# **Rosamond Mojave Pavement Rehabilitation**

Kern County, California District 9 – KER – 14 – PM R4.7/R12.6 EA/Project ID: 09-36740/0916000025 State Clearinghouse Number 2018068462

# Draft Initial Study with Proposed Mitigated Negative Declaration



Volume 1 of 2

Prepared by the State of California Department of Transportation

## February 2022



#### **General Information About This Document**

#### **Project History:**

The California Department of Transportation (Caltrans) is currently constructing the "Rosamond Mojave Pavement Rehabilitation" project to repair pavement and upgrade facilities on US 14 in Kern County from 1.4 miles south of Dawn Road Overcrossing (postmile 4.7) to 0.5 mile north of Silver Queen Road Overcrossing (postmile 12.6). Construction is anticipated to be complete in the Spring of 2022. During the environmental review phase of the project, environmental studies were conducted and found that the project would not impose significant impacts to the environment. All work was to occur within Caltrans right of way on previously disturbed areas. Therefore, Caltrans prepared a California Environmental Quality Act (CEQA) Categorical Exemption (CE) on June 20, 2018, providing environmental approval, allowing the project to proceed to the design and construction phases of project development. The Categorical Exclusion and all related technical studies and memos are hereby incorporated by reference into this document.

On November 1, 2019, California Department of Fish and Wildlife (CDFW) accepted a petition for western Joshua tree as a threatened species for listing under the California Endangered Species Act (CESA). CDFW determined that listing "may be warranted" and advancing the species to the candidacy stage of the CESA listing process. On September 22, 2020, the California Fish and Game Commission determined that listing western Joshua tree as threatened or endangered under CESA may be warranted. As a CESA candidate species, western Joshua tree is granted the full protection of a threatened species under CESA. Possession or removal of any trees, portions of trees, and/or dead trees may require a permit under CESA. During the spring of 2020, an inventory of all Joshua tree individuals were present within the study area. As an avoidance measure, channelizers were placed near Joshua tree individuals to prevent construction staff and vehicles from approaching Joshua trees in the vicinity of the project area.

In August 2021, take of six individual Joshua trees along with 0.86 acres of Joshua tree habitat disturbance occurred on site when a construction vehicle drove over vegetation that was protected behind the channelizers. Of the six that were run over, four were observed to be dead or in critical condition and two were observed to be injured. Caltrans reported the take of Joshua trees to the California Department of Fish and Wildlife (CDFW). Caltrans received a Notice of Violation (NOV) from CDFW stating that the take of Joshua trees violated Section 2080.1 of California Fish and Game Code and CESA. The NOV required Caltrans to submit an application for Incidental Take Permit Authorization. In coordination with CDFW, Caltrans is anticipating the permit to require mitigation for the impacts to Joshua Tree habitat. Caltrans is proposing to purchase credits from a CDFW approved mitigation bank. The purchase of the credits should fulfill mitigation requirements for impacts to the six Joshua trees and the associated habitat loss.

CDFW will not authorize incidental take for the Project under its current level of environmental review (CE). For that reason, Caltrans has prepared this Draft Initial Study with Proposed Mitigated Negative Declaration to satisfy requirements of CEQA for impacts to Joshua trees and associated mitigation. No other resources have been or will be impacted by the project, therefore this document will only analyze impacts to Joshua trees and associated habitat.

#### What's in this document:

Caltrans has prepared this Initial Study, which identifies the environmental impacts of the Rosamond Mojave Rehab Project currently under construction in Kern County, California. The document describes the purpose and need for the project, the description of work, associated environmental impacts, as well as the avoidance, minimization, and mitigation measures to be implemented to offset those impacts.

#### What you should do:

- Please read the document. Additional copies of the document and the related technical studies are available for review at the Caltrans District 9 Office located at 500 South Main Street, Bishop, California 93514.
- Tell us what you think. If you have any comments regarding the project, send your written comments to Caltrans by the deadline. Submit comments via U.S. mail to: Kristopher Bason, District 9 Associate Environmental Planner, California Department of Transportation, 500 South Main Street, Bishop, California 93514. Submit comments via email to: Kristopher.Bason@dot.ca.gov.
- Submit comments by the deadline: March 18, 2022.

#### What happens next:

After comments are received from the public and the reviewing agencies, Caltrans will consider all comments received and adjust the project accordingly.

Printing this document: To save paper, this document has been set up for two-sided printing (to print the front and back of a page). Blank pages occur where needed throughout the document to maintain proper layout of the chapters and appendices.

For individuals with sensory disabilities, this document can be made available in Braille, in large print, on audiocassette, or on computer disk. To obtain a copy in one of these alternate formats, please write to or call Caltrans, Attention: Kristopher Bason, District 9 Associate Environmental Planner, California Department of Transportation, 500 South Main Street, Bishop, California 93514; 760-784-4056 (Voice), or use the California Relay Service 1-800-735-2929 (TTY), 1-800-735-2929 (Voice), or 711.

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Rehabilitate pavement and upgrade facilities on US 14 from 1.4 miles south of Dawn Road Overcrossing (postmile 4.7) to 0.5 mile north of Silver Queen Road Overcrossing (postmile 12.6) in Kern County. Unanticipated impacts to Joshua trees occurred during construction, therefore Caltrans has prepared this Draft Initial Study and Proposed Mitigated Negative Declaration to disclose the project's impact to Joshua trees, and associated mitigation measures to be implemented to offset those impacts.

#### Draft INITIAL STUDY with Proposed Mitigated Negative Declaration

Submitted Pursuant to: (State) Division 13, California Public Resources Code

#### THE STATE OF CALIFORNIA Department of Transportation

Responsible Agency: California Transportation Commission, California Department of Fish and Wildlife

KistenHelter

Kirsten Helton Deputy District Director, Planning and Environmental California Department of Transportation District 9 CEQA Lead Agency

2/16/2022

Date

The following individual can be contacted for more information about this document:

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#### DRAFT Proposed Mitigated Negative Declaration

Pursuant to: Division 13, Public Resources Code

State Clearinghouse Number: 2018068462 District-County-Route-Post Mile: 09-KER-14-R4.7/R12.6 EA/Project Number: 09-36740/0916000025

#### Project Description

The California Department of Transportation (Caltrans) is currently rehabilitating pavement and upgrading facilities on US 14 from 1.4 miles south of Dawn Road Overcrossing (postmile 4.7) to 0.5 mile north of Silver Queen Road Overcrossing (postmile 12.6) in Kern County. Construction is anticipated to be complete in the Spring of 2022. Prior to construction, during the environmental review period, environmental studies indicated that the Rosamond Mojave Rehabilitation project would not impose significant impacts to the environment. Therefore, Caltrans prepared a California Environmental Quality Act (CEQA) Categorical Exemption (CE), approving the project.

During construction, unanticipated impacts to Joshua trees occurred. As a candidate species under the California Endangered Species Act (CESA), impacts to the Joshua trees resulted in a violation to Fish and Game code Section 2081.1. Both CEQA and CESA require that these impacts be mitigated. Caltrans is proposing to purchase mitigation credits to fulfill mitigation requirements for impacts to six Joshua trees and the associated habitat loss.

Caltrans has prepared this Draft Initial Study and Proposed Mitigated Negative Declaration to disclose the project's impact to Joshua trees as well as the associated mitigation measures to be implemented to offset those impacts.

#### Determination

An Initial Study has been prepared by Caltrans, District 9.

On the basis of this study, it is determined that the action with the incorporation of the identified mitigation measures will not have a significant effect on the environment for the following reasons:

• With the following mitigation measures, the project will have less than significant impacts to Biological Resources:

BIO 1: Compensatory mitigation - In coordination with CDFW, Caltrans is anticipating mitigation for the impacts to Joshua Tree habitat. Caltrans is proposing to purchase credits from a CDFW approved mitigation bank from either the Coso Preserve or the Antelope Conservation Bank. The purchase of the credits should fulfill mitigation *Rosamond Mojave Rehabilitation* • *iii* 

#### Negative Declaration

requirements for impacts to the six Joshua trees and the associated habitat loss.

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Kirsten Helton Deputy District Director, Planning and Environmental District 9 California Department of Transportation

2/16/2022

Date

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#### 1.1 Introduction

The California Department of Transportation (Caltrans) is currently rehabilitating pavement and upgrading facilities on US 14 from 1.4 miles south of Dawn Road Overcrossing (postmile 4.7) to 0.5 mile north of Silver Queen Road Overcrossing (postmile 12.6) in Kern County. Construction is anticipated to be complete in the Spring of 2022. Prior to construction, during the environmental review period, environmental studies indicated that the Rosamond Mojave Rehabilitation project did not have the potential to result in environmental impacts. Therefore, Caltrans prepared a California Environmental Quality Act (CEQA) Categorical Exemption (CE), approving the project.

During construction, unanticipated impacts to Joshua trees and their associated habitat occurred. As a candidate species under the California Endangered Species Act (CESA), impacts to the Joshua trees resulted in a violation to Fish and Game code Section 2081.1. Both CEQA and CESA require that these impacts be mitigated. Caltrans is proposing to purchase mitigation credits to fulfill mitigation requirements for impacts to the six Joshua trees and the associated 0.86 acres of habitat that was disturbed.

Caltrans has prepared this Draft Initial Study and Proposed Mitigated Negative Declaration to disclose the project's impact to Joshua trees as well as the associated mitigation measures to be implemented to offset those impacts.

## 1.2 Purpose and Need

The project "purpose" is a set of objectives the project intends to meet. The project "need" is the transportation deficiency that the project was initiated to address. The project currently under construction received Environmental approval under the June 20, 2018 CEQA CE, and included the following purpose and need:

#### 1.2.1 Purpose

The purpose of the project under construction is to restore the pavement to good service condition, extend the service life of the pavement and reduce maintenance costs.

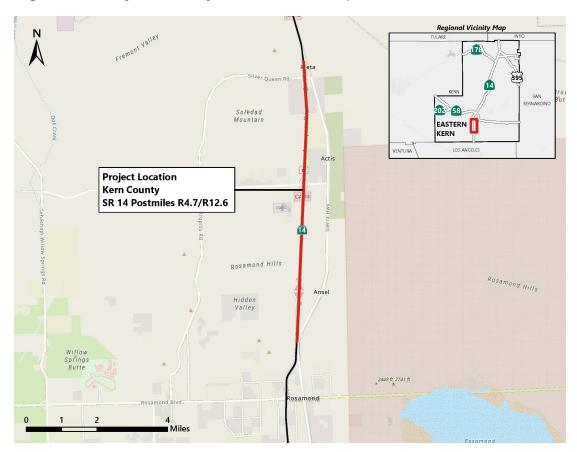
#### 1.2.2 Need

The need of the project under construction is that the existing pavement has structural problems. The distress is beyond what can reasonably be maintained by Caltrans Maintenance staff. The continued deterioration of the pavement will decrease the ride quality of existing roadway.

#### **1.3 Project Description**

The project under construction received Environmental approval under the June 20, 2018 CEQA CE. The project is currently rehabilitating pavement, replacing guardrail, constructing rumble strip, replacing signs, replacing dike, and refreshing pavement delineation on US 14 from 1.4 miles south of Dawn Road Overcrossing (postmile R4.7) to 0.5 mile north of Silver Queen Road Overcrossing (postmile R12.6) in Kern County.

During construction, unanticipated impacts to Joshua trees and their associated habitat occurred. As a candidate species under CESA, impacts to the Joshua trees resulted in a violation to Fish and Game code Section 2081.1. Both CEQA and CESA require that these impacts be mitigated. Caltrans is proposing to purchase mitigation credits to fulfill mitigation requirements for impacts to the six Joshua trees and the associated 0.86 acres of habitat that was disturbed.





#### **1.4 Permits and Approvals Needed**

The following permits, licenses, agreements, and certifications are required for project construction:

Agency	Permit/Approval	Status
California Department of Fish and Wildlife	2081 Incidental Take Permit	Application has been submitted and will be finalized once the Final Environmental Document is approved.

Chapter 1 • Project under Construction

## 2.1 CEQA Environmental Analysis

CEQA analysis identifies physical, biological, social, and economic factors that might be affected by the project. Potential impact determinations include Significant and Unavoidable Impact, Less Than Significant With Mitigation Incorporated, Less Than Significant Impact, and No Impact.

The project under construction received Environmental approval under the June 20, 2018 CEQA CE. Studies conducted for the CE indicated that the project would have No Impact to Environmental Resources.

The project under construction will continue to have no impact to Aesthetics, Agriculture and Forest Resources, Air Quality, Energy, Geology and Soils, Hazardous Materials, Hydrology and Water Quality, Land Use and Planning, Mineral Resources, Noise, Population and Housing, Public Services, Recreation, Transportation, Tribal Cultural Resources, Utilities and Service Systems, and Wildfire.. Potential impacts to all other categories listed under the CEQA checklist remain unchanged from the original 2018 CEQA CE and are therefore not discussed further in this document.

During construction of the project, unanticipated impacts to Joshua trees occurred, which is a Biological Resource. No other resources have been or will be impacted by the project, therefore this document will only analyze impacts to Joshua trees and associated habitat.

#### 2.1.1 Biological Resources

Considering the information in the Biological Resources Evaluation Memo dated June 19, 2018 and the Amended Biological Resources Evaluation Memo dated January 25, 2022, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Biological Resources
a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife, U.S. Fish and Wildlife Service, or National Oceanic Atmospheric Administration Fisheries?	Less Than Significant With Mitigation Incorporated

Question—Would the project:	CEQA Significance Determinations for Biological Resources
b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?	No Impact
c) Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?	No Impact
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?	No Impact
e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?	No Impact
f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?	No Impact

#### Affected Environment

On September 22, 2020, the California Fish and Game Commission determined that listing western Joshua tree as threatened or endangered under the California Endangered Species Act (CESA) may be warranted. As a CESA candidate species, western Joshua tree is granted the full protection of a threatened species under CESA. Possession or removal of any trees, portions of trees, and/or dead trees may require a permit under CESA.

During the spring of 2020, an inventory of all Joshua trees within the project vicinity was conducted in accordance with the California Native Plant Protection Act (CNPPA). The inventory verified that approximately 19 Joshua tree individuals were present within the study area. Channelizers were placed near Joshua tree individuals to prevent construction staff and vehicles from approaching Joshua trees in the vicinity of the project area.

#### Environmental Consequences

In August 2021, take of 0.86 acres of Joshua tree habitat, including take of six individual Joshua trees, occurred on site when a construction vehicle drove over the vegetation that was protected behind the channelizers. Of the six that were run over, four were observed to be dead or in critical condition and two were observed to be injured. Tire track marks throughout the area indicated that a large construction vehicle had driven through this area despite the presence of channelizers that blocked off entry.

Impacts to the individual Joshua trees and their associated habitat resulted in a violation to Fish and Game code Section 2081.1. Both CEQA and CESA require that these impacts be mitigated. Caltrans is proposing to purchase mitigation credits to fulfill mitigation requirements for impacts to six Joshua trees and the associated habitat loss.

#### Avoidance, Minimization, and/or Mitigation Measures

Implementation of the following avoidance, minimization, and mitigation measures will offset all impacts to Joshua trees that were impacted from this project:

BIO 1: Compensatory mitigation - In coordination with CDFW, Caltrans is anticipating mitigation for the impacts to Joshua Tree habitat. Caltrans is proposing to purchase credits from a CDFW approved mitigation bank from either the Coso Preserve or the Antelope Conservation Bank. The purchase of the credits should fulfill mitigation requirements for impacts to the six Joshua trees and the associated habitat loss.

# Appendix A Title VI Policy Statement

STATE OF CALIFORNIA—CALIFORNIA STATE TRANSPORTATION AGENCY

Gavin Newsom, Governor

#### DEPARTMENT OF TRANSPORTATION OFFICE OF THE DIRECTOR

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September 2021

#### NON-DISCRIMINATION POLICY STATEMENT

The California Department of Transportation, under Title VI of the Civil Rights Act of 1964, ensures "No person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance."

Caltrans will make every effort to ensure nondiscrimination in all of its services, programs and activities, whether they are federally funded or not, and that services and benefits are fairly distributed to all people, regardless of race, color, or national origin. In addition, Caltrans will facilitate meaningful participation in the transportation planning process in a nondiscriminatory manner.

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To obtain this information in an alternate format such as Braille or in a language other than English, please contact the California Department of Transportation, Office of Civil Rights, at 1823 14<sup>th</sup> Street, MS-79, Sacramento, CA 95811; PO Box 942874, MS-79, Sacramento, CA 94274-0001; (916) 324-8379 (TTY 711); or at Title.VI@dot.ca.gov.

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#### List of Technical Studies Bound Separately (Volume 2)

Amended Biological Resources Evaluation Memo dated January 25, 2022 Biological Resources Evaluation Memo dated June 19, 2018

To obtain a copy of one or more of these technical studies/reports or the Initial Study, please send your request to:

Kristopher Bason District 9 Environmental Division California Department of Transportation 500 South Main Street Bishop, CA 93514 Via e-mail: <u>Kristopher.Bason@dot.ca.gov</u> Via phone: 760-784-4056

Please provide the following information in your request: Rosamond Mojave Rehabilitation Project in Kern County, CA EA/Project ID: 09-36740/0916000025