



## **Executive Summary**

Initial Study and Mitigated Negative Declaration NCPA Solar Project 1 – Plumas-Sierra Chilcoot Site



Photo Courtesy of SunPower Corporation

Prepared by:

K.S. Dunbar & Associates, Inc. Environmental Engineering 45375 Vista Del Mar Temecula, California 92590-4314 951-699-2082

Email: ksdpe67@gmail.com

July 2019



# **Executive Summary**

#### **Overview of the Proposed Project**

The objective of the NCPA Solar Project 1 is to develop a fleet of Photovoltaic (PV) Solar Power Plants throughout participating member service territories to be completed and placed in service by the end of 2019. The plants will be managed by the Northern California Power Agency (NCPA) as a single project to be owned and operated by a third-party provider through a power purchase agreement (PPA). After the initial 5 – 7 years of operation, NCPA plans to purchase the plants.

The project will be executed in three phases:

- Phase 1 Determine member interest and requirements and identify potential sites.
- Phase 2 Site selection and screening, plan development and selection of a third-party provider to fulfill design, construction and operation through a PPA.
- Phase 3 Construction and operation per the PPA.

NCPA has now completed Phase 1 and the site selection and screening portion of Phase 2. Plumas-Sierra Rural Electric Cooperative (PSREC) selected a site near Chilcoot for further analysis as shown below:

Oit.	Location		Developable Area	Estimated Capacity
Site	Latitude, Longitude	Section, Township, Range	(acres)	(MW <sub>dc</sub> )
Plumas-Sierra Chilcoot	39° 47' 56.66" N, -120° 09' 49.99" W	Sec 35, T 23 N, R 16 E, MDB&M	28.2	5.64

The Project site is located within a 36-acre vacant parcel that is located just south of Highway 70 east of its intersection with Highway 49. The site is bordered by Highway 70 to the north, an industrial facility to the east, Union Pacific Railroad to the south, and scattered residences to the east (Figure ES-1). This site would accommodate a 5.64 MW<sub>dc</sub> facility with a one-year output of 9,720 megawatt-hours.



**Figure ES-1 Proposed Project Site** 

## **Impacts and Mitigation Measures**

Table ES-1 identifies each potential significant effect, Standard Construction Practices/Design Features, and proposed mitigation measures that would reduce or avoid that effect. Proposed mitigation measures are NCPA Staff's and its consultant's recommendations to reduce potential impacts associated with implementation of the proposed Project. Should NCPA's Commission adopt the Mitigation Monitoring and Reporting Program (Appendix F in the IS&MND) these mitigation measures would become mandatory and part of the Project.

Table ES-1
Impacts and Mitigation Measures

Impacts and Mitigation Measures			
Environmental Factor:	Air Quality		
Impact:	The total estimated emissions from installation of the solar equipment at the Plumas-Sierra Chilcoot site would not exceed the construction-related threshold limits for significance established by NCPA to evaluate this Project. However, the ARB has designated Plumas County as non-attainment for the State PM <sub>2.5</sub> standards. In addition, the U.S. Environmental Protection Agency has designated Plumas County as moderate non-attainment for the federal PM <sub>2.5</sub> standards. Therefore, every effort should be made to minimize emissions within the Plumas County. Consequently, to reduce the emissions as much as possible,		
Standard Construction	NCPA will add the following best management practices in its contract documents for this project:		
Practices/Design Features			
Mitigation Measures	The contractor shall:		
	Utilize electricity from power poles instead of from temporary diesel or gasoline power generators, when feasible.		
	Require the use of 2010 and newer diesel haul trucks (e.g., material delivery trucks and soil import/export) and if the lead agency determines that 2010 model year or newer diesel trucks cannot be obtained the contractor shall use trucks that meet EPA 2007 model year NO <sub>x</sub> emissions requirements.		
	Require that all on-site construction equipment meet EPA Tier 3 or higher emissions standards according to the following:		
	All off-road diesel-powered construction equipment greater than 50 hp shall meet the Tier 4 emission standards, where available. In addition, all construction equipment shall be outfitted with *BACT devices certified by CARB. Any emissions control device used by the contractor shall achieve emissions reductions that are no less than what could be achieved by a Level 3 diesel emissions control strategy for a similarly sized engine as defined by CARB regulations.		
	A copy of each unit's certified tier specification, BACT documentation, and CARB or Northern Sierra AQMD operating permit shall be provided at the time of mobilization of each applicable unit of equipment.		
	Maintain construction equipment engines by keeping them properly tuned and maintained according to manufacturer's specifications.		
	Use alternative fuels or clean and low-sulfur fuel for equipment.		
	Idle trucks in accordance with the Airborne Toxic Control Measure (ACTM) to Limit Diesel Fueled Commercial Motor Vehicle Idling and other applicable laws.		
	Spread soil binders on site, where appropriate.		
	Water active construction sites at least twice daily.		
	Sweep all streets at the end of the day if visible soil materials are carried onto adjacent public paved roads (recommend water sweeper with reclaimed water).		
	All grading operations shall be suspended when winds (as instantaneous gusts) exceed 20 miles per hour as directed by the Northern Sierra AQMD.		
	If necessary, wash off trucks leaving the site.		
	Cover all trucks hauling dirt, sand, soil, or other loose materials, or maintain at least two feet of freeboard in accordance with the requirements of California Vehicle Code (CVC) Section 23114.		

Impact After Mitigation:	Less than significant impact.	
Mitigation Measures:	NCPA shall appoint a construction relations officer to act as a community liaison concerning on-site construction activities including resolution of issues related to PM <sub>2.5</sub> generation. Additionally, best management practices shall be included in contract documents for this project.	
Impact After Mitigation:	Less than significant impact.	
Environmental Factor:	Biological Resources	
Impact:	Potential impacts to nesting birds.	
Standard Construction Practices/Design Features	NCPA will include the following mitigation measures in its contract documents for this project.	
Mitigation Measures:	If construction occurs between February 1st and August 31st, a pre-construction clearance survey for nesting birds shall be conducted within three (3) days of the start of any vegetation removal or ground disturbing activities to ensure that no nesting birds will be disturbed during construction. The biologist conducting the clearance survey should document a negative survey with a brief letter report indicating that no impacts to active avian nests will occur. If an active avian nest is discovered during the pre-construction clearance survey, construction activities shall stay outside of a no-disturbance buffer. The size of the no-disturbance buffer (generally 300 feet for migratory and non-migratory song birds and 500 feet for raptors and special-status species) will be determined by the wildlife biologist, in coordination with the CDFW, and will depend on the level of noise and/or surrounding disturbances, line of sight between the nest and the construction activity, ambient noise, and topographical barriers. These factors will be evaluated on a case-by-case basis when developing buffer distances. Limits of construction to avoid an active nest will be established in the field with flagging, fencing, or other appropriate barriers; and construction personnel will be instructed on the sensitivity of nest areas. A biological monitor should be present to delineate the boundaries of the buffer area and to monitor the active nest to ensure that nesting behavior is not adversely affected by the construction activity. Once the young have fledged and left the nest, or the nest otherwise becomes inactive under natural conditions, construction activities within the buffer area can occur.	
Impact After Mitigation:	Less than significant impact	
Environmental Factor:	Cultural Resources	
Potential Impact:	Possible inadvertent discoveries of cultural resources or human remains during excavation activities.	
Standard Construction Practices/Design Features	Prior to the start of construction, NCPA shall hold a pre-grading meeting. The Project Archaeologist shall attend the pre-grading meeting with NCPA's Project Administrator, Field Engineering Inspector and any contractors to conduct a Cultural Resources Worker Sensitivity Training for all construction personnel working on the proposed Project. The training shall include an overview of potential cultural resources that could be encountered during ground disturbing activities; the requirements of the monitoring program; the protocols that apply in the event inadvertent discoveries of cultural resources are identified, including who to contact and appropriate avoidance measures until the find(s) can be properly evaluated, and any other appropriate protocols.	
Mitigation Measures:	In addition, NCPA will include the following mitigation measures in its contract documents for this project.  In the unlikely event that potentially significant archaeological materials are encountered during construction activities, all work shall be halted in the vicinity of the archaeological discovery until a qualified archaeologist can visit the site of discovery, access the significance of the archaeological resource, and provide proper management recommendations. If the discovery proves to be significant, additional work, such as data recovery excavation, may be warranted. The treatment and disposition of cultural material that might be discovered during excavation shall be in accordance with applicable laws and regulations.  All sacred items, should they be encountered within the Project sites, shall be avoided and preserved as the preferred mitigation, if feasible. All cultural materials that are collected during excavation and other earth disturbing activities on the Project sites, with the exception of sacred items, burial goods and human remains which will be addressed in any required Treatment Agreement, shall be tribally curated according to the current repository standards. The collections and associated records shall be transferred, including title, to the closet tribe to the Project site.  In the event of an accidental discovery or recognition of any human remains, the County Coroner shall be notified and construction activities at the affected work site shall be halted. If the coroner determines the remains to be Native American: (1) the coroner shall contact the Native American Heritage Commission (NAHC) within 24-hours, and (2) the NAHC shall identify the person or persons it believes to be the most likely descended from the deceased Native American. The treatment and disposition of human remains that might be discovered during excavation shall be in accordance with applicable laws and regulations.	
Impact After Mitigation:	Less than significant impact	

Environmental Factor	Geology and Soils	
Potential Impact	Possible inadvertent discoveries of paleontological resources during excavation activities.	
Standard Construction Practices/Design Features	NCPA will include the following mitigation measures in its contract documents for this project.	
Mitigation Measures	In the unlikely event that potentially significant paleontological materials (e.g., fossils) are encountered during construction of the project, all work shall be halted in the vicinity of the paleontological discovery until a qualified paleontologist can visit the site of discovery, assess the significance of the paleontological resource, and provide proper management recommendations. If the discovery proves to be significant, additional work, such as data recovery excavation, may be warranted. The treatment and disposition of paleontological material that might be discovered during excavation shall be in accordance with applicable laws and regulations.	
Environmental Factor	Hazards and Hazardous Materials	
Potential Impact	During construction, the contractor would utilize equipment that uses petroleum-based fuels and lubricants, which are subject to both leakage from engine blocks and containers, or spillage during refueling and lubrication operations	
Standard Construction	NCPA's contract documents for this project will include the following:	
Practices/Design Features	During project construction, the construction contractor shall implement the following measures to address the potential environmental constraints associated with the presence of hazardous materials at the project sites to the satisfaction of NCPA:	
	The contractor shall prepare a Health and Safety Plan in compliance with the requirements of Chapter 6.95, Division 20 of the Health and Safety Code (§25500 – 25532). The plan shall include measures to be taken in the event of an accidental spill.	
	The contractor shall enforce strict on-site handling rules to keep construction and maintenance materials out of receiving waters and storm drains. In addition, the contractor shall store all reserve fuel supplies only within the confines of designated construction staging areas; refuel equipment only with the designated construction staging areas; and regularly inspect all construction equipment for leaks.	
	The construction staging area shall be designed to contain contaminants such as oil, grease, and fuel products to ensure that they do not drain towards receiving waters or storm drain inlets.	
Mitigation Measures	No additional mitigation is required.	
Impact After Mitigation	Less than significant impact.	
Environmental Factor	Hydrology and Water Quality	
Potential Impact	During project construction, there is the potential for sediment-laden runoff to enter downstream drainages.	
Standard Construction Practices/Design Features	All site grading and excavation activities associated with the construction of the Project facilities would be subject to the provisions of the National Pollutant Discharge Elimination System (NPDES) Construction Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities [NPDES No. CAS000002 (State Water Resources Control Board Order No. 2009-0009-DWQ)]. Compliance with the provisions of that Order would require NCPA to obtain coverage before the onset of construction activities. Construction activities would comply with the conditions of these permits that include preparation of storm water pollution prevention plans (SWPPP), implementation of BMP's, and monitoring to insure impacts to water quality are minimized. As part of this process, multiple BMP's should be implemented to provide effective erosion and sediment control. These BMP's should be selected to achieve maximum sediment removal and represent the best available technology that is economically achievable. BMP's to be implemented may include, but not be limited to, the following:	
	Temporary erosion control measures such as silt fences, staked straw bales/wattles, silt/sediment basins and traps, check dams, geofabric, sandbag dikes, and temporary revegetation or other groundcover shall be employed for disturbed areas.	
	Storm drain inlets on the site and in downstream offsite areas shall be protected from sediment with the use of BMP's acceptable to NCPA, local jurisdictions and the California Regional Water Quality Control Board, Central Valley Region.	
	<ul> <li>Dirt and debris shall be swept from paved streets in the construction zone on a regular basis, particularly before predicted rainfall events.</li> </ul>	
	No disturbed surfaces shall be left without erosion control measures in place. NCPA, or its Construction Contractor, shall file a Notice of Intent with the Regional Board and require the preparation of a pollution	

	prevention plan prior to commencement of construction. NCPA shall routinely inspect the construction site to verify that the BMP's specified in the pollution prevention plan are properly installed and maintained. NCPA shall immediately notify the contractor if there were a noncompliance issue and require immediate compliance.  The SWPPP will also identify the method of final stabilization of the site to ensure no post-construction erosion and impacts to water quality will occur. The Notice of Termination (NOT) and release of the Project from the provisions of the Construction General Permit coverage will be granted by the California Regional Water Quality Control Board, Central Valley Region once it is satisfied that no impacts to water quality will occur.	
Mitigation Measures	No additional mitigation is required.	
Impact After Mitigation	Less than significant impact.	

### **Areas of Controversy**

There are no areas of controversy associated with the NCPA Solar Project 1 – Plumas-Sierra Chilcoot site.

#### Issues to be Resolved

There are no issues to be resolved associated with the NCPA Solar Project 1 – Plumas-Sierra Chilcoot site.

## **Document Availability and Contact Personnel**

The Initial Study and Mitigated Negative Declaration is available for review at the following locations:

Northern California Power Agency 651 Commerce Drive Roseville, California 95678

Plumas-Sierra Rural Electric Cooperative 73233 State Route 70 Portola, California 96122-7069

and can be downloaded at:

https://www.ncpa.com

All comments regarding the Project or environmental documents should be mailed or emailed to:

Keith S. Dunbar, P.E., BCEE, Hon.D.WRE., F. ASCE K.S. Dunbar & Associates, Inc. Environmental Engineering 45375 Vista Del Mar Temecula, California 92590-4314 (951) 699-2082

Email: ksdpe67@gmail.com