No
14	Winners Circle/Katella Avenue	Signal	AM	0.424	A	0.450	A	0.026	No
			PM	0.560	A	0.629	B	0.069	No
15	Walker Street/Katella Avenue	Signal	AM	0.695	B	0.703	C	0.008	No
			PM	0.703	C	0.722	C	0.019	No
16	Valley View Street/Katella Avenue	Signal	AM	0.756	C	0.762	C	0.006	No
			PM	0.771	C	0.779	C	0.008	No
17	Valley View Street/Orangewood Avenue	Signal	AM	0.805	D	0.808	D	0.003	No
			PM	0.848	D	0.853	D	0.005	No
18	Lexington Drive/Farquhar Avenue	AWSC	AM	8.8	A	8.8	A	0.0	No
			PM	9.8	A	9.8	A	0.0	No
19	Los Alamitos Boulevard/Farquhar Avenue	Signal	AM	0.624	B	0.625	B	0.001	No
			PM	0.630	B	0.633	B	0.003	No

Note: Delay is reported in seconds.

AWSC = all-way stop control

I-605 = Interstate 605

ICU = Intersection Capacity Utilization

LOS = level of service



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4.16 TRIBAL CULTURAL RESOURCES

This section provides a discussion of the existing tribal cultural resource environment and an analysis of potential impacts to tribal cultural resources from implementation of the Cypress City Center project (proposed project). According to California Public Resources Code (PRC) Section 21080.3.1 and Chapter 532, Statutes 2014 (i.e., Assembly Bill 52), “tribal cultural resources” are defined as the following:

1. Sites, features, places, cultural landscapes, sacred places, and objects with cultural value to a California Native American tribe that are either: (A) included or determined to be eligible for inclusion in the California Register of Historical Resources; or (B) included in a local register of historical resources as defined in subdivision (k) of Section 5020.1
2. A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Section 5024.1

This section summarizes information obtained from Senate Bill (SB) 18 and Assembly Bill (AB) 52 Native American consultation efforts. The record of these consultation efforts is contained in Appendix J of this Environmental Impact Report (EIR).

4.16.1 Methodology

4.16.1.1 Senate Bill 18

The Native American Heritage Commission (NAHC) was contacted on July 11, 2019, to conduct a Sacred Lands File (SLF) search and provide a Native American Contact List for the project site pursuant to SB 18. The NAHC responded on August 1, 2019, stating that an SLF search was completed for the project site with negative results. The NAHC recommended that 21 Native American individuals representing the Cahuilla, Gabrielino, Juaneño, Luiseño, Cupeño Luiseño, and Cahuilla Luiseño groups be contacted for information regarding cultural resources that could be affected by the project. These 21 individuals were contacted via letter sent on August 26, 2019, and contacted again between September 9, 2019, and September 27, 2019, via email or phone as a follow-up. Responses were received from Agua Caliente Band of Cahuilla Indians, Gabrieleno Band of Mission Indians – Kizh Nation, Pala Band of Mission Indians, Pechanga Band of Luiseño Indians, Rincon Band of Luiseño Indians, and San Luis Rey Band of Mission Indians. Of those responses, only one was a request to consult on the project – received from the Gabrieleno Band of Mission Indians – Kizh Nation. SB 18 consultation with the Gabrieleno Band of Mission Indians – Kizh Nation was conducted concurrently with AB 52 consultation.

4.16.1.2 Assembly Bill 52

The NAHC was contacted on November 18, 2019, to conduct an SLF search and provide a Native American Contact List for the project site pursuant to AB 52. The NAHC responded on December 4, 2019, stating that an SLF search was completed for the project site with negative results. The NAHC also recommended that 29 Native American individuals representing the Cahuilla, Diegueño, Gabrielino, Juaneño, Luiseño, Cupeño Luiseño, Cahuilla Luiseño, and Kumeyaay groups be contacted for information regarding cultural resources that could be affected by the proposed project. These 29 individuals were contacted by the City of Cypress (City) via a letter sent on December 11, 2019.



Letters were also sent to three individuals who had requested to be notified of projects during AB 52 consultation, representing the Gabrielino, Juaneño, and Luiseño groups. Two of the additional letters were sent via mail on December 16, 2019, and the third letter was sent via email on December 13, 2019, as no mailing address was provided. With the exception of the Gabrieleno Band of Mission Indians – Kizh Nation, no responses were received. AB 52 consultation with the Gabrieleno Band of Mission Indians – Kizh Nation was conducted concurrently with SB 18 consultation.

4.16.2 Existing Environmental Setting

The area that is now the City of Cypress was prehistorically occupied by Native Americans. This area is within the traditional boundaries of the Gabrielino.

4.16.3 Regulatory Setting

4.16.3.1 Federal Regulations

There are no federal regulations that are applicable to tribal cultural resources relevant to the proposed project.

4.16.3.2 State Regulations

Senate Bill 18 (SB 18) Tribal Consultation. California Government Code Section 65352.3 (adopted pursuant to the requirements of SB 18) requires local governments to contact, refer plans to, and consult with tribal organizations prior to making a decision to adopt or amend a General or Specific Plan. The tribal organizations eligible to consult have traditional lands in a local government's jurisdiction and are identified, upon request, by the NAHC. As noted in the Governor's Office of Planning and Research's *Tribal Consultation Guidelines, Supplement to General Plan Guidelines* (2005)¹, "The intent of SB 18 is to provide California Native American tribes an opportunity to participate in local land use decisions at an early planning stage, for the purpose of protecting, or mitigating impacts to, cultural places."

Assembly Bill 52 (AB 52) Tribal Consultation. California PRC Section 21080.3.1 and Chapter 532, Statutes 2014 (i.e., AB 52), require that a project with an effect that may cause a substantial adverse change in the significance of a tribal cultural resource, as defined, is a project that may have a significant effect on the environment. The bill requires a lead agency to begin consultation with each California Native American tribe that is traditionally and culturally affiliated with the geographic area of the proposed project, if the tribe requested to the lead agency, in writing, to be informed by the lead agency of proposed projects in that geographic area and the tribe requests consultation, prior to determining whether a Negative Declaration, Mitigated Negative Declaration, or Environmental Impact Report is required for a project. The bill specifies examples of mitigation measures that may be considered to avoid or minimize impacts on tribal cultural resources. The bill makes the above provisions applicable to projects that have a Notice of Preparation or a notice of Negative Declaration or Mitigated Negative Declaration filed on or after July 1, 2015. By requiring the lead

¹ Governor's Office of Planning and Research (OPR). 2005. *Tribal Consultation Guidelines, Supplement to General Plan Guidelines*. April 15, 2005. Website: https://www.parks.ca.gov/pages/22491/files/tribal_consultation_guidelines_vol-4.pdf 9 (accessed January 2, 2020).



agency to consider these effects relative to tribal cultural resources and to conduct consultation with California Native American tribes, this bill imposes a State-mandated local program.

4.16.3.3 Regional Regulations

There are no regional regulations that are applicable to tribal cultural resources relevant to the proposed project.

4.16.3.4 Local Regulations

There are no local regulations that are applicable to tribal cultural resources relevant to the proposed project.

4.16.4 Thresholds of Significance

The thresholds for tribal cultural resources impacts used in this analysis are consistent with Appendix G of the *State of California Environmental Quality Act (CEQA) Guidelines* and the City's *Initial Study/Environmental Checklist*. The proposed project may be deemed to have a significant impact with respect to tribal cultural resources if it would:

Threshold 4.16.1: Cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is: Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code section 5020.1(k).

Threshold 4.16.2: Cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is: A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1? In applying the criteria set forth in subdivision (c) of Public Resource Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.

4.16.5 Project Impacts

Threshold 4.16.1: Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is: Listed or eligible for listing in the California Register of Historical Resources, or in a local



register of historical resources as defined in Public Resources Code section 5020.1(k)?

No Impact. A cultural resources record search was completed on January 9, 2020, at the South Central Coastal Information Center (SCCIC) of the California Historical Resources Information System (CHRIS) at California State University, Fullerton. It included a review of all prehistoric and historic archaeological sites within a 0.25-mile radius of the project site, as well as a review of known cultural resource survey and excavation reports in that area. The California State Historic Resources Inventory (HRI), National Register of Historic Places (National Register), California Historical Landmarks (SHL), California Points of Historical Interest (SPHI), and various local historical registers were examined. The SCCIC record search included the project site and the areas within 0.25 mile of the project site. No archaeological resources have been previously recorded within the project site. There has been one archaeological resource previously recorded within 0.25 mile of the project site, the historic-period Navy Golf Course in Seal Beach (P-30-176854). One previous study (an archaeological pedestrian field survey) included the project site.

Native American consultations were conducted in compliance with SB 18 and AB 52. As part of these consultations, review of the SLF by the NAHC yielded negative results. Subsequently Native American representatives were contacted by the City to determine their desire to consult on the proposed project. During that process, the Gabrieleno Band of Mission Indians – Kizh Nation (Tribe) stated that the project site is within their tribal territory and requested consultation with the City. During a January 16, 2020, phone consultation meeting with City staff, Chairperson Andrew Salas of the Tribe was provided with a summary of the project and its location. Chairperson Salas provided the City staff who participated in the meeting with the history of his Tribe and the context in which they lived in the area, and indicated specific areas that were prehistoric travel routes for the Tribe. Due to concerns regarding the lack of historical development on the project site and the level of fill, the Tribe sent the City proposed mitigation measures for tribal cultural resources. On January 17, 2020, the City received the Tribe's proposed mitigation measures. The Tribe's recommendations were incorporated into draft mitigation measures for the proposed project by City staff and shared with the Tribe on January 29, 2020. On January 30, 2020, the Tribe accepted the proposed mitigation measures and indicated that consultation has concluded.

No information regarding specific known tribal cultural resources on the project site was provided by the Tribe. Therefore, no tribal cultural resources listed or eligible for listing in the California Register of Historical Resources (California Register) or in a local register exist within the project area, and there are no known tribal cultural resources on the project site. The proposed project would not cause a substantial adverse change in the significance of a tribal cultural resource defined as a site, feature, place, or cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American Tribe, and that is listed or eligible for listing in the California Register of or in a local register of historical resources as defined in PRC Section 5020.1(k), and no mitigation is required.

Threshold 4.16.2: Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with



cultural value to a California Native American tribe, and that is: A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1? In applying the criteria set forth in subdivision (c) of Public Resource Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.

Less Than Significant with Mitigation Incorporated. Native American consultation was conducted in compliance with SB 18 and AB 52. As part of these consultations, review of the SLF by the NAHC yielded negative results. Subsequently Native American representatives were contacted by the City to determine their desire to consult on the proposed project. During that process, the Gabrieleno Band of Mission Indians – Kizh Nation Tribe stated that the project site is within their tribal territory and requested consultation with the City. As discussed above, the Tribe proposed mitigation measures during the AB 52 and SB 18 consultation processes. The Tribe's recommendations have been incorporated into mitigation measures for the proposed project.

Regulatory Compliance Measure CUL-1 requires compliance with the State's Health and Safety Code for the treatment of human remains. Adherence to regulatory standards included in Regulatory Compliance Measure CUL-1 would reduce the impact of the proposed project on human remains to less than significant and addresses tribal concerns regarding the treatment of human remains.

Mitigation Measure TCR-1 requires the retention of a Gabrieleno Native American Tribal representative to monitor ground-disturbing construction activities associated with pad grading of Retail Building C (the northernmost retail building proposed directly to the west of Winners Circle) and all geopier installation throughout the site. Mitigation Measure TCR-1 further requires the retained Gabrieleno Native American Tribal representative to be present at the cultural resources awareness training for construction personnel and provide additional tribal cultural resources awareness information. Mitigation Measure TCR-1 also requires tribal monitoring during excavation trenching for dry utilities, water, sewer, storm drain, and underground detention basin installation.

4.16.6 Level of Significance Prior to Mitigation

No impacts to known tribal cultural resources listed or eligible for listing in the California Register or in a local register would occur. Prior to mitigation, the proposed project has the potential to result in significant impacts to previously undiscovered tribal cultural resources.

4.16.7 Regulatory Compliance Measures and Mitigation Measures

4.16.7.1 Regulatory Compliance Measures

Refer to Regulatory Compliance Measure CUL-1 in Section 4.4, Cultural Resources.

4.16.7.2 Mitigation Measures

Mitigation Measure TCR-1

Tribal Cultural Resources. Prior to the issuance of a grading permit, the Applicant/Developer shall retain a Gabrieleno Native American Tribal representative to monitor ground-disturbing construction activities



associated with pad grading of Retail Building C (the northernmost retail building proposed directly to the west of Winners Circle) and all geopier installation throughout the site. The retained Gabrieleno Native American Tribal representative shall be present at the cultural resources awareness training to construction personnel, and shall provide additional tribal cultural resources awareness information at the same meeting. Ground-disturbing activities associated with pavement removal and initial site-wide grading (at a maximum anticipated depth of 1 to 2 feet deep) shall not require tribal monitoring. However, if tribal cultural resources are encountered during the unmonitored excavation activities previously specified, contractors shall stop work in the immediate area of the find and contact the retained Gabrieleno Native American Tribal representative to assess the find. Tribal monitoring shall also be required during excavation trenching for dry utilities, water, sewer, storm drain, and underground detention basin installation. Tribal monitoring shall not be conducted after initial excavation of native (previously undisturbed) soil has occurred (i.e., no tribal monitoring shall be required for landscaping activities occurring after completion of project grading and trenching, as this soil will have been previously monitored). On-site tribal monitoring shall be considered complete after project grading and trenching are completed, and no disturbance to native (previously undisturbed) soils is anticipated.

If tribal cultural resources are discovered during construction activities, ground-disturbing activities in the immediate vicinity of the find shall be halted until the find is assessed by the tribal monitor. The Applicant/Developer shall determine whether to contact the on-call archaeologist for his/her assistance in the assessment of the find. Ground-disturbing construction activities shall be allowed to continue in other portions of the project while the find is being assessed. If the find is determined to be a tribal cultural resource, the Gabrieleno Native American Tribe whose representative is responsible for tribal monitoring shall coordinate with the Applicant/Developer to determine appropriate treatment of the resource.



4.16.8 Level of Significance after Mitigation

No impacts to known tribal cultural resources listed or eligible for listing in the California Register or in a local register would occur. Mitigation Measure TCR-1 would reduce potential impacts to newly discovered tribal cultural resources to a less than significant level.

4.16.9 Cumulative Impacts

Potential impacts of the proposed project to unknown tribal cultural resources, when combined with the impacts of past, present, and reasonably foreseeable projects in the City of Cypress, could contribute to a cumulatively significant impact due to the overall loss of tribal cultural resources in the region. However, each development proposal received by the City is required to undergo environmental review pursuant to CEQA. If there were any potential for significant impacts to tribal cultural resources, an investigation would be required to determine the nature and extent of the resources and identify appropriate mitigation measures that would reduce or avoid significant impacts.

When resources are assessed and/or protected as they are discovered, impacts to these resources are less than significant. As such, adherence to the regulatory standards in Regulatory Compliance Measure CUL-1 and implementation of Mitigation Measure TCR-1 would ensure that the proposed project, together with the related projects, would not result in significant cumulative impacts to tribal cultural resources.



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4.17 UTILITIES AND SERVICE SYSTEM

This section describes the utility providers within whose jurisdiction the project site is located and evaluates the potential impacts of the Cypress City Center project (proposed project) on utilities and service systems. This section is based on multiple data sources, including: written correspondence and coordination with utility providers (Appendix I) and the California Emissions Estimator Model (CalEEMod) outputs generated for the proposed project (Appendix B). This section addresses the following utilities and service systems (service providers are noted in parentheses).

- Electricity (Southern California Edison [SCE])
- Natural Gas (Southern California Gas Company [SoCalGas])
- Solid Waste (Valley Vista Services; Orange County Waste and Recycling [OCWR])
- Wastewater (Orange County Sanitation District [OCSD])
- Potable Domestic Water (Golden State Water Company [GSWC])
- Storm Drainage (Orange County Flood Control District [OCFCD]).

4.17.1 Methodology

Utility providers were sent a questionnaire requesting information regarding current service provided to the project site and possible constraints or impacts to this service associated with project buildout, which is anticipated to occur in 2021. The impact analyses are based on information obtained through subsequent phone conversations with utility provider representatives, data obtained through websites, and adopted planning documents of the service and utility providers. This analysis also includes CalEEMod outputs generated for the proposed project, which are included in Appendix B of this Environmental Impact Report (EIR). Correspondence with utility providers is included in Appendix I.

4.17.2 Existing Environmental Setting

4.17.2.1 Electricity

In 2017, California's electricity was generated primarily by natural gas (33.67 percent), coal (4.13 percent), large hydroelectric (14.72 percent), nuclear (9.08 percent), and renewable sources (29 percent). Total electric generation in California in 2017 was 292,039 gigawatt-hours (GWh), up 0.5 percent from the 2016 total generation of 290,567 GWh. In 2017, California produced approximately 70.7 percent and imported 29.3 percent of the electricity it used.¹

The project site is within the service territory of SCE, which provides services through a grid of transmission lines and related facilities. SCE provides electricity to more than 15 million people in a 50,000-square-mile (sq mi) area of Central, Coastal, and Southern California.² According to the

¹ California Energy Commission (CEC). 2019e. Notice of Request for Public Comments on the Draft Scoping Order for the 2019 Integrated Energy Policy Report. Docket No. 19-IEPR-01.

² Southern California Edison (SCE). 2019. About Us. Website: <https://www.sce.com/about-us/who-we-are> (accessed December 12, 2019).



California Energy Commission (CEC), total electricity consumption in the SCE service area in 2018 was 84,000 GWh.¹ Total electricity consumption in Orange County in 2018 was 19,858 GWh (6,814 GWh for the residential sector and 13,044 GWh for the non-residential sector).²

4.17.2.2 Natural Gas

Natural gas consumed in California is used for electricity generation (45 percent), residential uses (21 percent), industrial uses (25 percent), and commercial uses (9 percent). California continues to depend upon out-of-state imports for nearly 90 percent of its natural gas supply.³ SoCalGas, the service provider for the project site, serves approximately 21.8 million customers in a 24,000 sq mi service territory.⁴ SoCalGas has four storage fields—Aliso Canyon, Honor Rancho, La Goleta, and Playa del Rey—and has a combined storage capacity of 74 billion cubic feet.⁵

According to the California Energy Commission (CEC), total natural gas consumption in the SoCalGas service area in 2018 was 5,156.1 million therms (2,147.4 million therms for the residential sector and 987.5 million therms for the commercial sector).⁶ Total natural gas consumption in Orange County in 2018 was 575.1 million therms (339.0 million therms for the residential sector and 236.1 therms for the non-residential sector).⁷

4.17.2.3 Solid Waste

The City of Cypress (City) currently contracts with Valley Vista, a private solid waste hauler, to collect and dispose of the solid waste/refuse generated by the City. Solid waste/refuse collected in the City by Valley Vista would be transported to one of the Class III landfills operated and maintained by OCWR. Class III landfills only accept non-hazardous municipal solid waste for disposal; no hazardous or liquid waste is accepted. County residents are able to dispose of their household hazardous waste items at any of OCWR's four household hazardous waste collection centers. Currently, OCWR maintains and operates three Class III sanitary landfills, identified below in Table 4.17.A.

Of the three Class III landfills currently operated by OCWR, the closest active landfill to the project site is the Olinda Alpha Landfill.

¹ CEC. 2019b. Electricity Consumption by Entity. Website: <http://www.ecdms.energy.ca.gov/elecbyutil.aspx> (accessed December 19, 2019)

² CEC. 2019a. Electricity Consumption by County. Website: <http://www.ecdmsenergy.ca.gov/elecbycounty.aspx> (accessed December 12, 2019).

³ CEC. 2019f. Supply and Demand of Natural Gas in California. Website: https://ww2.energy.ca.gov/almanac/naturalgas_data/overview.html (accessed December 9, 2019).

⁴ SoCalGas. Company Profile: About SoCalGas Webpage. Website: <https://www.socalgas.com/about-us/company-profile> (accessed December 11, 2019)

⁵ U.S. Energy Information Administration (EIA). 2019. Today in Energy Webpage. Website: <https://www.eia.gov/todayinenergy/detail.php?id=36416> (accessed December 11, 2019)

⁶ CEC. 2019d. Natural Gas Consumption by Entity. Website: <https://ecdms.energy.ca.gov/gasbyutil.aspx> (accessed December 11, 2019)

⁷ CEC. 2019c. Gas Consumption by County. Website: <http://www.ecdms.energy.ca.gov/gasbycounty.aspx> (accessed December 12, 2019).



Table 4.17.A: Orange County Class III Landfills

Landfill	Location	Approximate Distance from Project Site (miles)	Service
Frank R. Bowerman	11002 Bee Canyon Access Road Irvine, CA 92602	20	Commercial dumping No public dumping
Olinda Alpha	1942 North Valencia Avenue Brea, CA 92823	15	Commercial dumping Public dumping allowed
Prima Deshecha	32250 La Pata Avenue San Juan Capistrano, CA 92675	33	Commercial dumping Public dumping allowed

Source: Orange County Waste and Recycling.

The Olinda Alpha Landfill is scheduled to close in approximately 2030, at which time it will be landscaped to become a County Regional Park.¹ The Olinda Alpha Landfill is currently permitted by the California Department of Resources, Recycling, and Recovery (CalRecycle) to receive a maximum of 8,000 tons per day (tpd) of waste, but currently receives an average of approximately 7,000 tpd.² Therefore, the Olinda Alpha Landfill currently operates at approximately 87.5 percent of its daily capacity. As of November 2014, the Olinda Alpha Landfill had an estimated remaining disposal capacity of 34,200,000 cubic yards.³

4.17.2.4 Wastewater

The project site is in the sewer service area of the Orange County Sanitation District (OCSD). The OCSD provides wastewater collection, treatment, and recycling for approximately 2.6 million people living within a 479 sq mi area of central and northwestern Orange County.⁴ The OCSD's facilities include 396 miles of sewer pipes and 15 pump stations located throughout the county. The OCSD treats approximately 185 million gallons of wastewater from residential, commercial, and industrial sources per day that is sent to two treatment plants: Plant No. 1 and Plant No. 2. Treatment Plant No. 1, at 10844 Ellis Avenue in Fountain Valley, is located approximately 10 miles southeast of the project site. Treatment Plant No. 2, at 22212 Brookhurst Street in Huntington Beach, is located approximately 12.5 miles southeast of the project site.

The OCSD is responsible for the provision of wastewater treatment facilities that serve the project site. Sewage from the City of Cypress is diverted to either Reclamation Plant No. 1 or Reclamation Plant No. 2. Excess wastewater from any of six trunk sewers tributary to Plant No. 1 are diverted to Plant No. 2 to not overload the capacity of Plant No. 1 and to provide for maintenance or construction activities.⁵ Reclamation Plant No. 1 has a primary treatment capacity of 208 mgd,¹ and

¹ Orange County Waste & Recycling. 2019. Landfill Information. Website: <http://www.oclandfills.com/landfill> (accessed December 12, 2019).

² Ibid.

³ California Department of Resources, Recycling, and Recovery (CalRecycle). SWIS Facility Detail, Olinda Alpha Landfill (30-AB-0035). Website: <https://www2.calrecycle.ca.gov/swifacilities/Directory/30-AB-0035> (accessed December 23, 2019).

⁴ Orange County Sanitation District (OCSD). 2018. *2017-2018 Annual Report*. Website: <https://www.ocsd.com/Home/ShowDocument?id=26276> (accessed December 17, 2019).

⁵ OCSD. 2019a. 2018–2019 Annual Report Resource Protection Division Pretreatment Program. Website: <https://www.ocsd.com/Home/ShowDocument?id=29255> (accessed December 17, 2019).



is running under capacity at approximately 120 mgd.² Reclamation Plant No. 2 has a primary treatment capacity of 168³ mgd and currently receives 65 mgd.⁴ Additionally, through its Capital Improvement Program, the OCSD strives to continue maintaining its facilities at optimal levels by planning, designing, and preparing for future demand by developing Facilities and Biosolids Master Plans that address 20-year planning horizons.⁵

4.17.2.5 Potable Domestic Water Service

GSWC provides domestic water service to the project site. GSWC's Los Alamitos service area includes Cypress, Los Alamitos, and Stanton; additionally, small portions of Buena Park, Garden Grove, La Palma, Seal Beach, and the unincorporated community of Rossmoor are included in the Los Alamitos service area. There are approximately 27,200 customers within GSWC's Los Alamitos service area.⁶

The 2015 West Orange Urban Water Management Plan (UWMP) demonstrates that GSWC has adequate domestic water supply for future water demands through 2040. GSWC obtains its water supply for the West Orange System from two primary sources: imported groundwater and GSWC-operated groundwater wells. Imported water is purchased from the Municipal Water District of Orange County (MWDOC). MWDOC is largely a pass-through provider of imported water, obtaining its water supply from the Metropolitan Water District of Southern California (MWD).⁷ According to the UWMP, MWD intends to provide 100-percent supply reliability to MWDOC, which in turn provides 100-percent supply reliability to the West Orange System. Groundwater is extracted from 17 active, GSWC-owned wells in the Orange County Groundwater Basin.⁸ The UWMP includes a water supply and demand assessment that demonstrates that adequate water supply, including both imported groundwater and groundwater from GSWC-owned wells, will be available to GSWC through 2040.⁹

As of 2015, recycled water was not used within the West Orange System. However, an existing agreement would allow GSWC to purchase recycled water from the Los Angeles County Sanitation District and provide the recycled water to Forest Lawn Memorial-Park in Cypress.¹⁰ Therefore, projected water supply information in the UWMP includes recycled water as a source.

¹ OCSD. 2019b. Budget Update Fiscal Year 2019-2020. Website: <https://www.ocsd.com/Home/ShowDocument?id=28411> (accessed December 17, 2019).

² Ibid.

³ Ibid.

⁴ OCSD. 2019c. Facts and Key Statistics Webpage. Website: <https://www.ocsd.com/services/regional-sewer-service> (accessed December 1, 2019).

⁵ OCSD. 2019d. Capital Improvement Program Fiscal Year 2017/2018. Website: <https://www.ocsd.com/Home/ShowDocument?id=26170> (accessed December 1, 2019).

⁶ Golden State Water Company (GSWC). 2019. Los Alamitos Customer Service Area. Website: <http://www.gswater.com/los-alamitos/> (accessed August 23, 2019).

⁷ GSWC. 2016. *2015 Urban Water Management Plan, West Orange*. Section 6.1. July.

⁸ GSWC. 2016. *2015 Urban Water Management Plan, West Orange*. Section 6.2. July.

⁹ GSWC. 2016. *2015 Urban Water Management Plan, West Orange*. Section 7.3.

¹⁰ Ibid.



The total projected water demand for customers served by GSWC is approximately 16,722 acre-feet per year (afy) in 2020; the projected water demand increases every 5-year period, totaling 17,701 afy by 2040.¹ GSWC's planned water supplies for 2020 total 16,722 afy, which consists of 1,644 afy (9.8 percent) of imported water, 14,798 afy (88.5 percent) of groundwater from GSWC-owned wells, and 280 afy (1.7 percent) of recycled water.² Imported water from MWDOC is provided to the GSWC West Orange System through three connections, which have supply capacities of 4,500 gallons per minute (gpm), 11,200 gpm, and 9,000 gpm. These three connections together account for a total supply capacity of 24,700 gpm.³ Over the next 20 years, imported water supplies are anticipated to comprise the same proportion of GSWC's water supply as under current conditions.

4.17.2.6 Storm Drain

As discussed in Section 4.9, Hydrology and Water Quality, in its existing condition, stormwater runoff on the on-site parking lot flows in an east/west orientation to two separate concrete ribbon gutters that transverse the project site and convey flow from north to south. In addition to on-site stormwater runoff, off-site stormwater runoff from 11.8 acres north of the project site is also tributary to the ribbon gutters. Each gutter conveys stormwater runoff to a separate existing catch basin that connects to an existing City maintained 33-inch storm drain that runs on the north edge Katella Avenue from east to west. The 33-inch storm drain increases to a 39-inch storm drain then to a 48-inch storm drain just downstream of the project site. Stormwater runoff that exceeds the capacity of catch basin inlets ponds in the parking lot to a depth of 12 to 18 inches before overflowing and discharging overland to the existing on-site driveway and into the Katella Avenue curb and gutter. The Katella Avenue stormdrain conveys stormwater runoff to the west, where it connects to the Los Alamitos Channel. Los Alamitos Channel flows southwest where it discharges into the San Gabriel River just north of its mouth, and then into the Pacific Ocean.

An existing 24-inch storm drain that runs north to south is located in Winners Circle between Katella Avenue and the end of the cul-de-sac. This stormdrain conveys stormwater runoff from Winners Circle to the Katella Avenue stormdrain. The approved stormdrain plan for the Winners Circle stormdrain included an extension to the north, past the end of the cul-de-sac, and then west across the existing parking lot just north of the project site. The stormdrain extension was proposed to accommodate restricted flows of 0.3 cfs/acre from the property north of the project site. However, only the portion of the stormdrain in Winners Circle was constructed.

4.17.2.7 Telecommunications Facilities

Telephone, television, and internet services are offered by a variety of providers in the City of Cypress, including AT&T, Frontier Communications, Spectrum, HughesNet, and ViaSat. Non-satellite providers include Frontier, DirectTV, Spectrum Cable, and DishTV. Satellite internet providers include ViaSat. These services are privately operated and offered to each location in the City for a fee defined by the provider.

¹ GSWC. 2016. *2015 Urban Water Management Plan, West Orange*. Section 4.2.1.

² Ibid. 2016. Section 6.9.

³ Ibid. 2016. Section 6.1.



4.17.3 Regulatory Setting

4.17.3.1 Federal Regulations

There are no federal policies or regulation applicable to the proposed project.

4.17.3.2 State Regulations

Water Supply Assessment. California Public Resources Code (PRC) Section 21151.9 requires that any proposed “project,” as defined in Section 10912 of the Water Code, prepare a Water Supply Assessment in compliance with Water Code Section 10910, et seq. Water Code Section 10910 et seq. outlines the necessary information and analysis that must be included in an EIR to ensure that a proposed land development has a sufficient water supply to meet existing and planned water demand over a 20-year horizon.

According to Water Supply Assessment requirements, a “project” is defined as any of the following:

- A residential development of more than 500 dwelling units;
- A shopping center or business establishment employing more than 1,000 persons or having more than 500,000 square feet (sf) of floor space;
- A commercial office building employing more than 1,000 persons or having more than 250,000 sf of floor space;
- A hotel or motel, or both, having more than 500 rooms;
- An industrial, manufacturing, or processing plant, or industrial park planned to house more than 1,000 persons, occupying more than 40 acres of land, or having more than 650,000 sf of floor area;
- A mixed-use project that includes one or more of the projects specified above; and
- A project that would demand an amount of water equivalent to, or greater than, the amount of water required by a 500-dwelling-unit project.

If a public water system has fewer than 5,000 service connections, a “project” means any proposed residential, business, commercial, hotel or motel, or industrial development that would account for an increase of 10 percent or more in the number of the public water system’s existing service connections, or a mixed-use project that would demand an amount of water equivalent to, or greater than, the amount of water required by residential development that would represent an increase of 10 percent or more in the number of the public water system’s existing service connections.

The proposed project would include the development of 251 dwelling units and 65,975 sf of commercial/retail space. GSWC has not published water demand factors for the Los Alamitos Customer Service Area. In the absence of these factors, estimated water demand for the proposed



project was compared to estimated water demand for a 500-unit low-rise apartment complex based on water demand factors in CalEEMod.

The proposed project's land uses would demand approximately 16 percent less water than a 500-unit low-rise apartment complex. Additionally, GSWC has more than 5,000 service connections. Therefore, the proposed project does not meet the definition of a "project" pursuant to Water Code Section 10912, and a Water Supply Assessment is not required for the proposed project.

Assembly Bill 341. Assembly Bill (AB) 341 extends the waste diversion requirements established under the California Integrated Waste Management Act of 1989 to the year 2020. In 1989, the California Legislature adopted the California Integrated Waste Management Act of 1989, which is administered by CalRecycle (formerly known as the California Integrated Waste Management Board) and requires each city, county, and regional agency to develop a source reduction and recycling element of an integrated waste management plan. Each adopted source reduction and recycling element was required to demonstrate the diversion of 50 percent of all solid waste from landfill disposal or transformation by January 1, 2000. Annual progress reports were required to be filed with the State Legislature that included specified information regarding the act. AB 341 further establishes the policy goal of the State that not less than 75 percent of solid waste generated be source-reduced, recycled, or composted by the year 2020. AB 341 requires CalRecycle, by January 1, 2014, to provide a report to the Legislature that provides strategies to achieve that policy goal and also includes other specified information and recommendations in addition to the annual progress report.

Title 24, California Building Code. Energy consumption by new buildings in California is regulated by the Building Energy Efficiency Standards, embodied in Title 24 of the California Code of Regulations (CCR), known as the California Building Code (CBC). The CEC first adopted the Building Energy Efficiency Standards for Residential and Nonresidential Buildings in 1978 in response to a legislative mandate to reduce energy consumption in the State. The CBC is updated every 3 years. The 2019 Building Energy Efficiency Standards became effective on January 1, 2020. The efficiency standards apply to both new construction and rehabilitation of both residential and non-residential buildings, and regulate energy consumed for heating, cooling, ventilation, water heating, and lighting. The building efficiency standards are enforced through the local building permit process. Local government agencies may adopt and enforce energy standards for new buildings, provided these standards meet or exceed those provided in CCR Title 24.

4.17.3.3 Regional Regulations

Metropolitan Water District 2015 Regional Urban Water Management Plan. MWD's 2015 Regional UWMP lists and describes the various uses, demand, supplies, target reductions, and compliance measures for 26 member agencies. These include 14 cities, 11 municipal water districts, and one county water authority serving approximately 18.7 million people in Southern California. The 2015 Regional UWMP found that under the current supply demands for a multiple-dry-year scenario (i.e., drought conditions), MWD would have sufficient supply to meet the projected growing demand for water from 2020 to 2040 while still meeting statewide reduction targets of 20 percent of 2009 levels by 2020. MWD is currently working to develop programs to increase its water supply and create a large surplus during multiple-dry-year scenarios to ensure that water demands will still be addressed



during emergency drought situations. With demands projected to be around 2.3 million acre-feet in 2040 during multiple-dry-year scenarios, MWD would have a surplus of 2,000 acre-feet with current capabilities and 288,000 acre-feet with the implementation of the programs under development.

Municipal Water District of Orange County 2015 Urban Water Management Plan. The region served by MWDOC is located in Orange County, California, and includes 26 cities (including the City of Cypress) and water districts, referred to as MWDOC member agencies. MWDOC's 2015 UWMP documents information on all sources of water supplies for the region—imported water, groundwater, surface water, recycled water, and wastewater—as a summary of information for regional planning. The plan concludes that the MWDOC service area will have sufficient existing and planned supplies to meet full service demands under every water-year hydrologic scenario from 2015 through 2040. The plan also evaluates each source of water in the region. The resource mix for meeting total demand includes local groundwater, recycled water, surface water, and imported water from MWD. The plan documents MWDOC's cooperative efforts with its member agencies in developing local supplies and finds that in the region the percentage of its supply from each source will remain approximately the same for the next 25 years, with 30 percent of its supplies from imported water and 70 percent of its supplies from local sources in 2040, even with projected growth occurring.

4.17.3.4 Local Regulations

Golden State Water Company 2015 Urban Water Management Plan (West Orange). GSWC published its 2015 West Orange UWMP, which outlines how GSWC will provide customers with a reliable supply of drinking water for the next 30 years. The 2015 UWMP provides the California Department of Water Resources with information regarding present and future water resources and demands and provides an assessment of GSWC's water resource needs. The 2015 UWMP utilizes factors that were evaluated in ensuring supply reliability in the MWDOC's 2015 UWMP and the MWD's 2015 Regional UWMP.

The UWMP conducts a supply assessment to meet the projected growing demand in its West Orange service area. The UWMP analyzes water supply during multiple-dry-year scenarios to ensure that water demands will still be addressed during emergency drought situations. The UWMP includes these multiple-dry-year scenarios in its analysis of future water demand.

City of Cypress Municipal Code. The Cypress Municipal Code includes the following requirements that would apply to the proposed project related to the provision of utilities:

- **Section 12-31 (Required Diversion Rates)** of the City's Municipal Code requires that the applicant for a covered project shall divert, at a minimum, the percentage of construction and demolition debris as specified by the California Green Building Standards.
- **Section 5-1 (California Building Codes—Adopted)** adopts the 2019 California Green Building Standards Code, 2019 Edition (Title 24). Generally, the intent of Title 24 is to provide efficiency standards for new construction and the rehabilitation of both residential and nonresidential buildings, including building energy consumption, water conservation, and operational efficiencies. Title 24 regulates building energy consumption for heating, cooling, ventilation,



water heating, and lighting with regard to both electricity and natural gas, while also regulating water consumption through the installation of efficient plumbing fixtures. Title 24 is included as Regulatory Compliance Measure E-1 below.

4.17.4 Thresholds of Significance

The thresholds for utilities and service system impacts used in this analysis are consistent with Appendix G of the *State CEQA Guidelines* and the City's *Initial Study/Environmental Checklist*. In determining whether the proposed project may have a significant impact with respect to utilities and service systems, it is necessary to consider whether it would:

- Threshold 4.17.1:** Require or result in the relocation or construction of new or expanded water, wastewater treatment or stormwater drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?
- Threshold 4.17.2:** Have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?
- Threshold 4.17.3:** Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?
- Threshold 4.17.4:** Generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?
- Threshold 4.17.5:** Comply with federal, state, and local management and reduction statutes and regulations related to solid waste?

4.17.5 Project Impacts

- Threshold 4.17.1:** Would the project require or result in the relocation or construction of new or expanded water, wastewater treatment or stormwater drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?

4.17.5.1 Water

Construction.

Less Than Significant Impact. Short term demand for water may occur during excavation, grading, and construction activities on site. Construction activities would require water primarily for dust mitigation purposes. Water from the existing potable water lines in the vicinity of the project site would be used. Overall, short-term construction activities would require minimal water and are not expected to have any adverse impacts on the existing water system or available water supplies. The proposed project would not require the construction of new or expanded water conveyance,



treatment, or collection facilities with respect to construction activities. Therefore, the impacts on water facilities during construction would be less than significant, and no mitigation is required.

Operation.

Less Than Significant Impact. The proposed project would include an on-site domestic water distribution system to serve the proposed residential and commercial/retail uses. The on-site system would be constructed in compliance with the City's building and plumbing codes in the Municipal Code. The proposed on-site distribution system would connect to the existing GSWC water facilities located within Katella Avenue adjacent to the southern border of the project site. Extension of the water infrastructure from the adjacent streets into the project site would be a routine part of the construction process analyzed in this EIR and would not have a material environmental impact. The water facility improvements would be limited to the project site and connection points to the adjacent, existing GSWC facilities. Therefore, the proposed project would not require or result in the construction of new water facilities, or the expansion of existing facilities, which could cause a significant environmental impact, and the impact would be less than significant. No mitigation is required.

4.17.5.2 Wastewater

Construction.

Less Than Significant Impact. No significant increase in wastewater flows is anticipated as a result of construction activities on the project site. Sanitary services during construction would be provided by portable toilet facilities, which transport waste off-site for treatment and disposal. Therefore, during construction, potential impacts to wastewater treatment and wastewater conveyance infrastructure would be less than significant, and no mitigation would be required.

Operation.

Less Than Significant Impact. The on-site network of private sewer mains and laterals for the proposed project would connect to the sewer mains along Katella Avenue and convey wastewater flows to OCSD's trunk line along Lexington Drive before eventually discharging to either OCSD's Reclamation Plant No. 1 or Reclamation Plant No. 2. Any sewer improvements associated with the proposed project would be designed and constructed to City and OCSD standards. The proposed project's site plans would be accompanied by adequate plans for sewer improvements prepared by a registered professional engineer and facilities would be dedicated to the City and/or OCSD at the completion of construction. Regulatory Compliance Measure UTIL-1 requires all sewer improvements to comply with City and OCSD sewage standards. With the implementation of Regulatory Compliance Measure UTIL-1, the proposed project would result in less than significant impacts related to the construction or expansion of wastewater treatment facilities. Therefore, the proposed project would not require or result in the construction of new water treatment or collection facilities, or the expansion of existing facilities, which could cause a significant environmental impact, and the impact would be less than significant. No mitigation is required.



4.17.5.3 Stormwater/Drainage

Construction.

Less Than Significant Impact. Grading and construction activities would disturb soils and temporarily modify the stormwater flow patterns on the construction site. As described under the analysis of Thresholds 4.9.1, 4.9.6, 4.9.11, 4.9.12, and 4.9.18 in Section 4.9, Hydrology and Water Quality, the proposed project would be subject to the requirements of the Construction General Permit (Regulatory Compliance Measure HYD-1), which requires the preparation of a Storm Water Pollution Prevention Plan (SWPPP) and identification of construction Best Management Practices (BMPs) that must be implemented during project construction to address potential impacts to hydrology and stormwater drainage, including soil erosion, siltation, spills, and runoff. Adherence to the regulatory standards described in Regulatory Compliance Measure HYD-1 would ensure that any changes in stormwater drainage from the project site are controlled during construction. Therefore, the proposed project would not require or result in the construction of new stormwater drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental impacts, and the impact would be less than significant. No mitigation is required.

Operation.

Less Than Significant Impact. Refer to Section 4.9, Hydrology and Water Quality, for additional information regarding the proposed project's impacts related to hydrology during operation. The proposed project includes the construction of an on-site stormdrain system. Stormwater runoff would be discharged to the Katella Avenue stormdrain system via a new stormdrain connection. The Water Quality Management Plan (WQMP) prepared for the proposed project identified pollutants of concern that may affect the quality of discharges of stormwater from the site. The WQMP sets forth measures specified in the Countywide WQMP and the National Pollutant Discharge Elimination System (NPDES) Drainage Area Management Plan (DAMP) (2003), the assignment of long-term maintenance responsibilities, and the locations of all structural Best Management Practices, which are intended to provide measures that minimize or eliminate the introduction of pollutants into the stormwater system. Regulatory Compliance Measure HYD-3 in Section 4.9, Hydrology and Water Quality, requires the implementation of BMPs identified in Section IV of the *Water Quality Management Plan* and the drainage improvements identified in the *Hydrology and Hydraulics Study*.

The proposed detention system would reduce stormwater runoff from the project site to below existing conditions. The proposed project would implement one of two scenarios to convey off-site runoff that exceeds the 0.3 cfs capacity of the Winners Circle stormdrain system to the curb and gutter in Katella Avenue. Under Scenario 1, flow that exceeds the 0.3 cfs capacity of the Winners Circle stormdrain system would be conveyed around the project site before discharging to the storm drain in Katella Avenue. Under Scenario 2, those flows would be conveyed through the project site before discharging to the storm drain in Katella Avenue.

Under Scenario 1, the off-site flows would temporarily pond along the project site's northern property line at variable depths, depending on the magnitude of the storm event (e.g., 2-year, 10-year, and 100-year storm) before discharging to the west, into Siboney Street, then flowing overland to the south into Katella Avenue. This ponding would last for a short duration, would not flood any



structures, and would only affect the portions of the parking lot north of the project site that are farthest away from the Los Alamitos Race Course grandstand. The ponding along the project site's northern property line would be a temporary condition until the area to the north has been developed and a stormwater management and detention system is constructed during future development on the 11.8 acres to the north of the project site. Each development proposal received by the City is required to undergo environmental review pursuant to the California Environmental Quality Act (CEQA). If there were any potential for significant impacts to occur as a result of these future off-site drainage improvements, those impacts would be identified and appropriate mitigation measures would be imposed within the CEQA compliance document that would be prepared in support of future development on the property to the north of the project site.

Additionally, the proposed project would also be required to implement Regulatory Compliance Measure UTIL-2, which requires drainage system improvements to be designed and constructed to City and OCFCD standards. With the adherence to Regulatory Compliance Measure HYD-3 and Regulatory Compliance Measure UTIL-2, the proposed project would result in less than significant impacts related to the construction or expansion of stormwater drainage facilities. No mitigation is required.

4.17.5.4 Electric Power

Construction.

Less Than Significant Impact. Short-term construction activities would be limited to providing power to the staging area and portable construction equipment and would not substantially increase demand for electricity. The heavy equipment used for construction is primarily powered by diesel fuel. Temporary electric power would be provided via existing utility boxes and lines on the project site. Given the limited nature of potential demand for electricity during construction and the availability of existing power lines on the site, there would not be a need to construct new or alter existing electric transmission facilities. Impacts to local regional supplies of electricity would be less than significant, and no mitigation is required.

Operation.

Less Than Significant Impact. Operation of the proposed project would increase on-site electricity demand compared to existing conditions. CalEEMod 2016.3.2 was used to calculate the approximate annual electricity demand of the proposed project. The project site in existing condition is a parking lot with existing light poles. Therefore, current demand for electricity on the project site is negligible. As discussed in Section 4.5, Energy, based on the CalEEMod outputs (Appendix B of this EIR) the proposed project is estimated to consume a total of 2,238,566 kilowatt-hours (kWh) of electricity per year with the implementation of renewable energy (i.e., solar panels and LED lights) and USEPA energy star rating appliances. Additionally the proposed project would be required to comply with Title 24 energy efficiency measures and sustainability features of the California Building Code as described under Regulatory Compliance Measure E-1.



Additionally the proposed project would reduce electricity consumption by incorporating the following energy efficiency measures in the design of the proposed structures in addition to complying with Title 24 requirements:

- Increased insulation in walls and attic spaces.
- Cool roof features.
- Duct insulation and improved-efficiency heating, ventilation, and air conditioning systems.
- High-efficiency water heaters.
- Installation of daylighting features on all peripheral rooms.
- North/South alignment of building or other building placement such that the orientation of the buildings optimizes conditions for natural heating, cooling, and lighting.
- Shading by vegetation or overhangs.

The implementation of these energy efficiency measures and compliance with Title 24 requirements could potentially result in further reductions in the estimated electricity consumption of the proposed project.

Total electricity consumption in Orange County in 2018 was approximately 19,858,000,000 kWh. Therefore, the increased electricity demand associated with the proposed project would be approximately 0.01 percent of Orange County's total electricity demand. Service providers utilize projected demand forecasts in order to provide an adequate supply or plan for surplus in their service areas. As discussed in Section 4.5, Energy, there are sufficient planned electricity supplies in the SCE service area for estimated net increases in energy demands through 2030. Because the proposed project would only represent a small fraction of electricity demand in Orange County, the project would meet Title 24 requirements and incorporate additional energy conservation measures, and there would be sufficient electricity supplies available, energy demand for the proposed project would be less than significant.

The supply and distribution network within the area surrounding the project site would remain essentially the same as exists currently, with the exception of on-site improvements to connect to the existing infrastructure. These on-site improvements would provide electrical service to the residential, commercial, and retail uses proposed. The proposed project would not increase electrical demand beyond existing projections from the local electricity provider and the project site is within a developed service area with existing demand. Therefore, the proposed project would not require the construction of any physical improvements related to the provision of electricity service that would result in significant environmental impacts and the proposed project's impacts would be less than significant. No mitigation is required.



4.17.5.5 Natural Gas

Construction.

Less Than Significant Impact. Short-term construction activities would not result in demand for natural gas since construction activities/equipment would not require accessing existing adjacent natural gas facilities. Therefore, construction activities would not impact natural gas services, and the proposed project would not require new or physically altered gas transmission facilities.

Operation.

Less Than Significant Impact. The existing use of the project site as a parking lot does not require the consumption of natural gas. Therefore, operation of the proposed project would increase on-site natural demand compared to existing conditions. CalEEMod 2016.3.2 was used to calculate the approximate annual natural gas demand of the proposed project. As discussed in Section 4.5 Energy, the estimated potential increase in natural gas demand associated with the proposed project is 97,767 therms per year. Total natural gas consumption in Orange County in 2018 was 236,102,647 therms. Therefore, operation of the proposed project would negligibly increase the annual natural gas consumption in Orange County by approximately 0.04 percent. The estimated increase in natural gas demand associated with the proposed project would represent a very small fraction of the natural gas demand in Orange County. Additionally, the proposed project would be required to comply with Title 24 requirements as described under Regulatory Compliance Measure E-1 and would reduce natural gas consumption by incorporating the energy efficiency measures listed above in the design of the proposed structures.

As noted above, service providers utilize projected demand forecasts in order to provide an adequate supply or plan for surplus in their service areas. As discussed in Section 4.5, Energy, it is anticipated that SoCalGas would be able to meet the natural gas demand in its service area through 2035. Because the proposed project would only represent a small fraction of natural gas demand in Orange County, the project would meet Title 24 requirements and incorporate additional energy conservation measures, and there would be sufficient natural gas supplies available, natural gas demand for the proposed project would be less than significant. No mitigation is required.

The supply and distribution network within the area surrounding the project site would remain essentially the same as exists today except for standard on-site improvements, and levels of service to off-site users would not be adversely affected. Existing gas transmission and distribution services maintained by SoCalGas would provide natural gas service to the proposed project. The proposed project would not increase natural gas demand beyond existing projections from the local natural gas provider and the project site is within a developed service area with existing demand. Therefore, the proposed project would not require the construction of any physical improvements related to the provision of natural gas service that would result in significant environmental impacts and the proposed project's potential impacts would be less than significant. No mitigation would be required.



4.17.5.6 Telecommunication Facilities

Less Than Significant Impact. Telephone, cable, and internet service lines in the vicinity will be extended into the project site. Internal to the project site, the project Applicant/Developer will be responsible for constructing adequate telecommunication facility extensions to the various structures of the proposed project. The construction and expansion of these facilities would occur on site during the site preparation and earthwork phase and are not expected to impact any telephone, cable, or internet services offsite that serve the surrounding areas. Additionally, telecommunication facilities are generally installed concurrently with utility expansions and impacts associated with the expansion of telecommunications facilities are already considered in the air quality, noise, and construction traffic analysis. Therefore, the project impacts associated with the relocation or construction of new or expanded telecommunication facilities and impacts would be less than significant. No mitigation is required.

Threshold 4.17.2: Would the project have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?

Less Than Significant Impact. As discussed previously, the Golden State Water Company (GSWC) would provide water services to the project site and would connect the proposed project to the existing 10-inch water main along the north side of Katella Avenue.

The proposed residential units would result in a minor increase in water demand. However, as discussed in Section 4.12, Population and Housing, the proposed project would not induce substantial population growth. Additionally, the proposed project would be required to implement Regulatory Compliance Measure UTIL-3, which requires the project to use reclaimed water and to comply with all State laws for water conservation measures, including the use of low-flow fixtures. With the implementation of Regulatory Compliance Measure UTIL-3, the total water demand generated by the proposed project as estimated by the CalEEMod outputs would be approximately 107,750 gpd or 120.7 afy.

The estimated increase in water demand associated with the proposed project would represent 0.7 percent of the West Orange System's current annual water demand, based on the system's projected demand of 16,722 afy in 2020. The proposed project does not require the preparation of a Water Supply Assessment pursuant to California Public Resources Code Section 21151.9, as discussed previously, because the proposed project does not meet the definition of a "project" as set forth in Section 10912 of the Water Code. The proposed project does not meet any of the criteria listed in Water Code Section 10912 and is not a project that would demand an amount of water equivalent to, or greater than, the amount of water required by a 500-dwelling-unit project. Based on CalEEMod estimates, the proposed project is expected to demand approximately 16 percent less water than a 500-unit residential project.

As such, the proposed project would not necessitate new or expanded water entitlements, and the GSWC would be able to accommodate the increased demand for potable water. Therefore, with implementation of Regulatory Compliance Measure UTIL-3, impacts to water supplies would be less than significant. No mitigation is required.



Threshold 4.17.3: Would the project result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?

Less Than Significant Impact. As discussed above, sewage from Cypress is diverted to either Reclamation Plant No. 1 in Fountain Valley or Reclamation Plant No. 2 in Huntington Beach. Reclamation Plant No. 1 has a primary treatment capacity of 208 mgd,¹ and is running under capacity at approximately 120 mgd.² Reclamation Plant No. 2 has a primary treatment capacity of 168³ mgd and is running under capacity at approximately 65 mgd.⁴

The proposed project is anticipated to generate 80,223 gpd of wastewater. However, the 80,223 gpd of wastewater generated by the proposed project would only represent a small fraction of the primary daily treatment capacity of Reclamation Plant No. 1 and Reclamation Plant No. 2 (0.04 percent and 0.05 percent, respectively). Additionally, through its Capital Improvement Program, the OCSD strives to continue maintaining its facilities at optimal levels by planning, designing, and preparing for future demand by developing Facilities and Biosolids Master Plans that address 20-year planning horizons.⁵ Through these long-range planning activities, the OCSD would be able to accommodate the growth in demand for wastewater treatment generated by the proposed project and other projects in its service area. Therefore, the proposed project would not result in a significant contribution to the capacity of Reclamation Plant No. 1 or Reclamation Plant No. 2. Additionally, fees required by the OCSD would sufficiently offset potential impacts generated by the proposed project. Therefore, the proposed project would result in less than significant impacts related to the wastewater treatment capacity and no mitigation measures are required.

Threshold 4.17.4: Would the project generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?

Less Than Significant Impact. As discussed above, the closest active landfill to the proposed project is the Olinda Alpha Landfill. The Olinda Alpha Landfill currently operates at approximately 87.5 percent of its daily capacity. As of November 2014, the Olinda Alpha Landfill had an estimated remaining disposal capacity of 34,200,000 cubic yards.⁶

¹ OCSD. 2019b. Budget Update Fiscal Year 2019–2020. Website: <https://www.ocsd.com/Home/ShowDocument?id=28411> (accessed December 17, 2019).

² Ibid.

³ Ibid.

⁴ OCSD. 2019c. Facts and Key Statistics Webpage. Website: <https://www.ocsd.com/services/regional-sewer-service> (accessed December 1, 2019).

⁵ OCSD. 2019d. Capital Improvement Program Fiscal Year 2017/2018. Website: <https://www.ocsd.com/Home/ShowDocument?id=26170> (accessed December 20, 2019).

⁶ California Department of Resources, Recycling, and Recovery (CalRecycle). SWIS Facility Detail, Olinda Alpha Landfill (30-AB-0035). Website: <https://www2.calrecycle.ca.gov/swfacilities/Directory/30-AB-0035> (accessed December 23, 2019).



Based on the CalEEMod outputs, the proposed project is estimated to generate 1,955 pounds of solid waste per day during operation. The incremental increase of solid waste generated by the proposed project would constitute 0.1 percent of the remaining daily available capacity (1,000 tpd) at the Olinda Alpha Landfill. Therefore, solid waste generated by the proposed project would not cause the capacity at the Olinda Alpha Landfill to be exceeded. As such, the proposed project would be served by a landfill with sufficient permitted capacity to accommodate its solid waste disposal needs. Therefore, the proposed project would result in less than significant impacts related to solid waste and landfill facilities, and no mitigation is required.

Threshold 4.17.5: Would the project comply with federal, state, and local management and reduction statutes and regulations related to solid waste?

Less Than Significant Impact. Solid waste practices in California are governed by multiple federal, State, and local agencies that enforce legislation and regulations ensuring that landfill operations minimize impacts to public health and safety and the environment. The project site is located within OCWR's service area. An important part of OCWR's mission is to apply sound environmental practices to ensure compliance with these regulations. Additionally, OCWR has an adopted CIWMP that requires countywide facilities to meet the 15-year capacity requirements. OCWR is also obligated to obtain a Solid Waste Facilities Permit, a Storm Water Discharge Permit, and permits to construct and operate gas management systems and meet Waste Discharge Requirements. The LEA, the SCAQMD, and the RWQCB enforce landfill regulations related to health, air quality, and water quality, respectively. The proposed project would not inhibit OCWR's compliance with the requirements of each of the governing bodies.

The proposed project would comply with the City's Construction and Demolition Ordinance (Regulatory Compliance Measure UTIL-4). The Applicant/Developer would also be required to submit a Materials Questionnaire should the contractor haul away its own demolition waste. Additionally, the proposed project would comply with AB 341, which went into effect on July 1, 2012. AB 341 requires businesses and multifamily residential dwelling units of five units or more that generate four or more cubic yards of commercial solid waste per week to implement recycling programs.¹ With adherence to Regulatory Compliance Measure UTIL-4, the proposed project would comply with federal, State, and local statutes and regulations related to solid waste. Therefore, impacts would be less than significant, and no mitigation is required.

4.17.6 Level of Significance Prior to Mitigation

With adherence to Regulatory Compliance Measures UTIL-1 through UTIL-4, Regulatory Compliance Measure E-1, Regulatory Compliance Measure HYD-1, and Regulatory Compliance Measure HYD-3, the proposed project would result in less than significant impacts related to utilities and service systems.

¹ City of Cypress. AB 341 Mandatory Commercial Recycling. Website: <https://www.cypressca.org/work/trash-recycling/ab-341-mandatory-commercial-recycling> (accessed December 23, 2019).



4.17.7 Regulatory Compliance Measures and Mitigation Measures

4.17.7.1 Regulatory Compliance Measures

The following regulatory compliance measures pertaining to utilities and service systems are applicable to the proposed project.

Regulatory Compliance Measure UTIL-1

Sewer Improvement Standards. All required sewer improvements shall be designed and constructed to City and Orange County Sanitation District (OCSD) standards and shall be approved by the City of Cypress (City) Engineer prior to development. These improvements may be constructed in a phased sequence depending upon the development process. Facilities shall be dedicated to the City and/or OCSD at the completion of construction.

Regulatory Compliance Measure UTIL-2

Drainage Improvement Standards. Drainage system improvements shall be designed and constructed to City and Orange County Flood Control District (OCFCD) standards, if applicable, and will be approved by those agencies prior to development. Improvements may be constructed in a phased sequence depending upon the development process. Facilities shall be dedicated to the City at completion of construction to the extent required by the City (Source: Mitigation Measure No. 64, page 151, Cypress Business and Professional Center Specific Plan EIR).

Regulatory Compliance Measure UTIL-3

Water Conservation. The Applicant/Developer shall comply with all State laws for water conservation measures and use of reclaimed water. Voluntary water conservation strategies shall be encouraged. The Building Division shall determine compliance prior to issuance of building permits (Source: Mitigation Measure No 75, pages 157 and 158, Cypress Business and Professional Center Specific Plan EIR).

Regulatory Compliance Measure UTIL-4

Construction and Demolition Ordinance. The Construction Contractor shall comply with the provisions of City Ordinance No. 1166 and the 2016 California Green Building Standards Code, which would reduce construction and demolition waste. Ordinance No. 1166 is codified in Article VIII, Materials Questionnaire for Certain Construction and Demolition Project within the City of Cypress in the City of Cypress Municipal Code.



Additionally, refer to Regulatory Compliance Measure E-1 in Section 4.5, Energy, and Regulatory Compliance Measures HYD-1 and HYD-3 in Section 4.9, Hydrology and Water Quality.

4.17.7.2 Mitigation Measures

No mitigation measures are applicable to the proposed project.

4.17.8 Level of Significance after Mitigation

The proposed project would not result in any significant impacts to utilities or service systems. No mitigation is required.

4.17.9 Cumulative Impacts

As defined in the *State CEQA Guidelines*, cumulative impacts are the incremental effects of an individual project when viewed in connection with the effects of past, current, and probable future projects within the cumulative impact area for public services and utilities. The project site is a vacant parking lot located in an urban area with existing services provided by utility providers in the vicinity. The cumulative area for utilities is listed below for each individual utility provider.

4.17.9.1 Wastewater

The geographic area for the cumulative analysis for wastewater treatment is defined as the City and the OCSD service area. Within its service area, the OCSD uses United States Census Bureau population data, as well as information regarding existing and zoned land uses, to project current and future wastewater flows. For this reason, the projected demand for wastewater treatment is cumulative in nature.

The wastewater capacities of OCSD Reclamation Plant No. 1 and 2 are designed to accommodate the growth forecast within the OCSD service area and development outlined in the General Plans for jurisdictions within its service area. As discussed in Section 4.12, Population and Housing, population growth generated by the proposed project in conjunction with related projects would not induce substantial population unplanned population growth in the City. Through its Capital Improvement Program, the OCSD strives to continue maintaining its facilities at optimal levels by planning, designing, and preparing for future demand by developing Facilities and Biosolids Master Plans that address 20-year planning horizons.¹ Because OCSD prepares for future demand over long planning horizons, adequate facilities would be planned for to account for population growth. Therefore, the cumulative population and housing growth from the proposed project and the related projects would be planned for and the OCSD would have adequate capacity for the increased wastewater treatment demand associated with implementation of the proposed project and the related projects within its service area.

¹ OCSD. 2019d. Capital Improvement Program Fiscal Year 2017/2018. Website: <https://www.ocsd.com/Home/ShowDocument?id=26170> (accessed December 1, 2019).



Furthermore, OCSD is starting construction on the Western Regional Sewers project as early as Spring 2020, which would further improve OCSD sewer facilities in the vicinity of the project site.¹ Individual projects in the OCSD service area, including the related projects, would address the localized capacity of OCSD facilities and identify whether new or upgraded facilities are required.

For these reasons, the proposed project and related projects would not result in a cumulatively significant impact to wastewater generation.

4.17.9.2 Potable Water

The geographic area for the cumulative analysis of water infrastructure is the West Orange service area of GSWC. The projections for potable water demand in the GSWC West Orange service area are based on regional population and economic growth forecasts, and account for potential future development within its service area, including the additional demand for water generated by the related projects. According to the GSWC 2015 UWMP, by 2035, the West Orange service area's population is estimated to increase at a 0.3 percent growth rate per year, and households and employment in the service area are both expected to grow at an annual growth rate of 0.2 percent over the same period. For this reason, the projected demand for water supply in the GSWC West Orange service area is inherently cumulative in nature. As discussed previously, population growth generated by the proposed project in conjunction with related projects would not result in substantial unplanned population growth. As such, GSWC would update its population projections and expected water demand accordingly to accommodate population and housing growth. Therefore, GSWC would have adequate capacity for the increased demand for potable water associated with the development of the proposed project and the related projects within its service area. Therefore, the proposed project and the related projects would not have a cumulatively significant impact on water supply or facilities.

4.17.9.3 Electricity

The geographic area for the cumulative analysis of impacts to the provision of electricity is the service territory of SCE. SCE's service area covers approximately 50,000 sq mi in Southern and Central California, with the provision of energy service to approximately 15 million across the service territory.² The projections of statewide electricity supply capacity demand rates are cumulative in nature. They are based on population and economic growth in addition to such physical variables as average temperature and water supplies (important to hydroelectric generation) in a given year. The total annual electricity consumption in the SCE service area in 2017 was 84,291.6 GWh and by 2030, consumption is anticipated to increase by approximately 12,000 GWh for the low-demand scenario and by 22,000 GWh for the high-demand scenario.³ While this forecast represents a large increase in electricity consumption, the proposed project's percent of cumulative consumption of electricity in

¹ OCSD. 2019e. Western Regional Sewers Program Webpage. Website: <https://www.ocsd.com/residents/future-projects/western-regional-sewers> (accessed December 17, 2019).

² Southern California Edison. 2019. About Us. Website: <https://www.sce.com/about-us/who-we-are> (accessed December 12, 2019).

³ CEC. 2018. California Energy Demand, 2018-2030 Revised Forecast. Publication Number: CEC-200-2018-002-CMF. February. Website: <https://efiling.energy.ca.gov/getdocument.aspx?tn=223244> (accessed December 12, 2019).



the SCE service area would be negligible. Therefore, any increase in electrical demand resulting from the proposed project would be incremental compared to an increase in regional demand. Sufficient electricity supplies and infrastructure capacity are available, or have already been planned, to serve past, present, and reasonably foreseeable projects.

Additionally, Title 24 of the California Administrative Code regulates energy and water consumption in new construction and regulates building energy consumption for heating, cooling, ventilation, water heating, and lighting. Therefore, in relation to the cumulative study area, the proposed project would not generate a significant cumulative increase in demand for electricity or a significant disruption in service or service level. Therefore, the proposed project's contribution to electricity impacts would not be cumulatively considerable, and no mitigation is required.

4.17.9.4 Natural Gas

The geographic area for the cumulative analysis of impacts to the provision of natural gas is the service territory for SoCalGas. SoCalGas provides natural gas to approximately 21.8 million people in a 24,000 sq mi service area throughout Central and Southern California, from Visalia to the Mexican border. Total natural gas consumption in the SoCalGas service area in 2018 was 5,156.1 million therms.¹ Between 2018 and 2035, total natural gas consumption in the SoCalGas service area is forecast to remain steady for the low- and mid-demand scenarios and to increase by approximately 650 million therms in the high-demand scenario due to intense energy efficiency efforts.² The proposed project's percent of cumulative consumption of natural gas in the SoCalGas service area would be negligible. Therefore, any increase in natural gas demand resulting from the proposed project would be incremental compared to an increase in regional demand. Furthermore, like the proposed project, all future projects would be subject to Title 24 requirements and would be evaluated on a case-by-case basis to determine the need for specific distribution improvements. Therefore, the proposed project's contribution to natural gas impacts would not be cumulatively considerable, and no mitigation is required.

4.17.9.5 Solid Waste

The geographic area for the cumulative analysis of solid waste infrastructure is OCWR's service territory. Development associated with the proposed project would contribute to an increased demand for landfill capacity for solid waste. As stated previously, the landfill serving the project site would be the Olinda Alpha Landfill, which is not scheduled to close until 2030. As discussed under Threshold 4.17.4 above, the proposed project would only constitute approximately 0.1 percent of the remaining average daily capacity at the Olinda Alpha Landfill. Additionally the Olinda Alpha Landfill is currently only receiving 87.5 percent of the 8,000 tons it is permitted to receive. Therefore, the Olinda Alpha Landfill has sufficient permitted capacity to provide adequate capacity for Orange County's solid waste needs and with compliance with federal, State, and local statutes and regulations related to solid waste, which require reductions in solid waste generation.

¹ CEC. 2019e. Natural Gas Consumption by Entity. Website: <https://ecdms.energy.ca.gov/gasbyutil.aspx> (accessed December 12, 2019).

² Ibid.



Furthermore, based on their current daily maximum permitted disposal capacities and current average daily tonnage, the Alpha Olinda Landfill will reach capacity in 2030, the Frank R. Bowerman Landfill will reach capacity in 2053, and the Prima Deshecha Landfill will reach capacity in 2102.¹ Therefore, there is currently sufficient permitted capacity within the existing OCWR system serving Orange County to provide adequate future capacity for the County's solid waste needs. Therefore, the proposed project's contribution to solid waste impacts would not be cumulatively considerable, and no mitigation is required.

4.17.9.6 Telecommunication Facilities

The geographic area for the cumulative analysis of impacts to the provision of telecommunication facilities is the City. Telephone, cable, and internet services are provided to residents through private providers of these services. The construction and expansion of telecommunication facilities for the proposed project would occur on site and is not expected to impact any telephone, cable, or internet services offsite that serve the surrounding areas. Likewise, construction and expansion of telecommunication facilities would generally occur on site to extend through proposed related developments. Therefore, cumulative impacts associated with the relocation or construction of new or expanded telecommunication facilities would be less than significant. No mitigation is required.

¹ Orange County Waste & Recycling. 2019. Landfill Information Webpage. Website: <http://www.oclandfills.com/landfill> (accessed December 12, 2019)



5.0 ALTERNATIVES

5.1 INTRODUCTION

The California Environmental Quality Act (CEQA) requires that an Environmental Impact Report (EIR) include a discussion of reasonable project alternatives that would “feasibly attain most of the basic objectives of the project, but would avoid or substantially lessen any significant impacts of the project, and evaluate the comparative merits of the alternatives” (*State CEQA Guidelines*, Section 15126.6). This chapter identifies potential alternatives to the Cypress City Center Project (proposed project), evaluates the potential impacts of each alternative, and compares the potential impacts of each alternative against the proposed project’s impacts, as required by CEQA.

Key provisions of the *State CEQA Guidelines* on alternatives (Section 15126.6[b] through [f]) are summarized below to explain the foundation and legal requirements for the alternatives analysis in the EIR:

- The discussion of alternatives shall focus on alternatives to the project or its location that are capable of avoiding or substantially lessening any significant effects of the project, even if these alternatives would impede to some degree the attainment of the project objectives or would be more costly (15126.6[b]).
- The specific alternative of ‘no project’ shall also be evaluated along with its impact (15126.6[e][1]). The ‘no project’ analysis shall discuss the existing conditions at the time the Notice of Preparation is published, and at the time the environmental analysis is commenced, as well as what would reasonably be expected to occur in the foreseeable future if the project were not approved, based on current plans and consistent with available infrastructure and community services. If the environmentally superior alternative is the ‘no project’ alternative, the EIR shall also identify an environmentally superior alternative among the other alternatives (15126.6[e][2]).
- The range of alternatives required in an EIR is governed by the ‘rule of reason’ that requires the EIR to set forth only those alternatives necessary to permit a reasoned choice. The alternatives shall be limited to ones that would avoid or substantially lessen any of the significant effects of the project. Of those alternatives, the EIR need examine in detail only the ones that the lead agency determines could feasibly attain most of the basic objectives of the project. The range of feasible alternatives shall be selected and discussed in a manner to foster meaningful public participation and informed decision-making. Among the factors that may be taken into account when addressing the feasibility of alternatives are site suitability, economic viability, availability of infrastructure, general plan consistency, other plans or regulatory limitations, jurisdictional boundaries, and whether the proponent can reasonably acquire, control or otherwise have access to the alternative site (or the site is already owned by the proponent) (15126.6[f]).
- For alternative locations, only locations that would avoid or substantially lessen any of the significant effects of the project need be considered for inclusion in the EIR (15126.6[f][2][A]).



- If the lead agency concludes that no feasible alternative locations exist, it must disclose the reasons for this conclusion, and should include the reasons in the EIR. For example, in some cases there may be no feasible alternative locations for a geothermal plant or mining project which must be in close proximity to natural resources at a given location (15126.6[f][2][B]).
- An EIR need not consider an alternative whose effect cannot be reasonably ascertained and whose implementation is remote and speculative (15126.6[f][3]).

Pursuant to the guidelines stated above, a range of alternatives to the proposed project is considered and evaluated in this EIR. These alternatives were developed in the course of project planning and environmental review. The discussion in this section provides:

1. A description and analysis of impacts for each of the alternatives considered;
2. Comparative analysis of each alternative that focuses on the potentially significant unavoidable environmental impacts of the proposed project (the purpose of this analysis is to determine whether alternatives are capable of eliminating or reducing the significant environmental impacts of the project to a less than significant level); and
3. Conclusions regarding the alternative's: (1) ability to avoid or substantially lessen the significant unavoidable impacts of the project; (2) ability to attain the project objectives (as stated below); and (3) merits compared to the merits of the proposed project.

5.2 PROPOSED PROJECT

5.2.1 Project Objectives

As discussed in Section 1.3.1, Project Objectives, of this EIR, the following project objectives have been established to aid decision-makers in their review of the proposed project and its associated environmental impacts:

The following provides the objectives established for the proposed project, which include implementation of goals and policies from the City of Cypress (City) General Plan and the Specific Plan:

1. Provide uses that meet the City's General Plan balanced development goals and objective to locate higher density housing adjacent to commercial and employment opportunities to encourage pedestrian access and provide a consumer base for commercial uses (GP LU-1.4).
2. Provide a balanced mix of residential and commercial uses in the Cypress Business and Professional Center Specific Plan, which would promote a commercial environment that balances quality development with economic growth while building in flexibility to respond to the market demands (Cypress Business & Professional Center Specific Plan, Objectives 1.2 and 1.3).
3. Support the retention of local employers and increase the fiscal benefits to the City by attracting new retail, restaurant, hotel, and entertainment businesses that can better serve the local



population and employment and would generate additional revenue to the City through increased sales, property, and transient occupancy taxes (GP LU-17.1).

4. Meet the demand for new hotel rooms in the Cypress Business Center to serve the local business community.
5. Provide new drainage improvements on the project site, which would reduce the risk of downstream flooding hazards.
6. Provide a new community gathering place for Cypress residents and workers, including a public dog park and a landscaped plaza with outdoor dining areas.
7. Allow the City to divest itself of real estate conveyed to it by the Cypress Redevelopment Agency in March 2011 in accordance with the Settlement Agreement between the City of Cypress, the Successor Agency to the Cypress Redevelopment Agency, the State Department of Finance, and the State Controller's Office, which would facilitate the generation of additional revenue to the City by selling the land to a private owner, who would return the land to the property tax rolls and develop it with new revenue-generating uses.
8. Expand the variety of housing stock in the City, which would help meet the existing and future housing needs of all Cypress residents, by providing high density rental units (GP HOU-3.5).
9. Expand and improve the City's housing supply by developing high-quality housing in the City to alleviate the housing crisis and help the City meet its Regional Housing Needs Assessment allocations (GP HOU-4).

5.2.2 Significant Adverse Unavoidable Impacts of the Proposed Project

The following discussion focuses on alternatives that would reduce or avoid the significant adverse unavoidable impacts of the proposed project. As detailed in Section 4.7, Greenhouse Gas Emissions, the proposed project would result in significant, adverse, and unavoidable impacts related to greenhouse gas emissions after all mitigation is applied. These impacts are summarized below.

The proposed project would be designed in compliance with adopted regulations aimed at reducing greenhouse gas emissions. Specifically, the project would be designed and built to be 10 percent more energy-efficient than the 2019 Building Energy Efficiency Standards (California Code of Regulations [CCR] Title 24), or the current Title 24 requirements, whichever are more stringent. Although exceeding the current CCR Title 24 requirements would help to reduce the proposed project's greenhouse gas emissions, the overall emissions attributable to construction and operation of the proposed project of 7,208 metric tons of carbon dioxide equivalent per year (MT CO₂e/yr) are expected to exceed the South Coast Air Quality Management District (SCAQMD) thresholds of 3,000 MT CO₂e/yr. The greenhouse gas emissions of 7.9 metric tons of carbon dioxide equivalent per service population per year (MT CO₂e/SP/yr) would also exceed the SCAQMD threshold of 4.3 MT CO₂e/SP/yr for 2022. Therefore, the proposed project would result in a significant unavoidable project impact and significantly contribute to an unavoidable cumulative impact related to



greenhouse gas emissions and conflict with an applicable greenhouse gas reduction plan, policy, or regulations.

5.3 ALTERNATIVES INITIALLY CONSIDERED BUT REJECTED FROM FURTHER CONSIDERATION

Section 15126.6(c) of the *State CEQA Guidelines* suggests that EIRs identify any alternatives that were considered by the Lead Agency but were rejected during the scoping process and briefly explain the reasons underlying the Lead Agency's determination. In evaluating an appropriate range of alternatives to the proposed project, a number of alternatives were considered and rejected for differing reasons by the City of Cypress (City).

The following is a discussion of the development alternatives considered during the environmental review process and the reasons they were not selected for detailed analysis in this Draft EIR.

5.3.1 Alternative Sites

CEQA requires that the discussion of alternatives focus on alternatives to the project or its location that are capable of avoiding or substantially lessening any significant impacts of the project. The key question and first step in the analysis is whether any of the significant impacts of the project would be avoided or substantially lessened by relocating the project. Only locations that would avoid or substantially lessen any of the significant impacts of the project need be considered for inclusion in the EIR (*State CEQA Guidelines*, Section 15126.6[f][2][A]). Among the factors that may be taken into account when addressing the feasibility of alternatives are site suitability, economic viability, availability of infrastructure, General Plan consistency, other plans or regulatory limitations, jurisdictional boundaries, and whether the Applicant/Developer can reasonably acquire, control, or otherwise have access to the alternative site (*State CEQA Guidelines*, Section 15126.6[f][1]). If it is determined that no feasible alternative locations exist, the EIR must disclose the reasons for this conclusion (*State CEQA Guidelines*, Section 15126.6[f][2][B]).

No alternative locations where the proposed project could be undertaken are analyzed in the Draft EIR. One of the fundamental purposes of the project is to facilitate the City's disposal of real estate conveyed to it by the Cypress Redevelopment Agency in March 2011 in accordance with the Settlement Agreement between the City of Cypress, the Successor Agency to the Cypress Redevelopment Agency, the State Department of Finance, and the State Controller's Office. The consideration of an alternative development site elsewhere in the City would not facilitate this important goal.

In addition, as discussed further below, there is no other property in the City that would support a development similar to the proposed project. The surrounding area is highly urbanized, and no land is currently available for development that is large enough (approximately 13 acres) to develop the proposed project in an area that would be compatible with the proposed residential and commercial/retail uses. In addition, the City and/or the Applicant/Developer does not own or control any other property within the City or in the vicinity of the project site that would be suitable for development of the proposed project. Moreover, the Applicant/Developer cannot reasonably



acquire or control an alternative site in a timely fashion that would allow for the implementation of a project with similar uses and square footage.

The following alternative sites were considered as potential alternatives to the project site, but eliminated for the reasons discussed above and below:

- 1) **Cypress Town Center and Commons Specific Plan 2.0:** The Cypress Town Center and Commons Specific Plan 2.0, approved by voters in 2018, covers an approximately 154.4-acre area located to the north of the project site and generally bound by Cerritos Avenue, Katella Avenue, and Lexington Drive. The Cypress Town Center and Commons Specific Plan 2.0 established a comprehensive master plan and regulatory framework to develop a town center, housing, and public park space in parts of the Los Alamitos Race Course, the former Cypress Golf Club, and adjacent property. The districts within the Cypress Town Center and Commons Specific Plan 2.0 are primarily designated for single-family residential, senior housing, or public parks. Although property may be available (such as the parking lot north of the project site) in these districts, the commercial uses included in the proposed project would not be compatible with the single-family residential, senior housing, or public parks uses intended in these areas. The Cypress Town Center and Commons Specific Plan 2.0 includes two mixed-use districts. The commercial and residential uses of the proposed project would be compatible with the uses intended in these districts by the Cypress Town Center and Commons Specific Plan 2.0. However, one of the mixed-use districts would be too small (4.2 acres) to accommodate the proposed project. Although the second mixed-use district, located to the west of the project site, would be large enough (15 acres) to accommodate the proposed project, the existing Seventh-Day Adventist Church would be displaced. In addition, according to the Cypress Town Center and Commons Specific Plan 2.0, it is anticipated that no development would occur within the mixed-use districts until the Los Alamitos Race Course ceases operation. At this time, there is no indication that the owners of the Los Alamitos Race Course intend to close this facility. Therefore, development of the proposed project within the Cypress Town Center and Commons Specific Plan 2.0 is not a feasible option.
- 2) **Lincoln Avenue Specific Plan.** The Lincoln Avenue Specific Plan covers the area along Lincoln Avenue between Buena Park on the east and Hawaiian Gardens on the west. The Lincoln Avenue Specific Plan established a comprehensive master plan and regulatory framework to guide development in the plan area. Within the plan area, the majority of the available parcels are not large enough to accommodate the proposed project. An approximately 14-acre parcel located at 4552 Lincoln Avenue, developed with a self-storage facility, was previously considered to be developed with a residential development. However, the residential development is no longer being considered on this property, so it could feasibly be available for development of the project. However, neither the City nor the Applicant/Developer owns or controls this property. The property site is designated for residential uses in the Lincoln Avenue Specific Plan; therefore, a specific plan amendment would be required to allow for development of the commercial and retail uses on the project site. Additionally, this property is a rectangular property with limited frontage along Lincoln Avenue. Because good street visibility is necessary to make retail and commercial



uses viable, and this property is not highly visible from Lincoln Avenue, this site is not a viable alternative site for the proposed project.

- 3) **Former Mitsubishi Motors Property.** In 2019, Mitsubishi Motors relocated its headquarters from 6400 Katella Avenue. The approximately 22-acre property is developed with office buildings, but is currently unoccupied. Therefore, it is conceivable the property could be available for development of the proposed project. However, development of the proposed project on this site would require demolition of the existing office buildings. Additionally, neither the City nor the Applicant/Developer owns or controls this property. Finally, the property is currently zoned for the Planned Community Zone (PC-2): Cypress Corporate Center and the surrounding properties are developed with office uses. The residential and commercial/retail uses proposed as part of the proposed project would not be compatible with the corporate/office land uses within the Cypress Corporate Center planned community. Therefore, this site is not a viable alternative site for the proposed project.

Development of the proposed project at an alternative site (assuming one was available) could potentially result in some environmental impacts that would be similar to or greater than those of the proposed project's environmental impacts, depending on the proximity of the alternate site to sensitive uses. Conversely, given that the project site is located in a highly urbanized area, it is unlikely that relocating the proposed project to another site would substantially lessen any of its impacts. Additionally, developing the project on a different site would not reduce the significant unavoidable impacts related to greenhouse gas emissions because the greenhouse gas emissions are primarily dependent on the construction activities and proposed on-site uses and not on the location of the project. This, of course, assumes that an alternative development site would also be located in an urbanized area with equal access to housing, jobs, and services as that of the project site. Siting the project in a rural area that is far from housing, jobs, and services would greatly increase the vehicle miles traveled associated with the project, which would also increase the project's greenhouse gas emissions.

As such, no alternative sites were considered feasible because, as discussed above, one of the fundamental purposes of the project is to facilitate the City's sale of the project site. In addition, neither the City nor the Applicant/Developer owns or controls another project site in the City, no suitable alternative site is available that would achieve the underlying purpose and objectives of the proposed project, development of the proposed project on an alternative site would likely result in many of the same environmental impacts as development of the proposed project on the project site and would not reduce the significant, unavoidable impacts related to greenhouse gas emissions. For these reasons, this alternative was rejected from further consideration.

5.4 ALTERNATIVES UNDER CONSIDERATION

Section 21100 of the Public Resources Code (PRC) and Section 15126 of the *State CEQA Guidelines* require an EIR to identify and discuss a No Project Alternative and a reasonable range of alternatives to the proposed project that would feasibly attain most of the basic objectives of the project and would avoid or substantially lessen any of the significant environmental impacts. Based on the criteria listed above, the following three alternatives have been determined to represent a reasonable range of alternatives that have the potential to feasibly attain most of the basic



objectives of the proposed project but that may avoid or substantially lessen any of the significant impacts of the proposed project. Therefore, the alternatives considered in this EIR include the following:

- **Alternative 1: No Project Alternative:** CEQA requires analysis of a “No Project” Alternative. The purpose of describing and analyzing a no project alternative is to allow decision-makers to compare the impacts of approving the proposed project with the impacts of not approving the proposed project. According to *State CEQA Guidelines* Section 15126.6(e)(3)(C), the lead agency should proceed to analyze the impacts of the no project alternative by projecting what would reasonably be expected to occur in the foreseeable future if the project were not approved, based on current plans and consistent with available infrastructure and community services. The No Project Alternative assumes that the project site would remain in the same condition as it was at the time the Notice of Preparation (NOP) was published and no new development of any kind would occur on the project site. The project site would remain a paved parking lot that would continue to be used for vehicle parking during events at the nearby Los Alamitos Race Course. Other short-term uses of the project site would also continue, including use as a Christmas tree lot, a truck staging area, and auxiliary truck and trailer storage.
- **Alternative 2: Reduced Project Alternative.** The Reduced Project Alternative includes a mixed-use development on the project site with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. The Reduced Project Alternative includes construction of six retail buildings accommodating 41,600 square feet (sf) of retail and restaurant uses. In addition, the Reduced Project Alternative includes development of 80 residential units at a density of 6.02 dwelling units per acre (du/ac) on the 13.29-acre project site. The residential units would include a combination of two-story condominium buildings arranged around motor courts and three-story row townhomes. Because of the reduced residential uses, the above-grade parking structure would not be required to serve the residents on the project site. The Reduced Project Alternative includes the same size hotel (120 rooms with approximately 96,800 sf) as the proposed project.
- **Alternative 3: Commercial/Retail Alternative.** The Commercial/Retail Alternative includes development of 122,556 sf of major retail space, 21,000 sf of other retail/quick-serve restaurant space, and 9,353 sf of sit-down restaurant space on the project site. The Commercial/Retail Alternative includes construction of one building with four major retail tenants, one freestanding restaurant pad, and three retail/restaurant buildings. The Commercial/Retail Alternative also includes construction of a surface parking lot with 717 parking stalls. The project site was entitled until recently for development of the Commercial/Retail Alternative, which was environmentally cleared in the 2008 IS/MND that was prepared for the project site. However, these entitlements have since expired.

For the purpose of this analysis, it is assumed that all of the alternatives would comply with applicable federal, State, and local regulations, policies, and ordinances. The alternatives are further described below and their potential impacts compared to those of the proposed project.



5.5 ALTERNATIVES ANALYSIS

5.5.1 Aesthetics

The City is almost entirely developed and there are no designated scenic corridors, scenic vistas, or scenic highways within the City. The project site is also located within an urbanized area. The proposed Specific Plan Amendment does include minor amendments to the design guidelines included in the Specific Plan to allow super graphics (large graphics) and projecting signage for the proposed movie theater structure. With approval of the Specific Plan Amendment, the proposed project would be consistent with the Specific Plan design guidelines for the project site. Additionally, the proposed project's building heights would be similar to and compatible with the commercial, office, and business park uses that surround the project site. Therefore, impacts related to degradation of existing visual character or quality would be less than significant. Construction-related illumination during evening and nighttime hours would be used for safety and security purposes only. In addition, although the proposed project would increase the overall intensity of on-site land uses and associated lighting, lighting would comply with all applicable lighting standards in the Cypress Zoning Ordinance and would not result in substantial increases in light intensity at off-site locations. The materials of the proposed buildings would primarily be non-reflective to minimize glare. Therefore, impacts related to light and glare would be less than significant. No mitigation would be required.

5.5.1.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading, site work, or removal of vegetation because no new development would occur on the project site. In addition, no buildings would be constructed on the project site. As such, the proposed project would result in no impacts to scenic vistas or scenic highways. The project site is currently developed with a parking lot, which produces light and glare from the on-site light poles and vehicles utilizing the parking lot in the evenings. However, because the No Project Alternative would not include construction activities, construction of new buildings, or intensification of the on-site lighting sources, the No Project Alternative would not result in impacts related to visual character or quality or light and glare. Therefore, aesthetic impacts would be less than the proposed project. However, the No Project Alternative would not result in improved landscaping along Katella Avenue or the off-site landscaping along Siboney Street included under the proposed project.

5.5.1.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. There are no scenic corridors, scenic vistas, or scenic highways within the City; therefore, like the proposed project, the Reduced Project Alternative would not result in impacts to scenic vistas or scenic highways. Unlike the proposed project, the Reduced Project Alternative would be consistent with the Specific Plan design guidelines for the project site and would not require any minor amendments to the design guidelines. Additionally, the building heights would be similar to and compatible with the commercial, office, and business park uses that surround the project site. Therefore, impacts related to degradation of existing visual character or quality would be less than



significant and similar to the proposed project. Like the proposed project, construction-related illumination during evening and nighttime hours would be used for safety and security purposes only. In addition, although the Reduced Project Alternative would increase the overall intensity of on-site land uses and associated lighting, lighting would comply with all applicable lighting standards in the Cypress Zoning Ordinance and would not result in substantial increases in light intensity at off-site locations. The materials of the proposed buildings would primarily be non-reflective to minimize glare. Therefore, impacts related to light and glare would be less than significant. However, the Reduced Project Alternative would result in a smaller project overall compared to the proposed project and would therefore result in aesthetic impacts that are less than the proposed project.

5.5.1.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The same grading footprint would be required compared to the proposed project. There are no scenic corridors, scenic vistas, or scenic highways within the City; therefore, like the proposed project, the Commercial/Retail Alternative would not result in impacts to scenic vistas or scenic highways. Unlike the proposed project, the Commercial/Retail Alternative would be consistent with the Specific Plan design guidelines for the project site and would not require any minor amendments to the design guidelines. However, the building heights (one-story) would be substantially less than the proposed project. The Commercial/Retail Alternative buildings would be similar to and compatible with the commercial, office, and business park uses that surround the project site. Therefore, impacts related to degradation of existing visual character or quality would be less than significant and similar to the proposed project. Like the proposed project, construction-related illumination during evening and nighttime hours would be used for safety and security purposes only. In addition, although the Commercial/Retail Alternative would increase the overall intensity of on-site land uses and associated lighting, lighting would comply with all applicable lighting standards in the Cypress Zoning Ordinance and would not result in substantial increases in light intensity at off-site locations. The materials of the proposed buildings would primarily be non-reflective to minimize glare. Therefore, impacts related to light and glare would be less than significant. The Commercial/Retail Alternative would result in a smaller scale project overall compared to the proposed project and would therefore result in aesthetic impacts that are less than the proposed project.

5.5.2 Air Quality

Air quality emissions associated with construction and operation of the proposed project would not exceed South Coast Air Quality Management District (SCAQMD) significance thresholds. Therefore, impacts of the proposed project related to the cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under applicable National Ambient Air Quality Standards (NAAQS) or California Ambient Air Quality Standards (CAAQS) would be less than significant. The proposed project would not exceed SCAQMD localized significance thresholds (LSTs); therefore, impacts related to exposure of sensitive receptors would be less than significant. The proposed project is consistent with the SCAQMD Final 2016 Air Quality Management Plan (AQMP) because (1) the construction and operation emissions of the proposed project would not exceed the regional significance thresholds or cause or contribute to NAAQS or CAAQS violations, and (2) increases in population and housing resulting from the proposed project would not represent a



substantial increase in population growth. Therefore, impacts related to conflict or obstruction of implementation of the applicable air quality plan would be less than significant. Finally, odors would be limited to odors generated during construction and operational odors from the restaurants and trash receptacles, which would be confined to the project site. Therefore, impacts related to odors would be less than significant. No mitigation is required.

5.5.2.1 Alternative 1: No Project Alternative

The No Project Alternative would not require grading or construction and would not change the existing on-site use or increase vehicle trips to and from the project site. Therefore, no additional air pollutant emissions related to grading, construction, additional vehicle trips, and operational uses would be generated under this alternative, and no air quality impacts would occur. During operation, fewer emissions would be generated (primarily from the reduced vehicle trips) compared to the proposed project, and no construction emissions would occur. As such, the No Project Alternative's impacts on air quality would be less than the air quality impacts associated with the proposed project.

5.5.2.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. A similar grading footprint but less construction would be required for the Reduced Project Alternative compared to the proposed project; therefore, construction emissions would be less than the proposed project and less than significant. The Reduced Project Alternative would generate fewer vehicle trips than the proposed project because there would be fewer residential uses and no movie theater, and the expanded retail component would generate fewer vehicle trips than a 10-screen movie theater. Therefore, this alternative would result in fewer residents and visitors to the project site. As a result, emissions generated during operation of the Reduced Project Alternative would be less than the proposed project and would not exceed the SCAQMD thresholds. As such, air quality impacts of the Reduced Project Alternative would be less than significant and less than the proposed project.

5.5.2.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The same grading footprint would be required compared to the proposed project. However, the Commercial/Retail Alternative would require less building construction activities because the total building square footage would be approximately 320,000 sf less than the proposed project. The Commercial/Retail Alternative would have lower peak VOCs, SO_x, PM_{2.5}, and PM₁₀ emissions but greater peak NO_x and CO emissions than the proposed project. The Commercial/Retail Alternative would generate similar area source emissions compared to the proposed project. However, the Commercial/Retail Alternative would generate 1,225 more daily vehicle trips than the proposed project and would therefore generate more vehicle emissions and more total emissions than the proposed project. Therefore, emissions generated during operation of the Commercial/Retail Alternative would be greater than the proposed project. However, construction and operational emissions of the Commercial/Retail Alternative would not exceed the SCAQMD thresholds. As such,



air quality impacts of the Commercial/Retail Alternative would be less than significant and greater than the proposed project.

5.5.3 Biological Resources

The project site is highly disturbed and developed with an asphalt-paved parking lot and does not support special-status species, riparian habitat, or wetlands and is not located within a Natural Communities Conservation Plan/Habitat Conservation Plan (NCCP/HCP). Therefore, the proposed project would not result in impacts to special-status species, riparian habitat, wetlands, or NCCP/HCPs. The small amount of ornamental vegetation, including trees, along Katella Avenue would be removed outside of the nesting season to reduce impacts to nesting raptors and migratory birds. Therefore, impacts to wildlife movement and wildlife corridors would be less than significant. None of the trees on the project site are designated as Landmark Trees. In addition, work on street trees would be done in accordance with the City Council's adopted Parkway Tree Policy; therefore, impacts to local street trees would be less than significant. No mitigation is required.

5.5.3.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading, site work, or removal of vegetation because no new development would occur on the project site. In addition, no buildings would be constructed on the project site. Because the No Project Alternative would not involve construction activities or removal of the on-site vegetation, no impacts to biological resources would occur. Therefore, impacts to biological resources would be less than significant and less than that of the proposed project.

5.5.3.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial used (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. As stated above, the project site is highly disturbed and developed with an asphalt-paved parking lot and does not support special-status species, riparian habitat, or wetlands and is not located within an NCCP/HCP. Therefore, the Reduced Project Alternative would not result in impacts to special-status species, riparian habitat, wetlands, or NCCP/HCPs. Similar to the proposed project, the small amount of ornamental vegetation, including trees, along Katella Avenue would be removed outside of the nesting season to reduce impacts to nesting raptors and migratory birds. Therefore, impacts to wildlife movement and wildlife corridors would be less than significant. None of the trees on the project site are designated as Landmark Trees. In addition, work on street trees would be done in accordance with the City Council's adopted Parkway Tree Policy; therefore, impacts to local street trees would be less than significant. Because the same grading footprint would be required compared to the proposed project, and construction would occur on the same project site, impacts to biological resources would be the same as the proposed project.

5.5.3.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The same grading footprint would be required compared to the proposed project. As stated above, the project site is highly disturbed and developed with an asphalt-paved parking lot and does not



support special-status species, riparian habitat, or wetlands and is not located within an NCCP/HCP. Therefore, the Commercial/Retail Alternative would not result in impacts to special-status species, riparian habitat, wetlands, or NCCP/HCPs. Similar to the proposed project, the small amount of ornamental vegetation, including trees, along Katella Avenue would be removed outside of the nesting season to reduce impacts to nesting raptors and migratory birds. Therefore, impacts to wildlife movement and wildlife corridors would be less than significant. None of the trees on the project site are designated as Landmark Trees. In addition, work on street trees would be done in accordance with the City Council's adopted Parkway Tree Policy; therefore, impacts to local street trees would be less than significant. Because the same grading footprint would be required compared to the proposed project, and construction would occur on the same project site, impacts to biological resources would be the same as the proposed project.

5.5.4 Cultural Resources

The South Central Coastal Information Center (SCCIC) record search results and archaeological pedestrian field survey identified no previously recorded cultural resources on or in soils on the project site. The proposed project would not cause a substantial adverse change in the significance of a historical resource. Although there is a low likelihood of encountering intact buried archaeological deposits during ground-disturbing construction activities, implementation of mitigation would reduce any potential impacts of the proposed project on the significance of archaeological resources to a less than significant level by requiring that a qualified professional archaeologist provide cultural resources awareness training prior to the commencement of ground-disturbing activities and that a qualified professional archaeologist be retained on-call in the event that construction personnel encounter any archaeological deposits and/or human remains during construction activities. No previously identified human remains are present on the project site, and there are no facts or evidence indicating that Native Americans or people of European descent are buried on the project site. However, undiscovered human remains may be present below the ground surface on any property. Compliance with the State's Health and Safety Code for the treatment of human remains would reduce the impact of the proposed project on human remains to less than significant.

5.5.4.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading or site work because no new development would occur on the project site. In addition, no buildings would be constructed on the project site. Therefore, the proposed project would not cause a substantial adverse change in the significance of a historical resource. Further, the No Project Alternative would not have the potential to disrupt human remains or result in the discovery of previously unknown archaeological resources. No impacts related to cultural resources would occur; therefore, the impacts of the No Project Alternative would be less than that of the proposed project.

5.5.4.2 Alternative 2: Reduced Project Alternative

Similar to the proposed project, the Reduced Project Alternative would not cause a substantial adverse change in the significance of a historical resource as defined by CEQA because no previously recorded historical resources were identified in the project site. The Reduced Project Alternative would develop the project site with residential, retail, and hotel uses, but at a lower density than



the proposed project, and would require ground-disturbing construction activities for the development. Similar to the proposed project, the Reduced Project Alternative would have a low likelihood of encountering intact buried archaeological deposits and previously discovered buried human remains during ground-disturbing construction activities; however, the Reduced Project Alternative would require the installation of fewer geopiers and, therefore, would be incrementally less likely to disturb archaeological resources and human remains. The Reduced Project Alternative would be required to incorporate mitigation measures to reduce potentially significant impacts to archaeological resources by requiring cultural resources awareness training prior to the commencement of ground-disturbing activities and the retention of a qualified professional archaeologist on an on-call basis during construction. The Reduced Project Alternative would also be required to comply with Health and Safety Code Section 7050.5, which would reduce potentially significant impacts to previously undiscovered buried human remains. Implementation of this mitigation and adherence to regulatory standards would reduce potential impacts related to cultural resources to a less than significant level.

In summary, similar to the proposed project, the Reduced Project Alternative would result in no impacts to historical resources and less than significant impacts with mitigation incorporated for archaeological resources, and less than significant impacts on human remains after complying with regulatory standards. However, because the Reduced Project Alternative would require the installation of fewer geopiers, the Reduced Project Alternative would result in less impacts to unknown cultural resources compared to the proposed project.

5.5.4.3 Alternative 3: Commercial/Retail Alternative

Similar to the proposed project, the Commercial/Retail Alternative would not cause a substantial adverse change in the significance of a historical resource as defined by CEQA because no previously recorded historical resources were identified in the project site. The Commercial/Retail Alternative would develop the same project site with commercial/retail uses and would require ground-disturbing construction activities for the development. Similar to the proposed project, the Commercial/Retail Alternative would have a low likelihood of encountering intact buried archaeological deposits and previously discovered buried human remains during ground-disturbing construction activities; however, the Commercial/Retail Alternative would not require the installation of geopiers and, therefore, would be less likely to disturb archaeological resources and human remains. The Commercial/Retail Alternative would be required to incorporate mitigation measures to reduce potentially significant impacts to archaeological resources by requiring cultural resources awareness training prior to the commencement of ground-disturbing activities and the retention of a qualified professional archaeologist on an on-call basis during construction. The Commercial/Retail Alternative would also be required to comply with Health and Safety Code Section 7050.5, which would reduce potentially significant impacts to previously undiscovered buried human remains. Implementation of this mitigation and adherence to regulatory standards would reduce potential impacts related to cultural resources to a less than significant level.

In summary, similar to the proposed project, the Commercial/Retail Alternative would result in no impacts to historical resources, less than significant impacts with mitigation incorporated for archaeological resources, and less than significant impacts on human remains after complying with regulatory standards. However, because the Commercial/Retail Alternative would not require the



installation of geopiers, the Commercial/Retail Alternative would result in less impacts to unknown cultural resources compared to the proposed project.

5.5.5 Energy

Project construction would consume diesel fuel and gasoline. Additionally, project operation would increase electricity and natural gas demand. Although project construction and operation would require using energy, the proposed project would comply with including the Title 24 building energy efficiency standards. The proposed project would not result in the wasteful, inefficient, or unnecessary consumption of energy resources, or conflict with or obstruct a State or local plan for renewable energy or energy efficiency. Therefore, energy impacts would be less than significant, and no mitigation is required.

5.5.5.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading or site work because no new development would occur on the project site. In addition, no buildings would be constructed on the project site. Therefore, the No Project Alternative would not increase energy demand on the project site. No energy impacts would occur; therefore, energy impacts of the No Project Alternative would be less than that of the proposed project.

5.5.5.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. A similar grading footprint but less construction would be required for the Reduced Project Alternative compared to the proposed project; therefore, energy use during construction would be less than the proposed project. Like the proposed project, the buildings construction as part of the Reduced Project Alternative would meet the Title 24 building energy efficiency standards. Like the proposed project, the Reduced Project Alternative would not result in the wasteful, inefficient, or unnecessary consumption of energy resources or conflict with or obstruct a state or local plan for renewable energy or energy efficiency; therefore, impacts related to energy use would be less than significant. However, because the Reduced Project Alternative includes less development than the proposed project, consumption of natural gas, electricity, and fuel during operation would be less than the proposed project. Therefore, energy impacts would be less than significant and less than the proposed project.

5.5.5.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The same grading footprint would be required compared to the proposed project. However, the Commercial/Retail Alternative would require less building construction activities because the total building square footage would be approximately 320,000 sf less than the proposed project. Therefore, construction energy use would be less than the proposed project. In addition, the buildings constructed as part of the Commercial/Retail Alternative would meet the Title 24 building energy efficiency standards and would result in less electricity and natural gas demand compared to the proposed project. However, the Commercial/Retail Alternative would generate 1,225 more daily



vehicle trips than the proposed project and would therefore consume more fuel than the proposed project from vehicle trips during operation. Like the proposed project, the Commercial/Retail Alternative would not result in the wasteful, inefficient, or unnecessary consumption of energy resources or conflict with or obstruct a state or local plan for renewable energy or energy efficiency; therefore, impacts related to energy use would be less than significant. Although the Commercial/Retail Alternative would consume more fuel from vehicle trips during operation than the proposed project, the Commercial/Retail Alternative would consume less fuel and energy overall than the proposed project considering both vehicular and stationary source demands.

5.5.6 Geology and Soils

The proposed project would not result in any impacts related to rupture of a known earthquake fault, landslides, subsidence, and septic tanks and alternative wastewater disposal systems. Potential impacts related to landslides and unstable slopes, lateral spreading, and expansive soils would be less than significant, and no mitigation is required. Impacts related to strong seismic ground shaking, liquefaction, compressible/collapsible soils, and wet soils are considered potentially significant, and mitigation is required. Project construction would comply with the requirements of the California Building Code and the City's Building Code. In addition, the mitigation measures require compliance with the recommendations in the project's Geotechnical Assessment. With implementation of mitigation, the proposed buildings would be designed and constructed to current safety standards, and all potentially significant impacts related to soils and geology would be less than significant. Project construction would increase erosion and loss of topsoil during construction; however, Erosion Control Best Management Practices (BMPs) and Sediment Control BMPs would be implemented during construction in compliance with the requirements of the Construction General Permit to ensure that impacts related to erosion would be less than significant. Soils on the project site have a low paleontological sensitivity from the surface to a depth of 10 feet and high sensitivity below a depth of 10 feet; therefore, it is possible that deeper ground-disturbing construction activities such as construction of the geopiers could have a potentially significant impact on previously undiscovered paleontological resources. The mitigation measures require paleontological monitoring. In the event that paleontological resources are encountered during construction, construction activities shall be halted until the find can be assessed by a qualified paleontologist, who will make recommendations for the appropriate collection, treatment, and disposition of the discovery. These measures would reduce potentially significant impacts to paleontological resources to less than significant.

5.5.6.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading or site work because no new development would occur on the project site. In addition, no buildings would be constructed on the project site. Therefore, the No Project Alternative would have no impacts related to geology and soils, and this alternative would have less geology and soils impacts than the proposed project.

5.5.6.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. The same



grading footprint and similar construction would be required compared to the proposed project. The required grading and construction activities would result in reduced impacts related to geology and soils as the proposed project because the Reduced Project Alternative would result in the installation of fewer geopiers. As with the proposed project, the Reduced Project Alternative would be designed and constructed to conform to the current seismic design provisions of the California Building Code and the City Building Code. In addition, this alternative would implement the same mitigation measure as the proposed project, which requires implementation of the measures contained in a final design-level geotechnical analysis and paleontological monitoring. Therefore, like the proposed project, the Reduced Project Alternative would have less than significant impacts related to geology and soils with implementation of mitigation. Given the similar footprint and reduced construction activities, the geology-related impacts of the Reduced Project Alternative would be less than that of the proposed project.

5.5.6.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The same grading footprint would be required compared to the proposed project; however, the Commercial/Retail Alternative would not require the installation of geopiers. The required grading would result in reduced impacts related to geology and soils as the proposed project because the Commercial/Retail Alternative would result in a reduced scale of proposed structures and would not install geopiers. As with the proposed project, the Commercial/Retail Alternative would be designed and constructed to conform to the current seismic design provisions of the California Building Code and the City's Building Code. In addition, this alternative would implement the same mitigation measure as the proposed project, which requires implementation of the measures contained in a final design-level geotechnical analysis and paleontological monitoring. Therefore, like the proposed project, the Commercial/Retail Alternative would have less than significant impacts related to geology and soils with implementation of mitigation. Given the similar footprint and reduced construction activities of the Commercial/Retail Alternative, the geology-related impacts of the Commercial-Retail Alternative would be less than that of the proposed project.

5.5.7 Greenhouse Gas Emissions

The proposed project would be designed in compliance with adopted regulations aimed at reducing greenhouse gas emissions. Specifically, the project would meet the 2019 Building Energy Efficiency Standards (California Code of Regulations [CCR] Title 24). Although compliance with CCR Title 24 would help to reduce the proposed project's greenhouse gas emissions, the overall emissions attributable to construction and operation of the proposed project of 7,208 MT CO₂e/yr are expected to exceed the South Coast Air Quality Management District's (SCAQMD) thresholds of 3,000 MT CO₂e/yr. The greenhouse gas emissions of 7.9 metric tons of carbon dioxide equivalent per service population per year (MT CO₂e/SP/yr) would also exceed the SCAQMD's threshold of 4.3 MT CO₂e/SP/yr for 2022. Therefore, the proposed project would result in a significant unavoidable project impact and significantly contribute to an unavoidable cumulative impact related to greenhouse gas emissions and conflict with applicable greenhouse gas reduction plans, policies, or regulations. The proposed project includes mitigation measures that require (1) the project's retail commercial buildings, multi-family residential uses, hotel, and movie theater to be designed and built to be 10 percent more energy-efficient than 2019 Title 24 requirements or the current Title 24



requirement, whichever is more stringent, and (2) the implementation of a Transportation Demand Management (TDM) Program for on-site residents and workers to reduce vehicle miles traveled. However, because the type and extent of measures that would be feasible to be implemented would be dependent on the individual tenants that occupy the project, the total amount of greenhouse gas reductions cannot be quantified at this time. For example, the ability of a business to affect employee and patrons vehicle miles traveled would depend in part on the number of employees and patrons, where they live, and the availability of regional programs such as transit buses. Therefore, impacts related to generation of greenhouse gas emissions would remain significant and unavoidable.

5.5.7.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading or site work because no new development would occur on the project site. In addition, no buildings would be constructed on the project site. Therefore, the No Project Alternative would not increase greenhouse gas emissions from new on-site uses or additional vehicle trips. No impacts related to greenhouse gas emissions would occur; therefore, greenhouse gas emission impacts of the No Project Alternative would be less than that of the proposed project.

5.5.7.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. A similar grading footprint but less construction would be required for the Reduced Project Alternative compared to the proposed project; therefore, greenhouse gas emission during construction would be less than the proposed project. Because the Reduced Project Alternative includes less development and would generate fewer vehicle trips than the proposed project, greenhouse gas emissions during operation would be less than the proposed project. The Reduced Project Alternative is estimated to generate 4,109 MT of CO₂e/yr, which is less than the proposed project. Similar to the proposed project, the Reduced Project Alternative's greenhouse gas emissions would exceed the SCAQMD's threshold of 3,000 MT CO₂e/yr. Therefore, the Reduced Project Alternative's emissions should be compared against the SCAQMD's efficiency-based threshold of 4.3 MT CO₂e/SP/yr. As described in Table 5.A below, the Reduced Project Alternative is estimated to have a service population of 383. Based on this service population estimate, the Reduced Project Alternative would generate approximately 10.7 MT of CO₂e/SP/yr, which is greater than the proposed project. Therefore, although the Reduced Project Alternative would result in less total greenhouse gas emissions than the proposed project, the Reduced Project Alternative would generate a greater amount of greenhouse gas emissions per capita than the proposed project and its impacts would be significant and unavoidable.



Table 5.A: Alternative 2 Service Population Estimate

Gross Building Area	Population/Employment Generation Factor	Estimated Employees
80 residential units	3.02 persons/household	242
120 room hotel (96,800 sf)	1500 gross sf/employee	65
41,600 sf of retail space	550 gross sf/employee	76
Total Service Population		383

Sources: U.S. Green Building Council. 2008. Building Area per Employee by Business Type; and United States Census Bureau. 2010. 2010 Census. Table DP-1 Profile of General Population and Housing Characteristics.

sf = square foot/feet

5.5.7.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The same grading footprint would be required compared to the proposed project. However, the Commercial/Retail Alternative would require less building construction activities because the total building square footage would be approximately 320,000 sf less than the proposed project. Therefore, greenhouse gas emissions during construction would be less than the proposed project. The buildings constructed as part of the Commercial/Retail Alternative would generate similar greenhouse gas emissions compared to the proposed project during operation. However, the Commercial/Retail Alternative would generate 1,225 more daily vehicle trips than the proposed project and would therefore generate more greenhouse gas emissions during operation than the proposed project. According to the 2008 IS/MND, the Commercial/Retail Alternative is estimated to generate 6,866 MT of CO₂e/yr, which is slightly less than the proposed project; however, this estimate did not include an amortization of the Commercial/Retail Alternative's construction emissions. Similar to the proposed project, the Commercial/Retail Alternative's greenhouse gas emissions would exceed the SCAQMD's threshold of 3,000 MT CO₂e/yr. Therefore, the Commercial/Retail Alternative's emissions should be compared against the SCAQMD's efficiency-based threshold of 4.3 MT CO₂e/SP/yr. As described in Table 5.B below, the Commercial/Retail Alternative is estimated to have a service population of 293. Based on this service population estimate, the Commercial/Retail Alternative would generate approximately 23.4 MT of CO₂e/SP/yr, which is substantially greater than the proposed project. Therefore, although the Commercial/Retail Alternative would result in less total greenhouse gas emissions than the proposed project, the Commercial/Retail Alternative would generate a greater amount of greenhouse gas emissions per capita than the proposed project, and its impacts related to greenhouse gas emissions would be significant and unavoidable.

Table 5.B: Alternative 3 Service Population Estimate

Gross Building Area	Gross square feet per employee	Estimated Employees
122,556 sf of major retail space	550	223
30,353 sf of other retail/quick-serve or sit-down restaurant space	435	70
Total Service Population		293

Source: U.S. Green Building Council. 2008. Building Area per Employee by Business Type.

sf = square foot/feet



5.5.8 Hazards and Hazardous Materials

The proposed project would result in no impacts related to physical interference with an adopted emergency response plan or related to risk of loss, injury, or death involving wildland fires. Impacts related to upset of hazardous materials, emission or handling of hazardous materials in the vicinity of a school, hazardous materials sites, and safety hazards within airport land use plans would be less than significant and no mitigation is required. Construction and operation activities on the project site would involve transport, use, and disposal of small quantities of hazardous materials or wastes. Adopted regulations and procedures are in place to minimize impacts related to use and disposal of household hazardous waste associated with project construction and operation. During construction, good housekeeping BMPs would be implemented to reduce risk of spills of hazardous materials. Conditions of approval specified by the Orange County Fire Authority (OCFA), which would review the project, would be applied to the proposed project to reduce operational hazardous material impacts and ensure that any hazardous waste that is generated on-site would be transported to an appropriate disposal facility by a licensed hauler in accordance with State and federal law. Additionally, the proposed project would comply with all appropriate Federal Aviation Administration (FAA) standards and requirements and the FAA would review the height of the proposed buildings to ensure that no aviation hazards would occur. Adherence to regulatory standards would ensure that impacts related to the transport, use, and disposal of hazardous materials would be less than significant, and no mitigation is required.

5.5.8.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading or site work because no new development would occur on the project site. In addition, no buildings would be constructed on the project site. Because no construction activities would occur, no construction impacts related to hazardous materials would occur. The project site would remain a paved parking lot that would continue to be used for temporary uses, such as vehicle parking, Christmas tree lot, truck staging area, and auxiliary truck and trailer storage. Small amounts of hazardous materials may be used on the project site; however, the No Project Alternative would not increase the use of hazardous materials because the on-site use would remain the same. In addition, hazardous materials would be handled in accordance with State and federal law. The No Project Alternative would not require transport or handling of hazardous materials during construction and operational use of hazardous materials would continue to be limited due to the lack of development and temporary use of the project site. Therefore, no impacts related to hazardous materials would occur and impacts related to hazardous materials would be less than that of the proposed project.

5.5.8.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. The Reduced Project Alternative would involve demolition of the existing parking lot and construction of new buildings that would result in similar impacts related to hazardous waste and materials compared to the proposed project. Construction and operation activities on the project site would involve transport, use, and disposal of small quantities of hazardous materials or wastes. Adopted regulations and procedures are in place to minimize impacts related to use and disposal of



household hazardous waste associated with construction and operational activities. During construction, good housekeeping BMPs would be implemented to reduce risk of spills of hazardous materials. Conditions of approval specified by OCFA would be applied, similar to the proposed project, to reduce operational hazardous material impacts and ensure that any hazardous waste that is generated on-site would be transported to an appropriate disposal facility by a licensed hauler in accordance with State and federal law. The residential building height would be reduced compared to the proposed project which would reduce safety risks to aviation, although the tallest on-site structure would still be the five-story hotel. However, similar to the proposed project, the Reduced Project Alternative would comply with all appropriate FAA standards and requirements and the FAA would review the height of the proposed buildings to ensure that no aviation hazards would occur. Adherence to regulatory standards would ensure that impacts related to the transport, use, and disposal of hazardous materials would be less than significant and similar to that of the proposed project.

5.5.8.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The Commercial/Retail Alternative would involve demolition of the existing parking lot and construction of new buildings that would result in similar impacts related to hazardous waste and materials compared to the proposed project. Construction and operation activities on the project site would involve transport, use, and disposal of small quantities of hazardous materials or wastes. Adopted regulations and procedures are in place to minimize impacts related to use and disposal of household hazardous waste associated with construction and operational activities. During construction, good housekeeping BMPs would be implemented to reduce risk of spills of hazardous materials. Conditions of approval specified by OCFA would be applied, similar to the proposed project, to reduce operational hazardous material impacts and ensure that any hazardous waste that is generated on-site would be transported to an appropriate disposal facility by a licensed hauler in accordance with State and federal law. The building heights (one-story) would be substantially reduced compared to the proposed project which would reduce safety risks to aviation. However, the Commercial/Retail Alternative would comply with all appropriate FAA standards and requirements and the FAA would review the height of the proposed buildings to ensure that no aviation hazards would occur. Adherence to regulatory standards would ensure that impacts related to the transport, use, and disposal of hazardous materials would be less than significant and similar to that of the proposed project.

5.5.9 Hydrology and Water Quality

Construction of the proposed project would disturb soil and increase erosion and the risk of spills which would increase the potential for pollutants to be transported via stormwater runoff into receiving waters. The proposed project would comply with the Construction General Permit and implement a Stormwater Pollution Prevention Plan (SWPPP) and best management practices (BMPs) during construction to address pollutants of concern and to ensure protection of beneficial uses of receiving waters. The proposed project would change the use of the project site and would therefore change the pollutants of concern in stormwater runoff. A comprehensive Water Quality Management Plan (WQMP) and BMPs would be implemented during operation to address pollutants of concern and to ensure protection of beneficial uses of receiving waters. The water



quality impacts of the proposed project would be less than significant upon compliance with existing plans, programs, and policies in place to ensure compliance with National Pollutant Discharge Elimination System (NPDES) regulations. No mitigation is required.

The proposed project would change on-site drainage patterns. Because the project site is currently 90 percent impervious, the proposed project would not increase impervious surface areas or increase stormwater runoff from the project site. The proposed project includes drainage infrastructure and detention system to minimize development impacts to the site hydrology and reduce peak discharges from the project site in compliance with City discharge requirements for the project site. The detention systems would greatly reduce the amount of flows that would reach the downstream stormdrain system compared to the existing condition. The proposed project would implement one of two scenarios to convey off-site runoff that exceeds the 0.3 cfs capacity of the Winners Circle stormdrain system to the curb and gutter in Katella Avenue. Under Scenario 1, flow that exceeds the 0.3 cfs capacity of the Winners Circle stormdrain system would be conveyed around the project site before discharging to the storm drain in Katella Avenue. Under Scenario 2, those flows would be conveyed through the project site before discharging to the storm drain in Katella Avenue.

Under Scenario 1, the off-site flows would temporarily pond along the project site's northern property line at variable depths, depending on the magnitude of the storm event (e.g., 2-year, 10-year, and 100-year storm) before discharging to the west, into Siboney Street, then flowing overland to the south into Katella Avenue. This ponding would last for a short duration, would not flood any structures, and would only affect the portions of the parking lot north of the project site that are farthest away from the Los Alamitos Race Course grandstand. Under Scenario 2, the proposed project would not result in any additional off-site ponding over existing conditions. The hydrology impacts of the proposed project would be less than significant upon compliance with existing City requirements. No mitigation is required.

Groundwater dewatering during construction would be localized and temporary, and the volume of groundwater removed would not be substantial. Project operation would not require groundwater extraction and would not substantially change infiltration. The groundwater impacts of the proposed project would be less than significant, and no mitigation is required.

The proposed project would result in no impacts related to flood hazards, inundation, increases in impervious surface area, environmentally sensitive areas, or aquatic, wetland, or riparian habitat and no mitigation is required.

5.5.9.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading or site work because no new development would occur on the project site. Therefore, no soil disturbance would occur under this alternative and there would be no construction impacts on water quality. The No Project Alternative would not change impervious surface areas, add new uses or structures, or change stormwater runoff on the project site compared to existing conditions. However, no operational BMPs would be implemented and site runoff would continue to be untreated. In addition, no drainage infrastructure or detention systems would be implemented. Therefore, the peak flow from the site would continue to



contribute to the exceedance of the capacity of the downstream stormdrain systems. Although the No Project Alternative would have no hydrology and water quality impacts compared to existing conditions, this alternative would have greater hydrology and water quality impacts than the proposed project because it would not include implementation of BMPs, drainage infrastructure, or detention systems.

5.5.9.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. Because the Reduced Project Alternative would be constructed on the same project site as the proposed project, the same soil disturbance would occur during construction. In addition, the impervious surface area on the project site would be similar to the proposed project. Also similar to the proposed project, the implementation of BMPs during the construction and operation phases would ensure that this alternative would not generate significant water quality impacts. The Reduced Project Alternative would also be required to implement drainage infrastructure and detention systems to reduce peak flow from the peak discharges from the project site in compliance with City discharge requirements for the project site. Similar to the proposed project, the Reduced Project Alternative would implement one of two scenarios to convey off-site runoff that exceeds the 0.3 cfs capacity of the Winners Circle stormdrain system to the curb and gutter in Katella Avenue. If the Reduced Project Alternative would implement Scenario 1 for addressing off-site flows, it would also result in the same short-term off-site ponding during storm events as the proposed project. The Reduced Project Alternative would have less than significant impacts on hydrology and water quality, and this alternative would have similar impacts to those associated with the proposed project.

5.5.9.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. Because the Commercial/Retail Alternative would be constructed on the same project site as the proposed project, the same soil disturbance would occur during construction. In addition, the impervious surface area on the project site would be similar to the proposed project. Also similar to the proposed project, the implementation of BMPs during the construction and operation phases would ensure that this alternative would not generate significant water quality impacts. The Commercial/Retail Alternative would also be required to implement drainage infrastructure and detention systems to reduce peak flow from the reduce peak discharges from the project site in compliance with City discharge requirements for the project site. Similar to the proposed project, the Commercial/Retail Alternative would implement one of two scenarios to convey off-site runoff that exceeds the 0.3 cfs capacity of the Winners Circle stormdrain system to the curb and gutter in Katella Avenue. If the Commercial/Retail Alternative would implement Scenario 1 for addressing off-site flows, it would also result in the same short-term off-site ponding during storm events as the proposed project. The Commercial/Retail Alternative would have less than significant impacts on hydrology and water quality, and this alternative would have similar impacts to those associated with the proposed project.



5.5.10 Land Use and Planning

The proposed project would not divide an existing community. The Cypress General Plan Land Use Policy Map designates the project site as “Specific Plan Area” in recognition that the project site is subject to the Amended Cypress Business and Professional Center Specific Plan (Specific Plan). The Specific Plan land use designation for the project site is Professional Office, which is intended to accommodate the development of professional and administrative offices that complement the adjacent hotel center within the Specific Plan area. The project site currently has a zoning designation of PBP-25A, Planned Business Park (PBP), which is intended to provide for the development of educational, professional office, commercial, industrial, open space, or any public or semi-public uses. The proposed project would require a Specific Plan Amendment to modify the land use designation of the project site from Professional Office to a newly created mixed-use land use district that would allow residential and hotel uses, while still permitting commercial/retail uses. Upon the approval of the Specific Plan Amendment, the proposed project would be consistent with the land use designations contained in the Specific Plan.

The proposed project would develop a currently underutilized project site to provide additional housing opportunities in a region that is currently experiencing a severe housing shortage. Additionally, new housing units in an area of surrounded by business parks would improve the region’s economic competitiveness by ensuring that area workers would have access to new housing in close proximity to their jobs. The proposed project would provide safe and attractive pedestrian connections to surrounding land uses and would facilitate transit use and active transportation by providing a new dense, mixed-use development along a major arterial street (Katella Avenue), which is already served by existing transit service. For these reasons, the proposed project would be consistent with the goals and policies of the 2016–2040 RTP/SCS, the City’s General Plan, and the Specific Plan. Therefore, the proposed project would result in less than significant impacts related to potential conflicts with applicable land use plans, policies, and regulations, and no mitigation is required.

5.5.10.1 Alternative 1: No Project Alternative

No development would occur on the project site under the No Project Alternative. The project site would remain a paved parking lot. The No Project Alternative would not be consistent with the Specific Plan land use designation of Professional Office or the zoning designation of PBP-25A, Planned Business Park (PBP). Additionally, the No Project Alternative would not be consistent with the City’s goals or the Specific Plan, which envisions buildout of the Specific Plan area with business park, professional office, and support commercial, and retail/commercial uses. Therefore, impacts to land use would be greater than the proposed project.

5.5.10.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. Like the proposed project, the Reduced Project Alternative would not divide an existing community. Like the proposed project, the Reduced Project Alternative would require a Specific Plan Amendment to modify the land use designation of the project site from Professional Office to a newly created



mixed-use land use district that would allow residential uses, while still permitting commercial/retail uses. Upon the approval of the Specific Plan Amendment, the proposed project would be consistent with the land use designations contained in the Specific Plan. The Reduced Project Alternative includes similar uses as the proposed project, but with reduced residential uses and no movie theater. Because of the similar proposed uses, the Reduced Project Alternative would be consistent with the goals and policies of the 2016–2040 RTP/SCS, the City’s General Plan, and the Specific Plan, as amended, for the same reasons as the proposed project. Therefore, the Reduced Project Alternative would result in less than significant impacts related to potential conflicts with applicable land use plans, policies, and regulations. Land use impacts of the Reduced Project Alternative would be similar to the proposed project.

5.5.10.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. Like the proposed project, the Commercial/Retail Alternative would not divide an existing community. The project site is within an area designated as Professional Office, which permits the development of shopping centers of not less 10 acres in gross land area subject to a conditional use permit. Therefore, the Commercial/Retail Alternative is consistent with allowable uses designated in the existing Specific Plan. The Commercial/Retail Alternative is consistent with the goals, objectives, and policies of the Specific Plan because it would diversify the types of uses in the Cypress Business Park by including retail and restaurant uses, which would also provide additional employment opportunities and increase the fiscal benefits to the City by generating additional revenues and sales tax. Therefore, the Reduced Project Alternative would result in less than significant impacts related to potential conflicts with applicable land use plans, policies, and regulations. Land use impacts of the Commercial/Retail Alternative would be similar to the proposed project, except that it would not require a Specific Plan Amendment.

5.5.11 Noise

The construction noise, construction vibration, or off-site operational traffic noise levels would not exceed City noise level standards or the Federal Transit Administration (FTA) community annoyance threshold for vibration. Although project construction would not exceed applicable thresholds, the project includes mitigation to further minimize construction-related vibration. The construction contractor would be required to demonstrate to the City that construction noise reduction measures are being implemented to reduce construction noise. Operation of the proposed project would require the use of rooftop heating, ventilation, and air conditioning (HVAC) units for the proposed buildings. Noise generated from HVAC units could impact sensitive receptors within the vicinity of the project site by exceeding the City’s daytime and nighttime exterior noise standard. Therefore, the proposed project includes mitigation which requires the Applicant/Developer to demonstrate to the City that on-site stationary noise sources comply with City noise standards. Therefore, noise and vibration impacts would be less than significant with implementation of mitigation. Additionally, aircraft noise generated from the two closest airports would not expose people residing or working on the project site to excessive noise levels due to the proximity of a public airport. Airport noise impacts would be less than significant.



5.5.11.1 Alternative 1: No Project Alternative

The No Project Alternative would not involve any grading, construction, vehicle, or truck trips. Therefore, the noise impacts that are typically associated with grading and construction would not occur under this alternative. Because no development would be constructed under the No Project Alternative and vehicle trips would not increase, there would be no increase in noise levels. Therefore, the No Project Alternative would have no noise impacts, and this alternative would have less noise impacts than the proposed project.

5.5.11.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would involve a grading footprint and construction activities similar to the proposed project; however, the Reduced Project Alternative would require the installation of fewer geopiers. Therefore, this alternative would result in less construction noise impacts associated with grading and construction than the proposed project. In addition, the construction period may be a shorter duration due to the decreased density. The Reduced Project Alternative would be expected to implement the same mitigation as the proposed project. As such, the construction contractor would be required to demonstrate to the City that construction noise reduction measures are being implemented to reduce construction noise. Construction noise impacts would be less than significant with mitigation and less than the proposed project.

Under this alternative, and like the proposed project, operational noise would include vehicular noise associated with traffic related to the occupancy and operation of the new housing and commercial uses. However, because fewer residential units and no movie theater would be constructed under the Reduced Project Alternative, these operational noise levels would be reduced. Although this reduction in operational noise levels would be partially offset by the increase in retail space, the Reduced Project Alternative would result in a net reduction in operational noise levels. Additionally, the Reduced Project Alternative would have fewer vehicle trips than the proposed project. Therefore, operational noise associated with vehicle trips would be reduced. The Reduced Project Alternative would also include HVAC units on the buildings, which could impact sensitive receptors within the vicinity of the project site by exceeding the City's daytime and nighttime exterior noise standard. The Reduced Project Alternative would be expected to include similar mitigation as the proposed project, which requires the Applicant/Developer to demonstrate to the City that on-site stationary noise sources comply with City noise standards. Therefore, the Reduced Project Alternative would have less than significant noise impacts with implementation of mitigation, and this alternative would have less impacts than the proposed project.

5.5.11.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would involve a grading similar to the proposed project. However, the Commercial/Retail Alternative would require less building construction activities because the total building square footage would be approximately 320,000 sf less than the proposed project and this alternative would not require the installation of geopiers. The level of noise generated during construction would be less than the proposed project and would occur for a shorter period of time. The Commercial/Retail Alternative would be expected to implement the same mitigation as the proposed project. As such, the construction contractor would be required to demonstrate to the City that construction noise reduction measures are being implemented to



reduce construction noise. Construction noise impacts would be less than significant with mitigation and less than the proposed project.

Under this alternative, operational noise would include vehicular noise associated with traffic related to the occupancy and operation of the commercial/retail uses. However, the Commercial/Retail Alternative would have more vehicle trips than the proposed project. Additionally, due to the increased commercial/retail uses, this alternative would require more truck deliveries compared to the proposed project. Therefore, operational noise associated with vehicle and truck trips would be greater than the proposed project. The Commercial/Retail Alternative would also include HVAC units on the buildings, which could impact sensitive receptors within the vicinity of the project site by exceeding the City's daytime and nighttime exterior noise standard. The Commercial/Retail Alternative would be expected to include similar mitigation as the proposed project, which requires the Applicant/Developer to demonstrate to the City that on-site stationary noise sources comply with City noise standards. Therefore, the Commercial/Retail Alternative would have less than significant noise impacts with implementation of mitigation, and this alternative would have greater operational impacts than the proposed project.

5.5.12 Population and Housing

The project site is currently a paved parking lot; therefore, the proposed project would not displace any existing housing or populations on the project site. The proposed project includes the development of 251 apartment units, which is estimated to generate approximately 758 new residents. The addition of 758 new residents represents an increase of approximately 1.5 percent over the City's existing population of 49,833 as of January 2019.

Based on the 2016–2040 RTP/SCS Growth Forecast, SCAG projects that the City of Cypress' population will increase by 1,200 from 2012 to 2040 and that the number of households will increase by 600 from 2012 to 2040. Because housing was not envisioned on the project site, the proposed project would increase the Cypress population by approximately 758 net new residents and the amount of housing units by 251 new dwelling units not specifically assumed in the 2016 SCAG projections. The estimated increase in population from the proposed project accounts for 63.2 percent of the City's projected population growth from 2012 to 2040 and 41.8 percent of the City's projected household growth from 2012 to 2040.

SCAG recently updated its growth forecasts as part of the Draft 2020–2045 RTP/SCS, which indicates that the City's population is projected to grow more rapidly between 2016 and 2045 than previously forecast. Based on the Draft 2016–2040 RTP/SCS Growth Forecast, the population increase of 758 residents as a result of the proposed project would be within the updated SCAG population projections.

Additionally, according to SCAG's Draft Regional Housing Needs Assessment (RHNA) Methodology Estimate Tool for the planning period of October 2021 through October 2029, the City of Cypress has a total estimated RHNA of 3,967 units (1,159 Very Low-Income, 662 Low-Income, 629 Moderate-Income, and 1,518 above moderate-income units). Therefore, the total RHNA for the City of Cypress would be much larger than the projected housing growth included in the Draft 2020–2045 RTP/SCS growth forecasts that indicate that the City's housing is projected to grow by 800 units from 2016 to



2045. The housing units included in the proposed project would help the City meet the need for above moderate-income units included in the 6th cycle RHNA allocation. Because there is a need for additional housing over SCAG projections because the City is required by State law (Government Code Section 65580 et seq.) to plan for its fair share of projected housing construction needs in the City, the population growth as a result of the proposed project would not constitute substantial unplanned population growth in the area. Therefore, the proposed project's direct impact on population growth would be less than significant, and no mitigation is required.

5.5.12.1 Alternative 1: No Project Alternative

No development would occur on the project site under the No Project Alternative. The project site would remain a paved parking lot and no housing or populations would be displaced. The No Project Alternative would not include housing and would not increase the population in the City, so it would not induce substantial population growth. In comparison, the proposed project would result in a direct, though not substantial, increase in population within the project area. Therefore, the No Project Alternative would have less impact than the proposed project. However, unlike the proposed project, the No Project Alternative would not help the City meet the need for above moderate-income units included in its RHNA allocation.

5.5.12.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. The Reduced Project Alternative would include 80 residential units, which would generate approximately 242 new residents. The 242 new residents represent a 0.49 percent increase over the City's existing population as of January 2019.

Because housing was not envisioned on the project site, the Reduced Project Alternative would increase the Cypress population by approximately 242 net new residents and the amount of housing units by 80 new dwelling units not specifically assumed in the 2016 SCAG projections. The estimated increase in population from the Reduced Project Alternative would account for 20.2 percent of the City's projected population growth from 2012 to 2040 and 13.3 percent of the City's projected household growth from 2012 to 2040. Based on the Draft 2016–2040 RTP/SCS Growth Forecast, the population increase of 242 residents as a result of the Reduced Project Alternative would be within the updated SCAG population projections.

Additionally, the housing units included in the Reduced Project Alternative would help the City meet the need for above moderate-income units included in the City's RHNA allocation. However, as compared to the proposed project, the Reduced Project Alternative provides less housing to help the City meet the need for above moderate-income units included in the RHNA allocation. Because there is a need for additional housing over SCAG projections because the City is required by State law to plan for its fair share of projected housing construction needs in the City, the population growth as a result of the Reduced Project Alternative would not constitute substantial unplanned population growth in the area. Therefore, like the proposed project, the Reduced Project Alternative direct impact on population growth would be less than significant. However, because the Reduced Project Alternative would include less housing than the proposed project, and would therefore



result in less population growth, impacts would be less than the proposed project. However, compared to the proposed project, the Reduced Project Alternative would result in fewer residential units and would therefore contribute less to helping the City meet its need for above moderate-income units included in its RHNA allocation.

5.5.12.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The project site is currently a paved parking lot; therefore, the Commercial/Retail Alternative would not displace any existing housing or populations on the project site. The Commercial/Retail Alternative would not include housing and would not increase the population in the City, so it would not induce substantial population growth. In comparison, the proposed project would result in a direct, though not substantial, increase in population within the project area. Therefore, the Commercial/Retail Alternative would have less impact than the proposed project. However, unlike the proposed project, the Commercial/Retail Alternative would not help the City meet the need for above moderate-income units included in the RHNA allocation.

5.5.13 Public Services

The proposed project would incrementally increase demand for fire protection and emergency service calls, which would result in a potentially significant impact. However, the Applicant/Developer would be required to enter into a Secured Fire Protection Agreement with the OCFA to ensure adequate fire protection service are available for the project site, which would reduce operational impacts to less than significant. The proposed project may incrementally contribute to the need for one additional police officer to meet future demand, but would not necessitate the expansion of the City's existing police facilities. Therefore, impacts related to police protection services would be less than significant. The proposed project's 251 residential units could generate approximately 126 elementary school students and 50 middle/high school students, which would increase the demand for school services. However, the Applicant/Developer would be required to pay school fees to reduce any impacts on school services. With payment of the required fees, impacts to schools would be less than significant. The proposed project's additional residents would require 2.27 acres of parkland based on the standard of 3.0 acres for each 1,000 residents in City's Municipal Code Section 25-43. Per City requirements, the Applicant/Developer would be required to pay fees and/or dedicate parkland. With the payment of in-lieu park fees and/or the dedication of parkland, impacts related to parks would be less than significant. Finally, the Cypress Branch Library has sufficient capacity to accommodate the additional population growth associated with the proposed project and library impacts would be less than significant. In conclusion, with implementation of the mitigation described above for fire service impacts, impacts to public services would be less than significant.

5.5.13.1 Alternative 1: No Project Alternative

No development would occur on the project site under the No Project Alternative. The No Project Alternative would not result in an increase in demand for fire protection and emergency services or police protection services because no new housing or commercial uses would be developed on the project site. In addition, the No Project Alternative would not increase the demand for parks, libraries, school, or other public facilities because there would be no new residents on the project



site. Therefore, the No Project Alternative would have no impacts on public services, and this alternative would have less impacts than the proposed project.

5.5.13.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. Compared to the proposed project, the Reduced Project Alternative, the demand for fire protection and emergency services and police protection services would decrease because fewer residential units and no movie theater would be developed on the project site. This reduction would be partially offset by the increase in retail space; however, the Reduced Project Alternative would result in a net reduction in the demand for fire protection, emergency services, and police protection services. Like the proposed project, the Applicant/Developer would be required to enter into a Secured Fire Protection Agreement with the OCFA to ensure adequate fire protection service are available for the project site. In addition, the Reduced Project Alternative would decrease the demand for parks, libraries, schools, and other public facilities because there would be fewer residents on the project site. Like the proposed project, the Applicant/Developer would be required to pay school fees and pay in-lieu park fees and/or or dedicate parkland to reduce any impacts on schools and parks. Therefore, the Reduced Project Alternative would have less than significant impacts on public services, and this alternative would have less impacts than the proposed project.

5.5.13.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The new commercial/retail uses on the project site would incrementally increase demand for police, fire, and emergency medical services. Although the Commercial/Retail Alternative would not increase the population within the City, it would attract employees and customers to the project site. The increase in demand for fire and police services would be similar to the proposed project and would be less than significant. In addition, because the Commercial/Retail Alternative would not increase population within the City, this alternative would not increase demand for library, park, or school services. Therefore, impacts to public services would be less than significant and less than the proposed project.

5.5.14 Recreation

The proposed project includes the construction of a 251-unit apartment structure that would add 758 new residents. The proposed project would include a public open space/recreational amenities, including a plaza, two greenbelts, and a dog park, all of which would be available to the public. The proposed project's additional residents would require 2.27 acres of parkland based on the standard of 3.0 acres for each 1,000 residents in City's Municipal Code Section 25-43. Per City requirements, the Applicant/Developer would be required to pay fees and/or dedicate parkland. With the payment of in-lieu park fees and/or the dedication of parkland, impacts related to recreation would be less than significant and no mitigation is required.



5.5.14.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading or site work because no new development would occur on the project site. In addition, no buildings would be constructed on the project site. Because no residential uses would be construction on the project site, the No Project Alternative would not increase demand for City parkland. No impacts to recreational facilities would occur and impacts would be less than the proposed project.

5.5.14.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. The Reduced Project Alternative would include 80 residential units, which would serve 242 residents, based on the average household size in the City of 3.02 persons per household. The 242 additional residents would require 0.73 acres of parkland based on the standard of 3.0 acres for each 1,000 residents in City's Municipal Code Section 25-43. Per City requirements, the Applicant/Developer would be required to pay fees and/or dedicate parkland. With the payment of in-lieu park fees and/or the dedication of parkland, impacts related to recreation would be less than significant. Because the Reduced Project Alternative would result in less residents than the proposed project, the increased use and impacts to parks and recreational facilities would also be less than the proposed project.

5.5.14.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The Commercial/Retail Alternative would not include housing and would not increase the population in the City. Employees would be reasonably expected to use parks near their homes; therefore, the Commercial/Retail Alternative would not substantially increase the use of existing parks in the vicinity of the project site. The Commercial/Retail Alternative would, therefore, result in less than significant impacts to existing neighborhood and regional parks and recreational facilities. Because the Commercial/Retail Alternative would not increase the population in City and would not increase use of parks and recreational facilities, impacts to park and recreational facilities would be less than that of the proposed project. However, the Commercial/Retail Alternative would also not include publicly-available open space/recreational amenities, including a plaza, two greenbelts, and a dog park.

5.5.15 Transportation

The proposed project would develop the project site with a mixed-use development that would include commercial uses (e.g., movie theater, retail, hotel, and restaurant uses) and residential uses. The new uses on the project site have the potential to generate approximately 4,978 ADT, including 164 trips (68 inbound and 96 outbound) in the a.m. peak hour and 323 trips (176 inbound and 147 outbound) in the p.m. peak hour. With the addition of the project, all study area intersections would continue to operate at satisfactory LOS during both peak hours. The proposed project would not conflict with the *Orange County Congestion Management Program* (CMP), City's General Plan Circulation Element, or the 2016-2040 Regional Transportation Plan/Sustainable Communities Strategy. Impacts related to conflict with a program, plan, ordinance, or policy addressing the



circulation system, including transit, roadway, bicycle, and pedestrian facilities would be less than significant. The project does not include any land uses that would be incompatible with surrounding land uses and would generate a similar vehicle mix to other surrounding land uses, consisting primarily of single-occupancy vehicles and distribution trucks. In addition, all new driveways at the project site would be subject to the provisions of the City of Cypress design standards to alleviate design feature and safety hazards. Therefore, impacts related to hazards due to a geometric feature or incompatible uses and inadequate emergency access would be less than significant and no mitigation is required.

5.5.15.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading or site work because no new development would occur on the project site. In addition, no buildings would be constructed on the project site and the project site would remain a parking lot. The No Project Alternative would not increase vehicle trips to and from the project site. Therefore, no traffic impacts would occur and the No Project Alternative's impacts would be less than the proposed project.

5.5.15.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. The Reduced Project Alternative would result in less of an increase in vehicle trips to and from the project site because of the reduced residential uses and no movie theater. The expanded retail component would also generate fewer vehicle trips than a 10-screen movie theater. Like the proposed project, all study area intersections would continue to operate at satisfactory LOS during both peak hours under the Reduced Project Alternative. The Reduced Project Alternative would not conflict with the *Orange County Congestion Management Program* (CMP), City's General Plan Circulation Element, or the 2016-2040 Regional Transportation Plan/Sustainable Communities Strategy. Impacts related to conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities would be less than significant. The Reduced Project Alternative would not include any land uses that would be incompatible with surrounding land uses and would generate a similar vehicle mix to other surrounding land uses, consisting primarily of single-occupancy vehicles and distribution trucks. In addition, all new driveways would be subject to the provisions of the City of Cypress design standards to alleviate design feature and safety hazards. Therefore, impacts related to hazards due to a geometric feature or incompatible uses and inadequate emergency access would be less than significant and no mitigation is required. Because the Reduced Project Alternative would result in less vehicle trips compared to the proposed project, traffic impacts would be less than the proposed project.

5.5.15.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The Commercial/Retail Alternative would generate 1,225 more daily vehicle trips than the proposed project. Although the Commercial/Retail Alternative would result in more vehicle trips than the proposed project, all study area intersections would continue to operate at satisfactory LOS during



both peak hours. The Commercial/Retail Alternative would not conflict with the *Orange County Congestion Management Program* (CMP), City's General Plan Circulation Element, or the 2016–2040 Regional Transportation Plan/Sustainable Communities Strategy. Impacts related to conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities would be less than significant. The Commercial/Retail Alternative would not include any land uses that would be incompatible with surrounding land uses and would generate a similar vehicle mix to other surrounding land uses, consisting primarily of single-occupancy vehicles and distribution trucks. In addition, all new driveways would be subject to the provisions of the City of Cypress design standards to alleviate design feature and safety hazards. Therefore, impacts related to hazards due to a geometric feature or incompatible uses and inadequate emergency access would be less than significant and no mitigation is required. Because the Commercial/Retail Alternative would result in more vehicle trips compared to the proposed project, traffic impacts would be greater than the proposed project.

5.5.16 Tribal Cultural Resources

The proposed project would develop the project site, which would require ground-disturbing construction activities. No previously recorded cultural resources were identified in the project site, and no specific information regarding tribal cultural resources was received during the Native American consultation. Therefore, the proposed project would not cause a substantial adverse change in the significance of a tribal cultural resource as defined by CEQA that is listed or eligible for listing in the California Register of Historical Resources (California Register) or a local register. Based on the results of Native American consultation with the Gabrieleno Band of Mission Indians – Kizh Nation, there is potential that ground-disturbing construction activities would impact previously undiscovered significant tribal cultural resources. The proposed project would incorporate a mitigation measure to reduce potentially significant impacts to previously undiscovered significant tribal cultural resources through Native American monitoring and evaluation of archaeological resources by the Native American monitor, and reduce potentially significant impacts to Native American buried human remains through compliance with Health and Safety Code Section 7050.5. The mitigation measures would reduce potential impacts to a less than significant level.

5.5.16.1 Alternative 1: No Project Alternative

The No Project Alternative would not require any grading, site work, or removal of vegetation because no new development would occur on the project site. In addition, no buildings would be constructed on the project site. Therefore, the No Project Alternative would not cause a substantial adverse change in the significance of a tribal cultural resource as defined by CEQA that is listed or eligible for listing in the California Register or a local register. Further, the No Project Alternative would not have the potential to disrupt human remains or result in the discovery of previously unknown tribal cultural resources. No impacts related to tribal cultural resources would occur; therefore, the impacts of the No Project Alternative would be less than that of the proposed project.

5.5.16.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. Similar to



the proposed project, the Reduced Project Alternative would require ground-disturbing construction activities during the development; however, this alternative would require the installation of fewer geopiers. Similar to the proposed project, the Reduced Project Alternative would not cause a substantial adverse change in the significance of a tribal cultural resource as defined by CEQA that is listed or eligible for listing in the California Register or a local register because no previously recorded cultural resources were identified in the project site during the records search or during the Native American consultation. Based on the results of the Native American consultation, there is potential that ground-disturbing construction activities would impact previously undiscovered significant tribal cultural resources. The Reduced Project Alternative would be required to incorporate the same mitigation measure as the proposed project that requires Native American monitoring and evaluation of archaeological resources by the Native American monitor, and would also be required to comply with Health and Safety Code Section 7050.5. Implementation of mitigation and adherence to regulatory standards would reduce potential impacts related to tribal cultural resources to a less than significant level.

In summary, the Reduced Project Alternative would result in no impacts to tribal cultural resources that are listed or eligible for listing in the California Register or a local register, and less than significant impacts with mitigation incorporated for previously undiscovered significant tribal cultural resources and Native American human remains. The Reduced Project Alternative would result in less impacts to unknown tribal cultural resources compared to the proposed project because it would require the installation of fewer geopiers.

5.5.16.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. Similar to the proposed project, the Commercial/Retail Alternative would require ground-disturbing construction activities during development; however, this alternative would not require the installation of geopiers. Similar to the proposed project, the Commercial/Retail Alternative would not cause a substantial adverse change in the significance of a tribal cultural resource as defined by CEQA that is listed or eligible for listing in the California Register or a local register because no previously recorded cultural resources were identified in the project site during the records search or during the Native American consultation. Based on the results of the Native American consultation, there is potential that ground-disturbing construction activities would impact previously undiscovered significant tribal cultural resources. The Commercial/Retail Alternative would be required to incorporate the same mitigation measure as the proposed project that requires Native American monitoring and evaluation of archaeological resources by the Native American monitor, and would also be required to comply with Health and Safety Code Section 7050.5. Implementation of mitigation and adherence to regulatory standards would reduce potential impacts related to tribal cultural resources to a less than significant level.

In summary, the Commercial/Retail Alternative would result in no impacts to tribal cultural resources that are listed or eligible for listing in the California Register or a local register, and less than significant impacts with mitigation incorporated for previously undiscovered significant tribal cultural resources and Native American human remains. The Commercial/Retail Alternative would result in less impacts to unknown tribal cultural resources compared to the proposed project because it would not require the installation of geopiers.



5.5.17 Utilities and Service Systems

Utilities and service systems include water, wastewater, electricity, natural gas, telecommunication, solid waste, and storm drain facilities. The proposed project would include on-site water distribution, wastewater conveyance, stormdrain systems, electrical lines, natural gas lines, and telecommunication lines that would connect to the existing utility systems in the City. The proposed project would increase demand for these services as well as solid waste disposal and wastewater treatment; however, there is sufficient supplies and capacity available to service the increased demand. Impacts related to utilities and service systems would be less than significant and no mitigation is required.

5.5.17.1 Alternative 1: No Project Alternative

The No Project Alternative would not include any new development on the project site so it would not increase demand for or require any enhancement or new construction of public facility infrastructure for electricity, natural gas, water, or telecommunications. Additionally because no construction would occur and there would be no residential or commercial uses added to the site, no increase in solid waste or wastewater generation would occur. Therefore, the No Project Alternative would have no impacts on utilities and service systems, and this alternative would have less impacts than the proposed project.

5.5.17.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the same commercial uses (e.g., hotel, retail, and restaurant uses) as the proposed project, but with a reduced residential component, no movie theater, and an increased retail component. Compared to the proposed project, the Reduced Project Alternative would result in less demand for electricity, natural gas, water, or telecommunications because of the reduced residential and hotel uses on the project site. Additionally, the Reduced Project Alternative would generate less solid waste and wastewater. Although the reduction in demand for electricity, natural gas, water, and telecommunications and generation of less solid waste and wastewater would be partially offset by the increase in retail space, the Reduced Project Alternative would result in a net reduction in demand for electricity, natural gas, water, and telecommunications and less generation of solid waste and wastewater compared to the proposed project. Therefore, the Reduced Project Alternative would have less than significant impacts on utilities. This alternative would have less impacts related to utilities and service systems than the proposed project.

5.5.17.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. Compared to the proposed project, the Commercial/Retail Alternative would result in less demand for electricity, natural gas, water, or telecommunications because this alternative would not include residential uses, which typically have a higher utility demand than retail/commercial uses. Additionally, the Commercial/Retail Alternative would generate less solid waste and wastewater. Therefore, the Commercial/Retail Alternative would have less than significant impacts on utilities. This alternative would have less impacts related to utilities and service systems than the proposed project.



5.5.18 Project Objectives

The Project Objectives include:

- Objective 1: Provide uses that meet the City's General Plan balanced development goals and objective to locate higher density housing adjacent to commercial and employment opportunities to encourage pedestrian access and provide a consumer base for commercial uses (GP LU-1.4).
- Objective 2: Provide a balanced mix of residential and commercial uses in the Cypress Business and Professional Center Specific Plan, which would promote a commercial environment that balances quality development with economic growth while building in flexibility to respond to the market demands (Cypress Business & Professional Center Specific Plan, Objectives 1.2 and 1.3).
- Objective 3: Support the retention of local employers and increase the fiscal benefits to the City by attracting new retail, restaurant, hotel and entertainment businesses that can better serve the local population and employment and would generate additional revenue to the City through increased sales, property, and transient occupancy taxes (GP LU-17.1).
- Objective 4: Meet the demand for new hotel rooms in the Cypress Business Center to serve the local business community.
- Objective 5: Provide new drainage improvements on the project site, which would reduce the risk of downstream flooding hazards.
- Objective 6: Provide a new community gathering place for Cypress residents and workers, including a public dog park and a landscaped plaza with outdoor dining areas.
- Objective 7: Allow the City to divest itself of real estate conveyed to it by the Cypress Redevelopment Agency in March 2011 in accordance with the Settlement Agreement between the City of Cypress, the Successor Agency to the Cypress Redevelopment Agency, the State Department of Finance, and the State Controller's Office, which would facilitate the generation of additional revenue to the City by selling the land to a private owner, who would return the land to the property tax rolls and develop it with new revenue-generating uses.
- Objective 8: Expand the variety of housing stock in the City, which would help meet the existing and future housing needs of all Cypress residents, by providing high density rental units (GP HOU-3.5).
- Objective 9: Expand and improve the City's housing supply by developing high-quality housing in the City to alleviate the housing crisis and help the City meet its Regional Housing Needs Assessment allocations (GP HOU-4).



5.5.18.1 Alternative 1: No Project Alternative

Under the No Project Alternative, the project site would remain a paved parking lot that would continue to be used for vehicle parking during events at the nearby Los Alamitos Race Course and temporarily used throughout the year as a Christmas tree lot, truck staging area, and auxiliary truck and trailer storage. No residential, commercial, or other new uses would be developed on the project site. The No Project Alternative would not include development of residential uses adjacent to commercial and employment opportunities, would not facilitate the generation of additional revenue to the City through the sale of the land and increased sales and property tax, and would not expand and improve the City's housing supply. Therefore, the No Project Alternative would not be consistent with any of the project objectives.

5.5.18.2 Alternative 2: Reduced Project Alternative

The Reduced Project Alternative would develop the project site with a mixed-use development with the commercial uses (e.g., hotel, retail, and restaurant uses) and residential uses. The Reduced Project Alternative would include residential uses adjacent to commercial and employment opportunities, would facilitate the generation of additional revenue to the City through the sale of the land and increased sales and property tax, and would expand and improve the City's housing supply. Therefore, the Reduced Project Alternative would be consistent with all of the project objectives, but to a lesser extent than the proposed project. This assumes, however, that a developer would be willing and able to purchase the project site and feasibly develop it at the reduced density.

5.5.18.3 Alternative 3: Commercial/Retail Alternative

The Commercial/Retail Alternative would develop the project site with retail and restaurant uses. The Commercial/Retail Alternative would not include residential or hotel uses. Therefore, the Commercial/Retail Alternative would not be consistent with the following project objectives:

- Objective 1: Provide uses that meet the City's General Plan balanced development goals and objective to locate higher density housing adjacent to commercial and employment opportunities to encourage pedestrian access and provide a consumer base for commercial uses (GP LU-1.4).
- Objective 2: Provide a balanced mix of residential and commercial uses in the Cypress Business and Professional Center Specific Plan, which would promote a commercial environment that balances quality development with economic growth while building in flexibility to respond to the market demands (Cypress Business & Professional Center Specific Plan, Objectives 1.2 and 1.3).
- Objective 4: Meet the demand for new hotel rooms in the Cypress Business Center to serve the local business community.
- Objective 6: Provide a new community gathering place for Cypress residents and workers, including a public dog park and a landscaped plaza with outdoor dining areas.



- Objective 8: Expand the variety of housing stock in the City, which would help meet the existing and future housing needs of all Cypress residents, by providing high density rental units (GP HOU-3.5).
- Objective 9: Expand and improve the City's housing supply by developing high-quality housing in the City to alleviate the housing crisis and help the City meet its Regional Housing Needs Assessment allocations (GP HOU-4).

If the City were able to find a buyer/developer for the project site with this alternative, the Commercial/Retail Alternative would facilitate the generation of additional revenue to the City through the sale of the land and increased sales and property tax from the new commercial/retail uses on the project site. However, the City's past experience in marketing the project site suggests that it would be difficult to sell the site for this purpose. The new commercial/retail uses would also create employment opportunities within the City. In addition, the Commercial/Retail Alternative would include drainage infrastructure and a detention system that would greatly reduce the amount of flows that would reach the downstream stormdrain system compared to the existing condition. Therefore, if economically feasible, the Commercial/Retail Alternative would be consistent with the following project objectives:

- Objective 3: Support the retention of local employers and increase the fiscal benefits to the City by attracting new retail, restaurant, hotel, and entertainment businesses that can better serve the local population and employment and would generate additional revenue to the City through increased sales, property, and transient occupancy taxes (GP LU-17.1).
- Objective 5: Provide new drainage improvements on the project site, which would reduce the risk of downstream flooding hazards.
- Objective 7: Allow the City to divest itself of real estate conveyed to it by the Cypress Redevelopment Agency in March 2011 in accordance with the Settlement Agreement between the City of Cypress, the Successor Agency to the Cypress Redevelopment Agency, the State Department of Finance and the State Controller's Office, which would facilitate the generation of additional revenue to the City by selling the land to a private owner, who would return the land to the property tax rolls and develop it with new revenue-generating uses.

5.6 IDENTIFICATION OF ENVIRONMENTALLY SUPERIOR ALTERNATIVE

CEQA requires the identification of an Environmentally Superior Alternative among the proposed project and the alternatives evaluated in an EIR. *State CEQA Guidelines* Section 15126.6(e)(2) provides that, if the No Project Alternative is the Environmentally Superior Alternative, then the EIR shall also identify an Environmentally Superior Alternative among the other alternatives and the proposed project. Table 5.C provides, in summary format, a comparison of the level of impacts of each alternative to the proposed project.



Table 5.C: Comparison of the Environmental Impacts of the Proposed Project and Project Alternatives

Impact Area	Proposed Project Impact with Mitigation (if any)	Alternative 1: No Project Alternative	Alternative 2: Reduced Project Alternative	Alternative 3: Commercial/Retail Alternative
Aesthetics	Less than Significant	Less	Less	Less
Air Quality	Less than Significant	Less	Less	Greater
Biological Resources	Less than Significant	Less	Similar	Similar
Cultural Resources	Less than Significant ¹	Less	Less	Less
Energy	Less than Significant	Less	Less	Less
Geology and Soils	Less than Significant ¹	Less	Less	Less
Greenhouse Gas Emissions	Significant and Unavoidable ¹	Less	Less/Greater ²	Less/Greater ²
Hazards and Hazardous Materials	Less than Significant	Less	Similar	Similar
Hydrology and Water Quality	Less than Significant	Greater	Similar	Similar
Land Use and Planning	Less than Significant	Greater	Similar	Similar
Noise	Less than Significant ¹	Less	Less	Greater
Population and Housing	Less than Significant	Less	Less	Less
Public Services	Less than Significant ¹	Less	Less	Less
Recreation	Less than Significant	Less	Less	Less
Transportation	Less than Significant	Less	Less	Greater
Tribal Cultural Resources	Less than Significant ¹	Less	Less	Less
Utilities and Service Systems	Less than Significant	Less	Less	Less

¹ Mitigation identified.

² This alternative would generate **less** total greenhouse gas emissions than the proposed project; however, it would generate a **greater** amount of greenhouse gas emissions per capita than the proposed project.



The No Project Alternative has the least impact on the environment because the project site would remain a paved parking lot and would thereby avoid most of the proposed project's environmental impacts. However, the No Project Alternative cannot be the only Environmentally Superior Alternative. Therefore, according to Section 15126.6(e)(2) of the *State CEQA Guidelines*, because the No Project Alternative has been identified as the environmentally superior alternative, the EIR shall also identify the proposed project or one of the other alternatives as the Environmentally Superior Alternative.

Putting aside the No Project Alternative, the Reduced Project Alternative is the Environmentally Superior Alternative. As shown in Table 5.C, the Reduced Project Alternative would result in more impacts that are "less" than the proposed project compared to the commercial/Retail Alternative. The Reduced Project Alternative has the least impact on the environment because the project site would be developed at a reduced density, thereby reducing the most of the proposed project's environmental impacts compared to the other alternatives (other than the No Project Alternative). Although the Reduced Project Alternative would result in less total greenhouse gas emissions than the proposed project, it would generate a greater amount of greenhouse gas emissions per capita than the proposed project. Therefore, its impacts would also be significant and unavoidable. The Reduced Project Alternative would also meet all of the project objectives, but to a lesser extent than the proposed project. Accordingly, it is determined that the Reduced Project Alternative is the Environmentally Superior Alternative because it would meet all of the project's objectives and would result in reduced environmental impacts as compared to the proposed project.



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6.0 OTHER CEQA CONSIDERATIONS

6.1 SUMMARY OF SIGNIFICANT UNAVOIDABLE IMPACTS

Section 15126.2(c) of the *State CEQA Guidelines* requires that an Environmental Impact Report (EIR) describe any significant impacts that cannot be avoided. Specifically, Section 15126.2(c) states that an EIR shall:

“Describe any significant impacts, including those which can be mitigated but not reduced to a level of insignificance. Where there are impacts that cannot be alleviated without imposing an alternative design, their implications and the reasons why the project is being proposed, notwithstanding their effect, should be described.”

The Executive Summary of this document (Chapter 1.0) contains a detailed summary that identifies the proposed project’s environmental impacts as compared to existing conditions, proposed mitigation measures, and the level of significance of any impacts after mitigation. The following is a summary of the impact that is considered significant, adverse, and unavoidable after all mitigation is applied.

6.1.1 Greenhouse Gas Emissions

The proposed project would exceed the applicable South Coast Air Quality Management District (SCAQMD) Service Population greenhouse gas (GHG) thresholds. Thus, project-related emissions would have a potentially significant impact related to the generation of GHG emissions.

Mitigation Measures to reduce the project GHG emissions include energy conservation measures and developing a Transportation Demand Management (TDM) Program. Implementation of the mitigation measures described above would reduce GHG emissions. However, because the type and extent of measures that could be implemented will be dependent on the individual future tenants that occupy the project site, the total amount of GHG reductions cannot be quantified at this time. For example, the ability of a business to affect employee and patrons vehicle miles traveled would depend in part on the number of employees and patrons, where they live, and the availability of regional programs such as transit buses. Therefore, impacts related to the generation of GHG emissions would remain significant and unavoidable.

6.2 ENERGY IMPACTS

According to Section 15126.2(b) of the *State CEQA Guidelines*, “[i]f analysis of the project’s energy use reveals that the project may result in significant environmental effects due to wasteful, inefficient, or unnecessary consumption use of energy, or wasteful use of energy resources, the EIR shall mitigate that energy use.”

As described in Section 4.5, Energy, of this Draft EIR, the proposed project would not result in significant impacts related to energy use. Therefore, no mitigation is required.



6.3 GROWTH-INDUCING IMPACTS

Sections 15126(d) and 15126.2(e) of the *State CEQA Guidelines* require that an EIR analyze growth-inducing impacts and discuss the ways in which a proposed project could foster economic or population growth or construction of additional housing, either directly or indirectly, in the surrounding environment. This section examines ways in which the proposed project could foster economic or population growth, or the construction of additional housing either directly or indirectly in the surrounding environment. *State CEQA Guidelines* Section 15126.2(d) also requires a discussion of the characteristics of projects that may encourage and facilitate other activities that could significantly affect the environment, either individually or cumulatively. To address these issues, potential growth-inducing effects were examined through analysis of the following questions:

- Would the project remove obstacles to, or otherwise foster, population growth (e.g., through the construction or extension of major infrastructure facilities that do not presently exist in the project area, or through changes in existing regulations pertaining to land development)?
- Would the project foster economic growth?
- Would approval of the project involve some characteristic that may encourage and facilitate other activities that could significantly affect the environment?

Growth-inducing effects are not to be construed as necessarily beneficial, detrimental, or of little significance to the environment (*State CEQA Guidelines*, Section 15126.2(e)). This issue is presented to provide additional information on ways in which the proposed project could contribute to significant changes in the environment beyond the direct consequences of developing the proposed land uses as described in earlier sections of this Draft EIR.

6.3.1 Removal of Obstacles to, or Otherwise Foster, Population Growth

The area surrounding the project site is already highly urbanized and developed with a variety of residential, business park, racetrack, and commercial land uses, so limited population growth is feasible within the vicinity of the project site. In any event, the proposed project would not remove impediments to population growth in the area surrounding the project site. While the proposed project may require water, sewer, drainage, electricity, and natural gas lines on site and in the immediate vicinity of the project site, such improvements would be intended primarily to meet project-related demand and would not necessitate substantial utility infrastructure improvements. In addition, all roadway improvements planned with respect to the proposed project are intended to provide for better circulation flows within the project site and the immediate project vicinity, and would not foster off-site population growth.

The construction of the proposed project would generate a substantial number of construction-related jobs. However, the proposed project would not promote construction workers relocating their places of residence as a direct consequence of working on the proposed project because it is expected that local and regional construction workers would be available to meet the proposed project's construction needs. The work requirements of most construction projects are highly specialized so construction workers remain at a job site only for the limited time in which their



specific skills are needed to complete a particular phase of the construction process. Therefore, the proposed project would not induce material population growth from a short-term employment perspective.

Upon completion of the proposed project, the 251 residential housing units are estimated to generate a total of approximately 758 new residents on the project site. While this direct population growth would increase the demand for neighborhood-serving commercial uses in the area surrounding the project site, the proposed project would be located in a built out area of the City of Cypress that is already served by neighborhood-serving retail and service uses. Although some local businesses that provide goods and services to nearby residents may hire a small number of additional employees to accommodate the minor increase in clientele associated with the proposed project, this additional hiring is not expected to induce material population growth because most of these new employees are not expected to change their place of residence.

With regard to project operation, the proposed hotel, theater, apartment building, and commercial/retail components are expected to employ approximately 149 employees. Due to the limited number of jobs induced, and because it is expected that the local and regional labor pools would be available to fill these jobs, it is unlikely that the employment offered by the proposed project would cause people to move or relocate to the area solely for the purpose of being close to the project site. Therefore, although the proposed project would provide employment opportunities, it would not result in substantial indirect growth or create a significant demand for housing in the project site vicinity.

Therefore, given that the employment opportunities generated by the construction and operation of the proposed project would be filled by people who would commute to the project site, the potential population growth associated with project employees would be minimal.

6.3.2 Foster Economic Growth

In its existing condition, the project site is a paved and underutilized parking lot. Aside from the receipt of short-term lease payments associated with temporary uses, the project site currently does not generate revenue for the City. The proposed project would provide a new source of property, sales, and transient occupancy tax revenues to the City, thereby increasing the local tax base. The proposed project would also introduce new residents and hotel guests that would invigorate the local economy by spending on goods and services at local businesses. As previously discussed, the construction of the proposed project would generate a substantial number of construction-related jobs and new employment opportunities in the City during the construction period. As also discussed, the hotel, theater, apartment building, and commercial/retail components would be expected to employ approximately 149 workers, and these positions would likely be filled by persons already residing in the City of Cypress or the region. Therefore, the proposed project would foster economic growth.

6.3.3 Other Characteristics

The proposed project involves a Specific Plan Amendment to modify the land use designation of the project site from Professional Office to a newly created mixed-use land use district that would allow residential and hotel uses, while still permitting commercial/retail uses. The proposed project



includes the development of up to 251 residential units on the project site. Because the Specific Plan Amendment included as part of the proposed project would not modify the existing General Plan land use designations or zoning classifications on any off-site properties, the proposed project would not directly increase the City's population beyond the number of residents who would live in the 251 on-site residential units. While it is conceivable that the project's approval could attract the interest of new housing developers to Cypress who may seek the approval of Specific Plan or General Plan Amendments on other undeveloped or underutilized properties in the City for the purpose of developing new housing, it is highly unlikely, given that the City of Cypress has very little land that would be able to accommodate new housing development that has not already been designated for housing. Any future growth in the City is likely to occur regardless of whether or not the project is approved.

6.4 SIGNIFICANT IRREVERSIBLE ENVIRONMENTAL CHANGES

Section 15126.2(d) of the *State CEQA Guidelines* requires that an EIR consider and discuss significant irreversible changes that would be caused by implementation of a proposed project. The *State CEQA Guidelines* specify that the use of nonrenewable resources during the initial and continued phases of a project should be discussed because a large commitment of such resources makes removal or non-use thereafter unlikely. Primary and secondary impacts (e.g., a highway improvement that provides access to a previously inaccessible area) should also be discussed because such changes generally commit future generations to similar uses. Irreversible damage can also result from environmental accidents associated with a project and should be discussed.

The types and level of development associated with the proposed project would consume limited, slowly renewable, and nonrenewable resources. This consumption would occur during construction of the proposed project and would continue throughout the operational lifetime of the proposed project. The development of the proposed project would require a commitment of resources that would include (1) building materials, (2) fuel and operational materials/resources, and (3) the transportation of goods and people to and from the project site.

Construction of the proposed project would require consumption of resources that are not replenishable or that may renew so slowly as to be considered nonrenewable. These resources would include certain types of lumber and other forest products (e.g., hardwood lumber), aggregate materials used in concrete and asphalt (e.g., sand, gravel, and stone), metals (e.g., steel, copper, and lead), petrochemical construction materials (e.g., plastics), and water. Fossil fuels (e.g., gasoline and oil) would also be consumed in the use of construction vehicles and equipment. Water, which is a limited, slowly renewable resource, would also be consumed during construction of the proposed project. However, given the temporary nature of construction activities, water consumption during construction would result in a less than significant impact on water supplies. Furthermore, the use of construction vehicles and equipment would require the consumption of nonrenewable fossil fuels such as natural gas and oil. As with other resources consumed during construction, the consumption of nonrenewable fossil fuels for energy use would occur on a temporary basis during construction of the proposed project.

Operation of the proposed project would continue to expend similar nonrenewable resources that are currently consumed within Cypress and on site. These include energy resources such as



electricity, petroleum-based fuels, fossil fuels, and water. Energy resources would be used for heating and cooling buildings, transportation within the project site, and building lighting. Fossil fuels are primary energy sources for project construction and operation. This existing, finite energy source would thus be incrementally reduced. Under Title 24, Part 6 of the California Code of Regulations (CCR), conservation practices limiting the amount of energy consumed by the proposed project would be required during operation. Additionally the proposed project would implement renewable energy (i.e., solar panels and LED lights) and USEPA energy star rating appliances and would incorporate additional energy efficiency measures. Nevertheless, the use of such resources would continue to represent a long-term commitment of essentially nonrenewable resources.

The proposed project would result in the limited use of potentially hazardous materials contained in typical cleaning agents and pesticides for landscaping on the project site. Such materials would be used, handled, stored, and disposed of in accordance with applicable government regulations and standards that would serve to protect against a significant and irreversible environmental change resulting from the accidental release of hazardous materials.

In summary, construction and operation of the proposed project would commit the use of slowly renewable and nonrenewable resources and would limit the availability of these resources on the project site for future generations or for other uses during the life of the proposed project. However, the continued use of such resources during operation would be on a relatively small scale and consistent with regional and local urban design and development goals for the area. As a result, the use of nonrenewable resources in this manner would not result in significant irreversible changes to the environment under the proposed project.



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7.0 MITIGATION MONITORING AND REPORTING PROGRAM

7.1 MITIGATION MONITORING REQUIREMENTS

California Public Resources Code Section 21081.6, which is part of the CEQA statute, mandates that the following requirements shall apply to all reporting or mitigation monitoring programs:

- The public agency shall adopt a reporting or monitoring program for the changes made to the project or conditions of project approval in order to mitigate or avoid significant effects on the environment. The reporting or monitoring program shall be designed to ensure compliance during project implementation. For those changes that have been required or incorporated into the project at the request of a responsible agency or a public agency having jurisdiction by law over natural resources affected by the project, that agency shall, if so requested by the lead agency or a responsible agency, prepare and submit a proposed reporting or monitoring program.
- The lead agency shall specify the location and custodian of the documents or other materials that constitute the record of proceedings upon which its decision is based.
- The lead agency shall provide measures to mitigate or avoid potentially significant effects on the environment that are fully enforceable through permit conditions, agreements, or other measures. Conditions of project approval may be set forth in referenced documents that address required mitigation measures or, in the case of the adoption of a plan, policy, regulation, or other project, by incorporating the mitigation measures into the plan, policy, regulation, or project design.
- Prior to the close of the public review period for a draft environmental impact report, a responsible agency, or a public agency having jurisdiction over natural resources affected by the project, shall either (1) submit to the lead agency complete and detailed performance objectives for mitigation measures that would address the significant effects on the environment identified by the responsible agency or agency having jurisdiction over natural resources affected by the project, or (2) refer the lead agency to appropriate, readily available guidelines or reference documents. Any mitigation measures submitted to a lead agency by a responsible agency or an agency having jurisdiction over natural resources affected by the project shall be limited to measures that mitigate impacts to resources that are subject to the statutory authority of, and definitions applicable to, that agency. Compliance or noncompliance with that requirement by a responsible agency or agency having jurisdiction over natural resources affected by a project shall not limit the authority of the responsible agency or agency having jurisdiction over natural resources affected by a project, or the authority of the lead agency, to approve, condition, or deny projects as provided by this division or any other provision of law.



7.2 MITIGATION MONITORING PROCEDURES

The mitigation monitoring and reporting program for the proposed City Center Project (Project) has been prepared in compliance with Section 21081.6. It describes the requirements and procedures to be followed by the City of Cypress, as the Lead Agency, to ensure that all mitigation measures adopted as part of the proposed project will be carried out as described in this Draft EIR.

Table 7.A sets forth the proposed mitigation monitoring and reporting program. It lists each of the mitigation measures specified in this Draft EIR and identifies the party or parties responsible for implementation and monitoring of each measure.



Table 7.A: Mitigation Monitoring and Reporting Program

Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
4.2: Air Quality					
Regulatory Compliance Measure AQ-1: SCAQMD Rule 403. During clearing, grading, earth moving, or excavation operations, excessive fugitive dust emissions shall be controlled by regular watering or other dust preventative measures by using the following procedures, in compliance with South Coast Air Quality Management District (SCAQMD) Rule 403 during construction. <ul style="list-style-type: none">● All material excavated or graded shall be sufficiently watered to prevent excessive amounts of dust. Watering shall occur at least twice daily with complete coverage, preferably in the late morning and after work is done for the day.● All material transported on-site or off-site shall be either sufficiently watered or securely covered to prevent excessive amounts of dust.● The area disturbed by clearing, grading, earth moving, or excavation operations shall be minimized so as to prevent excessive amounts of dust.● These control techniques shall be indicated in project specifications. Compliance with this measure shall be subject to periodic site inspections by the City of Cypress (City).● Visible dust beyond the property line emanating from the project shall be prevented to the maximum extent feasible.	During ground-disturbing activities	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
Regulatory Compliance Measure AQ-2: All trucks that are to haul excavated or graded material shall comply with State Vehicle Code Section 23114, with special attention to Sections 23114(b)(F), (e)(2) and (e)(4) as amended, regarding the prevention of such material spilling onto public streets and roads.	During construction	Applicant/Developer and City of Cypress Director of Community Development Department or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
Regulatory Compliance Measure AQ-3: Prior to approval of the project plans and specifications, the City of Cypress Director of Community Development, or designee, shall confirm that the construction bid packages specify: <ul style="list-style-type: none"> • Contractors shall use high-pressure-low-volume paint applicators with a minimum transfer efficiency of at least 50 percent; • Coatings and solvents that will be utilized have a volatile organic compound content lower than required under SCAQMD Rule 1113; and • To the extent feasible, construction/building materials shall be composed of pre-painted materials. 	Prior to approval of project plans	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
Regulatory Compliance Measure AQ-4: The project shall comply with SCAQMD Rule 402.	During construction and operation	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
Regulatory Compliance Measure AQ-5: The project shall meet the Statewide 2019 Building Energy Efficiency Standards, formally known as Title 24, Part 6.	During construction	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
4.3: Biological Resources					
Regulatory Compliance Measure BIO-1: Nesting Bird Survey and Avoidance If vegetation removal, construction, or grading activities are planned to occur within the active nesting bird season (February 1 through August 31), the City of Cypress (or designee), shall confirm that the Applicant/Developer has retained a qualified biologist who shall conduct a	Three days prior to commencement of grading activities	Applicant/Developer and City of Cypress Community Development Director, or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
preconstruction nesting bird survey no more than 3 days prior to the start of such activities. The nesting bird survey shall include the work area and areas adjacent to the site (within 500 feet, as feasible) that could potentially be affected by project-related activities such as noise, vibration, increased human activity, and dust, etc. For any active nest(s) identified, the qualified biologist shall establish an appropriate buffer zone around the active nest(s). The appropriate buffer shall be determined by the qualified biologist based on species, location, and the nature of the proposed activities. Project activities shall be avoided within the buffer zone until the nest is deemed no longer active, as determined by the qualified biologist.					
4.4: Cultural Resources					
Regulatory Compliance Measure CUL-1: Human Remains. If human remains are encountered, State Health and Safety Code Section 7050.5 states that no further disturbance shall occur until the County Coroner has made a determination of origin and disposition pursuant to State PRC Section 5097.98. The County Coroner must be notified of the find immediately. If the remains are determined to be Native American, the County Coroner would notify the Native American Heritage Commission (NAHC), which would determine and notify a Most Likely Descendant (MLD). With the permission of the landowner or his/her authorized representative, the MLD may inspect the site of the discovery. The MLD shall complete the inspection and make recommendations or preferences for treatment within 48 hours of being granted access to the site. The MLD recommendations may include scientific removal and nondestructive analysis of human remains and items associated with Native American burials, preservation of Native American human remains and associated items in place, relinquishment of Native American human remains and associated items to the descendants for treatment, or any other culturally appropriate treatment.	During construction activities	Construction supervisor/ Applicant/ Developer/			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
Mitigation Measure CUL-1 : Archaeological Resources. Prior to the issuance of a grading permit, a qualified professional archaeologist shall be retained by the Applicant/Developer to provide cultural resources awareness training to construction personnel. The qualified professional archaeologist shall also be retained by the Applicant/Developer on an on-call basis. This training shall be in the form of a presentation and handout describing the types of possible archaeological deposits that may be encountered during construction activities; and the procedures that shall be used in the event of inadvertent discoveries of cultural resources during construction. In the event that construction personnel encounter any archaeological deposits during construction activities, the retained qualified professional archaeologist shall be contacted immediately. If any such resources are discovered, contractors shall stop work in the immediate area of the find and contact the retained archaeologist to assess the nature of the find and determine if future studies and/or monitoring is appropriate. Upon completion of any monitoring activities, the archaeologist shall prepare a report to document the methods and results of monitoring activities. This report shall be submitted to the South Central Coastal Information Center (SCCIC).	Prior to the issuance of a grading permit and during construction activities	Applicant/Developer and/or construction supervisor/City of Cypress Director of Community Development Department, or designee			
4.5: Energy					
Regulatory Compliance Measure E-1: California Code of Regulations (CCR), Title 24. Prior to the issuance of building permits, the City of Cypress (City) Chief Building Official, or designee, shall confirm that the project design complies with the 2019 Building Energy Efficiency Standards (CCR Title 24) energy conservation and green building standards, as well as those listed in Part 11 (California Green Building Standards [CALGreen Code]). The City's Chief Building Official shall confirm that the project complies with the mandatory measures listed in the CALGreen Code for residential and non-residential building construction.	Prior to issuance of a building permit	Applicant/Developer and City of Cypress Chief Building Official, or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
4.6: Geology and Soils					
Regulatory Compliance Measure GEO-1: California Building Code Compliance Seismic Standards. All structures shall be designed in accordance with the seismic parameters presented in the Geotechnical Assessment prepared for this project (NMG Geotechnical, Inc., 2019) and applicable sections of the most current California Building Code (CBC). Prior to the issuance of building permits for planned structures, the Project Soils Engineer and the City of Cypress Chief Building Official, or designee, shall review building plans to verify that the structural design conforms to the requirements of the Geotechnical Assessment and the City of Cypress Municipal Code.	Prior to issuance of building permits	Applicant/Developer and City of Cypress Chief Building official, or designee			
Mitigation Measure GEO-1: Compliance with the Recommendations in the Project Geotechnical Assessment. The Applicant/Developer’s construction contractor shall implement the recommendations of the Geotechnical Due Diligence Study for Proposed Mixed-Use Development at NE Quadrant of Siboney Street and Katella Avenue, City of Cypress, California (NMG Geotechnical, June 2019; Geotechnical Assessment) prepared for the proposed project, as applicable to the satisfaction of the City of Cypress’ (City) Chief Building Official or designee, including, but not limited to: 1. To address potential liquefaction potential and seismically induced settlement, stone columns or (Geopier brand) rammed aggregate piers (RAP) or equivalent ground improvement method alternatives shall be used and installed to a depth of 15 feet (ft). Building areas where the ground is improved with RAPs or stone columns shall provide a minimum 2 ft thick layer of newly compacted fill. The smaller retail buildings may be supported on a combination of newly compacted fill and shallower ground improvement, such as aggregate and geogrid	Prior to issuance of grading permits.	Applicant/Developer and City of Cypress Director of Public Works and Chief Building Official, or designee(s)			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
<p>reinforcement. Fill material shall be a minimum of 5 ft below finish grade or 3 ft below the bottoms of foundations, whichever is deeper. The bottom of the excavation shall have a layer of geogrid, such as Tensar 130 or BX1515 and a minimum of 2 ft of aggregate base. The remaining fill may be compacted native soil.</p> <p>2. The deeper undocumented fill in the southeast corner of the project site (future retail shops area) should be completely removed and replaced with engineered fill.</p> <p>3. To address shallow groundwater and wet soil, some type of ground stabilization, such as cement treatment or aggregate or a combination of both shall be used. Geofabric or geogrid is recommended in combination with aggregate to reduce the required depth of treatment, amount of aggregate and time required to backfill the excavations.</p> <p>4. Concrete slabs shall be used for all foundations and slabs on grade and shall be a minimum of 4 inches thick.</p> <p>Additional site testing and final design evaluation shall be conducted by the Project Geotechnical Consultant to refine and enhance these requirements. The Applicant/Developer shall require the Project Geotechnical Consultant to assess whether the requirements in that report need to be modified or refined to address any changes in the project features that occur prior to the start of grading. If the Project Geotechnical Consultant identifies modifications or refinements to the requirements, the Applicant/Developer shall require appropriate changes to the final project design and specifications. Design, grading, and construction shall be performed in accordance with the requirements of the City of Cypress Municipal Code and the California Building Code (CBC) applicable at the time of grading, appropriate local grading regulations, and the requirements of the Project Geotechnical Consultant as summarized in a final written report, subject to review by the City of Cypress Director of Public Works, or designee, prior to commencement of grading activities.</p>					



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
Grading plan review shall also be conducted by the Director of Public Works, or designee, prior to the start of grading to verify that the requirements developed during the geotechnical design evaluation have been appropriately incorporated into the project plans. Design, grading, and construction shall be conducted in accordance with the specifications of the Project Geotechnical Consultant as summarized in a final report based on the CBC applicable at the time of grading and building, and the City's Building Code. On-site inspection during grading shall be conducted by the Project Geotechnical Consultant and the City of Cypress Director of Public Works/City Engineer, or designee, to ensure compliance with geotechnical specifications as incorporated into project plans. Prior to the final grading permits, the Project Geotechnical Consultant shall submit a Final Testing and Observation Geotechnical Report for Rough Grading to the City of Cypress Director of Public Works/City Engineer, or designee.					
Mitigation Measure GEO-2: Procedures for Unexpected Paleontological Resources Discoveries. If paleontological resources are discovered during ground-disturbing activities associated with the proposed project, construction personnel shall immediately halt work within 50 ft of the discovery, and the Applicant/Developer or construction supervisor shall contact a qualified paleontologist to assess the discovery for scientific importance. A qualified paleontologist is defined as a person with an M.S. or Ph.D. in geology or paleontology and who meets the standards set forth by the Society of Vertebrate Paleontology. The paleontologist shall make recommendations regarding the collection, treatment, and disposition of the discovery. Scientifically important resources shall be prepared to the point of identification, identified to the lowest taxonomic level possible, cataloged, and curated into the permanent collections of a museum repository. If paleontological resources are discovered, regardless of their scientific importance,	During ground-disturbing activities	Applicant/Developer and/or construction supervisor/City of Cypress Director of Community Development Department or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
paleontological monitoring shall be required for subsequent ground-disturbing activities at a frequency, depth, and/or interval determined by the paleontologist. Paleontological monitoring shall be conducted by a qualified paleontological monitor as set forth in the Society of Vertebrate Paleontology standards. At the conclusion of monitoring, a final monitoring report shall be prepared by the paleontologist to document the results of monitoring and project compliance with all regulations and project requirements. If scientifically important paleontological resources are recovered, this report shall also document those paleontological resources with a catalog, descriptions, and photographs as determined appropriate by the paleontologist. The final monitoring report shall be submitted to the City of Cypress Director of Community Development Department or designee for review and approval. A copy of this final report shall also accompany the fossil material to the museum repository.					
4.7: Greenhouse Gas Emissions					
Mitigation Measure GHG-1: Energy Conservation. Prior to the issuance of building permits, the Applicant/Developer shall provide evidence to the satisfaction of the City of Cypress Director of Community Development Department, or designee, that the project's retail commercial buildings, multi-family residential uses, hotel, and movie theater shall be designed and built to be 10 percent more energy-efficient than 2019 Title 24 requirements or the current Title 24 requirement, whichever is more stringent.	Prior to the issuance of building permits	Applicant/Developer and the City of Cypress Director of Community Development, or designee			
Mitigation Measure GHG-2: Transportation Demand Management (TDM) Program. The Applicant/Developer shall develop a TDM Program for on-site residents and workers with the goal of reducing project-related vehicle miles traveled (VMT). The TDM strategies shall include, but not be limited to, the following: i. Prior to the issuance of a building permit for any of the project's buildings, the Applicant/Developer shall provide	Prior to the issuance of building permits/ prior to the issuance of a certificate of occupancy for the project's commercial	Applicant/Developer and the City of Cypress Community Development Director, or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
<p>evidence to the satisfaction of the Director of the City of Cypress Community Development Department, or designee, that a bicycle rack or a secured bicycle storage area shall be installed within 50 feet of each proposed building.</p> <p>ii. Prior to the issuance of a certificate of occupancy for the apartment building, the Apartment Building Manager shall provide evidence to the Director of the City of Cypress Community Development Department, or designee, that bike route maps, local transit route maps and schedules, and other transportation information, such as the existing carpooling program sponsored by the Orange County Transportation Authority (OCTA), are displayed in a prominent area accessible to residents and employees.</p> <p>iii. Prior to the issuance of a certificate of occupancy for the project's commercial buildings, the Applicant/Developer shall provide evidence to the Director of the City of Cypress Community Development Department, or designee, that the lease agreements executed with any tenants contain provision requiring each business to provide cash incentives for employees to use public transit and display bike route maps, local transit route maps and schedules, and other transportation information, such as OCTA's existing carpooling program in a prominent area accessible to employees.</p> <p>iv. The Applicant/Developer shall organize an annual event on the project site promoting the use of transit, carpooling programs, and non-motorized methods of transportation by project residents, employees, and visitors. The City of Cypress Director of Community Development Department, or designee, shall be responsible for confirming that the event is held.</p>	buildings				



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
4.8: Hazards and Hazardous Materials					
Regulatory Compliance Measure HAZ-1: Federal Aviation Regulation Title 14 Part 77. The Applicant/Developer shall notify the Federal Aviation Administration (FAA) of any proposed structure(s) that would penetrate the 100 to 1 imaginary surface that surrounds the runway at Joint Forces Training Base Los Alamitos at least 45 days prior to beginning construction.	45 days prior to beginning construction	Applicant/Developer and Federal Aviation Administration			
4.9: Hydrology and Water Quality					
Regulatory Compliance Measure HYD-1: Construction General Permit. Prior to commencement of construction activities, the Applicant/Developer shall obtain coverage under the <i>National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Construction General Permit)</i> , NPDES No. CAS000002, Order No. 2009-0009-DWQ, as amended by Order No. 2010-0014-DWQ and Order No. 2012-0006-DWQ, or any other subsequent permit. This shall include submission of Permit Registration Documents (PRDs), including permit application fees, a Notice of Intent (NOI), a risk assessment, a site plan, a Stormwater Pollution Prevention Plan (SWPPP), a signed certification statement, and any other compliance-related documents required by the permit, to the State Water Resources Control Board via the Stormwater Multiple Application and Report Tracking System (SMARTS). Construction activities shall not commence until a Waste Discharge Identification Number (WDID) is obtained for the project from the SMARTS and provided to the Director of the City of Cypress Community Development Department, or designee, to demonstrate that coverage under the Construction General Permit has been obtained. Project construction shall comply with all applicable requirements specified in the Construction General Permit, including, but not limited to, preparation of a SWPPP and implementation of construction site best management	Prior to commencement of construction activities	Applicant/Developer and City of Cypress Director of Community Development Department or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
practices (BMPs) to address all construction-related activities, equipment, and materials that have the potential to impact water quality for the appropriate risk level identified for the project. The SWPPP shall identify the sources of pollutants that may affect the quality of stormwater and shall include BMPs (e.g., Sediment Control, Erosion Control, and Good Housekeeping BMPs) to control the pollutants in stormwater runoff. Construction Site BMPs shall also conform to the requirements specified in the latest edition of the Orange County Stormwater Program <i>Construction Runoff Guidance Manual for Contractors, Project Owners, and Developers</i> to control and minimize the impacts of construction and construction-related activities, materials, and pollutants on the watershed. Upon completion of construction activities and stabilization of the project site, a Notice of Termination shall be submitted via SMARTS.					
Regulatory Compliance Measure HYD-2: Groundwater Dewatering Permit. If groundwater dewatering is required during excavation activities, the Applicant/Developer shall obtain coverage under the <i>General Waste Discharge Requirements for Discharges to Surface Waters that Pose an Insignificant (De Minimis) Threat to Water Quality</i> (Order No. R8-2009-0003, NPDES No. CAG998001) (De Minimis Permit). This shall include submission of a Notice of Intent (NOI) for coverage under the permit to the Santa Ana Regional Water Quality Control Board (RWQCB) at least 45 days prior to the start of dewatering. Groundwater dewatering activities shall comply with all applicable provisions in the permit, including water sampling, analysis, treatment (if required), and reporting of dewatering-related discharges. Upon completion of groundwater dewatering activities, a Notice of Termination shall be submitted to the Santa Ana RWQCB.	Prior to commencement of construction activities	Applicant/Developer and City of Cypress Director of Community Development Department or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
Regulatory Compliance Measure HYD-3: Best Management Practices. The Applicant/Developer shall implement the BMPs identified in Section IV of the Water Quality Management Plan and the drainage improvements identified in the Hydrology and Hydraulics Study. In addition, the Property Management Association shall be the responsible party for inspection and maintenance of the BMPS as identified in Section V of the Preliminary Water Quality Management Plan.	During construction and operation	Applicant/Developer and Property Management Association			
4.11: Noise					
Regulatory Compliance Measure NOI-1: The construction contractor shall limit all construction-related activities to between the hours 7:00 a.m. and 8:00 p.m. on weekdays and Saturdays. No construction shall be permitted outside of these hours or on Sundays or a federal holiday.	During construction	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
Regulatory Compliance Measure NOI-2: Mechanical equipment, including air conditioning units in residential, commercial, and industrial zoning districts, shall be enclosed within a structure or completely screened from view from surrounding properties by the use of a fence or wall consistent with Section 3.11.100(b) of the City of Cypress Municipal Code.	During operation	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
Regulatory Compliance Measure NOI-3: Trash collection and compacting shall be limited to between the hours of 5:00 a.m. and 6:00 p.m. Monday through Saturday in commercial zoning districts and between the hours of 7:00 a.m. and 6:00 p.m. Monday through Saturday in commercial zoning districts that are within 200 feet of residential zoning districts, consistent with Section 3.10.070(C) of the City of Cypress Municipal Code.	During operation	Applicant/Developer and City of Cypress Director of Community Development Department or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
<p>Mitigation Measure NOI-1:</p> <p>Prior to the issuance of a grading permit, the construction contractor shall demonstrate, to the satisfaction of the City of Cypress Director of Community Development, or designee, the following:</p> <ul style="list-style-type: none"> • Construction contracts shall specify that all construction equipment, fixed or mobile, shall be equipped with properly operating and maintained mufflers and other State required noise attenuation devices. • Construction noise reduction methods such as shutting off idling equipment, installing temporary acoustic barriers around stationary construction noise sources, maximizing the distance between construction equipment staging areas and occupied residential areas, and use of electric air compressors and similar power tools, rather than diesel equipment, shall be used where feasible. • During construction, stationary construction equipment shall be placed such that emitted noise is directed away from noise-sensitive receptors. • All construction entrances shall clearly post construction hours, allowable workdays, and the phone number of the job superintendent. This will allow surrounding owners and residents to contact the job superintendent with concerns. If the developer receives a noise related complaint, appropriate corrective actions shall be implemented and a report taken indicating the action with a copy of the report provided to the reporting party upon request. 	Prior to issuance of any grading permits	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
<p>Mitigation Measure NOI-2:</p> <p>Prior to the issuance of building permits, the project Applicant/Developer shall demonstrate, to the satisfaction of the City of Cypress Director of Community Development, or designee, that on-site stationary noise sources, such as rooftop air conditioners, shall not exceed City noise standards as stated within the City's Municipal Code Sections 13-68 and 13-69.</p>	Prior to issuance of any building permits	Applicant/Developer and City of Cypress Director of Community Development Department or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
4.13: Public Services					
Regulatory Compliance Measure REC-1: Dedication of Parkland and/or Payment of Park Fees. Prior to issuance of any building permits, the Applicant/Developer shall provide proof of compliance with the applicable provisions of Chapter 25 (Subdivisions), Article 6, Park and Recreational Facilities, of the City of Cypress Municipal Code to the Director of the City of Cypress Community Development Department, or designee.	Prior to issuance of any building permits	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
Regulatory Compliance Measure PS-1: Payment of School Fees. Prior to issuance of any building permits, the Applicant/Developer shall provide proof to the Director of the City of Cypress Community Development Department, or designee, that payment of school fees to the Anaheim Union High School District has been made in compliance with Section 65995 of the California Government Code.	Prior to issuance of any building permits	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
Mitigation Measure PS-1: Secured Fire Protection Agreement. Prior to the issuance of any building permits, the Applicant/ Developer shall enter into a Secured Fire Protection Agreement with the Orange County Fire Authority (OCFA). This Agreement shall specify the Applicant/Developer’s pro-rata fair share funding of capital improvements necessary to establish adequate fire protection facilities and equipment, and/or personnel. Said agreement shall be reached as early as possible in the planning process, preferably for each phase or land use sector of the project, rather than on a parcel by parcel basis. The obligation must be satisfied prior to the issuance of the first building permit.	Prior to issuance of any building permits	Applicant/Developer and Orange County Fire Authority (OCFA)/ City of Cypress Director of Community Development Department or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
4.14: Recreation					
Regulatory Compliance Measure REC-1: Dedication of Parkland and/or Payment of Park Fees. Prior to issuance of any building permits, the Applicant/Developer shall provide proof of compliance with the applicable provisions of Chapter 25 (Subdivisions), Article 6, Park and Recreational Facilities, of the City of Cypress Municipal Code to the Director of the City of Cypress Community Development Department, or designee.	Prior to issuance of any building permits	Applicant/Developer and City of Cypress Director of Community Development Department or designee			
4.16: Tribal Cultural Resources					
Mitigation Measure TCR-1: Tribal Cultural Resources. Prior to the issuance of a grading permit, the Applicant/Developer shall retain a Gabrieleno Native American Tribal representative to monitor ground-disturbing construction activities associated with pad grading of Retail Building C (the northernmost retail building proposed directly to the west of Winners Circle) and all geopier installation throughout the site. The retained Gabrieleno Native American Tribal representative shall be present at the cultural resources awareness training to construction personnel, and shall provide additional tribal cultural resources awareness information at the same meeting. Ground-disturbing activities associated with pavement removal and initial site wide grading (at a maximum anticipated depth of 1 to 2 feet deep) shall not require tribal monitoring. However, if tribal cultural resources are encountered during the unmonitored excavation activities previously specified, contractors shall stop work in the immediate area of the find and contact the retained Gabrieleno Native American Tribal representative to assess the find. Tribal monitoring shall also be required during excavation trenching for dry utilities, water, sewer, storm drain, and underground detention basin installation. Tribal monitoring shall not be conducted after initial excavation of native (previously undisturbed) soil has occurred (i.e., no tribal monitoring shall be required for landscaping activities occurring after	Prior to the issuance of a grading permit	Applicant/Developer and/or construction supervisor/City of Cypress Director of Community Development Department or designee			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
<p>completion of project grading and trenching, as this soil will have been previously monitored). On-site Tribal monitoring shall be considered complete after project grading and trenching are completed and no disturbance to native (previously undisturbed) soils are anticipated.</p> <p>If tribal cultural resources are discovered during construction activities, ground disturbing activities in the immediate vicinity of the find shall be halted until the find is assessed by the tribal monitor. The Applicant/Developer shall determine whether to contact the on-call archaeologist for his/her assistance in the assessment of the find. Ground-disturbing construction activities shall be allowed to continue in other portions of the project while the find is being assessed. If the find is determined to be a tribal cultural resource, the Gabrieleno Native American Tribe whose representative is responsible for tribal monitoring shall coordinate with the Applicant/Developer to determine appropriate treatment of the resource.</p>					
4.17: Utilities and Service Systems					
<p>Regulatory Compliance Measure UTIL-1:</p> <p>Sewer Improvement Standards. All required sewer improvements shall be designed and constructed to City and Orange County Sanitation District (OCSD) standards and shall be approved by the City of Cypress (City) Engineer prior to development. These improvements may be constructed in a phased sequence depending upon the development process. Facilities shall be dedicated to the City and/or OCSD at the completion of construction.</p>	<p>Prior to issuance of building permits</p> <p>Completion of applicable facilities</p>	Applicant/Developer and City of Cypress Engineer or designee			
<p>Regulatory Compliance Measure UTIL-2:</p> <p>Drainage Improvement Standards. Drainage system improvements shall be designed and constructed to City and Orange County Flood Control District (OCFCD) standards, if applicable, and will be approved by those agencies prior to development. Improvements may be constructed in a phased sequence depending upon the development process. Facilities</p>	<p>Prior to issuance of grading permits</p> <p>Completion of applicable facilities</p>	Applicant/Developer and City of Cypress Engineer			



Mitigation Measure/Regulatory Compliance Measure	Monitoring Milestone	Responsible Party Responsible for Monitoring	Verification of Compliance		
			Initials	Date	Remarks
shall be dedicated to the City at completion of construction to the extent required by the City (Source: Mitigation Measure No. 64, page 151, Cypress Business and Professional Center Specific Plan EIR).					
Regulatory Compliance Measure UTIL-3: Water Conservation. The Applicant/Developer shall comply with all State laws for water conservation measures and use of reclaimed water. Voluntary water conservation strategies shall be encouraged. The Building Division shall determine compliance prior to issuance of building permits (Source: Mitigation Measure No 75, pages 157 and 158, Cypress Business and Professional Center Specific Plan EIR).	Prior to issuance of building permits	Applicant/Developer and City of Cypress Building Division			
Regulatory Compliance Measure UTIL-4: Construction and Demolition Ordinance. The Construction Contractor shall comply with the provisions of City Ordinance No. 1166 and the 2016 California Green Building Standards Code, which would reduce construction and demolition waste. Ordinance No. 1166 is codified in Article VIII, Materials Questionnaire for Certain Construction and Demolition Project within the City of Cypress in the City of Cypress Municipal Code.	Prior to and during project construction	Applicant/Developer and City of Cypress Director of Community Development Department or designee			



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8.0 SIGNIFICANT UNAVOIDABLE IMPACTS

8.1 INTRODUCTION

California Environmental Quality Act (CEQA) Guidelines Section 15126.2(c) requires that an Environmental Impact Report (EIR) describe the significant adverse environmental impacts of a proposed project that cannot be avoided, including those effects that can be mitigated but not reduced to below a level of significance. If the EIR identifies impacts that cannot be alleviated without imposing an alternative design, the impact's implications and the reasons why the project is being proposed, despite those impacts, must also be described. The Executive Summary of this Draft EIR contains a detailed summary table that identifies the potentially significant adverse impacts of the Cypress City Center Project (proposed project), the proposed project mitigation measures, and the level of significance of each impact after mitigation. These impacts are also described in detail in those portions of Sections 4.1 through 4.17 titled Project Impacts and Mitigation Measures, in Chapter 4.0, Existing Setting, Environmental Analysis, Impacts, and Mitigation Measures.

As described in detail in Chapter 4.0, the proposed project would not result in significant unavoidable adverse impacts related to Aesthetics, Air Quality, Biological Resources, Cultural Resources, Energy, Geology and Soils, Hazards and Hazardous Materials, Hydrology and Water Quality, Land Use and Planning, Noise, Population and Housing, Public Services, Recreation, Transportation, Tribal Cultural Resources, and Utilities and Service Systems. Therefore, the project impacts related to these issues are not discussed further in this section.

8.2 GREENHOUSE GAS EMISSIONS

The proposed project would be designed in compliance with existing regulations aimed at reducing GHG emissions. Specifically, the project would meet the 2019 Building Energy Efficiency Standards (California Code of Regulations [CCR] Title 24) and the California Green Building Standards Code (CALGreen Code). Although compliance with CCR Title 24 and the CALGreen Code would help to reduce the proposed project's GHG emissions, the overall emissions attributable to construction and operation of the proposed project of 7,208 metric tons of carbon dioxide equivalent per year (MT CO₂e/yr) are expected to exceed the South Coast Air Quality Management District's (SCAQMD) thresholds of 3,000 MT CO₂e/yr. The proposed project's greenhouse gas emissions of 7.9 MT CO₂e per service population per year (CO₂e/SP/yr) would also exceed the SCAQMD's threshold of 4.3 MT CO₂e/SP/yr for 2022. Therefore, the proposed project would result in a significant unavoidable project impact and significantly contribute to an unavoidable cumulative impact related to greenhouse gas emissions and conflict with an applicable greenhouse gas reduction plan, policy, or regulations. Mitigation for greenhouse gas emissions would include energy conservation measures and implementation of a Transportation Demand Management (TDM) program. However, because the type and extent of measures that could be implemented would be dependent on the individual future tenants that occupy the project, the total volume of greenhouse gas reductions cannot be quantified at this time. For example, the ability of a business to affect employee and patrons vehicle miles traveled would depend in part on the number of employees and patrons, where they live, and the availability of regional programs such as transit buses. Therefore, impacts related to generation of greenhouse gas emissions would remain significant and unavoidable.



8.3 REASONS WHY THE PROJECT IS BEING PROPOSED DESPITE ITS SIGNIFICANT AND UNAVOIDABLE IMPACTS

As discussed above, the proposed project is anticipated to result in significant and unavoidable impacts related to greenhouse gas emissions. Despite this, the project is being proposed for the following reasons:

- The proposed project would provide a mixed-use project that would meet the City's General Plan balanced development goals and objectives to locate higher density housing adjacent to commercial and employment opportunities in order to encourage pedestrian access and provide a consumer base for commercial uses.
- The proposed project would support the retention of local employers and increase the fiscal benefits to the City by attracting new retail, restaurant, hotel, and entertainment businesses that can better serve the local population and employment and that would generate additional revenue to the City.
- The proposed project would meet the demand for new hotel rooms in the Cypress Business Center to serve the local business community.
- The proposed project would provide new drainage improvements on the project site, which would reduce the risk of downstream flooding hazards.
- The proposed project would allow the City to divest itself of real estate conveyed to it by the Cypress Redevelopment Agency in March 2011 in accordance with the Settlement Agreement between the City of Cypress, the Successor Agency to the Cypress Redevelopment Agency, the State Department of Finance, and the State Controller's Office.
- The proposed project would expand the variety of housing stock in the City, which would help meet the existing and future housing needs of all Cypress residents, by providing high-density rental units.
- The proposed project would expand and improve the City's housing supply by developing high-quality housing in the City to alleviate the housing crisis and help the City meet its Regional Housing Needs Assessment allocations.
- As described in Chapter 5.0, alternatives to the proposed project were identified and evaluated to determine if the identified significant impact could be eliminated while continuing to achieve the project objectives described above. As discussed in Chapter 5.0, no alternative project designs were identified that met the project objectives and eliminated the significant greenhouse gas impacts identified with the proposed project.



9.0 LIST OF PREPARERS AND PERSONS CONSULTED

9.1 CITY OF CYPRESS

The following individuals from the City of Cypress (City) were involved in the preparation of this Draft Environmental Impact Report (EIR):

- John P. Ramirez, AICP, City Planner, Community Development Department
- Jeff Zwack, Project Planner, Community Development Department
- Doug Dancs, PE, Director of Community Development, Community Development Department

9.2 EIR PREPARERS

The following individuals were involved in the preparation of this Draft EIR. The nature of their involvement is summarized below.

9.2.1 LSA

The following individuals were involved in the preparation of this Draft EIR:

- Deborah Pracilio, Principal in Charge
- Ryan Bensley, AICP, Associate/Project Manager
- Amy Fischer, Principal/Air Quality, Noise and Global Climate Change Specialist
- Sarah Rieboldt, PH.D., Associate/Senior Paleontological Resources Manager
- Nicole West, CPSWQ, QSD/QSP, Associate
- Jason Lui, Associate/Senior Noise Specialist
- Michael Slavick, Senior Air Quality Specialist
- Kerrie Collison, Senior Cultural Resources Manager
- Katherine Hughes, Environmental Planner
- Cara Carlucci, Environmental Planner
- Elise Miller, Assistant Environmental Planner
- Marlene Watanabe, Assistant Environmental Planner
- Abby Annicchiarico, Assistant Environmental Planner
- Jeremy Rosenthal, Biologist
- Gary Dow, Associate, Graphics
- Matt Phillips, Graphics Technician
- Lauren Johnson, Technical Editor
- Chantik Virgil, Senior Word Processor

9.3 TECHNICAL REPORT PREPARERS

The following individuals were involved in the preparation of the technical reports in support of this Draft EIR. The nature of their involvement is summarized below.



9.3.1 Kimley-Horn and Associates, Inc.

The following individual was involved in the preparation of the *Preliminary Hydrology and Hydraulics Study* (January 2020):

- Jason Marechal, PE, LEED AP, Associate

The following individual was involved in the preparation of the *Water Quality Management Plan* (August 2019):

- Brian Gillis, PE, Principal Engineer

9.3.2 Roux Associates, Inc.

The following individuals were involved in the preparation of the *Phase I Environmental Site Assessment and Phase II Limited Soil Investigation* (June 2019):

- Mark A. Edwards, GIT, Staff Geologist
- Mauricio H. Escobar, Principal Geologist

9.3.3 Natural History Museum of Los Angeles County

The following individual was involved in the preparation of the *Paleontological Resources Records Check for the Proposed Cypress Mixed-Use Development Project*, LSA Project #SHO1901, in the City of Cypress, Orange County (December 2019):

- Samuel A. McLeod, Ph.D., Vertebrate Paleontology

9.3.4 NMG Geotechnical, Inc.

The following individuals were involved in the preparation of the *Geotechnical Due Diligence Study for Proposed Mixed-Use Development at NE Quadrant of Siboney Street and Katella Avenue, City of Cypress, California* (June 2019):

- Ted Miyake, RCE, Principal Engineer
- William Goodman, CEG, Principal Geologist

9.3.5 LSA

The following individuals were involved in the preparation of the *Traffic Impact Analysis* (December 2019):

- Ken Wilhelm, Principal
- Shiva Delparastaran, Transportation Engineer



9.4 SPECIFIC PLAN AMENDMENT

9.4.1 Kimley-Horn and Associates, Inc.

The following individual was involved in the preparation of the *Specific Plan Amendment* (January 2020):

- Margit Allen, AICP, Planning and Entitlement Practice Builder, Kimley-Horn and Associates, Inc.

9.5 PROJECT APPLICANT/DEVELOPER

9.5.1 Shea Properties

The project Applicant/Developer was consulted during the preparation of this Draft EIR:

- Kevin McCook, Vice President of Acquisitions and Development, Shea Properties

9.6 PERSONS CONSULTED

The following individuals were consulted during the preparation of this Draft EIR:

- Gabrieleno Band of Mission Indians – Kizh Nation
 - Andrew Salas, Chairman
- Rincon Band of Luiseño Indians
 - Deneen Pelton, Administrative Assistant



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