Appendix R-I

# Water Supply Assessment

# SAN DIEGO PUBLIC UTILITIES DEPARTMENT WATER SUPPLY ASSESSMENT

Water Code § 10910 et seq.

To: (Lead Agency) San Diego Development Services Department 1222 1st Ave MS 301 San Diego, CA 92101

> (Applicant) San Diego International Airport 3225 N. Harbor Drive, 3rd Floor San Diego, CA 92101

# **Project Information**

PTS#: 634371 (Intern. Airport NEW WSA2019)

Project Title: San Diego International Airport, Airport Development Plan

# Assessment of Availability of Water Supply

The Public Utilities Department (PUD) has approved the herein assessment and made the following determination regarding the above-described Project:

A sufficient water supply is available for the Project. The total water supplies available to PUD during normal, single-dry and multiple-dry years within a 20-year projection will meet the projected water demand of the Project in addition to the demand of existing and other planned future uses.

The foregoing determination is based on the following Water Supply Assessment Information and supporting information in the records of PUD.

Signature



#### Purpose

This Water Supply Assessment was produced for, and returned to, the Development Services Department (DSD) and/or the CEQA Lead Agency as part of the City of San Diego's overall Discretionary CEQA consistency determination for the subject project. Note that this Assessment evaluates Public Utilities Department availability of water supplies for the project and does not constitute approval of the project. Under SB 610, as codified in the California Water Code beginning at Section 10910, a Water Supply Assessment (WSA) must be furnished to cities and counties for inclusion in any environmental documentation of projects (defined in the California Water Code) that propose to construct 500 or more residential units, or that will use an amount of water equivalent to what would be used by 500 residential units and that are subject to the California Environmental Quality Act (CEQA).

SB 610 identifies the Urban Water Management Plan (UWMP) of the respective water agency as a planning document that can be used by a water supplier to meet standards set forth by statute. Cities, counties, water districts, property owners, and developers utilize their respective UWMPs when planning for and proposing new projects. It is crucial that cities, counties, and water suppliers work together when developing and updating these planning documents. The City of San Diego 2015 UWMP was developed in collaboration with the San Diego County Water Authority (Water Authority), was adopted by the San Diego City Council in June of 2016 and serves as the basis for this Water Supply Assessment.

This Assessment evaluates water supplies that are or will be available during normal, single-dry year, and multiple-dry water years during a 20-year projection to meet the projected demands of the Project in addition to existing and planned future water demands of the PUD.

This Assessment also includes identification of existing water supply entitlements, water rights, water service contracts or agreements relevant to the identified water supply for the Project and quantities of water received in prior years pursuant to those entitlements, rights, contracts and agreements.

# **Project Description**

The 661 acre San Diego International Airport (SDIA) site, where the proposed project will occur, is located northwest of downtown San Diego on the San Diego Bay, and is bounded to the north by Barnett Avenue and Pacific Highway, to the east by Interstate-5, to the south by North Harbor Drive and West Laurel Street, and to the west by a naval water channel of the San Diego Bay.

The San Diego County Regional Airport Authority (SDCRAA) is proposing various



improvements at SDIA within the framework of an Airport Development Plan (ADP). The Authority published a Draft EIR for the ADP improvements in July 2018, for which a Water Supply Assessment was completed by San Diego Public Utilities Department. Subsequent to publication of the Draft EIR, the Authority developed new information regarding the environmental analysis of the ADP, including an updated forecast of future passenger levels at SDIA, for which the Authority will publish a Recirculated Draft EIR. As part of that process, the Authority has identified a new alternative to the proposed project

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– Alternative 4, which focuses the ADP on the replacement of Terminal 1, without the previously proposed commercial development area, and also foregoes the previously proposed expansion and improvement of Terminal 2. The following summarizes the main development characteristics of the originally proposed project and Alternative 4, as related to potential increases in water demands.<sup>1</sup>

| SDIA ADP PROJECT SITE AREA USES (Square Feet)               |                   |                   |  |              |               |              |              |  |
|---|-------------------|-------------------|--|--------------|---------------|--------------|--------------|--|
|   | Current Area      | Proposed Project  |  |              | Alternative 4 |              |              |  |
|   |                   | Demolition        | Construction   | Total Future | Demolition    | Construction | Total Future |  |
| Terminal 1 Replacement                                      | 336,000           | 336,000           | 1,210,000  | 1,210,000    | 336,000       | 1,210,000    | 1,210,000    |  |
| Terminal 2-West Addition and<br>Terminal 2-East Replacement | 350,000<br>(Т2-Е) | 350,000<br>(Т2-Е) | 450,000 (T1-<br>W Addition)<br>250,000 (T2-E<br>Replacement) | 700,000      | NA            | NA           | NA           |  |
| Terminals 1 and 2 Total                                     | 686,000           | 686,000           | 1,910,000  | 1,910,000    | 336,000       | 1,210,000    | 1,210,000    |  |
| Administration Buildings                                    | 325,500           | 174,750           | 150,000  | 300,750      | 174,750       | 150,000      | 300,750      |  |
| Ramp Control Tower  | 0                 | 0                 | 806  | 806          | 0             | 806          | 806          |  |
| Central Utility Plan Upgrade<br>and Expansion               | 14,500            | 0                 | 12,000   | 26,500       | 0             | 12,000       | 26,500       |  |
| Commercial Development                                      | 0                 | 0                 | 400,000  | 400,000      | 0             | 0            | 0            |  |

In light of the updated forecast, which projects a greater number of passengers at SDIA in the future than projected under the previous forecast, and the new alternative that will be included in the Recirculated Draft EIR, an updated Water Supply Assessment has been prepared.

This updated Water Supply Assessment addresses the projected water demand associated with the originally proposed project and with Alternative 4. It should be noted that although Alternative 4 proposes less new building construction.

<sup>1</sup>In addition to the uses identified in the table, the ADP also includes improvements related to development of a new on-airport access road, improvements to aircraft taxiways, and replacement and expansion of aircraft apron areas; however, those uses do not affect water demands.

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#### Table A - Water Demand Estimate (2040), Net Increase Over Baseline (2015 UWMP) Conditions

|  |             | PROPO      | SED PROJECT  |                |             |             |       |
|--|-------------|------------|--------------|----------------|-------------|-------------|-------|
|  | <u>2015</u> | 2040       | Net Increase | Demand Factor  | Demand, gpd | Demand, afy | Notes |
| Factors Affecting Future Demand            |             |            |              |                |             |             | 1     |
| Airport Employees                          | 6,054       | 11,847     | 5,793        | 8.7 gpcd       | 50,399      | 56          | 2, 4  |
| Commercial Development Area Employees (sf) | NA          | 800        | 800          | 8.7 gpcd       | 6,960       | 8           | 3, 4  |
| Annual Number of Passengers                | 20,322,000  | 39,760,000 | 19,438,000   | 2 gpcd         | 106,510     | 119         | 5, 4  |
| Central Utility Plant Expansion (sf)       | 14,500      | 26,500     | 12,000       | 2.8 gal/sf/day | 33,600      | 38          | 6     |
| Total Net Increase in Water Demand -       |             |            |              |                |             |             |       |
| Proposed Project                           |             |            |              |                | 197,469     | 221         |       |
| % of UWMP Forecasted City Demands          |             |            |              |                |             | 0.08%       | 7     |
|  |             |            |              |                |             |             |       |
|  |             | ALTE       | RNATIVE 4    |                |             |             |       |
|  | <u>2015</u> | 2040       | Net Increase | Demand Factor  | Demand, gpd | Demand, afy | Notes |
| Airport Employees                          | 6,054       | 11,847     | 5,793        | 8.7 gpcd       | 50,399      | 56          | 2, 4  |
| Annual Number of Passengers                | 20,322,000  | 39,760,000 | 19,438,000   | 2 gpcd         | 106,510     | 119         | 5, 4  |
| Central Utility Plant Expansion (sf)       | 14,500      | 26,500     | 12,000       | 2.8 gal/sf/day | 33,600      | 38          | 6     |
| Total Net Increase in Water Demand -       |             |            |              |                |             |             |       |
| Alternative 4                              |             |            |              |                | 190,509     | 213         |       |
| % of UWMP Forecasted City Demands          |             |            |              |                |             | 0.08%       | 7     |
|  |             |            |              |                |             |             |       |
| Notes:                                     |             |            |              |                |             |             |       |

1. Future water demand assumed to be the net increase in 2040 over existing conditions in 2015 when the 2015 UWMP was prepared.

2. Airport employment estimate for 2015 is based on the combination of aviation, concessions, and government employees at SDIA in 2017 per Table 5-1 of the *San Diego International Airport Economic Impact Study* completed in June 2018 by CDM Smith for the San Diego County Regional Airport Authority, as adjusted to the passenger activity level at SDIA in 2015 (i.e., 2017 employment of 6,667 reduced to 6,054 in 2015, in proportion with annual passenger activity level at SDIA in 2015 being approximately 20,322,000 compared to 22,370,000 in 2017). The airport employees for 2040 were estimated based on that same ratio of employees to passengers.

3. One (1) employee per 500 feet is the acceptable standard for estimating commercial employment density.

4. Airport employee and passenger gpd demand factors are based on SDIA Domestic Water use for the 5-year average water consumption during 2013-2017. Passenger demand is estimated at 2 gpcd and Airport employee demand is estimated at 8.7 gpcd. The factors are considered to be conservative in that they don't account for increased presence of water conservation features in new construction (i.e., low flow toilets, sensor activated faucets, etc.).

5. The number of passengers in 2015 is based on the SDIA Annual Activity Report. Available:

https://www.san.org/DesktopModules/Bring2mind/DMX/Download.aspx?EntryId=12777&Command=Core\_Download&language=en-US&PortalId=0&TabId=403. The number of passengers projected for 2040 is based on the San Diego County Regional Airport Authority Technical Memorandum Aviation Activity Forecast Update – San Diego International Airport prepared by LeighFisher, April 2019.

6. CUP (Central Utilities Plant) expansion is based on Applicant data and additional 12,000 sf resulting in an increase of 2.8 gallons/sf in water demand.

7. See tables in Availability of Sufficient Supplies section for reference.

#### Table B - Water Capacity Estimate

| Project Site Capacity | Est. Fixture Units  | Est. EDUs |
|-----------------------|---|-----------|
| Est. Transferable     | 10,385 min.   | Up to 420 |
| Proposed Project      | 10,385 + [(190,509 gpd/500 gpd) x 20 FUs/DU] = 18,005 FUs | 900       |
| Net Increase          | 7,620   | 480       |

This assessment assumes that the project will utilize all capacity ownership associated with the existing site. Water billing records indicate substantially less water consumption than the estimated transferable EDUs and **Table A** above suggests a net increase to water demand less than the corresponding net increase to EDUs in **Table B**. Therefore, a potential adjusted net increase to capacity at the project permitting and capacity fee evaluation stage is anticipated. The outcome of any reduced (or negated) net increase to capacity accounting would be considered to further reduce net demands imposed by the proposed project (**Table A**). See last page of this WSA for details.

Furthermore, in 2014 the Airport initiated an Air Conditioning Condensate Capture and Reuse Program that currently includes condensate collection containers at 15 gates and a 500-gallon water transport



truck. The salvaged water is used for a variety of uses, such as power washing sidewalks and the airfield, for construction/demolition dust control, and for cleaning vehicles and equipment. The airport is currently also exploring potential stormwater capture and reuse options on-site. Landscaping is anticipated to remain the same, or be reduced, in the future. Specifically, the Project is targeting a Leadership in Energy and Environmental Design (LEED) Silver certification or better. Also, a Stormwater Capture and Reuse System is proposed to be implemented at SDIA, which will reduce demands on potable water.

The water demand estimates presented in the tables above do not include the aforementioned water conservation and water demand reduction features, and, therefore, the estimates are considered to be conservative.

# **Availability of Sufficient Supplies**

As indicated in the Executive Summary of the 2018 SDIA ADP Draft EIR (ES.5.1; Assembly Bill 93) the SDCRAA Act established SDCRAA jurisdiction over the 661-acre site as of 2003. Previous to the SDCRAA Act, ownership and operation of the airport was under the San Diego Unified Port District (1962 Port District control of the regional municipal airport). Section ES 5.3 indicates planned improvements to existing utilities surrounding the project area that require removing existing underground utility lines to accommodate new and modified structures and installing new lines and new connections to new and modified structures. Utility improvements are noted to occur in coordination with service providers such as PUD. Section ES 5.4 describes construction phasing for this project.

Under an evaluation of Level of Service (LOS) reliability in providing sufficient project-level supplies to meet proposed project demands for the ADP, this WSA assumes that the above described activity will, at a minimum, include relocation of all water meters to PUD accessible locations adjacent to North Harbor Dr. in coordination with the City's Development Services Department. Note that of the 27 existing water meters on-site, 14 meters are currently located on N. Harbor Dr.

The City's 2015 Urban Water Management Plan (UWMP) forecasted water demands compared with projected supplies for the PUD are shown in the series of **Tables 1-3** (UWMP, Sec. 8) on the following pages of this document. These demonstrate that with existing supplies, imported water purchases and demand "buffers" (e.g. an approximate 11,185 acre-feet per year (afy) Accelerated Forecasted Growth regional buffer described in the Water Authority and City's respective UWMP), as well as implementation of the projects discussed in the three agencies planning documents, there were adequate anticipated water supplies to serve all anticipated growth (existing and future planned uses) and development.

Furthermore, PUD data and interim supply and demand forecast tracking in 2018 supports a reduction in 2015 UWMP projected demands as a possible result of less water consumption than was originally projected (overestimation of demands or effective conservation efforts and increased water efficiencies).

Both the City of San Diego and County Water Authority 2015 UWMPs are available online and incorporated by reference into this document to support evidentiary record of the availability of sufficient supplies. Note that Pure Water Phase 1 (City of San Diego 2015 UWMP, pg. 6-16) has since been approved as a verifiable water supply source.



### **Conclusion**

In summary, the WSA findings substantiate that there is sufficient planned water supply to serve this Project's future water demands within the PUD's water service area in normal, single-dry year, and multiple-dry water year forecasts.

Therefore, this WSA concludes that the projected level of water demand for this Project is within the regional water resource planning documents of the City, Water Authority, and MWD. Current and future water supplies, as well as the actions necessary to develop these supplies, have been identified in the water resources planning documents of the PUD, Water Authority, and MWD to serve the projected demands of the Project, in addition to existing and planned future water demands of the PUD.





# TABLE 1 - PROJECTED SUPPLY AND DEMAND COMPARISON - NORMAL YEAR

|   | Demand and Supplies (AFY) |         |         |         |         |  |  |
|---|---------------------------|---------|---------|---------|---------|--|--|
| Normal Year Demands/Supplies                      | 2020                      | 2025    | 2030    | 2035    | 2040    |  |  |
| Water Demand<br>(with wholesale and conservation) | 200,984                   | 242,038 | 264,840 | 273,748 | 273,408 |  |  |
| Local Water Supplies                              |                           |         |         |         |         |  |  |
| Recycled Water (City service area only)           | 13,650                    | 13,650  | 13,650  | 13,650  | 13,650  |  |  |
| Local Surface Supply                              | 22,900                    | 22,800  | 22,700  | 22,600  | 22,500  |  |  |
| Groundwater                                       | 3,100                     | 3,100   | 3,100   | 3,100   | 3,100   |  |  |
| Sub-Total Local Supplies                          | 39,650                    | 39,550  | 39,450  | 39,350  | 39,250  |  |  |
| Water Supply from SDCWA<br>(purchased water)      | 161,334                   | 202,488 | 225,390 | 234,398 | 234,158 |  |  |
| Total City Water Supplies                         | 200,984                   | 242,038 | 264,840 | 273,748 | 273,408 |  |  |
| Estimated Water Shortages                         | 0                         | 0       | 0       | 0       | 0       |  |  |

# TABLE 2 - PROJECTED SINGLE-DRY YEAR SUPPLY AND DEMAND COMPARISON

| Single-Dry Year                                   | Demand and Supplies (AFY) |         |         |         |         |  |  |  |
|---|---------------------------|---------|---------|---------|---------|--|--|--|
| (199Ó)  | 2020                      | 2025    | 2030    | 2035    | 2040    |  |  |  |
| Water Demand<br>(with wholesale and conservation) | 213,161                   | 256,883 | 281,167 | 290,654 | 290,292 |  |  |  |
| Local Water Supplies                              |                           |         |         |         |         |  |  |  |
| Recycled Water (City service area only)           | 13,650                    | 13,650  | 13,650  | 13,650  | 13,650  |  |  |  |
| Local Surface Supply                              | 16,657                    | 16,584  | 16,512  | 16,439  | 16,366  |  |  |  |
| Groundwater                                       | 3,100                     | 3,100   | 3,100   | 3,100   | 3,100   |  |  |  |
| Sub-Total Local Supplies                          | 33,407                    | 33,334  | 33,262  | 33,189  | 33,116  |  |  |  |
| Water Supply from SDCWA                           |                           |         |         |         |         |  |  |  |
| (purchased water)                                 | 179,754                   | 223,549 | 247,906 | 257,466 | 257,176 |  |  |  |
| Total City Water Supplies                         | 213,161                   | 256,883 | 281,167 | 290,654 | 290,292 |  |  |  |



# TABLE 3 - PROJECTED SUPPLY AND DEMAND COMPARISON DURING MULTIPLE DRY YEAR PERIODENDING IN 2040

|   |         | Demand                    | and Supp | lies (AFY) |         |  |  |
|---|---------|---------------------------|----------|------------|---------|--|--|
| Dry Year 1 (1990)<br>Demands/Supplies             | 2020    | 2025                      | 2030     | 2035       | 2040    |  |  |
| Water Demand                                      | 213,161 | 256,883                   | 281,167  | 290,654    | 290,292 |  |  |
| (with wholesale and conservation)                 | 213,101 | 230,003                   | 201,107  | 250,054    | 250,252 |  |  |
| Local Water Supplies                              |         | 1                         | 1        | 1          |         |  |  |
| Recycled Water (City service area only)           | 13,650  | 13,650                    | 13,650   | 13,650     | 13,650  |  |  |
| Local Surface Supply                              | 16,657  | 16,584                    | 16,512   | 16,439     | 16,366  |  |  |
| Groundwater                                       | 3,100   | 3,100                     | 3,100    | 3,100      | 3,100   |  |  |
| Sub-Total Local Supplies                          | 33,407  | 33,334                    | 33,262   | 33,189     | 33,116  |  |  |
| Water Supply from SDCWA (purchased water)         | 179,754 | 223,549                   | 247,906  | 257,466    | 257,176 |  |  |
| Total City Water Supplies                         | 213,161 | 256,883                   | 281,167  | 290,654    | 290,292 |  |  |
| Estimated Water Shortages                         | 0       | 0                         | 0        | 0          | 0       |  |  |
| Dry Year 2 (1991)                                 |         | Demand                    | and Supp | lies (AFY) |         |  |  |
| Demands/Supplies                                  | 2020    | 2025                      | 2030     | 2035       | 2040    |  |  |
| Water Demand<br>(with wholesale and conservation) | 200,610 | 241,581                   | 264,338  | 273,228    | 272,888 |  |  |
| Local Water Supplies                              |         |                           |          |            |         |  |  |
| Recycled Water (City service area only)           | 13,650  | 13,650                    | 13,650   | 13,650     | 13,650  |  |  |
| Local Surface Supply                              | 16,233  | 16,162                    | 16,091   | 16,020     | 15,949  |  |  |
| Groundwater                                       | 3,100   | 3,100                     | 3,100    | 3,100      | 3,100   |  |  |
| Sub-Total Local Supplies                          | 32,983  | 32,912                    | 32,841   | 32,770     | 32,699  |  |  |
| Water Supply from SDCWA (purchased water)         | 167,627 | 208,669                   | 231,469  | 240,457    | 240,189 |  |  |
| Total City Water Supplies                         | 200,610 | 241,581                   | 264,338  | 273,228    | 272,888 |  |  |
| Estimated Water Shortages                         | 0       | 0                         | 0        | 0          | 0       |  |  |
| Dry Year 3 (1992)                                 |         | Demand and Supplies (AFY) |          |            |         |  |  |
| Demands/Supplies                                  | 2020    | 2025                      | 2030     | 2035       | 2040    |  |  |
| Water Demand<br>(with wholesale and conservation) | 208,665 | 251,402                   | 275,139  | 284,412    | 284,058 |  |  |
| Local Water Supplies                              |         |                           | -        |            |         |  |  |
| Recycled Water (City service area only)           | 13,650  | 13,650                    | 13,650   | 13,650     | 13,650  |  |  |
| Local Surface Supply                              | 18,962  | 18,879                    | 18,796   | 18,714     | 18,631  |  |  |
| Groundwater                                       | 3,100   | 3,100                     | 3,100    | 3,100      | 3,100   |  |  |
| Sub-Total Local Supplies                          | 35,712  | 35,629                    | 35,546   | 35,464     | 35,381  |  |  |
| Water Supply from SDCWA (purchased water)         | 175,953 | 215,773                   | 239,592  | 248,948    | 248,677 |  |  |
| Total City Water Supplies                         | 208,665 | 251,402                   | 275,139  | 284,412    | 284,058 |  |  |
| Estimated Water Shortages                         | 0       | 0                         | 0        | 0          | 0       |  |  |