American Era

In the mid-19th century, most of the rancho and pueblo lands in California were subdivided as the result of population growth and the American takeover. The initial explosion in population was associated with the Gold Rush (1848), followed later by the construction of the transcontinental railroad (1869). The growth of the general project area was dependent on transportation—first by water and roads and later, by rail and then by air.

The modern City of Hayward had its origins in the 1850s, during the Gold Rush, when squatters and settlers began to appear in the area. The City lay within the boundaries of *Rancho San Lorenzo*, a 17,000-acre estate granted in 1821 to the Mexican colonist Guillermo Castro. William Hayward occupied a tent in 1851 in Palomares Canyon. In 1854, Castro had a map surveyed for a town covering 28 blocks in the vicinity of his adobe and began selling land to settlers.

4.5.2.3 Paleontological Resources

As noted above, paleontological resources are the fossilized remains of organisms from prehistoric environments ground in geologic strata. Most of the city of Hayward is located on Quaternary sedimentary deposits which are from the most recent geologic periods (i.e., Holocene, Pleistocene) dating back to 1.6 million years ago. Some of eastern Hayward is located on Mesozoic sedimentary rocks from the Mesozoic period dating back to 245 million years ago, when dinosaurs roamed the earth. Both types of geologic rocks may contain fossils of flora and fauna, particularly marine species.

According to the General Plan Background Report, five paleontological resources have previously been discovered in the City of Hayward, including four mammalian fossils (e.g., bison, prehistoric horse) and one gastropod fossil (i.e., marine snail) from the Quaternary period. The Bison fossil was discovered near Interstate 880 (I-880), the two prehistoric horse fossils were discovered in the Hayward gravel pit, the marine snail was discovered at Hayward Landing, and an additional unidentified mammalian fossil was discovered near the Hayward Motel.⁵

4.5.3 <u>Impact Discussion</u>

a) Cause a substantial adverse change in the significance of an historical resource?

The existing residential structure, built circa 1930, is located on the eastern portion of the project site would be demolished by the proposed project. According to a Cultural Resources Assessment completed by *Basin Research Associates* in July 2016, the historic integrity of the house has been compromised because of extensive modern alterations. The existing residence is not an exceptional or distinguished example of a farm or ranch house from the 1930's to 1940's in the Hayward area nor does it appear to have significant associations with important persons, local themes or cultural patterns of significance. The existing residence would not meet any of the criteria for listing as a historic resource on local, State, or Federal registers, nor are any surrounding properties listed or eligible for listing as historic resources as the surrounding development is all recent modern construction. The project, therefore,

⁵ General Plan Background Report. 2014.

would not result in an impact to an historic resource, either on or off-site. (Less Than Significant Impact)

b-d) Cause a substantial adverse change in the significance of an archaeological resource? Would the project disturb any human remains, including those interred outside of formal cemeteries? Would the project directly or indirectly destroy a unique paleontological resource or site, or unique geologic feature?

An Archaeological Literature Review was completed for the site as part of the Cultural Resources Assessment. No recorded archaeological sites are located on the project site. During excavation and grading activities associated with construction of the project, a remote possibility exists that buried archaeological resources may be discovered. If that should occur, standard measures would be taken to stop all work adjacent to the find, an archaeologist would be brought on site to investigate the find and contact the City of Hayward Development Services Department to determine how to preserve and record the uncovered materials.

Impact CUL-1:

Construction of the proposed project could result in significant impacts to unknown archaeological resources, unique paleontological resources/sites, unique geologic features, or human remains, if present on-site. (Significant Impact)

<u>Mitigation Measure</u>: Implementation of the following mitigation measures would ensure that potential impacts to buried cultural resources remain at a less than significant level.

MM CUL - 1.1:

Unique Paleontological and/or Geologic Features and Reporting. Should a unique paleontological resource or site or unique geological feature be identified at the project site during any phase of construction, all ground disturbing activities within 25 feet shall cease and the City's Development Services Director notified immediately. A qualified paleontologist shall evaluate the find and prescribe mitigation measures to reduce impacts to a less than significant level. Work may proceed on other parts of the project site while mitigation for paleontological resources or geologic features is implemented. Upon completion of the paleontological assessment, a report shall be submitted to the City and, if paleontological materials are recovered, a paleontological repository, such as the University of California Museum of Paleontology.

MM CUL – 1.2:

Undiscovered Archaeological Resources. If evidence of an archaeological site or other suspected cultural resource as defined by CEQA Guideline Section 15064.5, including darkened soil representing past human activity ("midden"), that could conceal material remains (e.g., worked stone, worked bone, fired clay vessels, faunal bone, hearths, storage pits, or burials) is discovered during construction related earth-moving activities, all ground-disturbing activity within 100 feet of the resources shall be halted and the City's

Development Services Director shall be notified. The project sponsor shall hire a qualified archaeologist to conduct a field investigation. The City's Development Services Director shall consult with the archaeologist to assess the significance of the find. Impacts to any significant resources shall be mitigated to a less-than-significant level through data recovery or other methods determined adequate by a qualified archaeologist and that are consistent with the Secretary of the Interior's Standards for Archaeological documentation. Any identified cultural resources shall be recorded on the appropriate DPR 523 (A-J) form and filed with the NWIC.

MM CUL - 1.3:

Report of Archaeological Resources. If archaeological resources are identified, a final report summarizing the discovery of cultural materials shall be submitted to the City's Development Services Director prior to issuance of building permits. This report shall contain a description of the mitigation program that was implemented and its results, including a description of the monitoring and testing program, a list of the resources found and conclusion, and a description of the disposition/curation of the resources.

MM CUL - 1.4:

Human Remains. If human remains are discovered at any project construction site during any phase of construction, all grounddisturbing activity within 100 feet of the resources shall be halted and the City's Development Services Director and the Alameda County Coroner shall be notified immediately, according to Section 5097.98 of the State Public Resources Code and Section 7050.5 of California's Health and Safety Code. If the remains are determined by the County coroner to be Native American, the Native American Heritage Commission (NAHC) shall be notified within 24 hours, and the guidelines of the NAHC shall be adhered to in the treatment and disposition of the remains. The project sponsor shall also retain a professional archaeologist with Native American burial experience to conduct a field investigation of the specific site and consult with the Most Likely Descendant, if any, identified by the NAHC. As necessary, the archaeologist may provide professional assistance to the Most Likely Descendant, including the excavation and removal of the human remains. The City of Hayward shall be responsible for approval of recommended mitigation as it deems appropriate, taking account of the provisions of State law, as set forth in CEQA Guidelines section 15064.5(e) and Public Resources Code section 5097.98. The project sponsor shall implement approved mitigation, to be verified by the City of Hayward, before the resumption of ground-disturbing activities within 100 feet of where the remains were discovered.

With the implementation of the above mitigation measures, impacts to buried cultural resources would be less than significant. (Less Than Significant Impact With Mitigation)

e) Cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code Section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is: (1) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code Section 5020.1(k); or (2) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1.

As noted above, the City of Hayward received a formal request in March 2016 from the Ione Band of Miwok Indians for notification of future projects to allow for the opportunity to request tribal consultation on individual projects. Notification of the project pursuant to AB52 was provided by the City of Hayward for a 30-day review period from August 27, 2018 to September 27, 2018, during which time the Ione Band of Miwok Indians could request consultation. The tribe did not request consultation.

No known tribal cultural resources are located at the project site. However, in the event an accidental discovery of tribal cultural resources occurs during construction, mitigation measures CUL-1.1 to CUL-1.4 would be implemented. For these reasons, the project would result in a less than significant impact to tribal cultural resources. (Less Than Significant Impact With Mitigation)

4,5,4 <u>Conclusion</u>

Construction of the proposed development, with the implementation of mitigation measure CUL-1.1 to CUL-1.4, would not result in a significant impact to buried cultural resources or tribal cultural resources. (Less Than Significant Impact With Mitigation)

The project would not result in a significant impact to historic resources. (Less Than Significant Impact)

4.6 GEOLOGY AND SOILS

The following discussion is based on a Geotechnical Exploration prepared by *ENGEO*, *Inc.* in March 2017 and updated in April 2018. A copy of this report is included as Appendix C of this Initial Study.

4.6.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
	uld the project:				<u> </u>	
a)	Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:			_		
	1. Rupture of a known earthquake fault, as described on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault (refer to Division of Mines and Geology Special Publication 42)?	LJ				1,2,12
	2. Strong seismic ground shaking?			\boxtimes		1,2,12
	3. Seismic-related ground failure, including liquefaction?					1,2,12
	4. Landslides?			\boxtimes		1,2,12
b)	Result in substantial soil erosion or the loss of topsoil?					1,2,12
c)	Be located on a geologic unit or soil that is unstable, or that will become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?					1,2,12
d)	Be located on expansive soil, as defined in Section 1802.3.2 of the California Building Code (2007), creating substantial risks to life or property?					1,2,12
e)	Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?					1,2,12

4.6.2 Existing Setting

4.6.2.1 Regional Geology

The City of Hayward is located within the Coast Ranges geologic province of California, which is dominated by a series of northwest-trending ridges and valleys. Bedrock in the province has been

folded and faulted during regional uplift beginning in the Pliocene, roughly four million years before present. Regional geologic mapping indicates that the site is underlain by an unnamed sandstone, conglomerate, and shale formation of the late Cretaceous period.

4.6.2.2 On-Site Geologic Conditions

Soils and Groundwater

The project site ranges in elevation from 1,150 to 1,260 feet above mean sea level (msl). Colluvial soils are present on the site and consist of dark brown, olive, and yellowish-brown silty clay that have a low to medium plasticity and low to medium expansion potential. The colluvial deposits encountered during the geotechnical investigation were stiff to very stiff and ranged from approximately one to 18 feet thick.

The sandstone on-site includes pebble to cobble conglomerate, sandstone, siltstone, and shale. Bedrock in the northern portion of the site was extremely weak and weathered completely. Bedrock in the southern portion of the site tended to be medium strong with less weathering.

Groundwater was not encountered during the geotechnical investigation. Fluctuations in groundwater levels may occur seasonally and over a period of years due to variations in precipitation, temperature, irrigation, and other factors.

Expansive Soils

Expansive soils are susceptible to shrink and swell resulting from variations in moisture content. Expansive soils and bedrock may cause heaving and cracking of slabs-on-grade, pavements and foundations.

The expansive nature of the near-surface native soils is of geotechnical concern in this region. The clayey soil at the site is considered moderately expansive. Conversely, the sandstone and siltstone bedrock at the site is considered low to non-expansive.

Seismicity and Seismic Hazards

The San Francisco Bay Area is one of the most seismically active regions in the United States. The significant earthquakes that occur in the Bay Area are generally associated with the crustal movements along well-defined active fault zones of the San Andreas Fault system, which regionally trend in the northwesterly direction.

The site is not located within a designated Alquist-Priolo Earthquake Fault Zone of a City of Hayward Fault Hazard Zone. Nearby active or potentially active faults include the Hayward Fault located approximately 3.7 miles west of the project site, the Calaveras Fault located approximately 5.6 miles east of the project site, and the San Andreas Fault is located approximately 22.5 miles west of the project site. The Niles Fault is located immediately west of the property but is not known to be active. Because of the proximity to the site to the nearby active or potentially active faults, ground shaking, ground failure, or liquefaction due to an earthquake could cause damage to structures.

<u>Liquefaction</u>

Liquefaction is the result of seismic activity and is characterized as the transformation of loosely water-saturated soils from a solid state to a liquid state after ground shaking. There are many variables that contribute to liquefaction, including the age of the soil, soil type, soil cohesion, soil density, and groundwater level.

The project site contains fine grain soil with low to medium plasticity. Since the project site is not located in a Seismic Hazard Zone and no groundwater was observed during the geotechnical investigation, the potential for liquefaction triggering is considered low.

Seismically-Induced Differential Settlements

If near-surface soils vary in composition both vertically and laterally, strong earthquake shaking can cause non-uniform densification of loose to medium dense cohesionless soil layers. This results in movement of the near surface soils. Loose cohesionless soils were not encountered during the subsurface investigation on the site, therefore, there is a low probability of significant settlement of non-saturated sand layers on the site.

Lateral Spreading

Lateral spreading typically occurs as a form of horizontal displacement of relatively flat-lying alluvial material toward an open or "free" face such as an open body of water, channel, or excavation. In soils, this movement is generally due to failure along a weak plane and may often be associated with liquefaction.

There is potential for lateral spreading on-site due to the loose colluvium soil and the presence of open-face drainage features including a 280-foot-long artificial roadside ditch, a 280-foot-long swale, and a 50-foot-long gully.

Landslides

The site is not located within an area zoned by the State of California as having potential for seismically induced landslide hazards nor is it located within an Alameda County Hazard Zone. For these reasons, the probability of landsliding occurring at the site during a seismic event is low.

4.6.3 <u>Impact Discussion</u>

a, c) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving: i) rupture of a known earthquake fault, ii) strong seismic ground shaking, iii) seismic-related ground failure, or iv) landslides? Would the project be located on a geologic unit or soil that is unstable, or that will become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?

Seismic Shaking, Liquefaction, and Lateral Spreading

While the likelihood of fault rupture at the project site is extremely low, the project site is located in a seismically active region and strong ground shaking would likely occur at the project site during seismic activity throughout the life of the project. The Niles Fault is

located immediately west of the property but is not known to be active and would therefore not cause adverse effects to the project site.

The project would conform to the standard engineering and building practices and techniques specified in the 2016 California Building Code (CBC). The proposed buildings would be designed and constructed in accordance with the recommendations of a geotechnical report prepared for the site (refer to Appendix C), which identifies the specific design features related to geologic and seismic conditions. The buildings would meet the requirements of appropriate Building and Fire Codes, as adopted by the City of Hayward.

Loose soils on the surface of the slopes would be removed as a part of the grading operations. Engineered fill would replace the loose soils and extend to bedrock. Therefore, the grading measures would minimize the potential for lateral spreading to occur during a seismic event.

The project, in conformance to applicable regulations and with the implementation of the recommendations in the geotechnical report, would not result in significant impacts from seismicity and seismic-related hazards including ground shaking, liquefaction, and lateral spreading. (Less Than Significant Impact)

Landslides

As with most of the surrounding hillside developments, landslides and slope stability are important issues for the project. According to the preliminary geotechnical investigation, slopes on-site are not shown on the State of California Seismic Hazard Zones Map as areas that may be susceptible to seismically induced landsliding. Although seismically induced landsliding can be a significant hazard, it can generally be mitigated through proper grading procedures. Therefore, as conditioned by the project upon project approval, the project would remove loose colluvial soils present on-site and rebuild slopes with engineered fill keyed into bedrock to prevent landslides from occurring on-site.

Additionally, as required by mitigation measure MM GEO-1 mentioned below, a final design level geotechnical investigation shall identify requirement for the placement of fill on the project site and building foundations. (Less Than Significant Impact)

b, d) Result in substantial soil erosion or the loss of topsoil? Be located on expansive soil, as defined in Section 1802.3.2 of the California Building Code (2007), creating substantial risks to life or property?

Soil Impacts

The tops of fill or cut slopes should be graded in such a way as to prevent water from flowing freely down the slopes. Due to the nature of the site soil and bedrock, graded slopes may experience severe erosion when grading is halted by heavy rain. Therefore, before work is stopped, a positive gradient away from the tops of slopes should be provided to carry the surface runoff away from the slopes to areas where erosion can be controlled. It is vital that

no completed slope be left standing through a winter season without erosion control measures having been provided.

Because the existing bedrock is relatively nutrient-poor, it may be difficult for vegetation to become properly established, resulting in a potential for slope erosion. Revegetation of graded slopes can be aided by retaining the organic-rich strippings and spreading these materials in a thin layer (approximately 6 inches thick) on the graded slopes prior to the winter rains and following rough grading. All landscaped slopes should be maintained in a vegetated state after project completion. The use of drought-tolerant vegetation requiring infrequent drip irrigation during summer is recommended. No pressurized irrigation lines should be placed on or near the tops of graded slopes.

Soils on the site are moderately expansive, which could damage the proposed residential foundations and structures. Also, based on the proposed thickness of fill over natural slopes, differential settlement may occur due to the transition between cut and fill zones.

Impact GEO – 1: The project during construction would result in soil erosion, and buildings and pavement constructed as part of the project could be subject to soil hazards related to expansive soils and differential settlement. (Significant Impact)

<u>Mitigation Measures:</u> In conformance with standard practices in the City of Hayward, the proposed project shall implement the following measure to reduce adverse effects associated with soil conditions.

- MM GEO 1.1: Buildings shall be designed and constructed in accordance with a final design-level geotechnical investigation to be completed for the project by a qualified professional and submitted to the Department of Community and Economic Development. The final design-level geotechnical investigation shall identify requirement for the placement of fill on the project site and building foundations.
- MM GEO 1.2: The civil engineer and the project landscape contractor shall implement a comprehensive erosion control plan to account for seasonal rainfall during and following construction. The project engineering geologist shall make periodic inspections of the site drainage and erosion control features for a period of two years.

With the implementation of MM GEO -1.1 and MM GEO -1.2, geologic impacts would be reduced to a less than significant level. (Less Than Significant With Mitigation)

e) Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?

The project would connect to the municipal wastewater conveyance and treatment system and does not propose the use of septic tanks or alternative wastewater disposal systems. Therefore, there would be no impact. (No Impact)

4.6.4 <u>Conclusion</u>

With the implementation of mitigation measures MM GEO -1.1 and MM GEO -1.2, the proposed project would not result in significant geology and soil impacts. (Less Than Significant With Mitigation)

4.7 GREENHOUSE GAS EMISSIONS

4.7.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
Would the pr	oject:					
directly o	greenhouse gas emissions, either or indirectly, that may have a nt impact on the environment?			\boxtimes		1,2
regulation	with an applicable plan, policy or n adopted for the purpose of reducing ions of greenhouse gases?					1,2

4.7.1.1 Background

Unlike emissions of criteria and toxic air pollutants, which are discussed in *Section 4.3 Air Quality* and have local or regional impacts, emissions of Greenhouse Gases (GHGs) have a broader, global impact. Global warming associated with the "greenhouse effect" is a process whereby GHGs accumulating in the atmosphere contribute to an increase in the temperature of the earth's atmosphere over time. The principal GHGs contributing to global warming and associated climate change are carbon dioxide (CO₂), methane (CH₄), nitrous oxide (N₂O), and fluorinated compounds. Emissions of GHGs contributing to global climate change are attributable in large part to human activities associated with the transportation, industrial/manufacturing, utility, residential, commercial, and agricultural sectors.

The San Francisco Bay Area Air Basin (SFBAAB) is currently designated as a nonattainment area for state and national ozone standards and national particulate matter ambient air quality standards. SFBAAB's nonattainment status is attributed to the region's development history. Past, present and future development projects contribute to the region's adverse air quality impacts on a cumulative basis. By its very nature, air pollution is largely a cumulative impact. No single project is sufficient in size to, by itself, result in nonattainment of ambient air quality standards. Instead, a project's individual emissions contribute to existing cumulatively significant adverse air quality impacts. If a project's contribution to the cumulative impact is considerable, then the project's impact on air quality would be considered significant. The Bay Area Air Quality Management District's (BAAQMD) approach to developing a Threshold of Significance for GHG emissions is to identify the emissions level for which a project would not be expected to substantially conflict with existing California legislation (AB 32 Global Warming Solutions Act) adopted to reduce statewide 2020 GHG emissions to 1990 levels, progress needed to move us towards climate stabilization. If a project would generate GHG emissions above the threshold level, it would be considered to contribute substantially to a cumulative impact and would be considered significant. Senate Bill 32 was passed in 2016 to establish a goal of 2030 statewide that are 40% below 1990 levels.

The Thresholds of Significance for operational-related GHG emissions in 2020 are:

- For land use development projects, the threshold is compliance with a qualified GHG Reduction Strategy; or annual emissions less than 1,100 metric tons per year (MT/yr) of CO₂e; or 4.6 MT CO₂e/SP/yr (residents + employees). Land use development projects include residential, commercial, industrial, and public land uses and facilities.
- For stationary-source projects, the threshold is 10,000 metric tons per year (MT/yr) of CO₂e. Stationary source projects include land uses that would accommodate processes and equipment that emit GHG emissions and would require an Air District permit to operate. If annual emissions of operational-related GHGs exceed these levels, the proposed project would result in a cumulatively considerable contribution of GHG emissions and a cumulatively significant impact to global climate change.

The BAAQMD has established project level screening criteria to assist in the evaluation of impacts. If a project meets the screening criteria and is consistent with the methodology used to develop the screening criteria, then the project's air quality impacts may be considered less than significant. For single-family residences, the BAAQMD CEQA Air Quality Guidelines set a screening threshold of 56 dwelling units for the year 2020.

BAAQMD adopted revised CEQA Air Quality Guidelines on June 2, 2010 and then adopted a modified version of the Guidelines in May 2017. The BAAQMD CEQA Air Quality Guidelines include thresholds of significance for GHG emissions. Pursuant to the latest CEQA Air Quality Guidelines, a local government may prepare a Qualified Greenhouse Gas Reduction Strategy that is consistent with AB 32 goals. If a project is consistent with an adopted Qualified Greenhouse Gas Reduction Strategy, it can be presumed that the project will not have significant GHG emissions under CEQA. [1] BAAQMD also developed a quantitative threshold for project- and plan-level analyses based on estimated GHG emissions, as well as per service population metrics.

The BAAQMD GHG recommendations include a specific plan-and project-level GHG emission 'bright-line' threshold for 2020 emissions of 1,100 MT CO₂e/year to achieve the 2020 AB 32 statewide targets. Given the project may not be constructed and operational prior to 2020, GHG emissions resulting from operation of the projects at maximum build out have also been compared to a 2030 bright-line threshold consistent with State goals detailed in SB 32, EO B-30-15, and EO S-3-05 to reduce GHG emissions by 40 percent below 1990 levels by 2030. Though BAAQMD has not published a quantified threshold for 2030 yet, this Initial Study's assessment uses a "Substantial Progress" bright-line threshold of 660 MT CO₂e/year (or a 40 percent reduction of the 2020 1,100 MT CO₂e/year threshold).

4.7.1,2 Existing Development

The project site is currently developed with a single-family residence. Single-family residential development typically results in greenhouse gas (GHG) emissions due to vehicle use, building heating and cooling, water use, and property maintenance activities.

^[1] Bay Area Air Quality Management District, 2017. CEQA Air Quality Guidelines. May.

4.7.2 <u>Impact Discussion</u>

a) Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?

The project proposes 19 single-family residences and is below the 56 single-family residences screening level (i.e. the minimum residential project expected to emit 1,100 MT CO₂e/year), as specified in BAAQMD's CEQA Air Quality Guidelines for 2020. As described above in *Section 4.7.1.1 Background*, if the project is constructed post-2020, the threshold of 660 MT CO₂e/year (or 40 percent below the 2020 emissions) would also be met given that the 19-unit project is well below the screening level and would emit less than 660 MT CO₂e/year.

Construction of the project will generate GHG emissions during demolition, site preparation and grading, installation of project roadways and utilities, and construction of the 19 single family homes. Neither BAAQMD nor the City of Hayward have established quantitative thresholds for construction emissions. Therefore, it is not anticipated that the project will create significant operational or construction GHG emissions. (Less Than Significant Impact)

b) Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?

As described above, the project would not result in GHG emissions above thresholds that were established by BAAQMD to identify projects that require additional mitigation measures to achieve statewide GHG targets contained in Assembly Bill (AB) 32.

The project is within a suburban area near schools and would be constructed in accordance with CALGreen (Part 11 of Title 24 of the California Code of Regulations) requirements for Residential Development. The site in not within a Priority Development Area as designated in Plan Bay Area, a regional Sustainable Community Strategy pursuant to SB 375 designed to reduce greenhouse gas emissions through land use planning and the provision of adequate housing to meet regional needs.

Hayward's Climate Action Plan (CAP) was adopted by the City Council on July 28, 2009. The purpose of the CAP is to make Hayward a more environmentally and socially sustainable community by:

- Reducing Greenhouse Gas emissions the primary contributor to global warming;
- Decreasing the community's dependence on non-renewable resources;
- Increasing Hayward's potential for "green" economic development; and,
- Enhancing the health of all who live and work in Hayward.

The Climate Action Plan was adopted prior to modifications to the CEQA Guidelines and adoption of guidance from BAAQMD on what qualifies as a quantified greenhouse gas reduction strategy used for tiering.⁶

The project would not conflict with the state's Climate Change Scoping Plan developed per AB 32 for 2020 or per SB 32 for 2030, the land use assumptions in Plan Bay Area, or regulations adopted by the City of Hayward to reduce greenhouse gas emissions. Thus, there will be a less than significant impact. (Less Than Significant Impact)

4.7.3 <u>Conclusion</u>

The proposed project would result in a less than significant impact from GHG emissions. (Less Than Significant Impact)

⁶ "Tiering" in the context of CEQA refers to the coverage of general environmental matters in broad program-level Environmental Impact Reports (EIRs), with subsequent focused environmental documents for individual projects that implement the program.

4.8 HAZARDS AND HAZARDOUS MATERIALS

The following discussion is based on a Phase I Environmental Site Assessment prepared by *ENGEO*, *Inc.* in June 2016. A copy of this report is attached as Appendix D of this Initial Study.

4.8.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
Wo	uld the project:					
a)	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?					1,13
b)	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?					1,13
c)	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?					1,13
d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, will it create a significant hazard to the public or the environment?					1,13
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, will the project result in a safety hazard for people residing or working in the project area?					1,14
f)	For a project within the vicinity of a private airstrip, will the project result in a safety hazard for people residing or working in the project area?					1,14
g)	Impair implementation of, or physically interfere with, an adopted emergency response plan or emergency evacuation plan?					1,2
h)	Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?					1,2

4.8.2 Existing Setting

4.8.2.1 Background

Hazardous materials encompass a wide range of substances, some of which are naturally-occurring and some of which are man-made. Examples include motor oil and fuel, metals (e.g., lead, mercury, arsenic), asbestos, pesticides, herbicides, and chemical compounds used in manufacturing and other activities. A substance may be considered hazardous if, due to its chemical and/or physical properties, it poses a substantial hazard when it is improperly treated, stored, transported, disposed of, or released into the atmosphere in the event of an accident. Determining if such substances are present on or near project sites is important because exposure to hazardous materials above regulatory thresholds can result in adverse health effects on humans, as well as harm to plant and wildlife ecology.

4.8.2.2 Site Conditions

Existing Uses and Known Contamination

The site is developed as a rural residential ranch used for horse grazing and material storage. Site improvements consist of a residential dwelling, outbuildings (sheds and horse stables), and overhead power lines. The residential dwelling appears to have been serviced by both a well and a septic system. A small structure with a steel door was observed on the southern portion of the property and within the vicinity of the former coops.

Outbuildings, including sheds and stables, are located southeast of the residence. Storage consisted of typical feed materials and waste debris. The interior of one of the outbuildings used to store wood and other debris was not accessible during the Phase I ESA site reconnaissance.

No known contamination has been recorded on the property.

On-Site Hazardous Materials

The project site has been residential since between the 1930's and 1940's. Therefore, residents would likely use and store small quantities of household hazardous wastes (i.e., ammonia, paints, oils) which would not be considered significant. Since the existing residence was constructed circa 1930, there may be lead based paint and/or asbestos containing materials on-site. There are no hazardous materials releases assumed to be associated with the project site.

Off-Site Hazardous Materials

The project site is located in the Stonebrae residential area of Hayward and is surrounded by residential developments and an elementary school. A golf course is located east and southeast of the site.

According to the Phase I ESA, the Stonebrae development project is listed as a closed cleanup program site. At the time of demolition, elevated concentrations of total extractable hydrocarbons (diesel) were found beneath the footprint of a 1.9-million-gallon water storage tank. Petroleum-impacted soil was excavated, transported, and disposed of at the Republic Services Landfill in

Livermore, California. In 2007, the San Francisco Bay Regional Water Quality Control Board issued a letter indicating that no further action related to the pollutant releases at the subject site was required.

Wildland Fire Hazards

The project is located adjacent to Garin Regional Park which is designated as a high fire hazard severity zone.

Hayward has adopted ABAG's 2010 Multi-Jurisdictional Local Hazard Mitigation Plan (LHMP) which would maintain and enhance a disaster-resistant region by reducing the potential for loss of life, property damage, and environmental degradation from natural disasters, while accelerating economic recovery from those disasters. The LHMP identifies future mitigation actions and priorities for achieving this goal.

4.8.2.3 Applicable Plans, Policies, and Regulations

Resource Conservation and Recovery Act

The Resource Conservation and Recovery Act (RCRA), initially authorized in 1976, gives the U.S. EPA the authority to control hazardous waste from "cradle-to-grave." This includes the generation, transportation, treatment, storage, and disposal of hazardous waste. RCRA also set forth a framework for the management of non-hazardous solid wastes. The 1986 amendments to RCRA enabled the U.S. EPA to address environmental problems that could result from underground tanks storing petroleum and other hazardous substances.

Department of Toxic Substances Control

The Department of Toxic Substances Control (DTSC) regulates hazardous waste, remediation of existing contamination, and evaluates procedures to reduce the hazardous waste produced in California. DTSC regulates hazardous waste in California primarily under the authority of the federal RCRA and the California Health and Safety Code. Other laws that affect hazardous waste are specific to handling, storage, transportation, disposal, treatment, reduction, cleanup and emergency planning. From these laws and regulations, DTSC develops guidelines and regulations that define what those who handle hazardous waste must do to comply with the laws. These rulemakings are subject to public review and comment.

Government Code §65962.5 (Cortese List)

Section 65962.5 of the Government Code requires the California Environmental Protection Agency (Cal EPA) to develop and update (at least annually) a list of hazardous waste and substances sites, known as the Cortese List. The Cortese List is used by the State, local agencies, and developers to comply with CEQA requirements. The Cortese List includes hazardous substance release sites identified by the Department of Toxic Substances Control (DTSC), State Water Resources Control Board (SWRCB), and the Department of Resources Recycling and Recovery (CalRecycle). The subject property is not listed on the Cortese List.

City of Hayward General Plan

The Safety Element, as well as the Natural Resources Element of the City's General Plan contains policies, recommendations, and actions to avoid or mitigate hazards and hazardous material impacts resulting from development within the City. The proposed project would be subject to conformance with applicable General Plan policies, including those listed below.

Policies	Description
Policy NR-6.15	The City shall encourage private property owners to plant native or drought-tolerant vegetation in order to preserve the visual character of the area and reduce the need for toxic sprays and groundwater supplements.
Policy HAZ-6.1	 The City shall maintain its status as a Certified Unified Program Agency and implement the City's Unified Hazardous Materials and Hazardous Waste Management Program, which includes: Hazardous Materials Release Response Plans and Inventories (Hazardous Materials Business Plans - HMBP); California Accidental Release Prevention (CalARP) Program; Underground Storage Tank (UST) Program; Above-ground Petroleum Storage Act (APSA) Program, including Spill Prevention, Control, and Countermeasure (SPCC) Plans; Hazardous Waste Generator Program; On-site Hazardous Waste Treatment (Tiered Permit) Program; and California Fire Code Hazardous Material Management Plans (HMMP) and Hazardous Materials Inventory Statements (HMIS).

4.8.3 <u>Impact Discussion</u>

a, b) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials? Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?

The proposed single-family residential development would not involve the transport, use, storage or disposal of reportable quantities of hazardous materials. Residents would likely use and store small quantities of household hazardous wastes (i.e., ammonia, paints, oils) which would not be considered significant. During construction, the project may store fuels and chemicals used in the construction of the proposed residential buildings.

Redevelopment of the proposed project will require the demolition of an abandoned rural residential structure and associated structures on the site, which may contain asbestos building materials and/or lead-based paint. In conformance with State and Local laws, a visual inspection/pre-demolition survey, and possible sampling, will be conducted prior to the demolition of the building to determine the presence of asbestos-containing materials and/or lead-based paint. The project will be required to implement the following measures in conformance with existing regulations:

 Asbestos is regulated as a hazardous air pollutant and as a potential worker safety hazard. The Bay Area Air Quality Management District's (BAAQMD) Regulation 11 and the California division of Occupational Safety and Health (Cal/OSHA)

- regulations restrict asbestos emissions from demolition and renovation activities and specify safe work practices to minimize the potential for release of asbestos fibers.
- Fluorescent light ballasts may contain PCBs, and if so, are regulated as hazardous waste and must be transported and disposed of as hazardous waste.
- Cal/OSHA standards establish a maximum safe exposure level for types of
 construction work where lead exposure may occur, including demolition of structures
 where materials containing lead are present; removal or encapsulation of materials
 containing lead; and new construction, alteration, repair, or renovation of structures
 with materials containing lead.
- Lighting tubes typically contain concentrations of mercury that may exceed regulatory thresholds for hazardous waste and, as such, must be managed in accordance with hazardous waste regulations. Elemental mercury also can be found in many electrical switches which also must be managed in accordance with hazardous waste regulations.

Demolition done in conformance with these federal, State and local laws and regulations, will avoid significant exposure of construction workers and/or the public to asbestos and lead-based paint. (Less Than Significant Impact)

c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?

Stonebrae Elementary School is located approximately 300 feet northwest of the project site, across Carden Lane.

Future residents on-site would likely use and store small quantities of household hazardous wastes (i.e., ammonia, paints, oils) which would not be considered significant. Therefore, the proposed residential uses would not use or emit significant quantities of hazardous materials that would have an impact on Stonebrae Elementary School. (Less Than Significant Impact)

d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, will it create a significant hazard to the public or the environment?

The project site is not listed on the Cortese List and, therefore, is not anticipated to have any impact on adjacent uses from existing conditions on the site. (Less Than Significant Impact)

e, f) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area? For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?

Hayward Executive Airport is a general aviation airport serving local private pilots and houses over 400 aircraft including business jets. The airport is located approximately 7.2 miles west of the project site. The project site is not located within the Airport Influence Area (AIA) for Hayward Executive Airport. (No Impact)

The project site is not located within the vicinity of a private airstrip. Therefore, private airstrip uses would not be a hazard to people working or residing on the project site. (No Impact)

g, h) Impair implementation of, or physically interfere with, an adopted emergency response plan or emergency evacuation plan? Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?

The project would not interfere with an adopted emergency response plan or emergency evacuation plan. The project would be served by a single approximately 30- to 36-foot wide private street from Carden Lane which would accommodate two-way inbound and outbound traffic. The project would have an approximately 48-foot wide roundabout to accommodate emergency vehicles. (No Impact)

As shown in the General Plan EIR, the project site is located within a high fire hazard severity zone at the City's Wildland Urban Interface. Hayward adopted ABAG's 2010 Multi-Jurisdictional Local Hazard Mitigation Plan (LHMP) which would maintain and enhance a disaster-resistant region by reducing the potential for loss of life, property damage, and environmental degradation from natural disasters, while accelerating economic recovery from those disasters. The LHMP identifies future mitigation actions and priorities for achieving this goal. Specifically, requiring that new homes in wildland-urban-interface fire-threatened communities or in areas exposed to high-to-extreme fire threat be constructed of fire-resistant building materials and incorporate fire-resistant design features (to increase structural survivability and reduce ignitability). The project would also be required to adhere to the City's Urban/Wildland Interface Guidelines including the incorporation of a fuel management program in the covenants, conditions, and regulations (CC&Rs) to be implemented by the Homeowners' Association. The project would require appropriate fire safe design measures be incorporated into the project design to avoid contributing to wildland fire hazards in the surrounding neighborhoods.

Impact HAZ – 1: The proposed project is located in a high fire hazard severity zone and therefore may contribute to adverse impacts from wildfires.

(Significant Impact)

<u>Mitigation Measures:</u> The following mitigation measures would reduce impacts induced by wildland fire hazards to a less than significant level:

MM HAZ – 1.1: The project would be designed, constructed, and maintained consistent with the City's Urban/Wildland Interface Guidelines

⁷ City of Hayward. "Hayward Executive Airport". 2016. Accessed April 13, 2018. Available at: https://www.hayward-ca.gov/airport

including the incorporation of fire-resistant building materials, fire-resistant design features, and a fuel management program in the CC&Rs of the Homeowners' Association. The final measures to be incorporated in the project would be reviewed and approved by the Fire Marshall prior to the issuance of a building permit.

Implementation of the Urban/Wildland Interface Guidelines would reduce the impact of the project on wildland fire hazards to a less than significant level. The project, therefore, would not significantly increase hazards related to the implementation of evacuation plans or the potential for wildland fires. (Less Than Significant Impact with Mitigation)

4.8.4 <u>Conclusion</u>

The project is not proposing new hazardous materials uses and is not located on a site contaminated with hazardous materials. The proposed project would also not represent a hazard to airport operations. The project would comply with all Fire, Building, and Municipal Code requirements, including implementation of the Urban/Wildland Interface Guidelines to minimize the potential for increased fire risks to result from the project. (Less Than Significant Impact with Mitigation)

4.9 HYDROLOGY AND WATER QUALITY

4.9.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
Woi a)	ald the project: Violate any water quality standards or waste discharge requirements?			\boxtimes		1,2
b)	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there will be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells will drop to a level which will not support existing land uses or planned uses for which permits have been granted)?					1,2
c)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which will result in substantial erosion or siltation on-or off-site?					1,2
d)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which will result in flooding on-or off-site?					1,2
e)	Create or contribute runoff water which will exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?					1,2
f)	Otherwise substantially degrade water quality?			\boxtimes		1,2
g)	Place housing within a 100-year flood hazard area as mapped on a Federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?					1,15
h)	Place within a 100-year flood hazard area structures which will impede or redirect flood flows?					1,15
i)	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?					1,15
j)	Inundation by seiche, tsunami, or mudflow?				\boxtimes	1

4.9.2 <u>Existing Setting</u>

4.9.2.1 Hydrology and Water Quality

The water quality of streams, creeks, ponds, and other surface water bodies can be greatly affected by pollution carried in contaminated surface runoff. Pollutants from unidentified sources, known as non-point source pollutants, are washed from streets, construction sites, parking lots, and other exposed surfaces into storm drains. Urban stormwater runoff often contains contaminants such as oil and grease, plant and animal debris (e.g., leaves, dust, animal feces, etc.), pesticides, litter, and heavy metals. In sufficient concentration, these pollutants have been found to adversely affect the aquatic habitats to which they drain.

Under existing conditions, the project site primarily contains grasslands, eucalyptus woodlands, California bay laurel woodlands, and other native trees. Runoff from the site could contain sediment, fertilizers, and pesticides from landscaped areas, and metals, trash, oils and grease from the paved areas.

Surface Water

The project site is located within an area described as the Alameda Creek Watershed. The Alameda Creek Watershed consist of a 600-square-mile area. Surface runoff from the project site is conveyed to Dry Creek which is tributary to Alameda Creek and ultimately to the San Francisco Bay.

Most of the project site is undeveloped and consists of grasslands and eucalyptus woodlands. Impervious surfaces on the project site consist primarily of the 1,098 square foot home at the top of the hill and associated paved driveway. Approximately 146,335 square feet of the site is unpaved and pervious. Runoff from the site sheet flows across the site and primarily flows to storm drain lines in Carden Lane that range between 18 inches to 36 inches. Portions of the northern part of the site naturally drain to the off-site storm drainage basin maintained by the Stonebrae development near the intersection of Carden Lane and Stonebrae Road.

Groundwater

The City of Hayward is located in the Santa Clara Valley Groundwater Basin. Two sub basins coincide with the land within its boundaries: the East Bay Plain Subbasin and the Niles Cone Subbasin. The Niles Cone Subbasin corresponds with southern portions of Hayward and is bisected by the Hayward fault. The Hayward Fault is relatively impermeable and impedes groundwater flow, as demonstrated by the varying groundwater levels on either side.

4,9,2,2 *Flooding*

å i

According to the Federal Emergency Management Agency's (FEMA) Flood Insurance Rate Map, the site is located within Zone X, which is an area determined to be outside the 500-year floodplain and outside the 1% and 0.2% annual chance floodplains.

4.9.2.3 Other Inundation Hazards

Dam Failure

The Association of Bay Area Governments (ABAG) compiles the dam failure inundation hazard maps submitted to the State Office of Emergency Services by dam owners throughout the Bay Area. The City of Hayward also maintains dam inundation maps of their dam facilities. The Hayward Dam Inundation Area map shows that the project site is not located within a dam failure inundation zone.⁸

Sea Level Rise

The project site is located at an elevation of approximately 1,153 feet above sea level (ASL) at the property boundary at Carden Lane to approximately 1,275 feet ASL at the southern corner of the parcel. The project site is not within a shoreline area vulnerable to projected sea level rise from global climate change of up to 55 inches.

Earthquake-Induced Waves and Mudflow Hazards

The site is not located near a large body of water, near the ocean, or in a landslide hazard zone, and therefore, is not subject to inundation by seiche, tsunami, or mudflow.

4,9,2,4 Applicable Plans, Policies, and Regulations

National Flood Insurance Program

In 1968, Congress created the National Flood Insurance Program (NFIP) in response to the rising cost of taxpayer funded disaster relief for flood victims and the increasing amount of damage caused by floods. The NFIP makes federally-backed flood insurance available for communities that agree to adopt and enforce floodplain management ordinances to reduce future flood damage. The Federal Emergency Management Agency (FEMA) manages the NFIP and creates Flood Insurance Rate Maps (FIRMs) that designate 100-year floodplain zones and delineate other flood hazard areas. A 100-year floodplain zone is the area that has a one percent chance of being flooded in any one year based on historical data. As discussed in more detail in *Section 4.9.2.2 above*, the project site is not located in a 100-year floodplain.

City of Hayward Municipal Code

City of Hayward Municipal Code Chapter 9, Article 4, implements building standards to comply with the Cobey-Alquist Flood Plain Management Act (Water Code sections 8400 set seq.) and National Flood Insurance Program established pursuant to Federal law (42 U.S.C. section 4001 et seq.).

City of Hayward Municipal Code Chapter 10, Article 8, requires a permit for grading or clearing activities. Applicants must submit a description of the grading or clearing activities to take place, a site map or grading plan, an erosion or sediment plan, a work schedule, and other applicable materials.

⁸ City of Hayward General Plan Background Report, Figure 9-5 Hayward Dam Inundation Areas. January 2013.

City of Hayward Municipal Code, Chapter 11, Article 5, protects water quality by eliminating non-stormwater discharges, controlling illicit discharges, minimizing industrial and commercial pollutants, reducing municipal pollutants, improving construction site controls, and improving erosion control.

City of Hayward Flood Plain Management Ordinance

The City Flood Plain Management Ordinance is intended to establish regulations consistent with Federal and State requirements and set development standards and restrictions for publicly and privately-owned land within flood-prone, mudslide, or flood-related erosion areas. The Ordinance requires the City to participate in the NFIP.

The Flood Plain Administrator for the City of Hayward, the City Engineer, is responsible for making determinations in accordance with the Flood Plain Management Ordinance. Responsibilities include ensuring that development applications comply with ordinance requirements, that required State and Federal permits have been obtained, that a proposed development site is reasonably safe from flooding, that the proposed development does not adversely affect area carrying capacity, and that building permits for flood control projects meet requirements.

City of Hayward General Plan

The City of Hayward General Plan includes policies applicable to all development projects in Hayward. The proposed project would be subject to conformance with the following General Plan policies, including the ones listed below.

Policies	Description
Policy NR-6.4	The City shall minimize grading and, where appropriate, consider requiring on-site retention and settling basins.
Policy NR-6.5	The City shall concentrate new urban development in areas that are the least susceptible to soil erosion into water bodies in order to reduce water pollution.
Policy NR-6.6	The City shall promote stormwater management techniques that minimize surface water runoff and impervious ground surfaces in public and private developments, including requiring the use of Low-Impact Development (LID) techniques to best manage stormwater through conservation, onsite filtration, and water recycling.

4.9.3 <u>Impact Discussion</u>

a, f) Violate any water quality standards or waste discharge requirements? Otherwise substantially degrade water quality?

The project would result in the disturbance of more than one acre of soil; therefore, prior to commencement of construction the applicant is required to obtain permit coverage under the Construction General Permit by filing a Notice of Intent (NOI) and a Storm Water Pollution Prevention Plan (SWPPP) with the State Water Resources Control Board (SWRCB). The proposed project would also be subject to the San Francisco Bay Area-wide Municipal Regional Permit (MRP) because it would add or replace more than 10,000 square feet of impervious surfaces. The MRP requires post-construction storm water runoff to be managed with Low Impact Development methods such as infiltration and/or bio retention.

According to the Hydromodification Susceptibility Map⁹, the project site is located in a hill or high slope region meaning that it is subject to hydromodification¹⁰. As a result of that, the proposed project would adhere to C.3 hydromodification requirements by installing a hydromodification vault¹¹ to store runoff into Dry Creek after it has been cleaned by the proposed bio-retention features to release runoff at a moderate rate thereby not excessively eroding the receiving channels and causing channel incision. Therefore, with the proposed bio-retention features and hydromodification vault, the project would have a less than significant impact on water quality and hydromodification. (Less Than Significant Impact)

b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there will be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells will drop to a level which will not support existing land uses or planned uses for which permits have been granted)?

The project will be connected to the existing East Bay Municipal Utility District (EBMUD) water supply and will not involve the use of on-site water wells and will not deplete groundwater supplies. Although the project would increase the quantity of impervious surfaces on the site, most of the site is underlain by bedrock such that site runoff does not substantially contribute to groundwater recharge, and the increased impervious surface area would not be great enough to substantially interfere with groundwater recharge of water supply aquifers; thus, there would be a less than significant impact. (Less Than Significant Impact)

c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which will result in substantial erosion or siltation on-or off-site?

The project would alter drainage patterns in that runoff from the primarily undeveloped site flows overland to Carden Lane and towards Dry Creek. Under the proposed project, stormwater runoff would be collected in an on-site storm drainage system (known as a hydromodification vault) for conveyance to an on-site bio-retention basin for filtration prior to discharge into Dry Creek. Runoff would be directed to the project's on-site storm drain system. The project would not alter the course of a nearby stream or river and modifications to the on-site drainage patterns would not result in substantial erosion or siltation on or off site. Thus, there would be a less than significant impact. (Less Than Significant Impact)

d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which will result in flooding on-or off-site?

⁹ C.3 Stormwater Technical Guidance. April 18, 2018.

¹⁰ Hydromodification is the alteration of the natural flow of water and often takes the form of channel modification or channelization.

¹¹ A hydromodification vault is a cement block located underground that is designed to collect stormwater and release flows at a moderate pace to reduce the risk of eroding the receiving channels.

The project site is primarily undeveloped with the exception of a single-family home and associated barn structures located throughout the eastern portion of the property. A gravel driveway exists on the western portion of the property from Carden Lane. In total, the project site currently has 7,500 square feet of impervious surfaces. The project site would add approximately 144,900 square feet of impervious surfaces for a total of 152,400 square feet. The majority of the site, approximately 5.5 acres, would remain undeveloped.

Stormwater flows from impervious areas of the residential lots would be directed to bioretention areas located on each individual lot. Stormwater runoff from the private roadway network would be directed to eight additional bioretention areas located in open space areas throughout the project site. These bioretention areas are designed to filter contaminants in stormwater runoff that result from impervious surfaces. After the stormwater runoff has been filtered, the remaining stormwater flows would be directed to a hydromodification vault which collects stormwater and has been sized to release it into the stormwater system at a moderate pace to limit channel incision. The hydromodification vault would release filtered runoff into the storm drain lines located in Carden Lane that eventually flow to Dry Creek which is tributary to Alameda Creek. Although the project would increase the amount of site surface flows due to substantially increasing the amount of impervious surface area, the increased volume would be managed by directing runoff into the bioretention basins and hydromodification vault, and so it is not expected to significantly increase the rate of water flowing to Dry Creek.

All drainage from the site is required to be treated before it enters the storm drain system and managed such that post-development runoff rates do not exceed pre-development runoff rates. As a result, the project would not alter the course of a stream or river nor increase the rate of surface runoff such that downstream flooding would result. (Less Than Significant Impact)

e) Create or contribute runoff water which will exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?

The project site is designated as *Suburban Density* in the General Plan, which allows for increased development on the site of up to 4.3 dwelling units per acre. All drainage from the impervious surfaces on the site is required to be treated before it enters the storm drain system and flows are to be metered by the hydromodification vault discussed previously to ensure there is sufficient capacity to handle any new drainage from the property. The project would be required to limit the rate of runoff from the site so that under the design storm there is no net increase compared to pre-development levels. Because the project will employ a stormwater control plan with the use of bioretention areas for water quality and a hydromodification vault to manage the runoff rate, the project would not exceed the capacity of the local storm drainage system nor contribute substantial amounts of polluted runoff. (Less Than Significant Impact)

g, h) Place housing within a 100-year flood hazard area as mapped on a Federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map? Place within a 100-year flood hazard area structures which will impede or redirect flood flows? The project site is not located within a 100-year flood hazard area and; therefore, would not affect flood hazard areas in the City of Hayward. (No Impact)

i) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?

According to the City's General Plan, the project site is not located in an area subject to inundation resulting from dam failure. (No Impact)

j) Result in inundation by seiche, tsunami, or mudflow?

The project site is not located in a tsunami inundation area, an area subject to mudflow, nor would it be vulnerable to seiche because there are no nearby enclosed water bodies. (No Impact)

4.9.4 <u>Conclusion</u>

The proposed project would not have significant impacts on hydrology and water quality. (Less Than Significant Impact)

4.10 LAND USE AND PLANNING

4.10.1 <u>Environmental Checklist</u>

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
Wo	ould the project:					
a)	Physically divide an established community?			\boxtimes		1,2
b)	Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?					1,2
c)	Conflict with any applicable habitat conservation plan or natural community conservation plan?					1,2

4.10.2 Existing Setting

The project site is located in a suburban area of Hayward with single-family residential uses to the north east, and west of the project site, and a private golf course and Garin Regional Park to the south and southwest of the project site. The project site is bounded by Stonebrae Road to the north, Country Club Drive to the east, and Carden Lane to the west.

The project site is currently developed with a small single-family residence with a horse stable and storage unit. The site is not used for agricultural or forestry uses. The site is not located within an adopted habitat conservation plan or natural community conservation plan.

4.10.2.1 Applicable Plans, Policies, and Regulations

General Plan Designation and Zoning

The project site is designated in the General Plan as *Suburban Density*. This allows for one to 4.3 dwelling units per acre. The *Suburban Density* designation generally applies to rural and suburban areas located within the eastern hills of the Hayward Planning Area. Typical building types include single-family homes, second units, and ancillary structures. Typical lot sizes generally range from 10,000 square feet to one acre. However, Planned Developments may include the clustering of units on smaller lots to preserve common open space, as is currently proposed by the project.

The project site is currently in the *Agricultural* zoning district. All uses permitted in *Agricultural* districts include single-family dwellings or group homes for six or fewer residents. Agricultural uses such as crop and tree farming or selling fruits, vegetables, and flowers grown on the premises are also permitted. Other permitted uses include a Christmas tree or pumpkin patch lot, a day care home, or a public agency facility. Building heights are limited to 40 feet in height. The project proposes to rezone the site to Planned Development zoning district to allow the proposed clustering of units.

4.10.3 <u>Impact Discussion</u>

a) Physically divide an established community?

The project site is located in a developed suburban area with residential uses to the north, east, and west, and a golf course and regional park open space to the south and southeast. Implementation of the proposed project would result in the removal of an existing single-family home and the construction 19 single-family homes on the site. The layout and design of the project does not include any features that would physically divide the community (e.g., impeding roadways or sidewalks). Therefore, the project would not physically divide an established community. (Less Than Significant Impact)

b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project adopted for the purpose of avoiding or mitigating an environmental effect?

According to the City's General Plan, the project site is designated as *Suburban Density*, which allows for one to 4.3 dwelling units per acre. The project site has a density of approximately 2.1 units per acre, therefore it is consistent with General Plan.

The project is currently in the *Agricultural* Zoning District. A rezoning to Planned Development (PD) and a residential subdivision are proposed in order to accommodate the proposed 19-unit residential development that would involve lots ranging from 7,915 to 21,024 square feet to allow preservation of large areas of hillside open space.

The project would not result in a fundamental conflict with any applicable land use plan, policy or regulation of an agency with jurisdiction over the project adopted for the purpose of avoiding or mitigating an environmental effect. Thus, the project would result in a less than significant land use impact. (Less Than Significant Impact)

c) Conflict with any applicable habitat conservation plan or natural community conservation plan?

The project site is not located within an adopted habitat conservation plan or natural community conservation plan. (No Impact)

4.10.4 Conclusion

The proposed project would not conflict with land use plans or policies and therefore would have a less than significant impact on land use. (Less Than Significant Impact)

4.11 MINERAL RESOURCES

4.11.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
Wo	ould the project:					
a)	Result in the loss of availability of a known mineral resource that will be of value to the region and the residents of the state?					1,2
b)	Result in the loss of availability of a locally- important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?					1,2

4.11.2 Impact Discussion

a, b) Result in the loss of availability of a known mineral resource that will be of value to the region and the residents of the state? Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?

There are no known mineral resources on the project site, and the project site is not identified as a site known to have mineral resources. Therefore, there would be no impact on mineral resources. (No Impact)

4.11.3 Conclusion

There would be no adverse impacts on mineral resources resulting from the proposed project. (No Impact)

4.12 NOISE AND VIBRATION

4.12.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
Wo	uld the project result in:					
a)	Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?					1,2
b)	Exposure of persons to, or generation of, excessive groundborne vibration or groundborne noise levels?					1,2
c)	A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?					1,2
d)	A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?					1,2
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, will the project expose people residing or working in the project area to excessive noise levels?					1,2
f)	For a project within the vicinity of a private airstrip, will the project expose people residing or working in the project area to excessive noise levels?					1,2

4.12.2 Existing Setting

4.12.2.1 Background

Noise may be defined as unwanted sound. Acceptable levels of noise vary from land use to land use. In any one location, the noise level will vary over time, from the lowest background or ambient noise level to temporary increases caused by traffic or other sources. State and federal standards have been established as guidelines for determining the compatibility of a particular use with its noise environment.

There are several methods of characterizing sound. The most common in California is the A-weighted sound level or dBA.¹² This scale gives greater weight to the frequencies of sound to which the human ear is most sensitive. Because sound levels can vary markedly over a short period of time, different types of noise descriptors are used to account for this variability. Typical noise descriptors

¹² The sound pressure level in decibels as measured on a sound level meter using the A-weighting filter network. All sound levels in this discussion are A-weighted, unless otherwise stated.

include maximum noise level (L_{max}), the energy-equivalent noise level (L_{eq}), and the day-night average noise level (L_{dn}). The L_{dn} noise descriptor is commonly used in establishing noise exposure guidelines for specific land uses. For the energy-equivalent sound/noise descriptor called L_{eq} the most common averaging period is hourly, but L_{eq} can describe any series of noise events of arbitrary duration.

Although the A-weighted noise level may adequately indicate the level of environmental noise at any instant in time, community noise levels vary continuously. Most environmental noise includes a conglomeration of noise from distant sources which create a relatively steady background noise in which no particular source is identifiable.

Since the sensitivity to noise increases during the evening hours, 24-hour descriptors have been developed that incorporate artificial noise penalties added to quiet-time noise events. The Day/Night Average Sound Level, Ldn (sometimes also referred to as DNL), is the average A-weighted noise level during a 24-hour day, obtained after the addition of 10 dB to noise levels measured in the nighttime between 10:00 p.m. and 7:00 a.m. The Community Noise Equivalent Level (CNEL) is a 24-hour A-weighted noise level from midnight to midnight after the addition of five dBA to sound levels occurring in the evening from 7:00 p.m. to 10:00 p.m. and after the addition of 10 dBA to sound levels occurring in the night between 10:00 p.m. and 7:00 a.m.

Construction Noise

Construction is a temporary source of noise impacting residences and businesses located near construction sites. Construction noise can be significant for short periods of time at any particular location and generates the highest noise levels during grading and excavation, with lower noise levels occurring during building construction. Large pieces of earth-moving equipment, such as graders, scrapers, and bulldozers, generate maximum noise levels of 90 to 95 dBA L_{max} at a distance of 50 feet. Typical hourly average construction-generated noise levels are approximately 81 to 88 dBA L_{eq} measured at a distance of 50 feet from the site during busy construction periods. Construction generated noise levels drop off at a rate of about six dBA per doubling of distance between the source and receptor. Shielding by buildings or terrain often result in lower construction noise levels at distant receptors.

4.12.2.2 Existing Noise Conditions

The project site is bounded by Stonebrae Road to the north, Country Club Drive to the east, Carden Lane to the west, and residences and a golf course to the southeast and Garin Regional Park to the southwest. The noise environment on the project site results primarily from vehicular traffic along Stonebrae Road. Construction activity is ongoing in the vicinity as the Stonebrae Master Plan is built out southeast of the site.

4.12,2.3 Applicable Plans, Policies, and Regulations

City of Hayward General Plan

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects with the City. The following policies are specific to noise and vibration and are applicable to the proposed project.

City of Haywar	rd Relevant Noise and	Vibration Policies
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	City of Hayward Relevant Noise and Vibration Policies
Policies	Description
Policy HAZ-8.1	The City shall strive to locate noise sensitive uses, (e.g., residences, schools, hospitals, libraries, religious institutions, and convalescent homes) away from major sources of noise.
Policy HAZ-8.4	The City shall consider the visual impact of noise mitigation measures and shall require solutions that do not conflict with urban design goals and standards.
Policy HAZ-8.5	The City shall require the design of new residential development to comply with the following noise standards:
	• The maximum acceptable interior noise level for all new residential units (single-family, duplex, mobile home, multi-family, and mixed use units) shall be an Ldn of 45 dB with windows closed.
	 The maximum acceptable exterior noise level for the primary open space area of a detached single-family home, duplex or mobile home, which is typically the backyard or a fenced side yard, shall be an Ldn of 60 dB. This standard shall be measured at the approximate center of the primary open space area. This standard does not apply to secondary open space areas, such as front yards, balconies, stoops, and porches.
Policy HAZ-8.20	The City may require development projects subject to discretionary approval to assess potential construction noise impacts on nearby sensitive uses and to minimize impacts on those uses, to the extent feasible.
Policy HAZ-8.21	The City shall limit the hours of construction and maintenance activities to the less sensitive hours of the day (7:00 AM to 7:00 PM Monday through Saturday and 10:00 AM to 6:00 PM on Sundays and holidays).
Policy HAZ-8.22	The City shall require a vibration impact assessment for proposed projects in which heavy-duty construction equipment would be used (e.g. pile driving, bulldozing) within 200 feet of an existing structure or sensitive receptor. If applicable, the City shall require all feasible mitigation measures to be implemented to ensure that no damage or disturbance to structures or sensitive receptors would occur.

City of Hayward Municipal Code

Hayward Municipal Code, Chapter 4, Article 1 (Public Nuisances) contains the City's Noise Regulations (as amended by Ordinance 11-03, adopted March 22, 2011). The Regulations are applicable to all noise sources in the city limits, with the exception of Hayward Executive Airport, which is regulated separately under the City's Airport Noise Ordinance (addressed separately in this section below); and from animals, which are administered under the City's Animal Control Ordinance. The Regulations establish quantitative noise limits based on measured dBA for activities occurring on residential, commercial and industrial, and public property; noise from vehicles; construction, alteration of structures and landscaping activities. The Regulations also establish a separate and independent qualitative method of determining "unreasonable noise" emanating from private property. Categorical Exemptions to the Regulations are specified for certain activities or source categories, including Alarms and Warning Devices, Emergency Response Activities, Special Events, Generators Required for Medical Purposes and Power Outages, and so forth. In some cases, a permit from the City is required to qualify for an exemption.

4.12.3 <u>Impact Discussion</u>

a) Result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?

The Noise Element of the General Plan establishes 60 dBA CNEL as the maximum suggested exterior noise level for land uses that include single-family residences. Based on the General Plan noise contours, noise levels on the project site are expected to be at the 60 CNEL due to traffic levels along Hayward Boulevard, Stonebrae Road, and Carden Lane.

Assuming typical construction methods, interior noise levels are approximately 15 dBA lower than exterior levels within residential units with the windows partially open and approximately 20 to 25 decibels lower than exterior noise levels with the windows closed. Based on the General Plan noise contours for Hayward Boulevard, Stonebrae Road, and Carden Lane, and the City's noise compatibility standards, typical construction methods would ensure interior noise levels in the proposed residences would be maintained at or below 45 dBA DNL. (Less Than Significant Impact)

b) Result in exposure of persons to, or generation of, excessive groundborne vibration or groundborne noise levels?

Construction of the proposed single-family development will not require pile driving or other significant vibration causing construction activity. The proposed residences once occupied would not generate excessive or perceptible vibration. The grading and removal of the top twenty feet of bedrock along the ridge on the project site may require some limited blasting, which could lead to temporary groundborne vibration and noise, but it is not anticipated to be lengthy in duration, would occur during the day, and be located over 250 feet from the nearest structures. (Less Than Significant Impact)

c) Result in a substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?

The proposed single-family residential structures will include air conditioning units generating noise and would generate approximately 14 additional trips in the AM peak hour and approximately 19 additional trips in the PM peak hour in the project area. Increased vehicle trips would not result in a significant increase in ambient noise levels as new traffic volumes from 19 dwelling units would be low compared to existing traffic volumes on Stonebrae Road and surrounding streets. The proposed project air conditioning units will be designed to meet the City's 60 dBA Leq noise levels at adjacent residential property lines. (Less Than Significant Impact)

d) Result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?

Project implementation would result in intermittent short-term noise impacts resulting from construction-related activities. However, this temporary impact would be reduced via

implementation of Best Management Practices (BMPs). BMPs are required at the time of building permit issuance for all development and would reduce any impacts of additional noise level exposure to insignificance. Such BMPs include requirements for construction vehicles and equipment to be properly muffled. Construction hours would be limited from 7:00 am to 7:00 pm Mondays through Saturdays, and 10:00 am to 6:00 pm on Sundays and holidays.

The construction schedule assumes that the project would be built out over a period of approximately 16 months beginning in 2019. The project would be constructed in six different phases: demolition, site preparation, grading, building construction, paving, architectural coating. The site demolition and grading phase would take approximately three months. The building construction phase would take approximately 13 months.

Impact NV – 1:

The project would construct single-family residences adjacent to noise sensitive, residential and educational uses which could result in temporary disturbances during construction. (Significant Impact)

<u>Mitigation Measure:</u> The following mitigation measures will be implemented by the project to ensure impacts from construction noise are reduced to a less than significant level:

MM NV - 1.1:

The project applicant shall incorporate the following practices into the construction documents to be implemented by the project contractor:

- Maximize the physical separation between noise generators and noise receptors. Such separation includes, but is not limited to, the following measures:
 - Use heavy-duty mufflers for stationary equipment and barriers around particularly noisy areas of the site or around the entire site;
 - Use shields, impervious fences, or other physical sound barriers to inhibit transmission of noise to sensitive receptors;
 - Locate stationary equipment to minimize noise impacts on the community;
 - Minimize backing movements of equipment;
- Use quiet construction equipment whenever possible;
- Impact equipment (e.g., jack hammers and pavement breakers) shall be hydraulically or electrically powered wherever possible to avoid noise associated with compressed air exhaust from pneumatically-powered tools. Compressed air exhaust silencers shall be used on other equipment. Other quieter procedures, such as drilling rather than using impact equipment, shall be used whenever feasible;
- Prohibit unnecessary idling of internal combustion engines; and
- Select routes for movement of construction-related vehicles and equipment in conjunction with the Hayward Development Services and Public Works Departments so that noise-sensitive

- areas, including residences and schools, are avoided as much as possible.
- The project sponsor shall designate a "disturbance coordinator" for construction activities. The coordinator would be responsible for responding to any local complaints regarding construction noise and vibration. The coordinator would determine the cause of the noise or vibration complaint and would implement reasonable measures to correct the problem.
- The construction contractor shall send advance notice to neighborhood residents within 300 feet of the project site as well as the Stonebrae Elementary School administrator regarding the construction schedule and including the telephone number for the disturbance coordinator at the construction site. Copies of the advance of construction activity shall be provided to the City prior to grading or demolition permit.

With the implementation of the following mitigation measures, the proposed project would reduce noise impacts to a less than significant level. (Less Than Significant Impact With Mitigation)

e, f) For a project located within an airport land use plan or, where such a plan has not yet been adopted, within 2 miles of a public use airport, would the project expose people residing or working in the project area to excessive noise levels? For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?

Hayward Executive Airport is a major international airport located approximately 7.2 miles west of the project site. The project site is not located within the Airport Influence Area (AIA) for Hayward Executive Airport. Therefore, any overhead aircraft noise would not be significant in relation to the existing, local traffic noise. (Less Than Significant Impact)

The project is not within the vicinity of a private airport. (No Impact)

4.12.4 Conclusion

The proposed project, with the implementation of mitigation measure NV-1.1, would ensure that construction noise impacts would be less than significant. (Less Than Significant Impact With Mitigation)

4.13 POPULATION AND HOUSING

4.13.1 Environmental Checklist

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
Would the project: a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?			\boxtimes		1,2
b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?					1,2
c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?					1,2

4.13.2 Existing Setting

According to California Department of Finance 2016 Census data, Hayward's population for 2016 was 158,985 persons. ¹³ In 2016, there were 49,292 households with an average of 3.22 persons per household. ¹⁴

The jobs/housing balance is the relationship between the number of housing units required as a result of local jobs and the number of residential units available in the City. This relationship is quantified by the jobs/employed resident ratio. When the ratio reaches 1.0, a balance is struck between the supply of local housing and local jobs. The jobs/employed resident ratio is determined by dividing the number of local jobs by the number of employed residents that can be housed in local housing. The jobs/employed residents' ratio for Hayward in 2010 was 1.06, which means that there were 1.06 jobs for every employed resident in the City. 15

4.13.3 Impact Discussion

a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?

¹³ State of California, Department of Finance. E-1 Population Estimates for Cities, Counties, and the State—January 1, 2015 and 2016. January 2016. Available at: http://www.dof.ca.gov/Forecasting/Demographics/Estimates/e-1/

¹⁴ State of California, Department of Finance. E-5 Population and Housing Estimates for Cities, Counties, and the State—January 1, 2016. January 2016. Available at:

http://www.dof.ca.gov/research/demographic/reports/estimates/e-5/2011-20/view.php

¹⁵ General Plan Draft Environmental Impact Report, page 385. February 2014.

Implementation of the project will construct 19 single-family homes in a suburban area. This increase in housing would result in a net increase in local population by approximately 60 residents. The number of additional residents will be part of the planned growth in the planning area of the City as envisioned in the General Plan. The population increase would not induce substantial additional growth in the City of Hayward, nor would the project include construction of new infrastructures (roads, utilities, etc.) capable of accommodating growth beyond the project itself. The impact would be less than significant. (Less Than Significant Impact)

b, c) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?

Construction of the proposed project would result in the construction of 19 single-family residences. The project site contains an existing house, however, removal of the residence for the proposed project would not displace people or existing housing. The impact would be less than significant. (Less Than Significant Impact)

4.13.4 <u>Conclusion</u>

Implementation of the proposed project would result in a less than significant impact on the City's population and housing supply. (Less Than Significant Impact)

 $^{^{16}}$ Based on the latest US Census data for the City, the average residents per household is 3.2. 3.2 residents per household x 19 new units = 60 residents.

4.14 PUBLIC SERVICES

4.14.1 Environmental Checklist

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
Would the project a) Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, the need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services: - Fire Protection? - Police Protection? - Schools? - Parks? - Other Public Facilities?					1,2 1,2 1,2 1,2 1,2

4.14.2 Existing Setting

4.14.2.1 *Fire Service*

The City of Hayward Fire Department (HFD) provides fire, paramedic advanced life support (ALS)/emergency medical (EMS), and emergency services to all areas within the City limits, and to the Fairview Fire Protection District (FFPD) on a contract basis. The closest station to the project site is Station No. 5, located at 28595 Hayward Boulevard, approximately 0.9 miles west of the project site.

4.14.2.2 Police Protection Service

Police protection services for the project site are provided by the City of Hayward Police Department (HPD), which is headquartered at 300 West Winton Avenue, approximately five miles west of the project site. The Hayward Police Department employs over 190 sworn officers in a staff of approximately 300.

4,14,2,3 Schools

The project site is located within the Hayward Unified School District. Students in the project area would attend Stonebrae Elementary School, Bret Harte Middle School, and Hayward High School. Stonebrae Elementary School is located northwest of the project site, across Carden Lane. Bret Harte Middle School is located approximately 4.7 miles northwest of the project site. Hayward High School is located approximately 5 miles northwest of the project site.

4.14.2.4 Parks

The Hayward Area Recreation and Park District (HARD) and the East Bay Regional Park District (EBRPD) provide parks and recreation services in the City. HARD operates 57 parks within the City and provides 159.85 acres of local parkland, 36.71 acres of school parks, 91.74 acres of community parkland, 271.29 acres of districtwide parkland, 1,627 acres of regional parkland, and 145.7 acres of open space, trails, and linear parkland. Within the City of Hayward, there are currently (2012) 1.02 acres of local parkland per 1,000 residents, which is just above HARD's minimum standard for local parks (1.0 acres per 1,000 residents).

Garin Regional Park is approximately 250 feet southwest of the project site. The nearest local park, J.A. Lewis Park, is approximately 0.5 miles northwest of the project site.

4.14.2.5 *Libraries*

The City of Hayward library system includes the Main Library at 835 C Street (approximately 4.7 miles northwest of the site) and Weekes Branch Library (approximately 7 miles southwest of the site) at 27300 Patrick Avenue.

The City's General Plan does not identify a service ratio goal, or other performance standard for library services.

4.14.2.6 Applicable Plans, Policies, and Regulations

Government Code Section 65996

State law (Government Code Section 65996) specifies an acceptable method of offsetting a project's effect on the adequacy of school facilities as the payment of a school impact fee prior to issuance of a building permit. California Government Code Sections 65995-65998, sets forth provisions for the payment of school impact fees by new development as exclusive means of "considering and mitigating impacts on school facilities that occur or might occur as a result of any legislative or adjudicative act, or both, by any state or local agency involving, but not limited to, the planning, use, or development of real property" [§65996(a)]. The legislation goes on to say that the payment of school impact fees "are hereby deemed to provide full and complete school facilities mitigation" under CEQA [§65996(b)]. The school district is responsible for implementing the specific methods for mitigating school impacts under the Government Code. The school impact fees and the school districts' methods of implementing measures specified by Government Code 65996 would mitigate project-related increases in student enrollment.

Quimby Act

The 1975 Quimby Act (California Government Code section 66477) authorized cities and counties to pass ordinances requiring that developers set aside land, donate conservation easements, or pay fees for park improvements. The Act states that the dedication requirement of parkland can be a minimum of three acres per thousand residents or more, up to 5 acres per thousand residents if the existing ratio is greater than the minimum standard. Revenues generated through in lieu fees collected and the Quimby Act cannot be used for the operation and maintenance of park facilities. In 1982, the Act was substantially amended. The amendments further defined acceptable uses of or

restrictions on Quimby funds, provided acreage/population standards and formulas for determining the exaction, and indicated that the exactions must be closely tied (nexus) to a project's impacts as identified through studies required by CEQA.

City of Hayward General Plan

The Land Use and Community Character Element of the City's General Plan contain policies, recommendations, and actions to protect and enhance existing and future open space areas within the City. All future development allowed by the project would be subject to conformance with applicable General Plan policies, including those listed below.

Policy	Description
Policy LU-1.3	The City shall direct local population and employment growth toward infill development sites within the City, especially the catalyst and opportunity sites identified in the Economic Development Strategic Plan.
Policy LU-3.1	The City shall promote efforts to make neighborhoods more complete by encouraging the development of a mix of complementary uses and amenities that meet the daily needs of residents. Such uses and amenities may include parks, community centers, religious institutions, daycare centers, libraries, schools, community gardens, and neighborhood commercial and mixed-use developments.
Policy LU-9.1	The City shall require new hillside developments to provide public trail access (as appropriate) to adjacent greenways, open space corridors, and regional parks.
Policy LU-9.2	The City shall coordinate with school districts, park districts, utility providers, and other government agencies that are exempt from local land use controls to encourage facility designs that are compatible in scale, mass, and character with the neighborhood, district, or corridor in which they are located.
Policy LU-7.6	The City shall require new hillside developments to provide public trail access (as appropriate) to adjacent greenways, open space corridors, and regional parks.

4.14.3 Impact Discussion

4.14.3.1 Fire Protection Service

Station No. 5 is closest to the project site and is located approximately 0.9 miles west of the site. Although construction of the proposed project may incrementally increase the demand for fire and medical services, the project would not require the construction or expansion of fire protection facilities as the proposed project site within City limits and was envisioned for residential development in the City's General Plan. The proposed project would be designed to comply with City requirements for fire access and onsite fire prevention facilities (e.g. fire hydrants and/or sprinkler systems) as well as the City's Hillside Design and Urban/Wildland Interface Guidelines. For these reasons, the project will have less than a significant impact and not require new or physically altered fire station facilities. (Less Than Significant Impact)

4.14.3.2 Police Protection Service

The police headquarters are located at 300 West Winton Avenue, approximately five miles west of the project site. The proposed project would not result in an increased demand for

police services or require the expansion or construction of police facilities. The project's potential impact on police services would be less than significant and not require new or physically altered police facilities. (Less Than Significant Impact)

4.14.3.3 *Schools*

The proposed project would add 19 single-family residential units thereby increasing the potential number of school-aged children. According to a Demographic Report on Student Population Projections estimated between the Fall of 2015 to 2021 for Hayward Unified School District, single-family detached homes yield approximately 0.143 elementary school students, 0.033 middle school students, and 0.050 high school students. Using the student yield rates mentioned, the proposed residential development would yield approximately three (3) elementary school students, one (1) middle school student, and one (1) high school student.¹⁷

The students would attend Stonebrae Elementary School, Bret Harte Middle School, and Hayward High School. It is not anticipated that small number of new students generated by the project would require the physical alteration of any existing school facilities. Under Section 65996 of the State Government Code, payment of school impact fees established by SB 50 is deemed to constitute full and complete mitigation for school impacts from development. Developer(s) of new housing units would be required to pay these school impact fees at the time of building permit issuance. The school district is responsible for implementing the specific methods for mitigating school impacts under the Government Code. Fulfillment of this requirement would mitigate the development of residential uses' impacts to schools to a less than significant level. (Less Than Significant Impact)

4.14.3.4 Park Impacts

The City of Hayward provides and maintains parkland and open space within the City for residents and visitors to enjoy. Based on the latest US Census data for the City, it is estimated that the project would generate approximately 60 net new residents. The project residents would be served by existing parks in the project area and other open space and recreational facilities in the region, including the adjacent Garin Regional Park managed by the East Bay Regional Park District.

It is not anticipated that the project's incremental demand for park and recreational facilities in the area would result in the substantial, physical deterioration of existing park and recreational facilities or require the expansion or construction of new facilities. Additionally, a small tot lot will be constructed on-site for future residents. The developer will be required to pay applicable park in-lieu fees; thus, the impact is considered less than significant. (Less Than Significant Impact)

^{17 0.143 (}Elementary School Student Yield Factor) x 19 (Total number of dwelling units) = 3 students.

^{0.033 (}Middle School Student Yield Factor) x 19 (Total number of dwelling units) = 1 student.

^{0.050 (}High School Student Yield Factor) x 19 (Total number of dwelling units) = 1 student.

4.14.4 <u>Conclusion</u>

The proposed project would result in a less than significant impact to public services. (Less Than Significant Impact)

4.15 RECREATION

4.15.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
a)	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility will occur or be accelerated?					1,2
b)	Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?					1,2

4.15.2 <u>Existing Setting</u>

The Hayward Area Recreation and Park District (HARD) and the East Bay Regional Park District (EBRPD) provide parks and recreation services in the City. HARD operates 57 parks within the City and provides 159.85 acres of local parkland, 36.71 acres of school parks, 91.74 acres of community parkland, 271.29 acres of districtwide parkland, 1,627 acres of regional parkland, and 145.7 acres of open space, trails, and linear parkland. Within the City of Hayward, there are currently (2012) 1.02 acres of local parkland per 1,000 residents, which is just above HARD's minimum standard for local parks (1.0 acres per 1,000 residents).

Garin Regional Park is approximately 250 feet southwest of the project site. The nearest local park, J.A. Lewis Park, is approximately 0.5 miles northwest of the project site.

4.15.3 Impact Discussion

a, b) Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility will occur or be accelerated? Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?

The City of Hayward provides and maintains parkland and open space within the City for residents and visitors to enjoy. Based on the latest US Census data for the City, it is estimated that the project would generate approximately 60 net new residents. The project residents would be served by existing parks in the project area and other open space and recreational facilities in the region, including the adjacent Garin Regional Park managed by the East Bay Regional Park District.

It is not anticipated that the project's incremental demand for park and recreational facilities in the area would result in the substantial, physical deterioration of existing park and recreational facilities or require the expansion or construction of new facilities. The

developer will be required to pay applicable park in-lieu fees; thus, the impact is considered less than significant. (Less Than Significant Impact)

4.15.4 <u>Conclusion</u>

The proposed project would not substantially deteriorate existing park facilities or expand recreational facilities that would adversely affect the existing environment. (Less Than Significant Impact)

4.16 TRANSPORTATION/TRAFFIC

The following discussion is based on a Traffic Impact Study prepared by *Stantec* in February 2019. A copy of this report is included as Appendix E of this Initial Study.

4.16.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
W(a)	Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways,					1,2,16
b)	pedestrian and bicycle paths, and mass transit? Conflict with an applicable congestion management program, including, but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?					1,16
c)	Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?					1,15
d)	Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible land uses (e.g., farm equipment)?					1,2
e) f)	Result in inadequate emergency access? Conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?			\boxtimes		1,2 1,2,16

4.16.2 <u>Existing Setting</u>

Roadway Network

Regional Access

Hayward Boulevard is a major east-west arterial that starts from Mission Boulevard in the west and ends in the east where the street name changes to Fairview Avenue as it becomes a north-south street. It is primarily a two-lane roadway near the project site.

Fairview Avenue is a two-lane north-south arterial that connects from Hayward Boulevard in the south to Five Canyons Parkway in the north.

Local Access

Stonebrae Road is a two-lane east-west collector street that leads from the roundabout intersection of Hayward Boulevard/ Fairview Avenue in the west and leads to the Stonebrae gold course subdivision in the east.

Carden Lane is a two lane north-south local street that starts from Stonebrae Road in the north and ends at approximately 750 feet to the south (gated entry to the Garin Park). Currently, it primarily provides access to the Stonebrae Elementary School.

4.16.2.1 *Methodology*

Level of Service

Traffic conditions were evaluated using level of service (LOS). LOS is a qualitative description of operating conditions ranging from LOS A (free-flow conditions with little or no delay) to LOS F (jammed conditions with excessive delays). The analysis methods for signalized and unsignalized intersections are described below.

<u>Unsignalized Intersection</u>

According to Hayward's General Plan, the minimum acceptable standard for unsignalized intersection operations is LOS E. The correlation between the levels of service and average control delay for unsignalized intersections is provided in Table 4.16-1.

Table 4.16-1 Unsignalized Intersection Level of Service Standards						
Level of Service	Description	Average Control Delay Per Vehicle (seconds)				
A	Little or no traffic delay	10.0 or less				
В	Short traffic delays	10.1 to 15.0				
С	Average traffic delays	15.1 to 25.0				
D	Long traffic delays	25.1 to 35.0				
Е	Very long traffic delays	35.1 to 50.0				
F	Extreme traffic delays	Greater than 50.0				

Study Intersections

The traffic analysis evaluated the impacts of the proposed project on three unsignalized intersections during the weekday AM and PM peak hour periods of traffic. The AM peak hour is between 7:00 AM and 9:00 AM and the PM peak hour period is between 2:00 PM and 4:00 PM. The study intersections are listed below and shown on Figure 4.16-1.

- 1. Carden Lane/Stonebrae Elementary School Driveway
- 2. Carden Lane/Stonebrae Road
- 3. Stonebrae Road/Hayward Boulevard

The intersection of Carden Lane/Stonebrae Elementary School Driveway is a T-intersection with One Way Stop control on the side street school driveway.

The intersection of Carden Lane/ Stonebrae Road is a T-intersection with All Way Stop control. The westbound approach has its own left-turn pocket.

The intersection of Stonebrae Road/Hayward Boulevard is a three-legged roundabout with yield control. Crosswalks exit on the south and west leg of the intersection.

Traffic Scenarios Analyzed

Traffic conditions at study intersections were evaluated for two scenarios: existing conditions and existing plus project. Table 4.16-2 below describes each scenario.

Table 4.16-2 Traffic Scenarios Analyzed					
Scenario	Description				
Existing Conditions	Existing conditions are represented by existing peak hour traffic volumes on the existing roadway network.				
Existing Plus Project Conditions	Existing plus project conditions were estimated by adding projected project peak hour trips generated by the proposed residential project to the existing condition. Project generated traffic was estimated using the vehicular trip generation rates recommended by the Institute of Transportation Engineers manual entitled <i>Trip Generation</i> , 9th Edition.				

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Source: Stantec, 2018.

Legend

XXIXX) AM (PM) Peak Hour Turning Movement Volumes



Study Intersections



Stop Control Intersections

4.16.3 <u>Impact Discussion</u>

a) Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?

Project Trip Generation Estimates

The traffic produced by a new development and the locations where that traffic would appear are estimated using a three-step process: (1) trip generation, (2) trip distribution, and (3) trip assignment. In determining project trip generation, traffic entering and exiting the site is estimated for the AM and PM peak hours. As part of the project trip distribution, an estimate is made of the directions to and from which the project trips would travel. In the project trip assignment, the project trips are assigned to specific streets.

Project trip estimates for the proposed project are based on trip generation rates obtained from the *Institute of Transportation Engineers' (ITE's) Trip Generation Manual, Ninth Edition, 2012.* Based on the recommended ITE trip generation rates for single-family uses, the proposed 19-unit development would result in 14 new A.M. peak hour trips, and 19 new P.M. peak hour trips.¹⁸

Existing Plus Project Conditions

The project trips, as represented in the project trip assignment discussed above, were added to existing traffic volumes to obtain existing plus project traffic volumes. Intersection levels of service were evaluated against City of Hayward LOS standards. The results of the intersection LOS analysis under existing plus project conditions are summarized in Table 4.16-3.

¹⁸ Total number of units (19 units) x ITE's A.M. trip generation rate (0.74) = Total number of A.M. peak hour trips (14 trips) Total number of units (19 units) x ITE's P.M. trip generation rate (1.00) = Total number of P.M. peak hour trips (19 trips)

	Table 4.16-3 Existing and Existing Plus Project Intersection Levels of Service								
		Peak	Existing Condition		Existing Plus Project Condition				
	Study Intersection	Hour	Average Delay (sec.) ¹	LOS	Average Delay (sec.) ¹	LOS			
1	Carden Lane/Stonebrae Elementary School Driveway ²	AM PM	37.6 9.7	E A	41.5 9.9	E A			
2	Carden Lane/Stonebrae Road	AM PM	18.9 8.6	C A	19.8 8.7	C A			
3	Stonebrae Road/Hayward Boulevard (Roundabout) ³	AM PM		C A		C A			

Notes:

The results of the level of service analysis show that, measured against the City of Hayward level of service policies, all intersections with the addition of project trips will operate at an acceptable LOS E or better during the weekday peak traffic hours. Therefore, project impacts to traffic congestion would be less than significant. (Less Than Significant Impact)

Operational and Site Access

Potential vehicle queuing impacts were checked for all the study intersections. Vehicle queuing was estimated based on the 95th percentile queue length. With the added project traffic, it was estimated that the highest queue increase is for the southbound through and right-turn movements at the intersection of Carden Lane/ Stonebrae Road during the AM peak hour.

The estimated increase from proposed project vehicle queues is approximately 10 feet, which is less than a half car length. The projected right-turn project traffic would be proceeding past the school driveway and would not add to the right-turn queue going into the Stonebrae Elementary School. The estimated queue increase at this intersection is not considered to be significant. (Less Than Significant Impact)

b) Conflict with an applicable congestion management program, including, but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?

¹ Delay shown for the signalized intersections is the weighted average control delay for all turning movements approaching the intersection.

² Delay reported for worst movement for one-way stop-controlled intersections. Overall intersection operation is acceptable.

³ HCM 2000 for roundabouts uses ICU for LOS calculations rather than delay.

¹⁹ A 95th percentile queue length is an estimated measure of the queuing of vehicles 95 percent of the time in the intersection.

The Congestion Management Program requires a traffic impact analysis when a project would result in 100 or more peak hour trips. The project, which would generate approximately 14 AM and 19 PM peak hour trips, does not require a detailed traffic impact analysis to show conformity to the CMP. The project would not result in a conflict with any other adopted plan, ordinance, or policy related to the effectiveness of the circulation system. (Less Than Significant Impact)

- c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?
- The project would not affect air traffic patterns in the vicinity of the site. (No Impact)

 d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible land uses (e.g., farm equipment)?
 - Development in accordance with City design standards will ensure that hazards due to a design feature would be avoided. (Less Than Significant Impact)
- e) Result in inadequate emergency access?

The residential development proposed on the site will be reviewed and approved by the Hayward Fire Department to ensure adequate emergency access. The project would be served by a single approximately 30- to 36-foot wide private street from Carden Lane which would accommodate two-way inbound and outbound traffic. The project would have an approximately 48-foot wide roundabout to accommodate emergency vehicles. (Less Than Significant Impact)

f) Conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?

The proposed project would not conflict with existing or planned multimodal transportation facilities or conflict with the City of Hayward's General Plan policies and regulations. The proposed project would provide sidewalks, will connect to existing bike and pedestrian trails in the area, and does not remove or impede any existing facilities in the area. (Less Than Significant Impact)

4.16.4 Conclusion

The proposed project would not generate a substantial amount of new vehicle trips that would exceed the capacity of the street system serving the site, nor would the project conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities. The project would provide adequate site access. The project would not result in inadequate emergency access, nor change in air traffic patterns. (Less Than Significant Impact)

4.17 UTILITIES AND SERVICE SYSTEMS

4.17.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
Wo	uld the project:			_		
a)	Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?					1,2
b)	Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?					1,2
c)	Require or result in the construction of new stormwater drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?					1,2
d)	Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?					1,2
e)	Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?					1,2
f)	Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?					1,2
g)	Comply with federal, state, and local statutes and regulations related to solid waste?					1,2

4,17,2 Existing Setting

4.17.2.1 Water

Water service to the project site is provided by East Bay Municipal Utility District (EBMUD). The City receives water through two aqueducts along Mission Boulevard and Hesperian Boulevard that have a total capacity of 32 million gallons per day (mgd). The aqueducts deliver potable water through a pressurized distribution system with over 360 miles of pipelines, 14 water storage reservoirs, seven pump stations, transmission system pressure regulating valves, numerous zonal pressure reducing valves, and two booster pump stations.

The water supplied to Hayward is predominantly from the Sierra Nevada, delivered through the Hetch-Hetchy aqueducts, but also includes treated water produced by the SFPUC from its local watershed and facilities in Alameda County.

The project would connect to an existing 8-inch water line in Carden Lane as well as an 8-inch water line in Country Club Drive, both of which connect to a 12-inch water line in Stonebrae Road.

4.17.2.2 Storm Drainage

As discussed in Section 4.9 Hydrology and Water Quality, storm drain lines that range between 12 inches to 36 inches are located in Carden Lane, Stonebrae Road, and Country Club Drive. Storm drain lines in the project area are provided and maintained by the City of Hayward. Runoff from these lines discharges to the Dry Creek watershed.

4.17.2.3 Wastewater/Sanitary Sewer System

The City of Hayward owns and operates the wastewater collection and treatment system that serves almost all of the residential, commercial, and industrial users within the incorporated City limits, and limited portions of the adjacent unincorporated areas of Alameda County by contract. The City of Hayward Water Pollution Control Facility (WPCF) treatment municipal wastewater and conveys it to the East Bay Dischargers Authority disposes of the treated wastewater.

The City of Hayward 2015 Urban Water Management Plan estimates that Hayward collected and treated 10.1 mgd of wastewater.²⁰ The Hayward WPCF is permitted to provide treatment for up to 18.5 million gallons per day (mgd), which is anticipated to be reached by 2035.

4.17.2.4 *Solid Waste*

The City of Hayward Department of Public Works, Utilities and Environmental Services Division, provides weekly garbage collection and disposal services through a Franchise Agreement with Waste Management, Inc. (WMI), a private company. WMI subcontracts with a local non-profit, Tri-CED Community Recycling, for residential collection of recyclables.

Altamont Landfill is the designated disposal site in the City's Franchise Agreement with Waste Management, Inc. (WMI). In 2001 Altamont Landfill received County approval to increase capacity, adding 25 years to the life of the landfill and extending the expected closure date to the year 2040.

Hayward has exceeded the State population and employee per capita solid waste diversion targets of 50 percent established by Senate Bill (SB) 1016. Additionally, the City has recorded diversion rates of 67 to 71 percent for each of the past four years in an effort to achieve the countywide goal of diverting 75 percent of all generated waste from landfills.

²⁰ City of Hayward Urban Water Management Plan. *Table 6-3: Wastewater Treatment and Discharge Within Service Area in 2015.* June 2016.

Assembly Bill 939

Assembly Bill 939 (AB 939) established the California Integrated Waste Management Board (now CalRecycle) and required all California counties to prepare integrated waste management plans. AB 939 required all municipalities to divert 50 percent of the waste stream by the year 2000.

California Green Building Standards Code

In January 2010, the State of California adopted the California Green Building Standards Code that establishes mandatory green building standards for all buildings in California. The code covers five categories: planning and design, energy efficiency, water efficiency and conservation, material conservation and resource efficiency, and indoor environmental quality. These standards include a mandatory set of guidelines, as well as more rigorous voluntary measures, for new construction projects to achieve specific green building performance levels:

- Reducing indoor water use by 20 percent;
- Reducing wastewater by 20 percent;
- Recycling and/or salvaging 50 percent of nonhazardous construction and demolition debris;
 and
- Providing readily accessible areas for recycling by occupant.

City of Hayward General Plan

The General Plan includes policies for the purpose of avoiding or mitigating impacts resulting from planned development projects with the City. The following policies are specific to utilities and service systems and are applicable to the proposed project.

Policies	Description
Policy PFS-1.2	The City shall annually review and update the Capital Improvement Program to ensure adequate and timely provision of public facility and municipal utility provisions.
Policy PFS-1.4	The City shall, through a combination of improvement fees and other funding mechanisms, ensure that new development pays its fair share of providing new public facilities and services and/or the costs of expanding/upgrading existing facilities and services impacted by new development (e.g., water, wastewater, stormwater drainage).
Policy PFS-4.6	The City shall strive to adopt innovative and efficient wastewater treatment technologies that are environmentally-sound.
Policy NR-6.9	The City shall require water customers to actively conserve water year-round, and especially during drought years.
Policy NR-6.10	The City shall support efforts by the regional water provider to increase water recycling by residents, businesses, non-profits, industries, and developers, including identifying methods for water recycling and rainwater catchment for indoor and landscape uses in new development.
Policy NR-6.15	The City shall encourage private property owners to plant native or drought-tolerant vegetation in order to preserve the visual character of the area and reduce the need for toxic sprays and groundwater supplements.

Policy PFS-4.9 The City shall ensure the provision of adequate wastewater service to all new development, before new developments are approved, and support the extension of wastewater service to existing developed areas where this service is lacking.

4.17.3 <u>Impact Discussion</u>

a, b, e) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board? Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects? Result in a determination by the wastewater treatment provider which serves or may serve the project that is has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?

Pursuant to the Federal Clean Water Act and California's Porter-Cologne Water Quality Control Act, the RWQCB regulates wastewater discharges to surface waters, such as San Francisco Bay, through the NPDES program. Wastewater permits contain specific requirements that limit the pollutants it discharges. As required by the RWQCB, the WWTP monitors its wastewater to ensure that it meets all requirements. The RWQCB routinely inspects treatment facilities to ensure permit requirements are met.

Sewage from development on the project site would be treated at the WWTP in accordance with the existing NPDES permit. The approximately 60 new project residences would contribute an estimated additional average base wastewater flow of 4,539 gallons per day (GPD).²¹

The flow from the proposed project would load to the existing 30-inch and 36-inch sanitary sewer lines located in Carden Lane and Country Club Road. The Hayward WPFC currently treats 10.1 mgd of wastewater and is permitted to provide treatment for up to 18.5 million gallons per day (mgd), which is anticipated to be reached by 2035. Therefore, the Hayward WPFC has adequate capacity to serve the project site. (Less Than Significant Impact)

c) Require or result in the construction of stormwater drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?

Under existing conditions, the 8.88-acre site is primarily undeveloped with the exception of a single-family home and associated barn structures located throughout the eastern portion of the property. A gravel driveway exists on the western portion of the property from Carden Lane. The project site would substantially increase the area covered impervious surfaces (roofs, patios, driveways, roads, etc.).

All drainage from the site is required to be treated before it enters the storm drain system, and to ensure there is sufficient capacity to handle increased drainage from the property, the project would be required to limit the runoff from the site so that there is no net increase compared to pre-development levels. The project will employ a stormwater control plan with the use of bio-retention areas to all site drainage, and a hydromodification vault to meter

²¹ 85% of gross water demand

runoff leaving the site before being discharged into the storm drain system to ensure sufficient capacity, the project will have a less than significant impact. (Less Than Significant Impact)

d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?

The water supplied to Hayward is predominantly from the Sierra Nevada, delivered through the Hetch-Hetchy aqueducts, but also includes treated water produced by the San Francisco Public Utilities Commission (SFPUC) from its local watershed and facilities in Alameda County. The City receives water through two aqueducts along Mission Boulevard and Hesperian Boulevard that have a total capacity of 32 million gallons per day (mgd). The aqueducts deliver potable water through a pressurized distribution system with over 360 miles of pipelines, 14 water storage reservoirs, seven pump stations, transmission system pressure regulating valves, numerous zonal pressure reducing valves, and two booster pump stations.

Although the project proposes an increased population on the project site, the project water demand has been accounted for in the City's Urban Water Management Plan. Based on water usage rates of approximately 89 gallons per capita per day (GPCD) for 60 new residences as defined in the Urban Water Management Plan, the project would require approximately 5,340 GPD which can be conveyed in existing water lines available to the site and by existing supplies. ^{22,23} (Less Than Significant Impact)

f, g) Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs? Comply with federal, state, and local statues and regulations related to solid waste?

Waste generation and disposal data for Hayward is maintained by CalRecycle. According to the CalRecycle, the total amount of solid waste landfilled in 2015 was 100,123 tons, which equals a solid waste generation rate of approximately 3.5 pounds per resident per day. Assuming this rate remains stable, the additional 90 residents projected under the proposed project would generate approximately 315 pounds (0.16 tons) of landfilled solid waste per day. The project would increase solid waste generation in the City by well less than one percent and therefore would not significantly impact landfill capacity. (Less Than Significant Impact)

4.17.4 Conclusion

The proposed project would have a less than significant impact on utilities and service systems. (Less Than Significant Impact)

www.calrecycle.ca.gov/LGCentral/Reports/DRS/Destination/JurDspFa.aspx. Accessed April 17, 2018.

²² Sewage demand is typically 85 percent of a project's residential water demand. Project water demand for the proposed residential uses is based on the residential sewage generation of 6,808 GPD, and therefore, is estimated to be 4,539 GPD.

 $^{^{23}}$ 89 gallons per capita per day x 60 new residents (3.2 persons/household x 19 residences) = 5,340 gallons per day 24 CalRecycle Disposal Reporting System, available at

4.18 MANDATORY FINDINGS OF SIGNIFICANCE

4.18.1 Environmental Checklist

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
a)	Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?					Pg. 10- 106
b)	Does the project have impacts that are individually limited, but cumulatively considerable ("cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?					Pg. 10- 106
c)	Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?					Pg. 10- 106

4.18.2 <u>Project Impacts</u>

As discussed in the individual sections, the proposed project would not degrade the quality of the environment with the implementation of identified standard permit conditions and mitigation measures. The project includes mitigation measures to avoid or reduce biological resources, cultural resources, geology and soils, and noise impacts to a less than significant level.

As discussed in Section 2.4 Biological Resources, the project may impact sensitive species (California red-legged frog, pallid bat, and Alameda striped racer) and nesting birds (including golden eagle and white-tailed kite) protected under the Migratory Bird Treaty Act and therefore requires the implementation of mitigation measures MM BIO – 1.1 through MM BIO – 8.2 for sensitive species, including avoidance of take of individuals and provision of suitable replacement habitat, and nesting preconstruction bird surveys.

There are no historic buildings on-site or in the immediate project vicinity as discussed in Section 2.5 Cultural Resources. However, the project requires implementation of appropriate mitigation measures if project construction encounters unknown buried archaeological resources. (Less Than Significant Impact with Mitigation)

4.18.3 Cumulative Impacts

Under Section 15065(a)(3) of the CEQA Guidelines, a lead agency shall find that a project may have a significant effect on the environment where there is substantial evidence that the project has potential environmental effects "that are individually limited, but cumulatively considerable." As defined in Section 15065(a)(3) of the CEQA Guidelines, cumulatively considerable means "that the incremental effects of an individual project are significant when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects."

Because criteria air pollutant and GHG emissions would contribute to regional and global emissions of such pollutants, the identified thresholds developed by BAAQMD and used by the City of Hayward were developed such that a project-level impact would also be a cumulatively considerable impact. The project would not result in a significant emissions of criteria air pollutants or GHG emissions and, therefore, would not make a substantial contribution to cumulative air quality or GHG emissions impacts.

With the implementation of mitigation measures and standard permit conditions, residential development on the site would not result in significant geology and soils or hydrology and water quality impacts and would not contribute to cumulative impacts to these resources as they are specific to the site and immediate surroundings. Also, the project would not impact agricultural and forest resources or mineral resources and, therefore, the project would not contribute to a significant cumulative impact on these resources.

The project site is located adjacent to Stonebrae Country Club, which as of Fall 2018 has a remainder of approximately 96 homes that are planned to be constructed in the final phase (Village C) of the total 614 homes approved to be developed at full build-out. Since the proposed project is 19 units, it would incrementally contribute to the increased traffic, air quality, and noise impacts previously disclosed in connection with implementation of Stonebrae development because it comprises less than five percent of the total number of units proposed to be constructed in the project vicinity.

Biology

The proposed project, in conjunction with the Stonebrae Country Club development, would not result in the significant loss of sensitive habitat or special-status species. The project applicant would be required to purchase 8.2 acres of habitat from a USFWS-approved mitigation or conservation bank(s) for the California red-legged frog and Alameda striped racer. Pre-construction nesting bird surveys are required as mitigation, therefore, the project would have a less than significant cumulative impact on migratory birds. (Less Than Significant Cumulative Impact)

Noise

Typically, a three (3) dBA noise increase would be perceivable by sensitive receptors. In order for traffic noise to increase by 3 dBA, traffic volumes would need to double along a local roadway. Under the cumulative condition, the proposed project would not double existing daily traffic volumes along Carden Lane or Stonebrae Road such that sensitive receptors would be affected by significant traffic related noise from cumulative projects. (Less Than Significant Cumulative Impact)

Public Services

As described in Section 4.14.3.1, the project is served by the Hayward Fire Department (HFD) which provides fire service to Hayward's residents. Since the project would be contributing an incremental increase in the population and is surrounded by the Stonebrae Country Club development, the fire services have been adequately sized to meet the needs of Stonebrae Country Club, and therefore, the project would not result in the need for additional fire facilities.

As described in Section 4.14.3.2, the project is located within the service area of the Hayward Police Department. None of the cumulative projects served by Hayward would result in the expansion of the service area and, therefore, the incremental increase in demand would not result in the need for additional police facilities. The proposed project units are consistent with the development assumptions for the site in the General Plan, and its incremental increase in demand for utilities and public services has been accounted for in the General Plan EIR's cumulative analysis. (Less Than Significant Cumulative Impact)

Traffic

There are no other pending or reasonably foreseeable projects in the vicinity, therefore future cumulative traffic conditions reflect traffic from the subject project and the full build-out of the adjacent Stonebrae Country Club. The Stonebrae project was the subject of an EIR in 1997, which included a traffic analysis that identified all feasible transportation improvements to be built by Stonebrae. It should be noted that EIR utilized a significance threshold of LOS D, and the City of Hayward now considers LOS E an acceptable level of service. Over the past 20 years, the Stonebrae development has been largely implemented (96 units remain as of Fall 2018), as have the various associated transportation improvements, such that future cumulative conditions are largely represented by current conditions. Future changes to the traffic conditions in the area would be primarily limited to additional project trips, which are minimal, i.e. 14 A.M. and 19 P.M. peak hour trips in total. For these reasons, the project would not make a cumulatively considerable contribution to a significant cumulative impact.

4.18.3.1 Direct or Indirect Adverse Effects on Human Beings

Consistent with Section 15065(a)(4) of the CEQA Guidelines, a lead agency shall find that a project may have a significant effect on the environment where there is substantial evidence that the project has the potential to cause substantial adverse effects on human beings, either directly or indirectly. Under this standard, a change to the physical environment that might otherwise be minor must be treated as significant if people would be significantly affected. This factor relates to adverse changes to the environment of human beings generally, and not to effects on particular individuals. While changes to the environment that could indirectly affect human beings would be represented by all of the designated CEQA issue areas, those that could directly affect human beings include Construction TACs, hazardous materials, and noise. However, implementation of mitigation measures and General Plan policies would reduce these impacts to a less than significant level. No other direct or indirect adverse effects on human beings have been identified. (Less Than Significant Cumulative Impact).

4.18.4 <u>Conclusion</u>

With the implementation of the proposed mitigation measures identified in pages 15-106 of this Initial Study, the impacts disclosed would not be significant or cumulatively considerable. (Less Than Significant Cumulative Impact)

Checklist Sources

- 1. Professional judgment and expertise of the environmental specialist preparing this assessment, based upon a review of the site and surrounding conditions, as well as a review of the project plans.
- 2. City of Hayward. Hayward 2040 General Plan EIR. 2014.
- 3. City of Hayward. Zoning Ordinance.
- 4. California Department of Conservation. Alameda County Important Farmland 2014. Map.
- 5. Bay Area Air Quality Management District. Bay Area 2010 Clean Air Plan. September 15, 2010.
- 6. Bay Area Air Quality Management District. California Environmental Quality Act Air Quality Guidelines. May 2011.
- 7. Illingworth & Rodkin, Inc. 29080 Fairview Avenue Residential Project Construction TAC Assessment. August 9, 2016.
- 8. LSA, Inc. Cavallo Highlands Tree Inventory and Appraisal. March 30, 2017.
- 9. LSA, Inc. Clean Water Act Preliminary Jurisdictional Delineation. March 2017.
- 10. LSA, Inc. Biological Constraints Analysis. February 2019.
- 11. Basin Research Associates. Cultural Resources Assessment. July 18, 2016.
- 12. ENGEO, Inc. Preliminary Geotechnical Investigation. March 2017.
- 13. ENGEO, Inc. Phase I Environmental Site Assessment. June 1, 2016.
- 14. Alameda County Airport Land Use Commission. *Hayward Executive Airport Land Use Compatibility Plan.* August 2012.
- 15. County of Alameda. FEMA Flood Zones. Available at http://msc.fema.gov/portal. Accessed April 16, 2018.
- 16. Stantec. Traffic Impact Study of Proposed Residential Subdivision at 29080 Fairview Avenue. February 22, 2019.

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- ENGEO, Inc. Geotechnical Report Update. April 10, 2018.
- Illingworth & Rodkin, Inc. 29080 Fairview Avenue Residential Project Construction TAC Assessment. August 9, 2016.
- LSA, Inc. Cavallo Highlands Tree Inventory and Appraisal. March 30, 2017.
- LSA, Inc. Update to Tree Inventory and Valuation for Cavallo Highlands Project. April 20, 2018.

LSA, Inc. Clean Water Act Preliminary Jurisdictional Delineation. March 2017.

LSA, Inc. Biological Constraints Analysis. February 2019.

LSA, Inc. Biological Resources Impacts Analysis. April 2018.

Stantec. Traffic Impact Study of Proposed Residential Subdivision at 29080 Fairview Avenue. February 22, 2019.

SECTION 6.0 LEAD AGENCY AND CONSULTANTS

6.1 LEAD AGENCY

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6.2 CONSULTANTS

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Basin Research Associates

Historic and Cultural Resources Consultants Colin I. Busby, Ph.D., RPA, Principal

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Tanushree Ganguly, Staff Consultant

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