

## **IV. Environmental Impact Analysis**

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### **H.4 Public Services—Libraries**

#### **1. Introduction**

This section of the Draft EIR analyzes the potential impacts of the Project with regard to Los Angeles Public Library (LAPL) facilities. The analysis describes existing LAPL facilities in the Project Site vicinity and determines whether existing facilities are sufficient to accommodate the anticipated library demand of the Project or if new or physically altered facilities would be required. The analysis is based in part on information provided by the LAPL, which is included in Appendix M of this Draft EIR.

#### **2. Environmental Setting**

##### **a. Regulatory Framework**

###### **(1) Los Angeles General Plan Framework Element**

The City of Los Angeles General Plan Framework Element (Framework Element) establishes a Citywide context for long-term planning at the City and community levels. Adopted in December 1996 and readopted in August 2001, the Framework Element provides general guidance regarding land use issues that include direction on infrastructure and public services.

Chapter 9 (Infrastructure and Public Services) of the Framework Element contains objectives and policies that address library facilities. Specifically, Objectives 9.20 and 9.21 outline policies for the provision of adequate library services and facilities to meet the needs of the City's residents and businesses. Policy 9.20.1 of Objective 9.20 recommends the development of library standards dealing with library facilities' net floor area, the appropriate number of permanent collection books per resident, and service radii. Policy 9.20.2 of Objective 9.20 proposes a Citywide policy for locating non-English language permanent collections. Objective 9.21 proposes ensuring library services for current and future residents and businesses. As part of this objective, Policy 9.21.1 proposes seeking additional resources to maintain and expand library services, Policy 9.21.2 encourages the expansion of non-traditional library services (e.g., book mobiles) where permanent facilities are not adequate, and Policy 9.21.3 encourages the inclusion of library facilities in mixed-use structures, in community and regional centers, at transit stations, and in mixed-use boulevards.

Chapter 10 (Implementation Plans) of the Framework Element states that the LAPL is charged with the responsibility of updating the Library Master Plan to provide sufficient capacity to correct existing deficiencies, as well as meet the needs of future populations. Updates to the plan should:

- a. Identify improvements, including, but not limited to, new library facilities, alternatives to “stand-alone facilities” (such as mobile collections and “substations” at transit stations or in mixed-use structures), which encourage greater distribution of library facilities; new methods for acquiring books and equipment; ways to connect library telecommunications services with other City agencies as well as local college and university systems; and ways to identify regional libraries that are appropriate for non-English language collections, consistent with neighborhood needs.
- b. Adopt strategies that enhance the viability of joint development and joint-use opportunities with large commercial projects and the Los Angeles Unified School District (LAUSD), thereby increasing the distribution of library services.
- c. Establish a new City library service standard that is based on the needs and reflects the character of the City.
- d. Identify funding sources and mechanisms for facility improvements that may include citywide assessments, state and federal grants, and the solicitation of private donations for collections, audio-visual equipment and computer materials.

The implementation plans and policies set forth in the Framework Element have been addressed through the Los Angeles Library Branch Facilities Plan and the 1989 and 1998 Library Bond Programs, which are described below.

## (2) Los Angeles Public Library Branch Facilities Plan

The Los Angeles Public Library Branch Facilities Plan (Branch Facilities Plan), first adopted in 1988 and revised in 2007, guides the construction, maintenance, and organization of public branch libraries and establishes specific standards in defining geographic service areas and the size of branch facilities. The Branch Facilities Plan is composed of two elements: the Criteria for New Libraries and the Proposed Project List.<sup>1</sup> The Criteria for New Libraries sets standards for the size and features of new library branches based on the population served in each community, while the Proposed Project

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<sup>1</sup> *The Criteria for Libraries component of the 2007 Branch Facilities Plan was formerly referred to as the Site Selection Guidelines in the 1988 Branch New Facilities Plan.*

List identifies 19 future library projects, including renovations or replacements of 11 existing branch facilities and construction of eight new branch facilities.<sup>2</sup>

The Branch Facilities Plan was initially implemented through the 1989 and 1998 Bond Programs. The 1989 Bond Program, or Phase I, provided \$53.4 million for 26 library projects.<sup>3</sup> It was supplemented with additional funding of \$54.6 million from the Community Development Block Grant award of federal funds, the California State Library Proposition 85, and Friends of the Library groups, thereby facilitating the development of an additional three projects.<sup>4</sup> Similarly, the 1998 Bond Program, or Phase II, provided \$178.3 million for 32 projects, which was supplemented with an additional \$48 million from managed savings, Friends of the Library contributions, and a California State Library Proposition 14 grant.<sup>5</sup> The supplementary funding facilitated the construction of an additional four projects.

With the completion of the library projects identified in the 1988 Branch Facilities Plan, the LAPL has planned for the future by analyzing current and future library services and facilities needs, as well as population growth projections to the year 2030. As a result of these efforts, a revised Branch Facilities Plan was reviewed and approved by the Board of Library Commissioners in 2007 (2007 Branch Facilities Plan). The 2007 Branch Facilities Plan is now the base document for future development of LAPL facilities. As such, it provides guidance on the preparation of cost estimates for property acquisition, design and construction of proposed library projects, and analyses of options for obtaining funding to build new libraries. As shown in Table IV.H.4-1 on page IV.H.4-4, the Criteria for New Libraries component of the 2007 Branch Facilities Plan recommends facility size standards for new libraries based on its service population. While the 2007 Branch Facilities Plan provides general guidance on library facility improvements, there are no current plans for new development or renovation of library facilities.<sup>6</sup>

### (3) Los Angeles Public Library Strategic Plan 2015–2020

The Los Angeles Public Library Strategic Plan 2015–2020 (Strategic Plan) sets forth LAPL's goals and objectives regarding library services. The goals and objectives discussed in the Strategic Plan focus on community development and program expansion in an effort to increase the number of people who use the library services, increase the number of library card holders, and increase residents' overall engagement with the library.

<sup>2</sup> *Los Angeles Public Library Strategic Plan 2007–2010, Appendix VI: Branch Facilities Plan, Draft Revision.*

<sup>3</sup> *Passed by City voters through Proposition 1 in 1989.*

<sup>4</sup> *Los Angeles Public Library Strategic Plan 2007–2010, Appendix VI: Branch Facilities Plan, Draft Revision.*

<sup>5</sup> *Passed by City voters through Proposition DD in 1998.*

<sup>6</sup> *Los Angeles Public Library Strategic Plan 2007–2010, Appendix VI: Branch Facilities Plan, Draft Revision.*

**Table IV.H.4-1  
LAPL Branch Building Size Standards**

<b>Population Served</b>	<b>Size of Facility<sup>a</sup></b>
Below 45,000	12,500 sf
Above 45,000	14,500 sf
Regional Branch	Up to 20,000 sf
<p><sup>a</sup> For communities with populations above 90,000, the LAPL suggests consideration of adding a second branch to that area.</p> <p>Source: Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.</p>	

The Strategic Plan does not include goals or objectives regarding LAPL's construction of new facilities or expansion of existing facilities. Such goals and objectives are contained in the 2007 Branch Facilities Plan, described above, which continues to guide the construction, maintenance, and organization of LAPL's library facilities.

#### (4) Hollywood Community Plan

As discussed in Section IV.F, Land Use, of this Draft EIR, the Project Site is located within the Hollywood Community Plan area. The Hollywood Community Plan, adopted on December 13, 1988, includes the following policies that are relevant to libraries:

- Library 1: It is the City's policy that library facilities, procedures, programs and resources be continually evaluated and tailored to the social, economic and cultural needs of local residents.
- Library 2: It is the City's policy that, where feasible, bookmobile service to isolated residents be encouraged as a complimentary service of community branch libraries.
- Library 3: It is the City's policy that the expansion of existing library facilities and the acquisition of new sites be planned and designed to minimize the displacement of housing and relocation of residents.

### **b. Existing Conditions**

#### (1) Regional Facilities

The LAPL provides library services to the City of Los Angeles through its Central Library, eight regional branch libraries, and 64 community branch libraries, as well as

through internet-based resources.<sup>7</sup> Administratively, the LAPL is divided into six geographic regions, which include the Central Southern, Northeast, East Valley, West Valley, Hollywood, and Western regions.<sup>8</sup> The Project Site is located in the LAPL's Hollywood region. The LAPL offers more than 6.5 million items, including books, magazines, photos, movies, e-books, podcasts, audiobooks, and streaming video; 1,000 online courses; and more than 18,000 public programs.<sup>9</sup> The LAPL's web-based resources are available 24 hours a day, seven days a week.

The LAPL's network of libraries includes expanded and rebuilt facilities, as well as facilities at new locations. All branch libraries provide free access to computer workstations, thereby enabling patrons to access the internet and the LAPL's electronic resources, including an online catalog, subscription databases, word processing, language learning, and a large collection of historic documents and photographs. In addition, specially designed websites are provided for children, teens, and Spanish speakers.

## (2) Local Facilities

Based on information provided by the LAPL, the Project Site is located within the service area of the Frances Howard Goldwyn Hollywood Regional Branch Library (Hollywood Regional Branch Library), located approximately 0.1 mile southeast of the Project Site at 1623 North Ivar Avenue.<sup>10</sup> As identified in Figure IV.H.4-1 on page IV.H.4-6, two additional LAPL branch libraries, the Will and Ariel Durant Branch Library and the John C. Fremont Branch Library, are also within a 2-mile radius of the Project Site, the distance that is generally considered to comprise the service area of a library.<sup>11</sup> Therefore, these smaller branch libraries could also provide library service to the Project Site. These facilities are summarized in Table IV.H.4-2 on page IV.H.4-7.

The Hollywood Regional Branch Library is approximately 19,000 square feet in size, with approximately 87,182 volumes in collection and a staff of 14.5 full-time employees.<sup>12</sup> The hours of operation for the Hollywood Regional Branch Library are Monday through Wednesday from 10:00 A.M. to 8:00 P.M., Friday and Saturday from 9:30 A.M. to 5:30 P.M.,

<sup>7</sup> *Los Angeles Public Library, Library Directory.*

<sup>8</sup> *Los Angeles Public Library, Library Directory.*

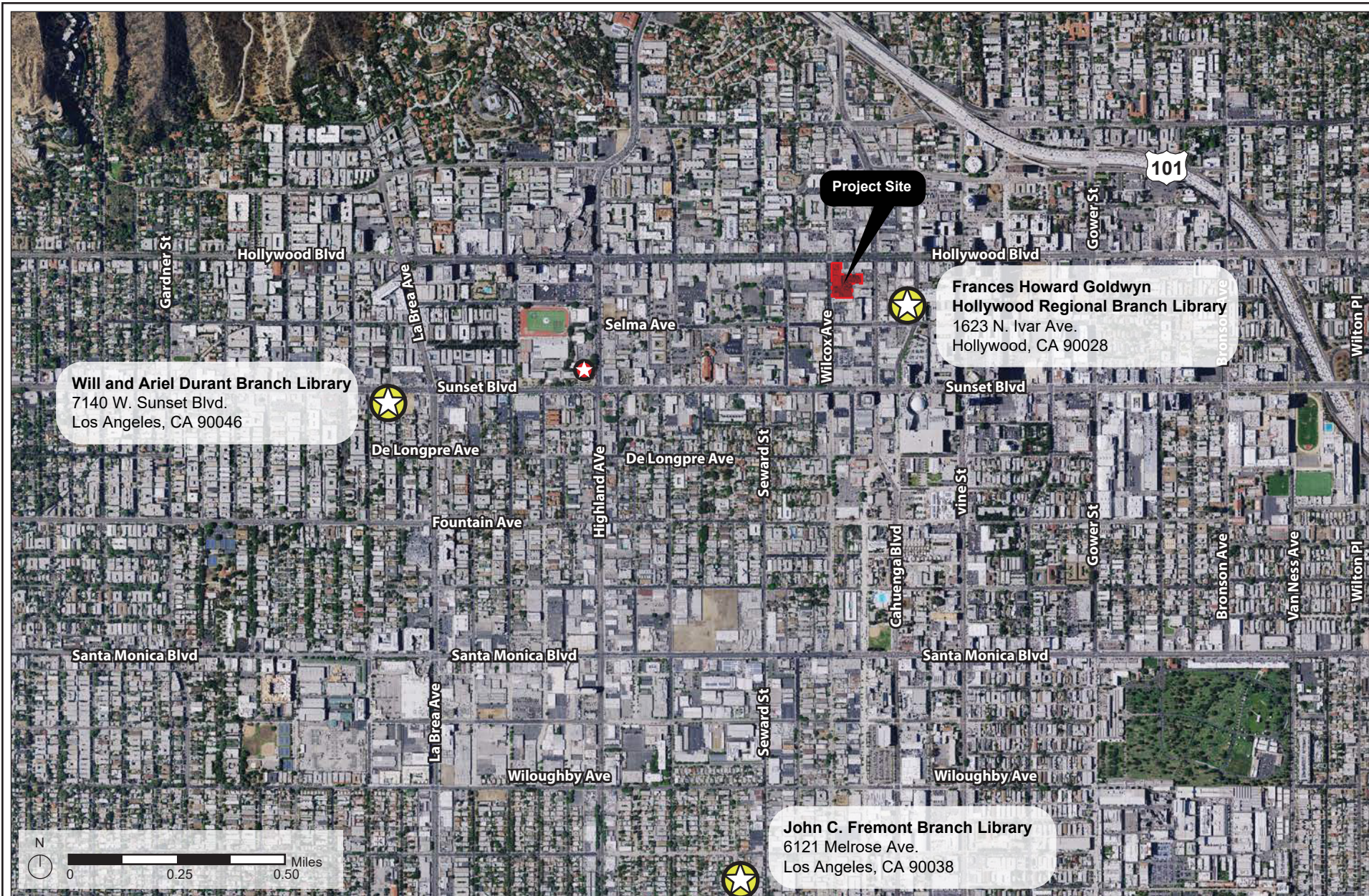
<sup>9</sup> *Los Angeles Public Library Strategic Plan 2015–2020, June 2015.*

<sup>10</sup> *Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.*

<sup>11</sup> *L.A. CEQA Thresholds Guide, Section K.5, pg. K.5-2.*

<sup>12</sup> *Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.*





**Figure IV.H.4-1**  
Libraries Serving the Project Vicinity



**Table IV.H.4-2  
Libraries Serving the Project Site**

<b>Library</b>	<b>Size (sf)</b>	<b>Population Served</b>	<b>Meets Recommended Size Standards</b>
Hollywood Regional	19,000	100,006	No
Will and Ariel Durant	12,500	92,851	No
John C. Fremont	7,361	18,418	No
<i>sf = square feet</i> <i>Source: Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.</i>			

and Sunday from 1:00 P.M. to 5:00 P.M.<sup>13</sup> According to the LAPL, based on the Los Angeles Times Mapping L.A. database and branch library community boundaries, the service population of the Hollywood Regional Branch Library is 100,006 persons.<sup>14</sup> As such, the Hollywood Regional Branch Library does not currently meet the building size standard set forth in the 2007 Branch Facilities Plan (i.e., the addition of another branch when community population reaches 90,000 persons). However, at this time, there are no planned improvements or expansions to add capacity to the library or plans for the development of a new library to serve the community.<sup>15</sup>

The Will and Ariel Durant Branch Library is located at 7140 West Sunset Boulevard, approximately 0.9 mile southwest of the Project Site. It is approximately 12,500 square feet in size, with approximately 47,727 volumes in collection and a staff of 10.5 full-time employees.<sup>16</sup> The hours of operation for the Will and Ariel Durant Branch Library are Monday and Wednesday from 10:00 A.M. to 8:00 P.M., Tuesday and Thursday from 12:00 P.M. to 8:00 P.M., and Friday and Saturday from 9:30 A.M. to 5:30 P.M.<sup>17</sup> According to the LAPL, based on the Los Angeles Times Mapping L.A. database and branch library community boundaries, the service population of the Will and Ariel Durant Branch Library is

<sup>13</sup> *Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.*

<sup>14</sup> *Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.*

<sup>15</sup> *Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.*

<sup>16</sup> *Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.*

<sup>17</sup> *Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.*

approximately 92,851 persons.<sup>18</sup> As such, the Will and Ariel Durant Branch Library does not currently meet the building size standard set forth in the 2007 Branch Facilities Plan (i.e., 14,500 square feet for a service population in excess of 45,000 persons). At this time, there are no planned improvements or expansions to add capacity to this library or plans for the development of a new library to serve the community.<sup>19</sup>

The John C. Fremont Branch Library is located at 6121 Melrose Avenue, approximately 1.23 miles south of the Project Site. It is approximately 7,361 square feet in size, with approximately 40,452 volumes in collection and a staff of 8.5 full-time employees.<sup>20</sup> The hours of operation for the John C. Fremont Branch Library are Monday and Wednesday from 10:00 A.M. to 8:00 P.M., Tuesday and Thursday from 12:00 P.M. to 8:00 P.M., and Friday and Saturday from 9:30 A.M. to 5:30 P.M.<sup>21</sup> According to the LAPL, based on the Los Angeles Times Mapping L.A. database and branch library community boundaries, the service population of the John C. Fremont Branch Library is approximately 18,418 persons.<sup>22</sup> As such, the John C. Fremont Branch Library does not currently meet the building size standard set forth in the 2007 Branch Facilities Plan (i.e., 12,500 square feet for a service population of less than 45,000 persons). At this time, there are no planned improvements or expansions to add capacity to this library or plans for the development of a new library to serve the community.<sup>23</sup>

### 3. Project Impacts

#### a. Thresholds of Significance

In accordance with Appendix G of the CEQA Guidelines, a project would have a significant impact related to other public facilities (e.g., libraries) if it would:

<sup>18</sup> Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.

<sup>19</sup> Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.

<sup>20</sup> Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.

<sup>21</sup> Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.

<sup>22</sup> Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.

<sup>23</sup> Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.



***Threshold (a): Result in substantial adverse physical impacts associated with the provision of new or physically altered government facilities (i.e., libraries), need for new or physically altered governmental facilities, the construction of which would cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for libraries?***

In assessing impacts related to libraries in this section, the City will use Appendix G as the thresholds of significance. The criteria identified below from the *L.A. CEQA Thresholds Guide* will be used where applicable and relevant to assist in analyzing the Appendix G thresholds. Specifically, the *L.A. CEQA Thresholds Guide* states that the determination of significance with regard to impacts on libraries shall be made on a case-by-case basis, considering the following factors:

- The net population increase resulting from the proposed project;
- The demand for library services anticipated at the time of project buildout compared to the expected level of service available. Consider, as applicable, scheduled improvements to library services (renovation, expansion, addition, or relocation) and the project's proportional contribution to the demand; and
- Whether the project includes features that would reduce the demand for library services (e.g., on-site library facilities or direct support to the LAPL).

## **b. Methodology**

The methodology used to evaluate potential library impacts includes the following:

- (1) identifying libraries within 2 miles of the Project Site that would serve the Project;
- (2) projecting the future service population for the library that would serve the Project;
- (3) comparing the future service population to the service population of the LAPL building size standards as set forth in the 2007 Branch Facilities Plan Criteria for New Libraries; and
- (4) determining whether the Project's contribution to the future service population would cause the library to operate beyond its service capacity.

## **c. Project Design Features**

No project design features are proposed with regard to libraries.

## **d. Analysis of Project Impacts**

***Threshold (a): Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered government facilities (i.e., libraries), need for new or physically***

***altered governmental facilities, the construction of which would cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for libraries?***

## (1) Impact Analysis

### *(a) Construction*

Construction of the Project would result in a temporary increase in the number of construction workers at the Project Site. Due to the employment patterns of construction workers in Southern California, and the operation of the market for construction labor, construction workers are not likely to relocate their households as a consequence of the construction job opportunities presented by the Project because construction workers move from construction site to construction site throughout the region as specific jobs are temporary/short-term in nature. Therefore, Project-related construction workers would not result in a notable increase in the resident population within the service area of the Hollywood Regional Branch Library, the Will and Ariel Durant Branch Library, or the John C. Fremont Branch Library; or an overall corresponding demand for library services in the vicinity of the Project Site.

In addition, it is unlikely that construction workers would visit Project-area libraries on their way to/from work or during their lunch hours. Construction workers would likely use library facilities near their places of residence because lunch break times are typically not long enough (30 to 60 minutes) for construction workers to take advantage of library facilities, eat lunch, and return to work within the allotted time. It is also unlikely that construction workers would utilize library facilities on their way to work as the start of their work day generally occurs before the libraries open for service. Furthermore, it is unlikely that construction workers would utilize library facilities at the end of the work day and would instead likely use library facilities local to their place of residence. Therefore, any increase in usage of the libraries by construction workers is anticipated to be negligible. As such, construction of the Project would not exceed the capacity of local libraries to adequately serve the existing residential population based on target service populations or as defined by the LAPL, which would result in the need for new or altered facilities, or substantially increase the demand for library services for which current demand exceeds the ability of the facility to adequately serve the population. **Based on the above, Project construction would not result in the need for new or physically altered libraries, the construction of which would cause significant environmental impacts. Impacts would be less than significant, and no mitigation measures are required.**

*(b) Operation*

As described above, based on information provided by the LAPL, the Project Site is located within the service areas of the Hollywood Regional Branch Library, the Will and Ariel Durant Branch Library, and the John C. Fremont Branch Library.<sup>24</sup> These three libraries are located within a 2-mile radius of the Project Site, the distance that is generally considered to comprise the service area of a library.<sup>25</sup>

As the Project Site does not currently include any housing, there are no residents on the Project Site that utilize the three identified libraries. According to the Department of City Planning, the most recent estimated household size for multi-family housing units in the City of Los Angeles area is 2.42 persons per unit.<sup>26</sup> Applying this factor, development of up to 260 units at the Project Site would result in a net population increase of approximately 630 residents. Thus, the Project's population would increase the demand for library services as compared to existing conditions. However, this estimate is likely overstated as it does not consider that much of the growth associated with the Project is already accounted for in the service population projections made by the LAPL based on SCAG projections. Current and future library service populations are summarized in Table IV.H.4-3 on page IV.H.4-12.

As shown in Table IV.H.4-3, Hollywood Regional Branch Library's current service population is approximately 100,006 persons. With the addition of the Project's 630 estimated residents, the service population of the Hollywood Regional Branch Library would increase to 100,636 persons. As noted above, under existing conditions, the Hollywood Regional Branch Library does not currently meet the building size standards set forth in the 2007 Branch Facilities Plan. The facility would, therefore, continue to be undersized with the addition of the Project's 630 new residents. There are currently no plans to expand this library or develop additional facilities to serve the area, and this library will continue to operate without meeting the recommended building size standards.

As shown in Table IV.H.4-3, Will and Ariel Durant Branch Library's current service population is approximately 92,581 persons. With the addition of the Project's estimated 630 residents, the service population would increase to 93,211 persons. As noted above, under existing conditions, the Will and Ariel Durant Branch Library does not currently meet

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<sup>24</sup> *Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.*

<sup>25</sup> *L.A. CEQA Thresholds Guide, Section K.5, pg. K.5-2.*

<sup>26</sup> *Based on a rate of 2.42 persons per multi-family unit based on the 2017 American Community Survey 5-Year Average Estimates per correspondence with Jack Tsao, Data Analyst II, Los Angeles Department of City Planning, July 31, 2019.*

**Table IV.H.4-3  
Library Service Population With Project**

<b>Library</b>	<b>Size (sf)</b>	<b>Existing Population Served</b>	<b>Service Population With Project</b>	<b>Meets Recommended Size Standards</b>
Hollywood Regional	19,000	100,006	100,636	No
Will and Ariel Durant	12,500	92,851	93,211	No
John C. Fremont	7,361	18,418	19,048	No
<i>sf = square feet</i> <i>Source: Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.</i>				

the building size standards set forth in the 2007 Branch Facilities Plan. The facility would, therefore, continue to be undersized with the addition of the Project's 630 new residents. There are currently no plans to expand this library or develop additional facilities to serve the area, and this library will continue to operate without meeting the recommended building size standards.

As shown in Table IV.H.4-3, John C. Fremont Branch Library's current service population is 18,418 persons. With the addition of the Project's estimated 630 residents, the service population would increase to 19,048 persons. As noted above, under existing conditions, the John C. Fremont Branch Library does not currently meet the building size standards set forth in the 2007 Branch Facilities Plan. The facility would, therefore, continue to be undersized with the addition of the Project's 630 new residents. There are currently no plans to expand this library or develop additional facilities to serve the area and this library will continue to operate without meeting the recommended building size standards.

With regard to anticipated library service at Project buildout, as discussed in the Initial Study prepared for the Project, which is included in Appendix A of this Draft EIR, the Southern California Association of Governments (SCAG) projects population growth for the City of Los Angeles Subregion. According to SCAG's 2016–2040 Regional Transportation Plan/Sustainable Communities Strategy (2016–2040 RTP/SCS), the population of the City of Los Angeles Subregion is projected to grow by approximately 3.43 percent between 2017 (the Project's baseline year) and 2023 (the Project's build-out year).<sup>27</sup> As shown in

<sup>27</sup> According to SCAG's 2016–2040 RTP/SCS, the forecasted population for the City of Los Angeles Subregion in 2017 was approximately 3,981,911 persons (based on a linear interpolation of 2012–2040) (Footnote continued on next page)



Table IV.H.4-4 on page IV.H.4-14, applying this same growth rate to the service area of the Hollywood Regional Branch Library, the Will and Ariel Durant Branch Library, and John C. Fremont Branch Library, the estimated service populations for these libraries in 2023 would be 103,437 persons, 95,757 persons, and 19,050 persons, respectively.

Thus, with the addition of the Project's 630 estimated residents, in 2023, the service population of the 19,000-square-foot Hollywood Regional Branch Library would be 104,067 persons; the service population of the 12,500-square-foot Will and Ariel Durant Branch Library would be 96,387; and the service population of the 7,361-square-foot John C. Fremont Branch Library would be 19,680. As such, as is the case under existing conditions, these library facilities would not meet the building size standards set forth in the 2007 Branch Facilities Plan under future conditions. However, as noted above, there are currently no plans to expand these libraries or develop additional facilities to serve the area. These libraries will continue to operate without meeting the recommended building size standards.

The *L.A. CEQA Thresholds Guide* also considers whether a project includes features that would reduce the demand for library services. The Project's residential units would be equipped to receive individual internet service, which provides information and research capabilities that studies have shown to reduce demand at physical library locations.<sup>28,29</sup> Furthermore, the Project would generate revenues to the City's General Fund (in the form of property taxes, sales tax, and business tax, etc.) that could be applied toward the provision of new library facilities and related staffing for any one of the libraries serving the Project area, as deemed appropriate.<sup>30</sup> The Project's revenue to the General Fund would help offset the Project-related increase in demand for library services.

With regard to the potential for the employees of the proposed uses to utilize nearby library facilities, as discussed in Section VI, Other CEQA Considerations,<sup>31</sup> of this Draft EIR, the Project would generate approximately 52 employees. These new employment opportunities would include a range of full-time and part-time positions that would typically be filled by persons already residing in the vicinity of their workplace and who already generate a demand for the libraries in the vicinity of the Project Site. As such, any indirect

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*data). In 2023, the City of Los Angeles Subregion is anticipated to have a population of approximately 4,145,604 persons (based on a linear interpolation of 2012–2040 data).*

<sup>28</sup> Troll, Denise A., *How and Why Libraries are Changing: What We Know and What We Need to Know*, Carnegie Mellon University, 2002.

<sup>29</sup> Tenopir, Carol, "Use and Users of Electronic Library Resources: An Overview and Analysis of Recent Research Studies," 2003.

<sup>30</sup> *City of Los Angeles, Budget for the Fiscal Year 2017–18.*

<sup>31</sup> *Page VI-11.*

**Table IV.H.4-4  
Future Library Service Population With Project**

<b>Library</b>	<b>Size (sf)</b>	<b>Future (2023) Population Served</b>	<b>Future Service Population With Project</b>	<b>Meets Recommended Size Standards</b>
Hollywood Regional	19,000	103,437	104,067	No
Will and Ariel Durant	12,500	95,757	96,387	No
John C. Fremont	7,361	19,050	19,680	No
<i>sf = square feet</i> <i>Source: Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR.</i>				

or direct new demand for library services generated by employees of the proposed neighborhood-serving retail and restaurant uses would be negligible.

Based on the above, and pursuant to the library sizing standards recommended in the 2007 Branch Facilities Plan, operation of the Project would not create any new exceedance of the capacity of the Hollywood Regional Branch Library, the Will and Ariel Durant Branch Library, and the John C. Fremont Branch Library. Under both existing and future conditions, without or with the Project, the three identified libraries would continue operations without meeting the recommended building size standards. However, residents of the Project would likely frequent the Hollywood Regional Branch Library, which is the closest library to the Project. As such, to the extent that Project residents would travel farther within the 2-mile libraries service area, library usage would be expected to be dispersed between the primary regional branch library and the other two local branch libraries identified by the LAPL. Furthermore, as these three libraries are already undersized in existing conditions, the Project would not be anticipated to result in a substantial increase in demand that would necessitate new or physically altered facilities. **Therefore, the Project would not result in the need for new or altered facilities, or substantially increase the demand for library services for which current demand exceeds the ability of the facility to adequately serve the population. Impacts would be less than significant, and no mitigation measures are required.**

## (2) Mitigation Measures

Project-level impacts with regard to libraries would be less than significant. Therefore, no mitigation measures are required.

### (3) Level of Significance After Mitigation

Project-level impacts related to libraries would be less than significant.

## **e. Cumulative Impacts**

### (1) Impact Analysis

Cumulative growth in the greater Project area through 2023 includes specific known development projects, growth that maybe projected as result of the land use designation and policy changes contained in the Hollywood Community Plan Update, as well as general ambient growth projected to occur. As identified in Section III, Environmental Setting, of this Draft EIR, there are 107 related projects located in the Project vicinity, as well as the Hollywood Community Plan Update.

As discussed in Section III, Environmental Setting, of this Draft EIR, the projected growth reflected by Related Project Nos. 1 through 107 is a conservative assumption, as some of the related projects may not be built out by 2023 (i.e., the Project buildout year), may never be built, or may be approved and built at reduced densities. To provide a conservative forecast, the future baseline forecast assumes that Related Project Nos. 1 through 107 are fully built out by 2023, unless otherwise noted. In addition, the Hollywood Community Plan Update, which once adopted, will be a long-range plan designed to accommodate growth in Hollywood until 2040. Only the initial period of any such projected growth would overlap with the Project's future baseline forecast, as the Project is to be completed in 2023, well before the Community Plan Update's horizon year. Moreover, 2023 is a similar projected buildout year as many of the 107 related projects that have been identified. Accordingly, it can be assumed that the projected growth reflected by the list of related projects, which itself is a conservative assumption as discussed above, would account for any overlapping growth that may be assumed by the Community Plan Update upon its adoption (i.e., projects that are included in both the related projects list and Community Plan Update growth assumptions).

As shown in Table IV.H.4-5 on page IV.H.4-16, of the 107 related projects, 68 related projects that are generally within a 2-mile radius of the libraries serving the Project are residential in nature or have residential components. As discussed above, the residential population of a library's service area is the primary metric used by the LAPL for assessing the adequacy of library services and planning for future growth.

The LAPL has not established any facilities criteria based on employment in a library's service area. Based on the proximity of some of the non-residential related projects to the three identified libraries, it is anticipated that employees generated by these non-residential related projects would be more likely to use the library facilities near their

**Table IV.H.4-5  
Related Projects with Cumulative Library Impacts**

<b>No.<sup>a,b</sup></b>	<b>Projects</b>	<b>Address</b>	<b>Description</b>	<b>Size</b>	<b>Estimated Service Population<sup>c</sup></b>
1.	Paseo Plaza Mixed-Use	5651 W. Santa Monica Blvd.	Condominiums	375 du	908
			Retail	377,900 sf	
2.	BLVD 6200 Mixed-Use	6200 W. Hollywood Blvd.	Live/Work	28 du	68
			Apartments	1,014 du	2,454
			Retail	175,000 sf	
4.	Yucca Street Condos	6230 W. Yucca St.	Apartments	114 du	276
			Commercial	2,697 sf	
6.	Archstone Hollywood Mixed-Use Project	6901–6911 W. Santa Monica Blvd.	Apartments	231 du	559
			High-Turnover Restaurant	5,000 sf	
			General Retail	10,000 sf	
8.	Mixed-Use	5245 W. Santa Monica Blvd.	Apartments	49 du	119
			Retail	32,272 sf	
10.	Hollywood Production Center	1149 N. Gower St.	Apartments	57 du	138
11.	Hollywood Gower Mixed-Use	6100 W. Hollywood Blvd.	Apartments	220 du	532
			Restaurant	3,270 sf	
18.	Emerson College Project (Student Housing)	1460 N. Gordon St.	Student Housing	224 du	542
			Faculty/Staff Housing	16 du	39
			Retail	6,400 sf	
21.	Selma Community Housing	1603 N. Cherokee Ave.	Apartments	66 du	160
23.	La Brea Gateway	915 N. La Brea Ave.	Supermarket	33,500 sf	
			Apartments	179 du	433
25.	Residential	712 N. Wilcox Ave.	Apartments	103 du	249
26.	Mixed-Use	1600–1610 N. Highland Ave.	Apartments	248 du	600
			Retail	12,785 sf	
27.	Millennium Hollywood Mixed-Use Project	1740 N. Vine St.	Apartments	1,005 du	2,432
			Restaurant/Retail	30,176 sf	



**Table IV.H.4-5 (Continued)**  
**Related Projects with Cumulative Library Impacts**

<b>No.<sup>a,b</sup></b>	<b>Projects</b>	<b>Address</b>	<b>Description</b>	<b>Size</b>	<b>Estimated Service Population<sup>c</sup></b>
29.	Apartments	1411 N. Highland Ave.	Apartments	76 du	184
			Commercial	2,500 sf	
30.	Apartment Project	1824 N. Highland Ave.	Apartments	118 du	286
32.	The Lexington Mixed-Use	6677 W. Santa Monica Blvd.	Apartments	695 du	1,682
			Commercial	24,900 sf	
33.	Columbia Square Mixed-Use	6121 W. Sunset Blvd.	Apartments	200 du	484
			Office	422,610 sf	
			Retail/Restaurant	41,300 sf	
			Hotel	125 rm	
34.	Mixed-Use (High Line West)	5550 W. Hollywood Blvd.	Apartments	280 du	678
			Retail	12,030 sf	
36.	Las Palmas Residential (Hollywood Cherokee)	1718 N. Las Palmas Ave.	Residential	224 du	542
			Retail	985 sf	
37.	Mixed-Use	6915 Melrose Ave.	Condominiums	13 du	31
			Retail	6,250 sf	
38.	Sunset & Vine Mixed-Use	1538 N. Vine St.	Apartments	306 du	741
			Retail	68,000 sf	
39.	Condos & Retail	5663 Melrose Ave.	Condominiums	96 du	232
			Retail	3,350 sf	
40.	6250 Sunset (Nickelodeon)	6250 W. Sunset Blvd.	Apartments	200 du	484
			Retail	4,700 sf	
41.	Hollywood Central Park	Hollywood Freeway (US-101)	Amphitheater	500 seat	
			Inn	5 rm	
			Community Center	30,000 sf	
			Banquet Space	15,000 sf	
			Commercial	29,000 sf	
			Apartments (Low Income)	15 du	36

**Table IV.H.4-5 (Continued)**  
**Related Projects with Cumulative Library Impacts**

<b>No.<sup>a,b</sup></b>	<b>Projects</b>	<b>Address</b>	<b>Description</b>	<b>Size</b>	<b>Estimated Service Population<sup>c</sup></b>
42.	Movietown	7302 W. Santa Monica Blvd.	Apartments	371 du	898
			Office	7,800 sf	
			Restaurant	5,000 sf	
			Commercial	19,500 sf	
44.	Mixed-Use	7107 Hollywood Blvd.	Apartments	410 du	992
			Restaurant	5,000 sf	
			Retail	5,000 sf	
46.	1717 Bronson Avenue	1717 N. Bronson Ave.	Apartments	89 du	215
48.	Mixed-Use	1350 N. Western Ave.	Apartments	200 du	484
			Guest Rooms	4 du	10
			Retail/Restaurant	5,500 sf	
49.	Palladium Residences	6201 W. Sunset Blvd.	Apartments	731 du	1,769
			Retail/Restaurant	24,000 sf	
50.	5600 West Hollywood Boulevard	5600 W. Hollywood Blvd.	Apartments	33 du	80
			Commercial	1,289 sf	
51.	5750 Hollywood	5750 Hollywood Blvd.	Apartments	161 du	390
			Commercial	4,747 sf	
53.	904 La Brea Avenue	904 La Brea Ave.	Apartments	169 du	409
			Retail	37,057 sf	
54.	2014 Residential	707 N. Cole Ave.	Apartments	84 du	203
56.	Academy Square	1341 Vine St.	Office	285,719 sf	
			Apartments	200 du	484
			Restaurant	16,135 sf	
59.	Sunset Mixed-Use	7500–7510 W. Sunset Blvd.	Apartments	213 du	515
			Restaurant	10,000 sf	
			Retail	20,000 sf	

**Table IV.H.4-5 (Continued)**  
**Related Projects with Cumulative Library Impacts**

<b>No.<sup>a,b</sup></b>	<b>Projects</b>	<b>Address</b>	<b>Description</b>	<b>Size</b>	<b>Estimated Service Population<sup>c</sup></b>
60.	Mixed-Use	901 N. Vine St.	Apartments	70 du	169
			Commercial	3,000 sf	
61.	Apartments	525 N. Wilton Pl.	Apartments	88 du	213
63.	Mixed-Use	1233 N. Highland Ave.	Apartments	72 du	174
			Commercial	12,160 sf	
64.	Mixed-Use	1310 N. Cole Ave.	Apartments	369 du	893
			Office	2,570 sf	
66.	Crossroads Hollywood	1540–1552 Highland Ave.	Residential	950 du	2,229
			Hotel	308 rm	
			Commercial/Retail	190,000 sf	
68.	Faith Plating	7143 Santa Monica Blvd.	Residential	145 du	351
			Retail/Restaurant	7,858 sf	
69.	7811 Santa Monica Boulevard	7811 Santa Monica Blvd.	Hotel	78 rm	
			Residential	88 du	213
			Commercial	65,888 sf	
70.	Apartments	5460 W. Fountain Ave.	Apartments	75 du	182
71.	Mixed-Use	6220 W. Yucca St.	Hotel	210 rm	
			Apartments	136 du	329
			Restaurant	6,980 sf	
72.	SunWest Project (Mixed-Use)	5525 W. Sunset Blvd.	Apartments	293 du	709
			Commercial	33,980 sf	
73.	Hollywood De Longpre Apartments	5632 De Longpre Ave.	Apartments	185 du	448
76.	Melrose Crossing Mixed-Use	7000 Melrose Ave.	Apartments	40 du	97
			Retail	6,634 sf	
77.	Mixed-Use	1657 N. Western Ave.	Apartments	91 du	220
			Retail	15,300 sf	

**Table IV.H.4-5 (Continued)**  
**Related Projects with Cumulative Library Impacts**

<b>No.<sup>a,b</sup></b>	<b>Projects</b>	<b>Address</b>	<b>Description</b>	<b>Size</b>	<b>Estimated Service Population<sup>c</sup></b>
78.	McCadden Campus (LGBT)	1118 N. McCadden Pl.	Housing	45 du	109
			Social Service Support Facility	50,325 sf	
			Office	17,040 sf	
			Commercial/Retail or Restaurant	1,885 sf	
			Temporary Housing <sup>d</sup>	100 bed	100
79.	4900 Hollywood Mixed-Use	4900 W. Hollywood Blvd.	Apartments	150 du	363
			Retail	13,813 sf	
81.	7900 Hollywood	7900 Hollywood Blvd.	Apartments	50 du	121
82.	Apartments	1749 Las Palmas Ave.	Apartments	70 du	169
			Retail	3,117 sf	
83.	Mixed-Use	1868 N. Western Ave.	Apartments	96 du	232
			Retail	5,546 sf	
84.	6400 Sunset Mixed-Use	6400 Sunset Blvd.	Apartments	200 du	484
			Restaurant	7,000 sf	
85.	6200 West Sunset Boulevard	6200 W. Sunset Blvd.	Apartments	270 du	653
			Quality Restaurant	1,750 sf	
			Pharmacy	2,300 sf	
			Retail	8,070 sf	
86.	747 North Western Avenue	747 N. Western Ave.	Apartments	44 du	106
			Retail	7,700 sf	
87.	6630 West Sunset Boulevard	6630 W. Sunset Blvd.	Apartments	40 du	97
89.	Sunset & Western	5420 W. Sunset Blvd.	Apartments	735 du	1,779
			Commercial	95,820 sf	
90.	Mixed-Use	4914 W. Melrose Ave.	Live/Work	45 du	109
			Retail	3,760 sf	



**Table IV.H.4-5 (Continued)**  
**Related Projects with Cumulative Library Impacts**

<b>No.<sup>a,b</sup></b>	<b>Projects</b>	<b>Address</b>	<b>Description</b>	<b>Size</b>	<b>Estimated Service Population<sup>c</sup></b>
91.	Onni Group Mixed-Use Development	1360 N. Vine St.	Condominiums	429 du	1,038
			Grocery	55,000 sf	
			Retail	5,000 sf	
			Restaurant	8,988 sf	
93.	Mixed-Use	5939 W. Sunset Blvd.	Apartments	299 du	724
			Office	38,440 sf	
			Restaurant	5,064 sf	
			Retail	3,739 sf	
94.	Melrose & Beachwood	5570 W. Melrose Ave.	Apartments	52 du	126
			Commercial	5,500 sf	
95.	Modera Argyle	1546 N. Argyle Ave.	Apartments	276 du	668
			Retail	9,000 sf	
			Restaurant	15,000 sf	
96.	Montecito Senior Housing	6650 W. Franklin Ave.	Senior Apartments	68 du	165
99.	6140 Hollywood	6140 Hollywood Blvd.	Hotel	102 rm	
			Condominiums	27 du	65
			Restaurant	11,460 sf	
101.	Apartments	1601 N. Las Palmas Ave.	Apartments	86 du	208
102.	1723 North Wilcox Residential	1723 N. Wilcox Ave.	Apartments	68 du	165
			Retail	3,700 sf	
106.	1276 North Western Ave	1276 N. Western Ave.	Apartments	75 du	182

**Table IV.H.4-5 (Continued)  
Related Projects with Cumulative Library Impacts**

No. <sup>a,b</sup>	Projects	Address	Description	Size	Estimated Service Population <sup>c</sup>
	Hollywood Community Plan Update	South of City of Burbank, City of Glendale, and SR 134; west of Interstate 5; north of Melrose Ave.; south of Mulholland Dr., City of West Hollywood, Beverly Hills, including land south of the City of West Hollywood and north of Rosewood Ave. between La Cienega Boulevard and La Brea Ave.	Updates to the existing land use policies and land use diagram in the Hollywood Community Plan would result in future growth through horizon year 2040.		
<b>Related Projects Service Population</b>				<b>14,544 du 100 beds</b>	<b>35,298</b>
<b>Project Service Population</b>				<b>260 du</b>	<b>630</b>
<b>Total Service Population for Related Projects and Project</b>				<b>14,804 du 100 beds</b>	<b>35,928</b>
<p><i>du = dwelling units</i>  <i>sf = square feet</i>  <i>rm = rooms</i>  <i>stu = students</i>  <i>emp = employees</i>  <i>per = persons</i></p> <p><sup>a</sup> The related projects list represents the time of the Project's Notice of Preparation in May 2017. Since that time, a number of these projects have been terminated, denied, or withdrawn. Specifically, Related Project No. 27 is not being built at this time as the EIR and entitlements were overturned in a court ruling; Related Project No. 41 has not been officially filed; Related Project No. 82 was denied September 22, 2017; and Related Project No. 101 was terminated on September 28, 2018. This analysis includes them which represents a conservative scenario.</p> <p><sup>b</sup> Related Project Nos. 3, 5, 7, 9, 12, 13, 14, 15, 16, 17, 19, 20, 22, 24, 28, 31, 35, 43, 45, 47, 52, 55, 57, 58, 62, 65, 67, 74, 75, 80, 88, 92, 97, 98, 100, 103, 104, 105, and 107 are not residential in nature or do not have residential components. These projects are not included in this analysis of cumulative impacts to libraries.</p> <p><sup>c</sup> Based on a rate of 2.42 persons per multi-family unit based on the 2017 American Community Survey 5-Year Average Estimates per</p>					

Table IV.H.4-5 (Continued)  
Related Projects with Cumulative Library Impacts

No. <sup>a,b</sup>	Projects	Address	Description	Size	Estimated Service Population <sup>c</sup>
<i>correspondence with Jack Tsao, Data Analyst II, Los Angeles Department of City Planning, July 31, 2019.</i>					
<sup>d</sup> <i>Based on the assumption that the number of beds is equivalent to the estimated service population for this related project.</i>					
<i>Source: Eyestone Environmental, 2020.</i>					

homes during non-work hours, as opposed to patronizing the three identified libraries on their way to or from work or during their lunch hours. Additionally, students generated by an educational related project (i.e., Related Project No. 35) would be more likely to utilize library services provided by the educational facility. Therefore, the non-residential related projects would not substantially contribute to the Project's cumulative demand for library services.

Implementation of the 68 applicable residential related projects, in conjunction with the Project, would result in a cumulative increase in the demand for library services from the identified libraries. As shown in Table IV.H.4-5 on page IV.H.4-16, the 68 related projects would result in the development of approximately 14,544 new residential units and 100 beds, which would generate a service population of approximately 35,298 residents. When combining the Project's estimated residential population of 630 persons with the estimated residential population of the 68 applicable related projects, the related projects and the Project would add a total of 35,928 persons to the three libraries identified by the LAPL and within 2 miles of the Project Site. However, this estimate is likely overstated as it does not consider that much of the growth associated with the Project and related projects is already accounted for in the service population projections made by the LAPL based on SCAG projections. Nevertheless, the degree of cumulative growth may result in a determination by LAPL that new or physically altered library facilities are required, though no such facilities are planned at this time.<sup>32</sup> However, as the Project would generate 630 residents, or 1.78 percent of the cumulative residential growth, the Project's contribution to cumulative impacts on libraries would not be cumulatively considerable.

Additionally, while residents from 43 of the related projects would reside closer to the Hollywood Regional Branch Library,<sup>33</sup> residents from 14 other related projects would reside closer to the John C. Fremont Branch Library.<sup>34</sup> Meanwhile, residents from 11 of the related projects would reside closer to the Will and Ariel Durant Branch Library.<sup>35</sup> Therefore, these residents would be more likely to utilize the libraries closer in proximity as their primary libraries. In addition, the estimate of the cumulative service population is largely driven by the number of related projects in the Project area.

<sup>32</sup> *Written communication from Tom Jung, Management Analyst II, Business Office, Los Angeles Public Library, October 10, 2017. See Appendix M of this Draft EIR*

<sup>33</sup> *Related Project Nos. 1, 2, 4, 8, 10, 11, 18, 21, 27, 30, 33, 34, 36, 38, 40, 42, 46, 48, 49, 50, 51, 56, 64, 70, 71, 72, 73, 77, 79, 82, 83, 84, 85, 87, 89, 91, 93, 95, 96, 99, 101, 102, and 106.*

<sup>34</sup> *Related Project Nos. 23, 25, 32, 37, 39, 53, 54, 60, 61, 76, 78, 86, 90, and 94.*

<sup>35</sup> *Related Project Nos. 6, 26, 29, 42, 44, 59, 63, 66, 68, 69, and 80.*

Furthermore, similar to the Project, each related project would generate revenues to the City's General Fund (in the form of property taxes, sales tax, business tax, etc.) that could be applied toward the provision of new library facilities and related staffing for any one of the libraries serving the Project area, as deemed appropriate.<sup>36</sup> These revenues to the General Fund would help offset the increase in demand for library services as a result of the Project and the related projects. **Therefore, the Project's contribution to cumulative impacts on libraries would not be cumulatively considerable, and cumulative impacts on libraries would be less than significant.**

## (2) Mitigation Measures

Cumulative impacts to libraries would be less than significant. Therefore, no mitigation measures are required.

## (3) Level of Significance After Mitigation

Cumulative impacts to libraries would be less than significant.

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<sup>36</sup> *City of Los Angeles, Budget for the Fiscal Year 2017–18.*