

# 2015-2023 Housing Element Update

## Initial Study –Negative Declaration

prepared by

City of Seaside Community and Economic Development Department 440 Harcourt Avenue Seaside, California 93955 Contact: Gloria Stearns, Community Development Director

prepared with the assistance of

Rincon Consultants, Inc. 437 Figueroa Street, Suite 203 Monterey, California 93940

October 2019



RINCON CONSULTANTS, INC. Environmental Scientists | Planners | Engineers rinconconsultants.com

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# **Table of Contents**

Initial Study	/1	
1.	Project Title1	L
2.	Lead Agency Name and Address1	L
3.	Contact Person and Phone Number1	L
4.	Project Location1	L
5.	Project Sponsor's Name and Address1	L
6.	General Plan Designation1	L
7.	Zoning1	L
8.	Description of Project	ŀ
9.	Surrounding Land Uses and Setting	3
10.	Other Public Agencies Whose Approval is Required	3
11.	Have California Native American Tribes Traditionally and Culturally Affiliated with the Project Area Requested Consultation Pursuant to Public Resources Code Section 21080.3.1?	3
Environmer	ntal Factors Potentially Affected	)
Determinat	iong	)
Environmer	ntal Checklist	L
1	Aesthetics11	
2	Agriculture and Forestry Resources13	;
3	Air Quality15	;
4	Biological Resources17	7
5	Cultural Resources21	L
6	Energy23	}
7	Geology and Soils	;
8	Greenhouse Gas Emissions	)
9	Hazards and Hazardous Materials31	L
10	Hydrology and Water Quality	;
11	Land Use and Planning	)
12	Mineral Resources41	L
13	Noise43	;
14	Population and Housing45	;
15	Public Services	1
16	Recreation49	)
17	Transportation51	L
18	Tribal Cultural Resources	;
19	Utilities and Service Systems55	,

20	Wildfire	59
21	Mandatory Findings of Significance	61
Reference	es	63
Bibl	iography	63
List	of Preparers	65

### Tables

Table 1	Seaside 2014-2023 Regional Housing Need Allocation by Income	5
Table 2	Overall RHNA Obligations	7

## Figures

Figure 1	Regional Location	2
Figure 2	Project Location	3

# **Initial Study**

## 1. Project Title

City of Seaside Housing Element Update

## 2. Lead Agency Name and Address

City of Seaside 440 Harcourt Avenue Seaside, California 93955

## 3. Contact Person and Phone Number

Gloria Stearns, Community Development Director (831) 899-6830

### 4. Project Location

City of Seaside (citywide). Figure 1 and Figure 2 show the regional context and location of the City of Seaside in the Monterey Bay region.

### 5. Project Sponsor's Name and Address

City of Seaside 440 Harcourt Avenue Seaside, California 93955

### 6. General Plan Designation

Various (see Land Use Policy Map on file at the City; Figure LU-2 of the General Plan), including parks and open space, residential, commercial, public and institutional, military, habitat management, and mixed use land uses.

## 7. Zoning

Various (see Seaside Zoning Districts map on file at the City, revised May 2010), including residential, commercial, mixed use, public and institutional, military, and parks and open space districts.



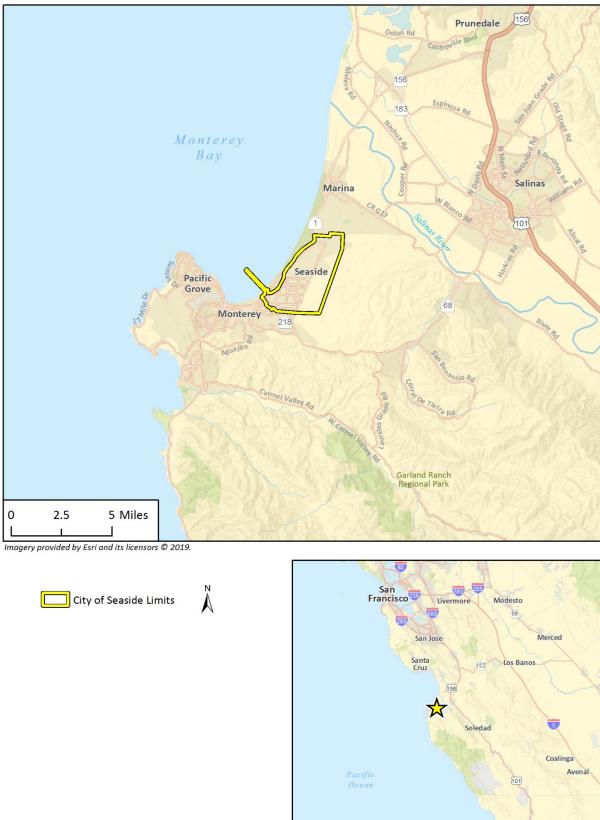
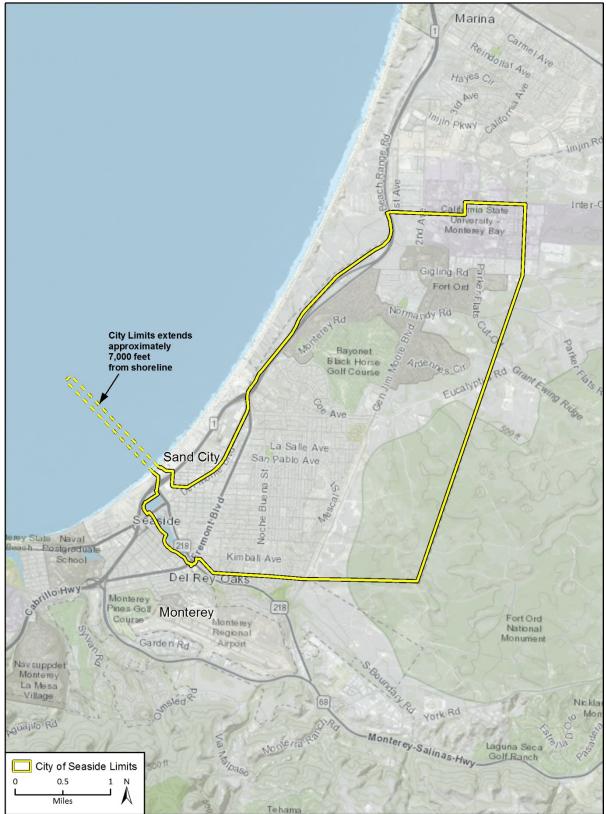


Figure 2 Project Location



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## 8. Description of Project

The City of Seaside prepared the 2015-2023 Housing Element Update to comply with the legal mandate that requires each local government to plan adequately to meet the existing and projected housing needs of all economic segments of the community. The Housing Element is one of the seven state-mandated elements of the local general plan and is required to be updated every five years. The 2015-2023 Housing Element Update has been revised to maintain consistency with the existing (2004) and proposed (2040) General Plan, as adoption of the General Plan Update (Draft Seaside 2040) has been delayed.

The updated Housing Element is a policy document. It implements the different types of singlefamily, multi-family, and mixed-use developments envisioned by the 2004 General Plan Land Use Element, Draft Seaside 2040 Land Use and Community Design Element, and Draft Seaside 2040 Healthy and Sustainable Community Element. As such, the updated Housing Element would not result in any additional physical environmental impacts, beyond those evaluated as part of the review of the 2004 General Plan Land Use Element.<sup>1</sup>

Section 65588(a) of the California Government Code requires each City to update its Housing Element as frequently as appropriate, but at least every eight years, to evaluate all of the following:

- 1) The appropriateness of the City's housing goals, objectives, and policies in contributing to the attainment of the state housing goal
- 2) The effectiveness of the City's housing element in attaining of the community's housing goals and objectives
- 3) The progress of the City's implementation of the Housing Element

As part of the Housing Element Update, the City's local housing needs are evaluated, and a realistic set of programs are developed to meet those needs. Section 65583(a) of the California Government Code requires housing elements to include an assessment of housing needs, an inventory of resources, and an assessment of constraints relevant to meeting the needs, including the following:

- An analysis of population and employment trends and documentation of projections and a quantification of the locality's existing and projected housing needs for all income levels
- An analysis and documentation of household characteristics, including level of payment compared to ability to pay, housing characteristics, including overcrowding, and housing stock condition
- An inventory of land suitable for residential development, including vacant sites and sites having
  potential for redevelopment, and analysis of the relationship of zoning and public facilities and
  services to these sites
- The identification of a zone or zones where emergency shelters are allowed as a permitted use without a conditional use or other discretionary permit
- An analysis of potential and actual governmental constraints upon the maintenance, improvement, or development of housing for all income levels

<sup>&</sup>lt;sup>1</sup>The environmental review for Draft Seaside 2040 has not been completed at this time. The updated Housing Element has been designed to comply with both the 2004 General Plan and Draft Seaside 2040; however, the environmental effects will be compared only to the 2004 General Plan EIR.

- An analysis of potential and actual nongovernmental constraints upon the maintenance, improvement, or development of housing for all income levels
- An analysis of any special housing needs, such as those of the elderly; persons with disabilities; large families; farmworkers; families with female heads of households; and families and persons in need of emergency shelter
- An analysis of opportunities for energy conservation with respect to residential development
- An analysis of existing assisted housing developments that are eligible to change from lowincome housing uses during the next 10 years due to termination of subsidy contracts, mortgage prepayment, or expiration of restrictions on use

The California Government Code requires that the appropriate council of governments determine each locality's share of the region's existing and future housing needs. The State Department of Housing and Community Development establishes the "future housing need" for each region and the responsible Council of Governments distributes this need by defining the number of additional housing units that are to be accommodated in each jurisdiction's Housing Element Update.

The Association of Monterey Bay Area Governments (AMBAG) is responsible for establishing the regional housing needs allocations for all jurisdictions in Monterey, San Benito, and Santa Cruz counties. On June 11, 2014, AMBAG adopted a Regional Housing Needs Allocation (RHNA) Plan for 2014-2023. The RHNA Plan distributes housing unit allocations among its member agencies, including the City of Seaside. The City is required to demonstrate how its planning programs include provisions for meeting the projected increases in the number and type of housing units. The City is required by state law (California Government Code 65584[d]) to demonstrate how, through the Housing Element Update, the City would:

- Increase the housing supply and the mix of housing types, tenure, and affordability in an equitable manner
- Promote infill development and socioeconomic equity, the protection of environmental and agricultural resources, and the encouragement of efficient development patterns
- Promote an improved intraregional relationship between jobs and housing
- Allocate a lower portion of housing need to an income category when a jurisdiction already has
  a disproportionately high share of households in that income category
- Affirmatively further fair housing

According to AMBAG, the projected need for new housing construction by December 2023 in Seaside is 393 units (AMBAG 2014). Table 1 shows this housing needs allocation and the percentage in each income category of the total allocation.

Income Group	Households	Percentage	
Very Low	95	24.1%	
Low	62	15.7%	
Moderate	72	18.2%	
Above Moderate	164	42.0%	
Total	393	100.0%	
Source: AMBAG 2014			

### Table 1 Seaside 2014-2023 Regional Housing Need Allocation by Income

The Housing Element itself does not provide specific new housing projects to meet the RHNA allocations. Rather, it identifies sites that can accommodate growth under existing land use and zoning designations to demonstrate compliance with the RHNA. The Housing Element does not create new or additional housing, nor result in zoning amendments that would increase residential development potential in the unincorporated areas. Under existing land use policies, the 393 units could be constructed independent of the adoption of the Housing Element. As development projects are proposed in the future, California Environmental Quality Act (CEQA) review on a project-by-project basis will be required.

### **Revisions to the Housing Element**

The 2019 Housing Element Update (analyzed within this document) includes the following revisions and updates:

- Explanation of the Housing Element Update's relationship to the Draft Seaside 2040
- New policy added regarding collaboration with Fort Ord Reuse Authority (FORA) and post-FORA agencies
- Updated RHNA housing needs in the City
- Addition of Campus Town Specific Plan housing estimates
- Discussions of Assembly Bill (AB) 1397 and AB 2162 in relation to required 2020 Zoning Code amendments and permitting supportive housing in multi-family housing zoned areas
- Revised timeframes for various housing programs
- Updated information regarding a Regional Analysis of Impediments (AI) to Fair Housing Choice. Additional implementation recommendations related to the AI

The Housing Element Technical Appendix was updated as follows:

- Added discussion of Del Monte Manor upgrades, funding, and long term use as affordable housing
- Additional discussion of market constraints related to construction labor costs
- Updated development costs for 2018
- Updated home purchase, refinance, and home improvement loan outcomes for 2017
- New information on foreclosure activities and community response to housing intensification
- AB 686-required fair housing discussion
- Land use designation information for the 2004 General Plan, Draft Seaside 2040, and existing Zoning Districts
- Description of the City's Housing Program Manager position and responsibilities
- Updated emergency shelter zoning amendment to allow shelters by right without discretionary review within designated area of sufficient capacity, including funding of a new facility within the city
- Updated RHNA housing needs in the City, including credits toward RHNA between January 2014 and July 2019
- Updated status for the Shoppette Site/Seaside Senior Living Project
- Description of the Broadway (between Terrace Street and San Lucas Street) Project, including total units and unit breakdown by affordability

- Tables describing the development potential of both vacant and underutilized sites for the existing 2004 General Plan and Draft Seaside 2040
- Description of the Campus Town Specific Plan, including total units and unit breakdown by assumed affordability
- Updated adequacy of sites inventory discussion to incorporate recent projects and the changes between the 2004 General Plan and Draft Seaside 2040
- Discussion of the Monterey Bay Economic Partnership and TerraCorp and Terrex Companies

These revisions have not constrained housing development in the city, including changes to the City's Zoning Ordinance to comply with recent Assembly Bills.

### Housing Needs within the City of Seaside

Since 2014, 71 above moderate income single-family units and 12 above moderate income multifamily units have been completed, are under construction, or are permitted. The Senior Assisted Living Project, which would construct 70 moderate income units and 74 above moderate income units has been approved. These projects would add 227 units or varying affordability to the City's housing inventory.

While the RHNA requires a total of 393 housing units, given the construction of housing projects since 2014 listed above, as well as current approved projects that would be constructed during the 2014-2023 RHNA period also listed above, the remaining housing to be provided totals 166 units, as shown in Table 2.

Income Group	Households	Percentage <sup>1</sup>
Very Low	95	57.2%
Low	62	37.3%
Moderate	2	1.2%
Above Moderate	7	4.2%
Total	166	100.0%
<b>Total</b> Numbers may not add due		100.0%

### Table 2 Overall RHNA Obligations

Source: City of Seaside 2019b

The development potential on sites within the City of Seaside per the 2004 General Plan is estimated to realistically accommodate approximately 80 housing units on vacant sites (33 above moderate, 8 moderate, and 39 lower income), and 152 housing units on underutilized sites (all lower income) per the 2004 General Plan. Therefore, the city has a total capacity of 232 housing units under the 2004 General Plan, which meets the RHNA requirements to provide 166 total new housing units. Draft Seaside 2040, which is not likely to be approved and certified prior to adopting the 2019 Housing Element Update, would enhance the ability of the city to meet the RHNA obligations for housing by income level (refer to Table 2 for specific requirements), with 87 additional lower income units, 8 additional moderate income units and 19 fewer above moderate income units. Additional areas within the city have long-term development potential, including via the Broadway Urban Village Specific Plan, and Campus Town Specific Plan. The Campus Town Specific Plan is expected to contribute 72 lower income units, 36 moderate income units, and 434

above moderate income units (542 total units); however, these were not included in the total capacity estimates as this Plan has not been approved as of the date of this report.

With the Draft Seaside 2040, the city would have a total of 305 units (274 lower income, 16 moderate income, and 14 above moderate income units) in addition to the 542 units from the Campus Town Specific Plan, which would continue to meet the RHNA goals for the city. However, Draft Seaside 2040 does not need to be adopted in order to meet the RHNA obligation.

## 9. Surrounding Land Uses and Setting

The planning area for the updated Housing Element comprises all land in the City of Seaside. The city is in western Monterey County and comprises a mixture of urban uses including residential, commercial, military, and public land uses, as well as agricultural production, open space, public facilities, and some vacant land. The California State University, Monterey Bay campus is in the northern portion of the city. Surrounding land uses include mainly agriculture and open space in unincorporated areas of the county to the east, the cities of Del Rey Oaks and Monterey to the south, the City of Sand City and Fort Ord Dunes State Park to the west, and the City of Marina to the north. The Pacific Ocean borders a small portion of the city to the west and the Monterey Regional Airport is located south of the city.

## 10. Other Public Agencies Whose Approval is Required

The project requires the following discretionary approvals from the City:

- Adoption of the Initial Study-Negative Declaration
- Adoption of the 2015-2023 Housing Element Update

No discretionary approvals from other agencies are required.

11. Have California Native American Tribes Traditionally and Culturally Affiliated with the Project Area Requested Consultation Pursuant to Public Resources Code Section 21080.3.1?

The following tribes have a traditional or cultural affiliation with the project area: Amah Mutsun Tribal Band, Amah Mutsun Tribal Band of Mission San Juan Bautista, Costanoan Rumsen Carmel Tribe, Esselen Tribe of Monterey County, Indian Canyon Mutsun Band of Costanoan, and Ohlone/Costanoan-Esselen Nation. As part of the Draft Seaside 2040 General Plan Update, which initially included this Housing Element Update, tribal consultation was initiated on September 12, 2017, when the City sent out consultation letters to the above tribes. The City followed up with each of these tribes on September 22, 2017. With the exception of the Indian Canyon Mutsun Tribal Band of Costanoan, all tribes responded. Ohlone/Costanoan-Esselen Nation representatives met with the City on November 7, 2017, and Esselen Tribe of Monterey County representatives met with the City on January 5, 2018.

## Environmental Factors Potentially Affected

This project would potentially affect the environmental factors checked below, involving at least one impact that is "Potentially Significant" or "Less than Significant with Mitigation Incorporated" as indicated by the checklist on the following pages.

Aesthetics	Agriculture and Forestry Resources	Air Quality
Biological Resources	Cultural Resources	Energy
Geology/Soils	Greenhouse Gas Emissions	Hazards & Hazardous Materials
Hydrology/Water Quality	Land Use/Planning	Mineral Resources
Noise	Population/Housing	Public Services
Recreation	Transportation	Tribal Cultural Resources
Utilities/Service Systems	Wildfire	Mandatory Findings of Significance

## Determination

Based on this initial evaluation:

- I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared.
- I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions to the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.
- □ I find that the proposed project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT is required.
- □ I find that the proposed project MAY have a "potentially significant impact" or "less than significant with mitigation incorporated" impact on the environment, but at least one effect (1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and (2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.

I find that although the proposed project could have a significant effect on the environment, because all potential significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.

Signature

Ioria Stearns

Printed Name

0000ber11,2019

Date

Community Development Title

# **Environmental Checklist**

1	Aesthetics				
		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Exc	cept as provided in Public Resources Code Se	ction 21099,	would the pro	ject:	
a.	Have a substantial adverse effect on a scenic vista?				•
b.	Substantially damage scenic resources, including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				-
C.	In non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from a publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?				•
d.	Create a new source of substantial light or glare that would adversely affect daytime or nighttime views in the area?				•

- a. Would the project have a substantial adverse effect on a scenic vista?
- b. Would the project substantially damage scenic resources, including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?
- c. Would the project, in non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from a publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?
- d. Would the project create a new source of substantial light or glare that would adversely affect daytime or nighttime views in the area?

The city's central core is primarily developed, with open space and natural resources in the northern and eastern portions of the community. Surrounding hillsides offer scenic views of Monterey Bay

and the peninsula. Coastal dunes provide a unique identity to the city (City of Seaside 2004). State Route (SR) 1 passes through the city on its western boundary, along the Pacific Ocean, and SR 218 passes through the city on its southwestern boundary, perpendicular to the coastline. SR 68 is located approximately one mile south of the city. SR 1 and SR 68 are considered Officially Designated State Scenic Highways (California Department of Transportation 2019).

The Housing Element Update itself does not create physical residential growth and would not impact the scenic quality of designated scenic highways, communities, scenic vistas, or produce substantial light or glare beyond what is anticipated in the 2004 General Plan. The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. The Housing Element Update does not specify designs of proposed housing units, nor does it compel construction of any kind. Future development would be reviewed to determine compliance with the City's development standards, as well as to determine impacts to scenic vistas, or resources that may be specific to future projects. In order to obtain the necessary land use entitlements, future projects would have to meet the requirements of the Zoning Ordinance that is already in place, including provisions to incorporate acceptable aesthetic designs in the City of Seaside. Future projects would be required to comply with applicable General Plan policies requiring new development to protect scenic resources. No mitigation measures are required for the Housing Element Update.

Furthermore, the following goals, policies, and implementation plans in the City's 2004 General Plan would limit light and glare from new development:

### Goal COS-8: Encourage exterior lighting that preserves night skies.

Policy COS 8.1: Participate in local and regional efforts to reduce light pollution of night skies.

Implementation Plan COS-8.1.1 Shielded Street Lights.

The City Shall continue to implement its policy to require that all new street lights placed in the public right-of-way be fully shielded.

Implementation Plan COS-8.1.2 Design Guidelines for Exterior Light Sources. The City shall develop design guidelines that require wherever possible that exterior light sources be controlled and/ or shielded to the downward direction so as not to glare or be directly visible beyond the limits of the parcel.

Development would also be required to comply with the outdoor lighting requirements Section 17.30.070 of the Seaside Municipal Code (SMC), which limits the height, position, and illumination of light fixtures. The Draft Seaside 2040 also includes goals and policies to install appropriate lighting and landscaping along streetscapes and within housing developments, which will go into effect when the plan is certified and adopted. Overall, the Housing Element Update would introduce no new impact related to light and glare.

# 2 Agriculture and Forestry Resources

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Wo	ould the project:				
a.	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				
b.	Conflict with existing zoning for agricultural use or a Williamson Act contract?				•
C.	Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)); timberland (as defined by Public Resources Code Section 4526); or timberland zoned Timberland Production (as defined by Government Code Section 51104(g))?				
d.	Result in the loss of forest land or conversion of forest land to non-forest use?				•
е.	Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland to non-agricultural use or conversion of forest land to non-forest use?				•

- a. Would the project convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?
- *b.* Would the project conflict with existing zoning for agricultural use or a Williamson Act contract?
- c. Would the project conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)); timberland (as defined by Public Resources Code Section 4526); or timberland zoned Timberland Production (as defined by Government Code Section 51104(g))?
- d. Would the project result in the loss of forest land or conversion of forest land to non-forest use?

e. Would the project involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland to non-agricultural use or conversion of forest land to non-forest use?

No Important Farmland or Williamson Act contracts exist in or around the City of Seaside (DOC 2016, 2018). No acreage in the city is designated for agricultural uses (City of Seaside 2004). None of the development anticipated under the City's 2004 General Plan would result in cancelation or termination of any current Williamson Act contracts. The Housing Element Update itself does not create residential growth and does not involve changes that would convert any Prime Farmland, Unique Farmland, Farmland of Statewide Importance, timberland, or forestland to nonagricultural or non-forest use beyond what is anticipated in the 2004 General Plan. Overall, the Housing Element Update would not directly change land use to conflict with existing zoning and existing Williamson Act contracts. Implementation of the Housing Element Update would not include the loss or conversion of forestland and no impact on agricultural resources would occur because of the Housing Element Update.

# 3 Air Quality

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
W	ould the project:				
a.	Conflict with or obstruct implementation of the applicable air quality plan?				•
b.	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non- attainment under an applicable federal or				
	state ambient air quality standard?				
C.	Expose sensitive receptors to substantial pollutant concentrations?				•
d.	Result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?				•

- a. Would the project conflict with or obstruct implementation of the applicable air quality plan?
- b. Would the project result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard?
- c. Would the project expose sensitive receptors to substantial pollutant concentrations?
- d. Would the project result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?

The City of Seaside is in the North Central Coast Air Basin. Air quality in this basin is monitored by the Monterey Bay Air Resources District (MBARD). MBARD maintains seven air quality monitoring stations (Carmel Valley, Hollister, King City, Pinnacles, SLV Middle School, Salinas, and Santa Cruz), three of which are in Monterey County (MBARD 2019). MBARD sets limits on the quantities of air pollution that may be emitted and has permit authority over new or major modifications to existing stationary sources of air pollution. Control of mobile sources is exercised at the state (California Air Resources Board) and federal (U.S. Environmental Protection Agency) levels for the Monterey Bay area.

The Housing Element Update itself does not create physical residential growth and would not impact air quality beyond what is anticipated in the 2004 General Plan. The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection *Housing Needs within the City of Seaside* to Section 8, *Description of Project*, have the ability to satisfy the total 166-unit RHNA

requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. Projects that are consistent with the 2004 General Plan are deemed to be consistent with applicable air quality management plans since the regional air quality impacts associated with implementation of the 2004 General Plan have already been considered in the formulation of the plan. Residential uses typically do not create objectionable odors. No impacts would result beyond those anticipated in the 2004 General Plan because of the Housing Element Update, and no mitigation measures are required.

# 4 Biological Resources

	Less than Significant		
Potentially Significant		Less than Significant	
Impact	Incorporated	Impact	No Impact

Would the project:

- a. Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?
- b. Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?
- c. Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?
- d. Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?
- e. Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?
- f. Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?

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		•

- a. Would the project have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?
- b. Would the project have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?
- c. Would the project have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?

While the majority of the city is developed with urban uses, some areas may include sensitive plant and animal species. Existing undeveloped lands provide open space and may support habitats considered sensitive to the region, particularly in the former Fort Ord.

The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in biological resource impacts beyond that already anticipated by the 2004 General Plan. Adopting the Housing Element Update would not have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species. The Housing Element Update itself would not have any impact on any riparian habitat or sensitive natural community.

The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection *Housing Needs within the City of Seaside* to Section 8, *Description of Project*, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. The level and significance of environmental impacts resulting from future residential development projects would be further assessed on a project-specific basis in accordance with CEQA. Each individual project would also be required to evaluate potential impacts to biological resources and to minimize or eliminate potentially adverse impacts to sensitive resources in conformance with City's Zoning Ordinance and General Plan policies, and all applicable FORA, U.S. Army Corps of Engineers, California Department of Fish and Wildlife, and U.S. Fish and Wildlife Service guidelines and policies. No mitigation measures are required for the Housing Element Update.

- d. Would the project interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?
- e. Would the project conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?
- *f.* Would the project conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?

The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in biological resource impacts beyond that which is already anticipated by the 2004 General Plan. Thus, no impacts related to biological resources would occur because of the Housing Element Update.

Future residential development would be reviewed on a project-by-project basis to determine compliance with the City's Zoning Ordinance and applicable General Plan policies,<sup>2</sup> as well as to determine impacts to migratory fish or wildlife species. Any potentially significant impacts to biological resources would be mitigated on a project-specific basis to the extent feasible, in accordance with all applicable state and federal agency guidelines set forth by California Department of Fish and Wildlife and (if appropriate) U.S. Fish and Wildlife Service, as a part of the application and review process for development in the city. Future developments would also be reviewed to determine compliance with the Fort Ord Habitat Management Plan (where applicable) and any other adopted Habitat Conservation Plans or Natural Community Conservation Plans, which will include the Fort Ord Habitat Conservation Plan when it is adopted. Projects would be required to minimize or eliminate potential impacts on a project specific basis. It is not anticipated that buildout of the Housing Element would interfere with the provisions of an adopted Habitat Conservation Plans. No mitigation measures are required for the Housing Element Update.

<sup>&</sup>lt;sup>2</sup> The 2004 General Plan is currently applicable to new projects; however, once the Draft Seaside 2040 is adopted, its goals and policies will supersede the 2004 General Plan goals and policies.

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# 5 Cultural Resources

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Would the project:					
a.	Cause a substantial adverse change in the significance of a historical resource pursuant to §15064.5?				
b.	Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?				
C.	Disturb any human remains, including those interred outside of formal cemeteries?				•

- a. Would the project cause a substantial adverse change in the significance of a historical resource pursuant to §15064.5?
- *b.* Would the project cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?
- c. Would the project disturb any human remains, including those interred outside of formal cemeteries?

The city is known to contain significant archaeological resources, architecturally and historically significant sites, and nearby areas are known to have high prehistoric archaeological sensitivity. The project area lies within an area traditionally occupied by the Ohlone (or Costanoan) people. Ohlone territory extends from the point where the San Joaquin and Sacramento Rivers issue into the San Francisco Bay to Point Sur, with the inland boundary most likely constituted by the interior Coast Ranges (Kroeber 1925:462). The pre-contact Ohlone were semi-sedentary, with a settlement system characterized by base camps of tule reed houses and seasonal specialized camps (Skowronek 1998).

Ohlone subsistence was based on hunting, gathering, and fishing (Kroeber 1925: 467, Skowronek 1998). Mussels were a particularly important food resource (Kroeber 1925: 467). Sea mammals were also important; sea lions and seals were hunted and beached whales were exploited (Kroeber 1925: 467). The acorn nut was an important staple and was prepared by leaching acorn meal both in openwork baskets and in holes dug into the sand (Kroeber 1925: 467). Sites inhabited by the Ohlone peoples can be found at the confluence to streams, other areas of similar topography along streams, or in the vicinity of springs.

Historic resources related to more recent settlement exist on lands in the city, including historic structures and districts. The 2004 General Plan includes goals, policies, and programs that would protect historically and culturally significant archeological resources and sites from future development so that they are conserved for future generations. The Draft Seaside 2040 also

includes goals and policies to preserve and enhance cultural and historic resources within the city, which will go into effect when the plan is certified and adopted.

The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in cultural resource impacts beyond that anticipated by the adopted Land Use Element of the 2004 General Plan. The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. As such, adopting the Housing Element Update itself would not cause any substantial adverse change in the significance of a historical, cultural, or archaeological resource. In addition, each future housing development project would be required to be evaluated for the potential for occurrence of historical resources on site. On a case-by-case basis appropriate mitigation measures would be identified to prevent the loss of important historical and archeological resources in accordance with CEQA. Specific projects would also be analyzed for compliance with all applicable state and federal guidelines for the preservation of historical and archeological resources. In addition, specific housing projects would be reviewed for compliance with City development standards and would be required to comply with CEQA Guidelines Section 15000 et seq. which set procedures for notifying the County Coroner and Native American Heritage Commission for identification and treatment of human remains if they are discovered during construction. No mitigation measures are required for the Housing Element Update.

# 6 Energy

	07				
		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
W	ould the project:				
a.	Result in a potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?				•
b.	Conflict with or obstruct a state or local plan for renewable energy or energy efficiency?				•

- a. Would the project result in a potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?
- *b.* Would the project conflict with or obstruct a state or local plan for renewable energy or energy efficiency?

The 2004 General Plan contains policies to prevent excessive energy consumption of resources related to new developments, including the following goals, policies, and implementation plans:

### Goal COS-7: Encourage energy conservation.

**Policy COS-7.1:** Participate in local, regional, and State programs that promote energy conservation.

*Implementation Plan COS-7.1.1 Title 24 Construction Standards.* Enforce State Title 24 building construction requirements and apply standards that promote energy conservation.

*Implementation Plan COS-7.1.2 Energy Conservation in Public Buildings.* Implement energy conservation measures in public buildings through the following actions:

- Promote energy efficient buildings and site design for all new public buildings during the site development permit process; and
- Install energy saving devices in new public buildings and retrofit existing public buildings.

### Implementation Plan COS-7.1.3 Energy Efficient Building Design.

Support building design that incorporates the principles of Sustainable Development, Transit Oriented Development and Environmentally Friendly Building Design, including using "green" building material and energy conservation measures of the "Leadership in Energy and Environmental Design (LEED) certification program.

Additionally, the Draft Seaside 2040 also includes goals and policies to implement stricter energy efficiency standards, which will go into effect when the plan is certified and adopted. Further, the

city is served by Monterey Bay Community Power (in cooperation with Pacific Gas and Electric [PG&E], which is responsible for billing and maintenance), which provides carbon-free electricity. The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in increased energy demand. All future residential development projects would be reviewed for consistency with applicable General Plan goals and policies, as well as the California Building Code. Thus, no impacts related to the inefficient use of energy are anticipated to occur because of the Housing Element Update.

# 7 Geology and Soils

			Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Wo	ould t	the project:				
a.	sub	ectly or indirectly cause potential stantial adverse effects, including the of loss, injury, or death involving:				
	1.	Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault?				•
	2.	Strong seismic ground shaking?				•
	3.	Seismic-related ground failure, including liquefaction?				•
	4.	Landslides?				•
b.		ult in substantial soil erosion or the of topsoil?				
C.	is uns uns pot lanc	ocated on a geologic unit or soil that nstable, or that would become table because of the project, and entially result in on- or off-site dslide, lateral spreading, subsidence, efaction, or collapse?				
d.	in T (199	ocated on expansive soil, as defined able 1-B of the Uniform Building Code 94), creating substantial direct or rect risks to life or property?				•
e.	sup alte whe	re soils incapable of adequately porting the use of septic tanks or rnative wastewater disposal systems ere sewers are not available for the posal of wastewater?				•
f.	pale	ectly or indirectly destroy a unique eontological resource or site or unique logic feature?				

- a.1. Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault?
- a.2. Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving strong seismic ground shaking?
- a.3. Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving seismic-related ground failure, including liquefaction?
- a.4. Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving landslides?

The city is located in a region characterized by moderate to high levels of seismic activity. The principal active fault in the region include the San Andreas Fault, which is approximately 20 miles east-northeast of the city (U.S. Geological Survey [USGS] 2019a). The Ord Terrace Fault and Seaside Fault are located in the southwestern portion of the city (City of Seaside 2004, Figure S-1). Other geologic hazards in the city and in the vicinity include flooding, liquefaction, erosion, and high shrink-swell potentials (City of Seaside 2004).

Seismic activity caused by active and potentially active faults in the region, as with anywhere in California, could result in seismic ground shaking in the city. The 2004 General Plan requires development projects be relocated if a proposed site's hazardous geological or seismic condition cannot be mitigated to protect human health (City of Seaside 2004). Soils reports and structural engineering in accordance with local seismic influences would be required in conjunction with new development proposals, where appropriate. Policies in the 2004 General Plan would control the density and type of development permitted in areas with identified geologic constraints. The Draft Seaside 2040 also includes goals and policies to protect residents and structures from geologic hazards, which will go into effect when the plan is certified and adopted.

The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. The proposed Housing Element Update does not establish a growth need that would result in geologic impacts beyond those anticipated by the 2004 General Plan. Future projects would be evaluated for impacts related to seismic ground shaking, ground failure, inundation, landslides, and flooding, as well as for consistency with relevant General Plan policies<sup>3</sup> and Zoning Ordinance requirements. Seismic safety issues would be addressed through California Building Code, California Residential Code, and implementation of the recommendations on foundation and structural design contained in geotechnical investigations for specific projects. No mitigation measures are required for the Housing Element Update.

<sup>&</sup>lt;sup>3</sup> The 2004 General Plan is currently applicable to new projects; however, once the Draft Seaside 2040 is adopted, its goals and policies will supersede the 2004 General Plan goals and policies.

### b. Would the project result in substantial soil erosion or the loss of topsoil?

The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in geologic or soil impacts beyond that already anticipated by the 2004 General Plan. As such, adopting the Housing Element Update would not by itself result in substantial soil erosion or the loss of topsoil, creating substantial risk to life or property. SMC Section 18.02.070(G)(4) requires the preparation of erosion control and landscape plans for all construction projects, which must include temporary best management practices (BMPs). As discussed above, the City's established development review process would ensure that impacts to soil erosion and loss of topsoil would be mitigated to the extent feasible. No mitigation measures are required for the Housing Element Update.

### **NO IMPACT**

- c. Would the project be located on a geologic unit or soil that is unstable, or that would become unstable because of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse?
- d. Would the project be located on expansive soil, as defined in Table 1-B of the Uniform Building Code (1994), creating substantial direct or indirect risks to life or property?

There are potential unstable soil units that have expansive properties in the southeastern portion of the city (City of Seaside 2004). The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in geologic or soil impacts beyond that already anticipated by the 2004 General Plan. As such, adopting the Housing Element Update would not by itself result in development located on unstable or expansive soils. The City's established development review process would ensure that impacts from unstable soil would be mitigated to the extent feasible. Future development projects would be subject to environmental review, and would be required to comply with development standards and building code regulations as required by state law and City policy. No mitigation measures are required for the Housing Element Update.

### **NO IMPACT**

e. Would the project have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?

All new development in the city is anticipated to be connected to the municipal waste disposal system. However, the Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in increased demand in the municipal waste disposal system. Thus, no impacts related to the use of septic systems are anticipated to occur because of the Housing Element Update.

### **NO IMPACT**

*f.* Would the project directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?

Numerous resources have been discovered in the county (University of California Museum of Paleontology 2019). The 2004 General Plan includes goals, policies, and implementation plans that would protect paleontologically significant resources and sites from future development so they are conserved for future generations, including the following:

# Goal COS-5: Protect high sensitivity archaeological resources, architecturally significant buildings, and historic places.

**Policy COS-5.1:** Identify and conserve archeological, architectural, and historic resources within Seaside.

*Implementation Plan COS-5.1.1 Assess and Mitigate Impacts to Cultural Resources.* Continue to assess development proposals for potential impacts to sensitive historic, archaeological, and paleontological resources pursuant to the California Environmental Quality Act (CEQA).

- a. For structures that potentially have historic significance, require that a study be conducted by a professional archaeologist or historian to determine the actual significance of the structure and potential impacts of the proposed development in accordance with CEQA Guidelines Section 15064.5. The City may require modification of the project and/ or mitigation measures to avoid any impact to a historic structure, when feasible.
- b. Assess development proposals for potential impacts to significant paleontological resources pursuant to of the California Environmental Quality Act Guidelines. If the project involves earthworks, the City may require a study conducted by a professional paleontologist to determine if paleontological assets are present, and if the project will significantly impact the resources. If significant impacts are identified, the City may require the project to be modified to avoid impacting the paleontological materials, or require mitigation measures to mitigate the impacts.

The Draft Seaside 2040 also includes goals and policies to preserve and enhance paleontological resources within the city, which will go into effect when the plan is certified and adopted. The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in paleontological resource impacts beyond that anticipated by the adopted Land Use Element of the 2004 General Plan. The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. As such, adopting the Housing Element Update itself would not cause any substantial adverse change in the significance of a paleontological resource. On a case-bycase basis, appropriate mitigation measures would be identified to prevent the loss of important paleontological resources in accordance with CEQA. Specific projects would also be analyzed for compliance with all applicable state and federal guidelines for the preservation of paleontological resources. No mitigation measures are required for the Housing Element Update.

# 8 Greenhouse Gas Emissions

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Wo	ould the project:				
a.	Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?				
b.	Conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of greenhouse gases?				

- a. Would the project generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment?
- b. Would the project conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of greenhouse gases?

The Housing Element Update itself does not create physical residential growth and would not generate greenhouse gas (GHG) emissions beyond what is anticipated in the 2004 General Plan. The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. Existing regulations that would apply to any future residential development, including the California Green Building Standards Code (SMC Section 15.04.100), would substantially reduce GHG emissions associated with future projects. While future projects would still emit GHGs, there is adequate vacant and underutilized land zoned for residential development in the city to meet the RHNA, and the proposed Housing Element does not recommend any land use designation or zoning map changes. No impacts would result beyond those anticipated in the 2004 General Plan because of the Housing Element Update, and no mitigation measures are required.

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# 9 Hazards and Hazardous Materials

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
W	ould the project:				
a.	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				•
b.	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				•
c.	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within 0.25 mile of an existing or proposed school?				
d.	Be located on a site that is included on a list of hazardous material sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				•
e.	For a project located in an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard or excessive noise for people residing or working in the project area?				•
f.	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				
g.	Expose people or structures, either directly or indirectly, to a significant risk of loss, injury, or death involving wildland fires?				•

- a. Would the project create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?
- b. Would the project create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?
- c. Would the project emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within 0.25 mile of an existing or proposed school?

Within the city there are typical human-related hazardous conditions, including hazardous materials handling or generating activities. This includes automotive repair facilities, paint contractors, medical service providers, and dry cleaner services. Buildout of the Housing Element Update would not include these types of facilities, and is not anticipated to create any health hazards. Development of vacant and underutilized sites in the city may expose people to hazards resulting from exposure existing businesses that use or generate hazardous materials.

Areas of northern and eastern Seaside contain unexploded ordnance and hazardous materials associated with these past military activities (City of Seaside 2004). The city contains one Federal Superfund site, portions of the former Fort Ord, which would expose people to hazards. Fort Ord was a major U.S. Army Base and added to the Superfund: National Priorities List of Hazardous Waste Sites on February 21, 1990 (California Department of Toxic Substances Control 2019, Fort Ord Cleanup 2019). While most of the former Fort Ord is now part of the Fort Ord National Monument, other areas have been converted from military to civilian land uses under the direction of FORA. While many old military buildings and infrastructure remain abandoned, others have been demolished. Hazardous and toxic waste materials and sites at the former Fort Ord consist of a wide variety of materials including: industrial chemicals, petrochemicals, domestic and industrial wastes (landfills), asbestos and lead paint in buildings, above- and underground storage tanks, and ordnance and explosives, including unexploded ordnance. Although the former Fort Ord base is a listed Superfund site, the Army is undergoing remediation of the base, which will ensure contamination is removed from the site. Therefore, this site would not cause a significant hazard to new residential developments in the city upon remediation.

If any individual projects within 0.25 mile of a school are proposed, CEQA would require the City to make individual determinations as to whether construction could result in hazardous materials exposure.

The Housing Element Update itself does not create physical residential growth. Implementation of the Housing Element Update's assigned growth need would not require the use of any significant amounts of hazardous materials. No significant amounts of hazardous materials would be transported, used, or disposed of in conjunction with housing units specified by the Housing Element Update. There would be no long-term significant hazards associated with the Housing Element. Incidental amounts of hazardous materials could be used during construction or operation of future residential projects. However, each development would be subject to environmental review and an analysis of hazards and hazardous materials. No mitigation measures are required for the Housing Element Update.

d. Would the project be located on a site that is included on a list of hazardous material sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?

Future residential development anticipated by the Housing Element Update may be located on or near sites identified on hazardous material lists. Through the City's development review process, it would be determined whether a Phase 1 Environmental Site Assessment would be necessary to determine whether a proposed development site is on or in the immediate vicinity of any known hazardous material sites. Where appropriate, mitigation measures would be required at that time to reduce potential hazards to the public to a level that is less than significant. No impacts related to hazardous material sites because of the Housing Element Update itself are anticipated to occur. No mitigation measures are required for the Housing Element Update.

# NO IMPACT

e. For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard or excessive noise for people residing or working in the project area?

The Monterey Regional Airport is located south of the city. The southern portion of the city is in the Monterey Regional Airport influence area, per the Airport Land Use Compatibility Plan (Monterey County Airport Land Use Commission 2019). However, the Housing Element Update itself does not create physical residential growth. Implementation of the Housing Element Update's assigned growth need would not place housing within the airport land use plan area, and the Housing Element does not involve changes that would result in hazards related to the Monterey Regional Airport. However, each development would be subject to environmental review and an analysis of a project's proximity to the airport. No mitigation measures are required for the Housing Element Update.

# **NO IMPACT**

*f.* Would the project impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?

Development under the Housing Element Update is not anticipated to interfere with any emergency response programs or plans. Individual development would need to be evaluated for specific impacts regarding emergency response issues on a case by case basis. The Housing Element Update itself does not create physical residential growth and would not impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan. Without specific details regarding future residential developments, it is infeasible to identify specific potential conflicts with an emergency response plan with any precision. However, through the City's development review process, future development projects would be evaluated for consistency with adopted emergency response plans and would include measures if necessary to reduce impacts to the extent feasible. No mitigation measures are necessary.

# **NO IMPACT**

g. Would the project expose people or structures, either directly or indirectly, to a significant risk of loss, injury, or death involving wildland fires?

The California Department of Forestry and Fire Protection (CAL FIRE) identifies the city as an area of local responsibility, with the former Fort Ord area as a federal responsibility area (CAL FIRE 2007a).

#### City of Seaside 2015-2023 Housing Element Update

Wildfire hazards are low to high throughout the city, with very high fire hazard areas in portions of the undeveloped southwestern and central portions of the city (County of Monterey 2015, CAL FIRE 2007b). The undeveloped northern and eastern portions of the city containing grasslands and steeper slopes are highly prone to wildland fires (City of Seaside 2004). Through the City's development review process, future residential development projects would be evaluated to determine potential hazards related to the exposure of people or structures to a significant risk of loss due to wildland fires. The review process would ensure consistency with applicable 2004 General Plan policies setting standards and would impose mitigation for ensuring fire safety, where appropriate. Each future development project would be required to demonstrate consistency with the goals, policies, and implementation plans of the 2004 General Plan.<sup>4</sup> No mitigation measures are required for the Housing Element Update.

<sup>4</sup> The 2004 General Plan is currently applicable to new projects; however, once the Draft Seaside 2040 is adopted, its goals and policies will supersede the 2004 General Plan goals and policies.

# 10 Hydrology and Water Quality

			Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Wo	ould t	he project:				
a.	wast othe	ate any water quality standards or te discharge requirements or erwise substantially degrade surface round water quality?				
b.	supp grou proj	stantially decrease groundwater olies or interfere substantially with indwater recharge such that the ect may impede sustainable indwater management of the basin?				
c.	patt thro strea	stantially alter the existing drainage ern of the site or area, including ugh the alteration of the course of a am or river or through the addition of ervious surfaces, in a manner which Id:				
	(i)	Result in substantial erosion or siltation on- or off-site;				•
	(ii)	Substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site;				-
	(iii)	Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff; or				
	(iv)	Impede or redirect flood flows?				-
d.	risk	ood hazard, tsunami, or seiche zones, release of pollutants due to project dation?				
е.	of a	flict with or obstruct implementation water quality control plan or ainable groundwater management ?				•

a. Would the project violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or ground water quality?

Surface waters may be affected by development associated with buildout of the Housing Element. Future land uses replacing undeveloped areas may discharge substantial pollutants into local surface waters, potentially including the Pacific Ocean located west of the city and Laguna Grande Lake and Roberts Lake located along the southern boundary of the city. Development has the potential to result in increased surface runoff that could affect surface water quantities. As housing units are developed in conformance with the Housing Element Update, wastewater would discharge into the local sewer system and stormwater drainage would be retained on-site. As part of Section 402 of the Clean Water Act, the U.S. Environmental Protection Agency has established regulations under the National Pollution Discharge Elimination System (NPDES) program to control both construction and operation (occupancy-phase) storm water discharges. In California, the State Water Quality Control Board administers the NPDES permitting program and is responsible for developing permitting requirements. Each proposed future project would be evaluated as appropriate on an individual basis for reduction of impacts in conformance with the NPDES program, and in conformance with any requirements for the preparation of an erosion and sediment control program, otherwise termed a Stormwater Pollution Prevention Plan. These measures are part of the existing development review process for development projects in the city, and would ensure that impacts are reduced to the extent feasible. The Housing Element Update does not provide for development of industrial or commercial uses for which waste discharge requirements may be required. No impact related to water-guality standards or waste treatment requirements would occur because of the Housing Element Update.

### **NO IMPACT**

b. Would the project substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin?

California American Water Company, Seaside Municipal Water District, and Marina Coast Water District (MCWD) are the water purveyors for the city, including portions of the former Fort Ord. California American Water Company provides water resources to city residents through pumping of ground water from the Seaside Groundwater Basin. MCWD provides water resources to city residents through pumping of groundwater from the Salinas Valley Groundwater Basin, which lies completely within the Salinas River Valley and consists of six hydrologically linked sub-areas. The groundwater basins are currently the sole source of all potable water for Seaside (MCWD 2019a).

Construction of identified RHNA units would result in increased water consumption in the city. Development may also affect the quality and quantity of groundwater. The Housing Element itself does not provide specific new housing projects to meet the RHNA allocations. Rather, it identifies sites that can accommodate growth under existing land use and zoning designations to demonstrate compliance with the RHNA. Therefore, the proposed Housing Element Update does not establish a growth need that would result in an increase in water demand beyond that anticipated by the 2004 General Plan.

In addition, the City has proposed partnering with MCWD to develop an in-lieu storage and recovery program involving a portion of MCWD's 600 acre-feet per year (AFY) entitlement to advanced-treated recycled water from the Pure Water Monterey Project. MCWD has plans to increase the use of recycled water to offset potable water demand, up to 453 AFY by 2035 (MCWD 2016). Additional projects to replace potable water with recycled water for golf course uses is being considered by the

City. The increased use of recycled water will offset increased potable water demand anticipated by future projects. Through the City's development review process, future development would be evaluated as appropriate for potential impacts to groundwater supply and recharge on a local as well as regional basis as each future development project is proposed. No mitigation measures are required for the Housing Element Update.

#### NO IMPACT

- c.(i) Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would result in substantial erosion or siltation on- or off-site?
- c.(ii) Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?
- c.(iii) Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner that would create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?
- c.(iv) Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would impede or redirect flood flows?

Drainage patterns may be altered because of buildout of the Housing Element. In addition, development in undeveloped areas would result in changes to absorption rates and the rate and amount of surface runoff. The Housing Element Update itself does not create physical residential growth and would not impact hydrology and water quality beyond that which is anticipated in the 2004 General Plan. The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. Ultimate buildout of the assigned dwelling units is not expected to substantially alter the existing drainage pattern of the area, including through the alteration of the course of a stream or river, in a manner that would result in substantial erosion or siltation on-site or off-site. All developed sites would connect to the storm drain system and as such are not anticipated to generate significant erosion, siltation, or stormwater impacts. Each future residential development would be evaluated on a project-by-project basis regarding drainage patterns and stormwater runoff on an individual basis to retain stormwater on-site in order to obtain building permit approval. No mitigation measures are required for the Housing Element Update.

The city participates in the National Flood Insurance Program, which provides flood insurance to residents and businesses in known flood hazard areas (Federal Emergency Management Agency

[FEMA] 2019a). The 2004 General Plan includes policies designated to mitigate such flooding hazards. The Draft Seaside 2040 also includes goals and policies to require flood control measures at new developments, which will go into effect when the plan is certified and adopted. Future developments that would occur in conformance with the Housing Element Update would be subject to floodplain development requirements to limit the personal and property damage that may occur due to flooding and inundation. Each development would be evaluated on an individual basis and would be required to comply with building codes and regulations, FEMA rules, and the City's 2004 General Plan and Zoning Ordinance. The SMC includes requirements for development in flood prone areas to prevent flood damage and restrict development to ensure safety standards are met. No impact related to flood hazards would occur because of the Housing Element Update, and no mitigation measures are required.

# NO IMPACT

d. In flood hazard, tsunami, or seiche zones, would the project risk release of pollutants due to project inundation?

Seaside is adjacent to the Pacific Ocean, and a tsunami event strong enough to inundate a portion of the city is possible. Most of the city is located approximately 2,000 feet inland from the coastline, which is anticipated to be sufficient distance to provide protection from tsunamis (City of Seaside 2004). The majority of the City of Seaside west of General Jim Moore Boulevard is within Zone X in an area within the 500-year floodplain, and the remainder of the city is within Zone X outside the 500-year floodplain (FEMA 2019b). Seiches also pose a potential threat to areas of the city near Roberts Lake and Laguna Grande. An additional flood hazard is posed by potential damage to or rupture of existing reservoirs in the upper Salinas Valley; however, dam failures are not anticipated to impact any area of the city (County of Monterey 2015).

The Housing Element Update would not increase exposure to tsunami risk because it would not directly facilitate new housing development. The Housing Element Update does not establish a growth need beyond that anticipated by the 2004 General Plan. Individual projects to be constructed under the Housing Element Update would be evaluated for consistency with the Zoning Ordinance, California Building Code, and 2004 General Plan, and would be subject to individual environmental review. No mitigation measures are required for the Housing Element Update.

# NO IMPACT

e. Would the project conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?

The Central Coast Regional Water Quality Control Board (RWQCB) maintains a Water Quality Control Plan for the basin (Central Coast RWQCB 2019) and the Monterey County Water Resources Agency maintains the Monterey County Groundwater Management Plan (Monterey County Water Resources Agency 2006). These plans include objectives and implementation actions for the preservation of water quality and groundwater supply in the County. The proposed Housing Element Update does not establish a growth need that would result in an increase in water demand beyond that anticipated by the 2004 General Plan. Through the City's development review process, future development would be evaluated as appropriate for potential impacts to water quality, and groundwater supply and recharge on a local as well as regional basis as each future development project is proposed. No mitigation measures are required for the Housing Element Update.

# 11 Land Use and Planning

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
W	ould the project:				
a.	Physically divide an established community?				•
b.	Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?				

- a. Would the project physically divide an established community?
- b. Would the project cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?

Implementation of the Housing Element Update would not significantly divide any community or reduce access to community amenities. The Housing Element identified where development could occur to meet RHNA in existing land use and zoning designations; it would not result in land use changes or future development that could not otherwise occur. All future residential development projects would be reviewed for consistency with the 2004 General Plan, Zoning Ordinance, the Installation-Wide Multispecies Habitat Management Plan for Former Ford Ord (U.S. Army Corps of Engineers 1997), and other applicable plans and policies. No mitigation measures are required for the Housing Element Update.

Chapter 633, Statutes of 2007 (Senate Bill 2) strengthens housing element law to ensure zoning encourages and facilitates emergency shelters by right within specific zones and/or areas of sufficient size and limits the denial of emergency shelters. The City's Zoning Code lists "Emergency/Transitional Shelters" as a permitted use in Census Tract 137 and portions of the Community Commercial (CC) Zoning District that lie within and abut Census Tract 137 . No physical impact would occur with this action.

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# 12 Mineral Resources

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Wo	ould the project:				
a.	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				
b.	Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land				
	use plan?				

- a. Would the project result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?
- b. Would the project result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan?

The western majority of the city has been classified under the Surface Mining and Reclamation Act as Mineral Resources Zone (MRZ)-2, a portion near the southern boundary as MRZ-1, and a portion along the central-eastern portion of the MRZ-2 area as MRZ-4 (California Division of Mines and Geology 1999). MRZ-1 indicates areas where no significant mineral deposits are present, MRZ-2 indicates areas where significant mineral deposits are present, and MRZ-2 indicates areas where there is inadequate information (California Division of Mines and Geology 1999). However, there are not current major mining operations within the city (USGS 2019b). The Housing Element Update itself does not create physical residential growth and would not result in the loss of locally important mineral resources or recovery sites beyond that anticipated by the 2004 General Plan. Without specific details regarding future residential developments, it is infeasible to identify specific potential conflicts with mineral resource areas with any precision. However, through the City's development review process, future development projects would be evaluated for compatibility with mineral resources and would include measures if necessary to ensure that impacts are less than significant. No mitigation measures are necessary.

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# 13 Noise

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
W	ould the project result in:				
a.	Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?				
b.	Generation of excessive groundborne vibration or groundborne noise levels?				•
C.	For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				•

- a. Would the project result in generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?
- *b.* Would the project result in generation of excessive groundborne vibration or groundborne noise levels?
- c. For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?

The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection *Housing Needs within the City of Seaside* to Section 8, *Description of Project*, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. This development may produce increased noise levels. Short-term noise and vibration increases could arise from project construction, while long-term increases are typically associated with increased traffic.

#### City of Seaside 2015-2023 Housing Element Update

The Housing Element Update itself does not create physical residential growth and does not involve changes that would result in noise levels beyond those anticipated by the 2004 General Plan. Housing units developed in conformance with the Housing Element Update may increase noise levels because of construction activities, increased vehicular traffic, and equipment usage. However, future development would be required to comply with General Plan noise and land use compatibility guidance as well as the City noise standards (SMC Section 17.30.060). Individual projects to be constructed in support of the assigned housing need would be evaluated for consistency with the City's 2004 General Plan and Zoning Ordinance, and would be analyzed under CEQA on a project-by-project basis. No mitigation measures are required for the Housing Element Update.

# 14 Population and Housing

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Would the proje	ect:				
growth in a proposing n indirectly (e	tantial unplanned population n area, either directly (e.g., by ew homes and businesses) or .g., through extension of her infrastructure)?				•
people or h	ostantial numbers of existing ousing, necessitating the n of replacement housing				

a. Would the project induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?

As of January 2019, the population of Seaside was 33,776 (California Department of Finance 2019). The 2004 General Plan describes the pattern and intensity of future development, including residential, commercial, industrial, recreation, and open space land uses. Infill and redevelopment in the city would avoid urban sprawl by making efficient use of lands designated for community development purposes. Land uses proposed under the 2004 General Plan would result in additional housing and employment opportunities. Additionally, AMBAG predicts a population increase to 37,802 residents in 2040 in the City of Seaside (AMBAG 2018), which is a 4,026-person increase from the 2019 population.

The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection *Housing Needs within the City of Seaside* to Section 8, *Description of Project*, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. As such, the proposed Housing Element Update does not establish a growth need that would result in population beyond that anticipated by the General and Specific Plans. No mitigation measures are required for the Housing Element Update.

b. Would the project displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?

Future developments that would be constructed in conformance with Housing Element Update would be on vacant or underutilized land in the city. No existing housing is anticipated to be displaced that would not be replaced, and provision of replacement housing for certain types of housing is addressed in the Housing Element policies. Implementation of the Housing Element Update would increase access to housing to meet housing needs in the city. No impact related to housing displacement would occur, and no mitigation measures are required for the Housing Element Update.

# 15 Public Services

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Would the project result in substantial adverse physical impacts associated wit the provision of new or physically altered governmental facilities, or the need for new or physically altered governmental facilities, the construction of which coul cause significant environmental impacts in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:	ed Id			
1 Fire protection?				•
2 Police protection?				•
3 Schools?				•
4 Parks?				•
 5 Other public facilities?				

- a.1. Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered fire protection facilities, or the need for new or physically altered fire protection facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives?
- a.2. Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered police protection facilities, or the need for new or physically altered police protection facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives?
- a.3. Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered schools, or the need for new or physically altered schools, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios or other performance objectives?
- a.4. Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered parks, or the need for new or physically altered parks, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios or other performance objectives?

#### City of Seaside 2015-2023 Housing Element Update

a.5. Would the project result in substantial adverse physical impacts associated with the provision of other new or physically altered public facilities, or the need for other new or physically altered public facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives?

Fire protection services are provided by the Seaside Fire Department, and police protection services are provided by the Seaside Police Department. The Presidio of Monterey Fire Department, located at 4400 General Jim Moore Boulevard, provides fire protection services to areas located on the former Fort Ord and adjacent properties to the City of Seaside. Schools in the city include Monterey Peninsula Unified School District schools, California State University, Monterey Bay, and several private and charter schools. Parks in the city include 27 park and recreational sites totally 55 acres. Other public facilities in the city include the Seaside Library.

The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. As such, the proposed Housing Element Update does not establish a growth need that would result in a need for public services beyond that anticipated by the 2004 General Plan. In addition, as growth in conformance with the Housing Element Update occurs, any needs that arise would be addressed and met as each development is proposed, and would be funded through the payment of development fees or project specific mitigation, as appropriate and in accordance with Section 65995(h) of the California Government Code (Senate Bill 50, August 27, 1998). Each project would also be evaluated for compliance with the 2004 General Plan and Zoning Ordinance. No mitigation measures are required for the Housing Element Update.

# 16 Recreation

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
a.	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				•
b.	Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?				•

- a. Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?
- b. Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?

The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection *Housing Needs within the City of Seaside* to Section 8, *Description of Project*, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. As such, the proposed Housing Element Update does not establish a growth need that would result in a need for parkland or recreational facilities beyond that anticipated by the 2004 General Plan. Future residential development in conformance with the Housing Element Update would be subject to the City's development review process where impacts to parkland would be further evaluated and developers required to pay Quimby fees, or funding equivalent to the provision of parkland. No mitigation measures are required for the Housing Element Update.

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# 17 Transportation

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Wo	ould the project:				
a.	Conflict with a program, plan, ordinance or policy addressing the circulation system, including transit, roadway, bicycle and pedestrian facilities?				
b.	Conflict or be inconsistent with CEQA Guidelines section 15064.3, subdivision (b)?				•
C.	Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible use (e.g., farm equipment)?				•
d.	Result in inadequate emergency access?				•

# a. Would the project conflict with a program, plan, ordinance or policy addressing the circulation system, including transit, roadway, bicycle and pedestrian facilities?

New trips would be generated by buildout of RHNA-required housing units. This planned development and associated potential population increase may generate additional vehicular movement, impact existing transportation systems, and create a demand for additional parking. The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. As such, the proposed Housing Element Update does not establish a growth need that would result in traffic impacts beyond that anticipated by the 2004 General Plan. Through the City's development review process, future development projects would be evaluated for potential traffic impacts. Appropriate mitigation measures would be required to reduce potential project specific traffic impacts in order to maintain consistency with the 2004 General Plan and the Zoning Ordinance. No mitigation measures are required for the Housing Element Update.

#### City of Seaside 2015-2023 Housing Element Update

The Housing Element Update does not involve the alteration of existing alternative transportationoriented policies or the creation of policies that would conflict with the 2004 General Plan<sup>5</sup> or other adopted transportation-oriented policies or plans. No impacts related to conflicting transportation policies would occur because of the Housing Element Update, and no mitigation measures are required.

# NO IMPACT

*b.* Would the project conflict or be inconsistent with CEQA Guidelines section 15064.3, subdivision (b)?

Implementation of the Housing Element Update would increase access to housing to meet housing needs in the city. However, RNHA housing is anticipated to be proposed on vacant and underused sites in the city, which would primarily be considered infill development. Future projects are therefore likely to reduce vehicle miles travelled compared to regional averages, due to close proximity to commercial, office, and other developments. The Housing Element Update would not substantially increase vehicle miles travelled in the city, as the total required increase in housing units (166) was anticipated for development under 2004 General Plan and existing Zoning designations. Additionally, public transit options are provided by Monterey-Salinas Transit, which serves the Edgewater Transit Exchange transit center at the western boundary of the city, and provides five bus routes that serve the City of Seaside (City of Seaside 2004). Furthermore, bicycle routes are present on city roadways, including the Monterey Bay Coastal Trail, which provide additional alternate transportation options (Transportation Agency for Monterey County 2011). Therefore, the Housing Element Update would not conflict or be inconsistent with CEQA Guidelines Section 15064.3(b).

# **NO IMPACT**

- c. Would the project substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible use (e.g., farm equipment)?
- d. Would the project result in inadequate emergency access?

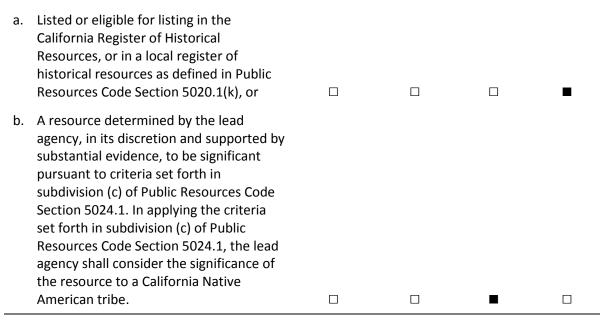
The Housing Element Update would not change air traffic patterns, increase hazards due to a road design feature, or result in inadequate emergency access. Implementation of the 2004 General Plan is not expected to interfere with emergency access or create road hazards. All future residential development in conformance with the Housing Element Update would continue to be reviewed on a project specific basis by the Seaside Fire Department and other agencies to ensure that adequate emergency access is provided and no unsafe access conditions would result. No mitigation measures are required for the Housing Element Update.

<sup>&</sup>lt;sup>5</sup> The 2004 General Plan is currently applicable to new projects; however, once the Draft Seaside 2040 is adopted, its goals and policies will supersede the 2004 General Plan goals and policies.

# 18 Tribal Cultural Resources

	Less than Significant		
Poten	tially with	Less than	
Signif	cant Mitigation	Significant	
Imp	act Incorporated	Impact	No Impact

Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in a Public Resources Code Section 21074 as either a site, feature, place, or cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:



- a. Would the project cause a substantial adverse change in the significance of a tribal cultural resource as defined in Public Resources Code Section 21074 that is listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code Section 5020.1(k)?
- b. Would the project cause a substantial adverse change in the significance of a tribal cultural resource as defined in Public Resources Code 21074 that is a resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1?

As part of the Draft Seaside 2040 General Plan Update, which initially included this Housing Element Update, tribal consultation was initiated on September 12, 2017, when the City sent out consultation letters to the Amah Mutsun Tribal Band, Amah Mutsun Tribal Band of Mission San Juan Bautista, Costanoan Rumsen Carmel Tribe, Esselen Tribe of Monterey County, Indian Canyon Mutsun Tribal Band of Costanoan, and Ohlone/Costanoan-Esselen Nation. The City followed up with each of these tribes on September 22, 2017. With the exception of the Indian Canyon Mutsun Tribal Band of Costanoan, all tribes responded. Ohlone/Costanoan-Esselen Nation representatives met with the City on November 7, 2017, and Esselen Tribe of Monterey County representatives met with the City on January 5, 2018. Through the consultation process, no specific tribal cultural resources were identified and no significant tribal cultural resource impacts were identified.

The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in impacts to tribal cultural resources. The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. As such, adopting the Housing Element Update itself would not cause any substantial adverse change in the significance of tribal cultural resource. In addition, each future housing development project would be required to be evaluated for the potential for occurrence of tribal cultural resources on site. On a case-by-case basis appropriate mitigation measures would be identified to prevent the loss of important tribal cultural resources in accordance with CEQA. Specific projects would also be analyzed for compliance with all applicable state guidelines for the preservation of tribal cultural resources. No mitigation measures are required for the Housing Element Update.

# 19 Utilities and Service Systems

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Wo	ould the project:				
а.	Require or result in the relocation or construction of new or expanded water, wastewater treatment or storm water drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?				•
b.	Have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?				•
c.	Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				•
d.	Generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?				•
e.	Comply with federal, state, and local management and reduction statutes and regulations related to solid waste?				•

- a. Would the project require or result in the relocation or construction of new or expanded water, wastewater treatment or storm water drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?
- b. Would the project have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?
- c. Would the project result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?

# Water

The protection of water quality in the region is under the jurisdiction of the Central Coast RWQCB. The federal and state Clean Water Acts provide regulatory authority over RWQCBs. The Central Coast RWQCB Basin Plan sets standards for water contaminant levels (Central Coast RWQCB 2019). The Housing Element Update identifies available sites for residential development during the 2015-2023 period that could accommodate the required 166 housing units. Sites that were anticipated for development under 2004 General Plan and existing Zoning designations include identified vacant and underutilized sites. Undeveloped areas in the city, including those listed in the subsection Housing Needs within the City of Seaside to Section 8, Description of Project, have the ability to satisfy the total 166-unit RHNA requirement. The Draft Seaside 2040 will identify additional vacant and underutilized sites, providing a wider range of potential development areas that would enable the city to more easily meet and exceed the RHNA housing goal for the city. As such, the proposed Housing Element Update does not establish a growth need that would result in water supply needs beyond that anticipated by the 2004 General Plan. Future residential development projects would be required to maintain consistency with all City standards. Appropriate mitigation measures would be required of individual residential developments to reduce potential project specific water quality impacts to the extent feasible. No mitigation measures are required for the Housing Element Update.

California American Water Company, Seaside Municipal Water District, and MCWD are the water purveyors for the city, including the former Fort Ord. There are three supply wells in Central Marina located in the 900-foot aquifer of the Salinas Valley Water Basin and three groundwater wells in the Ord Community located in the lower 180-foot and 400-foot aquifers of the Salinas Valley Groundwater Basin (MCWD 2019a). Water is treated at each well site to disinfect and remove the naturally occurring hydrogen sulfide that can sometimes cause odor problems (MCWD 2019a). MCWD also has a desalination plant with capacity to supply up to 300,000 gallons of potable water per day. However, with the recent rise in energy costs and the fact that the additional water supply is not needed at this time, the desalination plant is not being operated (MCWD 2019b). The MCWD Urban Water Management Plan calculated existing and future water demands in the city, and determined whether the existing and proposed water infrastructure could adequately serve the city's residents over the 20-year planning period. A total shortage of 2,428 AFY was identified, and increased usage of recycled water and desalinated water is proposed in order to meet the anticipated water demand (MCWD 2011). The City has proposed partnering with MCWD to develop an in-lieu storage and recovery program involving a portion of MCWD's 600 AFY entitlement to advanced-treated recycled water from the Pure Water Monterey Project. MCWD has plans to increase the use of recycled water to offset potable water demand, up to 453 AFY by 2035 (MCWD 2016). Additional projects to replace potable water with recycled water for golf course uses is being considered by the City. The increased use of recycled water will offset increased potable water demand anticipated by future projects. The proposed Housing Element Update does not directly establish a growth need that would result in increased groundwater pumping or demand of water supplies beyond that anticipated by the 2004 General Plan. No mitigation measures are required for the Housing Element Update.

# Wastewater

Monterey One Water (M1W), formerly the Monterey Regional Water Pollution Control Agency, provides wastewater treatment for Seaside, and the Seaside County Sanitation District (SCSD) provides wastewater collection services to the cities of Seaside, Sand City, and Del Rey Oaks.

Wastewater generated from the city is treated at the M1W regional treatment plant located approximately four miles northeast of Seaside. The regional facility has a design capacity of 29.6 million gallons per day and currently receives average flows of 18.5 million gallons per day (M1W 2019a). The M1W Sewer System Management Plan requires a System Evaluation and Capacity Assurance Plan which ensures that the system would be able to meet the needs of future population growth (M1W 2019b).

The proposed Housing Element Update does not directly establish a growth need that would result in water or wastewater infrastructure needs beyond that anticipated by the 2004 General Plan. Future residential development in conformance with the Housing Element Update would be evaluated to determine adequacy of utility infrastructure as part of the standard City development review process. No mitigation measures are required for the Housing Element Update.

# Electricity, Natural Gas, and Telecommunications

PG&E and Monterey Bay Community Power jointly provide electricity services to Seaside, PG&E provides natural gas, and multiple telecommunications companies provide services, including AT&T, Xfinity, Viasat, and HughesNet (Highpseedinternet.com 2019). The proposed Housing Element Update does not directly establish a growth need that would result in electricity, natural gas, and telecommunications infrastructure needs beyond that anticipated by the 2004 General Plan. Future residential development in conformance with the Housing Element Update would be evaluated to determine adequacy of utility infrastructure as part of the standard City development review process. No mitigation measures are required for the Housing Element Update.

### **NO IMPACT**

- d. Would the project generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?
- e. Would the project comply with federal, state, and local management and reduction statutes and regulations related to solid waste?

The city is served by the Monterey Regional Waste Management District. Solid waste is taken to Monterey Peninsula Landfill approximately 4.5 miles northeast of the city. The Monterey Peninsula Landfill has an approximate capacity of 49.7 million cubic yards, of which 48.6 million cubic yards is remaining (California Department of Resources Recycling and Recovery 2019). The remaining capacity is expected to last until February 2107, at present recycling and disposal rates (California Department of Resources Recycling and Recovery 2019). The proposed Housing Element Update is a policy document for the provision of housing opportunities that would fulfill resident needs from market and below market rates and would not directly impact solid waste facilities. Furthermore, the Housing Element Update does not establish a growth need that would result in solid waste disposal needs beyond that anticipated by the 2004 General Plan. Future development in conformance with the Housing Element Update would be reviewed for compliance with applicable federal, state, and City policies and development standards. No mitigation measures are required for the Housing Element Update.

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# 20 Wildfire

Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
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If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project:

a.	Substantially impair an adopted emergency response plan or emergency evacuation plan?		
b.	Due to slope, prevailing winds, and other factors, exacerbate wildfire risks and thereby expose project occupants to pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?		
c.	Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?		
d.	Expose people or structures to significant risks, including downslopes or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?		

- a. If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project substantially impair an adopted emergency response plan or emergency evacuation plan?
- b. If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project, due to slope, prevailing winds, and other factors, exacerbate wildfire risks and thereby expose project occupants to pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?
- c. If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?

#### City of Seaside 2015-2023 Housing Element Update

d. If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project expose people or structures to significant risks, including downslopes or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?

The CAL FIRE identifies the city as an area of local responsibility, with portions of the city within the former Fort Ord area as a federal responsibility area (CAL FIRE 2007a). Wildfire hazards are low to high throughout the city, with very high fire hazard areas in portions of the undeveloped southeastern and central portions of the city (County of Monterey 2015, CAL FIRE 2007b). The undeveloped northern and eastern portions of the city containing grasslands and steeper slopes are highly prone to wildland fires (City of Seaside 2004). The proposed Housing Element Update does not directly establish a growth need that would result in increased impacts related to wildfires beyond that anticipated by the 2004 General Plan. Future residential development in conformance with the Housing Element Update would be evaluated for wildfire safety, including the ability of emergency vehicles to access the site, ease of evacuation, exacerbation of fire risk, and proximity to areas prone to flooding or landslide, as part of the standard City development review process. No mitigation measures are required for the Housing Element Update.

# 21 Mandatory Findings of Significance

Potentially with Less than Significant Mitigation Significant Impact Incorporated Impact No Impact	Less than Significant	
	Potentially with Less than	
Impact Incorporated Impact No Impact	Significant Mitigation Significant	
	Impact Incorporated Impact	No Impact

Does the project:

- a. Have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?
- b. Have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?
- c. Have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?

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a. Does the project have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?

The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in reduced biological habitats or any biological or cultural resource impacts beyond that already anticipated by the 2004 General Plan. Adopting the Housing Element Update would not have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species. In addition, the Housing Element Update itself would not have a substantial adverse effect on any riparian habitat or sensitive natural community. In addition, through the City's development review

#### City of Seaside 2015-2023 Housing Element Update

process, future development projects would be evaluated for potential direct and indirect impacts on biological and cultural resources. Appropriate mitigation measures would be required to reduce potential impacts to the extent feasible and would be required to comply with the 2004 General Plan and Zoning Ordinance via project-specific CEQA review. No mitigation measures are necessary for the Housing Element Update.

### NO IMPACT

b. Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?

The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in contribution to potential cumulative impacts beyond that already anticipated by the 2004 General Plan, as analyzed in the 2004 General Plan EIR regarding cumulative impacts (refer to Section 7.1 of the 2004 General Plan EIR). In addition, through the City's development review process, future development projects would be evaluated for potential cumulative impacts and for consistency with all applicable policies of the City's 2004 General Plan<sup>6</sup> and Zoning Ordinance. Through this review process, potential cumulative impacts to various natural and human-made resources would be evaluated and mitigated as appropriate. No mitigation measures are necessary as the existing City development review process is sufficient to maintain impacts at a less than significant level.

### **NO IMPACT**

c. Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?

The Housing Element Update itself does not create physical residential growth and does not establish a growth need that would result in substantial direct or indirect adverse impacts on human beings. Through the City's development review process, future residential development projects would be evaluated for potential direct and indirect impacts on human beings. Appropriate mitigation measures would be required to reduce potential impacts to a level that is less than significant. No impact related to environmental effects that would have adverse effects on humans would occur because of the Housing Element Update, and no mitigation measures are necessary.

<sup>&</sup>lt;sup>6</sup> The 2004 General Plan is currently applicable to new projects; however, once the Draft Seaside 2040 is adopted, its goals and policies will supersede the 2004 General Plan goals and policies.

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