# **Traffic and Circulation**

R-H1 – Alterna	ative 4: Traf	fic and Circ	ulation Eva	luatior

# Appendix R-H

# Alternative 4 - Traffic and Circulation

# H.1 Airport Trip Generation

Airport trip generation is highly correlated with flight activity; as flights increase, all trips will increase, including passenger arrivals and departures, employee trips, deliveries, rental car activity, shuttle buses, taxis, and other modes of travel. Increases in building size is a less reliable indicator of trip generation at an airport; instead, it provides more room for an airport to operate efficiently. For this reason, Airport trip generation is based on models to predict passenger activity levels.

The current amount of ground access (vehicle trips) to and from SDIA was determined by conducting traffic counts at all the Airport entry and exit points. These counts were conducted on Monday, June 12, 2017. June is considered a heavy month for air travel and Mondays are typically the busiest day of travel during a non-holiday week. These counts reflect all traffic to and from the Airport, including both terminals, other uses along North Harbor Drive, and the northside development along Pacific Highway. These counts and the supplemental counts taken in March 2019 represent the "Existing" traffic volumes discussed in the impact analyses addressed in Section 3.14.2.3 of the Recirculated Draft EIR.

Growth in Airport traffic was calculated using Existing, Year 2024, Year 2026, Year 2030, Year 2035, and Year 2050 passenger travel forecasts, which are based upon gated flight schedules for the ADP (see Appendix R-H2 of this EIR). These forecasts include a schedule of arriving and departing flights, passengers per flight, aircraft type, and assigned terminal. To further refine the estimates, the Advanced Land Transportation Performance Simulation (ALPSTM) Model was used. ALPSTM is a microscopic simulation model that was developed to simulate all modes of travel through an airport, including pedestrian movements through ticketing, inspection, waiting areas, and baggage claim. The model predicts a pattern of when departing passengers will arrive at the airport being evaluated, based on their mode of travel and when arriving passengers will arrive at the curb front after unloading their aircraft, traveling through the terminal, and picking up their checked baggage, if applicable. These estimates were developed separately for SDIA Terminal 1 and Terminal 2 flights. Growth in arriving and departing SDIA passengers were calculated by comparing existing flight data to each of the horizon years. This comparison was conducted for a full day and each of the three peak hours.

The growth in passenger activity was then applied to existing traffic volume counts conducted at the Airport to calculate daily and peak hour vehicle trips generated by the Airport. Table H-1 summarizes the Airport trip generation for each of the horizon years evaluated, as well as the projected passenger flight level activity with each year. Detailed assumptions regarding Airport trip generation are contained in Appendix R-H4.

Table H-1: Trip Generation Summary - Alternative 4

V	Passenger Level		Bull of the		Peak Trips	Airpor Hour		PM Peak Hour Trips	
Year	Annual (in millions)	Design Day	Daily Trips	In	Out	In	Out	In	Out
2024	30.1	93,400	108,873	3,018	2,775	3,399	3,156	2,821	2,913
2026	32.0	99,241	115,660	3,217	2,981	3,518	3,253	2,945	3,109
2030	35.8	110,875	128,968	3,630	3,356	3,919	3,655	3,290	3,494
2035	39.3	121,847	141,695	4,114	3,858	4,410	4,130	3,591	3,763
2050	40.6	125,990	146,177	4,243	3,984	4,550	4,263	3,706	3,881

## H.1.7 Regional Trip Distribution

The SANDAG regional traffic model and existing counts were used to determine how Airport traffic distributes over the regional roadway network. Approximately 66% of the total Airport traffic currently uses the I-5 and I-8 freeways, the remaining 34% use local streets. Approximately 85% of Airport terminal traffic is oriented to the east, and the remaining 15% is oriented to the west of the Airport (85/15 split). Some minor refinements to the project distribution were made to reflect historic travel patterns and to ensure a consistent pattern between existing conditions and horizon year 2050.

## **H.2 Project Impacts**

As discussed in Section 2.6.4 of the Recirculated Draft EIR, the proposed project includes a new on-Airport entry roadway as a project design feature in Phase 1a that would connect to North Harbor Drive and allow westbound Airport traffic to enter the Airport at a new intersection west of the existing intersection of North Harbor Drive and Laurel Street. The on-Airport entry roadway would generally have three lanes of travel, as well as a multi-use bicycle and pedestrian path associated with it. This would reduce by 45% the amount of westbound Airport traffic using North Harbor Drive. Other improvements include a new loop road that would provide access to the new T1 and a new T1 parking structure and a single-lane, on-Airport eastbound road that would allow Parking Lot and Rental Car Center shuttles from both terminals to access the Airport's north side without traveling on any City streets.

This Alternative 4 also includes two transit improvements. The Airport Authority will work with MTS to implement a new transit connection between the Old Town Transit Center and the Airport terminals. This connection will use buses operating on generally 15-minute intervals routed along Pacific Highway and the on-Airport transit way. This connection will be operational by at least late 2020 to accommodate construction traffic conditions. Additionally, the Airport Authority will work with MTS to improve service for Route 992, which connects downtown San Diego and the Santa Fe Depot to the Airport terminals. This enhanced service will be implemented after year 2024, once the on-Airport roadway has been constructed.

It is important to note, relative to the discussion below of traffic impacts and the formulation of feasible mitigation measures to address significant impacts, proposed mitigation measures may be feasible if allowed by federal law; federal law states that airport revenues and Federal Aviation Administration (FAA) grant funds may not be used for purposes other than the capital or operating costs of the Airport, the local Airport system or other local facilities owned or operated by the

Airport owner or operator that are directly and substantially related to the air transportation of passengers and property. Detailed information about the law and regulations prohibiting diversion of SDIA revenues and FAA grants is found at Appendix R-K to this Recirculated Draft EIR. These restrictions may impact SDCRAA's ability to fund and implement off-Airport mitigation measures. Therefore, SDCRAA has submitted requests to the FAA for it to allow funding of off-Airport mitigation measures. In addition, SDCRAA has secured commitments, with airline support, that could provide significant funds for any FAA-approved transportation, transit and access improvements on and off-Airport property made in conjunction with regional partner agencies. SDCRAA's funding contributions of up to \$350 million, could be utilized along with other regional agencies' investments in potential off-Airport transportation and transit projects that improve access to the Airport, pending approval of the ADP and its environmental review. SDCRAA has obtained FAA approval to undertake and complete similar previous off-Airport projects to improve Harbor Drive, Washington Street and Sassafras Street. As stated above, SDCRAA has sought funding approval from the FAA for a range of off-Airport road and other transportation-related improvements and programs, identified in this Recirculated DEIR (that do not conflict with the City of San Diego or Caltrans' plans), but the FAA has not yet responded to the request. If FAA funding approval was not provided, then the off-Airport improvements would not be able to be implemented and would not be feasible. SDCRAA will continue to coordinate with the City of San Diego to identify and implement those transportation improvements that are supported, allowable, and feasible. Even if SDCRAA could fund feasible mitigation measures, these mitigation measures may be infeasible because they conflict with existing community plans. The City of San Diego and Caltrans direction to SDCRAA on September 7, 2018 regarding potential mitigation for traffic impacts associated with the ADP and stated that, any improvements to roadway segments within the jurisdiction of the City of San Diego that would require widening beyond the community plan buildout roadway classification or freeway improvements not included in the San Diego Regional Transportation Plan or one of Caltrans' Transportation Concept Report are to be considered infeasible. These facts regarding such infeasibility are recognized within each of the future-year impacts evaluation (i.e., for Existing with Project, 2024, 2026, 2030, 2035, and 2050).

### **H.2.1** Operational Impacts

#### H.2.1.1 Direct Impacts H-1

Summary Conclusion for Impact H-1: Implementation of Alternative 4 would result in unacceptable operations of study facilities. Of those facilities, 4 intersections, 10 roadway segments, and 13 freeway segments are expected to exceed thresholds of significance under the Existing With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than-significant level; however, some mitigation is infeasible or only partially mitigates the impact, therefore impacts would remain *significant and unavoidable* at 7 roadway segments and 13 freeway segments.

This scenario represents the traffic conditions of the existing street network and proposed on-Airport facilities. Background volumes for this scenario are existing without any other developments or background growth. The entire ADP project (assumed flight level of 40.6 million annual passengers (MAP)) is added to the existing transportation system. This scenario reflects conditions that would occur with only the development and flight growth were to occur. This condition isolates the Direct Project Traffic Impacts by only considering traffic growth caused by the project.

The Existing with Project scenario adds Year 2050 Airport traffic and proposed transportation features onto the existing transportation system and existing traffic volumes. Due to the hypothetical nature of this scenario, it is necessary to determine when direct impact mitigations are needed within the 30 plus year timeframe between now and Year 2050. To assign impacts to triggers, the analyses for the Years 2024, 2026, 2030, 2035 and 2050 scenarios were used to determine when an impact first occurred. The mitigation would need to be in place before the traffic associated with that impact causing scenario occurs, therefore, the traffic level assumed in the previous scenario was used as the trigger. As discussed in Section 3.14.15, the trigger would be the passenger flight activity level not the scenario year, since passenger growth directly affects Airport traffic generation and passenger growth could occur slower or more rapidly than current projections.

The following example describes how this trigger is applied to one of the Existing with Project direct impacts. The intersection of Laurel Street at North Harbor Drive was identified as a direct impact in the Existing with Project scenario. It first became an impact in the Year 2030 with Project scenario, thus the triggering event would be prior to exceeding passenger flight levels of the previous scenario, since we know that that the intersection was not impacted in that scenario. In this case, the 2026 Scenario evaluated traffic generated by 32.0 Million Annual Passengers (MAP). Thus, the trigger would state, "Prior to exceeding 32.0 MAP...".

#### Intersection Level of Service

Existing With Project volumes were evaluated at the study area intersections. Results of the analysis are presented in Table H-2. Direct intersection impacts from the project Phase 1a are identified in column "Change from Existing." Level of Service worksheets are contained in Appendix R-H5. As shown in the table, all study area intersections operate at acceptable levels of service during the weekday AM, Airport, and PM peak hours with the exception of:

#### **Existing Condition**

#16 - Kettner Boulevard at W Laurel Street

#41 - Kettner Boulevard at Palm Street

#### **Existing With Project Conditions**

#14 - W Laurel Street at N Harbor Drive

#15 -Pacific Highway at W Laurel Street

#16 - Kettner Boulevard at W Laurel St

#41 - Kettner Boulevard at Palm Street

The intersections listed above that are shown in bold text are considered to be direct impacts. Specifically, Alternative 4's traffic adds at least two seconds of delay at LOS E or one second of delay at LOS F.

Table H-2: Existing With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing		xisting With I	Project
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)
	Davidia Harrist Taylon Ct. /	AM	27.7	С	27.8	С	0.1
1	Pacific Hwy at Taylor St / Rosecrans St	AIRPORT	28.6	С	28.6	С	0.0
	Nosecians St	PM	35.8	D	35.8	D	0.0
	D 16 11 1011T	AM	9.7	Α	9.7	Α	0.0
2	Pacific Hwy at Old Town Transit Center	AIRPORT	10.9	В	10.9	В	0.0
	Transit Center	PM	11.1	В	11.2	В	0.1
		AM	31.7	С	32.0	С	0.3
3	Pacific Hwy at Enterprise St	AIRPORT	27.7	С	27.8	С	0.1
		PM	44.5	D	45.3	D	0.8
	CD D : (* 11 D	AM	11.7	В	12.4	В	0.7
4	SB Pacific Hwy Ramps at Washington St	AIRPORT	12.4	В	12.8	В	0.4
	washington st	PM	12.5	В	14.6	В	2.1
	NB Pacific Highway On-Ramp	AM	20.7	С	26.1	С	5.4
5	/ Frontage Rd at Washington	AIRPORT	18.3	В	22.0	С	3.7
	St	PM	18.7	В	24.0	С	5.3
		AM	22.0	С	20.6	С	-1.4
6	6 Hancock St at Washington St	AIRPORT	21.7	С	19.9	В	-1.8
		PM	23.1	С	22.6	С	-0.5
		AM	31.1	С	30.1	С	-1.0
7	San Diego Ave at Washington St	AIRPORT	22.2	С	22.2	С	0.0
	31	PM	16.2	В	16.4	В	0.2
		AM	4.5	Α	4.4	Α	-0.1
8	India St at Vine St	AIRPORT	4.7	Α	4.6	Α	-0.1
		PM	4.3	Α	4.2	Α	-0.1
		AM	22.0	С	35.9	D	13.9
9	Pacific Hwy at Sassafras St / Admiral Boland Way	AIRPORT	23.8	С	34.7	С	10.9
	Admiral Boland Way	PM	29.7	С	38.5	D	8.8
		AM	13.5	В	18.8	В	5.3
10	Kettner Blvd at Sassafras St	AIRPORT	12.7	В	15.2	В	2.5
		PM	15.0	В	17.7	В	2.7
		AM	6.8	Α	6.9	Α	0.1
11	India St at Sassafras St	AIRPORT	8.8	Α	8.9	Α	0.1
		PM	10.2	В	12.4	В	2.2
		AM	8.7	Α	11.5	В	2.8
12	Pacific Hwy at Palm St	AIRPORT	8.8	Α	11.1	В	2.3
		PM	10.3	В	12.6	В	2.3
		AM	24.4	С	75.6	E	51.2
14	W Laurel St at N Harbor Drive	AIRPORT	33.7	С	65.2	E	31.5
		PM	26.2	С	57.0	E	30.8

Table H-2: Existing With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	E	xisting With I	Project
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)
		AM	44.6	D	53.5	D	8.9
15	Pacific Hwy at W Laurel St	AIRPORT	49.1	D	55.2	E	6.1
		PM	51.6	D	62.9	E	11.3
		AM	91.8	F	172.3	F	80.5
16	Kettner Blvd at W Laurel St	AIRPORT	112.2	F	167.6	F	55.4
		PM	48.9	D	89.4	F	40.5
		AM	15.1	В	15.7	В	0.6
17	India St at W Laurel St	AIRPORT	16.3	В	16.8	В	0.5
		PM	15.7	В	16.0	В	0.3
		AM	8.9	Α	8.4	Α	-0.5
18	N Harbor Dr at W Hawthorn St	AIRPORT	9.5	А	9.2	Α	-0.3
		PM	10.0	В	9.9	Α	-0.1
		AM	36.9	D	40.0	D	3.1
19	Pacific Hwy at W Hawthorn St	AIRPORT	35.7	D	37.5	D	1.8
		PM	41.9	D	48.0	D	6.1
		AM	30.7	С	34.1	С	3.4
20	20 Kettner Blvd at W Hawthorn St	AIRPORT	28.5	С	30.3	С	1.8
	31	PM	28.4	С	30.0	С	1.6
		AM	31.5	С	35.1	D	3.6
21	India St at W Hawthorn St	AIRPORT	29.1	С	30.9	С	1.8
		PM	27.2	С	29.2	С	2.0
		AM	33.5	С	37.4	D	3.9
22	Columbia St at W Hawthorn St	AIRPORT	30.8	С	32.9	С	2.1
		PM	30.5	С	32.4	С	1.9
		AM	10.7	В	12.8	В	2.1
23	State St at W Hawthorn St	AIRPORT	9.1	А	9.9	Α	0.8
		PM	8.6	Α	9.4	Α	0.8
		AM	15.7	С	15.7	С	0.0
24	I-5 NB Off-Ramp / Brant St at W Hawthorn St	AIRPORT	16.7	С	16.7	С	0.0
	W Hawthorn St	PM	20.5	С	20.5	С	0.0
		AM	10.7	В	10.5	В	-0.2
25	N Harbor Dr at W Grape St	AIRPORT	11.8	В	12.2	В	0.4
		PM	18.8	В	19.6	В	0.8
		AM	29.2	С	30.7	С	1.5
26	Pacific Hwy at W Grape St	AIRPORT	29.9	С	30.9	С	1.0
	20 Facilic riwy at W Grape St	PM	28.9	С	30.3	С	1.4
		AM	30.8	С	33.4	С	2.6
27	Kettner Blvd at W Grape St	AIRPORT	32.1	С	33.8	С	1.7
	, Retailer biva at W Grape St	PM	36.2	D	38.8	D	2.6

Table H-2: Existing With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	E	xisting With I	Project
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)
		AM	29.6	С	33.2	С	3.6
28	India St at W Grape St	AIRPORT	31.7	С	33.9	С	2.2
		PM	35.5	D	39.7	D	4.2
		AM	34.7	С	38.5	D	3.8
29	Columbia St at W Grape St	AIRPORT	37.6	D	40.4	D	2.8
		PM	43.3	D	52.1	D	8.8
	Chata Ch / LE CD On Danier at	AM	24.4	С	27.6	С	3.2
30	State St / I-5 SB On-Ramp at W Grape St	AIRPORT	26.0	С	27.9	С	1.9
	W Grape St	PM	33.1	С	37.4	D	4.3
		AM	11.6	В	13.6	В	2.0
31	McCain Rd at N Harbor Dr	AIRPORT	9.1	Α	9.8	Α	0.7
		PM	8.1	Α	9.6	Α	1.5
		AM	22.2	С	21.8	С	-0.4
32	Spanish Landing at N Harbor Dr	AIRPORT	19.8	В	19.2	В	-0.6
	DI	PM	19.3	В	18.9	В	-0.4
		AM	40.0	D	27.2	С	-12.8
33	Harbor Island Dr at N Harbor Dr	AIRPORT	44.9	D	54.5	D	9.6
	DI	PM	35.3	D	42.0	D	6.7
		AM	10.0	Α	10.0	Α	0.0
34	Harbor Island Dr at Old Rent A Car Access / Sheraton	AIRPORT	10.4	В	10.4	В	0.0
	Cai Access / Sileratori	PM	10.6	В	10.6	В	0.0
	Harbard Drat Harbar	AM	22.1	С	22.3	С	0.2
35	Harbor Island Dr at Harbor Island Dr	AIRPORT	22.0	С	22.1	С	0.1
	isiana Di	PM	22.6	С	22.7	С	0.1
	Harbar Island Dr at Darking	AM	8.5	Α	8.5	Α	0.0
36	Harbor Island Dr at Parking Lot Access	AIRPORT	9.0	Α	9.1	Α	0.1
	2017/00033	PM	9.1	Α	9.2	Α	0.1
		AM	6.4	Α	lustavaaa		a aniakin khia
37	Winship Ln at N Harbor Dr	AIRPORT	7.1	Α	intersec	scenario	ot exist in this
		PM	5.3	Α		Scenario	,
	North Hodern Brook I thousand	AM	4.9	Α	7.5	Α	2.6
38	North Harbor Dr at Liberator Way	AIRPORT	4.7	Α	7.0	Α	2.3
	· · · · · · · · · · · · · · · · · · ·	PM	8.8	Α	18.6	В	9.8
		AM	16.3	В	26.1	С	9.8
39	Cell Phone Lot at N Harbor Dr	AIRPORT	32.5	С	32.5	С	0.0
		PM	18.2	В	4.1	Α	-14.1
	Townsin al Link Dd / Coast	AM	4.2	Α	3.6	Α	-0.6
40	40 Terminal Link Rd / Coast Guard at N Harbor Dr	AIRPORT	3.9	Α	4.0	Α	0.1
	Guara at N Harbor Di	PM	3.3	Α	6.5	Α	3.2

Table H-2: Existing With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	E	Existing With I	Project
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)
		AM	21.7	С	34.5	D	12.8
41	Kettner Blvd at Palm St	AIRPORT	21.2	С	29.9	D	8.7
		PM	59.9	F	192.8	F	132.9
		AM	13.5	В	12.7	В	-0.8
42	N Harbor Dr at Laning Rd	AIRPORT	26.3	С	26.5	С	0.2
		PM	32.4	С	35.1	D	2.7
	N	AM	16.4	В	17.0	В	0.6
43	N Harbor Dr at Nimitz Blvd	AIRPORT	19.9	В	20.5	С	0.6
		PM	40.7	D	41.0	D	0.3
		AM	41.1	D	41.8	D	0.7
44	44 Rosecrans St at Nimitz Blvd	AIRPORT	36.0	D	36.2	D	0.2
		PM	45.1	D	45.5	D	0.4

Notes: Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under Existing With Project conditions, all significant impacts are defined as Direct impacts per these thresholds.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.
- (c) Change in delay due to addition of background traffic growth, addition of cumulative project traffic, and addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.

The following mitigation would address the significant impacts that would occur from the project, as defined by Table H-2, between Existing traffic conditions and Existing With Project conditions:

#### #14 W Laurel Street at N Harbor Drive

The intersection of West Laurel Street at North Harbor Drive operates at LOS E during the AM, Airport, and PM peak hours under Existing With Project traffic conditions. This intersection would experience an increase in delay greater than two seconds in AM, Airport, and PM peak hours with the addition of Alternative 4 traffic. Because the increase in delay would exceed the allowable threshold, this would result in a significant direct impact.

#### **Proposed Mitigation Measure**

#### MM-TR-I-1a:

Improve the Intersection of Laurel Street at North Harbor Drive. Prior to passenger air travel exceeding 32.0 million annual passengers (MAP), SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Add a third Eastbound left-turn lane and remove an Eastbound through lane. Proposed Mitigation Measure MM-TR-I-1a presently is *not considered feasible* because the Mitigation Measure is within the City of San

Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-I-1a would ensure that the intersection operates at LOS D during the AM peak hour and LOS C during the Airport and PM peak hours, thereby reducing this potentially significant impact to a less-than significant level, as shown in Table H-3.

Table H-3: Existing with Project Intersection Improvement Level of Service Summary – Alternative 4

In	tersection	Peak Hour		ore vement	After Imp	rovement c)	Description
			Delay (a)	LOS (b)	Delay (a)	LOS (b)	
	Pacific Hwy at	AM	35.9	D	32.4	С	Add Class IV Cycle Track on
9*	Sassafras St / Admiral Boland	AIRPORT	34.7	С	31.3	С	Pacific Hwy
	Way	PM	38.5	D	36.0	D	
		AM	11.5	В	13.6	В	Add Class IV Cycle Track on
12*	Pacific Hwy at Palm St	AIRPORT	11.1	В	12.9	В	Pacific Hwy
	r unii St	PM	12.6	В	17.2	В	
	Laurel Street at	AM	75.6	E	40.3	D	Add a third EB left-turn lane and
14	North Harbor	AIRPORT	65.2	Е	28.5	С	remove an EB through lane
	Drive	PM	57.0	Е	28.2	С	
		AM	53.5	D	43.3	D	Remove a WB through lane on the West leg and add a second EB left- turn lane
15	Pacific Hwy at W	AIRPORT	55.2	E	38.5	D	Convert a SB through lane into a second SB right-turn lane
		PM	62.9	E	51.4	D	<ul> <li>Re-coordinate signals along Laurel</li> <li>Street</li> <li>Add Class IV Cycle Track on Pacific</li> <li>Hwy</li> </ul>
		AM	172.3	F	36.2	D	Restripe SB approach to two right-
16	Kettner Blvd at W Laurel St	AIRPORT	167.6	F	35.3	D	turn lanes, one through lane and one left-turn lane.
	20010101	PM	89.4	F	32.2	С	

Table H-3: Existing with Project Intersection Improvement Level of Service Summary - Alternative 4

Into	Intersection		Before Improvement		After Improvement (c)		Description
			Delay (a)	LOS (b)	Delay (a)	LOS (b)	
		AM	34.5	D	0.6	А	Install traffic signal     Destring Palm Street to two lanes
41	Kettner Blvd at	AIRPORT	29.9	D	0.7	А	• Restripe Palm Street to two lanes in each direction between Kettner
41	Palm St	PM					Blvd and Pacific Hwy • Pre-signals at rail crossing
			192.8	F	0.6	Α	

Notes:

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.
- (c) The Table presumes the improvements are feasible, which is uncertain.

Footnote

(\*) Intersections 9 and 12 are not significant impacts. Class IV Cycle Track added as part of mitigation at Laurel Street / Pacific Highway.

#### #15 Pacific Highway at W Laurel Street

The intersection of Pacific Highway at West Laurel Street operates at LOS E during the Airport and PM peak hours under Existing With Project traffic conditions. This intersection would experience an increase in delay greater than two seconds in the Airport and PM peak hours. Because the increase in delay would exceed the allowable threshold, this would result in a significant direct impact.

#### **Proposed Mitigation Measure**

#### MM-TR-I-1b:

Improve the Intersection of Pacific Highway at West Laurel Street. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Remove a westbound through lane on the West leg and add a second Eastbound left-turn lane, convert a Southbound through lane into a second Southbound right-turn lane, and re-coordinate signals along Laurel Street. Upgrade from Class II bicycle lanes to Class IV Cycle Tracks on Pacific Highway and provide protected traffic signal phasing for bicycles on Pacific Highway. The bicycle improvements will extend from Laurel Street to Washington Street affecting the intersections of Pacific Highway at Sassafras St / Admiral Boland Way and Pacific Highway at Palm Street. Proposed Mitigation Measure MM-TR-I-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically* feasible because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this

Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-I-1b would ensure that the intersection operates at LOS D during the Airport and PM peak hours, thereby reducing this potentially significant direct impact to a less-than-significant level, as shown in Table H-3.

#### #16 Kettner Boulevard at W Laurel Street

The intersection of Kettner Boulevard at West Laurel Street operates at LOS F during the AM, Airport and PM peak hours under Existing With Project conditions. This intersection would experience an increase in delay with the addition of Alternative 4's traffic. Because the resulting increase in delay would exceed the allowable threshold, this would result in a significant direct impact.

#### **Proposed Mitigation Measure**

#### MM-TR-I-1c:

# Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Re-stripe the Southbound approach to two right-turn lanes, one through lane, and one optional through / left-turn lane. Proposed Mitigation Measure MM-TR-I-1c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in

Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-

**Improve the Intersection of Kettner Boulevard at West Laurel Street.**Prior to the first occupancy of any new or redeveloped facility that is part of

Implementation of Mitigation Measure MM-TR-I-1c would ensure that the intersection operates at LOS D during the AM and Airport peak hours and at LOS C during the PM peak hours, thereby

Airport improvement item.

reducing this potentially significant direct impact to a less-than-significant level, as shown in Table H-3.

#### #41 Kettner Boulevard at Palm Street

The intersection of Kettner Boulevard at Palm Street operates at LOS F during the PM peak under Existing traffic conditions and under Existing With Project conditions. This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting increase in delay would exceed the allowable threshold, this would result in a significant direct impact.

#### **Proposed Mitigation Measure**

#### MM-TR-I-1e:

**Improve the Intersection of Kettner Boulevard at Palm Street.** Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Install a traffic signal, restripe Palm Street to two lanes in each direction between Kettner Boulevard and Pacific Highway, and install pre-signals at the rail crossing. Provide directional signs on Kettner Boulevard, Pacific Highway, Laurel Street and North Harbor Drive suggesting Palm Street as an option for reaching the Airport terminals. Proposed Mitigation Measure MM-TR-I-1e presently is *not considered feasible*, because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically* feasible, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-I-1e would ensure that the intersection operates at LOS A, thereby reducing this potentially significant direct impact to a less-than-significant level, as shown in Table H-3.

#### **Roadway Segment Level of Service**

Existing With Project volumes were evaluated at the study area roadway segments. Results of the analysis are presented in Table H-4. Direct roadway impacts from the project Phase 1a are identified in column "Change from Existing." As shown in the table, all study area roadway segments operate at acceptable levels of service under Existing With Project weekday conditions with the exception of:

#### **Existing Conditions**

#### Kettner Boulevard

Vine Street to Sassafras Street operates at LOS E

#### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

#### Hawthorn Street

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

#### **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS E
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

#### North Harbor Drive

- Harbor Island Drive to Winship Lane operates at LOS F
- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS E

#### **Existing With Project Conditions**

#### Kettner Boulevard

Vine Street to Sassafras Street operates at LOS F

#### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

#### Laurel Street

Harbor Drive to Pacific Highway operates at LOS E

Table H-4: Existing with Project Conditions Roadway Segment Level of Service Summary – Alternative 4

	Roadway	LOS E		Existing		Existi	ng With Pro	ject	Change From Existing	
Roadway Segment	Classification (a)	Capacity	ADT (b)	V/C Ratio (c)	LOS	ADT (b)	V/C Ratio (c)	LOS	Δ in ADT	Δ in V/C
Pacific Highway										
Kurtz St to Barnett Ave	6 Lane Major Arterial	50,000	21,780	0.436	В	22,864	0.457	В	1,084	0.021
Barnett Ave to Washington St	6 Lane Expressway	80,000	51,778	0.647	С	54,413	0.68	С	2,635	0.033
Washington St to Sassafras St	6 Lane Prime Arterial	60,000	14,219	0.237	Α	15,182	0.253	Α	963	0.016
Sassafras St to Palm St	6 Lane Major Arterial	50,000	18,988	0.380	Α	23,380	0.468	В	4,392	0.088
Palm St to Laurel St	6 Lane Major Arterial	50,000	20,447	0.409	В	25,122	0.502	В	4,675	0.093
Laurel St to Juniper St	6 Lane Major Arterial	50,000	10,478	0.210	Α	13,702	0.274	Α	3,224	0.064
Kettner Blvd										
Vine St to Sassafras St	3 Lane Major Arterial (one-way)	27,500	26,492	0.963	E	31,631	1.15	F	5,139	0.187
Sassafras St to Palm St	3 Lane Major Arterial (one-way)	27,500	18,406	0.669	С	23,662	0.86	D	5,256	0.191
Palm St to Laurel St	3 Lane Major Arterial (one-way)	27,500	18,406	0.669	С	20,611	0.75	С	2,205	0.081
India St										
Sassafras St to Laurel St	3 Lane Major Arterial (one-way)	27,500	14,465	0.526	В	19,343	0.703	С	4,878	0.177
Laurel St to Juniper St	3 Lane Collector (one-way)	26,000	3,884	0.149	Α	3,884	0.149	Α	0	0.000
Washington St										
West of Pacific Hwy	4 Lane Major Arterial	40,000	4,847	0.121	Α	7,483	0.187	Α	2,636	0.066
Hancock St to San Diego Ave	4 Lane Major Arterial	40,000	22,972	0.574	С	23,936	0.598	С	964	0.024
East of India St	4 Lane Major Arterial	40,000	24,710	0.618	С	25,674	0.642	С	964	0.024
Sassafras St										
Pacific Hwy to Kettner Blvd	3 Lane Collector (w/o two-way left- turn lane)	12,000	15,983	1.332	F	27,010	2.251	F	11,027	0.919
Palm St										
Pacific Hwy to Kettner Blvd	2 Lane Collector (w/o two-way left- turn lane)	8,000	1,940	0.243	А	2,355	0.294	Α	415	0.051
Laurel St										
Harbor Dr to Pacific Hwy	5 Lane Major Arterial	45,000	35,441	0.788	D	43,412	0.965	E	7,971	0.177
Pacific Hwy to India St	4 Lane Major Arterial	40,000	21,042	0.526	С	24,626	0.616	С	3,584	0.090
India St to State St / Reynard Wy	4 Lane Major Arterial	40,000	14,072	0.352	Α	15,036	0.376	В	964	0.024
Hawthorn St										
Harbor Dr to Pacific Hwy	3 Lane Collector (one-way)	26,000	26,337	1.013	F	29,161	1.122	F	2,824	0.109
Pacific Hwy to India St	3 Lane Collector (one-way)	26,000	30,936	1.190	F	33,760	1.298	F	2,824	0.108

Table H-4: Existing with Project Conditions Roadway Segment Level of Service Summary – Alternative 4

		ditions Roadway Segment Level of Se				Alternative 4					
	Roadway	LOS E		Existing		Existi	ng With Pro	ject	Change From Existing		
Roadway Segment	Classification (a)	Capacity	ADT (b)	V/C Ratio (c)	LOS	ADT (b)	V/C Ratio (c)	LOS	Δ in ADT	Δ in V/C	
India St to State St	3 Lane Collector (one-way)	26,000	30,936	1.190	F	33,760	1.298	F	2,824	0.108	
State St to Albatross St	2 Lane Collector (w/o two-way left- turn lane)	8,000	10,483	1.310	F	10,483	1.31	F	0	0.000	
Grape St											
Harbor Dr to Pacific Hwy	3 Lane Collector (one-way)	26,000	23,826	0.916	E	27,065	1.041	F	3,239	0.125	
Pacific Hwy to India St <sup>1</sup>	3 Lane Collector (one-way)	26,000	28,167	1.083	F	31,406	1.208	F	3,239	0.125	
India St to State St	3 Lane Collector (one-way)	26,000	32,386	1.246	F	35,625	1.37	F	3,239	0.124	
Albatross St to Front St <sup>1</sup>	3 Lane Collector (one-way)	26,000	2,172	0.084	Α	2,172	0.084	Α	0	0.000	
North Harbor Dr											
Scott Rd to Nimitz Blvd <sup>2</sup>	4 Lane Prime Arterial	50,000	11,759	0.235	Α	12,257	0.245	Α	498	0.010	
Nimitz Blvd to Laning Rd <sup>2</sup>	6 Lane Prime Arterial	60,000	19,644	0.327	Α	21,139	0.352	Α	1,495	0.025	
Laning Rd to McCain Rd	6 Lane Prime Arterial	60,000	28,798	0.480	В	30,791	0.513	В	1,993	0.033	
McCain Rd to Spanish Landing	6 Lane Prime Arterial	60,000	29,392	0.490	В	35,099	0.585	С	5,707	0.095	
Spanish Landing to Harbor Island Dr	6 Lane Prime Arterial	60,000	30,278	0.505	В	37,089	0.618	С	6,811	0.113	
Harbor Island Dr to Winship Ln <sup>2</sup>	6 Lane Prime Arterial	60,000	77,384	1.290	F	57,540	0.959	E	-19,844	-0.331	
Winship Ln to Liberator Way	6 Lane Prime Arterial	60,000	89,066	1.484	F	63,994	1.067	F	-25,072	-0.417	
Liberator Way to Cell Phone Lot	6 Lane Prime Arterial	60,000	94,942	1.582	F	70,380	1.173	F	-24,562	-0.409	
Cell Phone Lot to Laurel St / Solar Turbines	6 Lane Prime Arterial	60,000	95,096	1.585	F	59,048	0.984	E	-36,048	-0.601	
Laurel St / Solar Turbines to W Laurel St	6 Lane Prime Arterial	60,000	76,603	1.277	F	47,057	0.784	С	-29,546	-0.493	
Laurel St to Hawthorn St	6 Lane Prime Arterial	60,000	59,521	0.992	E	67,177	1.12	F	7,656	0.128	
Hawthorn St to Grape St <sup>1</sup>	6 Lane Prime Arterial	60,000	37,881	0.631	С	42,713	0.712	С	4,832	0.081	
Grape St to Ash St <sup>1</sup>	5 Lane Prime Arterial	55,000	20,437	0.372	Α	22,030	0.401	Α	1,593	0.029	
Harbor Island Dr											
Harbor Dr to Old Rent A Car Access	4 Lane Major Arterial	40,000	12,743	0.319	А	13,064	0.327	Α	321	0.008	
West of Harbor Island Dr	4 Lane Major Arterial	40,000	7,661	0.192	Α	7,982	0.2	Α	321	0.008	
Harbor Island Dr to Parking Lot	4 Lane Collector (w/o two-way left- turn lane)	15,000	4,801	0.320	Α	4,801	0.32	Α	0	0.000	
East of Parking Lot	4 Lane Collector (w/o two-way left- turn lane)	15,000	3,929	0.262	А	3,929	0.262	А	0	0.000	

Table H-4: Existing with Project Conditions Roadway Segment Level of Service Summary - Alternative 4

Roadway Segment	Roadway Classification (a)	LOS E	Existing			Existing With Project			Change From Existing	
		Capacity	ADT (b)	V/C Ratio (c)	LOS	ADT (b)	V/C Ratio (c)	LOS	Δ in ADT	Δ in V/C

Notes: Bold values indicate roadway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under Existing With Project conditions, all significant impacts are defined as Direct impacts per these thresholds.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) Average Daily Traffic (ADT) volumes for the roadway segments were provided by National Data & Surveying Services and measured in June 2017 and in March 2019.
- (c) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- <sup>1</sup> Volumes from January 1, 2005 to February 2, 2017. Growth factor applied based on comparison between 2017 counted volumes and 2013 Machine Count Traffic volumes.
- $^2$  2015 ADT Volumes obtained from City of San Diego Machine Count Traffic Volumes from January 1, 2005 to February 2, 2017.

#### **Hawthorn Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

#### **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

#### North Harbor Drive

- Harbor Island Drive to Winship Lane operates at LOS E
- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS E
- Laurel Street to Hawthorn Street operates at LOS F

The roadways listed above that are shown in bold text are considered to be direct impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F.

The following mitigations, would partially address the significant impacts that would occur from the project, as defined by Table H-4, between Existing traffic conditions and Existing With Project conditions:

#### Kettner Boulevard from Vine Street to Sassafras Street

The roadway segment on Kettner Boulevard from Vine Street to Sassafras Street operates at LOS E under Existing traffic conditions. This roadway segment would operate at LOS F and experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

#### Sassafras Street from Pacific Highway to Kettner Boulevard

The roadway segment on Sassafras Street from Pacific Highway to Kettner Boulevard operates at LOS F under Existing traffic conditions. This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

#### MM-TR-RS-1a:

Improve Sassafras Street from Pacific Highway to Kettner Boulevard. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Convert the roadway from a 3 Lane Collector (w/o two-way left-turn lane) to a 4 Lane Collector (w/o two-way leftturn lane). Proposed Mitigation Measure MM-TR-RS-1a presently is not considered feasible because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-RS-1a would reduce the roadway segment v/c ratio to be less than Existing conditions, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-5.

Table H-5: Existing With Project Roadway Segment Improvement Level of Service Summary – Alternative 4

	With	Befo	re Improven	nent			After Imp	rovement (c)		
Roadway Segment	Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS
Kettner Boulevard										
Vine St to Sassafras St	31,631	3 Lane Major Arterial (one-way)	27,500	1.150	F	3 Lane Major Arterial (one-way)	Class II (one-way)	27,500	1.150	F
Sassafras Street										
Pacific Hwy to Kettner Blvd	27,010	3 Lane Collector (w/o two-way left- turn lane)	12,000	2.251	F	4 Lane Collector	Class II	30,000	0.900	E
Laurel Street										
Harbor Dr to Pacific Hwy	43,412	5 Lane Major Arterial	45,000	0.965	E	5 Lane Major Arterial	Class III	45,000	0.965	E
Hawthorn Street			•							
Harbor Dr to Pacific Hwy	29,161	3 Lane Collector (one-way)	26,000	1.122	F	3 Lane Collector (one- way)	Class IV (one-way)	26,000	1.122	F
Pacific Hwy to India St	33,760	3 Lane Collector (one-way)	26,000	1.298	F	3 Lane Collector (one- way)	Class IV (one-way)	26,000	1.298	F
India St to State St	33,760	3 Lane Collector (one-way)	26,000	1.298	F	3 Lane Collector (one- way)	Class IV (one-way)	26,000	1.298	F
Grape Street										
Harbor Dr to Pacific Hwy	27,065	3 Lane Collector (one-way)	26,000	1.041	F	4 Lane Collector (one- way)	Class IV (one-way)	34,700	0.780	D
Pacific Hwy to India St	31,406	3 Lane Collector (one-way)	26,000	1.208	F	4 Lane Collector (one- way)	Class IV (one-way)	34,700	0.905	E
India St to State St	35,625	3 Lane Collector (one-way)	26,000	1.370	F	4 Lane Collector (one- way)	Class IV (one-way)	34,700	1.027	F

Table H-5: Existing With Project Roadway Segment Improvement Level of Service Summary – Alternative 4

	With	Befo	re Improven	nent		After Improvement (c)						
Roadway Segment	Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS		
North Harbor Dr												
Laurel St to Hawthorn St	67,177	6 Lane Prime Arterial	60,000	1.120	F	6 Lane Prime Arterial	Class I/Class III	60,000	1.120	F		

Source: Source: Kimley-Horn, June 2019.

Notes:

**Bold** values indicate intersections operating at LOS E or F. **Bold** and **shaded** values indicate project significant impact.

- (a) Existing roads street classification is based City of San Diego Street Design Manual 2018.
- (b) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- (c) The Table presumes the improvements are feasible, which is uncertain.

#### Laurel Street from Harbor Drive to Pacific Highway

The roadway segment Laurel Street from Harbor Drive to Pacific Highway operates at LOS E under Existing traffic conditions. This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Laurel Street is at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

#### Hawthorn Street from Harbor Drive to Pacific Highway

The roadway segment Hawthorn Street from Harbor Drive to Pacific Highway operates at LOS F under Existing traffic conditions. This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

#### Hawthorn Street from Pacific Highway to India Street

The roadway segment Hawthorn Street from Pacific Highway to India Street operates at LOS F under Existing traffic conditions. This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

#### Hawthorn Street from India Street to State Street

The roadway segment Hawthorn Street from India Street to State Street operates at LOS F under Existing traffic conditions. This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

#### Grape Street from Harbor Drive to Pacific Highway

The roadway segment on Grape Street from Harbor Drive to Pacific Highway operates at LOS E under Existing traffic conditions. This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

#### MM-TR-RS-1b:

Improve Grape Street from Harbor Drive to Pacific Highway. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Convert the roadway from a 3 Lane Collector (oneway) to a 4 Lane Collector (one-way) with Class IV cycle tracks by removing parking on both sides of the roadway. Proposed Mitigation Measure MM-TR-RS-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is physically feasible and would require removal of parking on the north or south side of Grape Street, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-RS-1b would improve the roadway segment level of service to LOS D, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-5. The proposed mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

#### Grape Street from Pacific Highway to India Street

The roadway segment on Grape Street from Pacific Highway to India Street operates at LOS F under Existing traffic conditions. This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

#### MM-TR-RS-1c:

Improve Grape Street from Pacific Highway to India Street. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Convert the roadway from a 3 Lane Collector (oneway) to a 4 Lane Collector (one-way) with Class IV cycle tracks by removing parking on both sides of the roadway. Proposed Mitigation Measure MM-TR-RS-1c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* and would

require removal of parking on the north or south side of Grape Street, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-RS-1c would reduce the roadway segment v/c ratio to be less than Existing conditions, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-5. The proposed mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

#### Grape Street from India Street to State Street

The roadway segment on Grape Street from India Street to State Street LOS F under Existing traffic conditions. This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

#### MM-TR-RS-1d:

Improve Grape Street from India Street to State Street. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Convert the roadway from a 3 Lane Collector (one-way) to a 4 Lane Collector (one-way) with Class IV cycle tracks by removing parking on both sides of the roadway. Proposed Mitigation Measure MM-TR-RS-1d presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* and would require removal of parking on the north or south side of Grape Street, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA

will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-RS-1d would reduce the roadway segment v/c ratio to be less than Existing conditions from India Street to State Street, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-5. The proposed mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

#### North Harbor Drive from Laurel Street to Hawthorn Street

The roadway segment North Harbor Drive from Laurel Street to Hawthorn Street operates at LOS E under Existing traffic conditions. This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

Some of the roadway segments identified above, are currently at their Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be physically feasible** because the measure would be inconsistent with the Community Plan. Further, due to FAA regulations, potential improvements currently could not be implemented and are presently **not considered feasible** because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures discussed in section 3.14.6 above. SDCRAA has not requested funding of any through lane improvements to the roadways because the City told SDCRAA that is would not support or implement improvements that are inconsistent with the applicable community plan, and the City has jurisdiction over the potential improvements. SDCRAA could not require the City to implement this improvement. As such, this impact is considered unmitigable.

#### **Freeway Segment Level of Service**

Existing With Project volumes were evaluated at the study area freeway segments. Results of the analysis are presented in Table H-6. Direct freeway impacts from the project Phase 1a are identified in column "Change from Existing, Existing  $\Delta$  in V/C." As shown in the table, all study area freeway segments operate at acceptable levels of service under weekday conditions with the exception of:

#### **Existing Without Project Conditions**

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- North of SR-163 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F

Table H-6: Existing With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

Es	eeway Segment	Dir	Number		Ex	isting				Existing With Project						Change From Existing	
Precinal Segment		DII	of Lanes	Density (pc/mi/ln)		V/C (a)		LOS	LOS (b)		nsity ni/ln)	V/C (a)		LOS (b)		(b) Existing ∆ V/C	
				AM	PM	AM	PM	AM	РМ	AM	PM	AM	PM	AM	PM	AM	PM
	North of J Street	SB	4	21	29	0.618	0.836	С	D	21.7	29.4	0.63	0.86	С	D	-	-
	North of 3 Street	NB	4	32	20	0.943	0.587	D	С	33.1	20.6	0.97	0.60	D	С	-	-
	North of Route	SB	5	22	30	0.637	0.861	С	D	22.6	30.6	0.66	0.89	С	D	-	-
	94 Junction	NB	5	33	21	0.970	0.604	D	С		21.4	1.000	0.623	F*	С	0.030	-
	North of	SB	5	22	30	0.637	0.861	С	D	22.9	30.9	0.67	0.90	С	D	-	-
	Pershing Drive	NB	5	33	21	0.970	0.604	D	С	34.0	21.2	0.99	0.62	D	С	-	-
	North of Route	SB	5	24	20	0.711	0.579	С	С	25.3	20.6	0.74	0.60	С	С	-	-
	163 Junction	NB	5	N/A	27	1.062		F*	D		28.4	1.11	0.83	F*	D	0.045	_
	North of Sixth	SB	5	24	20	0.711		С	С	25.3	20.6	0.74	0.60	С	С	-	_
	Avenue	NB	5	N/A	27	1.062		F*	D		28.4	1.11	0.83	F*	D	0.046	-
	North of First	SB	4	24	20		0.575	С	С	25.6	20.8	0.75	0.61	С	С	_	_
	Avenue	NB	4	N/A	27	1.055	0.788	F*	D		28.3	1.10	0.83	F*	D	0.050	_
	North of	SB	4	29	23	0.840		D D	С	29.5	24.1	0.86	0.70	D	С	0.030	
	Hawthorn Street	NB	4	N/A	32	1.255		F*	D		33.0	1.29	0.96	F*	D	0.032	_
ñ	North of			-										-		0.032	
÷	India / Sassafras	SB	5	22	18	0.653	0.532	С	С	22.4	18.2	0.65	0.53	С	С	-	-
	Street	NB	5	33	25	0.975	0.729	D	С	33.5	25.0	0.98	0.73	D	С	-	-
	North of Pacific	SB	4	22	18	0.650	0.529	С	С	22.3	18.1	0.65	0.53	С	С	-	-
	Highway Viaduct	NB	4	33	25	0.970	0.725	D	С	33.4	24.9	0.97	0.73	D	С	-	-
	North of S	SB	4	22	18	0.633	0.516	С	В	21.7	17.7	0.63	0.52	С	В	-	-
	Sassafras Street	NB	4	32	24	0.945	0.707	D	С	32.5	24.3	0.95	0.71	D	С	-	-
	North of	SB	4	29	23	0.836	0.681	D	С	29.9	24.3	0.87	0.71	D	С	-	-
	Washington	NB	5	34	26	0.999	0.747	D	С		26.6	1.04	0.78	F*	D	0.040	_
	Street	SB	5	23	19		0.550	С	С	24.1	19.6	0.70	0.57	С	С	-	_
	North of Old Town Avenue	NB	5	N/A	26	1.009	0.754	F*	С		26.9	1.05	0.78	F*	D	0.040	-
	North of I-8 Junction /	SB	5	19	26	0.541	0.748	С	С	19.0	26.2	0.55	0.76	С	D	-	-
	Camino Del Rio	NB	5	24	21	0.702	0.626	С	С	24.6	21.9	0.72	0.64	С	С	-	-
	10th Street N of Ash, End Left Align	SB	1	22	10	0.629	0.305	С	Α	21.6	10.4	0.63	0.30	С	А	-	-
	Asii, Liiu Leit Aligii	NB	2	6	11		0.331	Α	В	5.8	11.4	0.17	0.33	Α	В	-	-
	North of I-5	SB	2	32	N/A		1.030	D	F*	32.8		0.96	1.04	D	F*	-	0.01
~	Junction	NB	2	N/A	32		0.922	F*	D <b>5</b> *		32.1	1.11	0.94	F*	D <b>*</b>	0.015	- 0.01
SR-163	North of Quince Street	SB NB	2	32 N/A	N/A 31		1.013 0.906	D <b>F*</b>	<b>F*</b>	32.3	31.5	0.94 1.09	1.03 0.92	D <b>F</b> *	<b>F*</b>	0.015	0.01
SR	North of	SB	2	31	34		0.906	<b>F</b> .	D	31.4	34.3	0.92	1.00	<b>P</b> *	D	- 0.015	-
	Richmond Street	NB	2	N/A	30	1.047		F*	D		30.7	1.06	0.90	F*	D	0.016	<u> </u>
	North of Robinson	SB	2	28	31		0.897	D	D	28.7	31.2	0.84	0.91	D	D	-	-
	Ave	NB	2	33	28		0.803	D	D	33.2	28.0	0.97	0.82	D	D	-	-
		SB	2	N/A	N/A	1.068	1.164	F*	F*			1.08	1.18	F*	F*	0.014	0.01

Table H-6: Existing With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

Ev	eeway Segment	Dir	Number		Ex	isting					E	xisting	With P	roject		Change From Existing	
rreeway segment		DII	of Lanes	Density (pc/mi/ln)		V/C (a)		LOS (b)		Density (pc/mi/ln)		V/C (a)		LOS (b)		Existing ∆	
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of Washington Street	NB	2	N/A	N/A	1.236	1.042	F*	F*	1		1.25	1.05	F*	F*	0.014	0.012
	North of Sixth	SB	4	23	25	0.668	0.728	С	С	23.1	25.2	0.67	0.74	С	С	-	-
	Avenue	NB	5	21	18	0.619	0.522	С	В	21.4	18.1	0.63	0.53	С	В	-	-
	North of I-8	SB	4	23	25	0.684	0.733	С	С	27.9	29.9	0.81	0.87	D	D	-	-
	Junction	NB	5	24	19	0.705	0.553	С	С	28.6	22.5	0.84	0.66	D	С	-	-
SR-94	East of Beginning at I-5 Junction and	WB	4	25	8	0.736	0.223	С	Α	25.7	7.91	0.75	0.23	С	А	-	-
S	G St	ЕВ	5	1	24	0.036	0.695	Α	С	1.30	24.3	0.04	0.71	Α	С	-	-
	East of Midway	WB	4	12	17	0.350	0.496	В	В	12.0	17.0	0.35	0.50	В	В	-	-
	Drive	EB	4	17	10	0.499	0.281	В	Α	17.1	9.6	0.50	0.28	В	Α	-	-
	East of I-5	WB	3	21	30	0.611	0.866	С	D	21.5	30.6	0.63	0.89	С	D	-	-
	Junction	EB	3	30	17	0.872	0.491	D	В	30.8	17.3	0.90	0.51	D	В	-	-
	East of Morena	WB	5	18	26	0.532	0.755	С	С	18.6	26.4	0.54	0.77	С	D	-	-
<u> </u>	Boulevard	EB	4	33	18	0.949	0.535	D	С	33.2	18.7	0.97	0.55	D	С	-	-
_	East of Hotel Circle/ Taylor	WB	5	26	22	0.759	0.645	С	С	26.5	22.5	0.77	0.66	D	С	-	-
	Street	EB	4	22	32	0.638	0.945	С	D	22.3	33.0	0.65	0.96	С	D	-	-
	East of Hotel	WB	5	28	24	0.819	0.696	D	С	28.6	24.3	0.83	0.71	D	С	-	-
	Circle	EB	4	24	N/A	0.689	_	С	F*	24.0		0.70	1.04	С	F*	-	0.017
	East of SR-163	WB	4	N/A	31	1.052		F*	D		31.0	1.07	0.91	F*	D	0.013	-
	Junction	EB	4	24	N/A	0.708		С	F*	24.8		0.72	1.07	С	F*	<u> </u>	0.021

Notes: Bold values indicate freeway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under Existing With Project conditions, all significant impacts are defined as Direct impacts per these thresholds.

<sup>(</sup>a) The speed was calculated from a base free-flow speed (BFFS) of 75.4 mph (per equation 11-1 in the HCM 6<sup>th</sup> Edition) using Exhibit 11-3 in the HCM 6<sup>th</sup> Edition.

<sup>(</sup>b) The LOS for the respective freeway segments were based on the methodologies contained in Chapter 11 of the HCM  $6^{th}$  Edition.

<sup>\*</sup>Speed and density values are reported as "N/A" when the volume to capacity ratio is greater than 1.00. Per Chapter 11 of the HCM, 6<sup>th</sup> Edition, the density is only calculated when the ratio is less than 1.00 and the speed cannot be estimated. All cases in which this ratio is greater than 1.00 are LOS F.

- North of Hawthorn Street in the Northbound direction in the AM Peak operates at LOS F
- North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS F

#### SR-163

- North of I-5 Junction
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Quince Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Richmond Street
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

#### I-8

- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at **LOS F**
  - In the Eastbound direction in the PM Peak operates at LOS F

## **Existing With Project Conditions**

I-5

- North of Route 94 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street in the Northbound direction in the AM Peak operates at LOS
- North of Washington Street in the Northbound direction in the AM Peak operates at LOS F
- North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS

#### Route-163

North of I-5 Junction

- In the Southbound direction in the PM Peak operates at LOS F
- In the Northbound direction in the AM Peak operates at LOS F
- North of Quince Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Richmond Street
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

I-8

- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at LOS F
  - In the Eastbound direction in the PM Peak operates at LOS F

As described in more detail in Section 3.14.6.1 of the Recirculated Draft EIR, any proposed freeway mitigation measure is *not considered feasible*, because there are no planned freeway improvement projects in the San Diego Regional Transportation Plan or Caltrans Interstate 8 Transportation Concept Report for this segment or other applicable Interstate or Highway segment plans, and any such improvements would require FAA approval of funding. Caltrans has jurisdiction over the potential freeway improvements. SDCRAA could not require Caltrans to implement any such improvements. Potential and unplanned freeway improvements are therefore *not physically feasible*. Further, due to FAA regulations, potential freeway improvements currently could not be implemented and are presently *not considered feasible* because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures as discussed in Section 3.14.6 of the Recirculated Draft EIR. SDCRAA has not requested funding of any freeway improvement projects because none are planned by agencies with jurisdiction or planning authority. Moreover, neither SANDAG nor Caltrans has developed or identified regional programs to reduce VMT related to freeway usage. As such, these impacts are considered unmitigable.

## H.2.2 Operational Impacts H-2

#### H.2.2.1 Direct Impacts H-2

Summary Conclusion for Impact H-2: Implementation of Alternative 4 would result in unacceptable operations of study facilities in 2024. Of those facilities, 4 intersections, 12 roadway segments, and 17 freeway segments are expected to exceed thresholds of significance under the 2024 With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than-significant level; however, some proposed mitigation is

# infeasible or only partially mitigates the impacts, therefore, impacts would remain *significant* and unavoidable at 1 intersection, 7 roadway segments, and 17 freeway segments.

The City of San Diego requires an analysis of Opening Day of the Project. This condition requires the addition of other development projects expected to be occupied by the Opening Day. The City's Thresholds of Significance Determination specifies that impacts identified for an Opening Day Scenario are direct impacts. This scenario represents the traffic conditions of the 2024 street network and proposed on-Airport facilities. Volumes for this scenario were based on adjusted 2020 Series 13 travel forecast model volumes and cumulative project volumes, which include ambient growth for the region and the study area. The ambient traffic growth factor includes unknown and future related projects in the study area, as well as accounts for regular growth in the traffic volumes due to the development of the projects outside the study area. The 2024 Without Project volumes were found from growing the 2020 Series 13 travel forecast model volumes by 0.5% per year. The 2024 Without Project Condition assumes no roadway network differences compared to existing conditions. The 2024 With Project Condition assumes the addition of Project Phase 1a, which includes construction of the on-Airport entry roadway with a multi-use bicycle and pedestrian path as a project design feature. This condition is considered to be an Opening Day scenario and by City definition, any impacts from the project are considered to be direct impacts.

#### **Intersection Level of Service**

2024 Without Project and 2024 With Project volumes were evaluated at the study area intersections. Results of the analysis are presented in Table H-7. Direct intersection impacts from the project Phase 1a are identified in column "2024 With Project, Change from Existing." Level of Service worksheets are contained in Appendix R-H5. As shown in the table, all study area intersections operate at acceptable levels of service during the weekday AM, Airport, and PM peak hours with the exception of:

#### 2024 Without Project Conditions

#3 - Pacific Highway at Enterprise Street

#15 - Pacific Highway at W Laurel Street

#16 -Kettner Boulevard at W Laurel Street

#41 - Kettner Boulevard at Palm Street

#### 2024 With Project Conditions

#3 - Pacific Highway at Enterprise Street

#15 - Pacific Highway at W Laurel Street

#16 - Kettner Boulevard at W Laurel Street

#41 - Kettner Boulevard at Palm Street

The intersections listed above that are shown in bold text are considered to be direct impacts. Specifically, Alternative 4's traffic adds at least two seconds of delay at LOS E or one second of delay at LOS F. The following discussion addresses these impacts.

Table H-7: 2024 With Project Conditions Intersection Level of Service Summary - Alternative 4

			Exist	ing	2024 With	out Project		2	024 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2024 Without Project (d)
	Pacific Hwy at Taylor St /	AM	27.7	С	28.1	С	27.9	С	0.2	-0.2
1	Rosecrans St	AIRPORT	28.6	С	29.0	С	28.9	С	0.3	-0.1
	Nosecialis St	PM	35.8	D	40.2	D	40.1	D	4.3	-0.1
	Pacific Hwy at Old Town	AM	9.7	Α	10.3	В	10.3	В	0.6	0.0
2	Transit Center	AIRPORT	10.9	В	11.2	В	11.2	В	0.3	0.0
	Transit Center	PM	11.1	В	12.7	В	12.8	В	1.7	0.1
	Desifications at Entermalian	AM	31.7	С	37.3	D	37.5	D	5.8	0.2
3	Pacific Hwy at Enterprise St	AIRPORT	27.7	С	29.7	С	29.8	С	2.1	0.1
		PM	44.5	D	63.3	E	64.1	Е	19.6	0.8
	CD Davida III and Davida at	AM	11.7	В	12.3	В	12.1	В	0.4	-0.2
4	SB Pacific Hwy Ramps at	AIRPORT	12.4	В	13.1	В	12.4	В	0.0	-0.7
	Washington St	PM	12.5	В	13.7	В	13.8	В	1.3	0.1
	NB Pacific Highway On-	AM	20.7	С	22.5	С	27.5	С	6.8	5.0
5	Ramp / Frontage Rd at	AIRPORT	18.3	В	19.5	В	23.1	С	4.8	3.6
	Washington St	PM	18.7	В	20.4	С	23.6	С	4.9	3.2
		AM	22.0	С	21.4	С	20.9	С	-1.1	-0.5
6	Hancock St at Washington St	AIRPORT	21.7	С	20.2	С	20.1	С	-1.6	-0.1
		PM	23.1	С	23.9	С	23.9	С	0.8	0.0
		AM	31.1	С	35.3	D	35.4	D	4.3	0.1
7	San Diego Ave at	AIRPORT	22.2	С	23.7	С	24.1	С	1.9	0.4
	Washington St	PM	16.2	В	17.2	В	17.5	В	1.3	0.3
		AM	4.5	Α	4.6	Α	4.6	Α	0.1	0.0
8	India St at Vine St	AIRPORT	4.7	Α	4.8	Α	4.9	Α	0.2	0.1
		PM	4.3	Α	4.4	Α	4.4	Α	0.1	0.0
		AM	22.0	С	22.9	С	26.7	С	4.7	3.8
9	Pacific Hwy at Sassafras St	AIRPORT	23.8	С	25.2	С	27.9	С	4.1	2.7
	/ Admiral Boland Way	PM	29.7	С	32.5	С	37.2	D	7.5	4.7
		AM	13.5	В	17.0	В	18.2	В	4.7	1.2
10	Kettner Blvd at Sassafras	AIRPORT	12.7	В	15.4	В	15.3	В	2.6	-0.1
	St	PM	15.0	В	20.4	С	21.4	С	6.4	1.0
		AM	6.8	А	6.4	А	5.8	Α	-1.0	-0.6
11	India St at Sassafras St	AIRPORT	8.8	А	8.6	А	7.3	Α	-1.5	-1.3
		PM	10.2	В	9.6	Α	9.3	Α	-0.9	-0.3
		AM	8.7	А	10.1	В	12.5	В	3.8	2.4
12	Pacific Hwy at Palm St	AIRPORT	8.8	А	10.3	В	12.0	В	3.2	1.7
	·	PM	10.3	В	12.3	В	14.0	В	3.7	1.7
	W Laurel St at N Harbor	AM	24.4	С	28.2	С	39.8	D	15.4	11.6
14	Drive	AIRPORT	33.7	С	39.9	D	36.3	D	2.6	-3.6

Table H-7: 2024 With Project Conditions Intersection Level of Service Summary - Alternative 4

			Exist	ing	2024 With	out Project		2	024 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2024 Without Project (d)
		PM	26.2	С	31.2	С	39.3	D	13.1	8.1
		AM	44.6	D	47.4	D	47.5	D	2.9	0.1
15	Pacific Hwy at W Laurel St	AIRPORT	49.1	D	55.1	E	55.8	E	6.7	0.7
		PM	51.6	D	60.8	E	61.2	E	9.6	0.4
	Kettner Blvd at W Laurel	AM	91.8	F	115.8	F	117.7	F	25.9	1.9
16		AIRPORT	112.2	F	224.8	F	145.2	F	33.0	-79.6
	St	PM	48.9	D	82.9	F	94.4	F	45.5	11.5
		AM	15.1	В	16.3	В	17.2	В	2.1	0.9
17	India St at W Laurel St	AIRPORT	16.3	В	17.6	В	18.6	В	2.3	1.0
		PM	15.7	В	16.8	В	17.4	В	1.7	0.6
	N. Harker Dr. at M.	AM	8.9	Α	9.3	Α	6.1	Α	-2.8	-3.2
18	N Harbor Dr at W Hawthorn St	AIRPORT	9.5	Α	10.2	В	8.1	Α	-1.4	-2.1
	Hawthorn St	PM	10.0	В	10.8	В	8.2	Α	-1.8	-2.6
	Docific Llung at M	AM	36.9	D	38.2	D	39.7	D	2.8	1.5
19	Pacific Hwy at W	AIRPORT	35.7	D	37.3	D	38.0	D	2.3	0.7
	Hawthorn St	PM	41.9	D	50.6	D	39.1	D	-2.8	-11.5
	Katta an Bladat M	AM	30.7	С	32.2	С	31.7	С	1.0	-0.5
20	Kettner Blvd at W Hawthorn St	AIRPORT	28.5	С	29.7	С	29.3	С	0.8	-0.4
		PM	28.4	С	29.5	С	30.7	С	2.3	1.2
		AM	31.5	С	33.4	С	31.9	С	0.4	-1.5
21	India St at W Hawthorn St	AIRPORT	29.1	С	30.5	С	29.8	С	0.7	-0.7
		PM	27.2	С	28.0	С	30.2	С	3.0	2.2
		AM	33.5	С	36.6	D	36.5	D	3.0	-0.1
22	Columbia St at W	AIRPORT	30.8	С	33.2	С	31.2	С	0.4	-2.0
	Hawthorn St	PM	30.5	С	31.8	С	33.9	С	3.4	2.1
		AM	10.7	В	12.4	В	12.0	В	1.3	-0.4
23	State St at W Hawthorn St	AIRPORT	9.1	Α	10.2	В	10.0	В	0.9	-0.2
		PM	8.6	A	9.6	A	10.9	В	2.3	1.3
		AM	15.7	C	17.3	C	17.3	С	1.6	0.0
24	I-5 NB Off-Ramp / Brant	AIRPORT	16.7	C	18.6	C	18.6	C	1.9	0.0
-4	St at W Hawthorn St	PM	20.5	С	24.3	С	24.3	С	3.8	0.0
			10.7	В	10.8	В	10.5	В	-0.2	-0.3
25	N Harbor Dr at W Grape	AM							-0.2 1.7	
25	St	AIRPORT	11.8	В	12.1	В	13.5	В		1.4
		PM	18.8	В	19.4	В	13.1	В	-5.7	-6.3
		AM	29.2	С	29.8	С	29.9	С	0.7	0.1
26	Pacific Hwy at W Grape St	AIRPORT	29.9	С	30.7	С	30.0	С	0.1	-0.7
		PM	28.9	С	29.5	С	29.6	С	0.7	0.1

Table H-7: 2024 With Project Conditions Intersection Level of Service Summary - Alternative 4

			Exist	ing	2024 With	out Project		2024 With Project					
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2024 Without Project (d)			
	Kettner Blvd at W Grape	AM	30.8	С	32.0	С	33.4	С	2.6	1.4			
27	St	AIRPORT	32.1	С	33.8	С	32.6	С	0.5	-1.2			
	31	PM	36.2	D	38.3	D	39.4	D	3.2	1.1			
		AM	29.6	С	33.3	С	32.8	С	3.2	-0.5			
28	India St at W Grape St	AIRPORT	31.7	С	36.8	D	35.1	D	3.4	-1.7			
		PM	35.5	D	44.4	D	40.8	D	5.3	-3.6			
	Calmahia Stat M. Cara	AM	34.7	С	34.0	С	36.1	D	1.4	2.1			
29	Columbia St at W Grape St	AIRPORT	37.6	D	33.7	С	35.2	D	-2.4	1.5			
	31	PM	43.3	D	47.8	D	54.6	D	11.3	6.8			
	State St / L E SD On Dame	AM	24.4	С	27.9	С	29.8	С	5.4	1.9			
30	State St / I-5 SB On-Ramp at W Grape St	AIRPORT	26.0	С	30.4	С	30.7	С	4.7	0.3			
	at w Grape St	PM	33.1	С	43.4	D	41.7	D	8.6	-1.7			
		AM	11.6	В	11.6	В	11.5	В	-0.1	-0.1			
31	McCain Rd at N Harbor Dr	AIRPORT	9.1	Α	9.0	Α	11.4	В	2.3	2.4			
		PM	8.1	Α	8.1	Α	9.7	Α	1.6	1.6			
	Spanish Landing at N Harbor Dr	AM	22.2	С	22.7	С	21.3	С	-0.9	-1.4			
32		AIRPORT	19.8	В	19.9	В	18.7	В	-1.1	-1.2			
		PM	19.3	В	19.4	В	18.7	В	-0.6	-0.7			
	Hankan Jaland Duat N	AM	40.0	D	77.2	E	32.6	С	-7.4	-44.6			
33	Harbor Island Dr at N	AIRPORT	44.9	D	110.4	F	31.9	С	-13.0	-78.5			
	Harbor Dr	PM	35.3	D	42.2	D	28.3	С	-7.0	-13.9			
	Harbor Island Dr at Old	AM	10.0	В	10.2	В	10.2	В	0.2	0.0			
34	Rent A Car Access /	AIRPORT	10.4	В	10.7	В	10.7	В	0.3	0.0			
	Sheraton	PM	10.6	В	11.1	В	11.1	В	0.5	0.0			
		AM	22.1	С	22.8	С	14.2	В	-7.9	-8.6			
35	Harbor Island Dr at	AIRPORT	22.0	С	22.6	С	14.3	В	-7.7	-8.3			
	Harbor Island Dr	PM	22.6	С	23.3	С	14.7	В	-7.9	-8.6			
		AM	8.5	Α	8.5	Α	8.6	Α	0.1	0.1			
36	Harbor Island Dr at	AIRPORT	9.0	Α	9.2	Α	9.2	Α	0.2	0.0			
	Parking Lot Access	PM	9.1	Α	9.4	Α	9.4	Α	0.3	0.0			
		AM	6.4	Α	16.5	В							
37	Winship Ln at N Harbor Dr	AIRPORT	7.1	Α	21.7	С	1	Intersection of	does not exist in this sce	nario			
		PM	5.3	Α	13.3	В	1						
		AM	4.9	A	5.0	A	5.9	Α	1.0	0.9			
38	North Harbor Dr at	AIRPORT	4.7	Α	4.8	Α	5.5	Α	0.8	0.7			
	Liberator Way	PM	8.8	Α	9.4	А	6.9	А	-1.9	-2.5			
	Cell Phone Lot at N	AM	16.3	В	18.6	В	1.4	Α	-14.9	-17.2			
39	Harbor Dr	AIRPORT	32.5	C	41.9	D	1.9	Α	-30.6	-40.0			

Table H-7: 2024 With Project Conditions Intersection Level of Service Summary - Alternative 4

			Exist	ing	2024 With	out Project	2024 With Project					
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2024 Without Project (d)		
		PM	18.2	В	25.3	С	1.9	Α	-16.3	-23.4		
	Terminal Link Rd / Coast	AM	4.2	Α	4.9	Α	7.7	Α	3.5	2.8		
40	Guard at N Harbor Dr	AIRPORT	3.9	Α	4.4	Α	9.4	Α	5.5	5.0		
	Guard at N Harbor Di	PM	3.3	Α	3.7	Α	17.5	В	14.2	13.8		
		AM	21.7	С	200.2	F	254.7	F	233.0	54.5		
41	Kettner Blvd at Palm St	AIRPORT	21.2	С	272.3	F	283.0	F	261.8	10.7		
		PM	59.9	F	1266.3	F	1509.3	F	1449.4	243.0		
	N Harber Dr at Laning Dd	AM	13.5	В	13.5	В	13.4	В	-0.1	-0.1		
42	N Harbor Dr at Laning Rd	AIRPORT	26.3	С	26.7	С	26.5	С	0.2	-0.2		
		PM	32.4	С	34.0	С	35.4	D	3.0	1.4		
	N Harbor Dr at Nimitz	AM	16.4	В	16.5	В	19.2	В	2.8	2.7		
43	Blvd	AIRPORT	19.9	В	20.1	С	19.7	В	-0.2	-0.4		
		PM	40.7	D	40.7	D	42.8	D	2.1	2.1		
		AM	41.1	D	35.4	D	35.7	D	-5.4	0.3		
44	Rosecrans St at Nimitz Blvd	AIRPORT	36.0	D	33.0	С	33.8	С	-2.2	0.8		
	ычи	PM	45.1	D	41.7	D	42.6	D	-2.5	0.9		

Notes: Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2024 With Project conditions, all significant impacts are defined as Direct impacts per these thresholds, because this is considered an Opening Day condition.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.
- (c) Change in delay due to addition of background traffic growth, addition of cumulative project traffic, and addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.
- (d) Change in delay due to addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.

The following mitigation would address the significant impact that would occur from the project, as defined by Table H-7, between the Existing Condition and 2024 With Project conditions:

#### #3 Pacific Highway at Enterprise Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

Widening to add a third southbound through lane on Pacific Highway would address this cumulative traffic impact. This improvement is consistent with the Midway Pacific Highway Community Plan (MPH CP), which assumes Pacific Highway will be rebuilt as a five-lane prime arterial north of Enterprise Street and a six-lane expressway south of Enterprise Street. Adding a third southbound lane would require removal of a pedestrian bridge crossing the north leg of Pacific Highway serving the NAVWAR (former SPAWAR) site. It would also require reconfiguration of the south leg of the intersection, which has a narrow two-lane bridge under Barnett Avenue. The MPH CP addresses this improvement in mobility policy ME-5.8: "Support an engineering feasibility study to analyze downgrading Pacific Highway to a 6-lane major arterial to improve safety, enhance multimodal connections between the community and Downtown, and create a community gateway. This improvement could potentially include removing grade-separations along Pacific Highway at Barnett Avenue, Witherby Street, and Washington Street." Furthermore, both the east and west legs of the intersection are part of the NAVWAR site. The U.S. Navy has issued a request for proposals to redevelop this site. The MPH CP also identifies a multi-use bicycle/pedestrian path and Class IV cycle tracks along Pacific Highway.

This mitigation is not feasible for the project to implement, because it relies on a future City engineering feasibility study and redevelopment of adjacent properties, including the U.S. Navy. The City of San Diego indicated in meetings that they concur with this finding.

#### #15 Pacific Highway at W Laurel Street

This intersection would experience an increase in delay greater than two seconds and result in a change in the LOS of the Airport and PM peak hours to LOS E with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant direct impact.

#### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1b, as previously described in Section H.2.1.1 would ensure that the intersection operates at LOS D during the AM, Airport, and PM peak hours, thereby reducing this potentially significant direct impact to a less-than-significant level, as shown in Table H-8. Proposed Mitigation Measure MM-TR-I-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has

requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Table H-8: 2024 With Project Conditions Intersection Improvement Level of Service Summary - Alternative 4

	Intersection	Peak Hour	Before Imp	provement	After Impro	ovement (c)	Description
	intersection	reakiloui	Delay (a)	LOS (b)	Delay (a)	LOS (b)	Description
	5 .6 .1	AM	37.5	D	37.5	D	This intersection is the primary access to the future SPAWAR
3	Pacific Hwy at Enterprise St	AIRPORT	29.8	С	29.8	С	redeveloped site.
	·	PM	64.1	Е	64.1	E	·
	Pacific Hwy at	AM	29.1	С	27.1	С	Add Class IV Cycle Track on Pacific     Hwy
9*	Sassafras St / Admiral Boland	AIRPORT	29.4	С	30.4	С	111W y
	Way	PM	39.6	D	34.4	С	
		AM	12.6	В	15.6	В	Add Class IV Cycle Track on Pacific Hwy
12*	Pacific Hwy at Palm St	AIRPORT	12.1	В	14.6	В	nwy
		PM	14.1	В	19.8	В	
		AM	47.5	D	42.3	D	Remove a WB through lane on the West leg and add a second EB left- turn lane
15	Pacific Hwy at W Laurel St	AIRPORT	55.8	E	37.8	D	Convert a SB through lane into a second SB right-turn lane     Re-coordinate signals along Laurel
		PM	61.2	E	50.7	D	Street  • Add Class IV Cycle Track on Pacific Hwy
		AM	117.7	F	32.8	С	Re-stripe SB approach to a left
16	Kettner Blvd at W Laurel St	AIRPORT	145.2	F	36.1	D	through lane, a through lane, and two right-turn lanes
	244.6.60	PM	94.4	F	25.2	С	
		AM	254.7	F	1.0	Α	Install traffic signal     Restripe Palm Street to two lanes
41	Kettner Blvd at	AIRPORT	283.0	F	0.9	Α	in each direction between Kettner
41	Palm St	PM	1509.3	F	1.0	A	Blvd and Pacific Hwy • Pre-signals at rail crossing

Source: Kimley-Horn, June 2019.

Notes:

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.
- (c) The Table presumes the improvements are feasible, which is uncertain.

#### Footnotes:

(\*) Intersection 9 and 12 are not significant impacts. Class IV Cycle Track added as part of mitigation at Laurel Street / Pacific Highway.

### #16 Kettner Boulevard at W Laurel Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

Implementation of Mitigation Measure MM-TR-I-1c, as previously described in Section H.2.1.1, would ensure that the intersection operates at LOS C during AM and PM peak hours and LOS D during the Airport peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-8. Proposed Mitigation Measure MM-TR-I-1c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

### #41 Kettner Boulevard at Palm Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Potential implementation of Mitigation Measure MM-TR-I-1e, as previously described in Section H.2.1.1, would ensure that the intersection operates at LOS A during the AM, Airport, and PM peak hours, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-8. Proposed Mitigation Measure MM-TR-I-1e presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is ability to install a traffic signal at this location, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## **Roadway Segment Level of Service**

2024 Without Project and 2024 With Project volumes were evaluated at the study area roadway segments. Results of the analysis are presented in Table H-9. Direct roadway impacts from the project Phase 1a are identified in column "2024 With Project Comparison, Existing." As shown in the table, all study area roadway segments operate at acceptable levels of service under weekday conditions with the exception of:

# 2024 Without Project Conditions

### Kettner Boulevard

- Vine Street to Sassafras Street operates at LOS F
- Sassafras Street to Palm Street operates at LOS F

### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

### Palm Street

Pacific Highway to Kettner Boulevard operates at LOS E

### Laurel Street

Harbor Drive to Pacific Highway operates at LOS F

### **Hawthorn Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

### **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

## North Harbor Drive

- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS F

Table H-9: 2024 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

Roadway												2024	With Pro	ject Compa	rison
Roadway Segment	Roadway Classification (a)	LOS E Capacity		Existing		2024	Without Pro	oject	202	4 With Proje	ct	Exist	ing	7	Vithout ject
	Classification (a)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	ΔIN V/C	Δ IN ADT	Δ IN V/C
Pacific Highway															
Kurtz St to Barnett Ave	6 Lane Major Arterial	50,000	21,780	0.436	В	22,940	0.459	В	23,113	0.462	В	1,333	0.026	173	0.003
Barnett Ave to Washington St	6 Lane Expressway	80,000	51,778	0.647	C	60,788	0.76	D	61,697	0.771	D	9,919	0.124	909	0.011
Washington St to Sassafras St	6 Lane Prime Arterial	60,000	14,219	0.237	Α	15,497	0.258	Α	14,995	0.25	Α	776	0.013	-502	-0.008
Sassafras St to Palm St	6 Lane Major Arterial	50,000	18,988	0.380	Α	20,487	0.41	В	21,200	0.424	В	2,212	0.044	713	0.014
Palm St to Laurel St	6 Lane Major Arterial	50,000	20,447	0.409	В	21,800	0.436	В	22,064	0.441	В	1,617	0.032	264	0.005
Laurel St to Juniper St	6 Lane Major Arterial	50,000	10,478	0.210	Α	13,080	0.262	Α	13,683	0.274	Α	3,205	0.064	603	0.012
Kettner Blvd															
Vine St to Sassafras St	3 Lane Major Arterial (one-way)	27,500	26,492	0.963	E	32,232	1.172	F	31,382	1.141	F	4,890	0.178	-850	-0.031
Sassafras St to Palm St	3 Lane Major Arterial (one-way)	27,500	18,406	0.669	С	28,903	1.051	F	28,723	1.044	F	10,317	0.375	-180	-0.007
Palm St to Laurel St	3 Lane Major Arterial (one-way)	27,500	18,406	0.669	С	24,516	0.891	D	23,402	0.851	D	4,996	0.182	-1,114	-0.040
India St															
Sassafras St to Laurel St	3 Lane Major Arterial (one-way)	27,500	14,465	0.526	В	21,397	0.778	С	20,937	0.761	С	6,472	0.235	-460	-0.017
Laurel St to Juniper St	3 Lane Collector (one- way)	26,000	3,884	0.149	Α	4,022	0.155	Α	4,022	0.155	Α	138	0.006	0	0.000
Washington St															
West of Pacific Hwy	4 Lane Major Arterial	40,000	4,847	0.121	Α	4,776	0.119	Α	6,027	0.151	Α	1,180	0.030	1,251	0.032
Hancock St to San Diego Ave	4 Lane Major Arterial	40,000	22,972	0.574	С	25,383	0.635	С	25,224	0.631	С	2,252	0.057	-159	-0.004
East of India St	4 Lane Major Arterial	40,000	24,710	0.618	С	29,783	0.745	С	29,624	0.741	С	4,914	0.123	-159	-0.004
Sassafras St															
Pacific Hwy to Kettner Blvd	3 Lane Collector (w/o two-way left-turn lane)	12,000	15,983	1.332	F	16,544	1.379	F	21,364	1.78	F	5,381	0.448	4,820	0.401
Palm St															
Pacific Hwy to Kettner Blvd	2 Lane Collector (w/o two-way left-turn lane)	8,000	1,940	0.243	А	7,986	0.998	E	7,669	0.959	E	5,729	0.716	-317	-0.039

Table H-9: 2024 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2024	With Pro	ject Compa	rison
Roadway Segment	Roadway Classification (a)	LOS E Capacity		Existing		2024	Without Pro	oject	202	4 With Proje	ct	Exist	ing	_	Vithout ject
	Classification (a)	cupacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	ΔIN V/C	Δ IN ADT	Δ IN V/C
Laurel St															
Harbor Dr to Pacific Hwy	5 Lane Major Arterial	45,000	35,441	0.788	D	51,984	1.155	F	47,233	1.05	F	11,792	0.262	-4,751	-0.105
Pacific Hwy to India St	4 Lane Major Arterial	40,000	21,042	0.526	С	25,584	0.64	С	23,994	0.6	С	2,952	0.074	-1,590	-0.040
India St to State St / Reynard Wy	4 Lane Major Arterial	40,000	14,072	0.352	А	14,325	0.358	Α	14,166	0.354	А	94	0.002	-159	-0.004
Hawthorn St			L	I.	I.										
Harbor Dr to Pacific Hwy	3 Lane Collector (one- way)	26,000	26,337	1.013	F	28,582	1.099	F	26,428	1.016	F	91	0.003	-2,154	-0.083
Pacific Hwy to India St	3 Lane Collector (one- way)	26,000	30,936	1.190	F	33,820	1.301	F	31,666	1.218	F	730	0.028	-2,154	-0.083
India St to State St	3 Lane Collector (one- way)	26,000	30,936	1.190	F	34,357	1.321	F	32,203	1.239	F	1,267	0.049	-2,154	-0.082
State St to Albatross St	2 Lane Collector (w/o two-way left-turn lane)	8,000	10,483	1.310	F	10,856	1.357	F	10,856	1.357	F	373	0.047	0	0.000
Grape St															
Harbor Dr to Pacific Hwy	3 Lane Collector (one- way)	26,000	23,826	0.916	E	29,145	1.121	F	26,675	1.026	F	2,849	0.110	-2,471	-0.095
Pacific Hwy to India St <sup>1</sup>	3 Lane Collector (one- way)	26,000	28,167	1.083	F	39,422	1.516	F	36,951	1.421	F	8,784	0.338	-2,471	-0.095
India St to State St	3 Lane Collector (one- way)	26,000	32,386	1.246	F	48,781	1.876	F	46,310	1.781	F	13,924	0.535	-2,471	-0.095
Albatross St to Front St <sup>1</sup>	3 Lane Collector (one- way)	26,000	2,172	0.084	А	3,138	0.121	Α	3,138	0.121	Α	966	0.037	0	0.000
North Harbor Dr															
Scott Rd to Nimitz Blvd2	4 Lane Prime Arterial	50,000	11,759	0.235	Α	16,635	0.333	Α	16,255	0.325	Α	4,496	0.090	-380	-0.008
Nimitz Blvd to Laning Rd2	6 Lane Prime Arterial	60,000	19,644	0.327	Α	26,281	0.438	В	25,141	0.419	В	5,497	0.092	-1,140	-0.019
Laning Rd to McCain Rd	6 Lane Prime Arterial	60,000	28,798	0.480	В	30,701	0.512	В	29,181	0.486	В	383	0.006	-1,520	-0.026

Table H-9: 2024 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2024	With Pro	ject Compa	rison
Roadway Segment	Roadway	LOS E		Existing		2024	Without Pro	oject	202	4 With Proje	ct	Exist	ing	T	/ithout ject
, 3	Classification (a)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	ΔIN V/C	Δ IN ADT	
McCain Rd to Spanish Landing	6 Lane Prime Arterial	60,000	29,392	0.490	В	27,074	0.451	В	29,267	0.488	В	-125	-0.002	2,193	0.037
Spanish Landing to Harbor Island Dr	6 Lane Prime Arterial	60,000	30,278	0.505	В	26,045	0.434	В	29,360	0.489	В	-918	-0.016	3,314	0.055
Harbor Island Dr to Winship Ln <sup>2</sup>	6 Lane Prime Arterial	60,000	77,384	1.290	F	40,054	0.668	С	20,031	0.334	А	-57,353	-0.956	-20,023	-0.334
Winship Ln to Liberator Way	6 Lane Prime Arterial	60,000	89,066	1.484	F	102,593	1.71	F	64,653	1.078	F	-24,413	-0.406	-37,940	-0.632
Liberator Way to Cell Phone Lot	6 Lane Prime Arterial	60,000	94,942	1.582	F	104,257	1.738	F	66,729	1.112	F	-28,213	-0.470	-37,528	-0.626
Cell Phone Lot to Laurel St / Solar Turbines	6 Lane Prime Arterial	60,000	95,096	1.585	F	116,452	1.941	F	67,437	1.124	F	-27,659	-0.461	-49,014	-0.817
Laurel St / Solar Turbines to W Laurel St	6 Lane Prime Arterial	60,000	76,603	1.277	F	105,504	1.758	F	62,993	1.05	F	-13,610	-0.227	-42,512	-0.708
Laurel St to Hawthorn St	6 Lane Prime Arterial	60,000	59,521	0.992	E	68,601	1.143	F	63,227	1.054	F	3,706	0.062	-5,374	-0.089
Hawthorn St to Grape St <sup>1</sup>	6 Lane Prime Arterial	60,000	37,881	0.631	С	44,407	0.74	С	41,186	0.686	С	3,305	0.055	-3,220	-0.054
Grape St to Ash St <sup>1</sup>	5 Lane Prime Arterial	55,000	20,437	0.372	А	22,398	0.407	А	21,648	0.394	Α	1,211	0.022	-750	-0.013
Harbor Island Dr															
Harbor Dr to Old Rent A Car Access	4 Lane Major Arterial	40,000	12,743	0.319	А	13,486	0.337	А	13,433	0.336	Α	690	0.017	-53	-0.001
West of Harbor Island Dr	4 Lane Major Arterial	40,000	7,661	0.192	А	13,499	0.337	А	13,446	0.336	А	5,785	0.144	-53	-0.001
Harbor Island Dr to Parking Lot	4 Lane Collector (w/o two-way left-turn lane)	15,000	4,801	0.320	А	6,902	0.46	В	6,902	0.46	В	2,101	0.140	0	0.000

Table H-9: 2024 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2024	With Pro	ject Compa	rison
Roadway Segment	Roadway Classification (a)	LOS E Capacity		Existing		2024	Without Pro	oject	202	4 With Proje	ct	Exist	ing	2024 W Pro	Vithout ject
		- aparent	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	∆ IN V/C	Δ IN ADT	Δ IN V/C
East of Parking Lot	4 Lane Collector (w/o two-way left-turn lane)	15,000	3,929	0.262	Α	6,902	0.46	В	6,902	0.46	В	2,973	0.198	0	0.000

Notes: Bold values indicate roadway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2024 With Project conditions, all significant impacts are defined as Direct impacts per these thresholds, because this is considered an Opening Day condition.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) Average Daily Traffic (ADT) volumes for the roadway segments were provided by National Data & Surveying Services and measured in June 2017 and in March 2019.
- (c) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- <sup>1</sup> Volumes from January 1, 2005 to February 2, 2017. Growth factor applied based on comparison between 2017 counted volumes and 2013 Machine Count Traffic volumes.
- <sup>2</sup> 2015 ADT Volumes obtained from City of San Diego Machine Count Traffic Volumes from January 1, 2005 to February 2, 2017.

# 2024 With Project Conditions

### Kettner Boulevard

- Vine Street to Sassafras Street operates at LOS F
- Sassafras Street to Palm Street operates at LOS F

### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

### Palm Street

Pacific Highway to Kettner Boulevard operates at LOS E

### Laurel Street

Harbor Drive to Pacific Highway operates at LOS F

### Hawthorn Street

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

## **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

# North Harbor Drive

- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS F

The roadways listed above that are shown in bold text are considered to be direct impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F.

The following mitigations, would address the significant impacts that would occur from the project, as defined by Table H-9, between Existing condition and 2024 With Project conditions:

### Kettner Boulevard from Vine Street to Sassafras Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

# Kettner Boulevard from Sassafras Street to Palm Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Sassafras Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of the proposed cumulative projects and annual traffic growth. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1a, as previously described in Section H.2.1.1, presently is *not considered feasible*, because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

### Palm Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

### Proposed Mitigation Measure

## MM-TR-RS-4a:

Improve Palm Street from Pacific Highway to Kettner Boulevard. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement: Convert the roadway on Palm Street from Pacific Highway to Kettner Boulevard from a 2 Lane Collector (w/o two-way left-turn lane) to a 4 Lane Collector (without a two-way left-turn lane). Proposed Mitigation Measure MM-TR-RS-4a presently is *not considered feasible* because the Mitigation Measure is within the City

of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-RS-4a would reduce the roadway segment v/c ratio to a less-than-significant level, as shown in Table H-10.

# Laurel Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Laurel Street is at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Hawthorn Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Hawthorn Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

Table H-10: 2024 With Project Conditions Roadway Segment Improvement Level of Service Summary – Alternative 4

	With	Befo	ore Improvem	ent			After Imp	rovement (c)		
Roadway Segment	Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS
Kettner Blvd										
Vine St to Sassafras St	31,382	3 Lane Major Arterial (one-way)	27,500	1.141	F	3 Lane Major Arterial (one-way)	Class II (one-way)	27,500	1.141	F
Sassafras St to Palm St	28,723	3 Lane Major Arterial (one-way)	27,500	1.044	F	3 Lane Major Arterial (one-way)	Class II (one-way)	27,500	1.044	F
Sassafras St		-				<u> </u>				
Pacific Hwy to Kettner Blvd	21,364	3 Lane Collector (w/o two-way left- turn lane)	12,000	1.780	F	4 Lane Collector	Class II	30,000	0.712	D
Palm St										
Pacific Hwy to Kettner Blvd	7,669	2-Lane Collector (w/o two-way left- turn lane)	8,000	0.959	E	4-Lane Collector (w/o two-way left-turn lane)	-	15,000	0.511	С
Laurel St		<u> </u>								
Harbor Dr to Pacific Hwy	11,792	5 Lane Major Arterial	45,000	1.050	F	5 Lane Major Arterial	Class III	45,000	1.050	F
Hawthorn St	1				ı					
Pacific Hwy to India St	31,666	3 Lane Collector (one-way)	26,000	1.218	F	3 Lane Collector (one-way)	Class IV (one-way)	26,000	1.218	F
India St to State St	32,203	3 Lane Collector (one-way)	26,000	1.239	F	3 Lane Collector (one-way)	Class IV (one-way)	26,000	1.239	F
State St to Albatross St	10,856	2 Lane Collector (w/o two-way left- turn lane)	8,000	1.357	F	2 Lane Collector (w/o two-way left- turn lane)	-	8,000	1.357	F
Grape St										
Harbor Dr to Pacific Hwy	26,675	3 Lane Collector (one-way)	26,000	1.026	F	4 Lane Collector (one-way)	Class IV (one-way)	34,700	0.769	D
Pacific Hwy to India St	36,951	3 Lane Collector (one-way)	26,000	1.421	F	4 Lane Collector (one-way)	Class IV (one-way)	34,700	1.065	F
India St to State St	46,310	3 Lane Collector (one-way)	26,000	1.781	F	4 Lane Collector (one-way)	Class IV (one-way)	34,700	1.335	F

Table H-10: 2024 With Project Conditions Roadway Segment Improvement Level of Service Summary – Alternative 4

	With	Befo	re Improveme	ent			After Imp	provement (c)		
Roadway Segment	Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS
North Harbor Dr										
Laurel St to Hawthorn St	63,227	6 Lane Prime Arterial	60,000	1.054	F	6 Lane Prime Arterial	Class I / Class III	60,000	1.054	F

Source: Source: Kimley-Horn, June 2019.

Notes:

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Existing roads street classification is based City of San Diego Street Design Manual 2018.
- (b) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- (c) The Table presumes the improvements are feasible, which is uncertain.

# Hawthorn Street from State Street to Albatross Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

# Grape Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1b, as previously described in Section H.2.1.1, would improve the roadway segment v/c, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-10. MM-TR-RS-1b presently is *not considered* feasible because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

# Grape Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1c, as previously described in Section H.2.1.1, would improve the roadway segment v/c ratio, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-10. MM-TR-RS-1c presently is **not considered feasible** because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is **physically feasible**, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it

approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

# Grape Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1d, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-10. Proposed Mitigation Measure MM-TR-RS-1d presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

## North Harbor Drive from Laurel Street to Hawthorn Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

Some of the roadway segments identified above, are currently at their Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be** 

*physically feasible* because the measure would be inconsistent with the Community Plan. Further, due to FAA regulations, potential improvements currently could not be implemented and are presently *not considered feasible* because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures discussed in section 3.14.6 above. SDCRAA has not requested funding of any through lane improvements to the roadways because the City told SDCRAA that is would not support or implement improvements that are inconsistent with the applicable community plan, and the City has jurisdiction over the potential improvements. SDCRAA could not require the City to implement this improvement. As such, this impact is considered unmitigable.

# **Freeway Segment Level of Service**

2024 Without Project and 2024 With Project volumes were evaluated at the study area freeway segments. Results of the analysis are presented in Table H-11. Direct freeway impacts from the project Phase 1a are identified in column "2024 With Project Comparison, Existing  $\Delta$  in V/C." Existing." As shown in the table, all study area freeway segments operate at acceptable levels of service under weekday conditions with the exception of:

## 2024 Without Project Conditions

I-5

- North of I Street in the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Pershing Drive in the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street in the Northbound direction in the AM Peak operates at LOS F
- North of India / Sassafras Street in the Northbound direction in the AM Peak operates at LOS
   F
- North of Pacific Highway Viaduct in the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street in the Northbound direction in the AM Peak operates at LOS F
- North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS F

### Route-163

- North of I-5 Junction
  - In the Southbound direction in the PM Peak operates at **LOS F**
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Ouince Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F

Table H-11: 2024 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

						Exist	ting				202	24 Withou	ut Proje	ct			20	24 With	Project			2024 W	ith Proj	ect Comp	parison
	Freeway Segment	Dir	Number Of Lanes		nsity VII/LN)	V/C	C (a)	LOS	S (b)		nsity MI/LN)	v/c	(a)	LO	S (b)	Den (PC/N		V/C	C (a)	LO	S (b)	Existin V,	ig ∆ IN /C	2024 W Projec	tΔIN
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of J	SB	4	21	29	0.618	0.836	С	D	22.2	30.1	0.648	0.877	С	D	22.1	29.9	0.648	0.877	С	D	-	-	-	-
	Street	NB	4	32	20	0.943	0.587	D	С		21.4	1.003	0.625	F*	С	34.2	21.3	1.003	0.625	F*	C	0.061	-	0.000	-
	North of Route 94	SB	5	22	30	0.637	0.861	С	D	22.6	30.6	0.659	0.892	С	D	22.4	30.3	0.659	0.892	С	D	-	-	-	-
	Junction	NB	5	33	21	0.970	0.604	D	С		21.5	1.005	0.626	F*	С	34.2	21.3	1.005	0.626	F*	С	0.035	-	0.000	-
	North of Pershing	SB	5	22	30	0.637	0.861	С	D	22.6	30.6	0.659	0.892	С	D	22.3	30.2	0.659	0.892	С	D	-	-	-	-
	Drive	NB	5	33	21	0.970	0.604	D	С		21.5	1.005	0.626	F*	С	34.3	21.3	1.005	0.626	F*	С	0.035	-	0.000	-
	North of	SB	5	24	20	0.711	0.579	С	С	25.3	20.6	0.737	0.600	С	С	25.0	20.4	0.737	0.600	С	С	-	-	-	-
	Route 163 Junction	NB	5	N/A	27	1.062	0.794	F*	D		28.2	1.100	0.822	F*	D		27.9	1.100	0.822	F*	D	0.038	-	0.000	-
	North of	SB	5	24	20	0.711	0.579	С	С	25.3	20.6	0.737	0.600	С	С	25.0	20.4	0.730	0.595	С	С	-	-	-	-
	Sixth Avenue	NB	5	N/A	27	1.062	0.794	F*	D		28.2	1.100	0.822	F*	D		27.9	1.088	0.813	F*	D	0.026	-	-0.012	-
	North of	SB	4	24	20	0.706	0.575	С	С	26.2	21.3	0.763	0.622	D	С	25.8	21.0	0.753	0.614	С	С	-	-	-	-
	First Avenue	NB	4	N/A	27	1.055	0.788	F*	D		28.9	1.126	0.842	F*	D		28.5	1.113	0.832	F*	D	0.059	-	-0.013	-
10	North of Hawthorn	SB	4	29	23	0.840	0.685	D	С	29.8	24.3	0.870	0.709	D	С	30.2	24.6	0.881	0.718	D	С	-	-	-	-
₹.	Street	NB	4	N/A	32	1.255	0.938	F*	D		33.8	1.317	0.985	F*	D		34.0	1.328	0.992	F*	D	0.073	-	0.010	-
	North of	SB	5	22	18	0.653	0.532	С	С	23.2	18.9	0.676	0.551	С	С	23.2	18.9	0.676	0.551	С	С	-	-	-	-
	India / Sassafras Street	NB	5	33	25	0.975	0.729	D	С		26.3	1.025	0.766	F*	D		26.2	1.021	0.764	F*	D	0.047	-	-0.003	-
	North of	SB	4	22	18	0.650	0.529	С	С	23.5	19.1	0.684	0.558	С	С	23.5	19.1	0.684	0.558	С	С	-	-	-	-
	Pacific Highway Viaduct	NB	4	33	25	0.970	0.725	D	С		26.1	1.018	0.761	F*	С		26.0	1.014	0.758	F*	С	0.044	-	-0.004	-
	North of	SB	4	22	18	0.633	0.516	С	В	22.7	18.5	0.661	0.539	С	С	22.7	18.5	0.661	0.539	С	С	-	-	-	-
	Sassafras Street	NB	4	32	24	0.945	0.707	D	С	34.0	25.4	0.992	0.741	D	С	33.9	25.3	0.988	0.738	D	С	-	-	-	-
	North of	SB	4	29	23	0.836	0.681	D	С	30.5	24.8	0.889	0.724	D	С	30.2	24.6	0.880	0.717	D	С	-	-	-	-
	Washington	NB	5	34	26	0.999	0.747	D	С		26.6	1.038	0.776	F*	D		26.3	1.028	0.768	F*	D	0.029	-	-0.010	-
	Street North of Old	SB	5	23	19	0.675	0.550	С	С	24.6	20.0	0.717	0.584	С	С	24.3	19.8	0.710	0.578	С	С	-	_	_	_
	Town	NB	5	N/A	26	1.009	0.754	F*	С		26.9	1.050	0.785	F*	D		26.7	1.040	0.778	F*	D	0.032	_	-0.010	
	Avenue	IND	5	IV/A	20	1.009	0.754	F.	L		20.9	1.050	0.765	Γ.	U		20.7	1.040	0.778	Г	U	0.032	_	-0.010	_

Table H-11: 2024 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

						Exist	ting				202	24 Witho	ut Proje	ct			20	24 With	Project			2024 W	ith Proj	ect Com	parison
	Freeway Segment	Dir	Number Of Lanes		nsity //I/LN)	V/C	C (a)	LOS	S (b)		nsity VII/LN)	v/c	(a)	LO	S (b)	Den (PC/N		V/C	C (a)	LO	S (b)		ng ∆ IN /C	2024 W Projec V,	
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of I-8	SB	5	19	26	0.541	0.748	С	С	19.2	26.5	0.560	0.774	С	D	19.1	26.4	0.557	0.770	С	D	-	-	-	-
	Junction / Camino Del Rio	NB	5	24	21	0.702	0.626	С	С	25.1	22.4	0.732	0.652	С	С	24.9	22.2	0.728	0.649	С	С	-	-	ı	-
	10th Street	SB	1	22	10	0.629	0.305	С	Α	23.4	15.0	0.682	0.437	С	В	23.4	15.0	0.682	0.437	С	В	-	-	-	-
	N of Ash, End Left Align	NB	2	6	11	0.170	0.331	Α	В	8.2	12.9	0.240	0.376	Α	В	8.2	12.9	0.240	0.376	А	В	-	-	-	-
	North of I-5	SB	2	32	N/A	0.945	1.030	D	F*	33.6		0.979	1.067	D	F*	33.5		0.976	1.064	D	F*	-	0.033	-	-0.003
	Junction	NB	2	N/A	32	1.094	0.922	F*	D		33.1	1.146	0.966	F*	D		33.0	1.142	0.963	F*	D	0.048	-	-0.004	-
	North of	SB	2	32	N/A	0.929	1.013	D	F*	33.0		0.963	1.049	D	F*	32.9		0.959	1.045	D	F*	-	0.033	-	-0.003
	Quince Street	NB	2	N/A	31	1.075	0.906	F*	D		32.3	1.117	0.942	F*	D		32.2	1.113	0.938	F*	D	0.038	-	-0.004	-
	North of	SB	2	31	34	0.905	0.986	D	D	32.1		0.937	1.021	D	F*	32.0		0.934	1.018	D	F*	-	0.032	-	-0.003
SR-163	Richmond Street	NB	2	N/A	30	1.047	0.883	F*	D		31.5	1.090	0.919	F*	D		31.4	1.087	0.916	F*	D	0.040	-	-0.004	-
SF	North of	SB	2	28	31	0.823	0.897	D	D	29.2	31.9	0.853	0.929	D	D	29.1	31.7	0.850	0.926	D	D	-	-	-	-
	Robinson Ave	NB	2	33	28	0.953	0.803	D	D	33.9	28.6	0.989	0.833	D	D	33.8	28.5	0.985	0.830	D	D	-	-	-	-
	North of	SB	2	N/A	N/A	1.068	1.164	F*	F*			1.106	1.205	F*	F*			1.102	1.202	F*	F*	0.035	0.038	-0.004	-0.003
	Washington Street	NB	2	N/A	N/A	1.236	1.042	F*	F*			1.280	1.079	F*	F*			1.276	1.076	F*	F*	0.040	0.034	-0.004	-0.003
	North of	SB	4	23	25	0.668	0.728	С	С	23.7	25.9	0.692	0.754	С	С	23.7	25.8	0.690	0.753	С	С	-	-	-	-
	Sixth Avenue	NB	5	21	18	0.619	0.522	C	В	22.3	18.8	0.649	0.547	С	С	22.2	18.7	0.648	0.546	С	С	-	-	1	-
	North of I-8	SB	4	23	25	0.684	0.733	С	С	24.5	26.3	0.715	0.766	С	D	24.4	26.2	0.713	0.764	С	D	-	-	-	-
	Junction	NB	5	24	19	0.705	0.553	С	С	25.0	19.6	0.730	0.573	С	С	25.0	19.6	0.728	0.571	С	С	-	-	-	-
4	East of Beginning	WB	4	25	8	0.736	0.223	С	Α	27.5	13.9	0.803	0.406	D	В	27.4	13.9	0.799	0.404	D	В	-	-	-	-
SR-94	at I-5 Junction and G St	ЕВ	5	1	24	0.036	0.695	Α	С	4.1	25.2	0.118	0.735	Α	С	4.0	25.1	0.118	0.731	А	С	-	-	-	-

Table H-11: 2024 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

						Exist	ting				202	24 Withou	ut Proje	ct			20	24 With	Project			2024 W	ith Proj	ect Comp	parison
	Freeway Segment	Dir	Number Of Lanes		nsity //I/LN)	V/C	(a)	LOS	6 (b)		nsity VII/LN)	v/c	(a)	LOS	S (b)	Den (PC/M		V/C	C (a)	LO	S (b)	Existin V,	ig ∆ IN /C	2024 W Projec	tΔIN
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	East of	WB	4	12	17	0.350	0.496	В	В	12.4	17.6	0.362	0.513	В	В	12.4	17.6	0.362	0.513	В	В	-	-	-	-
	Midway Drive	EB	4	17	10	0.499	0.281	В	Α	17.7	10.0	0.517	0.291	В	Α	17.7	10.0	0.517	0.291	В	Α	-	-	-	-
	East of I-5	WB	3	21	30	0.611	0.866	С	D	21.8	30.9	0.635	0.901	С	D	21.6	30.7	0.631	0.895	С	D	-	-	-	-
	Junction	EB	3	30	17	0.872	0.491	D	В	30.9	17.4	0.903	0.509	D	В	30.7	17.3	0.896	0.505	D	В	-	-	-	-
	East of	WB	5	18	26	0.532	0.755	С	С	18.9	26.8	0.551	0.782	С	D	18.8	26.7	0.548	0.778	С	D	-	-	-	-
	Morena Boulevard	EB	4	33	18	0.949	0.535	D	С	33.7	19.0	0.983	0.554	D	С	33.5	18.9	0.978	0.551	D	С	-	-	-	-
φ	East of	WB	5	26	22	0.759	0.645	С	С	26.9	22.9	0.786	0.668	D	С	26.8	22.8	0.782	0.665	D	С	-	1	-	-
_	Hotel Circle / Taylor Street	ЕВ	4	22	32	0.638	0.945	С	D	22.7	33.6	0.661	0.979	С	D	22.6	33.4	0.658	0.975	С	D	-	-	-	-
	East of	WB	5	28	24	0.819	0.696	D	С	29.1	24.7	0.848	0.721	D	С	29.0	24.6	0.845	0.718	D	С	-	-	-	-
	Hotel Circle	EB	4	24	N/A	0.689	1.021	С	F*	24.5		0.714	1.057	С	F*	24.4		0.711	1.053	С	F*	-	0.032	-	-0.004
	East of SR-	WB	4	N/A	31	1.052	0.894	F*	D		31.7	1.090	0.926	F*	D		31.6	1.086	0.923	F*	D	0.034	-	-0.003	-
	Junction	ЕВ	4	24	N/A	0.708	1.049	С	F*	26.2		0.765	1.133	D	F*	26.1		0.762	1.128	D	F*	-	0.079	-	-0.005

Notes: Bold values indicate freeway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2024 With Project conditions, all significant impacts are defined as Direct impacts per these thresholds, because this is considered an Opening Day condition.

(a) Volume to capacity ratio. (b) The LOS for the respective freeway segments were based on the methodologies contained in Chapter 11 of the Highway Capacity Manual, 6<sup>th</sup> Edition.

<sup>&</sup>lt;sup>1</sup> Speed and density values are reported as "--" and LOS is reported as "F\*" when the volume to capacity ratio is greater than 1.00. Per Chapter 11 of the HCM 6<sup>th</sup> Edition, the density is only calculated when the ratio is less than 1.00 and the speed cannot be estimated. All cases in which this ratio is greater than 1.00 are LOS F.

- North of Richmond Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at **LOS F**
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

### I-8

- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at LOS F
  - In the Eastbound direction in the PM Peak operates at LOS F

## 2024 With Project Conditions

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- North of J Street in the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Pershing Drive in the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street in the Northbound direction in the AM Peak operates at LOS
- North of India / Sassafras Street in the Northbound direction in the AM Peak operates at LOS F
- North of Pacific Highway Viaduct in the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street in the Northbound direction in the AM Peak operates at LOS F
- North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS

### Route-163

- North of I-5 Junction
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F

- North of Quince Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Richmond Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

I-8

- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at LOS F
  - In the Eastbound direction in the PM Peak operates at LOS F

The freeway segments listed above that are shown in bold text are considered to be direct impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F. The following discussion addresses these impacts.

As previously described in more detail in Section 3.14.6.1 of the Recirculated Draft EIR, any proposed freeway mitigation measure is not considered feasible, because there are no planned freeway improvement projects in the San Diego Regional Transportation Plan or Caltrans Interstate 8 Transportation Concept Report for this segment or other applicable Interstate or Highway segment plans, and any such improvements would require FAA approval of funding. Caltrans has jurisdiction over the potential freeway improvements. SDCRAA could not require Caltrans to implement any such improvements. Potential and unplanned freeway improvements are therefore not physically feasible. Further, due to FAA regulations, potential freeway improvements currently could not be implemented and are presently not considered feasible because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures as discussed in Section 3.14.6 of the Recirculated Draft EIR. SDCRAA has not requested funding of any freeway improvement projects because none are planned by agencies with jurisdiction or planning authority, and the FAA stated that it would not fund direct improvements to freeways. Moreover, neither SANDAG nor Caltrans has developed or identified regional programs to reduce VMT related to freeway usage. As such, these impacts are considered unmitigable.

## Vehicle Miles Traveled (VMT)

At the time of this writing, evaluation of transportation impacts using the VMT metric is not required by the State or any San Diego-based agencies, and LOS is the official metric for identifying traffic impacts and mitigation. Nonetheless, project-related VMT is generally discussed below for informational purposes.

Year 2024 VMT per passenger is presented in Table H-12. Because a year 2024 SANDAG model does not exist, the SANDAG model average trip length was based on the Year 2020 model. The Year 2024 VMT per passenger was calculated to be 17.2 VMT per Airport passenger, which is a decrease of 2.7. This decrease is attributed to the Airport Authority's efforts to reduce TNC trips by matching drivers who drop off with those passengers being picked up. Also, the implementation of a shuttle service from Old Town Transit Center to the Airport reduces overall VMT per Airport passenger. According to October 2018 data (see Appendix R-H), TNC companies are now achieving about a 30% match rate.

Table H-12: 2024 VMT Summary – Alternative 4

	Existing	2024
SANDAG Model Trip Length (a)	15.07	15.52
ADP Airport Trips	103,983	103,410
Calculated Airport VMT (b)	1,567,024	1,604,932
Airport Daily Passenger	78,595	98,389
Airport VMT / Passenger (c)	19.9	17.2
Δ VMT / Passenger	-	-2.7

Source: Kimley-Horn, June 2019.

#### Notes:

- (a) Trip length based on SANDAG Series 13 model VMT divided by number of model trips.
- (b) Airport VMT is equal to estimated airport trips multiplied by average trip length.
- (c) Airport VMT per passenger based on calculated airport VMT divided by number of passengers.

# H.2.2.2 Direct Impacts H-3

Summary Conclusion for Impact H-3: Implementation of Alternative 4 would result in unacceptable operations at study facilities in 2026. Of those facilities, 4 intersections, 13 roadway segments, and 18 freeway segments are expected to exceed thresholds of significance under the 2026 With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than-significant level; however, some proposed mitigation is infeasible, or only partially mitigates the impact, therefore, impacts would remain *significant and unavoidable* at 1 intersection, 10 roadway segments, and 18 freeway segments.

This scenario represents the traffic conditions of the 2026 street network and existing on-Airport facilities. Volumes for this scenario were based on adjusted 2025 Series 13 travel forecast model volumes and cumulative project volumes, which include ambient growth for the region and the study area. The ambient traffic growth factor includes unknown and future related projects in the study area, as well as accounts for regular growth in the traffic volumes due to the development of the projects outside the study area. The 2026 Without Project volumes were found from growing the 2025 Series 13 travel forecast model volumes by 0.5% per year. The 2026 Without Project Condition assumes no roadway network differences compared to existing conditions. The 2026 With Project Condition assumes the addition of Project Phase 1b. Since the project is adding gates with this phase, the 2026 With Project is also considered an Opening Day Scenario and, as such, impacts are considered to be direct impacts.

### Intersection Level of Service

2026 Without Project and 2026 With Project volumes were evaluated at the study area intersections. Results of the analysis are presented in Table H-13. Direct intersection impacts from the project Phase 1b are identified in column "2026 With Project, Change from Existing." Level of Service worksheets are contained in Appendix R-H5. As shown in the table, all study area intersections operate at acceptable levels of service during the weekday AM, Airport, and PM peak hours with the exception of:

# 2026 Without Project Conditions

- #3 Pacific Highway at Enterprise Street
- #15 Pacific Highway at W Laurel Street
- #16 Kettner Boulevard at W Laurel Street
- #33 Harbor Island Drive at N Harbor Drive
- #41 Kettner Boulevard at Palm Street

### 2026 With Project Conditions

- #3 Pacific Highway at Enterprise Street
- #15 Pacific Highway at W Laurel Street
- #16 Kettner Boulevard at W Laurel Street
- #41 Kettner Boulevard at Palm Street

The intersections listed above that are shown in bold text are considered to be direct impacts. Specifically, Alternative 4's traffic adds at least two seconds of delay at LOS E or one second of delay at LOS F.

The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-13, between Existing conditions and 2026 With Project conditions:

### #3 Pacific Highway at Enterprise Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

Table H-13: 2026 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	2026 Witho	ut Project		2	026 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2026 Without Project (d)
	Danifia I Ivon at Taylor	AM	27.7	С	28.1	С	28.1	С	0.4	0.0
1	Pacific Hwy at Taylor St / Rosecrans St	AIRPORT	28.6	С	29.1	С	29.0	С	0.4	-0.1
	St / Nosecrans St	PM	35.8	D	41.5	D	41.4	D	5.6	-0.1
	De aifie I lun et Old	AM	9.7	Α	10.4	В	10.4	В	0.7	0.0
2	Pacific Hwy at Old Town Transit Center	AIRPORT	10.9	В	11.2	В	11.2	В	0.3	0.0
	Town transit center	PM	11.1	В	13.0	В	13.1	В	2.0	0.1
	D .c. 11	AM	31.7	С	39.0	D	39.2	D	7.5	0.2
3	Pacific Hwy at Enterprise St	AIRPORT	27.7	С	30.2	С	30.2	С	2.5	0.0
	Enterprise St	PM	44.5	D	74.1	E	75.3	E	30.8	1.2
		AM	11.7	В	12.4	В	12.4	В	0.7	0.0
4	SB Pacific Hwy Ramps	AIRPORT	12.4	В	13.3	В	12.6	В	0.2	-0.7
	at Washington St	PM	12.5	В	13.9	В	14.2	В	1.7	0.3
	NB Pacific Highway	AM	20.7	С	22.9	С	28.5	С	7.8	5.6
5	On-Ramp / Frontage	AIRPORT	18.3	В	19.8	В	23.5	С	5.2	3.7
	Rd at Washington St	PM	18.7	В	20.8	С	24.8	С	6.1	4.0
		AM	22.0	С	21.2	С	20.7	С	-1.3	-0.5
6	Hancock St at	AIRPORT	21.7	С	20.1	С	20.1	С	-1.6	0.0
	Washington St	PM	23.1	С	24.0	С	23.9	С	0.8	-0.1
		AM	31.1	С	36.6	D	36.5	D	5.4	-0.1
7	San Diego Ave at	AIRPORT	22.2	С	24.2	С	24.5	С	2.3	0.3
	Washington St	PM	16.2	В	17.5	В	17.8	В	1.6	0.3
		AM	4.5	А	4.6	А	4.6	А	0.1	0.0
8	India St at Vine St	AIRPORT	4.7	Α	4.8	А	4.9	А	0.2	0.1
		PM	4.3	А	4.4	А	4.4	А	0.1	0.0
	Pacific Hwy at	AM	22.0	С	23.1	С	29.1	С	7.1	6.0
9	Sassafras St / Admiral	AIRPORT	23.8	С	25.5	С	29.4	С	5.6	3.9
	Boland Way	PM	29.7	С	33.1	С	39.6	D	9.9	6.5
		AM	13.5	В	17.3	В	19.4	В	5.9	2.1
10	Kettner Blvd at	AIRPORT	12.7	В	15.6	В	15.8	В	3.1	0.2
	Sassafras St	PM	15.0	В	20.8	С	22.7	С	7.7	1.9
11	India St at Sassafras St	AM	6.8	Α	6.5	А	5.9	А	-0.9	-0.6

Table H-13: 2026 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	2026 Witho	ut Project		2	026 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2026 Without Project (d)
		AIRPORT	8.8	Α	8.7	Α	7.5	Α	-1.3	-1.2
		PM	10.2	В	9.8	Α	10.0	В	-0.2	0.2
		AM	8.7	Α	10.1	В	12.6	В	3.9	2.5
12	Pacific Hwy at Palm St	AIRPORT	8.8	А	10.3	В	12.1	В	3.3	1.8
		PM	10.3	В	12.4	В	14.1	В	3.8	1.7
		AM	24.4	С	29.0	С	37.4	D	13.0	8.4
14	W Laurel St at N Harbor Drive	AIRPORT	33.7	С	41.0	D	39.6	D	5.9	-1.4
	Harbor Drive	PM	26.2	С	32.3	С	46.0	D	19.8	13.7
		AM	44.6	D	48.0	D	34.5	С	-10.1	-13.5
15	Pacific Hwy at W	AIRPORT	49.1	D	55.6	Е	56.6	Е	7.5	1.0
	Laurel St	PM	51.6	D	61.5	Е	64.0	Е	12.4	2.5
		AM	91.8	F	123.5	F	135.6	F	43.8	12.1
16	Kettner Blvd at W	AIRPORT	112.2	F	228.8	F	159.8	F	47.6	-69.0
	Laurel St	PM	48.9	D	84.3	F	91.7	F	42.8	7.4
		AM	15.1	В	16.3	В	17.3	В	2.2	1.0
17	India St at W Laurel St	AIRPORT	16.3	В	17.7	В	18.7	В	2.4	1.0
		PM	15.7	В	16.8	В	17.6	В	1.9	0.8
		AM	8.9	А	6.1	А	6.0	А	-2.9	-0.1
18	N Harbor Dr at W	AIRPORT	9.5	А	7.9	А	8.1	А	-1.4	0.2
	Hawthorn St	PM	10.0	В	8.4	А	8.2	А	-1.8	-0.2
		AM	36.9	D	38.4	D	40.6	D	3.7	2.2
19	Pacific Hwy at W Hawthorn St	AIRPORT	35.7	D	37.6	D	37.9	D	2.2	0.3
	Hawthorn St	PM	41.9	D	51.8	D	39.2	D	-2.7	-12.6
		AM	30.7	С	32.5	С	32.0	С	1.3	-0.5
20	Kettner Blvd at W	AIRPORT	28.5	С	30.0	С	29.3	С	0.8	-0.7
	Hawthorn St	PM	28.4	С	29.8	С	31.1	С	2.7	1.3
		AM	31.5	С	33.7	С	32.8	С	1.3	-0.9
21	India St at W	AIRPORT	29.1	С	30.8	С	29.8	С	0.7	-1.0
	Hawthorn St	PM	27.2	С	28.2	С	30.7	С	3.5	2.5
22	Columbia St at W	AM	33.5	С	37.4	D	36.2	D	2.7	-1.2
22	Hawthorn St	AIRPORT	30.8	С	33.8	С	32.0	С	1.2	-1.8

Table H-13: 2026 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	2026 Witho	ut Project	2026 With Project					
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2026 Without Project (d)		
		PM	30.5	С	32.1	С	34.4	С	3.9	2.3		
		AM	10.7	В	12.9	В	13.1	В	2.4	0.2		
23	State St at W Hawthorn St	AIRPORT	9.1	А	10.6	В	10.6	В	1.5	0.0		
	Hawthorn St	PM	8.6	А	10.8	В	12.5	В	3.9	1.7		
	I-5 NB Off-Ramp /	AM	15.7	С	17.5	С	17.5	С	1.8	0.0		
24	Brant St at W	AIRPORT	16.7	С	18.8	С	18.8	С	2.1	0.0		
	Hawthorn St	PM	20.5	С	24.8	С	24.8	С	4.3	0.0		
		AM	10.7	В	10.9	В	10.9	В	0.2	0.0		
25	N Harbor Dr at W Grape St	AIRPORT	11.8	В	12.2	В	13.4	В	1.6	1.2		
	Grape St	PM	18.8	В	13.4	В	13.2	В	-5.6	-0.2		
	5 16	AM	29.2	С	29.8	С	30.2	С	1.0	0.4		
26	Pacific Hwy at W Grape St	AIRPORT	29.9	С	30.8	С	30.2	С	0.3	-0.6		
		PM	28.9	С	29.5	С	30.1	С	1.2	0.6		
	Kettner Blvd at W Grape St	AM	30.8	С	32.1	С	33.1	С	2.3	1.0		
27		AIRPORT	32.1	С	33.9	С	32.3	С	0.2	-1.6		
		PM	36.2	D	38.5	D	39.5	D	3.3	1.0		
		AM	29.6	С	33.8	С	33.1	С	3.5	-0.7		
28	India St at W Grape St	AIRPORT	31.7	С	37.5	D	36.1	D	4.4	-1.4		
		PM	35.5	D	46.1	D	41.6	D	6.1	-4.5		
	0.1	AM	34.7	С	34.3	С	36.6	D	1.9	2.3		
29	Columbia St at W	AIRPORT	37.6	D	34.2	С	35.5	D	-2.1	1.3		
	Grape St	PM	43.3	D	49.5	D	50.7	D	7.4	1.2		
	0 0. /. 5 05 0	AM	24.4	С	28.5	С	30.6	С	6.2	2.1		
30	State St / I-5 SB On-	AIRPORT	26.0	С	31.3	С	30.7	С	4.7	-0.6		
	Ramp at W Grape St	PM	33.1	С	46.6	D	45.0	D	11.9	-1.6		
	Macaia Balantina I	AM	11.6	В	11.6	В	10.8	В	-0.8	-0.8		
31	McCain Rd at N Harbor Dr	AIRPORT	9.1	Α	8.9	Α	10.2	В	1.1	1.3		
	וט	PM	8.1	Α	8.0	Α	8.7	Α	0.6	0.7		
	6 11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	AM	22.2	С	22.8	С	19.7	В	-2.5	-3.1		
32	Spanish Landing at N Harbor Dr	AIRPORT	19.8	В	20.0	В	18.3	В	-1.5	-1.7		
	וומוטטו טו	PM	19.3	В	19.6	В	18.1	В	-1.2	-1.5		

Table H-13: 2026 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	2026 Witho	out Project	2026 With Project						
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2026 Without Project (d)			
	Hawkey Island Duet N	AM	40.0	D	65.7	E	35.5	D	-4.5	-30.2			
33	Harbor Island Dr at N Harbor Dr	AIRPORT	44.9	D	110.6	F	35.0	D	-9.9	-75.6			
	Tiaiboi bi	PM	35.3	D	43.2	D	33.1	С	-2.2	-10.1			
	Harbor Island Dr at Old	AM	10.0	В	10.3	В	10.3	В	0.3	0.0			
34	Rent A Car Access /	AIRPORT	10.4	В	10.8	В	10.8	В	0.4	0.0			
	Sheraton	PM	10.6	В	11.0	В	11.0	В	0.4	0.0			
	Hankan Jalan d Durak	AM	22.1	С	22.8	С	14.3	В	-7.8	-8.5			
35	Harbor Island Dr at Harbor Island Dr	AIRPORT	22.0	С	22.6	С	14.3	В	-7.7	-8.3			
	Tiaiboi isiailu bi	PM	22.6	С	23.4	С	14.7	В	-7.9	-8.7			
		AM	8.5	А	8.6	Α	8.6	А	0.1	0.0			
36	Harbor Island Dr at Parking Lot Access	AIRPORT	9.0	Α	9.2	А	9.3	А	0.3	0.1			
	Faiking Lot Access	PM	9.1	Α	9.4	Α	9.5	Α	0.4	0.1			
		AM	6.4	Α	17.2	В							
37	Winship Ln at N Harbor Dr	AIRPORT	7.1	А	23.2	С	Intersection does not exist in this scenario						
		PM	5.3	Α	13.6	В	1						
		AM	4.9	А	5.0	Α	6.1	А	1.2	1.1			
38	North Harbor Dr at	AIRPORT	4.7	А	4.8	А	5.6	А	0.9	0.8			
	Liberator Way	PM	8.8	А	9.5	Α	5.0	А	-3.8	-4.5			
	0.11.51	AM	16.3	В	19.1	В	1.4	А	-14.9	-17.7			
39	Cell Phone Lot at N Harbor Dr	AIRPORT	32.5	С	43.9	D	2.0	А	-30.5	-41.9			
	Halbol Di	PM	18.2	В	27.3	С	2.1	А	-16.1	-25.2			
	Terminal Link Rd /	AM	4.2	Α	5.0	Α	6.1	А	1.9	1.1			
40	Coast Guard at N	AIRPORT	3.9	А	4.5	А	7.5	А	3.6	3.0			
	Harbor Dr	PM	3.3	Α	3.7	Α	23.0	С	19.7	19.3			
		AM	21.7	С	217.9	F	299.4	F	277.7	81.5			
41	Kettner Blvd at Palm St	AIRPORT	21.2	С	294.9	F	323.5	F	302.3	28.6			
		PM	59.9	F	1333.6	F	1681.2	F	1621.3	347.6			
	N Harbor Dr at Laning	AM	13.5	В	13.5	В	13.3	В	-0.2	-0.2			
42	Rd	AIRPORT	26.3	С	26.8	С	26.7	С	0.4	-0.1			
		PM	32.4	С	35.4	D	35.6	D	3.2	0.2			
43		AM	16.4	В	16.5	В	19.4	В	3.0	2.9			

Table H-13: 2026 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	<b>2026</b> Witho	out Project		20	026 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2026 Without Project (d)
	N Harbor Dr at Nimitz	AIRPORT	19.9	В	20.2	С	19.9	В	0.0	-0.3
	Blvd	PM	40.7	D	40.7	D	42.8	D	2.1	2.1
		AM	41.1	D	35.6	D	35.9	D	-5.2	0.3
44	Rosecrans St at Nimitz Blvd	AIRPORT	36.0	D	33.3	С	34.4	С	-1.6	1.1
	ычи	PM	45.1	D	42.0	D	43.1	D	-2.0	1.1

Notes: Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2026 With Project conditions, all significant impacts are defined as Direct impacts per these thresholds, because this is considered an Opening Day condition.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.
- (c) Change in delay due to addition of background traffic growth, addition of cumulative project traffic, and addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.
- (d) Change in delay due to addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.

## **Proposed Mitigation Measure**

Widening to add a third southbound through lane on Pacific Highway would address this cumulative traffic impact. This improvement is consistent with the Midway Pacific Highway Community Plan (MPH CP), which assumes Pacific Highway will be rebuilt as a five-lane prime arterial north of Enterprise Street and a six-lane expressway south of Enterprise Street. Adding a third southbound lane would require removal of a pedestrian bridge crossing the north leg of Pacific Highway serving the NAVWAR (former SPAWAR) site. It would also require reconfiguration of the south leg of the intersection, which has a narrow two-lane bridge under Barnett Avenue. The MPH CP addresses this improvement in mobility policy ME-5.8: "Support an engineering feasibility study to analyze downgrading Pacific Highway to a 6-lane major arterial to improve safety, enhance multimodal connections between the community and Downtown, and create a community gateway. This improvement could potentially include removing grade-separations along Pacific Highway at Barnett Avenue, Witherby Street, and Washington Street." Furthermore, both the east and west legs of the intersection are part of the NAVWAR site. The U.S. Navy has issued a request for proposals to redevelop this site. The MPH CP also identifies a multi-use bicycle/pedestrian path and Class IV cycle tracks along Pacific Highway.

This mitigation is not feasible for the project to implement, because it relies on a future City engineering feasibility study and redevelopment of adjacent properties, including the U.S. Navy. The City of San Diego indicated in meetings that they concur with this finding.

# #15 Pacific Highway at W Laurel Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1b, as previously described in Section H.2.1.1, would ensure that the intersection operates at LOS D during the PM peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-14. Proposed Mitigation Measure MM-TR-I-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Table H-14: 2026 Intersection Improvement Level of Service Summary – Alternative 4

	Intersection	Peak Hour	Before Imp	provement	After Impro	ovement (c)	Description
			DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	
		AM	39.2	D	39.2	D	This intersection is the primary access to the future SPAWAR
3	Pacific Hwy at Enterprise St	AIRPORT	30.2	С	30.2	С	redeveloped site.
		PM	75.3	E	75.3	E	
	Pacific Hwy at	AM	29.1	С	29.8	С	Add Class IV Cycle Track on Pacific Hwy
9*	Sassafras St / Admiral Boland	AIRPORT	29.4	С	32.5	С	- Pacific riwy
	Way	PM	39.6	D	34.5	С	
		AM	12.6	В	16.5	В	Add Class IV Cycle Track on  Positio Llaure
12*	Pacific Hwy at Palm St	AIRPORT	12.1	В	15.0	В	- Pacific Hwy
	1 41111 50	PM	14.1	В	35.2	D	
		AM	34.5	С	44.6	D	Remove a WB through lane on the West leg and add a second EB left-turn lane
15	Pacific Hwy at W Laurel St	AIRPORT	56.6	E	38.4	D	Convert a SB through lane into a second SB right-turn lane     Re-coordinate signals along
		PM	64.0	E	52.2	D	Laurel Street  • Add Class IV Cycle Track on Pacific Hwy
4.6	Katta an Bland at	AM	135.6	F	38.4	D	Restripe SB approach to two
16	Kettner Blvd at W Laurel St	AIRPORT	159.8	F	38.7	D	right-turn lanes, one through
		PM	91.7	F	26.4	С	lane and one left-turn lane.
		AM	299.4	F	1.0	Α	Install traffic signal     Restripe Palm Street to two
41	Kettner Blvd at	AIRPORT	323.5	F	0.9	Α	lanes in each direction between
41	Palm St	PM	1681.2	F	0.9	А	Kettner Blvd and Pacific Hwy • Pre-signals at rail crossing

### Notes:

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.
- (c) The Table presumes the improvements are feasible, which is uncertain.

### Footnotes

(\*) Intersections 9 and 12 are not significant impacts. Class IV Cycle Track added as part of mitigation at Laurel Street / Pacific Highway.

### #16 Kettner Boulevard at W Laurel Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1c, as previously described in Section H.2.1.1, would ensure that the intersection operates at LOS D during the AM and Airport peak hours and at LOS C during the PM peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-14. Proposed Mitigation Measure MM-TR-I-1c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

### #41 Kettner Boulevard at Palm Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1e, as previously described in Section H.2.1.1, would ensure that the intersection operates at LOS A during the AM, Airport, and PM peak hours, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-14. This mitigation is *physically feasible* because there is ability to install a traffic signal at this location.

### **Roadway Segment Level of Service**

2026 Without Project and 2026 With Project volumes were evaluated at the study area roadway segments. Results of the analysis are presented in Table H-15. Direct roadway impacts from the project Phase 1b are identified in column "2026 With Project Comparison, Existing." As shown in the table, all study area roadway segments operate at acceptable levels of service under weekday conditions with the exception of:

## 2026 Without Project Conditions

## Kettner Boulevard

Vine Street to Sassafras Street operates at LOS F

Table H-15: 2026 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2026 With Project Comparison			
Roadway Segment	Roadway	LOS E		Existing		2026	2026 Without Project			2026 With Project			ting	2026 No (c	
Rodaway Segment	Classification (a)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	ΔIN V/C	Δ IN ADT	Δ IN V/C
Pacific Highway															
Kurtz St to Barnett Ave	6 Lane Major Arterial	50,000	21,780	0.436	В	23,170	0.463	В	23,512	0.47	В	1,732	0.034	342	0.007
Barnett Ave to Washington St	6 Lane Expressway	80,000	51,778	0.647	С	62,007	0.775	D	63,252	0.791	D	11,474	0.144	1,245	0.016
Washington St to Sassafras St	6 Lane Prime Arterial	60,000	14,219	0.237	А	15,652	0.261	А	15,404	0.257	Α	1,185	0.020	-248	-0.004
Sassafras St to Palm St	6 Lane Major Arterial	50,000	18,988	0.380	А	20,693	0.414	В	22,089	0.442	В	3,101	0.062	1,396	0.028
Palm St to Laurel St	6 Lane Major Arterial	50,000	20,447	0.409	В	22,024	0.44	В	23,098	0.462	В	2,651	0.053	1,074	0.022
Laurel St to Juniper St	6 Lane Major Arterial	50,000	10,478	0.210	А	13,223	0.264	А	14,315	0.286	Α	3,837	0.076	1,092	0.022
Kettner Blvd															
Vine St to Sassafras St	3 Lane Major Arterial (one- way)	27,500	26,492	0.963	E	33,010	1.2	F	33,241	1.209	F	6,749	0.246	230	0.009
Sassafras St to Palm St	3 Lane Major Arterial (one- way)	27,500	18,406	0.669	С	29,703	1.08	F	30,512	1.11	F	12,106	0.441	808	0.030
Palm St to Laurel St	3 Lane Major Arterial (one- way)	27,500	18,406	0.669	С	25,349	0.922	E	24,811	0.902	D	6,405	0.233	-538	-0.020
India St	.,		•					,		•					
Sassafras St to Laurel St	3 Lane Major Arterial (one- way)	27,500	14,465	0.526	В	22,067	0.802	С	22,578	0.821	D	8,113	0.295	511	0.019
Laurel St to Juniper St	3 Lane Collector (one-way)	26,000	3,884	0.149	Α	4,063	0.156	Α	4,063	0.156	Α	179	0.007	0	0.000
Washington St															
West of Pacific Hwy	4 Lane Major Arterial	40,000	4,847	0.121	Α	4,896	0.122	А	6,433	0.161	А	1,586	0.040	1,536	0.039

Table H-15: 2026 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2026	2026 With Project Comparison			
Roadway Segment	Roadway	LOS E		Existing		2026	Without Proje	ct	202	6 With Projec	t	Exis	sting	2026 No (c		
	Classification (a)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	∆ IN ADT	ΔIN V/C	Δ IN ADT	Δ IN V/C	
Hancock St to San Diego Ave	4 Lane Major Arterial	40,000	22,972	0.574	С	25,854	0.646	С	25,897	0.647	С	2,925	0.073	43	0.001	
East of India St	4 Lane Major Arterial	40,000	24,710	0.618	С	30,353	0.759	D	30,396	0.76	D	5,686	0.142	43	0.001	
Sassafras St																
Pacific Hwy to Kettner Blvd	3 Lane Collector (w/o two-way left-turn lane)	12,000	15,983	1.332	F	16,710	1.392	F	22,781	1.898	F	6,798	0.566	6,072	0.506	
Palm St																
Pacific Hwy to Kettner Blvd	2 Lane Collector (w/o two-way left-turn lane)	8,000	1,940	0.243	Α	8,089	1.011	F	7,900	0.987	E	5,960	0.744	-190	-0.024	
Laurel St			•										•			
Harbor Dr to Pacific Hwy	5 Lane Major Arterial	45,000	35,441	0.788	D	53,417	1.187	F	50,873	1.131	F	15,432	0.343	-2,543	-0.056	
Pacific Hwy to India St	4 Lane Major Arterial	40,000	21,042	0.526	С	26,296	0.657	С	25,611	0.64	С	4,569	0.114	-685	-0.017	
India St to State St/ Reynard Wy	4 Lane Major Arterial	40,000	14,072	0.352	Α	14,469	0.362	Α	14,512	0.363	Α	440	0.011	43	0.001	
Hawthorn St																
Harbor Dr to Pacific Hwy	3 Lane Collector (one-way)	26,000	26,337	1.013	F	28,868	1.11	F	27,577	1.061	F	1,240	0.048	-1,291	-0.049	
Pacific Hwy to India St	3 Lane Collector (one-way)	26,000	30,936	1.190	F	34,900	1.342	F	33,609	1.293	F	2,673	0.103	-1,291	-0.049	
India St to State St	3 Lane Collector (one-way)	26,000	30,936	1.190	F	35,514	1.366	F	34,222	1.316	F	3,286	0.126	-1,291	-0.050	
State St to Albatross St	2 Lane Collector (w/o two-way left-turn lane)	8,000	10,483	1.310	F	10,965	1.371	F	10,965	1.371	F	482	0.061	0	0.000	
Grape St																
Harbor Dr to Pacific Hwy	3 Lane Collector (one-way)	26,000	23,826	0.916	E	30,075	1.157	F	28,594	1.1	F	4,768	0.184	-1,481	-0.057	
Pacific Hwy to India St <sup>1</sup>	3 Lane Collector (one-way)	26,000	28,167	1.083	F	40,455	1.556	F	38,973	1.499	F	10,806	0.416	-1,481	-0.057	

Table H-15: 2026 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2026 With Project Comparison			
Roadway Segment	Roadway	LOS E		Existing		2026	Without Proje	ct	202	6 With Projec	t	Exis	ting	2026 No (d	
,8	Classification (a)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	∆ IN ADT	ΔIN V/C	∆ IN ADT	ΔIN V/C
India St to State St	3 Lane Collector (one-way)	26,000	32,386	1.246	F	51,547	1.983	F	50,065	1.926	F	17,679	0.680	-1,481	-0.057
Albatross St to Front St <sup>1</sup>	3 Lane Collector (one-way)	26,000	2,172	0.084	Α	3,415	0.131	Α	3,415	0.131	Α	1,243	0.047	0	0.000
North Harbor Dr															
Scott Rd to Nimitz Blvd <sup>2</sup>	4 Lane Prime Arterial	50,000	11,759	0.235	А	16,802	0.336	Α	16,574	0.331	Α	4,815	0.096	-228	-0.005
Nimitz Blvd to Laning Rd <sup>2</sup>	6 Lane Prime Arterial	60,000	19,644	0.327	Α	26,545	0.442	В	25,861	0.431	В	6,217	0.104	-684	-0.011
Laning Rd to McCain Rd	6 Lane Prime Arterial	60,000	28,798	0.480	В	31,483	0.525	В	30,571	0.51	В	1,773	0.030	-912	-0.015
McCain Rd to Spanish Landing	6 Lane Prime Arterial	60,000	29,392	0.490	В	27,917	0.465	В	30,719	0.512	В	1,327	0.022	2,802	0.047
Spanish Landing to Harbor Island Dr	6 Lane Prime Arterial	60,000	30,278	0.505	В	26,489	0.441	В	30,695	0.512	В	417	0.007	4,206	0.071
Harbor Island Dr to Winship Ln <sup>2</sup>	6 Lane Prime Arterial	60,000	77,384	1.290	F	44,070	0.734	С	23,882	0.398	Α	-53,502	-0.892	-20,188	-0.336
Winship Ln to Liberator Way	6 Lane Prime Arterial	60,000	89,066	1.484	F	107,084	1.785	F	71,276	1.188	F	-17,790	-0.296	-35,807	-0.597
Liberator Way to Cell Phone Lot	6 Lane Prime Arterial	60,000	94,942	1.582	F	108,764	1.813	F	73,386	1.223	F	-21,556	-0.359	-35,378	-0.590
Cell Phone Lot to Laurel St / Solar Turbines	6 Lane Prime Arterial	60,000	95,096	1.585	F	121,081	2.018	F	74,217	1.237	F	-20,879	-0.348	-46,864	-0.781
Laurel St / Solar Turbines to W Laurel St	6 Lane Prime Arterial	60,000	76,603	1.277	F	110,024	1.834	F	69,663	1.161	F	-6,940	-0.116	-40,361	-0.673
Laurel St to Hawthorn St	6 Lane Prime Arterial	60,000	59,521	0.992	E	71,202	1.187	F	68,086	1.135	F	8,565	0.143	-3,116	-0.052
Hawthorn St to Grape St <sup>1</sup>	6 Lane Prime Arterial	60,000	37,881	0.631	С	46,765	0.779	С	44,940	0.749	С	7,059	0.118	-1,825	-0.030
Grape St to Ash St <sup>1</sup>	5 Lane Prime Arterial	55,000	20,437	0.372	А	23,260	0.423	В	22,916	0.417	В	2,479	0.045	-344	-0.006
Harbor Island Dr															
Harbor Dr to Old Rent A Car Access	4 Lane Major Arterial	40,000	12,743	0.319	А	17,265	0.432	В	17,280	0.432	В	4,537	0.113	14	0.000

Table H-15: 2026 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2026 With Project Comparison				
Roadway Segment	Roadway	LOS E	Existing			2026 Without Project			202	6 With Project	:	Existing		2026 No Project (d)		
Noadway Jeginent	Classification (a)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	∆ IN ADT	ΔIN V/C	∆ IN ADT	Δ IN V/C	
West of Harbor Island Dr	4 Lane Major Arterial	40,000	7,661	0.192	А	13,634	0.341	Α	13,649	0.341	Α	5,988	0.149	14	0.000	
Harbor Island Dr to Parking Lot	4 Lane Collector (w/o two-way left-turn lane)	15,000	4,801	0.320	Α	7,013	0.468	С	7,013	0.468	С	2,212	0.148	0	0.000	
East of Parking Lot	4 Lane Collector (w/o two-way left-turn lane)	15,000	3,929	0.262	Α	7,013	0.468	С	7,013	0.468	С	3,084	0.206	0	0.000	

Notes: Bold values indicate roadway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2026 With Project conditions, all significant impacts are defined as Direct impacts per these thresholds, because this is considered an Opening Day condition.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) Average Daily Traffic (ADT) volumes for the roadway segments were provided by National Data & Surveying Services and measured in June 2017 and in March 2019.
- (c) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- (d) Change in delay due to addition of project traffic.
- <sup>1</sup> Volumes from January 1, 2005 to February 2, 2017. Growth factor applied based on comparison between 2017 counted volumes and 2013 Machine Count Traffic volumes.
- <sup>2</sup> 2015 ADT Volumes obtained from City of San Diego Machine Count Traffic Volumes from January 1, 2005 to February 2, 2017.

- Sassafras Street to Palm Street operates at LOS F
- Palm St to Laurel St operates at LOS E

### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

### Palm Street

Pacific Highway to Kettner Boulevard operates at LOS F

### Laurel Street

Harbor Drive to Pacific Highway operates at LOS F

### **Hawthorn Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

## **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

## North Harbor Drive

- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS F

## 2026 With Project Conditions

# Kettner Boulevard

- Vine Street to Sassafras Street operates at LOS F
- Sassafras Street to Palm Street operates at LOS F

### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

### Palm Street

Pacific Highway to Kettner Boulevard operates at LOS E

# Laurel Street

Harbor Drive to Pacific Highway operates at LOS F

# **Hawthorn Street**

Harbor Drive to Pacific Highway operates at LOS F

- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

## **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

## North Harbor Drive

- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS F

The roadways listed above that are shown in bold text are considered to be direct impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F. The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-15, between Existing conditions and 2026 With Project conditions:

# Kettner Boulevard from Vine Street to Sassafras Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

## Kettner Boulevard from Sassafras Street to Palm Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

## Sassafras Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1a, as previously described in section H.2.1.1, would reduce the roadway segment v/c ratio to a less-than-significant level, as shown in Table H-16. Proposed Mitigation Measure MM-TR-RS-1a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# Palm Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

## Proposed Mitigation Measure

Implementation of Mitigation Measure MM-TR-RS-4a, as previously described in Section H.2.2.1, would reduce the roadway segment level of service to LOS C, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-16. Proposed Mitigation Measure MM-TR-RS-4a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# Laurel Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Laurel Street is at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

Table H-16: 2026 With Project Conditions Roadway Segment Improvement Level of Service Summary – Alternative 4

		Befo	ore Improvem	ent			After Improv	ement (c)		
Roadway Segment	With Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS
Kettner Blvd										
Vine St to Sassafras St	33,241	3 Lane Major Arterial (one-way)	27,500	1.209	F	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	1.209	F
Sassafras St to Palm St	30,512	3 Lane Major Arterial (one-way)	27,500	1.110	F	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	1.110	F
Sassafras St										
Pacific Hwy to Kettner Blvd	22,781	3 Lane Collector (w/o two-way left- turn lane)	12,000	1.898	F	4 Lane Collector	Class II	30,000	0.759	D
Palm St										
Pacific Hwy to Kettner Blvd	7,900	2-Lane Collector (w/o two-way left- turn lane)	8,000	0.987	F	4 Lane Collector (w/o two-way left-turn lane)	-	15,000	0.527	С
Laurel St	1	,		•		·				
Harbor Dr to Pacific Hwy	50,873	5 Lane Major Arterial	45,000	1.131	F	5 Lane Major Arterial	Class III	45,000	1.131	F
Hawthorn St	-								•	
Harbor Dr to Pacific Hwy	27,577	3 Lane Collector (one-way)	26,000	1.061	F	3 Lane Collector (one- way)	Class IV (one- way)	26,000	1.061	F
Pacific Hwy to India St	33,609	3 Lane Collector (one-way)	26,000	1.293	F	3 Lane Collector (one- way)	Class IV (one- way)	26,000	1.293	F
India St to State St	34,222	3 Lane Collector (one-way)	26,000	1.316	F	3 Lane Collector (one- way)	Class IV (one- way)	26,000	1.316	F
State St to Albatross St	10,965	2 Lane Collector (w/o two-way left- turn lane)	8,000	1.371	F	2 Lane Collector (w/o two-way left-turn lane)	-	8,000	1.371	F

Table H-16: 2026 With Project Conditions Roadway Segment Improvement Level of Service Summary – Alternative 4

		Befo	ore Improvem	ent			After Improv	ement (c)		
Roadway Segment	With Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS
Grape St										
Harbor Dr to Pacific Hwy	28,594	3 Lane Collector (one-way)	26,000	1.100	F	4 Lane Collector (one- way)	Class IV (one- way)	34,700	0.824	D
Pacific Hwy to India St	38,973	3 Lane Collector (one-way)	26,000	1.499	F	4 Lane Collector (one- way)	Class IV (one- way)	34,700	1.123	F
India St to State St	50,065	3 Lane Collector (one-way)	26,000	1.926	F	4 Lane Collector (one- way)	Class IV (one- way)	34,700	1.443	F
North Harbor Dr										
Laurel St to Hawthorn St	68,086	6 Lane Prime Arterial	60,000	1.135	F	6 Lane Prime Arterial	Class I(S/S)/Cla ss III	60,000	1.135	F

Notes:

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- (c) The Table presumes the improvements are feasible, which is uncertain.

# Hawthorn Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the community plan. As such, this impact is considered unmitigable.

# Hawthorn Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Hawthorn Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

### Hawthorn Street from State Street to Albatross Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Grape Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1b, as previously described in Section H.2.1.1, would improve the roadway segment v/c, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-16. Proposed Mitigation Measure MM-TR-RS-1b

presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

# Grape Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1c, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-16. Proposed Mitigation Measure MM-TR-RS-1c presently is **not considered feasible** because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

## Grape Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1c, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-16. Proposed Mitigation Measure MM-TR-RS-1c presently is **not considered feasible** because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

# North Harbor Drive from Laurel Street to Hawthorn Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

Some of the roadway segments identified above, are currently at their Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be physically feasible** because the measure would be inconsistent with the Community Plan. Further, due to FAA regulations, potential improvements currently could not be implemented and are presently **not considered feasible** because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures discussed in section 3.14.6 above. SDCRAA has not requested funding of any through lane improvements to the roadways because the City told SDCRAA that is would not support or implement improvements that are inconsistent with the applicable community plan, and the City has jurisdiction over the potential improvements. SDCRAA could not require the City to implement this improvement. As such, this impact is considered unmitigable.

# **Freeway Segment Level of Service**

2026 Without Project and 2026 With Project volumes were evaluated at the study area freeway segments. Results of the analysis are presented in Table H-17. Direct freeway impacts from the project Phase 1b are identified in column "2026 With Project Comparison, Existing  $\Delta$  in V/C." As shown in the table, all study area freeway segments operate at acceptable levels of service under weekday conditions with the exception of:

### 2026 Without Project Conditions

I-5

- North of J Street in the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Pershing Drive in the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street in the Northbound direction in the AM Peak operates at LOS F
- North of India / Sassafras Street in the Northbound direction in the AM Peak operates at LOS
   F
- North of Pacific Highway Viaduct in the Northbound direction in the AM Peak operates at LOS F
- North of Sassafras Street in the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street in the Northbound direction in the AM Peak operates at LOS F
- North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS F

### SR-163

- North of I-5 Junction
  - In the Southbound direction in the PM Peak operates at **LOS F**
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Quince Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Richmond Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

Table H-17: 2026 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

						Exist	ing				202	6 With	out Pro	ject			2	2026 With	Project			2026 W	/ith Proj	ect Com	parison
	Freeway Segment	Dir	Number Of Lanes		nsity MI/LN)	V/G	C (a)	LOS	(b)	_	nsity MI/LN)	V/0	C (a)	LOS	(b)	_	nsity VII/LN)	V/C	: (a)	LOS	S (b)		ig ∆IN /C	2020 Projec V	
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of J	SB	4	21	29	0.618	0.836	С	D	22.5	30.5	0.657	0.889	С	D	22.5	30.5	0.658	0.889	С	D	-	-	-	-
	Street	NB	4	32	20	0.943	0.587	D	С		21.8	1.023	0.637	F*	С		21.8	1.023	0.637	F*	С	0.080	-	0.000	-
	North of Route 94	SB	5	22	30	0.637	0.861	С	D	22.8	30.9	0.666		С	D	22.8	30.9	0.666	0.901	С	D	-	-	-	-
	Junction	NB	5	33	21	0.970	0.604	D	С		21.7	1.017	0.633	F*	С		21.7	1.017	0.634	F*	С	0.047	-	0.000	-
	North of	SB	5	22	30	0.637	0.861	С	D	22.8	30.9	0.666	0.900	С	D	22.8	30.9	0.666	0.901	С	D	-	-	-	-
	Pershing Drive	NB	5	33	21	0.970	0.604	D	С		21.7	1.015	0.632	F*	С		21.7	1.015	0.632	F*	С	0.045	-	0.000	-
	North of Route 163	SB	5	24	20	0.711	0.579	С	С	25.5	20.8	0.744	0.606	С	С	25.5	20.8	0.744	0.606	С	С	-	-	-	-
	Junction	NB	5	N/A	27	1.062	0.794	F*	D		28.5	1.111	0.830	F*	D		28.5	1.111	0.831	F*	D	0.049	-	0.000	-
	North of	SB	5	24	20	0.711	0.579	С	С	25.5	20.8	0.744	0.606	С	С	25.5	20.8	0.744	0.606	С	С	-	-	-	-
	Sixth Avenue	NB	5	N/A	27	1.062	0.794	F*	D		28.5	1.111	0.830	F*	D		28.5	1.111	0.831	F*	D	0.049	-	0.000	-
	North of First	SB	4	24	20	0.706	0.575	С	С	26.8	21.8	0.781	0.636	D	С	26.8	21.8	0.781	0.636	D	С	-	-	-	-
1-5	Avenue	NB	4	N/A	27	1.055	0.788	F*	D		29.4	1.145	0.856	F*	D		29.4	1.146	0.857	F*	D	0.091	-	0.000	-
	North of	SB	4	29	23	0.840	0.685	D	С	30.2	24.6	0.880	0.717	D	С	30.6	25.0	0.893	0.728	D	С	-	-	-	-
	Hawthorn Street	NB	4	N/A	32	1.255	0.938	F*	D		34.2	1.335	0.998	F*	D			1.350	1.009	F*	F*	0.095	0.071	0.015	0.011
	North of India /	SB	5	22	18	0.653	0.532	С	С	23.4	19.1	0.683	0.556	С	С	23.4	19.1	0.683	0.556	С	С	-	-	-	-
	Sassafras Street	NB	5	33	25	0.975	0.729	D	С		26.6	1.039	0.777	F*	D		26.6	1.037	0.775	F*	D	0.062	-	-0.002	-
	North of Pacific	SB	4	22	18	0.650	0.529	С	С	23.8	19.4	0.695	0.567	С	С	23.8	19.4	0.695	0.567	С	С	-	-	-	-
	Highway Viaduct	NB	4	33	25	0.970	0.725	D	С		26.4	1.031	0.771	F*	D		26.4	1.029	0.769	F*	D	0.059	-	-0.002	-
	North of Sassafras	SB	4	22	18	0.633	0.516	С	В	23.0	18.7	0.671	0.547	С	С	23.0	18.7	0.671	0.547	С	С	-	-	-	-
	Street	NB	4	32	24	0.945	0.707	D	С		25.8	1.007	0.753	F*	С		25.7	1.004	0.751	F*	С	0.059	-	-0.002	-

Table H-17: 2026 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

						Existi	ing				202	6 With	out Pro	ject			2	2026 With	Project			2026 V	/ith Proj	ect Com	parison
	Freeway Segment	Dir	Number Of Lanes		nsity MI/LN)	V/C	C (a)	LOS	6 (b)		nsity MI/LN)	V/0	C (a)	LOS	(b)		nsity VII/LN)	V/C	(a)	LO	S (b)		g ΔIN /C	Projec	6 No ct Δ IN c/C
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of Washington	SB	4	29	23	0.836	0.681	D	С	30.9	25.2	0.901	0.734	D	С	30.9	25.2	0.902	0.735	D	С	-	-	-	-
	Street	NB	5	34	26	0.999	0.747	D	С		26.9	1.050	0.785	F*	D		26.9	1.051	0.785	F*	D	0.052	-	0.000	-
	North of Old Town	SB	5	23	19	0.675	0.550	С	С	24.9	20.3	0.728	0.593	С	С	24.9	20.3	0.728	0.593	С	С	-	-	-	-
	Avenue	NB	5	N/A	26	1.009	0.754	F*	С		27.3	1.064	0.795	F*	D		27.3	1.064	0.795	F*	D	0.055	-	0.000	-
	North of I-8 Junction /	SB	5	19	26	0.541	0.748	С	С	19.4	26.8	0.566	0.782	С	D	19.4	26.8	0.566	0.782	С	D	-	-	-	-
	Camino Del Rio	NB	5	24	21	0.702	0.626	С	С	25.4	22.6	0.740	0.660	С	С	25.4	22.6	0.740	0.660	С	С	-	-	ı	-
	10th Street N of Ash,	SB	1	22	10	0.629	0.305	С	Α	23.9	15.3	0.696	0.446	С	В	23.9	15.3	0.696	0.446	С	В	-	-	-	-
	End Left Align	NB	2	6	11	0.170	0.331	Α	В	8.5	13.3	0.248	0.389	Α	В	8.5	13.3	0.248	0.389	Α	В	-	-	-	-
	North of I-5	SB	2	32	N/A	0.945	1.030	D	F*	33.9		0.989	1.078	D	F*	33.9		0.989	1.078	D	F*	-	0.047	-	0.000
	Junction	NB	2	N/A	32	1.094	0.922	F*	D		33.6	1.161	0.979	F*	D		33.6	1.161	0.979	F*	D	0.067	-	0.000	-
	North of	SB	2	32	N/A	0.929	1.013	D	F*	33.3		0.972	1.059	D	F*	33.3		0.972	1.060	D	F*	-	0.047	-	0.000
	Quince Street	NB	2	N/A	31	1.075	0.906	F*	D		32.6	1.129	0.952	F*	D		32.6	1.129	0.952	F*	D	0.054	-	0.000	-
SR-163	North of	SB	2	31	34	0.905	0.986	D	D	32.4		0.946	1.031	D	F*	32.4		0.946	1.032	D	F*	-	0.046	-	0.000
SR-	Richmond Street	NB	2	N/A	30	1.047	0.883	F*	D		31.9	1.103	0.930	F*	D		31.9	1.103	0.930	F*	D	0.056	-	0.000	-
	North of	SB	2	28	31	0.823	0.897	D	D	29.5	32.2	0.861	0.938	D	D	29.5	32.2	0.861	0.939	D	D	-	-	-	_
	Robinson Ave	NB	2	33	28	0.953	0.803	D	D	34.3	28.9	0.999	0.842	D	D	34.3	28.9	0.999	0.843	D	D	-	-	-	-
	North of	SB	2	N/A	N/A	1.068	1.164	F*	F*			1.117	1.217	F*	F*			1.117	1.218	F*	F*	0.050	0.054	0.000	0.000
	Washington Street	NB	2	N/A	N/A	1.236	1.042	F*	F*			1.293		F*	F*			1.293	1.090	F*	F*	0.057	0.048	0.000	0.000
	North of Sixth	SB	4	23	25	0.668	0.728	С	С	24.0	26.1	0.699	0.762	С	D	24.0	26.1	0.699	0.762	С	D	-	-	-	-
	Avenue	NB	5	21	18	0.619	0.522	С	В	22.6	19.0	0.658	0.555	С	С	22.6	19.0	0.659	0.555	С	С	-	-	-	-

Table H-17: 2026 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

						Exist	ing				202	6 With	out Proj	ect			2	2026 With	Project			2026 W	ith Proje	ect Com	parison
	Freeway Segment	Dir	Number Of Lanes		nsity MI/LN)	V/C	C (a)	LOS	(b)		nsity MI/LN)	V/0	C (a)	LOS	(b)		nsity VII/LN)	V/C	(a)	LOS	6 (b)	Existin V,	_	2026 Projec V/	tΔIN
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of I-8	SB	4	23	25	0.684	0.733	С	С	24.8	26.5	0.723	0.774	С	D	24.8	26.5	0.723	0.774	С	D	-	-	-	-
	Junction	NB	5	24	19	0.705	0.533	С	С	25.3	19.8	0.737	0.578	С	С	25.3	19.8	0.738	0.578	С	С	-	1	-	-
SR-94	East of Beginning at	WB	4	25	8	0.736	0.223	С	Α	27.9	14.1	0.813	0.411	D	В	27.9	14.1	0.813	0.411	D	В	,	-	-	-
S	I-5 Junction and G St	EB	5	1	24	0.036	0.695	Α	С	4.1	25.5	0.120	0.744	Α	С	4.1	25.5	0.120	0.744	Α	С	-	-	-	-
	East of Midway	WB	4	12	17	0.350	0.496	В	В	12.5	17.8	0.366	0.519	В	В	12.5	17.8	0.366	0.519	В	В	-	-	-	-
	Drive	EB	4	17	10	0.499	0.281	В	Α	17.9	10.1	0.522	0.294	В	Α	17.9	10.1	0.522	0.294	В	Α	-	-	-	-
	East of I-5	WB	3	21	30	0.611	0.866	С	D	22.0	31.2	0.642	0.911	С	D	22.0	31.2	0.643	0.911	С	D	-	-	-	-
	Junction	EB	3	30	17	0.872	0.491	D	В	31.3	17.6	0.912	0.514	D	В	31.3	17.6	0.912	0.514	D	В	-	-	-	-
	East of	WB	5	18	26	0.532	0.755	С	С	19.1	27.1	0.557	0.790	С	D	19.1	27.1	0.557	0.790	С	D	-	-	-	-
ထု	Morena Boulevard	EB	4	33	18	0.949	0.535	D	С	34.0	19.2	0.993	0.560	D	С	34.0	19.2	0.993	0.560	D	С	-	-	-	-
	East of Hotel Circle /	WB	5	26	22	0.759	0.645	С	С	27.2	23.1	0.793	0.674	D	С	27.2	23.1	0.794	0.674	D	С	-	-	-	-
	Taylor Street	EB	4	22	32	0.638	0.945	С	D	22.9	33.9	0.668	0.989	С	D	22.9	33.9	0.668	0.989	С	D	-	-	-	-
	East of Hotel	WB	5	28	24	0.819	0.696	D	С	29.4	25.0	0.857	0.728	D	С	29.4	25.0	0.857	0.728	D	С	-	-	-	-
	Circle	EB	4	24	N/A	0.689		С	F*	24.7		0.721	1.068	С	F*	24.7		0.721	1.068	С	F*	-	0.047	-	0.000
	East of SR-	WB	4	N/A	31	1.052	0.894	F*	D		32.1	1.100	0.935	F*	D		32.1	1.100	0.935	F*	D	0.048	-	0.000	-
	163 Junction	EB	4	24	N/A	0.708	1.049	С	F*	26.5		0.773	1.145	D	F*	26.5		0.773	1.145	D	F*	-	0.096	-	0.000

Notes: Bold values indicate freeway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2026 With Project conditions, all significant impacts are defined as Direct impacts per these thresholds, because this is considered an Opening Day condition.

<sup>(</sup>a) Volume to capacity ratio. (b) The LOS for the respective freeway segments were based on the methodologies contained in Chapter 11 of the Highway Capacity Manual, 6<sup>th</sup> Edition.

<sup>&</sup>lt;sup>1</sup> Speed and density values are reported as "--" and LOS is reported as "F\*" when the volume to capacity ratio is greater than 1.00. Per Chapter 11 of the HCM 6<sup>th</sup> Edition, the density is only calculated when the ratio is less than 1.00 and the speed cannot be estimated. All cases in which this ratio is greater than 1.00 are LOS F.

#### I-8

- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at **LOS F**
  - In the Eastbound direction in the PM Peak operates at LOS F

# **2026 With Project Conditions**

I-5

- North of J Street in the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Pershing Drive in the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of India / Sassafras Street in the Northbound direction in the AM Peak operates at LOS F
- North of Pacific Highway Viaduct in the Northbound direction in the AM Peak operates at LOS F
- North of Sassafras Street in the Northbound direction in the AM Peak operates at LOS
- North of Washington Street in the Northbound direction in the AM Peak operates at LOS F North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS F.

### SR-163

- North of I-5 Junction
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Quince Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Richmond Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F

- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

I-8

- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at LOS F
  - In the Eastbound direction in the PM Peak operates at LOS F

The roadways listed above that are shown in bold text are considered to be direct impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F.

As previously described in more detail in Section 3.14.6.1 of the Recirculated Draft EIR, any proposed freeway mitigation measure is *not considered feasible*, because there are no planned freeway improvement projects in the San Diego Regional Transportation Plan or Caltrans Interstate 8 Transportation Concept Report for this segment or other applicable Interstate or Highway segment plans, and any such improvements would require FAA approval of funding. Caltrans has jurisdiction over the potential freeway improvements. SDCRAA could not require Caltrans to implement any such improvements. Potential and unplanned freeway improvements are therefore *not physically feasible*. Further, due to FAA regulations, potential freeway improvements currently could not be implemented and are presently not considered feasible because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures as discussed in Section 3.14.6 of the recirculated Draft EIR. SDCRAA has not requested funding of any freeway improvement projects because none are planned by agencies with jurisdiction or planning authority, and the FAA stated that it would not fund direct improvements to freeways. Moreover, neither SANDAG nor Caltrans has developed or identified regional programs to reduce VMT related to freeway usage. As such, these impacts are considered unmitigable.

### Vehicle Miles Traveled (VMT)

At the time of this writing, evaluation of transportation impacts using the VMT metric is not required by the State or any San Diego-based agencies, and LOS is the official metric for identifying traffic impacts and mitigation. Nonetheless, project-related VMT is generally discussed below for informational purposes.

Year 2026 VMT per passenger is presented in Table H-18. Because a year 2026 SANDAG model does not exist, the SANDAG model average trip length was based on the Year 2025 model. The Year 2026 VMT per passenger was calculated to be 17.2 VMT per Airport passenger, which is a decrease of 2.7 VMT per Airport passenger. This reduction in VMT per passenger is related to transit improvements and TNC trip reductions implemented by SDCRAA.

Table H-18: 2026 VMT Summary - Alternative 4

	Existing	2026
SANDAG Model Trip Length (a)	15.07	15.58
ADP Airport Trips	103,983	109,833
Calculated Airport VMT (b)	1,567,024	1,711,198
Airport Daily Passenger	78,595	99,243
Airport VMT / Passenger (c)	19.9	17.2
Δ VMT / Passenger	-	-2.7

#### Notes:

- (a) Trip length based on SANDAG Series 13 model VMT divided by number of model trips.
- (b) Airport VMT is equal to estimated airport trips multiplied by average trip length.
- (c) Airport VMT per passenger based on calculated airport VMT divided by number of passengers.

## H.2.2.3 Cumulative Impacts H-4

Summary Conclusion for Impact H-4: Implementation of Alternative 4 would result in unacceptable operations of study facilities in 2030. Of those facilities, 8 intersections, 18 roadway segments, and 21 freeway segments are expected to exceed thresholds of significance under the 2030 With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than-significant level; however, some proposed mitigation is infeasible, and other measures only partially mitigate impacts, therefore, impacts would remain *significant and unavoidable* at 2 intersections, 16 roadway segments and 21 freeway segments.

This scenario represents the traffic conditions of the 2030 street network and proposed on-Airport facilities. Volumes for these scenarios were based on adjusted 2030 Series 13 travel forecast model volumes and cumulative project volumes, which include ambient growth for the region and the study area. The ambient traffic growth factor includes unknown and future related projects in the study area, as well as accounts for regular growth in the traffic volumes due to the development of the projects outside the study area. The 2030 Without Project Condition assumes no roadway network differences compared to existing conditions. The 2030 With Project Condition assumes the addition of flights and passenger travel through the Year 2030. Other than as analyzed in Section H.2.1, no further Existing Plus Project scenario impact analysis was prepared for this multiphased project beginning with 2030 as such analysis would be hypothetical, without substantial informational value, and potentially misleading. This scenario is regarded by traffic engineers as a hypothetical scenario when used in connection with a long-range development project such as the proposed ADP project, which is not anticipated to reach full buildout until approximately 2035. Accordingly, any Existing Plus Project scenario impact analysis beginning in 2030 would be hypothetical because it would assume that Alternative 4 would be fully built out immediately and the corresponding full buildout traffic volumes would be added to existing roadway volumes and Thus, the Existing Plus Project analysis would presume that the existing environment (existing traffic volumes, existing roadway infrastructure, and existing land uses) would not change over the long-term phased buildout of the project. As a result, future increases over time in traffic volumes attributable to ambient growth and other development projects (i.e., cumulative traffic volumes) would not be accounted for in the analysis. This would result in the Existing Plus Project scenario impact analysis underestimating phased project traffic impacts because it would not account for the roadway capacities that would be utilized by other future development that precedes the proposed project's multiple phases, but would assume that those

roadway capacities would be available only for the multiple project phases. The scenario also would not account for future planned roadway network improvements that would increase roadway capacities, and the analysis could result in overstating phased project impacts.

Because of the hypothetical nature of the Existing Plus Project scenario impact analysis beginning in 2030 for this multi-phased project, the analysis would have very limited practical informational value. Alternative 4's full impact significance determinations and corresponding mitigation measures are instead based on the analyses presented under the 2030 With Project Condition, 2035 With Project Condition and 2050 With Project Condition scenarios compared against the Existing condition.

### **Intersection Level of Service**

2030 Without Project and 2030 With Project volumes were evaluated at the study area intersections. Results of the analysis are presented in Table H-19. Cumulative intersection impacts from the project are identified in column "2030 With Project, Change from Existing." Level of Service worksheets are contained in Appendix R-H5. As shown in the table, all study area intersections operate at acceptable levels of service during the weekday AM, Airport, and PM peak hours with the exception of:

### 2030 Without Project Conditions

- #3 Pacific Highway at Enterprise Street
- #15 Pacific Highway at W Laurel Street
- #16 Kettner Boulevard at W Laurel Street
- #33 -Harbor Island Drive at N Harbor Drive
- #41 Kettner Boulevard at Palm Street

### **2030 With Project Conditions**

- #3 Pacific Highway at Enterprise Street
- #14 W Laurel Street at N Harbor Drive
- #15 Pacific Highway at W Laurel Street
- #16 Kettner Boulevard at W Laurel Street
- #29 Columbia Street at W Grape Street
- #30 State Street / I-5 SB On-Ramp at W Grape Street
- #33 Harbor Island Drive at N Harbor Drive
- #41 Kettner Boulevard at Palm Street

The intersections listed above that are shown in bold text are considered to be cumulatively considerable impacts. Specifically, Alternative 4's traffic adds at least two seconds of delay at LOS E or one second of delay at LOS F.

Table H-19: 2030 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exis	ting	2030 With	out Project		20	30 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2030 Without Project (d)
		AM	27.7	С	28.1	С	28.1	С	0.4	0.0
1	Pacific Hwy at Taylor St /	AIRPORT	28.6	С	29.1	С	29.0	С	0.4	-0.1
	Rosecrans St	PM	35.8	D	42.2	D	42.0	D	6.2	-0.2
		AM	9.7	Α	10.4	В	10.4	В	0.7	0.0
2	Pacific Hwy at Old Town	AIRPORT	10.9	В	11.2	В	11.2	В	0.3	0.0
	Transit Center	PM	11.1	В	13.0	В	13.1	В	2.0	0.1
		AM	31.7	С	39.8	D	40.1	D	8.4	0.3
3	Pacific Hwy at Enterprise	AIRPORT	27.7	С	30.4	С	30.5	С	2.8	0.1
	St	PM	44.5	D	77.2	E	79.6	E	35.1	2.4
		AM	11.7	В	12.5	В	12.7	В	1.0	0.2
4	SB Pacific Hwy Ramps at	AIRPORT	12.4	В	13.4	В	13.0	В	0.6	-0.4
	Washington St	PM	12.5	В	14.1	В	14.8	В	2.3	0.7
	NB Pacific Highway On-	AM	20.7	С	22.9	С	29.8	С	9.1	6.9
5	Ramp / Frontage Rd at	AIRPORT	18.3	В	19.9	В	24.6	С	6.3	4.7
	Washington St	PM	18.7	В	20.9	С	26.2	С	7.5	5.3
		AM	22.0	С	21.1	С	20.2	С	-1.8	-0.9
6	Hancock St at Washington	AIRPORT	21.7	С	19.9	В	19.4	В	-2.3	-0.5
	St	PM	23.1	С	23.9	С	23.8	С	0.7	-0.1
		AM	31.1	С	36.9	D	36.3	D	5.2	-0.6
7	San Diego Ave at	AIRPORT	22.2	С	24.2	С	24.3	С	2.1	0.1
	Washington St	PM	16.2	В	17.6	В	17.8	В	1.6	0.2
		AM	4.5	Α	4.5	Α	4.5	Α	0.0	0.0
8	India St at Vine St	AIRPORT	4.7	Α	4.8	Α	4.8	Α	0.1	0.0
		PM	4.3	Α	4.3	Α	4.3	Α	0.0	0.0
	D : (C . I	AM	22.0	С	23.1	С	34.1	С	12.1	11.0
9	Pacific Hwy at Sassafras St / Admiral Boland Way	AIRPORT	23.8	С	25.5	С	33.9	С	10.1	8.4
	/ Aumirai Bolanu way	PM	29.7	С	33.1	С	44.9	D	15.2	11.8
		AM	13.5	В	18.1	В	23.7	С	10.2	5.6
10	Kettner Blvd at Sassafras St	AIRPORT	12.7	В	15.9	В	17.3	В	4.6	1.4
	31	PM	15.0	В	22.7	С	30.2	С	15.2	7.5
		AM	6.8	Α	6.6	Α	6.2	Α	-0.6	-0.4
11	India St at Sassafras St	AIRPORT	8.8	Α	9.3	Α	8.5	Α	-0.3	-0.8
		PM	10.2	В	11.4	В	13.8	В	3.6	2.4
		AM	8.7	Α	10.1	В	12.7	В	4.0	2.6
12	Pacific Hwy at Palm St	AIRPORT	8.8	Α	10.3	В	12.2	В	3.4	1.9
		PM	10.3	В	12.4	В	15.0	В	4.7	2.6

Table H-19: 2030 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exis	ting	2030 With	out Project		20	30 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2030 Without Project (d)
		AM	24.4	С	37.9	D	83.6	F	59.2	45.7
14	W Laurel St at N Harbor Drive	AIRPORT	33.7	С	47.6	D	59.8	E	26.1	12.2
	Drive	PM	26.2	С	44.0	D	88.6	F	62.4	44.6
		AM	44.6	D	49.2	D	65.4	E	20.8	16.2
15	Pacific Hwy at W Laurel St	AIRPORT	49.1	D	56.1	E	56.9	E	7.8	0.8
		PM	51.6	D	69.1	E	93.0	F	41.4	23.9
		AM	91.8	F	258.7	F	307.6	F	215.8	48.9
16	Kettner Blvd at W Laurel	AIRPORT	112.2	F	268.0	F	285.7	F	173.5	17.7
	St	PM	48.9	D	127.4	F	187.0	F	138.1	59.6
		AM	15.1	В	16.4	В	16.9	В	1.8	0.5
17	India St at W Laurel St	AIRPORT	16.3	В	18.0	В	18.0	В	1.7	0.0
		PM	15.7	В	16.8	В	17.4	В	1.7	0.6
		AM	8.9	Α	6.1	Α	6.0	Α	-2.9	-0.1
18	N Harbor Dr at W	AIRPORT	9.5	Α	7.7	Α	7.7	Α	-1.8	0.0
	Hawthorn St	PM	10.0	В	8.1	Α	8.1	Α	-1.9	0.0
	_	AM	36.9	D	40.3	D	42.2	D	5.3	1.9
19	Pacific Hwy at W	AIRPORT	35.7	D	38.6	D	40.3	D	4.6	1.7
	Hawthorn St	PM	41.9	D	51.3	D	41.5	D	-0.4	-9.8
		AM	30.7	С	34.3	С	34.8	С	4.1	0.5
20	Kettner Blvd at W	AIRPORT	28.5	С	31.2	С	31.1	С	2.6	-0.1
	Hawthorn St	PM	28.4	С	31.1	С	33.1	С	4.7	2.0
		AM	31.5	С	35.9	D	35.7	D	4.2	-0.2
21	India St at W Hawthorn St	AIRPORT	29.1	С	32.1	С	31.6	С	2.5	-0.5
		PM	27.2	С	29.7	С	31.7	С	4.5	2.0
		AM	33.5	С	40.4	D	40.3	D	6.8	-0.1
22	Columbia St at W Hawthorn St	AIRPORT	30.8	С	35.6	D	36.0	D	5.2	0.4
	Hawthorn St	PM	30.5	С	33.8	С	37.2	D	6.7	3.4
		AM	10.7	В	15.0	В	16.3	В	5.6	1.3
23	State St at W Hawthorn St	AIRPORT	9.1	А	12.1	В	13.0	В	3.9	0.9
		PM	8.6	Α	13.9	В	15.6	В	7.0	1.7
		AM	15.7	С	17.5	С	17.5	С	1.8	0.0
24	I-5 NB Off-Ramp / Brant	AIRPORT	16.7	С	18.8	С	18.8	С	2.1	0.0
	St at W Hawthorn St	PM	20.5	С	24.8	С	24.8	С	4.3	0.0
		AM	10.7	В	12.5	В	12.5	В	1.8	0.0
25	N Harbor Dr at W Grape	AIRPORT	11.8	В	13.1	В	18.9	В	7.1	5.8
	St	PM	18.8	В	15.2	В	22.5	С	3.7	7.3

Table H-19: 2030 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exis	ting	2030 With	out Project		20	30 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2030 Without Project (d)
		AM	29.2	С	30.2	С	31.1	С	1.9	0.9
26	Pacific Hwy at W Grape St	AIRPORT	29.9	С	31.2	С	31.1	С	1.2	-0.1
		PM	28.9	С	30.6	С	32.0	С	3.1	1.4
		AM	30.8	С	32.9	С	34.3	С	3.5	1.4
27	Kettner Blvd at W Grape	AIRPORT	32.1	С	34.8	С	33.2	С	1.1	-1.6
	St	PM	36.2	D	40.4	D	41.8	D	5.6	1.4
		AM	29.6	С	35.3	D	34.9	С	5.3	-0.4
28	India St at W Grape St	AIRPORT	31.7	С	33.8	С	35.9	D	4.2	2.1
	·	PM	35.5	D	42.3	D	47.5	D	12.0	5.2
		AM	34.7	С	35.0	D	37.8	D	3.1	2.8
29	Columbia St at W Grape	AIRPORT	37.6	D	34.8	С	37.0	D	-0.6	2.2
	St	PM	43.3	D	54.3	D	71.2	E	27.9	16.9
		AM	24.4	С	30.1	С	33.1	С	8.7	3.0
30	State St / I-5 SB On-Ramp	AIRPORT	26.0	С	32.0	С	33.4	С	7.4	1.4
	at W Grape St	PM	33.1	С	54.7	D	67.3	E	34.2	12.6
		AM	11.6	В	7.2	А	8.8	А	-2.8	1.6
31	McCain Rd at N Harbor Dr	AIRPORT	9.1	Α	10.2	В	9.4	Α	0.3	-0.8
		PM	8.1	Α	7.7	Α	8.6	А	0.5	0.9
		AM	22.2	С	9.6	Α	19.7	В	-2.5	10.1
32	Spanish Landing at N	AIRPORT	19.8	В	10.2	В	18.5	В	-1.3	8.3
	Harbor Dr	PM	19.3	В	17.5	В	18.9	В	-0.4	1.4
		AM	40.0	D	36.2	D	38.2	D	-1.8	2.0
33	Harbor Island Dr at N	AIRPORT	44.9	D	113.1	F	36.5	D	-8.4	-76.6
	Harbor Dr	PM	35.3	D	71.2	E	64.1	E	28.8	-7.1
	Harbor Island Dr at Old	AM	10.0	В	22.8	С	22.8	С	12.8	0.0
34	Rent A Car Access /	AIRPORT	10.4	В	19.8	В	19.8	В	9.4	0.0
	Sheraton	PM	10.6	В	53.4	D	53.7	D	43.1	0.3
		AM	22.1	С	14.3	В	14.3	В	-7.8	0.0
35	Harbor Island Dr at Harbor Island Dr	AIRPORT	22.0	С	14.3	В	14.4	В	-7.6	0.1
	Harbor Island Dr	PM	22.6	С	14.7	В	14.8	В	-7.8	0.1
		AM	8.5	Α	8.6	Α	8.6	Α	0.1	0.0
36	Harbor Island Dr at	AIRPORT	9.0	Α	9.2	Α	9.3	Α	0.3	0.1
	Parking Lot Access	PM	9.1	Α	9.7	Α	9.8	Α	0.7	0.1
		AM	6.4	Α	20.7	С		•		•
37	Winship Ln at N Harbor Dr	AIRPORT	7.1	Α	23.8	С	1	Intersection o	loes not exist in this	scenario
		PM	5.3	Α	17.9	В	7			

Table H-19: 2030 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exis	ting	2030 With	out Project		20	30 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2030 Without Project (d)
	No alle Hanka a Danak	AM	4.9	Α	21.1	С	11.0	В	6.1	-10.1
38	North Harbor Dr at Liberator Way	AIRPORT	4.7	Α	20.2	С	9.7	Α	5.0	-10.5
	Liberator way	PM	8.8	Α	38.6	D	17.7	В	8.9	-20.9
	Call Discount of Al	AM	16.3	В	43.3	D	1.6	Α	-14.7	-41.7
39	Cell Phone Lot at N Harbor Dr	AIRPORT	32.5	С	51.5	D	2.3	Α	-30.2	-49.2
	Harbor Di	PM	18.2	В	54.7	D	22.0	С	3.8	-32.7
	T : 11:151/6 :	AM	4.2	Α	7.1	Α	6.6	Α	2.4	-0.5
40	Terminal Link Rd / Coast Guard at N Harbor Dr	AIRPORT	3.9	Α	4.9	Α	7.6	Α	3.7	2.7
	Guard at IN Harbor Dr	PM	3.3	Α	4.7	Α	32.5	С	29.2	27.8
		AM	21.7	С	222.3	F	386.1	F	364.4	163.8
41	Kettner Blvd at Palm St	AIRPORT	21.2	С	308.1	F	401.3	F	380.1	93.2
		PM	59.9	F	1379.7	F	1887.2	F	1827.3	507.5
		AM	13.5	В	25.3	С	11.9	В	-1.6	-13.4
42	N Harbor Dr at Laning Rd	AIRPORT	26.3	С	27.1	С	27.1	С	0.8	0.0
		PM	32.4	С	35.3	D	35.3	D	2.9	0.0
	N Harbor Dr at Nimitz	AM	16.4	В	17.5	В	21.3	С	4.9	3.8
43	Blvd	AIRPORT	19.9	В	21.2	С	21.3	С	0.1	1.4
		PM	40.7	D	40.9	D	43.7	D	3.0	2.8
	D	AM	41.1	D	36.0	D	36.7	D	-4.4	0.7
44	Rosecrans St at Nimitz Blvd	AIRPORT	36.0	D	33.7	С	35.0	D	-1.0	1.3
	DIVU	PM	45.1	D	43.8	D	45.1	D	0.0	1.3

Notes: Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2030, 2035 and 2050 With Project conditions, all significant impacts are defined as Cumulative impacts per these thresholds.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.
- (c) Change in delay due to addition of background traffic growth, addition of cumulative project traffic, and addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.
- (d) Change in delay due to addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.

The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-19, between the Existing condition and 2030 With Project conditions:

# #3 Pacific Highway at Enterprise Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Widening to add a third southbound through lane on Pacific Highway would address this cumulative traffic impact. This improvement is consistent with the Midway Pacific Highway Community Plan (MPH CP), which assumes Pacific Highway will be rebuilt as a five-lane prime arterial north of Enterprise Street and a six-lane expressway south of Enterprise Street. Adding a third southbound lane would require removal of a pedestrian bridge crossing the north leg of Pacific Highway serving the NAVWAR (former SPAWAR) site. It would also require reconfiguration of the south leg of the intersection, which has a narrow two-lane bridge under Barnett Avenue. The MPH CP addresses this improvement in mobility policy ME-5.8: "Support an engineering feasibility study to analyze downgrading Pacific Highway to a 6-lane major arterial to improve safety, enhance multimodal connections between the community and Downtown, and create a community gateway. This improvement could potentially include removing grade-separations along Pacific Highway at Barnett Avenue, Witherby Street, and Washington Street." Furthermore, both the east and west legs of the intersection are part of the NAVWAR site. The U.S. Navy has issued a request for proposals to redevelop this site. The MPH CP also identifies a multi-use bicycle/pedestrian path and Class IV cycle tracks along Pacific Highway.

This mitigation is not feasible for the project to implement, because it relies on a future City engineering feasibility study and redevelopment of adjacent properties, including the U.S. Navy. The City of San Diego indicated in meetings that they concur with this finding.

## #14 W Laurel Street at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1a, as previously described in Section H.2.1.1, in addition to the removal of the southbound left-turn movement, would ensure that the intersection operates at LOS D during the AM and PM peak hours and at LOS C during the Airport peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-20. Proposed Mitigation Measure MM-TR-I-1a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has

requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Table H-20: 2030 With Project Conditions Intersection Improvement Level of Service Summary – Alternative 4

	ntersection	Peak Hour	Before Imp	provement	After Impro	ovement (c)	- Description
'	ntersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Description
	Da sifia I luurah	AM	40.1	D	40.1	D	This intersection is the primary
3	Pacific Hwy at Enterprise St	AIRPORT	30.5	С	30.5	С	access to the future SPAWAR
	Enterprise St	PM	79.6	E	79.6	E	redeveloped site.
	Pacific Hwy at	AM	34.1	С	35.4	D	Add Class IV Cycle Track on Pacific
9*	Sassafras St /	AIRPORT	33.9	С	34.5	С	Hwy
	Admiral Boland Way	PM	44.9	D	44.0	D	
	Pacific Hwy at Palm	AM	12.7	В	18.5	В	Add Class IV Cycle Track on Pacific
12*	St	AIRPORT	12.2	В	16.4	В	Hwy
	31	PM	15.0	В	30.8	С	
		AM	83.6	F	54.0	D	Remove SB left-turn movement
		AIRPORT	59.8	E	32.0	С	(Non-airport traffic will be redirected
14	W Laurel St at N Harbor Drive	РМ	88.6	F	38.4	D	to Pacific Highway – Hawthorn Street) • Add third EB left-turn lane and remove an EB through lane
		AM	65.4	E	39.8	D	Remove a WB through lane on the
		AIRPORT	56.9	E	43.0	D	West leg and add a second EB left-
15	Pacific Hwy at W Laurel St	PM	93.0	F	61.9	E	turn lane
	Kettner Blvd at W	AM	307.6	F	42.7	D	• Restripe SB approach to two right-
16	Laurel St	AIRPORT	285.7	F	43.1	D	turn lanes, one through lane and one
	Laurei St	PM	187.0	F	32.8	С	left-turn lane.
	Columbia St at W	AM	37.8	D	35.3	D	Redistribution of traffic and the
29	Grape St	AIRPORT	37.0	D	34.0	С	retiming of signals removes the
	Grape St	PM	71.2	E	52.3	D	impact
	Ctata Ct / L F CD On	AM	33.1	С	30.1	С	<ul> <li>Redistribution of traffic and the</li> </ul>
30	State St / I-5 SB On- Ramp at W Grape St	AIRPORT	33.4	С	30.2	С	retiming of signals removes the
	Kamp at W Grape St	PM	67.3	E	51.1	D	impact
	Harbar Island Dr at	AM	38.2	D	36.2	D	Re-coordinate signals along North
33	Harbor Island Dr at N Harbor Dr	AIRPORT	36.5	D	43.1	D	Harbor Drive
	IN Harbor Di	PM	64.1	E	53.3	D	
		AM	386.1	F	1.1	Α	Install traffic signal
	Kettner Blvd at	AIRPORT	401.3	F	1.0	Α	Restripe Palm Street to two lanes
41	Palm St	PM	1887.2	F	1.0	А	in each direction between Kettner Blvd and Pacific Hwy • Pre-signals at rail crossing

Source: Kimley-Horn, June 2019.

Notes:

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

<sup>(</sup>a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.

<sup>(</sup>b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.

<sup>(</sup>c) The Table presumes the improvements are feasible, which is uncertain. Footnotes:

<sup>(\*)</sup> Intersections 9 and 12 are not significant impacts. Class IV Cycle Track added as part of mitigation at Laurel Street / Pacific Highway.

# #15 Pacific Highway at W Laurel Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1b, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-20. Proposed Mitigation Measure MM-TR-I-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### #16 Kettner Boulevard at W Laurel Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1c, as previously described in Section H.2.1.1, would ensure that the intersection operates at LOS C during the PM peak hours and at LOS D during the AM and Airport peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-20. Proposed Mitigation Measure MM-TR-I-1c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# #29 Columbia Street at W Grape Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

### MM-TR-I-4a:

**Improve the Intersection of Columbia Street at West Grape Street.** Prior to passenger air travel exceeding 32.0 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Redistribution of traffic and retiming of signals. Provide directional signs on eastbound North Harbor Drive suggesting Laurel Street as an option for reaching I-5 southbound. Proposed Mitigation Measure MM-TR-I-4a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is no change to the existing roadway configurations, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-I-4a would ensure that the intersection operates at LOS D during the AM and PM peak hours and at LOS C during the Airport peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-20.

# #30 State Street / I-5 SB On-Ramp at W Grape Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

# MM-TR-I-4b:

Improve the Intersection of Grape Street at State Street / I-5 SB Ramps. Prior to passenger air travel exceeding 32.0 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Redistribution of traffic and retiming of signals. Provide directional signs on eastbound North Harbor Drive suggesting Laurel Street as an option for reaching I-5 southbound. Proposed Mitigation Measure MM-TR-I-4b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While

the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-I-4b would ensure that the intersection operates at LOS D during the PM peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-20.

### #33 Harbor Island Drive at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

### MM-TR-I-1d:

Improve the Intersections of North Harbor Drive from Harbor Island **Drive to Grape Street.** Prior to passenger air travel exceeding 32.0 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Re-coordinate signals along North Harbor Drive from Harbor Island Drive to Grape Street. Proposed Mitigation Measure MM-TR-I-1d presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-I-1d would ensure that the intersection operates at LOS D during the PM peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-20.

### #41 Kettner Boulevard at Palm Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1e, as previously described in Section H.2.1.1, would ensure that the intersection operates at LOS A during the AM, Airport, and PM peak hours, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-20. Proposed Mitigation Measure MM-TR-I-1e presently is **not considered feasible** because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is **physically feasible** because there is ability to install a traffic signal at this location, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## **Roadway Segment Level of Service**

2030 Without Project and 2030 With Project volumes were evaluated at the study area roadway segments. Results of the analysis are presented in Table H-21. Cumulative roadway segment impacts from the project are identified in column "2030 With Project Comparison, Existing." As shown in the table, all study area roadway segments operate at acceptable levels of service under 2030 Without Project weekday conditions with the exception of:

### 2030 Without Project Conditions

### Kettner Boulevard

- Vine Street to Sassafras Street operates at LOS F
- Sassafras Street to Palm Street operates at LOS F
- Palm Street to Laurel Street operates at LOS F

#### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

#### Palm Street

Pacific Highway to Kettner Boulevard operates at LOS F

# Laurel Street

Harbor Drive to Pacific Highway operates at LOS F

Table H-21: 2030 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2030	With Proje	ect Comparis	son
Roadway Segment	Roadway Classification	LOS E Capacit		Existing		2030	Without Proje	ect	2030	With Proj	ect	Exist	ting	2030 No (d	
Noauway Segment	(a)	У	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATI O (c)	LOS	Δ IN ADT	ΔIN V/C	Δ IN ADT	ΔIN V/C
Pacific Highway															
Kurtz St to Barnett Ave	6 Lane Major Arterial	50,000	21,780	0.436	В	23,636	0.473	В	24,297	0.486	В	2,517	0.050	661	0.013
Barnett Ave to Washington St	6 Lane Expressway	80,000	51,778	0.647	С	63,253	0.791	D	65,090	0.814	D	13,312	0.167	1,837	0.023
Washington St to Sassafras St	6 Lane Prime Arterial	60,000	14,219	0.237	А	15,967	0.266	Α	16,245	0.271	А	2,026	0.034	278	0.005
Sassafras St to Palm St	6 Lane Major Arterial	50,000	18,988	0.380	А	21,109	0.422	В	23,791	0.476	В	4,803	0.096	2,682	0.054
Palm St to Laurel St	6 Lane Major Arterial	50,000	20,447	0.409	В	22,489	0.45	В	25,113	0.502	В	4,666	0.093	2,623	0.052
Laurel St to Juniper St	6 Lane Major Arterial	50,000	10,478	0.210	А	13,537	0.271	Α	15,544	0.311	А	5,066	0.101	2,007	0.040
Kettner Blvd															
Vine St to Sassafras St	3 Lane Major Arterial (one- way)	27,500	26,492	0.963	E	35,487	1.29	F	37,836	1.376	F	11,344	0.413	2,348	0.086
Sassafras St to Palm St	3 Lane Major Arterial (one- way)	27,500	18,406	0.669	С	32,333	1.176	F	35,059	1.275	F	16,653	0.606	2,726	0.099
Palm St to Laurel St	3 Lane Major Arterial (one- way)	27,500	18,406	0.669	С	27,986	1.018	F	28,639	1.041	F	10,233	0.372	654	0.023
India St															
Sassafras St to Laurel St	3 Lane Major Arterial (one- way)	27,500	14,465	0.526	В	24,324	0.885	D	26,717	0.972	E	12,252	0.446	2,393	0.087
Laurel St to Juniper St	3 Lane Collector (one- way)	26,000	3,884	0.149	А	4,144	0.159	А	4,144	0.159	А	260	0.010	0	0.000
Washington St															
West of Pacific Hwy	4 Lane Major Arterial	40,000	4,847	0.121	А	5,137	0.128	Α	7,136	0.178	А	2,289	0.057	1,999	0.050
Hancock St to San Diego Ave	4 Lane Major Arterial	40,000	22,972	0.574	С	26,754	0.669	С	27,194	0.68	С	4,222	0.106	440	0.011
East of India St	4 Lane Major Arterial	40,000	24,710	0.618	С	31,471	0.787	D	31,911	0.798	D	7,201	0.180	440	0.011

Table H-21: 2030 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

											2030 With Project Comparison				
Roadway Segment	Roadway Classification	LOS E Capacit		Existing		2030	Without Proje	ect	2030	With Proj	ect	Exis	ting		
Noadway Jeginent	(a)	У	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATI O (c)	LOS	Δ IN ADT	ΔIN V/C	2030 No (d) Δ IN ADT  8,167  73  2,023  1,167  440  496  496  0  569	Δ IN V/C
Sassafras St															
Pacific Hwy to Kettner Blvd	3 Lane Collector (w/o two-way left- turn lane)	12,000	15,983	1.332	F	17,046	1.42	F	25,212	2.101	F	9,229	0.769	8,167	0.681
Palm St															
Pacific Hwy to Kettner Blvd	2 Lane Collector (w/o two-way left- turn lane)	8,000	1,940	0.243	А	8,252	1.032	F	8,325	1.041	F	6,385	0.798	73	0.009
Laurel St															
Harbor Dr to Pacific Hwy	5 Lane Major Arterial	45,000	35,441	0.788	D	58,116	1.291	F	60,139	1.336	F	24,698	0.548	2,023	0.045
Pacific Hwy to India St	4 Lane Major Arterial	40,000	21,042	0.526	С	28,638	0.716	С	29,805	0.745	С	8,763	0.219	1,167	0.029
India St to State St/ Reynard Wy	4 Lane Major Arterial	40,000	14,072	0.352	А	14,759	0.369	А	15,200	0.38	В	1,128	0.028	440	0.011
Hawthorn St															
Harbor Dr to Pacific Hwy	3 Lane Collector (one-	26,000	26,337	1.013	F	29,448	1.133	F	29,945	1.152	F	3,608	0.139	496	0.019
Pacific Hwy to India St	3 Lane Collector (one-	26,000	30,936	1.190	F	38,242	1.471	F	38,739	1.49	F	7,803	0.300	496	0.019
India St to State St	3 Lane Collector (one-	26,000	30,936	1.190	F	38,830	1.493	F	39,326	1.513	F	8,390	0.323	496	0.020
State St to Albatross St	2 Lane Collector (w/o two-way left- turn lane)	8,000	10,483	1.310	F	11,185	1.398	F	11,185	1.398	F	702	0.088	0	0.000
Grape St															
Harbor Dr to Pacific Hwy	3 Lane Collector (one- way)	26,000	23,826	0.916	E	33,218	1.278	F	33,787	1.3	F	9,961	0.384	569	0.022

Table H-21: 2030 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

											2030 With Project Comparison				
Dandara Carriant	Roadway	LOS E		Existing		2030	Without Proje	ect	2030	With Proj	ect	Exis	ting		
Roadway Segment	Classification (a)	Capacit Y	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATI O (c)	LOS	Δ IN ADT	Δ IN V/C	2030 No (d)  \$\triangle \text{IN ADT}\$  569  569  0  88  263  350  4,064  5,315  -20,044  -31,148  -30,683  -42,169  -35,667	Δ IN V/C
Pacific Hwy to India St <sup>1</sup>	3 Lane Collector (one- way)	26,000	28,167	1.083	F	43,806	1.685	F	44,375	1.707	F	16,208	0.624	569	0.022
India St to State St	3 Lane Collector (one- way)	26,000	32,386	1.246	F	55,980	2.153	F	56,549	2.175	F	24,163	0.929	569	0.022
Albatross St to Front St <sup>1</sup>	3 Lane Collector (one- way)	26,000	2,172	0.084	А	4,413	0.17	А	4,413	0.17	А	2,241	0.086	0	0.000
North Harbor Dr															
Scott Rd to Nimitz Blvd <sup>2</sup>	4 Lane Prime Arterial	50,000	11,759	0.235	Α	17,140	0.343	Α	17,227	0.345	Α	5,468	0.110	88	0.002
Nimitz Blvd to Laning Rd <sup>2</sup>	6 Lane Prime Arterial	60,000	19,644	0.327	А	27,078	0.451	В	27,341	0.456	В	7,697	0.129	263	0.005
Laning Rd to McCain Rd	6 Lane Prime Arterial	60,000	28,798	0.480	В	33,989	0.566	В	34,340	0.572	В	5,542	0.092	350	0.006
McCain Rd to Spanish Landing	6 Lane Prime Arterial	60,000	29,392	0.490	В	30,425	0.507	В	34,489	0.575	В	5,097	0.085	4,064	0.068
Spanish Landing to Harbor Island Dr	6 Lane Prime Arterial	60,000	30,278	0.505	В	27,746	0.462	В	33,061	0.551	В	2,783	0.046	5,315	0.089
Harbor Island Dr to Winship Ln <sup>2</sup>	6 Lane Prime Arterial	60,000	77,384	1.290	F	58,867	0.981	E	38,824	0.647	С	-38,560	-0.643	-20,044	-0.334
Winship Ln to Liberator Way	6 Lane Prime Arterial	60,000	89,066	1.484	F	123,013	2.05	F	91,866	1.531	F	2,800	0.047	-31,148	-0.519
Liberator Way to Cell Phone Lot	6 Lane Prime Arterial	60,000	94,942	1.582	F	124,728	2.079	F	94,045	1.567	F	-897	-0.015	-30,683	-0.512
Cell Phone Lot to Laurel St / Solar Turbines	6 Lane Prime Arterial	60,000	95,096	1.585	F	137,292	2.288	F	95,123	1.585	F	27	0.000	-42,169	-0.703
Laurel St / Solar Turbines to W Laurel St	6 Lane Prime Arterial	60,000	76,603	1.277	F	126,013	2.1	F	90,346	1.506	F	13,743	0.229	-35,667	-0.594

Table H-21: 2030 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2030 With Project Comparison				
Roadway Segment	Roadway Classification	LOS E Capacit		Existing		2030	Without Proje	ect	2030	With Proj	ect	Exist	ting	2030 No (d		
Roddinay Segment	(a)	у	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATI O (c)	LOS	Δ IN ADT	ΔIN V/C	_	ΔIN V/C	
Laurel St to Hawthorn St	6 Lane Prime Arterial	60,000	59,521	0.992	E	80,247	1.337	F	81,810	1.364	F	22,289	0.372	1,563	0.027	
Hawthorn St to Grape St <sup>1</sup>	6 Lane Prime Arterial	60,000	37,881	0.631	С	55,319	0.922	E	56,386	0.94	E	18,505	0.309	1,067	0.018	
Grape St to Ash St <sup>1</sup>	5 Lane Prime Arterial	55,000	20,437	0.372	А	26,266	0.478	В	26,763	0.487	В	6,326	0.115	497	0.009	
Harbor Island Dr																
Harbor Dr to Old Rent A Car Access	4 Lane Major Arterial	40,000	12,743	0.319	Α	32,115	0.803	D	32,262	0.807	D	19,519	0.488	147	0.004	
West of Harbor Island Dr	4 Lane Major Arterial	40,000	7,661	0.192	Α	13,908	0.348	Α	14,055	0.351	Α	6,394	0.159	147	0.003	
Harbor Island Dr to Parking Lot	4 Lane Collector (w/o two-way left- turn lane)	15,000	4,801	0.320	А	7,153	0.477	С	7,153	0.477	С	2,352	0.157	0	0.000	
East of Parking Lot	4 Lane Collector (w/o two-way left- turn lane)	15,000	3,929	0.262	А	7,153	0.477	С	7,153	0.477	С	3,224	0.215	0	0.000	

Notes: Bold values indicate roadway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2030, 2035 and 2050 With Project conditions, all significant impacts are defined as Cumulative impacts per these thresholds.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) Average Daily Traffic (ADT) volumes for the roadway segments were provided by National Data & Surveying Services and measured in June 2017 and in March 2019.
- (c) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.

<sup>&</sup>lt;sup>1</sup> Volumes from January 1, 2005 to February 2, 2017. Growth factor applied based on comparison between 2017 counted volumes and 2013 Machine Count Traffic volumes.

<sup>&</sup>lt;sup>2</sup> 2015 ADT Volumes obtained from City of San Diego Machine Count Traffic Volumes from January 1, 2005 to February 2, 2017.

#### **Hawthorn Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

# **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

## North Harbor Drive

- Harbor Island Drive to Winship Lane operates at LOS E
- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS F
- Hawthorn Street to Grape Street operates at LOS E

## 2030 With Project Conditions

### Kettner Boulevard

- Vine Street to Sassafras Street operates at LOS F
- Sassafras Street to Palm Street operates at LOS F
- Palm St to Laurel Street operates at LOS F

### India Street

Sassafras Street to Laurel Street operates at LOS E

#### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

### Palm Street

Pacific Highway to Kettner Boulevard operates at LOS F

### Laurel Street

Harbor Drive to Pacific Highway operates at LOS F

# **Hawthorn Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

## **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

#### North Harbor Drive

- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS F
- Hawthorn Street to Grape Street operates at LOS E

The roadways listed above that are shown in bold text are considered to be cumulatively considerable impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F.

The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-21, between Year 2030 traffic conditions and 2030 With Project conditions:

# Kettner Boulevard from Vine Street to Sassafras Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

## Kettner Boulevard from Sassafras Street to Palm Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

### Kettner Boulevard from Palm Street to Laurel Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# India Street from Sassafras Street to Laurel Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

India Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Sassafras Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1a, as previously described in Section H.2.1.1, would reduce the roadway segment v/c ratio to a less-than-significant level, as shown in Table H-22. Proposed Mitigation Measure MM-TR-RS-1a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## Palm Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Table H-22: 2030 With Project Conditions Roadway Segment Improvement Level of Service Summary – Alternative 4

	With	Befo	re Improven	nent		After Improvement (c)						
Roadway Segment	Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS		
Kettner Blvd												
Vine St to Sassafras St	37,836	3 Lane Major Arterial (one-way)	27,500	1.376	F	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	1.376	F		
Sassafras St to Palm St	35,059	3 Lane Major Arterial (one-way)	27,500	1.275	F	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	1.275	F		
Palm St to Laurel St	28,639	3 Lane Major Arterial (one-way)	27,500	1.041	F	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	1.041	F		
India Street												
Sassafras St to Laurel St	26,717	3 Lane Major Arterial (one-way)	27,500	0.972	E	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	0.972	E		
Sassafras St												
Pacific Hwy to Kettner Blvd	25,212	3 Lane Collector (w/o two-way left-turn lane)	12,000	2.101	F	4 Lane Collector	Class II	30,000	0.840	E		
Palm St												
Pacific Hwy to Kettner Blvd	8,325	2 Lane Collector (w/o two-way left-turn lane)	8,000	1.041	F	4 Lane Collector (w/o two-way left-turn lane)	-	15,000	0.555	С		
Laurel St												
Harbor Dr to Pacific Hwy	60,139	5 Lane Major Arterial	45,000	1.336	F	5 Lane Major Arterial	Class III	45,000	1.336	F		
Hawthorn St												
Harbor Dr to Pacific Hwy	29,945	3 Lane Collector (one- way)	26,000	1.152	F	3 Lane Collector (one- way)	Class IV (one- way)	26,000	1.152	F		
Pacific Hwy to India St	38,739	3 Lane Collector (one- way)	26,000	1.490	F	3 Lane Collector (one- way)	Class IV (one- way)	26,000	1.490	F		
India St to State St	39,326	3 Lane Collector (one- way)	26,000	1.513	F	3 Lane Collector (one- way)	Class IV (one- way)	26,000	1.513	F		
State St to Albatross St	11,185	2 Lane Collector (w/o two-way left-turn lane)	8,000	1.398	F	2 Lane Collector (w/o two-way left-turn lane)	_	8,000	1.398	F		

Table H-22: 2030 With Project Conditions Roadway Segment Improvement Level of Service Summary – Alternative 4

	and al-	Befo	re Improven	nent		After Improvement (c)							
Roadway Segment	With Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS			
Grape St													
Harbor Dr to Pacific Hwy	33,787	3 Lane Collector (one- way)	26,000	1.300	F	4 Lane Collector (one- way)	Class IV (one- way)	34,700	0.974	E			
Pacific Hwy to India St	44,375	3 Lane Collector (one- way)	26,000	1.707	F	4 Lane Collector (one- way)	Class IV (one- way)	34,700	1.279	F			
India St to State St	56,549	3 Lane Collector (one- way)	26,000	2.175	F	4 Lane Collector (one- way)	Class IV (one- way)	34,700	1.630	F			
North Harbor Dr													
Winship Ln to Liberator Way	91,866	6 Lane Prime Arterial	60,000	1.531	F	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	1.531	F			
Laurel St / Solar Turbines to West Laurel St	90,346	6 Lane Prime Arterial	60,000	1.506	F	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	1.506	F			
Laurel St to Hawthorn St	81,810	6 Lane Prime Arterial	60,000	1.364	F	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	1.364	F			
Hawthorn St to Grape St	56,386	6 Lane Prime Arterial	60,000	0.940	E	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	0.940	E			

#### Notes:

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- (c) The Table presumes the improvements are feasible, which is uncertain.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-4a, as previously described in Section H.2.2.1, would reduce the roadway segment level of service to LOS C, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-22. Proposed Mitigation Measure MM-TR-RS-4a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# Laurel Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Laurel Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Hawthorn Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

## Hawthorn Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Hawthorn Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Hawthorn Street from State Street to Albatross Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

# Grape Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

### Proposed Mitigation Measure

Implementation of Mitigation Measure MM-TR-RS-1b, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-22. Proposed Mitigation Measure MM-TR-RS-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

# Grape Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1c, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-22. Proposed Mitigation Measure MM-TR-RS-1c presently is not considered feasible because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

## Grape Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1d, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-22. Proposed Mitigation Measure MM-TR-RS-1d presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north

and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

# North Harbor Drive from Winship Lane to Liberator Way

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

## North Harbor Drive from Laurel Street / Solar Turbines to West Laurel Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

### North Harbor Drive from Laurel Street to Hawthorn Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

### North Harbor Drive from Hawthorn Street to Grape Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

Some of the roadway segments identified above, are currently at their Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be physically feasible** because the measure would be inconsistent with the Community Plan. Further, due to FAA regulations, potential improvements currently could not be implemented and are presently **not considered feasible** because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures discussed in section 3.14.6 of the Recirculated Draft EIR. SDCRAA has not requested

funding of any through lane improvements to the roadways because the City told SDCRAA that is would not support or implement improvements that are inconsistent with the applicable community plan, and the City has jurisdiction over the potential improvements. SDCRAA could not require the City to implement this improvement. As such, this impact is considered unmitigable.

# **Freeway Segment Level of Service**

2030 Without Project and 2030 With Project volumes were evaluated at the study area freeway segments. Results of the analysis are presented in Table H-23. Cumulative freeway impacts from the project are identified in column "2030 With Project Comparison, Existing  $\Delta$  in V/C." As shown in the table, all study area freeway segments operate at acceptable levels of service under 2030 Without Project weekday conditions with the exception of:

#### 2030 Without Project Conditions

I-5

- North of J Street in the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Pershing Drive in the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at **LOS F**
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at **LOS F**
- North of India / Sassafras Street in the Northbound direction in the AM Peak operates at LOS
   F
- North of Pacific Highway Viaduct in the Northbound direction in the AM Peak operates at LOS F
- North of Sassafras Street in the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street in the Northbound direction in the AM Peak operates at LOS F
- North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS F

#### Route-163

- North of I-5 Junction
  - In the Southbound direction in the AM Peak operates at **LOS F**
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at **LOS F**
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Quince Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F

Table H-23: 2030 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

						Exist	ting				203	0 With	out Proje	ect			20	)30 Wit	h Projec	t		2	030 Wit Comp	•	t
	Freeway Segment	Dir	Number of Lanes		nsity ni/ln)	V/	C (a)	LOS	5 (b)		nsity mi/ln)	V/	C (a)	LOS	5 (b)		nsity ni/ln)	V/	C (a)	LO	S (b)		ng ∆ in	203 With Projec V/	nout ct ∆ in
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	РМ	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of J	SB	4	21	29	0.618	0.836	С	D	23.1	31.2	0.673	0.911	С	D	23.4	31.6	0.681	0.921	С	D	-	-	-	-
	Street	NB	4	32	20	0.943	0.587	D	С		22.9	1.071	0.667	F*	С		23.1	1.084	0.675	F*	С	0.141	-	0.013	-
	North of	SB	5	22	30	0.637	0.861	С	D	23.3	31.5	0.679	0.918	С	D	23.7	32.1	0.691	0.935	С	D	-	-	-	-
	Route 94 Junction	NB	5	33	21	0.970	0.604	D	С		22.4	1.048	0.653	F*	С		22.7	1.061	0.661	F*	С	0.091	1	0.013	-
	North of	SB	5	22	30	0.637	0.861	С	D	23.3	31.5	0.679	0.918	С	D	23.8	32.2	0.695	0.940	С	D	-	-	-	-
	Pershing Drive	NB	5	33	21	0.970	0.604	D	С		22.1	1.035	0.645	F*	С		22.3	1.046	0.652	F*	С	0.076	•	0.011	-
	North of	SB	5	24	20	0.711	0.579	С	С	26.0	21.2	0.759	0.618	С	С	26.5	21.6	0.773	0.630	D	С	-	-	-	-
	Route 163 Junction	NB	5	N/A	27	1.062	0.794	F*	D		29.0	1.133	0.847	F*	D		29.6	1.156	0.864	F*	D	0.094	•	0.023	-
	North of	SB	5	24	20	0.711	0.579	С	С	26.0	21.2	0.759	0.618	С	С	26.5	21.6	0.773	0.630	D	С	-	•	-	-
	Sixth Avenue	NB	5	N/A	27	1.062	0.794	F*	D		29.0	1.133	0.847	F*	D		29.7	1.157	0.865	F*	D	0.095	-	0.024	-
갼	North of	SB	4	24	20	0.706	0.575	С	С	27.9	22.7	0.813	0.663	D	С	28.6	23.3	0.834	0.679	D	С	-	-	-	-
_	First Avenue	NB	4	N/A	27	1.055	0.788	F*	D		29.9	1.168	0.873	F*	D		30.6	1.194	0.893	F*	D	0.140	-	0.026	-
	North of Hawthorn	SB	4	29	23	0.840	0.685	D	С	31.0	25.2	0.903	0.736	D	С	31.6	25.7	0.920	0.750	D	С	-	-	-	-
	Street	NB	4	N/A	32	1.255	0.938	F*	D			1.362	1.018	F*	F*			1.385	1.035	F*	F*	0.130	0.098	0.023	0.018
	North of India /	SB	5	22	18	0.653	0.532	С	С	23.9	19.5	0.698	0.568	С	С	23.9	19.5	0.698	0.568	С	С	-	-	-	-
	Sassafras Street	NB	5	33	25	0.975	0.729	D	С		27.2	1.060	0.792	F*	D		27.2	1.060	0.793	F*	D	0.085	-	0.000	-
	North of Pacific	SB	4	22	18	0.650	0.529	С	С	24.9	20.3	0.727	0.592	С	С	24.9	20.3	0.727	0.592	С	С	-	-	-	-
	Highway Viaduct	NB	4	33	25	0.970	0.725	D	С		27.0	1.052	0.786	F*	D		27.0	1.053	0.787	F*	D	0.083	1	0.000	-
	North of	SB	4	22	18	0.633	0.516	С	В	23.9	19.5	0.698	0.568	С	С	23.9	19.5	0.698	0.568	С	С	_	-	-	-
	Sassafras Street	NB	4	32	24	0.945	0.707	D	С		26.6	1.036	0.775	F*	D		26.6	1.037	0.775	F*	D	0.092	-	0.001	-

Table H-23: 2030 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

						Exist	ting				203	0 With	out Proje	ect			20	030 Wit	h Projec	t		2		th Projec arison	t
	Freeway Segment	Dir	Number of Lanes		nsity ni/ln)	V/C	C (a)	LOS	6 (b)		nsity mi/ln)	V/	C (a)	LOS	6 (b)		nsity ni/ln)	V/	C (a)	LO	S (b)		ng ∆ in	203 With Projec V/	nout ct ∆ in
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of Washington	SB	4	29	23	0.836	0.681	D	С	31.6	25.8	0.922	0.751	D	С	32.2	26.3	0.940	0.766	D	D	-	-	-	-
	Street	NB	5	34	26	0.999	0.747	D	С		27.6	1.076	0.805	F*	D		28.1	1.097	0.820	F*	D	0.098	-	0.021	-
	North of Old Town	SB	5	23	19	0.675	0.550	С	С	25.5	20.8	0.743	0.605	С	С	26.0	21.2	0.758	0.617	С	С	-	1	-	-
	Avenue	NB	5	N/A	26	1.009	0.754	F*	С		27.9	1.089	0.814	F*	D		28.4	1.110	0.830	F*	D	0.101	-	0.021	-
	North of I-8	SB	5	19	26	0.541	0.748	С	С	19.8	27.3	0.577	0.798	С	D	20.0	27.7	0.584	0.807	С	D	-	-	-	-
	Junction / Camino Del Rio	NB	5	24	21	0.702	0.626	С	С	25.9	23.1	0.755	0.673	С	С	26.2	23.3	0.763	0.680	D	С	-	-	-	-
	10th Street	SB	1	22	10	0.629	0.305	С	Α	24.3	15.6	0.710	0.455	С	В	24.3	15.6	0.710	0.455	С	В	-	-	-	-
	N of Ash, End Left Align	NB	2	6	11	0.170	0.331	А	В	9.1	14.2	0.265	0.415	А	В	9.1	14.2	0.265	0.415	А	В	-		-	-
	North of I-5	SB	2	32	N/A	0.945	1.030	D	F*			1.009	1.100	F*	F*			1.015	1.107	F*	F*	0.070	0.076	0.007	0.007
	Junction	NB	2	N/A	32	1.094	0.922	F*	D			1.189	1.002	F*	F*			1.197	1.009	F*	F*	0.103	0.087	0.008	0.007
	North of	SB	2	32	N/A	0.929	1.013	D	F*	34.0		0.991	1.081	D	F*	34.2		0.998	1.088	D	F*	-	0.075	-	0.007
	Quince Street	NB	2	N/A	31	1.075	0.906	F*	D		33.3	1.152	0.971	F*	D		33.5	1.160	0.978	F*	D	0.085	-	0.008	-
163	North of	SB	2	31	34	0.905	0.986	D	D	33.1		0.965	1.052	D	F*	33.3		0.972	1.059	D	F*	-	0.073	-	0.007
SR-163	Richmond Street	NB	2	N/A	30	1.047	0.883	F*	D		32.5	1.125	0.948	F*	D		32.8	1.133	0.955	F*	D	0.086	-	0.008	-
	North of	SB	2	28	31	0.823	0.897	D	D	30.1	32.8	0.878	0.958	D	D	30.3	33.1	0.885	0.965	D	D	-	-	-	-
	Robinson Ave	NB	2	33	28	0.953	0.803	D	D		29.5	1.019	0.859	F*	D		29.7	1.027	0.865	F*	D	0.074	-	0.007	-
	North of	SB	2	N/A	N/A	1.068	1.164	F*	F*			1.139	1.242	F*	F*			1.146	1.250	F*	F*	0.079	0.086	0.007	0.008
	Washington Street	NB	2	N/A	N/A	1.236	1.042	F*	F*			1.319	1.111	F*	F*			1.326	1.118	F*	F*	0.090	0.076	0.007	0.006
	North of	SB	4	23	25	0.668	0.728	С	С	24.4	26.6	0.713	0.777	С	D	24.6	26.8	0.716	0.781	С	D	-	-	-	-
	Sixth Avenue	NB	5	21	18	0.619	0.522	С	В	23.1	19.5	0.675	0.569	С	С	23.2	19.6	0.678	0.572	С	С	-	-	-	-

Table H-23: 2030 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

							Exist	ting				203	0 With	out Proje	ect			20	30 Wit	h Projec	t		2	030 Wit Comp	•	t
		Freeway Segment	Dir	Number of Lanes	Den (pc/n		V/C	C (a)	LOS	s (b)		nsity ni/ln)	V/	C (a)	LOS	6 (b)	_	isity ni/ln)	V/	C (a)	LO	S (b)		ng∆in /C	20: With Project V/	nout ct ∆ in
					AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
		North of I-8	SB	4	23	25	0.684	0.733	С	С	25.3	27.1	0.737	0.790	С	D	25.4	27.3	0.742	0.795	С	D	-	-	-	-
		Junction	NB	5	24	19	0.705	0.553	С	С	25.8	20.2	0.752	0.590	С	С	25.9	20.3	0.756	0.593	С	С	-	-	-	-
VO 03	7-34	East of Beginning at I-5 Junction	WB	4	25	8	0.736	0.223	С	Α	28.4	14.4	0.829	0.419	D	В	28.7	14.5	0.837	0.423	D	В	-	ı	ı	-
Ū	Ī.	and G St	EB	5	1	24	0.036	0.695	Α	С	4.2	26.0	0.122	0.759	Α	С	4.2	26.3	0.123	0.766	Α	D	-	ı	1	-
		East of	WB	4	12	17	0.350	0.496	В	В	12.8	18.1	0.373	0.529	В	С	12.8	18.1	0.373	0.529	В	С	-	-	-	-
		Midway Drive	ЕВ	4	17	10	0.499	0.281	В	Α	18.2	10.3	0.532	0.300	С	Α	18.2	10.3	0.532	0.300	С	Α	-	-	-	-
		East of I-5	WB	3	21	30	0.611	0.866	С	D	22.5	31.9	0.655	0.930	С	D	22.8	32.3	0.664	0.943	С	D	-	-	1	-
		Junction	EB	3	30	17	0.872	0.491	D	В	31.9	18.0	0.930	0.524	D	В	32.3	18.2	0.943	0.532	D	С	-	1	1	-
		East of	WB	5	18	26	0.532	0.755	С	С	19.5	27.6	0.568	0.805	С	D	19.7	27.9	0.574	0.814	С	D	-	-	1	-
c	φ.	Morena Boulevard	EB	4	33	18	0.949	0.535	D	С		19.6	1.013	0.571	F*	С		19.7	1.022	0.576	F*	С	0.073	-	0.009	-
		East of Hotel	WB	5	26	22	0.759	0.645	С	С	27.8	23.6	0.810	0.688	D	С	28.0	23.8	0.817	0.694	D	С	-	-	1	-
		Circle / Taylor Street	ЕВ	4	22	32	0.638	0.945	С	D	23.4		0.681	1.009	С	F*	23.6		0.688	1.018	С	F*		0.072	1	0.009
		East of Hotel	WB	5	28	24	0.819	0.696	D	С	30.0	25.5	0.874	0.743	D	С	30.2	25.7	0.881	0.749	D	С	-	-	-	-
		Circle	EB	4	24	N/A	0.689	1.021	С	F*	25.2		0.735	1.089	С	F*	25.4		0.742	1.098	С	F*	-	0.077	-	0.009
		East of SR-	WB	4	N/A	31	1.052	0.894	F*	D		32.7	1.123	0.954	F*	D		32.9	1.129	0.960	F*	D	0.077	-	0.007	-
		163 Junction	EB	4	24	N/A	0.708	1.049	С	F*	27.0		0.788	1.168	D	F*	27.3		0.796	1.178	D	F*	-	0.130	-	0.011

Source: Kimley-Horn, June 2019.

Notes: Bold values indicate freeway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2030, 2035 and 2050 With Project conditions, all significant impacts are defined as Cumulative impacts per these thresholds.

<sup>(</sup>a) Volume to capacity ratio. (b) The LOS for the respective freeway segments were based on the methodologies contained in Chapter 11 of the Highway Capacity Manual, 6<sup>th</sup> Edition.

<sup>&</sup>lt;sup>1</sup> Speed and density values are reported as "--" and LOS is reported as "F\*" when the volume to capacity ratio is greater than 1.00. Per Chapter 11 of the HCM 6<sup>th</sup> Edition, the density is only calculated when the ratio is less than 1.00 and the speed cannot be estimated. All cases in which this ratio is greater than 1.00 are LOS F.

- North of Richmond Street
  - In the Southbound direction in the PM Peak operates at **LOS F**
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Robinson Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

#### I-8

- East of Morena Boulevard in the Eastbound direction in the AM Peak operates at LOS F
- East of Hotel Circle / Taylor Street in the Eastbound direction in the PM Peak operates at LOS
   F
- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at **LOS F**
  - In the Eastbound direction in the PM Peak operates at LOS F

# 2030 With Project Conditions

I-5

- North of J Street in the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction in the Northbound direction in the AM Peak operates at LOS
- North of Pershing Drive in the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction in the Northbound direction in the AM Peak operates at LOS
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of India / Sassafras Street in the Northbound direction in the AM Peak operates at LOS F
- North of Pacific Highway Viaduct in the Northbound direction in the AM Peak operates at LOS F
- North of Sassafras Street in the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street in the Northbound direction in the AM Peak operates at LOS

North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS

#### Route-163

- North of I-5 Junction
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Quince Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Richmond Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Robinson Ave in the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

#### I-8

- East of Morena Boulevard in the Eastbound direction in the AM Peak operates at LOS F
- East of Hotel Circle / Taylor Street in the Eastbound direction in the PM Peak operates at LOS F
- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at LOS F
  - In the Eastbound direction in the PM Peak operates at LOS F

The freeway segments listed above that are shown in bold text are considered to be cumulatively considerable impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F.

As previously described in more detail in Section 3.14.6.1 of the Recirculated Draft EIR, any proposed freeway mitigation measure is **not considered feasible**, because there are no planned freeway improvement projects in the San Diego Regional Transportation Plan or Caltrans Interstate 8 Transportation Concept Report for this segment or other applicable Interstate or Highway segment plans, and any such improvements would require FAA approval of funding. Caltrans has jurisdiction over the potential freeway improvements. SDCRAA could not require Caltrans to implement any such improvements. Potential and unplanned freeway improvements are therefore **not physically** 

**feasible**. Further, due to FAA regulations, potential freeway improvements currently could not be implemented and are presently **not considered feasible** because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures as discussed in Section 3.14.6 of the Recirculated Draft EIR. SDCRAA has not requested funding of any freeway improvement projects because none are planned by agencies with jurisdiction or planning authority, and the FAA stated that it would not fund direct improvements to freeways. Moreover, neither SANDAG nor Caltrans has developed or identified regional programs to reduce VMT related to freeway usage. As such, these impacts are considered unmitigable.

## **Vehicle Miles Traveled (VMT)**

At the time of this writing, evaluation of transportation impacts using the VMT metric is not required by the State or any San Diego-based agencies, and LOS is the official metric for identifying traffic impacts and mitigation. Nonetheless, project-related VMT is generally discussed below for informational purposes.

Year 2030 VMT per passenger is presented in Table H-24. The Year 2030 VMT per passenger was calculated to be 17.3 VMT per Airport passenger, which is a decrease of 2.6 VMT per passenger. It should be noted that the average Airport vehicle trip length also increased by 0.61 miles. The reduction in VMT per passenger is due to the Old Town shuttle transit service and SDCRAA's efforts to reduce TNC trips.

Table H-24: 2030 VMT Summary - Alternative 4

	Existing	2030
SANDAG Model Trip Length (a)	15.07	15.68
ADP Airport Trips	103,983	122,416
Calculated Airport VMT (b)	1,567,024	1,919,483
Airport Daily Passenger	78,595	110,875
Airport VMT / Passenger (c)	19.9	17.3
Δ VMT / Passenger	-	-2.6

Source: Kimley-Horn, June 2019.

#### Notes:

- (a) Trip length based on SANDAG Series 13 model VMT divided by number of model trips.
- (b) Airport VMT is equal to estimated airport trips multiplied by average trip length.
- (c) Airport VMT per passenger based on calculated airport VMT divided by number of passengers.

#### H.2.2.4 Cumulative Impacts H-5

Summary Conclusion for Impact H-5: Implementation of Alternative 4 would result in unacceptable operations of study facilities in 2035. Of those facilities, 10 intersections, 20 roadway segments, and 21 freeway segments are expected to exceed thresholds of significance under the 2035 With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than-significant level; however, some proposed mitigation is infeasible and other measures only partially mitigate impacts, therefore, impacts would remain *significant and unavoidable* at 4 intersections, 18 roadway segments and 21 freeway segments.

This scenario represents the traffic conditions of the 2035 street network and proposed on-Airport facilities. Volumes for this scenario were based on adjusted 2035 Series 13 travel forecast model volumes and cumulative project volumes, which include ambient growth for the region and the study area. The ambient traffic growth factor includes unknown and future related projects in the study

area, as well as accounts for regular growth in the traffic volumes due to the development of the projects outside the study area. The 2035 Without Project Condition assumes no roadway network differences compared to existing conditions. The 2035 With Project Condition assumes the addition of flights and passenger travel through the Year 2035. Other than as analyzed in Section H.2.1, no further Existing Plus Project scenario impact analysis was prepared for this multi-phased project beginning in 2030 as such analysis would be hypothetical, without substantial informational value, and potentially misleading. This scenario is regarded by traffic engineers as a hypothetical scenario when used in connection with a long-range development project such as the proposed ADP project, which is not anticipated to reach full buildout until approximately 2035. Accordingly, any Existing Plus Project scenario impact analysis beginning in 2030 would be hypothetical because it would assume that Alternative 4 project would be fully built out immediately and the corresponding full buildout traffic volumes would be added to existing roadway volumes and infrastructure. Thus, the Existing Plus Project analysis would presume that the existing environment (existing traffic volumes, existing roadway infrastructure, and existing land uses) would not change over the long-term phased buildout of the project. As a result, future increases over time in traffic volumes attributable to ambient growth and other development projects (i.e., cumulative traffic volumes) would not be accounted for in the analysis. This would result in the Existing Plus Project scenario impact analysis underestimating phased project traffic impacts because it would not account for the roadway capacities that would be utilized by other future development that precedes Alternative 4's multiple phases, but would assume that those roadway capacities would be available only for the multiple project phases. The scenario also would not account for future planned roadway network improvements that would increase roadway capacities, and the analysis could result in overstating phased project impacts.

Because of the hypothetical nature of the Existing Plus Project scenario impact analysis beginning in 2030 for this multi-phased project, the analysis would have very limited practical informational value. Alternative 4's full impact significance determinations and corresponding mitigation measures are instead based on the analyses presented under the 2030 With Project Condition, 2035 With Project Condition and 2050 With Project Condition scenarios compared against the Existing condition.

#### **Intersection Level of Service**

2035 Without Project and 2035 With Project volumes were evaluated at the study area intersections. Results of the analysis are presented in Table H-25. Cumulative intersection impacts from the project are identified in column "2035 With Project, Change from Existing." Level of Service worksheets are contained in Appendix R-H5. As shown in the table, all study area intersections operate at acceptable levels of service during the weekday AM, Airport, and PM peak hours with the exception of:

#### **2035 Without Project Conditions**

#3 - Pacific Highway at Enterprise Street

#14 - W Laurel Street at N Harbor Drive

#15 - Pacific Highway at W Laurel Street

#16 - Kettner Boulevard at W Laurel Street

#22 - Columbia Street at W Hawthorn Street

Table H-25: 2035 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	2035 With	out Project		2	035 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2035 Without Project (d)
	Pacific Hwy at Taylor	AM	27.7	С	28.5	С	28.6	С	0.9	0.1
1	St / Rosecrans St	AIRPORT	28.6	С	29.6	С	29.6	С	1.0	0.0
	ot / Noscoraris st	PM	35.8	D	45.9	D	45.6	D	9.8	-0.3
	Pacific Hwy at Old	AM	9.7	Α	10.3	В	10.3	В	0.6	0.0
2	Town Transit Center	AIRPORT	10.9	В	11.3	В	11.3	В	0.4	0.0
		PM	11.1	В	13.3	В	13.4	В	2.3	0.1
	Pacific Hwy at	AM	31.7	С	57.5	Е	58.8	E	27.1	1.3
3	Enterprise St	AIRPORT	27.7	С	32.2	С	32.4	С	4.7	0.2
	2.100. pr.100 00	PM	44.5	D	109.7	F	113.6	F	69.1	3.9
	SB Pacific Hwy	AM	11.7	В	12.7	В	13.3	В	1.6	0.6
4	Ramps at	AIRPORT	12.4	В	13.7	В	13.6	В	1.2	-0.1
	Washington St	PM	12.5	В	14.6	В	15.7	В	3.2	1.1
	NB Pacific Highway	AM	20.7	С	25.3	С	33.6	С	12.9	8.3
5	On-Ramp / Frontage	AIRPORT	18.3	В	21.8	С	26.7	С	8.4	4.9
	Rd at Washington St	PM	18.7	В	23.4	С	30.5	С	11.8	7.1
	Hamasalı Chah	AM	22.0	С	21.1	С	20.5	С	-1.5	-0.6
6	Hancock St at Washington St	AIRPORT	21.7	С	20.0	В	19.5	В	-2.2	-0.5
	washington st	PM	23.1	С	24.2	С	24.1	С	1.0	-0.1
	Car Diagra Ave at	AM	31.1	С	39.3	D	38.2	D	7.1	-1.1
7	San Diego Ave at Washington St	AIRPORT	22.2	С	25.4	С	25.4	С	3.2	0.0
	washington St	PM	16.2	В	18.4	В	18.6	В	2.4	0.2
		AM	4.5	А	4.6	А	4.5	А	0.0	-0.1
8	India St at Vine St	AIRPORT	4.7	А	4.8	А	4.8	Α	0.1	0.0
		PM	4.3	А	4.4	А	4.4	Α	0.1	0.0
	Pacific Hwy at	AM	22.0	С	23.8	С	49.0	D	27.0	25.2
9	Sassafras St / Admiral	AIRPORT	23.8	С	27.7	С	50.6	D	26.8	22.9
	Boland Way	PM	29.7	С	34.5	С	54.9	D	25.2	20.4

Table H-25: 2035 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ting	2035 With	out Project		2	035 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2035 Without Project (d)
	Katta an Bhad at	AM	13.5	В	24.5	С	38.9	D	25.4	14.4
10	Kettner Blvd at Sassafras St	AIRPORT	12.7	В	21.0	С	25.6	С	12.9	4.6
	343341143 St	PM	15.0	В	41.1	D	54.9	D	39.9	13.8
	Ladia Chat Casafaa	AM	6.8	А	6.6	Α	6.8	Α	0.0	0.2
11	India St at Sassafras St	AIRPORT	8.8	А	9.8	Α	9.9	Α	1.1	0.1
	30	PM	10.2	В	11.3	В	13.0	В	2.8	1.7
	- 10	AM	8.7	А	10.7	В	13.1	В	4.4	2.4
12	Pacific Hwy at Palm St	AIRPORT	8.8	Α	10.7	В	12.4	В	3.6	1.7
		PM	10.3	В	13.4	В	16.9	В	6.6	3.5
		AM	24.4	С	130.3	F	219.9	F	195.5	89.6
14	W Laurel St at N Harbor Drive	AIRPORT	33.7	С	84.1	F	138.0	F	104.3	53.9
	Tialboi brive	PM	26.2	С	80.0	E	159.6	F	133.4	79.6
	- 10	AM	44.6	D	52.9	D	92.4	F	47.8	39.5
15	Pacific Hwy at W Laurel St	AIRPORT	49.1	D	59.0	E	68.1	E	19.0	9.1
	Laurer St	PM	51.6	D	73.6	E	116.1	F	64.5	42.5
		AM	91.8	F	265.1	F	348.2	F	256.4	83.1
16	Kettner Blvd at W Laurel St	AIRPORT	112.2	F	275.3	F	328.0	F	215.8	52.7
	Laurer St	PM	48.9	D	133.2	F	215.3	F	166.4	82.1
		AM	15.1	В	16.4	В	17.4	В	2.3	1.0
17	India St at W Laurel St	AIRPORT	16.3	В	18.0	В	18.7	В	2.4	0.7
	30	PM	15.7	В	17.2	В	18.1	В	2.4	0.9
		AM	8.9	А	5.8	Α	5.9	Α	-3.0	0.1
18	N Harbor Dr at W Hawthorn St	AIRPORT	9.5	А	7.2	Α	7.2	Α	-2.3	0.0
	Hawtholl St	PM	10.0	В	9.4	Α	10.0	В	0.0	0.6
		AM	36.9	D	43.0	D	54.1	D	17.2	11.1
19	Pacific Hwy at W Hawthorn St	AIRPORT	35.7	D	43.0	D	44.0	D	8.3	1.0
	Hawtholl St	PM	41.9	D	41.3	D	44.2	D	2.3	2.9

Table H-25: 2035 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	2035 With	out Project		2	035 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2035 Without Project (d)
	Kettner Blvd at W	AM	30.7	С	45.7	D	54.3	D	23.6	8.6
20	Hawthorn St	AIRPORT	28.5	С	37.9	D	40.5	D	12.0	2.6
	Trawerior 17 Sc	PM	28.4	С	35.9	D	38.5	D	10.1	2.6
	India Chat M	AM	31.5	С	49.6	D	53.8	D	22.3	4.2
21	India St at W Hawthorn St	AIRPORT	29.1	С	39.3	D	42.1	D	13.0	2.8
	Trawthorn St	PM	27.2	С	33.6	С	36.3	D	9.1	2.7
		AM	33.5	С	68.9	E	91.6	F	58.1	22.7
22	Columbia St at W Hawthorn St	AIRPORT	30.8	С	48.7	D	54.9	D	24.1	6.2
	Tiawthorn St	PM	30.5	С	40.7	D	44.2	D	13.7	3.5
		AM	10.7	В	38.3	D	52.4	D	41.7	14.1
23	State St at W Hawthorn St	AIRPORT	9.1	А	18.0	В	21.1	С	12.0	3.1
	Hawthorn St	PM	8.6	А	16.3	В	17.4	В	8.8	1.1
	I-5 NB Off-Ramp /	AM	15.7	С	18.4	С	18.4	С	2.7	0.0
24	Brant St at W	AIRPORT	16.7	С	19.9	С	19.9	С	3.2	0.0
	Hawthorn St	PM	20.5	С	27.3	D	27.3	D	6.8	0.0
		AM	10.7	В	16.5	В	19.2	В	8.5	2.7
25	N Harbor Dr at W	AIRPORT	11.8	В	20.6	С	21.8	С	10.0	1.2
	Grape St	PM	18.8	В	18.4	В	27.9	С	9.1	9.5
		AM	29.2	С	30.1	С	32.4	С	3.2	2.3
26	Pacific Hwy at W Grape St	AIRPORT	29.9	С	31.3	С	32.7	С	2.8	1.4
	Grape St	PM	28.9	С	33.0	С	34.4	С	5.5	1.4
		AM	30.8	С	33.7	С	37.1	D	6.3	3.4
27	Kettner Blvd at W	AIRPORT	32.1	С	33.4	С	36.6	D	4.5	3.2
	Grape St	PM	36.2	D	45.6	D	50.7	D	14.5	5.1
		AM	29.6	С	35.4	D	40.2	D	10.6	4.8
28	India St at W Grape	AIRPORT	31.7	С	39.9	D	44.2	D	12.5	4.3
	St	PM	35.5	D	62.4	E	84.2	F	48.7	21.8

Table H-25: 2035 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	2035 With	out Project		20	035 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2035 Without Project (d)
	Calinabia Channa	AM	34.7	С	84.5	F	130.1	F	95.4	45.6
29	Columbia St at W Grape St	AIRPORT	37.6	D	42.3	D	46.5	D	8.9	4.2
	Grape St	PM	43.3	D	103.4	F	130.2	F	86.9	26.8
	Chata Ch / LE CD On	AM	24.4	С	33.2	С	38.4	D	14.0	5.2
30	State St / I-5 SB On- Ramp at W Grape St	AIRPORT	26.0	С	36.5	D	40.8	D	14.8	4.3
	Ramp at W Grape St	PM	33.1	С	97.1	F	129.7	F	96.6	32.6
		AM	11.6	В	11.6	В	14.7	В	3.1	3.1
31	McCain Rd at N Harbor Dr	AIRPORT	9.1	Α	8.2	Α	10.3	В	1.2	2.1
	Tialbol Di	PM	8.1	Α	7.2	Α	9.0	Α	0.9	1.8
	6	AM	22.2	С	23.6	С	20.6	С	-1.6	-3.0
32	Spanish Landing at N Harbor Dr	AIRPORT	19.8	В	20.6	С	18.5	В	-1.3	-2.1
	Harbor Di	PM	19.3	В	21.3	С	18.7	В	-0.6	-2.6
	Harbor Island Dr at N	AM	40.0	D	305.0	F	151.2	F	111.2	-153.8
33	Harbor Dr	AIRPORT	44.9	D	458.4	F	161.3	F	116.4	-297.1
	Tidibol bi	PM	35.3	D	309.7	F	159.4	F	124.1	-150.3
	Harbor Island Dr at	AM	10.0	В	22.5	С	22.4	С	12.4	-0.1
34	Old Rent A Car	AIRPORT	10.4	В	19.7	В	19.6	В	9.2	-0.1
	Access / Sheraton	PM	10.6	В	54.8	D	53.9	D	43.3	-0.9
	Hawkey Jaland Duck	AM	22.1	С	14.5	В	14.5	В	-7.6	0.0
35	Harbor Island Dr at Harbor Island Dr	AIRPORT	22.0	С	14.6	В	14.7	В	-7.3	0.1
	Tidibol Island bi	PM	22.6	С	15.1	В	15.1	В	-7.5	0.0
		AM	8.5	Α	8.6	Α	8.6	Α	0.1	0.0
36	Harbor Island Dr at	AIRPORT	9.0	А	9.3	А	9.4	Α	0.4	0.1
	Parking Lot Access	PM	9.1	А	9.9	А	10.0	В	0.9	0.1
	Winchin I n at N	AM	6.4	А	32.2	С				
37	Winship Ln at N	AIRPORT	7.1	А	42.4	D	In	tersection do	oes not exist in this s	cenario
	Harbor Dr	PM	5.3	Α	19.5	В				

Table H-25: 2035 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exist	ing	2035 With	out Project		2	035 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2035 Without Project (d)
	North Harbor Dr at	AM	4.9	Α	10.4	В	12.4	В	7.5	2.0
38	Liberator Way	AIRPORT	4.7	Α	8.0	Α	10.7	В	6.0	2.7
	Liberator way	PM	8.8	Α	24.8	С	34.2	С	25.4	9.4
	Call Discussion at at M	AM	16.3	В	26.6	С	1.9	Α	-14.4	-24.7
39	Cell Phone Lot at N Harbor Dr	AIRPORT	32.5	С	54.8	D	3.0	Α	-29.5	-51.8
	Tialboi bi	PM	18.2	В	52.7	D	45.7	D	27.5	-7.0
	Terminal Link Rd /	AM	4.2	Α	12.2	В	8.3	Α	4.1	-3.9
40	Coast Guard at N	AIRPORT	3.9	Α	6.4	А	9.1	Α	5.2	2.7
	Harbor Dr	PM	3.3	Α	6.4	А	51.3	D	48.0	44.9
		AM	21.7	С	717.4	F	1182.2	F	1160.5	464.8
41	Kettner Blvd at Palm St	AIRPORT	21.2	С	841.8	F	1151.3	F	1130.1	309.5
	31	PM	59.9	F	2704.1	F	3802.6	F	3742.7	1098.5
	N Harbor Dr at	AM	13.5	В	20.1	С	12.3	В	-1.2	-7.8
42	Laning Rd	AIRPORT	26.3	С	27.4	С	27.6	С	1.3	0.2
		PM	32.4	С	35.6	D	36.4	D	4.0	0.8
	N Harbor Dr at	AM	16.4	В	33.2	С	34.1	С	17.7	0.9
43	Nimitz Blvd	AIRPORT	19.9	В	25.8	С	26.2	D	6.3	0.4
	Nimitz Biva	PM	40.7	D	48.7	D	49.0	D	8.3	0.3
	Rosecrans St at	AM	41.1	D	42.1	D	43.1	D	2.0	1.0
44	Nimitz Blvd	AIRPORT	36.0	D	37.0	D	38.3	D	2.3	1.3
	INITIALE DIVU	PM	45.1	D	48.4	D	49.3	D	4.2	0.9

Source: Kimley-Horn, June 2019.

Notes: Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2030, 2035 and 2050 With Project conditions, all significant impacts are defined as Cumulative impacts per these thresholds.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.
- (c) Change in delay due to addition of background traffic growth, addition of cumulative project traffic, and addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.
- (d) Change in delay due to addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.

- #28 India Street at W Grape Street
- #29 Columbia Street at W Grape Street
- #30 State Street / I-5 SB On-Ramp at W Grape Street
- #33 Harbor Island Drive at N Harbor Drive
- #41 Kettner Boulevard at Palm Street

#### 2035 With Project Conditions

- #3 Pacific Highway at Enterprise Street
- #14 W Laurel Street at N Harbor Drive
- #15 Pacific Highway at W Laurel Street
- #16 Kettner Boulevard at W Laurel Street
- #22 Columbia Street at W Hawthorn Street
- #28 India Street at W Grape Street
- #29 Columbia Street at W Grape Street
- #30 State Street / I-5 SB On-Ramp at W Grape Street
- #33 Harbor Island Drive at N Harbor Drive
- #41 Kettner Boulevard at Palm Street

The intersections listed above that are shown in bold text are considered to be cumulative considerable impacts. Alternative 4's traffic adds at least two seconds of delay at LOS E or one second of delay at LOS F.

The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-25 between Year 2035 Without Project conditions and 2035 With Project conditions:

# #3 Pacific Highway at Enterprise Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Widening to add a third southbound through lane on Pacific Highway would address this cumulative traffic impact. This improvement is consistent with the Midway Pacific Highway Community Plan (MPH CP), which assumes Pacific Highway will be rebuilt as a five-lane prime arterial north of Enterprise Street and a six-lane expressway south of Enterprise Street. Adding a third southbound lane would require removal of a pedestrian bridge crossing the north leg of Pacific Highway serving the NAVWAR (former SPAWAR) site. It would also require reconfiguration of the south leg of the intersection, which has a narrow two-lane bridge under Barnett Avenue. The MPH CP addresses this improvement in mobility policy ME-5.8: "Support an engineering feasibility study to analyze downgrading Pacific Highway to a 6-lane major arterial to improve safety, enhance

multimodal connections between the community and Downtown, and create a community gateway. This improvement could potentially include removing grade-separations along Pacific Highway at Barnett Avenue, Witherby Street, and Washington Street." Furthermore, both the east and west legs of the intersection are part of the NAVWAR site. The U.S. Navy has issued a request for proposals to redevelop this site. The MPH CP also identifies a multi-use bicycle/pedestrian path and Class IV cycle tracks along Pacific Highway.

This mitigation is not feasible for the project to implement, because it relies on a future City engineering feasibility study and redevelopment of adjacent properties, including the U.S. Navy. The City of San Diego indicated in meetings that they concur with this finding.

#### #14 W Laurel Street at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1a, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-26. Proposed Mitigation Measure MM-TR-I-1a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## #15 Pacific Highway at W Laurel Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

Table H-26: 2035 Intersection Improvement Level of Service Summary – Alternative 4

	Intersection	Peak Hour	Before Imp	provement	After Impro	vement (c)	Description
	intersection	reak noui	Delay (a)	LOS (b)	Delay (a)	LOS (b)	Description
	Pacific Hwy at	AM	58.8	E	58.8	E	This intersection is the primary access to the
3	Enterprise St	AIRPORT	32.4	С	32.4	С	future SPAWAR redeveloped site.
		PM	113.6	F	113.6	F	
	Pacific Hwy at	AM	49.0	D	48.6	D	Add Class IV Cycle Track
9*	Sassafras St / Admiral	AIRPORT	50.6	D	49.1	D	
	Boland Way	PM	54.9	D	52.4	D	

Table H-26: 2035 Intersection Improvement Level of Service Summary – Alternative 4

			Before Imp	provement	After Impro	ovement (c)	
	Intersection	Peak Hour	Delay (a)	LOS (b)	Delay (a)	LOS (b)	Description
		AM	13.1	В	33.3	С	Add Class IV Cycle Track
12*	Pacific Hwy at Palm St		12.4	В	25.4	С	
		PM	16.9	В	41.7	D	
		AM	219.9	F	183.3	F	Remove SB left-turn movement (Non-airport traffic will be redirected to Pacific Highway –
14	W Laurel St at N Harbor Drive	AIRPORT	138.0	F	105.3	F	Hawthorn Street)
		PM	159.6	F	121.7	F	Add third EB left-turn lane and remove an EB through lane
		AM	92.4	F	38.2	D	Remove a WB through lane on the West leg and add a second EB left-turn lane
15	Pacific Hwy at W Laurel St	AIRPORT	68.1	E	42.9	D	Convert a SB through lane into a second SB right-turn lane
		PM	116.1	F	69.6	E	Re-coordinate signals along Laurel Street     Add Class IV Cycle Track
		AM	348.2	F	40.8	D	Restripe SB approach to two right-turn lanes,
16	Kettner Blvd at W Laurel St	AIRPORT	328.0	F	48.2	D	one through lane and one left-turn lane.
	Laurer St	PM	215.3	F	39.1	D	
		AM	91.6	F	91.6	F	No mitigation proposed since it would require
22	Columbia St at W Hawthorn St	AIRPORT	54.9	D	54.9	D	widening on Hawthorn Street
	nawthorn 3t	PM	44.2	D	44.2	D	
		AM	40.2	D	22.4	С	Remove parking from the south side and add a
28	India St at W Grape St	AIRPORT	44.2	D	24.1	С	4th travel lane from North Harbor Drive to State Street
		PM	84.2	F	37.0	D	Retime signals along Grape Street
		AM	130.1	F	24.9	С	Remove parking from the south side and add a
29	Columbia St at W	AIRPORT	46.5	D	27.9	С	4th travel lane from North Harbor Drive to State
	Grape St	PM	130.2	F	47.0	D	Street  Retime signals along Grape Street
		AM	38.4	D	28.6	С	Remove parking from the south side and add a
30	State St / I-5 SB On-	AIRPORT	40.8	D	30.5	С	4th travel lane from North Harbor Drive to State
	Ramp at W Grape St	PM	129.7	F	27.0	С	Street  Retime signals along Grape Street
		AM	151.2	F	39.4	D	neume signals along orape street
33	Harbor Island Dr at N	AIRPORT	161.3	F	45.1	D	Re-coordinate signals along North Harbor
	Harbor Dr	PM	159.4	F	48.5	D	Drive
		AM	1182.2	F	4.5	A	Install traffic signal
41	Kettner Blvd at Palm	AIRPORT	1151.3	F	4.8	A	Restripe Palm Street to two lanes in each
	St	PM	3802.6	F	1.7	A	direction between Kettner Blvd and Pacific Hwy • Pre-signals at rail crossing

Source: Kimley-Horn, June 2019.

#### Notes:

**Bold** values indicate intersections operating at LOS E or F. **Bold** and **shaded** values indicate project significant impact.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6<sup>th</sup> Edition, and performed using Synchro 10.
- (c) The Table presumes the improvements are feasible, which is uncertain.

#### Footnotes

(\*) Intersections 9 and 12 are not significant impacts. Class IV Cycle Track added as part of mitigation at Laurel Street / Pacific Highway.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1b, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-26. Proposed Mitigation Measure MM-TR-I-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### #16 Kettner Boulevard at W Laurel Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1c, as previously described in Section H.2.1.1, would ensure that the intersection operates at LOS D during the AM, Airport and PM peak hours, and LOS D during the Airport Peak hours, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-26. Proposed Mitigation Measure MM-TR-I-1c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### #22 Columbia Street at W Hawthorn Street

This intersection would experience an increase in delay greater than one second and operates at LOS F during the AM peak hour with the addition of the Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

No mitigation is proposed for this intersection under year 2035 With Project conditions. Improving this intersection would require the widening of Hawthorn Street. Hawthorn Street is currently at its Community Plan designated roadway classification and potential mitigation measure to add through lanes would *not be consistent* with the Community Plan. As such, this improvement is considered unmitigable.

# #28 India Street at W Grape Street

This intersection would experience an increase in delay greater than one second and operates at LOS F during the PM peak hour with the addition of the Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

#### MM-TR-I-5c:

Improve the Intersection of India Street at W Grape Street. Prior to passenger air travel exceeding 35.8 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Remove parking from the south side and add a 4th travel lane from North Harbor Drive to State Street and retime signals along Grape Street. Proposed Mitigation Measure MM-TR-I-5c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically* feasible because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-I-5c would ensure that the intersection operates at LOS D during the PM peak hours, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-26.

#### #29 Columbia Street at W Grape Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-4a, as previously described in Section H.2.2.3, would ensure that the intersection operates at LOS D during the PM peak hour under 2035 With

Project conditions, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-26. Proposed Mitigation Measure MM-TR-I-4a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# #30 State Street / I-5 SB On-Ramp at W Grape Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-4b, as previously described in Section H.2.2.3, would ensure that the intersection operates at LOS C during the AM, Airport, and PM peak hours, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-26. Proposed Mitigation Measure MM-TR-I-4b presently is **not considered feasible** because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is **physically feasible** because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### #33 Harbor Island Drive at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1d, as previously described in Section H.2.2.3, would ensure that the intersection operates at LOS D during the AM, Airport, and PM peak hours, thereby reducing this potentially significant impact to a less-than-significant level, as shown in

Table H-26. Proposed Mitigation Measure MM-TR-I-1d presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### #41 Kettner Boulevard at Palm Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1e, as previously described in Section H.2.1.1, would ensure that the intersection operates at LOS A during the AM, Airport, and PM peak hours, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-26. Proposed Mitigation Measure MM-TR-I-1e presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is ability to install a traffic signal at this location, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

In place of mitigating specific intersection facilities, beyond those previously identified, the following long-range transportation planning study and resulting measures are recommended to address Year 2035 cumulative impacts.

# MM-TR-LRP-2: Airport Regional Connections. The SDCRAA shall participate in regional efforts to develop a long-range transportation solution for accessing the Airport, including the following measures: 1. Participate in regional planning efforts led by SANDAG (Airport Connections Study) to determine transit connections between regional transit and the Airport terminals, freeway connections along the Laurel Street corridor, intelligent transportation systems, and mobility hub improvements/strategies; 2. Preserve space within

Airport property to accommodate a transit station located near the terminals

and an on-Airport exit roadway; and 3. Participate in the implementation of improvements and strategies identified in the Airport Connections Study.

- 1. SDCRAA staff are fully engaged as stakeholders in SANDAG's committee and subcommittees which are tasked with developing regional solutions for improving access to the Airport. Other stakeholders include SANDAG, City of San Diego, MTS, Caltrans, US Navy and Marine Corps, and the Port of San Diego. SDCRAA has shared data, plans, concepts, and studies. In addition, SDCRAA shall provide feedback on suggested options.
- 2. The ADP has allocated a site to accommodate a potential transit station within Airport property in proximity to passenger terminals. The ADP also preserves space for an exit roadway on Airport property that could be built in conjunction with new freeway access ramps and enhanced capacity within the Laurel Street corridor.
- 3. SDCRAA will fund its fair share of agreed to improvement to implement long-term regional solutions identified by SANDAG's Airport Connections Study, subject to FAA concurrence to use Airport funding for these purposes. Proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because parts of the Mitigation Measure are within the control of other agencies or jurisdictions, and would require FAA approval of funding. Portions of Mitigation Measure MM-TR-LRP-2 require physical improvements to facilities and/or VMT reduction items and are within the jurisdiction of other public agencies or departments and are not considered physically feasible. SDCRAA could not require those agencies or departments to implement any as yet unidentified improvements or VMT reduction programs. SDCRAA will, however, continue to collaborate with the other public agencies and departments to implement any improvement items and/or VMT reduction programs (consistent with CEQA Guidelines section 15064.3) relating to the Airport. Also, due to FAA regulations, proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements, programs to reduce VMT, or other mitigation measures. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for the as yet unidentified off-Airport improvement or VMT reduction items. If the funding is granted (and the other agencies agree to implement) then the Mitigation Measure would be feasible. If the FAA does not approve the funding then the Measure would be infeasible.

## **Roadway Segment Level of Service**

2035 Without Project and 2035 With Project volumes were evaluated at the study area roadway segments. Results of the analysis are presented in Table H-27. Cumulative roadway segment

impacts from the project are identified in column "2035 With Project Comparison, Existing." As shown in the table, all study area roadway segments operate at acceptable levels of service under weekday conditions with the exception of:

## 2035 Without Project Conditions

#### Kettner Boulevard

- Vine Street to Sassafras Street operates at LOS F
- Sassafras Street to Palm Street operates at LOS F
- Palm St to Laurel Street operates at LOS F

## Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

#### Palm Street

Pacific Highway to Kettner Boulevard operates at LOS F

#### Laurel Street

Harbor Drive to Pacific Highway operates at LOS F

#### **Hawthorn Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

## **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

#### North Harbor Drive

- Harbor Island Drive to Winship Lane operates at LOS E
- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS F
- Hawthorn Street to Grape Street operates at LOS F

Table H-27: 2035 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

				Existing		2035 \	Without P	roject	203	5 With Pro	ject	20 Exist		oject Comparis 2035 Witho	
Roadway Segment	Roadway Classification (a)	LOS E Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	∆ IN ADT	Δ IN V/C	Δ IN ADT	Δ IN V/C
Pacific Highway															
Kurtz St to Barnett Ave	6 Lane Major Arterial	50,000	21,780	0.436	В	24,233	0.485	В	25,201	0.504	В	3,421	0.068	968	0.019
Barnett Ave to Washington St	6 Lane Expressway	80,000	51,778	0.647	С	64,850	0.811	D	67,266	0.841	D	15,488	0.194	2,416	0.030
Washington St to Sassafras St	6 Lane Prime Arterial	60,000	14,219	0.237	Α	19,100	0.318	Α	19,875	0.331	Α	5,656	0.094	775	0.013
Sassafras St to Palm St	6 Lane Major Arterial	50,000	18,988	0.380	Α	21,642	0.433	В	25,578	0.512	В	6,590	0.132	3,936	0.079
Palm St to Laurel St	6 Lane Major Arterial	50,000	20,447	0.409	В	24,542	0.491	В	28,667	0.573	С	8,220	0.164	4,125	0.082
Laurel St to Juniper St	6 Lane Major Arterial	50,000	10,478	0.210	Α	15,026	0.301	Α	17,929	0.359	Α	7,451	0.149	2,903	0.058
Kettner Blvd															
Vine St to Sassafras St	3 Lane Major Arterial (one- way)	27,500	26,492	0.963	E	37,967	1.381	F	42,341	1.54	F	15,849	0.577	4,374	0.159
Sassafras St to Palm St	3 Lane Major Arterial (one- way)	27,500	18,406	0.669	С	36,467	1.326	F	41,042	1.492	F	22,636	0.823	4,575	0.166
Palm St to Laurel St	3 Lane Major Arterial (one- way)	27,500	18,406	0.669	С	29,291	1.065	F	31,084	1.13	F	12,678	0.461	1,793	0.065
India St															
Sassafras St to Laurel St	3 Lane Major Arterial (one- way)	27,500	14,465	0.526	В	24,880	0.905	D	29,078	1.057	F	14,613	0.531	4,197	0.152
Laurel St to Juniper St	3 Lane Collector (one-way)	26,000	3,884	0.149	Α	4,249	0.163	Α	4,249	0.163	Α	365	0.014	0	0.000
Washington St															
West of Pacific Hwy	4 Lane Major Arterial	40,000	4,847	0.121	А	5,402	0.135	А	7,864	0.197	А	3,017	0.076	2,461	0.062
Hancock St to San Diego Ave	4 Lane Major Arterial	40,000	22,972	0.574	С	27,430	0.686	С	28,250	0.706	С	5,278	0.132	820	0.020
East of India St	4 Lane Major Arterial	40,000	24,710	0.618	С	32,265	0.807	D	33,086	0.827	D	8,376	0.209	820	0.020

Table H-27: 2035 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

				Existing		2025	Without P	roject	202	5 With Pro	iact	20	35 With Pro	•	on
	Roadway	LOS E				2033		Toject	203		ject	Exist	ing	2035 Witho	ut Project
Roadway Segment	Classification (a)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	Δ IN V/C	10,255  322  6,367 2,934 820  2,186 2,186 2,186 0  2,508 2,508	Δ IN V/C
Sassafras St															
Pacific Hwy to Kettner Blvd	3 Lane Collector (w/o two-way left-turn lane)	12,000	15,983	1.332	F	21,100	1.758	F	31,355	2.613	F	15,372	1.281	10,255	0.855
Palm St															
Pacific Hwy to Kettner Blvd	2 Lane Collector (w/o two-way left-turn lane)	8,000	1,940	0.243	А	11,901	1.488	F	12,222	1.528	F	10,282	1.285	322	0.040
Laurel St															
Harbor Dr to Pacific Hwy	5 Lane Major Arterial	45,000	35,441	0.788	D	59,468	1.322	F	65,835	1.463	F	30,394	0.675	6,367	0.141
Pacific Hwy to India St	4 Lane Major Arterial	40,000	21,042	0.526	С	29,304	0.733	С	32,238	0.806	D	11,196	0.280	2,934	0.073
India St to State St / Reynard Wy	4 Lane Major Arterial	40,000	14,072	0.352	Α	15,132	0.378	В	15,952	0.399	В	1,880	0.047	820	0.021
Hawthorn St															
Harbor Dr to Pacific Hwy	3 Lane Collector (one-way)	26,000	26,337	1.013	F	32,960	1.268	F	35,146	1.352	F	8,809	0.339	2,186	0.084
Pacific Hwy to India St	3 Lane Collector (one-way)	26,000	30,936	1.190	F	50,768	1.953	F	52,954	2.037	F	22,018	0.847	2,186	0.084
India St to State St	3 Lane Collector (one-way)	26,000	30,936	1.190	F	51,285	1.973	F	53,472	2.057	F	22,536	0.867	2,186	0.084
State St to Albatross St	2 Lane Collector (w/o two-way left-turn lane)	8,000	10,483	1.310	F	11,468	1.433	F	11,468	1.433	F	985	0.123	0	0.000
Grape St															
Harbor Dr to Pacific Hwy	3 Lane Collector (one-way)	26,000	23,826	0.916	E	47,371	1.822	F	49,879	1.918	F	26,053	1.002	2,508	0.096
Pacific Hwy to India St <sup>1</sup>	3 Lane Collector (one-way)	26,000	28,167	1.083	F	56,654	2.179	F	59,162	2.275	F	30,995	1.192	2,508	0.096
India St to State St	3 Lane Collector (one-way)	26,000	32,386	1.246	F	71,293	2.742	F	73,801	2.838	F	41,415	1.592	2,508	0.096
Albatross St to Front St <sup>1</sup>	3 Lane Collector (one-way)	26,000	2,172	0.084	А	5,555	0.214	А	5,555	0.214	А	3,383	0.130	0	0.000

Table H-27: 2035 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2035 With Project Comparison			
	Roadway	LOS E		Existing		2035	Without P	roject	203	5 With Pro	ject	Exist		2035 Witho	
Roadway Segment	Classification (a)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	Δ IN V/C	Δ IN ADT	Δ IN V/C
North Harbor Dr															
Scott Rd to Nimitz Blvd <sup>2</sup>	4 Lane Prime Arterial	50,000	11,759	0.235	Α	17,572	0.351	Α	17,958	0.359	А	6,199	0.124	386	0.008
Nimitz Blvd to Laning Rd <sup>2</sup>	6 Lane Prime Arterial	60,000	19,644	0.327	Α	27,762	0.463	В	28,919	0.482	В	9,275	0.155	1,158	0.019
Laning Rd to McCain Rd	6 Lane Prime Arterial	60,000	28,798	0.480	В	34,825	0.58	В	36,368	0.606	С	7,570	0.126	1,543	0.026
McCain Rd to Spanish Landing	6 Lane Prime Arterial	60,000	29,392	0.490	В	31,170	0.52	В	36,427	0.607	С	7,035	0.117	5,257	0.087
Spanish Landing to Harbor Island Dr	6 Lane Prime Arterial	60,000	30,278	0.505	В	28,424	0.474	В	34,822	0.580	В	4,544	0.075	6,398	0.106
Harbor Island Dr to Winship Ln <sup>2</sup>	6 Lane Prime Arterial	60,000	77,384	1.290	F	59,917	0.999	E	40,020	0.667	С	-37,364	-0.623	-19,897	-0.332
Winship Ln to Liberator Way	6 Lane Prime Arterial	60,000	89,066	1.484	F	125,683	2.095	F	98,947	1.649	F	9,881	0.165	-26,735	-0.446
Liberator Way to Cell Phone Lot	6 Lane Prime Arterial	60,000	94,942	1.582	F	127,440	2.124	F	101,203	1.687	F	6,273	0.105	-26,225	-0.437
Cell Phone Lot to Laurel St / Solar Turbines	6 Lane Prime Arterial	60,000	95,096	1.585	F	140,322	2.339	F	102,611	1.710	F	7,515	0.125	-31,209	-0.629
Laurel St / Solar Turbines to W Laurel St	6 Lane Prime Arterial	60,000	76,603	1.277	F	128,758	2.146	F	97,537	1.626	F	20,946	0.349	-31,221	-0.520
Laurel St to Hawthorn St	6 Lane Prime Arterial	60,000	59,521	0.992	E	103,446	1.724	F	109,433	1.824	F	49,912	0.832	5,987	0.100
Hawthorn St to Grape St <sup>1</sup>	6 Lane Prime Arterial	60,000	37,881	0.631	С	73,781	1.23	F	77,582	1.293	F	39,701	0.662	3,801	0.063
Grape St to Ash St <sup>1</sup>	5 Lane Prime Arterial	55,000	20,437	0.372	Α	26,849	0.488	В	28,142	0.512	В	7,705	0.140	1,293	0.024
Harbor Island Dr															
Harbor Dr to Old Rent A Car Access	4 Lane Major Arterial	40,000	12,743	0.319	Α	32,466	0.812	D	32,739	0.818	D	19,996	0.499	273	0.006
West of Harbor Island Dr	4 Lane Major Arterial	40,000	7,661	0.192	Α	14,260	0.356	А	14,533	0.363	А	6,872	0.171	273	0.007
Harbor Island Dr to Parking Lot	4 Lane Collector (w/o two-way left-turn lane)	15,000	4,801	0.320	А	8,044	0.536	С	8,044	0.536	С	3,243	0.216	0	0.000

Table H-27: 2035 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

	nadway Segment			Existing 2035 Without Project 2035 With Project Existing					roject Comparison 2035 Without Project						
Roadway Segment		LOS E Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS		Δ IN V/C		Δ IN V/C
East of Parking Lot	4 Lane Collector (w/o two-way left-turn lane)	15,000	3,929	0.262	А	8,044	0.536	С	8,044	0.536	С	4,115	0.274	0	0.000

Source: Kimley-Horn, June 2019

Notes: Bold values indicate roadway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2030, 2035 and 2050 With Project conditions, all significant impacts are defined as Cumulative impacts per these thresholds.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) Average Daily Traffic (ADT) volumes for the roadway segments were provided by National Data & Surveying Services and measured in June 2017 and in March 2019.
- (c) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- <sup>1</sup> Volumes from January 1, 2005 to February 2, 2017. Growth factor applied based on comparison between 2017 counted volumes and 2013 Machine Count Traffic volumes.
- <sup>2</sup> 2015 ADT Volumes obtained from City of San Diego Machine Count Traffic Volumes from January 1, 2005 to February 2, 2017

#### 2035 With Project Conditions

## Kettner Boulevard

- Vine Street to Sassafras Street operates at LOS F
- Sassafras Street to Palm Street operates at LOS F
- Palm Street to Laurel Street operates at LOS F

#### India Street

Sassafras Street to Laurel Street operates at LOS F

#### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

#### Palm Street

Pacific Highway to Kettner Boulevard operates at LOS F

#### Laurel Street

Harbor Drive to Pacific Highway operates at LOS F

#### Hawthorn Street

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

## **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

#### North Harbor Drive

- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS F
- Hawthorn Street to Grape Street operates at LOS F

The roadways listed above that are shown in bold text are considered to be cumulatively considerable impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F.

The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-27, between Year 2035 traffic conditions and 2035 With Project conditions:

## Kettner Boulevard from Vine Street to Sassafras Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

## Kettner Boulevard from Sassafras Street to Palm Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

## Kettner Boulevard from Palm Street to Laurel Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

#### India Street from Sassafras Street to Laurel Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

India Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

## Sassafras Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1a, as previously described in Section H.2.1.1, would reduce the roadway segment v/c, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-28. Proposed Mitigation Measure MM-TR-RS-1a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## Palm Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-4a, as previously described in Section H.2.2.1, would reduce the roadway segment level of service to LOS D, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-28. Proposed Mitigation Measure MM-TR-RS-4a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## Laurel Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Laurel Street is at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

Table H-28: 2035 Roadway Segment Improvement Level of Service Summary – Alternative 4

	With	Befo	re Improven	nent		After Improvement (c)						
Roadway Segment	Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS		
Kettner Blvd												
Vine St to Sassafras St	42,341	3 Lane Major Arterial (one-way)	27,500	1.540	F	3 Lane Major Arterial (one-way)	Class II (one-way)	27,500	1.540	F		
Sassafras St to Palm St	41,030	3 Lane Major Arterial (one-way)	27,500	1.492	F	3 Lane Major Arterial (one-way)	Class II (one-way)	27,500	1.492	F		
Palm St to Laurel St	31,072	3 Lane Major Arterial (one-way)	27,500	1.130	F	3 Lane Major Arterial (one-way)	Class II (one-way)	27,500	1.130	F		
India St												
Sassafras St to Laurel St	29,078	3 Lane Major Arterial (one-way)	27,500	1.057	F	3 Lane Major Arterial (one-way)	Class II (one-way)	27,500	1.057	F		
Sassafras St												
Pacific Hwy to Kettner Blvd	31,342	3 Lane Collector (w/o two-way left- turn lane)	12,000	2.613	F	4 Lane Collector	Class II	30,000	1.045	F		
Palm St	1	,		L					1			
Pacific Hwy to Kettner Blvd	12,222	2 Lane Collector (w/o two-way left- turn lane)	8,000	1.528	F	4 Lane Collector (w/o two-way left-turn lane)	-	15,000	0.815	D		
Laurel St												
Harbor Dr to Pacific Hwy	65,810	5 Lane Major Arterial	45,000	1.463	F	5 Lane Major Arterial	Class III	45,000	1.463	F		
Hawthorn St												
Harbor Dr to Pacific Hwy	35,146	3 Lane Collector (one-way)	26,000	1.352	F	3 Lane Collector (one- way)	Class IV (one-way)	26,000	1.352	F		
Pacific Hwy to India St	52,954	3 Lane Collector (one-way)	26,000	2.037	F	3 Lane Collector (one- way)	Class IV (one-way)	26,000	2.037	F		
India St to State St	53,472	3 Lane Collector (one-way)	26,000	2.057	F	3 Lane Collector (one- way)	Class IV (one-way)	26,000	2.057	F		
State St to Albatross St	11,468	2 Lane Collector (w/o two-way left- turn lane)	8,000	1.433	F	2 Lane Collector (w/o two-way left-turn lane)	-	8,000	1.433	F		

Table H-28: 2035 Roadway Segment Improvement Level of Service Summary – Alternative 4

	With	Befo	re Improver	ment		After Improvement (c)						
Roadway Segment	Project ADT	Roadway LOS E V/C Ratio Capacity (b)		LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS			
Grape St												
Harbor Dr to Pacific Hwy	49,879	3 Lane Collector (one-way)	26,000	1.918	F	4 Lane Collector (one- way)	Class IV (one-way)	34,700	1.437	F		
Pacific Hwy to India St	59,162	3 Lane Collector (one-way)	26,000	2.275	F	4 Lane Collector (one- way)	Class IV (one-way)	34,700	1.705	F		
India St to State St	73,801	3 Lane Collector (one-way)	26,000	2.838	F	4 Lane Collector (one- way)	Class IV (one-way)	34,700	2.127	F		
North Harbor Dr												
Winship Ln to Liberator Way	98,947	6 Lane Prime Arterial	60,000	1.649	F	6 Lane Prime Arterial	Class I(S/S)/Class II or III	60,000	1.649	F		
Liberator Way to Cell Phone Lot	101,203	6 Lane Prime Arterial	60,000	1.687	F	6 Lane Prime Arterial	Class I(S/S)/Class II or III	60,000	1.687	F		
Cell Phone Lot to Laurel St / Solar Turbine	102,598	6 Lane Prime Arterial	60,000	1.710	F	6 Lane Prime Arterial	Class I(S/S)/Class II or III	60,000	1.710	F		
Laurel St / Solar Turbines to West Laurel St	97,537	6 Lane Prime Arterial	60,000	1.626	F	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	1.626	F		
Laurel St to Hawthorn St	109,433	6 Lane Prime Arterial	60,000	1.824	F	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	1.824	F		
Hawthorn St to Grape St	77,582	6 Lane Prime Arterial	60,000	1.293	F	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	1.293	F		

Source: Kimley-Horn, June 2019.

Notes:

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- (c) The Table presumes the improvements are feasible, which is uncertain.

# Hawthorn Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the community plan. As such, this impact is considered unmitigable.

## Hawthorn Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

## Hawthorn Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

#### Hawthorn Street from State Street to Albatross Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

## Grape Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1b, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-

28. This potentially significant impact would remain at significant levels, as shown in Table H-22. Proposed Mitigation Measure MM-TR-RS-1b presently is not considered feasible because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

# Grape Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

# Proposed Mitigation Measure

Implementation of Mitigation Measure MM-TR-RS-1c, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-28. Proposed Mitigation Measure MM-TR-RS-1c presently is not considered feasible because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

## Grape Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio (v/c) with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-RS-1d, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-28. Proposed Mitigation Measure MM-TR-RS-1d presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

## North Harbor Drive from Winship Lane to Liberator Way

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

### North Harbor Drive from Liberator Way to Cell Phone Lot

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

## North Harbor Drive from Cell Phone Lot to Laurel Street / Solar Turbines

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# North Harbor Drive from Laurel Street / Solar Turbines to West Laurel Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

## North Harbor Drive from Laurel Street to Hawthorn Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

## North Harbor Drive from Hawthorn Street to Grape Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

Some of the roadway segments identified above, are currently at their Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be physically feasible** because the measure would be inconsistent with the Community Plan. Further, due to FAA regulations, potential improvements currently could not be implemented and are presently **not considered feasible** because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures discussed in section 3.14.6 of the Recirculated Draft EIR. SDCRAA has not requested funding of any through lane improvements to the roadways because the City told SDCRAA that is would not support or implement improvements that are inconsistent with the applicable community plan, and the City has jurisdiction over the potential improvements. SDCRAA could not require the City to implement this improvement. As such, this impact is considered unmitigable.

In place of mitigating specific roadway facilities, beyond those previously identified, the following long-range transportation planning study and resulting measures are recommended to address Year 2035 cumulative impacts.

**MM-TR-LRP-2: Airport Regional Connections**. The SDCRAA shall participate in regional efforts to develop a long-range transportation solution for accessing the Airport, including the following measures: 1. Participate in regional planning

efforts led by SANDAG (Airport Connections Study) to determine transit connections between regional transit and the Airport terminals, freeway connections along the Laurel Street corridor, intelligent transportation systems, and mobility hub improvements/strategies; 2. Preserve space within Airport property to accommodate a transit station located near the terminals and an on-Airport exit roadway; and 3. Participate in the implementation of improvements and strategies identified in the Airport Connections Study.

- SDCRAA staff are fully engaged as stakeholders in SANDAG's committee and subcommittees which are tasked with developing regional solutions for improving access to the Airport. Other stakeholders include SANDAG, City of San Diego, MTS, Caltrans, US Navy and Marine Corps, and the Port of San Diego. SDCRAA has shared data, plans, concepts, and studies. In addition, SDCRAA shall provide feedback on suggested options.
- 2. The ADP has allocated a site to accommodate a potential transit station within Airport property in proximity to passenger terminals. The ADP also preserves space for an exit roadway on Airport property that could be built in conjunction with new freeway access ramps and enhanced capacity within the Laurel Street corridor.

SDCRAA will fund its fair share of agreed to improvement to implement long-term regional solutions identified by SANDAG's Airport Connections Study, subject to FAA concurrence to use Airport funding for these purposes. Proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently **not considered feasible** because parts of the Mitigation Measure are within the control of other agencies or jurisdictions, and would require FAA approval of funding. Portions of Mitigation Measure MM-TR-LRP-2 require physical improvements to facilities and/or VMT reduction items and are within the jurisdiction of other public agencies or departments and are not considered physically feasible. SDCRAA could not require those agencies or departments to implement any as yet unidentified improvements or VMT reduction programs. SDCRAA will, however, continue to collaborate with the other public agencies and departments to implement any improvement items and/or VMT reduction programs (consistent with CEQA Guidelines section 15064.3) relating to the Airport. Also, due to FAA regulations, proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently not considered feasible because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements, programs to reduce VMT, or other mitigation measures. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for the as yet unidentified off-Airport improvement or VMT reduction items. If the funding is granted (and the other agencies agree to implement) then the Mitigation Measure would be feasible. If the FAA does not approve the funding then the Measure would be infeasible.

## **Freeway Segment Level of Service**

2035 Without Project and 2035 With Project volumes were evaluated at the study area freeway segments. Results of the analysis are presented in Table H-29. Cumulative freeway impacts from the project are identified in column "2035 With Project Comparison, Existing  $\Delta$  in V/C." As shown in the table, all study area freeway segments operate at acceptable levels of service under weekday conditions with the exception of:

## 2035 Without Project Conditions

### I-5

- North of J Street in the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Pershing Drive in the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of India / Sassafras Street in the Northbound direction in the AM Peak operates at LOS
   F
- North of Pacific Highway Viaduct in the Northbound direction in the AM Peak operates at LOS F
- North of Sassafras Street in the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street in the Northbound direction in the AM Peak operates at LOS F
- North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS F

### Route-163

- North of I-5 Junction
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Quince Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F

Table H-29: 2035 Conditions Freeway Segment Level of Service Summary – Alternative 4

			Number			Existi	ing				2035	Witho	ut Proje	ct			20	35 With	Project			2035 W	/ith Proj	ect Com	parison
Free	way Segment	Dir	Of Lanes	DEN: (PC/N		V/0	C (a)	LOS	(b)		NSITY VII/LN)	V/C	C (a)	LOS	(b)		ISITY /II/LN)	V/C	(a)	LOS	6 (b)		ng ∆ IN /C	Proje	Vithout ct ∆ IN /C
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of J	SB	4	21	29	0.618	0.836	С	D	23.7	32.0	0.690	0.934	С	D	24.2	32.7	0.705	0.954	С	D	-	-	-	-
	Street	NB	4	32	20	0.943	0.587	D	С		23.5	1.098	0.684	F*	С		24.0	1.123	0.699	F*	С	0.180	-	0.024	-
	North of Route 94	SB	5	22	30	0.637	0.861	С	D	23.9	32.3	0.696	0.942	С	D	24.7	33.4	0.720	0.973	С	D	-	-	-	-
	Junction	NB	5	33	21	0.970	0.604	D	С		22.9	1.074	0.669	F*	С		23.5	1.100	0.685	F*	С	0.130	-	0.026	-
	North of Pershing	SB	5	22	30	0.637	0.861	С	D	23.9	32.3	0.696	0.942	С	D	24.9	33.7	0.727	0.983	С	D	-	-	-	-
	Drive	NB	5	33	21	0.970	0.604	D	С		22.7	1.061	0.661	F*	С		23.1	1.083	0.675	F*	С	0.113	-	0.022	-
	North of Route 163	SB	5	24	20	0.711	0.579	С	С	26.7	21.7	0.778	0.634	D	С	27.6	22.5	0.806	0.657	D	С	-	-	,	-
	Junction	NB	5	N/A	27	1.062	0.794	F*	D		29.8	1.162	0.868	F*	D		30.9	1.207	0.902	F*	D	0.145	-	0.045	-
	North of	SB	5	24	20	0.711	0.579	С	С	26.7	21.7	0.778	0.634	D	С	27.6	22.5	0.805	0.656	D	С	-	-	-	-
	Sixth Avenue	NB	5	N/A	27	1.062	0.794	F*	D		29.8	1.162	0.868	F*	D		31.0	1.208	0.903	F*	D	0.146	-	0.047	-
-5	North of First	SB	4	24	20	0.706	0.575	С	С	28.6	23.3	0.834	0.679	D	С	29.9	24.4	0.873	0.712	D	С	-	-	-	-
-1	Avenue	NB	4	N/A	27	1.055	0.788	F*	D		30.7	1.198	0.895	F*	D		32.0	1.248	0.933	F*	D	0.193	-	0.050	-
	North of	SB	4	29	23	0.840	0.685	D	С	31.8	25.9	0.926	0.755	D	С	32.5	26.5	0.947	0.772	D	D	-	-	-	-
	Hawthorn Street	NB	4	N/A	32	1.255	0.938	F*	D			1.396	1.043	F*	F*			1.428	1.067	F*	F*	0.173	0.129	0.032	0.024
	North of India /	SB	5	22	18	0.653	0.532	С	С	24.5	20.0	0.715	0.583	С	С	24.5	20.0	0.715	0.583	С	С	-	-	-	-
	Sassafras Street	NB	5	33	25	0.975	0.729	D	С		27.8	1.086	0.812	F*	D		27.9	1.089	0.814	F*	D	0.115	-	0.003	-
	North of Pacific	SB	4	22	18	0.650	0.529	С	С	25.6	20.8	0.745	0.607	С	С	25.6	20.8	0.745	0.607	С	С	-	-	-	-
	Highway Viaduct	NB	4	33	25	0.970	0.725	D	С		27.6	1.078	0.806	F*	D		27.7	1.082	0.809	F*	D	0.113	-	0.004	-
	North of	SB	4	22	18	0.633	0.516	С	В	24.5	20.0	0.715	0.583	С	С	24.5	20.0	0.715	0.583	С	С	-	-	-	-
	Sassafras Street	NB	4	32	24	0.945	0.707	D	С		27.2	1.063	0.794	F*	D		27.3	1.066	0.797	F*	D	0.120	-	0.003	-

Table H-29: 2035 Conditions Freeway Segment Level of Service Summary – Alternative 4

			Number			Exist	ing				2035	Witho	ut Proje	ct			20	35 With	Project			2035 V	Vith Proj	ect Com	parison
Freev	vay Segment	Dir	Of Lanes	DEN: (PC/N		V/(	C (a)	LOS	(b)		ISITY MI/LN)	V/C	C (a)	LOS	(b)		ISITY /II/LN)	V/C	(a)	LOS	S (b)		ng <u>∆</u> IN	Proje	Vithout ct ∆ IN /C
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of Washington	SB	4	29	23	0.836	0.681	D	С	32.4	26.4	0.945	0.770	D	D	33.6	27.4	0.980	0.798	D	D	-	-	-	-
	Street	NB	5	34	26	0.999	0.747	D	С		28.3	1.103	0.825	F*	D		29.3	1.144	0.855	F*	D	0.145	-	0.040	-
	North of Old Town	SB	5	23	19	0.675	0.550	С	С	26.1	21.3	0.762	0.620	D	С	27.1	22.1	0.790	0.643	D	С	-	-	-	-
_	Avenue	NB	5	N/A	26	1.009	0.754	F*	С		28.6	1.117	0.835	F*	D		29.6	1.157	0.865	F*	D	0.148	-	0.040	-
	North of I-8 Junction / Camino Del	SB	5	19	26	0.541	0.748	С	С	20.3	28.0	0.592	0.818	С	D	20.7	28.6	0.604	0.835	С	D	-	-	-	-
	Rio	NB	5	24	21	0.702	0.626	С	С	26.5	23.7	0.774	0.690	D	С	27.1	24.1	0.790	0.704	D	С	-	-	-	-
	10th Street	SB	1	22	10	0.629	0.305	С	Α	25.0	16.0	0.728	0.466	С	В	25.0	16.0	0.728	0.466	С	В	-	-	-	-
	N of Ash, End Left Align	NB	2	6	11	0.170	0.331	А	В	9.3	14.6	0.272	0.425	Α	В	9.3	14.6	0.272	0.425	Α	В	-	-	-	-
	North of I-5	SB	2	32	N/A	0.945	1.030	D	F*			1.035	1.129	F*	F*			1.048	1.142	F*	F*	0.103	0.112	0.013	0.013
	Junction	NB	2	N/A	32	1.094	0.922	F*	D		-	1.290	1.087	F*	F*		-	1.305	1.100	F*	F*	0.211	0.178	0.015	0.013
	North of	SB	2	32	N/A	0.929	1.013	D	F*		-	1.018	1.109	F*	F*		-	1.030	1.123	F*	F*	0.101	0.110	0.013	0.014
	Quince Street	NB	2	N/A	31	1.075	0.906	F*	D			1.249	1.053	F*	F*			1.265	1.066	F*	F*	0.189	0.160	0.015	0.013
SR-163	North of Richmond	SB	2	31	34	0.905	0.986	D	D	34.0		0.992	1.081	D	F*			1.004	1.095	F*	F*	0.100	0.109	0.012	0.013
SR-	Street	NB	2	N/A	30	1.047	0.883	F*	D			1.222	1.030	F*	F*			1.238	1.043	F*	F*	0.190	0.161	0.015	0.013
	North of	SB	2	28	31	0.823	0.897	D	D	31.3	34.1	0.913	0.994	D	D	31.7		0.925	1.008	D	F*	-	0.111	-	0.014
	Robinson Ave	NB	2	33	28	0.953	0.803	D	D		31.9	1.103	0.929	F*	D		32.3	1.117	0.942	F*	D	0.164	-	0.015	-
	North of	SB	2	N/A	N/A	1.068	1.164	F*	F*			1.168	1.273	F*	F*			1.182	1.288	F*	F*	0.114	0.124	0.014	0.015
	Washington Street	NB	2	N/A	N/A	1.236	1.042	F*	F*		-	1.371	1.155	F*	F*			1.385	1.168	F*	F*	0.149	0.126	0.014	0.012
	North of	SB	4	23	25	0.668	0.728	С	С	25.1	27.3	0.732	0.798	С	D	25.3	27.6	0.738	0.805	С	D	-	-	-	-
	Sixth Avenue	NB	5	21	18	0.619	0.522	С	В	23.7	20.0	0.692	0.583	С	С	23.9	20.2	0.698	0.588	С	С	-	-	-	-
	North of I-8	SB	4	23	25	0.684	0.733	С	С	25.9	27.8	0.755	0.810	С	D	26.2	28.1	0.765	0.820	D	D	-	-	-	-
	Junction	NB	5	24	19	0.705	0.553	С	С	26.4	20.7	0.771	0.605	D	С	26.7	20.9	0.778	0.610	D	С		-		-

Table H-29: 2035 Conditions Freeway Segment Level of Service Summary - Alternative 4

			Number			Existi	ing				2035	Witho	ut Proje	ct			20	35 With	Project			2035 W	ith Proj	ect Com	parison
Fre	eway Segment	Dir	Of Lanes	DEN: (PC/IV		V/0	C (a)	LOS	6 (b)		NSITY MI/LN)	V/C	C (a)	LOS	6 (b)	DEN (PC/N	ISITY /II/LN)	V/C	(a)	LOS	5 (b)		ig ∆ IN /C	Projec	Vithout ct Δ IN /C
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
SR-94	East of Beginning at I-5 Junction	WB	4	25	8	0.736	0.223	С	А	29.1	14.7	0.850	0.430	D	В	29.6	15.0	0.865	0.438	D	В	-	-	-	-
S	and G St	EB	5	1	24	0.036	0.695	Α	С	4.3	26.7	0.125	0.778	Α	D	4.4	27.1	0.127	0.792	Α	D	-	-	-	-
	East of	WB	4	12	17	0.350	0.496	В	В	13.1	18.6	0.383	0.543	В	С	13.1	18.6	0.383	0.543	В	С	-	-	-	-
	Midway Drive	ЕВ	4	17	10	0.499	0.281	В	Α	18.7	10.5	0.546	0.308	С	Α	18.7	10.5	0.546	0.308	С	Α	1	1	ı	-
	East of I-5	WB	3	21	30	0.611	0.866	С	D	23.0	32.7	0.672	0.953	С	D	23.6	33.5	0.690	0.978	С	D	-	-	-	-
	Junction	EB	3	30	17	0.872	0.491	D	В	32.7	18.4	0.953	0.538	D	С	33.6	18.9	0.979	0.552	D	С	-	-	-	-
	East of Morena	WB	5	18	26	0.532	0.755	С	С	20.0	28.3	0.582	0.826	С	D	20.3	28.9	0.593	0.842	С	D	-	-	-	-
φ	Boulevard	EB	4	33	18	0.949	0.535	D	С		20.1	1.038	0.585	F*	С		20.4	1.056	0.595	F*	С	0.107	-	0.018	-
_	East of Hotel	WB	5	26	22	0.759	0.645	С	С	28.5	24.2	0.830	0.705	D	С	28.9	24.6	0.844	0.717	D	С	-	-	-	-
	Circle / Taylor Street	ЕВ	4	22	32	0.638	0.945	С	D	24.0		0.699	1.034	С	F*	24.4		0.710	1.052	С	F*	-	0.106	-	0.018
	East of Hotel	WB	5	28	24	0.819	0.696	D	С	30.7	26.1	0.896	0.761	D	D	31.2	26.5	0.910	0.773	D	D	-	•	-	-
	Circle	EB	4	24	N/A	0.689	1.021	С	F*	25.9		0.754	1.117	U	F*	26.3	1	0.766	1.134	D	F*	•	0.113	1	0.017
	East of SR-	WB	4	N/A	31	1.052	0.894	F*	D		33.5	1.151	0.978	F*	D		33.9	1.164	0.989	F*	D	0.112	•	0.013	-
	163 Junction	EB	4	24	N/A	0.708	1.049	С	F*	27.7		0.808	1.197	D	F*	28.2		0.823	1.218	D	F*	-	0.169	-	0.021

Source: Kimley-Horn, June 2019.

Notes: Bold values indicate freeway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2030, 2035 and 2050 With Project conditions, all significant impacts are defined as Cumulative impacts per these thresholds.

<sup>(</sup>a) Volume to capacity ratio. (b) The LOS for the respective freeway segments were based on the methodologies contained in Chapter 11 of the Highway Capacity Manual, 6<sup>th</sup> Edition.

<sup>&</sup>lt;sup>1</sup> Speed and density values are reported as "--" and LOS is reported as "F\*" when the volume to capacity ratio is greater than 1.00. Per Chapter 11 of the HCM, 6<sup>th</sup> Edition, the density is only calculated when the ratio is less than 1.00 and the speed cannot be estimated. All cases in which this ratio is greater than 1.00 are LOS F.

- North of Richmond Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Robinson Ave in the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at **LOS F**
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

#### I-8

- East of Morena Boulevard in the Eastbound direction in the AM Peak operates at **LOS F**
- East of Hotel Circle / Taylor Street in the Eastbound direction in the PM Peak operates at LOS
   F
- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at LOS F
  - In the Eastbound direction in the PM Peak operates at LOS F

#### 2035 With Project Conditions

### I-5

- North of J Street in the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Pershing Drive in the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction in the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street in the Northbound direction in the AM Peak and PM Peak operates at LOS F
- North of India / Sassafras Street in the Northbound direction in the AM Peak operates at LOS F
- North of Pacific Highway Viaduct in the Northbound direction in the AM Peak operates at LOS F
- North of Sassafras Street in the Northbound direction in the AM Peak operates at LOS
   F

- North of Washington Street in the Northbound direction in the AM Peak operates at LOS F
- North of Old Town Avenue in the Northbound direction in the AM Peak operates at LOS
   F

### Route-163

- North of I-5 Junction
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Quince Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - in the Northbound direction in the PM Peak operates at LOS F
- North of Richmond Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Robinson Ave
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

## I-8

- East of Morena Boulevard in the Eastbound direction in the AM Peak operates at LOS
   F
- East of Hotel Circle / Taylor Street in the Eastbound direction in the PM Peak operates at LOS F
- East of Hotel Circle in the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - in the Westbound direction in the AM Peak operates at LOS F
  - in the Eastbound direction in the PM Peak operates at LOS F

The roadways listed above that are shown in bold text are considered to be cumulatively considerable impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F.

As previously described in more detail in Section 3.14.6.1 of the Recirculated Draft EIR, any proposed freeway mitigation measure is **not considered feasible**, because there are no planned freeway improvement projects in the San Diego Regional Transportation Plan or Caltrans Interstate 8 Transportation Concept Report for this segment or other applicable Interstate or Highway segment plans, and any such improvements would require FAA approval of funding. Caltrans has jurisdiction over the potential freeway improvements. SDCRAA could not require Caltrans to implement any such improvements. Potential and unplanned freeway improvements are therefore not physically feasible. Further, due to FAA regulations, potential freeway improvements currently could not be implemented and are presently not considered feasible because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures as discussed in Section 3.14.6 of the Recirculated Draft EIR. SDCRAA has not requested funding of any freeway improvement projects because none are planned by agencies with jurisdiction or planning authority, and the FAA stated that it would not fund direct improvements to freeways. Moreover, neither SANDAG nor Caltrans has developed or identified regional programs to reduce VMT related to freeway usage. As such, these impacts are considered unmitigable.

In place of mitigating specific freeway facilities, the following long-range transportation planning study and resulting measures are recommended to address Year 2035 cumulative impacts.

## MM-TR-LRP-2:

Airport Regional Connections. The SDCRAA shall participate in regional efforts to develop a long-range transportation solution for accessing the Airport, including the following measures: 1. Participate in regional planning efforts led by SANDAG (Airport Connections Study) to determine transit connections between regional transit and the Airport terminals, freeway connections along the Laurel Street corridor, intelligent transportation systems, and mobility hub improvements/strategies; 2. Preserve space within Airport property to accommodate a transit station located near the terminals and an on-Airport exit roadway; and 3. Participate in the implementation of improvements and strategies identified in the Airport Connections Study.

- 1. SDCRAA staff are fully engaged as stakeholders in SANDAG's committee and subcommittees which are tasked with developing regional solutions for improving access to the Airport. Other stakeholders include SANDAG, City of San Diego, MTS, Caltrans, US Navy and Marine Corps, and the Port of San Diego. SDCRAA has shared data, plans, concepts, and studies. In addition, SDCRAA shall provide feedback on suggested options.
- 2. The ADP has allocated a site to accommodate a potential transit station within Airport property in proximity to passenger terminals. The ADP also preserves space for an exit roadway on Airport property that could be built in conjunction with new freeway access ramps and enhanced capacity within the Laurel Street corridor.

SDCRAA will fund its fair share of agreed to improvement to implement long-term regional solutions identified by SANDAG's Airport Connections Study, subject to FAA concurrence to use Airport funding for these purposes. Proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently not considered feasible because parts of the Mitigation Measure are within the control of other agencies or jurisdictions, and would require FAA approval of funding. Portions of Mitigation Measure MM-TR-LRP-2 require physical improvements to facilities and/or VMT reduction items and are within the jurisdiction of other public agencies or departments and are not considered physically feasible. SDCRAA could not require those agencies or departments to implement any as yet unidentified improvements or VMT reduction programs. SDCRAA will, however, continue to collaborate with the other public agencies and departments to implement any improvement items and/or VMT reduction programs (consistent with CEQA Guidelines section 15064.3) relating to the Airport. Also, due to FAA regulations, proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently not considered feasible because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements, programs to reduce VMT, or other mitigation measures. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for the as yet unidentified off-Airport improvement or VMT reduction items. If the funding is granted (and the other agencies agree to implement) then the Mitigation Measure would be feasible. If the FAA does not approve the funding then the Measure would be infeasible.

## **Vehicle Miles Traveled (VMT)**

At the time of this writing, evaluation of transportation impacts using the VMT metric is not required by the State or any San Diego-based agencies, and LOS is the official metric for identifying traffic impacts and mitigation. Nonetheless, project-related VMT is generally discussed below for informational purposes.

Year 2035 VMT per passenger is presented in Table H-30. The Year 2035 VMT per passenger was calculated to be 17.1 VMT per Airport passenger, which is a decrease of 2.8 VMT per passenger. It should be noted that the average Airport vehicle trip length also increased by 0.41 miles. As noted previously, SDCRAA's efforts to reduce TNC trips is the primary reason why VMT per passenger has decreased from existing.

Table H-30: 2035 VMT Summary - Alternative 4

	Existing	2035
SANDAG Model Trip Length (a)	15.07	15.48
ADP Airport Trips	103,983	134,458
Calculated Airport VMT (b)	1,567,024	2,081,410
Airport Daily Passenger	78,595	121,847
Airport VMT / Passenger (c)	19.9	17.1
Δ VMT / Passenger	-	-2.8

Source: Kimley-Horn, June 2019.

#### Notes:

- (a) Trip length based on SANDAG Series 13 model VMT divided by number of model trips.
- (b) Airport VMT is equal to estimated airport trips multiplied by average trip length.
- (c) Airport VMT per passenger based on calculated airport VMT divided by number of passengers.

## H.2.2.5 Cumulative Impacts H-6

Summary Conclusion for Impact H-6: Implementation of Alternative 4 would result in unacceptable operations of study facilities in 2050. Of those facilities, 26 intersections, 24 roadway segments, and 22 freeway segments are expected to exceed thresholds of significance under the 2050 With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than-significant level; however, some proposed mitigation is infeasible, or only partially mitigates the impact, therefore, impacts would remain significant and unavoidable at 25 intersections, 23 roadway segments and 22 freeway segments.

This scenario represents the traffic conditions of the 2050 street network and proposed on-Airport facilities. Volumes for this scenario were based on adjusted 2050 Series 13 travel forecast model volumes and cumulative project volumes, which include ambient growth for the region and the study area. The ambient traffic growth factor includes unknown and future related projects in the study area, as well as accounts for regular growth in the traffic volumes due to the development of the projects outside the study area. The 2050 Without Project Condition assumes the addition of the Pacific Highway / I-5 North facing ramps and the future SANDAG ITC because these were assumed in Series 13 Model for 2050. The 2050 With Project Condition assumes the addition of the Project buildout. Other than as analyzed in Section H.2.1, no further Existing Plus Project scenario impact analysis was prepared for this multi-phased project beginning in 2030 as such analysis would be hypothetical, without substantial informational value, and potentially misleading. This scenario is regarded by traffic engineers as a hypothetical scenario when used in connection with a long-range development project such as the proposed ADP project, which is not anticipated to reach full buildout until approximately 2035. Accordingly, any Existing Plus Project scenario impact analysis beginning in 2030 would be hypothetical because it would assume that Alternative 4 would be fully built out immediately and the corresponding full buildout traffic volumes would be added to existing roadway volumes and infrastructure. Thus, the Existing Plus Project analysis would presume that the existing environment (existing traffic volumes, existing roadway infrastructure, and existing land uses) would not change over the long-term phased buildout of the project. As a result, future increases over time in traffic volumes attributable to ambient growth and other development projects (i.e., cumulative traffic volumes) would not be accounted for in the analysis. This would result in the Existing Plus Project scenario impact analysis underestimating phased project traffic impacts because it would not account for the roadway capacities that would be utilized by other future development that precedes Alternative 4's multiple phases, but would assume that those roadway capacities would be available only for the multiple project phases. The scenario also would not account for future planned roadway network improvements that would increase roadway capacities, and the analysis could result in overstating phased project impacts.

Because of the hypothetical nature of the Existing Plus Project scenario impact analysis beginning in 2030 for this multi-phased project, the analysis would have very limited practical informational value. Alternative 4's full impact significance determinations and corresponding mitigation measures are instead based on the analyses presented under the 2030 With Project Condition, 2035 With Project Condition and 2050 With Project Condition scenarios compared against the Existing condition.

## Intersection Level of Service

2050 Without Project and 2050 With Project volumes were evaluated at the study area intersections. Results of the analysis are presented in Table H-31. Cumulative intersection impacts under 2050 With Project Conditions are identified in column "2050 With Project, Change from Existing." Level of Service worksheets are contained in Appendix R-H5. As shown in the table, all study area intersections operate at acceptable levels of service during the weekday AM, Airport, and PM peak hours with the exception of:

### 2050 Without Project Conditions

- #1 Pacific Highway at Taylor Street / Rosecrans Street
- #3 Pacific Highway at Enterprise Street
- #5 NB Pacific Highway On-Ramp / Frontage Road at Washington Street
- #7 San Diego Avenue at Washington Street
- #14 W Laurel Street at N Harbor Drive
- #15 Pacific Highway at W Laurel Street
- #16 Kettner Boulevard at W Laurel Street
- #21 India Street at W Hawthorn Street
- #22 Columbia Street at W Hawthorn Street
- #23 State Street at W Hawthorn Street
- #24 I-5 NB Off-Ramp / Brant Street at W Hawthorn Street
- #27 Kettner Boulevard at W Grape Street
- #28 India Street at W Grape Street
- #29 Columbia Street at W Grape Street
- #30 State Street / I-5 SB On-Ramp at W Grape Street
- #33 Harbor Island Drive at N Harbor Drive
- #37 Winship Lane at N Harbor Drive
- #38 Liberator Way at N Harbor Drive
- #39 Cell Phone Lot at N Harbor Drive
- #41 Kettner Boulevard at Palm Street
- #42 N Harbor Drive at Laning Road
- #44 Rosecrans Street at Nimitz Boulevard

#### 2050 With Project Conditions

- #1 Pacific Highway at Taylor Street / Rosecrans Street
- #3 Pacific Highway at Enterprise Street
- #5 NB Pacific Highway On-Ramp / Frontage Road at Washington Street
- #7 San Diego Avenue at Washington Street
- #9 Pacific Highway at Sassafras Street / Admiral Boland Way

Table H-31: 2050 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exis	ting	2050 With	out Project		2	050 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2050 No Project (d)
	Pacific Hwy at Taylor St /	AM	27.7	С	45.6	D	46.2	D	18.5	0.6
1	Rosecrans St	AIRPORT	28.6	С	58.4	E	58.4	E	29.8	0.0
	Nosceruns St	PM	35.8	D	195.2	F	195.9	F	160.1	0.7
	Pacific Hwy at Old Town	AM	9.7	Α	9.6	Α	9.7	Α	0.0	0.1
2	Transit Center	AIRPORT	10.9	В	11.4	В	11.4	В	0.5	0.0
	Transit center	PM	11.1	В	18.6	В	19.0	В	7.9	0.4
	Pacific Hwy at Enterprise	AM	31.7	С	292.4	F	298.2	F	266.5	5.8
3	St	AIRPORT	27.7	С	98.0	F	100.0	F	72.3	2.0
	31	PM	44.5	D	512.6	F	515.1	F	470.6	2.5
	SB Pacific Hwy Ramps at	AM	11.7	В	12.6	В	13.3	В	1.6	0.7
4	Washington St	AIRPORT	12.4	В	13.3	В	13.9	В	1.5	0.6
	washington 3t	PM	12.5	В	16.3	В	21.5	С	9.0	5.2
	NB Pacific Highway On-	AM	20.7	С	185.2	F	255.0	F	234.3	69.8
5	Ramp / Frontage Rd at	AIRPORT	18.3	В	128.6	F	151.4	F	133.1	22.8
	Washington St	PM	18.7	В	149.8	F	169.2	F	150.5	19.4
	Hanna al-Chat Washington	AM	22.0	С	27.6	С	27.5	С	5.5	-0.1
6	Hancock St at Washington St	AIRPORT	21.7	С	27.0	С	26.7	С	5.0	-0.3
	31	PM	23.1	С	38.6	D	39.5	D	16.4	0.9
	San Diago Ave et	AM	31.1	С	211.4	F	215.6	F	184.5	4.2
7	San Diego Ave at Washington St	AIRPORT	22.2	С	174.6	F	180.8	F	158.6	6.2
	washington st	PM	16.2	В	162.3	F	169.3	F	153.1	7.0
		AM	4.5	Α	9.0	Α	10.3	В	5.8	1.3
8	India St at Vine St	AIRPORT	4.7	Α	10.1	В	11.2	В	6.5	1.1
		PM	4.3	Α	9.2	Α	10.1	В	5.8	0.9
	Desification of Consequence	AM	22.0	С	27.8	С	58.1	E	36.1	30.3
9	Pacific Hwy at Sassafras St / Admiral Boland Way	AIRPORT	23.8	С	32.9	С	57.8	E	34.0	24.9
	/ Admiral Boland Way	PM	29.7	С	40.9	D	65.5	E	35.8	24.6
	Katta an Dhad at Casasfasa	AM	13.5	В	28.9	С	53.4	D	39.9	24.5
10	Kettner Blvd at Sassafras St	AIRPORT	12.7	В	26.1	С	29.1	С	16.4	3.0
	31	PM	15.0	В	37.8	D	61.8	E	46.8	24.0
		AM	6.8	Α	8.0	Α	9.3	Α	2.5	1.3
11	India St at Sassafras St	AIRPORT	8.8	Α	14.2	В	15.9	В	7.1	1.7
		PM	10.2	В	15.9	В	20.5	С	10.3	4.6
		AM	8.7	Α	12.8	В	14.7	В	6.0	1.9
12	Pacific Hwy at Palm St	AIRPORT	8.8	Α	11.6	В	13.2	В	4.4	1.6
		PM	10.3	В	32.8	С	43.4	D	33.1	10.6
	Milliannal Chat Al III alica	AM	24.4	С	128.5	F	233.3	F	208.9	104.8
14	W Laurel St at N Harbor	AIRPORT	33.7	С	97.7	F	153.7	F	120.0	56.0
	Drive	PM	26.2	С	89.7	F	152.5	F	126.3	62.8

Table H-31: 2050 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exis	ting	2050 With	out Project		2	050 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2050 No Project (d)
		AM	44.6	D	61.6	E	95.8	F	51.2	34.2
15	Pacific Hwy at W Laurel St	AIRPORT	49.1	D	58.7	E	74.8	E	25.7	16.1
		PM	51.6	D	82.7	F	123.0	F	71.4	40.3
		AM	91.8	F	136.3	F	217.7	F	125.9	81.4
16	Kettner Blvd at W Laurel	AIRPORT	112.2	F	206.2	F	257.7	F	145.5	51.5
	St	PM	48.9	D	74.1	E	113.3	F	64.4	39.2
		AM	15.1	В	16.3	В	18.9	В	3.8	2.6
17	India St at W Laurel St	AIRPORT	16.3	В	20.8	С	26.1	С	9.8	5.3
		PM	15.7	В	51.7	D	54.6	D	38.9	2.9
		AM	8.9	Α	5.8	Α	5.9	Α	-3.0	0.1
18	N Harbor Dr at W	AIRPORT	9.5	Α	7.5	Α	7.6	Α	-1.9	0.1
	Hawthorn St	PM	10.0	В	9.7	Α	10.3	В	0.3	0.6
	5 :5: 11	AM	36.9	D	43.0	D	63.7	E	26.8	20.7
19	Pacific Hwy at W	AIRPORT	35.7	D	43.2	D	45.7	D	10.0	2.5
	Hawthorn St	PM	41.9	D	38.7	D	43.2	D	1.3	4.5
		AM	30.7	С	52.0	D	68.7	E	38.0	16.7
20	Kettner Blvd at W	AIRPORT	28.5	С	41.6	D	45.5	D	17.0	3.9
	Hawthorn St	PM	28.4	С	42.0	D	48.1	D	19.7	6.1
		AM	31.5	С	56.1	E	78.3	E	46.8	22.2
21	India St at W Hawthorn St	AIRPORT	29.1	С	42.8	D	47.3	D	18.2	4.5
		PM	27.2	С	37.2	D	39.8	D	12.6	2.6
		AM	33.5	С	80.2	F	110.2	F	76.7	30.0
22	Columbia St at W	AIRPORT	30.8	С	55.3	E	66.8	E	36.0	11.5
	Hawthorn St	PM	30.5	С	52.1	D	66.4	E	35.9	14.3
		AM	10.7	В	60.3	E	93.3	F	82.6	33.0
23	State St at W Hawthorn St	AIRPORT	9.1	А	24.3	С	32.8	С	23.7	8.5
		PM	8.6	Α	19.7	В	21.4	С	12.8	1.7
		AM	15.7	С	47.1	E	47.1	E	31.4	0.0
24	I-5 NB Off-Ramp / Brant	AIRPORT	16.7	С	60.7	F	60.7	F	44.0	0.0
	St at W Hawthorn St	PM	20.5	С	189.4	F	189.4	F	168.9	0.0
	N. Harden a Daniel W. C.	AM	10.7	В	15.3	В	34.2	С	23.5	18.9
25	N Harbor Dr at W Grape	AIRPORT	11.8	В	19.9	В	21.5	С	9.7	1.6
	St	PM	18.8	В	24.5	С	28.6	С	9.8	4.1
		AM	29.2	С	41.3	D	43.4	D	14.2	2.1
26	Pacific Hwy at W Grape St	AIRPORT	29.9	С	49.5	D	50.1	D	20.2	0.6
	, ,	PM	28.9	С	44.6	D	46.3	D	17.4	1.7
		AM	30.8	С	41.9	D	45.3	D	14.5	3.4
27	Kettner Blvd at W Grape	AIRPORT	32.1	С	43.3	D	45.5	D	13.4	2.2
	St	PM	36.2	D	101.3	F	128.5	F	92.3	27.2

Table H-31: 2050 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exis	ting	2050 With	out Project		2	050 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2050 No Project (d)
		AM	29.6	С	37.2	D	42.3	D	12.7	5.1
28	India St at W Grape St	AIRPORT	31.7	С	44.2	D	49.0	D	17.3	4.8
		PM	35.5	D	85.3	F	112.0	F	76.5	26.7
	Columbia St at W Grape	AM	34.7	С	46.6	D	56.8	E	22.1	10.2
29	St	AIRPORT	37.6	D	50.3	D	58.4	E	20.8	8.1
	31	PM	43.3	D	164.0	F	195.7	F	152.4	31.7
	State St / I-5 SB On-Ramp	AM	24.4	С	38.7	D	46.0	D	21.6	7.3
30	at W Grape St	AIRPORT	26.0	С	46.3	D	54.2	D	28.2	7.9
	at w Grape St	PM	33.1	С	157.7	F	195.0	F	161.9	37.3
		AM	11.6	В	6.1	Α	11.2	В	-0.4	5.1
31	McCain Rd at N Harbor Dr	AIRPORT	9.1	Α	7.4	Α	9.7	Α	0.6	2.3
		PM	8.1	Α	7.2	Α	9.2	Α	1.1	2.0
	Coopiek Londing at N	AM	22.2	С	20.2	С	23.6	С	1.4	3.4
32	Spanish Landing at N Harbor Dr	AIRPORT	19.8	В	17.0	В	20.0	С	0.2	3.0
	нагрог Бі	PM	19.3	В	18.0	В	20.3	С	1.0	2.3
	Harbard Duat N	AM	40.0	D	563.7	F	101.1	F	61.1	-462.6
33	Harbor Island Dr at N Harbor Dr	AIRPORT	44.9	D	746.1	F	114.2	F	69.3	-631.9
	Harbor Di	PM	35.3	D	491.9	F	79.3	E	44.0	-412.6
	Harbor Island Dr at Old	AM	10.0	В	11.5	В	11.5	В	1.5	0.0
34	Rent A Car Access /	AIRPORT	10.4	В	13.7	В	13.7	В	3.3	0.0
	Sheraton	PM	10.6	В	24.2	С	24.3	С	13.7	0.1
	Hadranda Bara	AM	22.1	С	16.7	В	16.8	В	-5.3	0.1
35	Harbor Island Dr at Harbor Island Dr	AIRPORT	22.0	С	16.2	В	16.2	В	-5.8	0.0
	Harbor Island Dr	PM	22.6	С	18.2	В	18.4	В	-4.2	0.2
	Hadranda Bara	AM	8.5	Α	8.9	Α	8.9	Α	0.4	0.0
36	Harbor Island Dr at	AIRPORT	9.0	Α	10.9	В	11.0	В	2.0	0.1
	Parking Lot Access	PM	9.1	Α	12.4	В	12.5	В	3.4	0.1
		AM	6.4	Α	147.8	F			_	
37	Winship Ln at N Harbor Dr	AIRPORT	7.1	Α	166.4	F		Intersection	does not exist in this s	cenario
		PM	5.3	Α	97.5	F				
	No all Hode of Book	AM	4.9	Α	57.9	E	61.6	E	56.7	3.7
38	North Harbor Dr at	AIRPORT	4.7	Α	28.0	С	38.5	D	33.8	10.5
	Liberator Way	PM	8.8	Α	36.1	D	62.5	E	53.7	26.4
	Call Dhana Lat at N	AM	16.3	В	60.1	E	1.4	Α	-14.9	-58.7
39	Cell Phone Lot at N	AIRPORT	32.5	С	139.3	F	2.6	Α	-29.9	-136.7
	Harbor Dr	PM	18.2	В	103.2	F	68.3	E	50.1	-34.9
	Tambinal Link Bd / Co. :	AM	4.2	Α	12.3	В	7.9	Α	3.7	-4.4
40	Terminal Link Rd / Coast	AIRPORT	3.9	Α	8.4	Α	10.4	В	6.5	2.0
	Guard at N Harbor Dr	PM	3.3	Α	6.0	Α	69.9	E	66.6	63.9

Table H-31: 2050 With Project Conditions Intersection Level of Service Summary – Alternative 4

			Exis	ting	2050 With	out Project		2	050 With Project	
	Intersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Change from Existing (c)	Change from 2050 No Project (d)
		AM	21.7	С	3936.9	F	5502.9	F	5481.2	1566.0
41	Kettner Blvd at Palm St	AIRPORT	21.2	С	3799.6	F	4769.2	F	4748.0	969.6
		PM	59.9	F	10180.2	F	14063.1	F	14003.2	3882.9
	North Harbor Dr at Laning	AM	13.5	В	48.2	D	50.2	D	36.7	2.0
42	Rd	AIRPORT	26.3	С	32.6	С	33.9	С	7.6	1.3
		PM	32.4	С	72.5	E	83.9	F	51.5	11.4
	N Harbor Dr at Nimitz	AM	16.4	В	22.0	С	23.0	С	6.6	1.0
43	Blvd	AIRPORT	19.9	В	22.6	С	23.1	С	3.2	0.5
		PM	40.7	D	50.3	D	50.8	D	10.1	0.5
	S	AM	41.1	D	95.6	F	97.7	F	56.6	2.1
44	Rosecrans St at Nimitz Blvd	AIRPORT	36.0	D	71.9	E	78.7	E	42.7	6.8
	DIVU	PM	45.1	D	86.5	F	81.9	F	36.8	-4.6

Source: Kimley-Horn, June 2019.

Notes: Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2030, 2035 and 2050 With Project conditions, all significant impacts are defined as Cumulative impacts per these thresholds.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6th Edition, and performed using Synchro 10.
- (c) Change in delay due to addition of background traffic growth, addition of cumulative project traffic, and addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.
- (d) Change in delay due to addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.

- #10 Kettner Boulevard at Sassafras Street
- #14 W Laurel Street at N Harbor Drive
- #15 Pacific Highway at W Laurel Street
- #16 Kettner Boulevard at W Laurel Street
- #19 Pacific Highway at W Hawthorn Street
- #20 Kettner Boulevard at W Hawthorn Street
- #21 India Street at W Hawthorn Street
- #22 Columbia Street at W Hawthorn Street
- #23 State Street at W Hawthorn Street
- #24 I-5 NB Off-Ramp / Brant Street at W Hawthorn Street
- #27 Kettner Boulevard at W Grape Street
- #28 India Street at W Grape Street
- #29 Columbia Street at W Grape Street
- #30 State Street / I-5 SB On-Ramp at W Grape Street
- #33 Harbor Island Drive at N Harbor Drive
- #38 Liberator Way at N Harbor Drive
- #39 Cell Phone Lot at N Harbor Drive
- #40 Terminal Link Road / Coastal Guard at N Harbor Drive
- #41 Kettner Boulevard at Palm Street
- #42 N Harbor Drive at Laning Road
- #44 Rosecrans Street at Nimitz Boulevard

The intersections listed above that are shown in bold text are considered to be cumulatively considerable impacts. Alternative 4's traffic adds at least two seconds of delay at LOS E or one second of delay at LOS F.

The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-31, between Existing conditions and 2050 With Project conditions:

## #1 Pacific Highway at Taylor Street / Rosecrans Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

In place of mitigating specific intersection, roadway, and freeway facilities, beyond those previously identified, the following long-range transportation planning study and resulting measures are recommended to address Year 2050 cumulative impacts.

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

## #3 Pacific Highway at Enterprise Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Widening to add a third southbound through lane on Pacific Highway would address this cumulative traffic impact. This improvement is consistent with the Midway Pacific Highway Community Plan (MPH CP), which assumes Pacific Highway will be rebuilt as a five-lane prime arterial north of Enterprise Street and a six-lane expressway south of Enterprise Street. Adding a third southbound lane would require removal of a pedestrian bridge crossing the north leg of Pacific Highway serving the NAVWAR (former SPAWAR) site. It would also require reconfiguration of the south leg of the intersection, which has a narrow two-lane bridge under Barnett Avenue. The MPH CP addresses this improvement in mobility policy ME-5.8: "Support an engineering feasibility study to analyze downgrading Pacific Highway to a 6-lane major arterial to improve safety, enhance multimodal connections between the community and Downtown, and create a community gateway. This improvement could potentially include removing grade-separations along Pacific Highway at Barnett Avenue, Witherby Street, and Washington Street." Furthermore, both the east and west legs of the intersection are part of the NAVWAR site. The U.S. Navy has issued a request for proposals to redevelop this site. The MPH CP also identifies a multi-use bicycle/pedestrian path and Class IV cycle tracks along Pacific Highway.

This mitigation is not feasible for the project to implement, because it relies on a future City engineering feasibility study and redevelopment of adjacent properties, including the U.S. Navy. The City of San Diego indicated in meetings that they concur with this finding.

# #5 NB Pacific Highway On-Ramp / Frontage Road at Washington Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

# #7 San Diego Avenue at Washington Street

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

## #9 Pacific Highway at Sassafras Street / Admiral Boland Way

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

#### MM-TR-I-5a:

Improve the Intersection of Pacific Highway at Sassafras Street / Admiral **Boland Way.** Prior to passenger air travel exceeding 39.3 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Restripe the East leg to a left lane, through lane and right-turn lane. Proposed Mitigation Measure MM-TR-I-5a presently is not considered feasible because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-I-5a in addition to MM-TR-LRP-2, as previously described in Section H.2.2.4, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32.

### #10 Kettner Boulevard at Sassafras Street

Table H-32: 2050 With Project Conditions Intersection Improvement Level of Service Summary – Alternative 4

			Before Imp	rovement	After Impr	ovement (c)	
li e	ntersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Description
	nicer section	AM	298.2	F	298.2	F	This intersection is the primary
3	Pacific Hwy at Enterprise St	AIRPORT	100.0	F	100.0	F	access to the future SPAWAR redeveloped site.
	Litter prise St	PM	515.1	F	515.1	F	
	Pacific Hwy at	AM	58.1	E	43.5	D	Add Class IV Cycle Track
9*	Sassafras St / Admiral Boland	AIRPORT	57.8	E	41.2	D	
	Way	PM	65.5	E	63.9	Е	
		AM	14.7	В	22.3	С	Add Class IV Cycle Track
12*	Pacific Hwy at Palm St	AIRPORT	13.2	В	19.1	В	
	r aiiii St	PM	43.4	D	39.0	D	
		AM	233.3	F	167.2	F	Remove SB left-turn movement
14	W Laurel St at N	AIRPORT	153.7	F	100.9	F	(Non-airport traffic will be redirected to Pacific Highway –
14	Harbor Drive	PM					Hawthorn Street)  • Add third EB left-turn lane and
			363.4	F	100.3	F	remove an EB through lane
		AM	95.8	F	47.5	D	Remove a WB through lane on the West leg and add a second EB
	Pacific Hwy at W	AIRPORT	74.0	_	F4.4	D	left-turn lane • Convert a SB through lane into a
15	Laurel St		74.8	E	54.4	D	second SB right-turn lane
		PM					Re-coordinate signals along     Laurel Street
			123.0	F	100.5	F	Add Class IV Cycle Track
		AM	217.7	F	63.5	E	Restripe SB approach to two
16	Kettner Blvd at W Laurel St	AIRPORT	257.7	F	58.2	E	right-turn lanes, one through lane and one left-turn lane.
		PM	113.3	F	103.3	F	
	Columbia St at	AM	110.2	F	110.2	F	No mitigation proposed since it would require widening on
22	W Hawthorn St	AIRPORT	66.8	E	66.8	E	Hawthorn Street
		PM	66.4	E	66.4	E	
	Ctata Ct at W	AM	93.3	F	93.3	F	No mitigation proposed since it would require widening on
23	State St at W Hawthorn St	AIRPORT	32.8	С	32.8	С	Hawthorn Street
		PM	21.4	С	21.4	С	
		AIRPORT	45.3	D	26.5	С	Remove parking from the south side and add a 4th travel lane from
27	Kettner Blvd at W Grape St	MID	45.5	D	30.1	С	North Harbor Drive to State Street • Retime signals along Grape Street
		PM	128.5	F	67.1	E	- Realine signals along drape street
		AM	42.3	D	31.0	С	Remove parking from the south side and add a 4th travel lane from
28	India St at W Grape St	AIRPORT	49.0	D	36.1	D	North Harbor Drive to State Street
		PM	112.0	F	60.3	E	Retime signals along Grape Street

Table H-32: 2050 With Project Conditions Intersection Improvement Level of Service Summary – Alternative 4

			Before Imp	provement	After Impr	ovement (c)	
1	ntersection	Peak Hour	DELAY (a)	LOS (b)	DELAY (a)	LOS (b)	Description
		AM	56.8	E	35.5	D	Remove parking from the south side and add a 4th travel lane from
29	Columbia St at W Grape St	AIRPORT	58.4	E	49.5	D	North Harbor Drive to State Street • Retime signals along Grape Street
		PM	195.7	F	100.9	F	g
	State St / I-5 SB	AM	46.0	D	20.0	С	Remove parking from the south side and add a 4th travel lane from
30	On-Ramp at W Grape St	AIRPORT	54.2	D	25.7	С	North Harbor Drive to State Street • Retime signals along Grape Street
	Grape St	PM	195.0	F	134.3	F	neume signals along enape ou cet
		AM	101.1	F	40.3	D	Re-coordinate signals along North Harbor Drive
33	Harbor Island Dr at N Harbor Dr	AIRPORT	114.2	F	43.1	D	
		PM	79.3	E	69.6	E	
	Terminal Link Rd	AM	7.9	Α	7.9	Α	Re-coordinate signals along North     Harbor Drive
40	/ Coast Guard at	AIRPORT	10.4	В	10.4	В	
	N Harbor Dr	PM	69.9	E	67.5	E	
		AM	5502.9	F	37.9	D	<ul><li>Install traffic signal</li><li>Restripe Palm Street to two lanes</li></ul>
41	Kettner Blvd at Palm St	AIRPORT	4769.2	F	39.3	D	in each direction between Kettner
		PM	14063.1	F	6.1	Α	Blvd and Pacific Hwy  • Pre-signals at rail crossing

Source: Kimley-Horn, June 2019.

Notes

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the 2010 Highway Capacity Manual, 6<sup>th</sup> Edition, and performed using Synchro 10.
- (c) The Table presumes the improvements are feasible, which is uncertain.

Footnotes:

(\*) Intersections 9 and 12 are not significant impacts. Class IV Cycle Track added as part of mitigation at Laurel Street / Pacific Highway.

# **Proposed Mitigation Measure**

#### MM-TR-I-5b:

Improve the Intersection of Kettner Boulevard at Sassafras Street. Prior to passenger air travel exceeding 39.3 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Restripe the north leg of the intersection to a left lane, 2 through lanes, a through/right-turn lane and right-turn lane. Proposed Mitigation Measure MM-TR-I-5b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could

not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Implementation of Mitigation Measure MM-TR-I-5b in addition to MM-TR-LRP-2, as previously described in Section H.2.2.4, would ensure that the intersection operates at LOS C during the PM peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-32.

### #14 W Laurel Street at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1a, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32. Proposed Mitigation Measure MM-TR-I-1a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

### #15 Pacific Highway at W Laurel Street

Implementation of Mitigation Measure MM-TR-I-1b, as previously described Section H.2.1.1, in addition to MM-TR-LRP-2, as previously described Section H.2.2.4, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32. Proposed Mitigation Measure MM-TR-I-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### #16 Kettner Boulevard at W Laurel Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1c, as previously described Section H.2.1.1, in addition to MM-TR-LRP-2, as previously described Section H.2.2.4, would add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32. Proposed Mitigation Measure MM-TR-I-1c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### #19 Pacific Highway at W Hawthorn Street

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

#### #20 Kettner Boulevard at W Hawthorn Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

#### #21 India Street at W Hawthorn Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

#### #22 Columbia Street at W Hawthorn Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

#### #23 State Street at W Hawthorn Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

#### #24 I-5 NB Off-Ramp / Brant Street at W Hawthorn Street

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

### #27 Kettner Boulevard at W Grape Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-5c, in addition to MM-TR-LRP-2, as previously described in Section H.2.2.4, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32. This mitigation is *physically feasible* because there is enough space in the existing roadway widths.

## #28 India Street at W Grape Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-5c, in addition to MM-TR-LRP-2, as previously described in Section H.2.2.4, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32. This mitigation is *physically feasible* because there is enough space in the existing roadway widths.

#### #29 Columbia Street at W Grape Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-4a, as previously described in Section H.2.2.3, in addition to MM-TR-LRP-2, as previously described in Section H.2.2.4, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32. Proposed Mitigation Measure MM-TR-I-4a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is no change to the existing roadway configurations, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation

Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## #30 State Street / I-5 SB On-Ramp at W Grape Street

The intersection of State Street / I-5 SB On-Ramp at West Grape Street operates at LOS F during the PM peak hour and at under 2050 Without Project conditions. This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-4b, as previously described in Section H.2.2.3, in addition to MM-TR-LRP-2, as previously described in Section H.2.2.4, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32. Proposed Mitigation Measure MM-TR-I-4b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is no change to the existing roadway configurations, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### #33 Harbor Island Drive at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1d, as previously described in Section H.2.2.3, in addition to MM-TR-LRP-2, as previously described in Section H.2.2.4, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32. Proposed Mitigation Measure MM-TR-I-1d presently is **not considered feasible** because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is **physically feasible** because there is no change to the existing roadway configurations, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation

Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## #38 Liberator Way at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

#### #39 Cell Phone Lot at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

## #40 Terminal Link Road / Coast Guard at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

## **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-32.

#### #41 Kettner Boulevard at Palm Street

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-I-1e, as previously described in Section H.2.1.1, in addition to MM-TR-LRP-2, as previously described in Section H.2.2.4, would ensure that the intersection operates at LOS A during the PM peak hour, thereby reducing this potentially significant impact to a less-than-significant level, as shown in Table H-32. Proposed Mitigation Measure MM-TR-I-1e presently is *not considered feasible* because the Mitigation Measure is

within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

### #42 Laning Road at N Harbor Drive

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

### #44 Rosecrans Street at Nimitz Boulevard

This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements at this intersection.

In place of mitigating specific intersection facilities, beyond those previously identified, the following long-range transportation planning study and resulting measures are recommended to address Year 2050 cumulative impacts.

### **Proposed Mitigation Measure**

## MM-TR-LRP-2:

Airport Regional Connections. The SDCRAA shall participate in regional efforts to develop a long-range transportation solution for accessing the Airport, including the following measures: 1. Participate in regional planning efforts led by SANDAG (Airport Connections Study) to determine transit connections between regional transit and the Airport terminals, freeway connections along the Laurel Street corridor, intelligent transportation systems, and mobility hub improvements/strategies; 2. Preserve space within Airport property to accommodate a transit station located near the terminals and an on-Airport exit roadway; and 3. Participate in the implementation of improvements and strategies identified in the Airport Connections Study.

- SDCRAA staff are fully engaged as stakeholders in SANDAG's committee and subcommittees which are tasked with developing regional solutions for improving access to the Airport. Other stakeholders include SANDAG, City of San Diego, MTS, Caltrans, US Navy and Marine Corps, and the Port of San Diego. SDCRAA has shared data, plans, concepts, and studies. In addition, SDCRAA shall provide feedback on suggested options.
- 2. The ADP has allocated a site to accommodate a potential transit station within Airport property in proximity to passenger terminals. The ADP also preserves space for an exit roadway on Airport property that could be built in conjunction with new freeway access ramps and enhanced capacity within the Laurel Street corridor.
- 3. SDCRAA will fund its fair share of agreed to improvement to implement long-term regional solutions identified by SANDAG's Airport Connections Study, subject to FAA concurrence to use Airport funding for these purposes. Proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because parts of the Mitigation Measure are within the control of other agencies or jurisdictions, and would require FAA approval of funding. Portions of Mitigation Measure MM-TR-LRP-2 require physical improvements to facilities and/or VMT reduction items and are within the jurisdiction of other public agencies or departments and are *not considered physically* feasible. SDCRAA could not require those agencies or departments to implement any as yet unidentified improvements or VMT reduction programs. SDCRAA will, however, continue to collaborate with the other public agencies and departments to implement any improvement items and/or VMT reduction programs (consistent with CEQA Guidelines section 15064.3) relating to the Airport. Also, due to FAA regulations, proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements, programs to reduce VMT, or other mitigation measures. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for the as yet unidentified off-Airport improvement or VMT reduction items. If the funding is granted (and the other agencies agree to implement) then the Mitigation Measure would be feasible. If the FAA does not approve the funding then the Measure would be infeasible.

## **Roadway Segment Level of Service**

2050 Without Project and 2050 With Project volumes were evaluated at the study area roadway segments. Results of the analysis are presented in Table H-33. Cumulative roadway segment impacts under the 2050 With Project Conditions are identified in column "2050 With Project Conditions, Existing." As shown in the table, all study area roadway segments operate at acceptable levels of service under 2050 With Project weekday conditions with the exception of:

### 2050 Without Project Conditions

#### Kettner Boulevard

- Vine Street to Sassafras Street operates at LOS F
- Sassafras Street to Palm Street operates at LOS F
- Palm Street to Laurel Street operates at LOS F

#### India Street

Sassafras St to Laurel Street operates at LOS E

#### Sassafras Street

Pacific Highway to Kettner Boulevard operates at LOS F

#### Palm Street

Pacific Highway to Kettner Boulevard operates at LOS F

#### Laurel Street

Harbor Drive to Pacific Highway operates at LOS F

### **Hawthorn Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F
- State Street to Albatross Street operates at LOS F

#### **Grape Street**

- Harbor Drive to Pacific Highway operates at LOS F
- Pacific Highway to India Street operates at LOS F
- India Street to State Street operates at LOS F

#### North Harbor Drive

- Harbor Island Drive to Winship Lane operates at LOS F
- Winship Lane to Liberator Way operates at LOS F
- Liberator Way to Cell Phone Lot operates at LOS F
- Cell Phone Lot to Laurel Street / Solar Turbines operates at LOS F
- Laurel Street / Solar Turbines to West Laurel Street operates at LOS F
- Laurel Street to Hawthorn Street operates at LOS F

Table H-33: 2050 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2050	0 With Proj	ect Comparis	son
Boodway Sogmont	Roadway	LOS E		Existing		2050 W	ithout Proj	ect	2050	With Proje	ct	Exist	ting	2050 W Proj	
Roadway Segment	Classification (A)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	Δ IN V/C	Δ IN ADT	Δ IN V/C
Pacific Highway															
Kurtz St to Barnett Ave	6 Lane Major Arterial	50,000	21,780	0.436	В	27,235	0.545	В	28,320	0.566	С	6,540	0.130	1,084	0.021
Barnett Ave to Washington St	6 Lane Expressway	80,000	51,778	0.647	С	68,674	0.858	D	71,309	0.891	E	19,531	0.244	2,635	0.033
Washington St to Sassafras St	6 Lane Prime Arterial	60,000	14,219	0.237	Α	37,196	0.62	С	38,158	0.636	С	23,939	0.399	963	0.016
Sassafras St to Palm St	6 Lane Major Arterial	50,000	18,988	0.380	Α	23,943	0.479	В	28,335	0.567	С	9,347	0.187	4,392	0.088
Palm St to Laurel St	6 Lane Major Arterial	50,000	20,447	0.409	В	30,532	0.611	С	35,207	0.704	С	14,760	0.295	4,675	0.093
Laurel St to Juniper St	6 Lane Major Arterial	50,000	10,478	0.210	Α	18,192	0.364	Α	21,416	0.428	В	10,938	0.218	3,224	0.064
Kettner Blvd															
Vine St to Sassafras St	3 Lane Major Arterial (one-way)	27,500	26,492	0.963	E	31,488	1.145	F	36,626	1.332	F	10,134	0.369	5,139	0.187
Sassafras St to Palm St	3 Lane Major Arterial (one-way)	27,500	18,406	0.669	С	36,397	1.324	F	41,654	1.515	F	23,248	0.846	5,256	0.191
Palm St to Laurel St	3 Lane Major Arterial (one-way)	27,500	18,406	0.669	С	30,219	1.099	F	32,424	1.179	F	14,018	0.510	2,205	0.080
India St															
Sassafras St to Laurel St	3 Lane Major Arterial (one-way)	27,500	14,465	0.526	В	26,636	0.969	E	31,515	1.146	F	17,050	0.620	4,878	0.177
Laurel St to Juniper St	3 Lane Collector (one-way)	26,000	3,884	0.149	Α	4,579	0.176	А	4,579	0.176	Α	695	0.027	0	0.000
Washington St															
West of Pacific Hwy	4 Lane Major Arterial	40,000	4,847	0.121	Α	6,872	0.172	Α	9,507	0.238	Α	4,660	0.117	2,636	0.066
Hancock St to San Diego Ave	4 Lane Major Arterial	40,000	22,972	0.574	С	29,560	0.739	С	30,524	0.763	D	7,552	0.189	964	0.024
East of India St	4 Lane Major Arterial	40,000	24,710	0.618	С	34,772	0.869	D	35,735	0.893	E	11,025	0.275	964	0.024
Sassafras St															
Pacific Hwy to Kettner Blvd	3 Lane Collector (w/o two-way left-turn lane)	12,000	15,983	1.332	F	22,739	1.895	F	33,766	2.814	F	17,783	1.482	11,027	0.919
Palm St															
Pacific Hwy to Kettner Blvd	2 Lane Collector (w/o two-way left-turn lane)	8,000	1,940	0.243	А	11,901	1.488	F	12,316	1.54	F	10,376	1.297	415	0.052

Table H-33: 2050 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

												2050	0 With Proj	ect Compari	son
Roadway Segment	Roadway	LOS E		Existing		2050 W	ithout Proj	ect	2050	With Proje	ct	Exis	ting	2050 W Proj	
Koauway Segment	Classification (A)	Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	Δ IN V/C	Δ IN ADT	Δ IN V/C
Laurel St															
Harbor Dr to Pacific Hwy	5 Lane Major Arterial	45,000	35,441	0.788	D	63,734	1.416	F	71,705	1.593	F	36,264	0.805	7,971	0.177
Pacific Hwy to India St	4 Lane Major Arterial	40,000	21,042	0.526	С	31,403	0.785	D	34,987	0.875	D	13,945	0.349	3,584	0.090
India St to State St / Reynard Wy	4 Lane Major Arterial	40,000	14,072	0.352	Α	16,308	0.408	В	17,271	0.432	В	3,199	0.080	964	0.024
Hawthorn St															
Harbor Dr to Pacific Hwy	3 Lane Collector (one-way)	26,000	26,337	1.013	F	35,520	1.366	F	38,344	1.475	F	12,007	0.462	2,824	0.109
Pacific Hwy to India St	3 Lane Collector (one-way)	26,000	30,936	1.190	F	54,464	2.095	F	57,288	2.203	F	26,352	1.013	2,824	0.108
India St to State St	3 Lane Collector (one-way)	26,000	30,936	1.190	F	55,021	2.116	F	57,845	2.225	F	26,909	1.035	2,824	0.109
State St to Albatross St	2 Lane Collector (w/o two-way left-turn lane)	8,000	10,483	1.310	F	12,358	1.545	F	12,358	1.545	F	1,875	0.235	0	0.000
Grape St															
Harbor Dr to Pacific Hwy	3 Lane Collector (one-way)	26,000	23,826	0.916	E	50,803	1.954	F	54,042	2.079	F	30,216	1.163	3,239	0.125
Pacific Hwy to India St <sup>1</sup>	3 Lane Collector (one-way)	26,000	28,167	1.083	F	60,807	2.339	F	64,047	2.463	F	35,880	1.380	3,239	0.124
India St to State St	3 Lane Collector (one-way)	26,000	32,386	1.246	F	76,583	2.946	F	79,823	3.07	F	47,437	1.824	3,239	0.124
Albatross St to Front St <sup>1</sup>	3 Lane Collector (one-way)	26,000	2,172	0.084	Α	5,986	0.23	Α	5,986	0.23	Α	3,814	0.146	0	0.000
North Harbor Dr															
Scott Rd to Nimitz Blvd <sup>2</sup>	4 Lane Prime Arterial	50,000	11,759	0.235	Α	18,938	0.379	Α	19,436	0.389	Α	7,677	0.154	498	0.010
Nimitz Blvd to Laning Rd <sup>2</sup>	6 Lane Prime Arterial	60,000	19,644	0.327	Α	29,918	0.499	В	31,413	0.524	В	11,769	0.197	1,495	0.025
Laning Rd to McCain Rd	6 Lane Prime Arterial	60,000	28,798	0.480	В	37,459	0.624	С	39,453	0.658	С	10,655	0.178	1,993	0.034
McCain Rd to Spanish Landing	6 Lane Prime Arterial	60,000	29,392	0.490	В	33,521	0.559	В	39,228	0.654	С	9,836	0.164	5,707	0.095
Spanish Landing to Harbor Island Dr	6 Lane Prime Arterial	60,000	30,278	0.505	В	30,561	0.509	В	37,372	0.623	С	7,094	0.118	6,811	0.114
Harbor Island Dr to Winship Ln <sup>2</sup>	6 Lane Prime Arterial	60,000	77,384	1.290	F	67,961	1.133	F	48,117	0.802	С	-29,267	-0.488	-19,844	-0.331

Table H-33: 2050 With Project Conditions Roadway Segment Level of Service Summary – Alternative 4

Roadway Segment	Roadway Classification (A)										2050 With Project Comparison				
		LOS E	Existing			2050 Without Project			2050 With Project			Existing		2050 Without Project	
		Capacity	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	ADT (b)	V/C RATIO (c)	LOS	Δ IN ADT	Δ IN V/C	Δ IN ADT	Δ IN V/C
Winship Ln to Liberator Way	6 Lane Prime Arterial	60,000	89,066	1.484	F	134,101	2.235	F	109,029	1.817	F	19,963	0.333	-25,072	-0.418
Liberator Way to Cell Phone Lot	6 Lane Prime Arterial	60,000	94,942	1.582	F	135,996	2.267	F	111,433	1.857	F	16,491	0.275	-24,562	-0.410
Cell Phone Lot to Laurel St / Solar Turbines	6 Lane Prime Arterial	60,000	95,096	1.585	F	149,878	2.498	F	113,830	1.897	F	18,734	0.312	-36,048	-0.601
Laurel St / Solar Turbines to W Laurel St	6 Lane Prime Arterial	60,000	76,60 3	1.277	F	137,416	2.29	F	107,870	1.798	F	31,267	0.521	-29,546	-0.492
Laurel St to Hawthorn St	6 Lane Prime Arterial	60,000	59,521	0.992	E	110,738	1.846	F	118,395	1.973	F	58,874	0.981	7,656	0.127
Hawthorn St to Grape St <sup>1</sup>	6 Lane Prime Arterial	60,000	37,881	0.631	С	78,770	1.313	F	83,602	1.393	F	45,721	0.762	4,832	0.080
Grape St to Ash St <sup>1</sup>	5 Lane Prime Arterial	55,000	20,437	0.372	Α	28,687	0.522	В	30,280	0.551	В	9,843	0.179	1,593	0.029
Harbor Island Dr															
Harbor Dr to Old Rent A Car Access	4 Lane Major Arterial	40,000	12,743	0.319	Α	33,573	0.839	D	33,846	0.846	D	21,103	0.527	273	0.007
West of Harbor Island Dr	4 Lane Major Arterial	40,000	7,661	0.192	Α	15,367	0.384	В	15,641	0.391	В	7,980	0.199	273	0.007
Harbor Island Dr to Parking Lot	4 Lane Collector (w/o two-way left-turn lane)	15,000	4,801	0.320	А	13,296	0.886	E	13,296	0.886	E	8,495	0.566	0	0.000
East of Parking Lot	4 Lane Collector (w/o two-way left-turn lane)	15,000	3,929	0.262	А	13,296	0.886	E	13,296	0.886	E	9,367	0.624	0	0.000

Source: Kimley-Horn, June 2019.

Notes: Bold values indicate roadway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2030, 2035 and 2050 With Project conditions, all significant impacts are defined as Cumulative impacts per these thresholds.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) Average Daily Traffic (ADT) volumes for the roadway segments were provided by National Data & Surveying Services and measured in June 2017 and in March 2019
- (c) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- <sup>1</sup> Volumes from January 1, 2005 to February 2, 2017. Growth factor applied based on comparison between 2017 counted volumes and 2013 Machine Count Traffic volumes.

<sup>&</sup>lt;sup>2</sup> 2015 ADT Volumes obtained from City of San Diego Machine Count Traffic Volumes from January 1, 2005 to February 2, 2017.

Hawthorn Street to Grape Street operates at LOS F

### Harbor Island Drive

- Harbor Island Drive to Parking Lot operates at LOS E
- East of Parking Lot operates at LOS E

Those roadways listed above that are shown in bold text are considered to be cumulatively considerable impacts. Specifically, Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F. The following discussion addresses these impacts.

Improvements to the following roadway segments, such as adding a through lane, would **not be physically feasible** because the measures would be inconsistent with the Community Plan. Widening the roadway would require additional right-of-way and/or removal of parking; neither of which were recommended in the Community Plan. The City told SDCRAA that it would not support or implement improvements that are inconsistent with the applicable community plan, and the City has jurisdiction over the potential improvements. SDCRAA could not require the City to implement these improvements. Further, due to FAA regulations, potential improvements currently could not be implemented and are presently **not considered feasible** because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures as discussed in Section 3.14.6 of the Recirculated Draft EIR. SDCRAA has not requested funding of any through lane improvements to the roadways because the City told SDCRAA that it would not support or implement improvements that are inconsistent with the applicable community plan, and the City has jurisdiction over the potential improvements. As such, these impacts are considered unmitigable:

### Pacific Highway

Barnett Avenue to Washington Street

#### Kettner Boulevard

- Vine Street to Sassafras Street
- Sassafras Street to Palm Street
- Palm Street to Laurel Street

#### India Street

Sassafras Street to Laurel Street

### Laurel Street

Harbor Drive to Pacific Highway

## **Hawthorn Street**

- Harbor Drive to Pacific Highway
- Pacific Highway to India Street
- India Street to State Street
- State Street to Albatross Street

### North Harbor Drive

Winship Lane to Liberator Boulevard

- Liberator Boulevard to Cell Phone Lot
- Cell Phone Lot to Laurel Street / Solar Turbines
- Laurel Street / Solar Turbines to West Laurel Street
- Laurel Street to Hawthorn Street
- Hawthorn Street to Grape Street

# Washington Street

East of India Street Laurel Street to Hawthorn Street

The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-33, between 2050 Without Project conditions and 2050 With Project conditions:

## Pacific Highway from Barnett Avenue to Washington Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Pacific Highway is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

## Kettner Boulevard from Vine Street to Sassafras Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

### Kettner Boulevard from Sassafras Street to Palm Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

### Kettner Boulevard from Palm Street to Laurel Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Kettner Boulevard is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

## India Street from Sassafras Street to Laurel Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

India Street is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

## Washington Street East of India Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, would address this impact by adopting long-term regional improvements along this roadway segment.

# Sassafras Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, in addition to MM-TR-RS-1a, as previously described in Section H.2.1.1, should add capacity but would not fully mitigate impacts of the roadway segment level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-34. Proposed Mitigation Measure MM-TR-RS-1a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

Table H-34: 2050 With Project Conditions Roadway Segment Improvement Level of Service Summary – Alternative 4

		Before Ir		After Improvement (c)						
Roadway Segment	With Project ADT	Roadway Classification (a)	LOS E V/C Ratio Capacity (b)		LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS
Pacific Highway										
Barnett Ave to Washington St	71,310	6 Lane Expressway	80,000	0.891	E	6 Lane Expressway	Class I (E/S)/Class IV	80,000	0.891	E
Kettner Blvd										
Vine St to Sassafras St	36,626	3 Lane Major Arterial (one-way)	27,500	1.332	F	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	1.332	F
Sassafras St to Palm St	41,654	3 Lane Major Arterial (one-way)	27,500	1.515	F	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	1.515	F
Palm St to Laurel St	32,424	3 Lane Major Arterial (one-way)	27,500	1.179	F	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	1.179	F
Washington St										
East of India St	35,735	4 Lane Major Arterial	40,000	0.893	E	4 Lane Major Arterial	-	40,000	0.893	E
India St	•			ı			1			
Sassafras St to Laurel St	31,515	3 Lane Major Arterial (one-way)	27,500	1.146	F	3 Lane Major Arterial (one-way)	Class II (one- way)	27,500	1.146	F
Sassafras St										
Pacific Hwy to Kettner Blvd	33,766	3 Lane Collector (w/o two-way left-turn lane)	12,000	2.814	F	4 Lane Collector	Class II	30,000	1.126	F
Palm St										
Pacific Hwy to Kettner Blvd	12,316	2 Lane Collector (w/o two-way left-turn lane)	8,000	1.540	F	4 Lane Collector (w/o two- way left-turn lane)	-	15,000	0.821	D
Laurel St							•			
Harbor Dr to Pacific Hwy	71,705	5 Lane Major Arterial	45,000	1.593	F	5 Lane Major Arterial	Class III	45,000	1.593	F
Hawthorn St										
Harbor Dr to Pacific Hwy	38,344	3 Lane Collector (one-way)	26,000	1.475	F	3 Lane Collector (one- way)	Class IV (one- way)	26,000	1.475	F
Pacific Hwy to India St	57,288	3 Lane Collector (one-way)	26,000	2.203	F	3 Lane Collector (one- way)	Class IV (one- way)	26,000	2.203	F
India St to State St	57,845	3 Lane Collector (one-way)	26,000	2.225	F	3 Lane Collector (one- way)	Class IV (one- way)	26,000	2.225	F
State St to Albatross St	12,358	2 Lane Collector (w/o two-way left-turn lane)	8,000	1.545	F	2 Lane Collector (w/o two- way left-turn lane)	-	8,000	1.545	F
Grape St										
Harbor Dr to Pacific Hwy	54,042	3 Lane Collector (one-way)	26,000	2.079	F	4 Lane Collector (one- way)	Class IV (one- way)	34,700	1.557	F

Table H-34: 2050 With Project Conditions Roadway Segment Improvement Level of Service Summary – Alternative 4

Roadway Segment		Before I		After Improve	ement (c)					
	With Project ADT	Roadway Classification (a)	LOS E Capacity	V/C Ratio (b)	LOS	Roadway Classification	Future Bicycle Facility	LOS E Capacity	V/C Ratio (b)	LOS
Pacific Hwy to India St1	64,047	3 Lane Collector (one-way)	26,000	2.463	F	4 Lane Collector (one- way)	Class IV (one- way)	34,700	1.846	F
India St to State St	79,823	3 Lane Collector (one-way)	26,000	3.070	F	4 Lane Collector (one- way)	Class IV (one- way)	34,700	2.300	F
North Harbor Dr										
Winship Ln to Liberator Blvd	109,029	6 Lane Prime Arterial	60,000	1.817	F	6 Lane Prime Arterial	Class I(S/S)/Class II or III	60,000	1.817	F
Liberator Blvd to Cell Phone Lot	111,433	6 Lane Prime Arterial	60,000	1.857	F	6 Lane Prime Arterial	Class I(S/S)/Class II or III	60,000	1.857	F
Cell Phone Lot to Laurel St/ Solar Turbines	113,830	6 Lane Prime Arterial	60,000	1.897	F	6 Lane Prime Arterial	Class I(S/S)/Class II or III	60,000	1.897	F
Laurel St/ Solar Turbines to W Laurel St	107,870	6 Lane Prime Arterial	60,000	1.798	F	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	1.798	F
Laurel St to Hawthorn St	118,395	6 Lane Prime Arterial	60,000	1.973	F	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	1.973	F
Hawthorn St to Grape St	83,602	6 Lane Prime Arterial	60,000	1.393	F	6 Lane Prime Arterial	Class I(S/S)/Class III	60,000	1.393	F
Harbor Island Dr	'		,						<u> </u>	
Harbor Island Dr to Parking Lot	13,296	4 Lane Collector (w/o two-way left-turn lane)	15,000	0.886	E	4 Lane Collector (w/o two- way left-turn lane)	-	15,000	0.886	E
East of Parking Lot	13,296	4 Lane Collector (w/o two-way left-turn lane)	15,000	0.886	E	4 Lane Collector (w/o two- way left-turn lane)	-	15,000	0.886	E

Source: Kimley-Horn, June 2019.

#### Notes:

Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Existing roads street classification is based on the City of San Diego Street Design Manual, March 2018 Edition.
- (b) The v/c Ratio is calculated by dividing the ADT volume by each respective roadway segment's capacity.
- (c) The Table presumes the improvements are feasible, which is uncertain.

# Palm Street from Pacific Highway to Kettner Boulevard

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, in addition to MM-TR-RS-4a, as previously described in Section H.2.2.1, would reduce the roadway segment v/c ratio to a less-than-significant level, as shown in Table H-34. Proposed Mitigation Measure MM-TR-RS-4a presently is **not considered feasible** because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is **physically feasible** within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# Laurel Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Laurel Street is currently at its Community Plan-designated roadway classification and potential mitigation measures would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Hawthorn Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

# Hawthorn Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the community plan. As such, this impact is considered unmitigable.

# Hawthorn Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

# Hawthorn Street from State Street to Albatross Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Hawthorn Street is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

# Grape Street from Harbor Drive to Pacific Highway

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, in addition to MM-TR-RS-1b, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-34. This potentially significant impact would remain at significant levels, as shown in Table H-22. Proposed Mitigation Measure MM-TR-RS-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

# Grape Street from Pacific Highway to India Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, in addition to MM-TR-RS-1c, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-34. Proposed Mitigation Measure MM-TR-RS-1c presently is **not considered feasible** because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1way Cycle Track) on the north side of Grape Street.

#### Grape Street from India Street to State Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

#### **Proposed Mitigation Measure**

Implementation of Mitigation Measure MM-TR-LRP-2, as previously described in Section H.2.2.4, in addition to MM-TR-RS-1d, as previously described in Section H.2.1.1, would add capacity but would not fully mitigate impacts of the intersection level of service to LOS D. This potentially significant impact would remain at significant levels, as shown in Table H-34 Proposed Mitigation Measure MM-TR-RS-1d presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is

infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item. This mitigation measure would be consistent with the Downtown San Diego Mobility Plan, which proposes the removal of parking on both the north and south side of Grape Street to install an additional vehicular travel lane and a proposed Class IV (1-way Cycle Track) on the north side of Grape Street.

# North Harbor Drive from Winship Lane to Liberator Way

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

# North Harbor Drive from Liberator Way to Cell Phone Lot

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# North Harbor Drive from Cell Phone Lot to Laurel Street / Solar Turbines

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

#### North Harbor Drive from Laurel Street / Solar Turbines to West Laurel Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures would *not be consistent* with the Community Plan. As such, this impact is considered unmitigable.

# North Harbor Drive from Laurel Street to Hawthorn Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# North Harbor Drive from Hawthorn Street to Grape Street

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

North Harbor Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures would **not be consistent** with the Community Plan. As such, this impact is considered unmitigable.

# Harbor Island Drive from Harbor Island Drive to Parking Lot

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Harbor Island Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. Additionally, this segment exclusively provides access to/from Port of San Diego property. Therefore, the additional traffic volumes along Harbor Island Drive are related to Port of San Diego properties. As such, this impact is considered unmitigable.

# Harbor Island Drive, east of Parking Lot

This roadway segment would experience an increase in the volume to capacity ratio with the addition of Alternative 4 traffic. Because the change in v/c ratio would exceed the allowable threshold, this would result in a significant impact.

Harbor Island Drive is currently at its Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be consistent** with the Community Plan. Additionally, this segment exclusively provides access to/from Port of San Diego property. Therefore, the additional traffic volumes along Harbor Island Drive are related to Port of San Diego properties. As such, this impact is considered unmitigable.

Some of the roadway segments identified above, are currently at their Community Plan-designated roadway classification and potential mitigation measures to add through lanes would **not be physically feasible** because the measure would be inconsistent with the Community Plan. Further, due to FAA regulations, potential improvements currently could not be implemented and are presently **not considered feasible** because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation

measures discussed in section 3.14.6 above. SDCRAA has not requested funding of any through lane improvements to the roadways because the City told SDCRAA that is would not support or implement improvements that are inconsistent with the applicable community plan, and the City has jurisdiction over the potential improvements. SDCRAA could not require the City to implement this improvement. As such, this impact is considered unmitigable.

Proposed Mitigation Measures MM-TR-RS-1a, MM-TR-RS-1b, MM-TR-RS-1c, MM-TR-RS-1d, and MM-TR-RS-4a presently are *not considered feasible* because the Mitigation Measures are within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measures are *physically feasible*, SDCRAA could not require the City to implement these improvements. SDCRAA will, however, continue to collaborate with the City to implement these Mitigation Measures, and the City has stated that it approves the Measures. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measures, and if the funding is granted then the Mitigation Measures are feasible. If the FAA does not approve the funding then the Measures are infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measures are not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for these off-Airport improvement items.

In place of mitigating specific roadway facilities, beyond those previously identified, the following long-range transportation planning study and resulting measures are recommended to address Year 2050 cumulative impacts.

# MM-TR-LRP-2:

Airport Regional Connections. The SDCRAA shall participate in regional efforts to develop a long-range transportation solution for accessing the Airport, including the following measures: 1. Participate in regional planning efforts led by SANDAG (Airport Connections Study) to determine transit connections between regional transit and the Airport terminals, freeway connections along the Laurel Street corridor, intelligent transportation systems, and mobility hub improvements/strategies; 2. Preserve space within Airport property to accommodate a transit station located near the terminals and an on-Airport exit roadway; and 3. Participate in the implementation of improvements and strategies identified in the Airport Connections Study.

- 1. SDCRAA staff are fully engaged as stakeholders in SANDAG's committee and subcommittees which are tasked with developing regional solutions for improving access to the Airport. Other stakeholders include SANDAG, City of San Diego, MTS, Caltrans, US Navy and Marine Corps, and the Port of San Diego. SDCRAA has shared data, plans, concepts, and studies. In addition, SDCRAA shall provide feedback on suggested options.
- 2. The ADP has allocated a site to accommodate a potential transit station within Airport property in proximity to passenger terminals. The ADP also preserves space for an exit roadway on Airport property that could be built in conjunction with new freeway access ramps and enhanced capacity within the Laurel Street corridor.

3. SDCRAA will fund its fair share of agreed to improvement to implement long-term regional solutions identified by SANDAG's Airport Connections Study, subject to FAA concurrence to use Airport funding for these purposes. Proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because parts of the Mitigation Measure are within the control of other agencies or jurisdictions, and would require FAA approval of funding. Portions of Mitigation Measure MM-TR-LRP-2 require physical improvements to facilities and/or VMT reduction items and are within the jurisdiction of other public agencies or departments and are *not considered physically* feasible. SDCRAA could not require those agencies or departments to implement any as yet unidentified improvements or VMT reduction programs. SDCRAA will, however, continue to collaborate with the other public agencies and departments to implement any improvement items and/or VMT reduction programs (consistent with CEQA Guidelines section 15064.3) relating to the Airport. Also, due to FAA regulations, proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements, programs to reduce VMT, or other mitigation measures. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for the as yet unidentified off-Airport improvement or VMT reduction items. If the funding is granted (and the other agencies agree to implement) then the Mitigation Measure would be feasible. If the FAA does not approve the funding then the Measure would be infeasible.

# **Freeway Segment Level of Service**

2050 Without Project and 2050 With Project volumes were evaluated at the study area freeway segments. Results of the analysis are presented in Table H-35. Cumulative freeway impacts under 2050 With Project volumes are identified in column "2050 With Project Comparison, Existing  $\Delta$  in V/C." As shown in the table, all study area freeway segments operate at acceptable levels of service under weekday conditions with the exception of:

# **2050 Without Project Conditions**

I-5

- North of J Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F

Table H-35: 2050 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

						Exi	sting				20	50 With	out Proj	ect			20	50 With	Project					th Proje parison	ct
Fre	eway Segment	Dir	Number Of Lanes	(PC/	ISITY 'MI/L N)	V/C	C (a)	LO	S (b)		SITY /II/LN)	V/C	C (a)	LOS	6 (b)		ISITY /II/LN)	V/C	: (a)	LOS	6 (b)		ng ∆ IN '/C	2050 V Projec	Vithout ct ∆ IN /C
				AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of J	SB	4	21	29	0.618	0.836	С	D	25.5		0.744	1.006	С	F*	26.1		0.762	1.030	D	F*	-	0.194	-	0.024
	Street	NB	4	32	20	0.943	0.587	D	С		25.3	1.184	0.737	F*	С		25.9	1.212	0.755	F*	С	0.270	-	0.028	-
	North of Route	SB	5	22	30	0.637	0.861	С	D	25.7		0.750	1.015	С	F*	26.7		0.778	1.053	D	F*	-	0.192	-	0.038
	94 Junction	NB	5	33	21	0.970	0.604	D	С		24.7	1.158	0.721	F*	С		25.4	1.188	0.740	F*	С	0.218	-	0.030	-
	North of	SB	5	22	30	0.637	0.861	С	D	25.7		0.750	1.015	С	F*	27.0		0.787	1.064	D	F*	-	0.203	-	0.049
	Pershing Drive	NB	5	33	21	0.970	0.604	D	С		24.4	1.144	0.713	F*	С		25.0	1.170	0.729	F*	С	0.200	-	0.026	-
	North of Route	SB	5	24	20	0.711	0.579	С	С	28.7	23.4	0.838	0.683	D	С	29.9	24.3	0.872	0.710	D	С	-	-	-	-
	163 Junction	NB	5	N/A	27	1.062	0.794	F*	D		32.1	1.252	0.936	F*	D		33.4	1.305	0.975	F*	D	0.243	-	0.053	-
	North of Sixth	SB	5	24	20	0.711	0.579	С	С	28.7	23.4	0.838	0.683	D	С	29.8	24.3	0.870	0.709	D	С	-	-	-	-
	Avenue	NB	5	N/A	27	1.062	0.794	F*	D		32.1	1.252	0.936	F*	D		33.5	1.307	0.977	F*	D	0.245	-	0.055	-
	North of First	SB	4	24	20	0.706	0.575	С	С	30.8	25.1	0.899	0.732	D	С	32.4	26.4	0.945	0.770	D	D	-	-	-	-
	Avenue	NB	4	N/A	27	1.055	0.788	F*	D		33.1	1.291	0.965	F*	D			1.350	1.009	F*	F*	0.295	0.221	0.059	0.044
	North of	SB	4	29	23	0.840	0.685	D	С	34.2	27.9	0.998	0.813	D	D		28.5	1.021	0.831	F*	D	0.180	-	0.023	-
7.	Hawthorn Street	NB	4	N/A	32	1.255	0.938	F*	D			1.504	1.125	F*	F*			1.539	1.150	F*	F*	0.285	0.213	0.035	
	North of India /	SB	5	22	18	0.653	0.532	С	С	26.4	21.5	0.771	0.628	D	С	26.4	21.5	0.771	0.628	D	С	-	-	-	-
	Sassafras Street	NB	5	33	25	0.975	0.729	D	С		30.0	1.171	0.875	F*	D		30.1	1.174	0.878	F*	D	0.200	-	0.003	-
	North of Pacific	SB	4	22	18	0.650	0.529	С	С	27.5	22.4	0.803	0.654	D	С	27.5	22.4	0.803	0.654	D	С	-	-	-	-
	Highway Viaduct	NB	4	33	25	0.970	0.725	D	С		29.8	1.162	0.869	F*	D		29.9	1.167	0.872	F*	D	0.197	-	0.005	-
	North of	SB	4	22	18	0.633	0.516	С	В	26.4	21.5	0.771	0.628	D	С	26.4	21.5	0.771	0.628	D	С	-	-	-	-
	Sassafras Street	NB	4	32	24	0.945	0.707	D	С		29.3	1.145	0.856	F*	D		29.5	1.150	0.859	F*	D	0.204	-	0.005	-
	North of	SB	4	29	23	0.836	0.681	D	С		28.5	1.019	0.830	F*	D		29.6	1.060	0.863	F*	D	0.223	-	0.040	-
	Washington Street	NB	5	34	26	0.999	0.747	D	С		30.5	1.189	0.889	F*	D		31.7	1.237	0.925	F*	D	0.238	-	0.047	-

Table H-35: 2050 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

Freeway Segment Dir Numbe		Nivebou			Exi	sting				20	50 With	out Proj	ect			20	50 With	Project			:		th Proje parison	ct	
Fre	eway Segment	Dir	Of Lanes	(PC/	ISITY 'MI/L N)	V/C	C (a)	LO	S (b)		ISITY /II/LN)	V/C	C (a)	LOS	6 (b)		ISITY /II/LN)	V/C	C (a)	LOS	S (b)		ng ∆ IN	Proje	Vithout ct ∆ IN /C
				AM	РМ	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
	North of Old Town Avenue	SB NB	5 5	23 N/A	19 26	0.675 1.009	0.550 0.754	C <b>F*</b>	C C	28.1	22.9 30.8	0.821	0.669	D <b>F</b> *	C D	29.3	23.9 32.1	0.854 1.251	0.696 0.935	D <b>F*</b>	C	0.242	-	0.047	-
	North of I-8 Junction /	SB	5	19	26	0.541	0.748	С	С	21.9	30.2	0.638	0.881	С	D	22.4	30.9	0.653	0.902	С	D	-	-	-	-
	Camino Del Rio	NB	5	24	21	0.702	0.626	С	С	28.6	25.5	0.834	0.744	D	С	29.2	26.1	0.853	0.760	D	С	-	-	-	-
	10th Street N of Ash, End Left	SB	1	22	10	0.629	0.305	С	Α	26.9	17.2	0.785	0.503	D	В	26.9	17.2	0.785	0.503	D	В	-	-	-	-
	Asii, Elia Leit Align	NB	2	6	11	0.170	0.331	Α	В	10.0	15.7	0.293	0.458	Α	В	10.0	15.7	0.293	0.458	Α	В	-	-	-	-
	North of I-5	SB	2	32	N/A	0.945	1.030	D	F*			1.116	1.216	F*	F*			1.131	1.233	F*	F*	0.185	0.202	0.015	0.016
	Junction	NB	2	N/A	32	1.094	0.922	F*	D			1.390	1.172	F*	F*			1.408	1.187	F*	F*	0.314	0.265	0.018	0.015
	North of Quince Street	SB NB	2	32	N/A 31	0.929 1.075	1.013 0.906	D <b>F</b> *	<b>F*</b>			1.097	1.195 1.135	F*	F*			1.112	1.212	F*	F*	0.183	0.199	0.015	0.016
	North of	SB	2	N/A 31	34	0.905	0.906	<b>F</b> *	D			1.346	1.135	F*	F*			1.084	1.150	F*	F*	0.289	0.243	0.018	0.015
SR-163	Richmond Street	NB	2	N/A	30	1.047	0.883	F*	D			1.317	1.110	F*	F*			1.335	1.126	F*	F*	0.288	0.243	0.018	0.016
SR	North of	SB	2	28	31	0.823	0.897	D	D	33.7		0.983	1.072	D	F*	34.2		0.998	1.088	D	F*	-	0.191	-	0.017
	Robinson Ave	NB	2	33	28	0.953	0.803	D	D			1.188	1.001	F*	F*			1.205	1.016	F*	F*	0.253	0.213	0.017	0.015
	North of	SB	2	N/A	N/A	1.068	1.164	F*	F*			1.259	1.372	F*	F*			1.275	1.390	F*	F*	0.208	0.226	0.016	0.018
	Washington Street	NB	2	N/A	N/A	1.236	1.042	F*	F*			1.478	1.245	F*	F*			1.494	1.260	F*	F*	0.258	0.218	0.017	0.014
	North of Sixth	SB	4	23	25	0.668	0.728	С	С	27.0	29.5	0.789	0.860	D	D	27.3	29.7	0.796	0.868	D	D	-	-	-	-
	Avenue	NB	5	21	18	0.619	0.522	С	В	25.6	21.5	0.746	0.628	С	С	25.8	21.8	0.753	0.635	С	С	-	-	-	-
	North of I-8	SB	4	23	25	0.684	0.733	С	С	27.9	29.9	0.814	0.873	D	D	28.3	30.3	0.825	0.885	D	D	-	-	-	-
	Junction East of	NB	5	24	19	0.705	0.553	С	С	28.5	22.3	0.831	0.652	D	С	28.8	22.6	0.840	0.658	D	С	-	-	-	-
SR-94	Beginning at I-5 Junction and G	WB	4	25	8	0.736	0.223	С	Α	31.4	15.9	0.916	0.463	D	В	32.0	16.2	0.933	0.472	D	В	-	-	-	-
	St	EB	5	1	24	0.036	0.695	Α	С	4.6	28.7	0.135	0.838	Α	D	4.7	29.3	0.138	0.855	Α	D	-	-	-	-
<u>&amp;</u>	East of Midway	WB	4	12	17	0.350	0.496	В	В	14.1	20.0	0.412	0.585	В	С	14.1	20.0	0.412	0.585	В	С	-	-	-	-
	Drive	EB	4	17	10	0.499	0.281	В	Α	20.2	11.4	0.588	0.331	С	В	20.2	11.4	0.588	0.331	С	В	-	-	-	-

Table H-35: 2050 With Project Conditions Freeway Segment Level of Service Summary – Alternative 4

		Nember			Exi	sting				20	50 With	out Proje	ect			20	050 With	Project			:		th Proje parison	ct
Freeway Segment	Dir	Number Of Lanes	(PC/	ISITY 'MI/L N)	V/C	C (a)	LÖ	S (b)		ISITY /II/LN)	V/C	(a)	LOS	6 (b)	DEN (PC/N	SITY /II/LN)	V/C	C (a)	LOS	6 (b)		ng ∆ IN	Projec	Vithout ct ∆ IN /C
			AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM	AM	PM
East of I-5	WB	3	21	30	0.611	0.866	С	D	24.8		0.724	1.027	С	F*	25.5		0.745	1.057	С	F*	•	0.190	-	0.030
Junction	EB	3	30	17	0.872	0.491	D	В		19.9	1.028	0.579	F*	С		20.4	1.058	0.596	F*	С	0.187	-	0.031	-
East of Morena	WB	5	18	26	0.532	0.755	С	С	21.5	30.5	0.627	0.890	С	D	22.0	31.2	0.641	0.909	С	D	-	-	-	-
Boulevard	EB	4	33	18	0.949	0.535	D	С		21.6	1.119	0.631	F*	С		22.0	1.140	0.643	F*	С	0.191	-	0.021	-
East of Hotel Circle / Taylor	WB	5	26	22	0.759	0.645	С	С	30.7	26.1	0.894	0.760	D	С	31.2	26.5	0.911	0.774	D	D	-	-	-	-
Street	EB	4	22	32	0.638	0.945	С	D	25.8		0.753	1.115	С	F*	26.3		0.767	1.135	D	F*	-	0.190	-	0.020
East of Hotel	WB	5	28	24	0.819	0.696	D	С	33.1	28.1	0.965	0.820	D	D	33.7	28.6	0.982	0.834	D	D	•	-	-	-
Circle	EB	4	24	N/A	0.689	1.021	С	F*	27.9		0.813	1.203	D	F*	28.3		0.827	1.224	D	F*	-	0.203	-	0.020
East of SR-163	WB	4	N/A	31	1.052	0.894	F*	D			1.240	1.054	F*	F*			1.256	1.067	F*	F*	0.204	0.173	0.015	0.013
Junction	EB	4	24	N/A	0.708	1.049	С	F*	29.9		0.871	1.290	D	F*	30.4		0.888	1.315	D	F*	-	0.266	-	0.025

Notes: Bold values indicate freeway segments operating at LOS E or F. Bold and shaded values indicate project significant impact. City of San Diego's Significance Determination Thresholds under CEQA, Section O, p.71. A review of SANDAG and Port of San Diego studies indicates that they use the same significance determination thresholds. Under 2030, 2035 and 2050 With Project conditions, all significant impacts are defined as Cumulative impacts per these thresholds.

<sup>(</sup>a) Volume to capacity ratio. (b) The LOS for the respective freeway segments were based on the methodologies contained in Chapter 11 of the Highway Capacity Manual,6<sup>th</sup> Edition.

<sup>&</sup>lt;sup>1</sup> Speed and density values are reported as "--" and LOS is reported as "F\*" when the volume to capacity ratio is greater than 1.00. Per Chapter 11 of the HCM 6<sup>th</sup> Edition, the density is only calculated when the ratio is less than 1.00 and the speed cannot be estimated. All cases in which this ratio is greater than 1.00 are LOS F.

- North of Pershing Drive
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue
  - In the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue
  - in the Northbound direction in the AM Peak operates at LOS F
- North of Hawthorn Street
  - In the Northbound direction in the AM Peak operates at **LOS F**
  - In the Northbound direction in the PM Peak operates at LOS F
- North of India / Sassafras Street
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Pacific Highway Viaduct
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Sassafras Street
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at **LOS F**
  - In the Northbound direction in the AM Peak operates at **LOS F**
- North of Old Town Avenue
  - In the Northbound direction in the AM Peak operates at **LOS F**

### Route-163

- North of I-5 Junction
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Ouince Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Richmond Street

- In the Southbound direction in the AM Peak operates at **LOS F**
- In the Southbound direction in the PM Peak operates at LOS F
- In the Northbound direction in the AM Peak operates at LOS F
- In the Northbound direction in the PM Peak operates at LOS F
- North of Robinson Ave
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at **LOS F**
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Washington Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

I-8

- East of I-5 Junction
  - In the Westbound direction in the PM Peak operates at LOS F
  - In the Eastbound direction in the AM Peak operates at **LOS F**
- East of Morena Boulevard
  - In the Eastbound direction in the AM Peak operates at LOS F
- East of Hotel Circle / Taylor Street
  - In the Eastbound direction in the PM Peak operates at LOS F
- East of Hotel Circle
  - In the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
  - In the Westbound direction in the AM Peak operates at LOS F
  - In the Westbound direction in the PM Peak operates at LOS F
  - In the Eastbound direction in the PM Peak operates at LOS F

# **2050 With Project Conditions**

I-5

- North of J Street
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Route 94 Junction
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Pershing Drive

- In the Southbound direction in the PM Peak operates at LOS F
- In the Northbound direction in the AM Peak operates at LOS F
- North of Route 163 Junction
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Sixth Avenue
  - In the Northbound direction in the AM Peak operates at LOS F
- North of First Avenue
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Hawthorn Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of India / Sassafras Street
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Pacific Highway Viaduct
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Sassafras Street
  - In the Northbound direction in the AM Peak operates at LOS F
- North of Washington Street
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the AM Peak operates at LOS F
- North of Old Town Avenue
  - In the Northbound direction in the AM Peak operates at LOS F

#### Route-163

- North of I-5 Junction
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F
- North of Quince Street
  - In the Southbound direction in the AM Peak operates at LOS F
  - In the Southbound direction in the PM Peak operates at LOS F
  - In the Northbound direction in the AM Peak operates at LOS F
  - In the Northbound direction in the PM Peak operates at LOS F

#### North of Richmond Street

- In the Southbound direction in the AM Peak operates at LOS F
- In the Southbound direction in the PM Peak operates at LOS F
- In the Northbound direction in the AM Peak operates at LOS F
- In the Northbound direction in the PM Peak operates at LOS F

#### North of Robinson Ave

- In the Southbound direction in the PM Peak operates at LOS F
- In the Northbound direction in the AM Peak operates at LOS F
- In the Northbound direction in the PM Peak operates at LOS F
- North of Washington Street
- In the Southbound direction in the AM Peak operates at LOS F
- In the Southbound direction in the PM Peak operates at LOS F
- In the Northbound direction in the AM Peak operates at LOS F
- In the Northbound direction in the PM Peak operates at LOS F

I-8

# East of I-5 Junction

- In the Westbound direction in the PM Peak operates at LOS F
- In the Eastbound direction in the AM Peak operates at LOS F

#### East of Morena Boulevard

- In the Eastbound direction in the AM Peak operates at LOS F
- East of Hotel Circle / Taylor Street
  - In the Eastbound direction in the PM Peak operates at LOS F

# East of Hotel Circle

- In the Eastbound direction in the PM Peak operates at LOS F
- East of SR-163 Junction
- In the Westbound direction in the AM Peak operates at LOS F
- In the Westbound direction in the PM Peak operates at LOS F
- In the Eastbound direction in the PM Peak operates at LOS F

The freeway segments listed above that are shown in bold text are considered to be cumulatively considerable impacts. Alternative 4's traffic adds to the roadways v/c by at least 0.02 at LOS E or 0.01 at LOS F.

As previously described in more detail in Section 3.14.6.1 of the Recirculated Draft EIR, any proposed freeway mitigation measure is **not considered feasible**, because there are no planned freeway improvement projects in the San Diego Regional Transportation Plan or Caltrans Interstate 8 Transportation Concept Report for this segment or other applicable Interstate or Highway segment plans, and any such improvements would require FAA approval of funding.

Caltrans has jurisdiction over the potential freeway improvements. SDCRAA could not require Caltrans to implement any such improvements. Potential and unplanned freeway improvements are therefore *not physically feasible*. Further, due to FAA regulations, potential freeway improvements currently could not be implemented and are presently *not considered feasible* because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements or mitigation measures as discussed in Section 3.14.6 of the Recirculated Draft EIR. SDCRAA has not requested funding of any freeway improvement projects because none are planned by agencies with jurisdiction or planning authority, and the FAA stated that it would not fund direct improvements to freeways. Moreover, neither SANDAG nor Caltrans has developed or identified regional programs to reduce VMT related to freeway usage. As such, these impacts are considered unmitigable.

In place of mitigating specific intersection, roadway and freeway facilities, beyond those previously identified, the following long-range transportation planning study and resulting measures are recommended to address Year 2050 cumulative impacts.

#### MM-TR-LRP-2:

Airport Regional Connections. The SDCRAA shall participate in regional efforts to develop a long-range transportation solution for accessing the Airport, including the following measures: 1. Participate in regional planning efforts led by SANDAG (Airport Connections Study) to determine transit connections between regional transit and the Airport terminals, freeway connections along the Laurel Street corridor, intelligent transportation systems, and mobility hub improvements/strategies; 2. Preserve space within Airport property to accommodate a transit station located near the terminals and an on-Airport exit roadway; and 3. Participate in the implementation of improvements and strategies identified in the Airport Connections Study.

- SDCRAA staff are fully engaged as stakeholders in SANDAG's committee
  and subcommittees which are tasked with developing regional solutions
  for improving access to the Airport. Other stakeholders include SANDAG,
  City of San Diego, MTS, Caltrans, US Navy and Marine Corps, and the Port
  of San Diego. SDCRAA has shared data, plans, concepts, and studies. In
  addition, SDCRAA shall provide feedback on suggested options.
- 2. The ADP has allocated a site to accommodate a potential transit station within Airport property in proximity to passenger terminals. The ADP also preserves space for an exit roadway on Airport property that could be built in conjunction with new freeway access ramps and enhanced capacity within the Laurel Street corridor.
- 3. SDCRAA will fund its fair share of agreed to improvement to implement long-term regional solutions identified by SANDAG's Airport Connections Study, subject to FAA concurrence to use Airport funding for these purposes. Proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because parts of the Mitigation Measure are within the control of other agencies or jurisdictions, and would require FAA approval of funding. Portions of

Mitigation Measure MM-TR-LRP-2 require physical improvements to facilities and/or VMT reduction items and are within the jurisdiction of other public agencies or departments and are *not considered physically* feasible. SDCRAA could not require those agencies or departments to implement any as yet unidentified improvements or VMT reduction programs. SDCRAA will, however, continue to collaborate with the other public agencies and departments to implement any improvement items and/or VMT reduction programs (consistent with CEQA Guidelines section 15064.3) relating to the Airport. Also, due to FAA regulations, proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently **not considered feasible** because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements, programs to reduce VMT, or other mitigation measures. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for the as yet unidentified off-Airport improvement or VMT reduction items. If the funding is granted (and the other agencies agree to implement) then the Mitigation Measure would be feasible. If the FAA does not approve the funding then the Measure would be infeasible.

# **Vehicle Miles Traveled (VMT)**

At the time of this writing, evaluation of transportation impacts using the VMT metric is not required by the State or any San Diego-based agencies, and LOS is the official metric for identifying traffic impacts and mitigation. Nonetheless, project-related VMT is generally discussed below for informational purposes.

Year 2050 VMT per passenger is presented in Table H-36. The Year 2050 VMT per passenger was calculated to be 16.6 VMT per Airport passenger, which is a decrease of 3.3 VMT per passenger. The VMT/passenger reduction is due primarily to SDCRAA efforts to reduce TNC trips.

Table H-36: 2050 VMT Summary - Alternative 4

	Existing	2050
SANDAG Model Trip Length (a)	15.07	15.08
ADP Airport Trips	103,983	134,145
Calculated Airport VMT (b)	1,567,024	2,022,952
Airport Daily Passenger	78,595	121,847
Airport VMT / Passenger (c)	19.9	16.6
Δ VMT / Passenger	-	-3.3

Source: Kimley-Horn, June 2019.

#### Notes:

- (a) Trip length based on SANDAG Series 13 model VMT divided by number of model trips.
- (b) Airport VMT is equal to estimated airport trips multiplied by average trip length.
- (c) Airport VMT per passenger based on calculated airport VMT divided by number of passengers.

# H.2.3 Railroad Crossings Impact H-7

Summary Conclusion for Impact H-7: Implementation of Alternative 4 would result in an increase in VHD at six at-grade railroad crossing locations in Downtown San Diego; however, the increase in VHD would not exceed the threshold of significance. As such, the at-grade railroad crossing impact would be *less than significant*.

This section discusses the at-grade railroad crossings and its impact on the study area.

Roadway capacity is affected by the presence of rail tracks located west of Kettner Street at Grape Street, Hawthorn Street, Laurel Street, Palm Street, Sassafras Street and Washington Street. Table H-37 contains analyses of these study area rail crossings based upon information contained in the Mid-Coast Corridor Transit Project Transportation Impacts and Mitigation Report and gate crossing observations conducted in June 2017.

Table H-37: Existing Conditions Rail Crossing Summary - Alternative 4

Crossing	Transit Service	Trains/hr	Crossings/hr	Avg Gate Blockage (seconds)	Total Time Blocked (seconds)	Percent of Time Blocked
Grape Street	COASTER/Amtrak	4	4	72	288	8.0%
Hawthorn Street	COASTER/Amtrak	4	4	72	288	8.0%
Laurel Street	COASTER/Amtrak	4	4	72	288	8.0%
Palm Street	LRT/COASTER/Amtrak	20	12	54	648	18.0%
Sassafras Street	LRT/COASTER/Amtrak	20	12	54	648	18.0%
Washington Street	LRT/COASTER/Amtrak	20	12	54	648	18.0%

Source: Kimley-Horn, June 2019.

Presently, there are three COASTER and one Amtrak train crossings in each peak hour at Grape Street, Hawthorn Street, and Laurel Street. The MTS Light Rail Transit (LRT) Trolley tracks are grade separated at these locations. Field observations indicate that the streets are blocked using railroad crossing arms for approximately 72 seconds per occurrence, which results in the streets being blocked for 8% during the peak hours. At Palm Street, Sassafras Street, and Washington Street, in addition to the three COASTER and one Amtrak trains, there are 16 LRT directional crossings per peak hour. Some of the crossings occur at the same time on different tracks/directions of travel. During the June 2017 crossing observation, a total of 12 crossings were observed with an average blockage time of 54 seconds per occurrence. This results in the street being blocked for 18% during the peak hours. While the street is blocked, traffic queues extend two blocks or more depending on the location. Traffic can take a few minutes to clear once the gate crossing arms are raised, depending on the timing of downstream traffic signals.

In the future, train traffic is expected to increase as presented in Table H-38. The Mid-Coast LRT is expected to be opened in the year 2021. This will not affect the rail crossings on Grape, Hawthorn and Laurel Streets, since the LRT tracks are grade separated at these locations. At Palm, Sassafras and Washington Streets, LRT crossings increase to 24 directional crossings in each peak hour. Some of these crossings would occur at the same time on different tracks/directions of travel. A total of 18 blockages are expected, resulting in the street being blocked for 27% during the peak hour. This level of train activity is anticipated for Year 2024 and Year 2026.

Table H-38: Year 2024/2026 Rail Crossing Conditions Summary - Alternative 4

Crossing	Transit Service	Trains/Hr	Crossings/Hr	Avg Gate Blockage (Seconds)	Total Time Blocked (Seconds)	Percent Of Time Blocked
Grape Street	COASTER/Amtrak	4	4	72	288	8.0%
Hawthorn Street	COASTER/Amtrak	4	4	72	288	8.0%
Laurel Street	COASTER/Amtrak	4	4	72	288	8.0%
Palm Street	LRT/COASTER/Amtrak	28	18	54	972	27.0%
Sassafras Street	LRT/COASTER/Amtrak	28	18	54	972	27.0%
Washington Street	LRT/COASTER/Amtrak	28	18	54	972	27.0%

By 2030, COASTER and Amtrak trains are expected to double to a total of eight trains in each of the peak hours as presented in Table H-39. At Grape, Hawthorn and Laurel Streets, the increase in COASTER /Amtrak crossings would result in these streets being blocked for 16% during the peak hours. At Palm, Sassafras and Washington Streets, there will be eight COASTER /Amtrak train crossings and 24 LRT crossing in each peak hour resulting in approximately 20 blockages, which would result in the street being blocked for 30% during the peak hour. This level of train activity is expected to occur for Years 2030, 2035, and 2050.

Table H-39: Year 2030/2035/2050 Rail Crossing Conditions Summary – Alternative 4

Crossing	Transit Service	Trains/hr	Crossings/hr	Avg Gate Blockage (seconds)	Total Time Blocked (seconds)	Percent of Time Blocked
Grape Street	COASTER/Amtrak	8	8	72	576	16.0%
Hawthorn Street	COASTER/Amtrak	8	8	72	576	16.0%
Laurel Street	COASTER/Amtrak	8	8	72	576	16.0%
Palm Street	LRT/COASTER/Amtrak	32	20	54	1080	30.0%
Sassafras Street	LRT/COASTER/Amtrak	32	20	54	1080	30.0%
Washington Street	LRT/COASTER/Amtrak	32	20	54	1080	30.0%

Source: Kimley-Horn, June 2019.

Each analysis year was evaluated to determine the VHD at each crossing based on the at-grade rail crossing's ADT volume, the percentage of total gate down time per day, and the average gate blockage time. The VHD were compared to the at-grade rail crossing's VHD threshold to determine if the crossing location exceeded the threshold. The results for each analysis year are shown in Table H-40.

Table H-40: Rail Crossing VHD Threshold Summary - Alternative 4

Crossing	VHD Threshold	ADT Volume	Total gate down time per day (hours)	VHD	Exceed VHD Threshold
Existing Baseline with	Project				
Grape Street	300	28,167	8%	45	No
Hawthorn Street	300	30,936	8%	49	No
Laurel Street	150	21,042	8%	34	No
Palm Street	75	1,940	18%	5	No
Sassafras Street	150	15,983	18%	43	No
Washington Street	150	15,700	18%	42	No

Table H-40: Rail Crossing VHD Threshold Summary - Alternative 4

Crossing	VHD Threshold	ADT Volume	Total gate down time per day (hours)	VHD	Exceed VHD Threshold
Year 2024 Condition	with Project				
Grape Street	300	36,148	8%	58	No
Hawthorn Street	300	31,746	8%	51	No
Laurel Street	150	23,742	8%	38	No
Palm Street	75	3,652	27%	15	No
Sassafras Street	150	18,928	27%	77	No
Washington Street	150	17,029	27%	69	No
Year 2026 Condition	with Project				
Grape Street	300	37,953	8%	61	No
Hawthorn Street	300	36,664	8%	59	No
Laurel Street	300	25,624	8%	41	No
Palm Street	75	4,088	27%	17	No
Sassafras Street	150	20,164	27%	82	No
Washington Street	150	18,566	27%	75	No
Year 2030 Condition	with Project				
Grape Street	300	40,991	16%	131	No
Hawthorn Street	300	41,572	16%	133	No
Laurel Street	300	29,075	16%	93	No
Palm Street	75	4,313	30%	19	No
Sassafras Street	150	21,393	30%	96	No
Washington Street	150	19,441	30%	87	No
Year 2035 Condition	with Project				
Grape Street	300	43,471	16%	139	No
Hawthorn Street	300	55,377	16%	177	No
Laurel Street	300	36,107	16%	116	No
Palm Street	75	4,607	30%	21	No
Sassafras Street	150	23,184	30%	104	No
Washington Street	150	15,062	30%	68	No
Year 2050 Condition	with Project				
Grape Street	300	43,857	16%	140	No
Hawthorn Street	300	32,755	16%	105	No
Laurel Street	150	15,898	16%	51	No
Palm Street	75	8,876	30%	40	No
Sassafras Street	75	12,832	30%	58	No
Washington Street	150	15,600	30%	70	No

Based on this analysis, all at-grade rail crossing locations have a VHD that is below the crossing's VHD threshold and no locations warrant grade separation. All project impacts are *less than significant impacts* and no mitigations are needed.

With the increased blockage time on streets with rail crossings, traffic queues are expected to increase. The Mid-Coast LRT project recommends that traffic signal coordination at adjacent intersections be synchronized with the rail preemption that occurs with the train crossing arms.

SDIA traffic patterns to and from the Airport adds traffic at the six grade crossings within the study area, which add to traffic queues occurring when trains cross. The City of San Diego controls traffic signal timing at adjacent intersections and coordination with rail preemption. It is recommended that the City regularly monitor and update the timing of traffic signals on streets with active rail crossings to maximize traffic flows and minimize the extent of vehicle queuing.

Traffic queues are expected to occur across the railroad tracks from adjacent traffic signals. At the railroad crossings of Grape Street, Hawthorn Street, and Laurel Street, there are pre-signals. These signals are coordinated adjacent signalized intersections, stopping traffic prior to rail crossings to prevent queuing on the railroad tracks. The Airport Authority is working with the City of San Diego and the California Public Utilities Commission to install pre-signals on Sassafras Street.

At the railroad crossings of Grape Street, Hawthorn Street, and Laurel Street, there are pre-signals. These signals are coordinated adjacent signalized intersections, stopping traffic prior to rail crossings to prevent queuing on the railroad tracks.

The Airport Authority is working with the City of San Diego and the California Public Utilities Commission to install pre-signals on Sassafras Street. Since Alternative 4 proposes to improve Palm Street, including a new traffic signal at the Palm Street and Kettner Boulevard intersection, it is recommended that pre-signals be installed at Palm Street with these improvements.

# H.2.4 Parking Impact H-8

Summary Conclusion for Impact H-8: Implementation of Alternative 4 would result in a temporary deficit in on-Airport parking supply during development of Phase 1a in 2021; however, this temporary shortfall in parking would not substantially affect parking in adjacent residential areas or in off-Airport public parking, including at parks and beaches. As such, the parking impact would be *less than significant*.

This section presents the estimated parking demand and supply at the Airport.

SDIA provides parking for Airport employees and passengers. As of May 2018, there are over 10,000 parking spaces available for these users, including the recently constructed T2 Parking Plaza. Additional parking demand and supply exists for cargo, fixed-base operators, and rental car employees; neither the demand nor the supply for these uses are included in this analysis. Also, not included in the demand or supply estimates are off-site, privately branded Airport parking, which is estimated to provide approximately 6,000 parking spaces off-Airport marketed to passengers.

The SDCRAA conducted an analysis of the short- and long-term on-Airport parking demand at SDIA through the year 2050. The parking demand analyzed projected growth in passengers while accounting for Transportation Network Company (TNC) growth. TNC, such as Uber and Lyft, have experienced a dramatic increase in ridership by air passengers, increasing from about 0.06 transactions per enplanement two years ago to about 0.16 transactions per enplanement now. In the meantime, taxi cab, rental car, and parking transactions have decreased. TNC's are expected to decrease the amount of parking needed for passengers at SDIA. Table H-41 summarizes the employee and passenger parking supply and passenger parking demand by year at SDIA.

Table H-41: Airport Parking Impact Analysis Summary - Alternative 4

	2018 - Existing	2021 - Construction of Phase 1a	2024 - Occupancy of Phase 1a	2026 - Occupancy of Phase 1b	2030 – Horizon Year	2035 – Horizon Year	2050 - Horizon Year
Parking Supply (Employees)							
Terminal 2 West	0	0	200	200	200	200	200
Pacific Highway	0	1,950	1,950	1,950	1,950	1,950	1,950
Commuter Terminal	200	0	0	0	0	0	0
Harbor Drive	1,550	0	0	0	0	0	0
ADC Lot (McCain)	50	0	0	0	0	0	0
Total Employee Parking	1,800	1,950	2,150	2,150	2,150	2,150	2,150
Parking Supply (Passengers)							
Terminal 1	1,200	0	5,500	5,500	5,500	5,500	5,500
Terminal 2 Plaza	2,900	2,900	2,900	2,900	2,900	2,900	2,900
Terminal 2 West	1,100	1,100	900	900	900	900	900
Pacific Highway	1,950	0	0	0	0	0	0
Harbor Drive	1,400	0	0	0	0	0	0
Total Passenger Parking	8,550	4,000	9,300	9,300	9,300	9,300	9,300
Passenger Parking Demand	5,870	6,150	6,700	7,050	7,900	8,450	9,000
Surplus Passenger Parking <sup>1</sup>	2,680	-2,150	2,600	2,250	1,400	850	300

Source: Ricondo, August 2019.

<sup>&</sup>lt;sup>1</sup> Surplus parking was found by subtracting the Parking Supply Total from the Parking Demand Total.

Employee parking supply was provided in three primary lots in 2018 with a sum of 1,800 spaces. Earlier this year, employee parking was shifted to the Pacific Highway lot where a total of 1,950 parking spaces are provided. During construction of Phase 1a of the project, this is expected to be the primary parking for Airport employees. When the Terminal 1 parking plaza is completed, it is assumed that a portion of the Terminal 2 West lot (200 parking spaces) will be reserved for employee parking, resulting in a total of 2,150 parking spaces. This is about a 20% increase from 2018 conditions.

Airport customer parking was provided in five facilities in 2018, resulting in a total of 8,550 parking spaces. The 2018 demand for passenger parking was 5,850 spaces. As such, there is an excess supply of nearly 2,700 spaces.

During construction of Phase 1a of the project, it is assumed that passenger parking will be removed from Terminal 1 and Harbor Drive, as these are within the areas where construction will occur. In addition, the Pacific Highway lot will be used for Airport employee parking. As a result, parking supply for Airport customers will be reduced from 8,550 spaces to 4,000 spaces. Meanwhile passenger demand for parking is projected to increase to 6,150 parking spaces, resulting in a shortfall of 2,150 spaces. This deficit of over 2,000 parking spaces is expected to continue until the Terminal 1 parking plaza is opened in 2024.

When Phase 1a is completed, an additional 5,000 parking spaces would be available at T1, increasing the total Terminal 1 supply to 9,300 customer parking spaces. Meanwhile, the parking demand in year 2024 is expected to be 6,700 parking spaces, for a surplus of about 2,600 spaces.

When Phase 1b is completed in 2026, it is assumed that no new parking would be provided. Parking demand is expected to be 7,050 parking spaces, resulting in a parking surplus of 2,250 parking spaces.

In 2030, it is assumed that no new parking supply would be constructed. The demand for customer parking would be 7,900 parking spaces, which would result in a surplus of 1,400 parking spaces.

In 2035, the same 9,300 parking spaces will be available for customers. The passenger parking demand is expected to increase to 8,450 spaces. This will result in a surplus of 850 spaces.

In 2050, parking demand will continue to increase to 9,000 spaces, versus the supply of 9,300 spaces. This results in a surplus of 300 parking spaces.

The parking analyses indicates that there would be a short-term shortage of parking during Phase 1a of the construction (late 2020 to 2024). During this time there would be a shortage of over 2,000 parking spaces. This shortfall would represent a deficit that is more than 10 percent of the required amount of parking (i.e., would be up to a 33% deficit); however, this temporary shortfall in parking is not expected to substantially affect the availability of parking in an adjacent residential area, given that there are no such residential areas close by, nor is this temporary parking deficiency expected to severely impede the accessibility of a public parking facility, such as at a park or beach, given that such parking in the local area is short-term only and there are numerous other privately-owned/operated parking options around the Airport. Further, off-Airport parking providers are typically between 75 to 80 percent at capacity, so they should have available parking to address

any increase in demand. As such, the temporary deficit in parking would be a *less than significant impact*.

Notwithstanding the above, there are several options that the SDCRAA may consider in addressing the temporary shortfall in Airport parking during development of Phase 1a. Such options may include, but are not limited to:

- 1. Create space for valet parking. Depending on construction staging needs, there may be areas available for valet storage of vehicles near T1 or within T2 parking areas. Valet parkers can stack parking in tandem to increase the effective supply of parking.
- 2. Promote the use of transit connections and private off-Airport parking for long-term passenger parking. There are an estimated 6,000 parking spaces promoted for Airport use by private companies located near SDIA. Parking operators include Park & Fly, Aladdin, Wally Park, Laurel Airport Parking, and Park, Shuttle and Fly. These companies provide shuttle service to the Airport terminals. SDIA could promote the use of these parking spaces during times when on-Airport parking is expected to be in short supply.
- 3. Secure a short-term lease of off-site properties for the use of employee parking. Potential sites include land formerly used by Rental Car companies that are now located in the Rental Car Center. This includes areas on the south side of North Harbor Drive, as well as areas in the Pacific Highway corridor. Parking on these or other undeveloped sites could provide a revenue-generating interim use of these properties until more permanent uses are built.

# **H.2.5 Construction Traffic Trip Generation**

This section presents the estimated trip generation associated with construction traffic and its impact at the study area intersections, using the same significance criteria applied above in the evaluation of impacts associated with future operation of Alternative 4.

As part of Alternative 4, SDCRAA will implement a Construction Traffic Management Program (CTMP), similar to that successfully implemented during the SDIA Green Build Construction Program. This CTMP, which is described in Section 2.7.2 of the Recirculated Draft EIR, includes establishing an ADP Construction coordination office with the Ground Transportation Department and requires orientation for construction personnel.

Trip generation associated with Alternative 4 would consist of employee commuter trips and material related truck trips. Project-specific details of the construction projects were inputted into the Airport Construction Emissions Inventory Tool (ACEIT) to estimate construction equipment/vehicle activity data (e.g., equipment and vehicle fleet/usage). The ACEIT calculates the number and types of on-road vehicles based on the project type selected and square footage inputted into the model. The on-road vehicles included are used for transport and delivery of supplies, material and equipment to and from the site, and also include construction worker vehicles. The number of construction employees is based on the number of equipment associated with the construction project.

The estimated trip generation by Airport construction phase and type of trip (construction employee/truck) calculated from the ACEIT is presented in Table H-42.

Table H-42: Total Airport Construction Trip Generation – Alternative 4

Construction Phase	Type of Trip	Number of Round Trips
Phase 1a	Employee Commuter	175,956
Filase 1a	Material Delivery Truck	35,926
Phase 1b	Employee Commuter	118,938
Pilase 10	Material Delivery Truck	20,737

Each phase has an estimated duration of four years. All vehicles were assumed be work eight hours a day, five days a week, for 52 weeks per year. Vehicle round trips were assumed to enter during the AM peak and leave during the PM peak. Unlike commuter trips, truck trips were assumed to be dispersed evenly throughout the day. Due to the size and impact of trucks on roadway operations, trucks were assumed to have a passenger-car-equivalent (PCE) value of 2.5. The resulting peakhour construction traffic for each phase of work is presented in Table H-43.

Table H-43: Estimated Airport Construction Peak-Hour Trip Generation - Alternative 4

Construction Phase	Type of Trip	AM Peak Hour	PM Peak Hour
Phase 1a	Inbound	175	5
Pilase 1a	Outbound	5	175
Phase 1b	Inbound	117	3
Pilase 1b	Outbound	3	117

Source: Kimley-Horn, June 2019.

The trip distribution for the Airport construction trips were assumed to follow the general trip distribution associated with the Airport traffic while truck trips were all assumed to use the freeway network. Construction traffic would all utilize Harbor Drive and enter the assumed construction staging site off Liberator Way.

# H.2.5.1 Impact H-9

Summary Conclusion for Impact H-9: Implementation of Alternative 4 would exceed thresholds of significance relating to the operation of 2 intersections in 2020/2021 With Project Construction Conditions scenario (Construction Phase 1a); such impacts would be significant. Mitigation is proposed to fully mitigate these impacts.

#### Intersection Level of Service (Construction Phase 1a)

2020/2021 Without Project Construction and 2020/2021 With Project Construction traffic volumes were evaluated at the study area intersections. The baseline condition volumes were determined using on the same methodology as the intersection analysis. Results of the analysis are presented in Table H-44. Level of Service worksheets are contained in Appendix R-H2. As shown in the table, all study area intersections operate at acceptable levels of service during the weekday AM and PM peak hours with the exception of:

#### #16 - Kettner Boulevard at W Laurel Street

Operates at LOS F during AM Peak and at LOS E during the PM Peak

# #41 - Kettner Boulevard at Palm Street

Operates at LOS E during the AM Peak and at LOS F during the PM Peak

Table H-44: Construction Phase 1a (2020/2021) Intersection Level of Service Summary – Alternative 4

				ting	2020/2021 Without Project		2020/2021 With Project Construction			
	Intersection	Peak Hour	DELAY (A)	LOS (B)	Const DELAY (A)	LOS (B)	DELAY (A)	LOS (B)	Change from Existing (D)	Change From 2020 Without Project Construction (D)
1	Pacific Hwy at Taylor St /	AM	27.7	С	27.9	С	27.9	С	0.2	0.0
1	Rosecrans St	PM	35.8	D	37.3	D	37.4	D	1.6	0.1
2	Pacific Hwy at Old Town	AM	9.7	Α	10.0	В	10.0	В	0.3	0.0
	Transit Center (Bus Access)	PM	11.1	В	11.8	В	11.8	В	0.7	0.0
3	Pacific Hwy at Enterprise St	AM PM	31.7 44.5	C D	34.0 49.5	C D	34.0 49.4	C D	2.3 4.9	0.0 -0.1
	Pacific Hwy SB Ramps at	AM	11.7	В	11.9	В	12.0	В	0.3	0.1
4	Washington St	PM	12.5	В	13.0	В	13.0	В	0.5	0.0
_	Washington St at Frontage	AM	20.7	C	21.4	С	21.4	С	0.7	0.0
5	Rd	PM	18.7	В	19.3	В	19.5	В	0.8	0.2
6	Washington St at Hancock St	AM	22.0	С	21.7	С	21.7	С	-0.3	0.0
b	Washington St at Hancock St	PM	23.1	С	23.1	С	23.1	С	0.0	0.0
7	Washington St at San Diego	AM	31.1	С	32.7	С	32.7	С	1.6	0.0
	Ave	PM	16.2	В	16.6	В	16.6	В	0.4	0.0
8	India St at Vine St	AM	4.5	A	4.6	A	4.6	A	0.1	0.0
		PM	4.3	A	4.3	A C	4.3	A	0.0	0.0
9	Sassafras St at Pacific Hwy	AM PM	22.0 29.7	C C	22.4 30.9	С	22.6 30.9	C C	0.6 1.2	0.2
		AM	13.5	В	14.8	В	15.0	В	1.5	0.0
10	Sassafras St at Kettner Blvd	PM	15.0	В	16.9	В	16.9	В	1.9	0.0
		AM	6.8	A	6.6	A	6.6	A	-0.2	0.0
11	Sassafras St at India St	PM	10.2	В	10.0	В	10.4	В	0.2	0.4
40	2 1 6 12 16 11	AM	8.7	Α	9.4	Α	9.6	Α	0.9	0.2
12	Palm St at Pacific Hwy	PM	10.3	В	11.3	В	11.3	В	1.0	0.0
14	Laurel St at North Harbor Dr	AM	24.4	С	25.9	С	26.4	С	2.0	0.5
14	Ladiei 3t at North Harbor Bi	PM	26.2	С	28.2	С	34.1	С	7.9	5.9
15	Laurel St at Pacific Hwy	AM	44.6	D	43.7	D	46.4	D	1.8	2.7
	,	PM	51.6	D	54.2	D	54.9	D	3.3	0.7
16	Laurel St at Kettner Blvd	AM	91.8	F	136.1	F	153.1	F	61.3	17.0
		PM	48.9	D	59.5	E	60.3 15.7	E	11.4	0.8
17	Laurel St at India St	AM PM	15.1 15.7	B B	15.7 16.2	B B	16.2	B B	0.6 0.5	0.0
	Hawthorn St at North	AM	8.9	A	9.1	A	9.2	А	0.3	0.0
18	Harbor Dr	PM	10.0	В	10.3	В	10.2	В	0.2	-0.1
		AM	36.9	D	37.4	D	37.9	D	1.0	0.5
19	Hawthorn St at Pacific Hwy	PM	41.9	D	44.9	D	45.8	D	3.9	0.9
20	Llausthana Ct at Kattaaa Blad	AM	30.7	С	31.3	С	31.9	С	1.2	0.6
20	Hawthorn St at Kettner Blvd	PM	28.4	С	28.9	С	28.9	С	0.5	0.0
21	Hawthorn St at India St	AM	31.5	С	32.3	С	32.9	С	1.4	0.6
	Traweriorii se de maia se	PM	27.2	С	27.5	С	27.5	С	0.3	0.0
22	Hawthorn St at Columbia St	AM	33.5	С	34.7	С	35.4	D	1.9	0.7
		PM	30.5	С	31.1	С	31.1	С	0.6	0.0
23	Hawthorn St at State St	AM	10.7	В	11.4	В	9.1	В	1.0 0.5	0.3
	Hawthorn St at Brant St / I-5	PM AM	8.6 15.7	A C	9.1 16.3	A C	16.3	A C	0.5	0.0
24	NB Ramps	PM	20.5	С	22.1	С	22.3	С	1.8	0.0
	·	AM	10.7	В	10.8	В	11.0	В	0.3	0.2
25	Grape St at North Harbor Dr	PM	18.8	В	19.0	В	19.0	В	0.2	0.0
36	Common Charl Deviller	AM	29.2	С	29.4	С	29.5	С	0.3	0.1
26	Grape St at Pacific Hwy	PM	28.9	С	29.1	С	29.4	С	0.5	0.3
27	Grape St at Kettner Blvd	AM	30.8	С	31.3	С	31.3	С	0.5	0.0
21	Grape Stat Kettilei bivu	PM	36.2	D	37.1	D	37.7	D	1.5	0.6
28	Grape St at India St	AM	29.6	С	31.1	С	31.1	С	1.5	0.0
	·	PM	35.5	D	38.6	D	39.6	D	4.1	1.0
29	Grape St at Columbia St	AM	34.7	С	31.7	С	31.7	С	-3.0	0.0

Table H-44: Construction Phase 1a (2020/2021) Intersection Level of Service Summary – Alternative 4

Intersection		Peak	Existing		2020/2021 Without Project Construction		2020/2021 With Project Construction			
	intersection		DELAY (A)	LOS (B)	DELAY (A)	LOS (B)	DELAY (A)	LOS (B)	Change from Existing (D)	Change From 2020 Without Project Construction (D)
		PM	43.3	D	39.9	D	40.6	D	-2.7	0.7
30	State St / I-5 SB On-Ramp at	AM	24.4	С	25.8	С	25.7	С	1.3	-0.1
30	W Grape St	PM	33.1	С	36.6	D	37.7	D	4.6	1.1
31	North Harbor Dr at McCain	AM	11.6	В	11.6	В	11.7	В	0.1	0.1
31	Rd	PM	8.1	Α	8.1	Α	8.3	Α	0.2	0.2
32	North Harbor Dr at Airport	AM	22.2	С	22.4	С	22.1	С	-0.1	-0.3
32	Terminal Rd	PM	19.3	В	19.3	В	19.5	В	0.2	0.2
	North Harbor Dr at Harbor	AM	40.0	D	10.2	В	10.2	В	-29.8	0.0
33	Island Dr / Airport Terminal Road	PM	35.3	D	36.8	D	37.2	D	1.9	0.4
	Harbor Island Dr at N Harbor	AM	10.0	В	10.2	В	10.2	В	0.2	0.0
34	Dr	PM	10.6	В	10.9	В	10.9	В	0.3	0.0
25	Harbor Island Dr at Harbor Island Dr	AM	22.1	С	22.5	С	22.5	С	0.4	0.0
35		PM	22.6	С	22.9	С	22.9	С	0.3	0.0
26	Harbor Island Dr at Parking	AM	8.5	Α	8.5	Α	8.5	Α	0.0	0.0
36	Lot Access	PM	9.1	Α	9.3	Α	9.3	Α	0.2	0.0
	North Harbor Dr at Liberator	AM	4.9	Α	5.0	Α	5.1	Α	0.2	0.1
38	Way	PM	8.8	Α	9.0	Α	12.3	В	3.5	3.3
	North Harbor Dr at Cell	AM	16.3	В	17.2	В	18.2	В	1.9	1.0
39	Phone Lot	PM	18.2	В	20.3	С	24.8	С	6.6	4.5
40	North Harbor Dr at Terminal	AM	4.2	Α	4.4	Α	5.1	Α	0.9	0.7
40	Link Rd	PM	3.3	Α	3.5	Α	3.8	Α	0.5	0.3
	Kettner Boulevard at Palm	AM	21.7	С	39.4	Е	42.4	E	20.7	3.0
41	Street	PM	59.9	F	380.8	F	380.8	F	320.9	0.0
40	North Harbor Drive at	AM	13.5	В	13.5	В	13.4	В	-0.1	-0.1
42	Laning Road	PM	32.4	С	33.7	С	33.7	С	1.3	0.0
42	North Harbor Drive at Nimitz	AM	16.4	В	16.4	В	16.7	В	0.3	0.3
43	Boulevard	PM	40.7	D	40.7	D	40.7	D	0.0	0.0
	Rosecrans Street at Nimitz	AM	41.1	D	34.3	С	34.3	С	-6.8	0.0
44	Boulevard	PM	45.1	D	40.6	D	40.8	D	-4.3	0.2

Notes: Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6<sup>th</sup> Edition, and performed using Synchro 10.
- (c) Change in delay due to addition of background traffic growth, addition of cumulative project traffic, and addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.
- (d) Change in delay due to addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.

The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-44, between Existing conditions and 2020/2021 With Project Construction Phase 1a:

#### #16 Kettner Boulevard at W Laurel Street

The intersection of Kettner Boulevard at West Laurel Street operates at LOS F during the AM peak hour and at LOS E during the PM peak hour under 2020/2021 Without Project traffic conditions. This intersection would experience an increase in delay greater than two seconds in the AM with the addition of the construction traffic. Because the increase in delay would exceed the allowable threshold, this would be considered a significant impact.

As discussed in Impact Section H.2.1.1 MM-TR-I-1c would mitigate this intersection. Since this improvement resulted in an acceptable LOS with higher volumes, it would result in acceptable LOS with construction traffic.

#### #41 Kettner Boulevard at Palm Street

The intersection of Kettner Boulevard at Palm Street operates at LOS E during the AM peak hour and at LOS F during the under 2020/2021 Without Project traffic conditions. This intersection would experience an increase in delay greater than two seconds in the AM with the addition of the construction traffic. Because the increase in delay would exceed the allowable threshold, this would be considered a significant impact.

As discussed in Impact Section H.2.1.1, MM-TR-I-1e would mitigate this intersection. Since this improvement resulted in an acceptable LOS with higher volumes, it would result in acceptable LOS with construction traffic. MM-TR-I-1e, however, is presently *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# H.2.6 Impact H-10

Summary Conclusion for Impact H-10: Implementation of Alternative 4 would exceed thresholds of significance relating to the operation of 5 intersections in 2024 With Project Construction Conditions scenario (Construction Phase 1b). Although mitigation is proposed to reduce these impacts, impacts would not be fully mitigated and would be *significant and unavoidable* at 1 intersection.

# Intersection Level of Service (Construction Phase 1b)

Existing Condition and 2024 With Project Construction traffic volumes were evaluated at the study area intersections. The baseline condition volumes were determined using on the same methodology as the intersection analysis. Results of the analysis are presented in Table H-45. Level of Service worksheets are contained in Appendix R-H2. As shown in the table, all study area intersections operate at acceptable levels of service during the weekday AM and PM peak hours with the exception of:

# #3 - Pacific Highway at Enterprise Street

- Operates at LOS E during PM Peak
- #15 Pacific Highway at W Laurel Street
  - Operates at LOS E during PM Peak
- #16 Kettner Boulevard at W Laurel Street
  - Operates at LOS F during AM Peak and PM Peak
- #29 Columbia Street at W Grape Street
  - Operates at LOS E during PM Peak
- #41 Kettner Boulevard at Palm Street
  - Operates at LOS F during AM Peak and PM Peak

The following mitigations would address the significant impacts that would occur from the project, as defined by Table H-45, between Existing traffic condition and 2024 With Project Construction Phase 1b:

# #3 – Pacific Highway at Enterprise Street

The intersection of Pacific Highway at Enterprise Street operates at LOS E during the PM peak hour under 2024 Without Project traffic conditions. This intersection would experience an increase in delay greater than two seconds in the AM with the addition of the construction traffic. Because the increase in delay would exceed the allowable threshold, this would be considered a significant impact.

# **Proposed Mitigation Measure**

#### MM-TR-Con-1:

**Construction Traffic Measures.** Prior to the start of any construction phases at SDIA, SDCRAA shall promote the following TDM strategies: 1. Consider establishing a remote lot for construction workers with shuttles to their work site; 2. Stagger start times of various crews, when possible, to reduce the intensity of construction impacts; 3. Consider adding a shuttle stop at the construction site for transit services from Santa Fe Depot and/or Old Town Transit Center.

Implementation of MM-TR-Con-1 would mitigate this impact and is *feasible*. It is not anticipated to reduce the traffic impact to be less than significant, but would help alleviate traffic impact on the facility.

Table H-45: Construction Phase 1b (2024) Intersection Level of Service Summary – Alternative 4

			Exis	sting	2024 Wi Proje Constru	ect		2024 V	Vith Project Cons	struction
	Intersection	Peak Hour	DELAY (A)	LOS (B)	DELAY (A)	LOS (B)	DELAY (A)	LOS (B)	Change from Existing (D)	Change From 2024 Without Project Construction (D)
1	Pacific Hwy at Taylor St	AM	27.7	С	27.9	С	28.0	С	0.3	0.1
	/ Rosecrans St	PM	35.8	D	40.1	D	40.1	D	4.3	0.0
2	Pacific Hwy at Old Town Transit Center (Bus	AM	9.7	Α	10.3	В	10.3	В	0.6	0.0
	Access)	PM	11.1	В	12.8	В	12.8	В	1.7	0.0
3	Pacific Hwy at	AM	31.7	С	37.5	D	37.5	D	5.8	0.0
3	Enterprise St	PM	44.5	D	64.1	E	64.2	E	19.7	0.1
4	Pacific Hwy SB Ramps at	AM	11.7	В	12.1	В	12.2	В	0.5	0.1
4	Washington St	PM	12.5	В	13.8	В	14.9	В	2.4	1.1
5	Washington St at	AM	20.7	С	27.5	С	27.5	С	6.8	0.0
J	Frontage Rd	PM	18.7	В	23.6	С	20.0	С	1.3	-3.6
6	Washington St at	AM	22.0	С	20.9	С	20.9	С	-1.1	0.0
b	Hancock St	PM	23.1	С	23.9	С	23.7	С	0.6	-0.2
7	Washington St at San	AM	31.1	С	35.4	D	35.4	D	4.3	0.0
/	Diego Ave	PM	16.2	В	17.5	В	17.7	В	1.5	0.2
0	India Ct at Vina Ct	AM	4.5	Α	4.6	Α	4.6	Α	0.1	0.0
8	India St at Vine St	PM	4.3	Α	4.4	Α	4.3	Α	0.0	-0.1
9	Sassafras St at Pacific	AM	22.0	С	26.7	С	26.8	С	4.8	0.1
9	Hwy	PM	29.7	С	37.2	D	40.1	D	10.4	2.9
10	Sassafras St at Kettner Blvd	AM	13.5	В	18.2	В	18.4	В	4.9	0.2
10		PM	15.0	В	21.4	С	23.3	С	8.3	1.9
11	Sassafras St at India St	AM	6.8	Α	5.8	Α	5.8	Α	-1.0	0.0
11	Sassarras St at maia St	PM	10.2	В	9.3	Α	11.0	В	0.8	1.7
12	Palm St at Pacific Hwy	AM	8.7	Α	12.5	В	12.5	В	3.8	0.0
12	Tann Statt acme nwy	PM	10.3	В	14.0	В	13.3	В	3.0	-0.7
14	Laurel St at North	AM	24.4	С	39.8	D	45.7	D	21.3	5.9
14	Harbor Dr	PM	26.2	С	39.3	D	39.8	D	13.6	0.5
15	Laurel St at Pacific Hwy	AM	44.6	D	47.5	D	48.8	D	4.2	1.3
13	Eddici St dt i deine i wy	PM	51.6	D	61.2	E	63.8	E	12.2	2.6
16	Laurel St at Kettner Blvd	AM	91.8	F	117.7	F	216.2	F	124.4	98.5
10	Eddici St at Rettilei Biva	PM	48.9	D	94.4	F	97.7	F	48.8	3.3
17	Laurel St at India St	AM	15.1	В	17.2	В	16.6	В	1.5	-0.6
	==== S.	PM	15.7	В	17.4	В	17.5	В	1.8	0.1
18	Hawthorn St at North	AM	8.9	Α	6.1	Α	9.5	Α	0.6	3.4
-0	Harbor Dr	PM	10.0	В	8.2	Α	8.2	Α	-1.8	0.0
19	Hawthorn St at Pacific	AM	36.9	D	39.7	D	38.2	D	1.3	-1.5
	Hwy	PM	41.9	D	39.1	D	39.4	D	-2.5	0.3
20	Hawthorn St at Kettner	AM	30.7	С	31.7	С	32.5	С	1.8	0.8
	Blvd	PM	28.4	С	30.7	С	30.9	С	2.5	0.2
21	Hawthorn St at India St	AM	31.5	С	31.9	С	33.7	С	2.2	1.8
		PM	27.2	С	30.2	С	30.5	С	3.3	0.3
22		AM	33.5	С	36.5	D	37.0	D	3.5	0.5

Table H-45: Construction Phase 1b (2024) Intersection Level of Service Summary – Alternative 4

			Exis	sting	2024 Without Project Construction		2024 With Project Construction			
	Intersection	Peak Hour	DELAY (A)	LOS (B)	DELAY (A)	LOS (B)	DELAY (A)	LOS (B)	Change from Existing (D)	Change From 2024 Without Project Construction (D)
	Hawthorn St at Columbia St	PM	30.5	С	33.9	С	34.3	С	3.8	0.4
22	Harrish and Charles Charles Ch	AM	10.7	В	12.0	В	12.6	В	1.9	0.6
23	Hawthorn St at State St	PM	8.6	Α	10.9	В	11.0	В	2.4	0.1
24	Hawthorn St at Brant	AM	15.7	С	17.3	С	17.3	С	1.6	0.0
24	St / I-5 NB Ramps	PM	20.5	С	24.3	С	24.3	С	3.8	0.0
25	Grape St at North	AM	10.7	В	10.5	В	11.1	В	0.4	0.6
23	Harbor Dr	PM	18.8	В	13.1	В	13.2	В	-5.6	0.1
26	Grape St at Pacific Hwy	AM	29.2	С	29.9	С	30.0	С	0.8	0.1
20	Grape state assistant,	PM	28.9	С	29.6	С	29.7	С	0.8	0.1
27	Grape St at Kettner Blvd	AM	30.8	С	33.4	С	32.0	С	1.2	-1.4
		PM	36.2	D	39.4	D	39.7	D	3.5	0.3
28	Grape St at India St	AM	29.6	С	32.8	С	33.2	С	3.6	0.4
	,	PM	35.5	D	40.8	D	41.2	D	5.7	0.4
29	Grape St at Columbia St	AM	34.7	С	36.1	D	34.0	С	-0.7	-2.1
	,	PM	43.3	D	54.6	D	55.9	E	12.6	1.3
30	State St / I-5 SB On-	AM	24.4	С	29.8	С	27.6	С	3.2	-2.2
	Ramp at W Grape St	PM	33.1	С	41.7	D	42.3	D	9.2	0.6
31	North Harbor Dr at	AM	11.6	В	11.5	В	13.9	В	2.3	2.4
	McCain Rd	PM	8.1 22.2	A C	9.7	A	8.8	A	0.7	-0.9
32	North Harbor Dr at	AM	19.3	В	21.3	С	21.7	С	-0.5	0.4
	Airport Terminal Rd	PM	40.0	D	18.7	В	18.3	В	-1.0	-0.4
33	Harbor Island Dr at N Harbor Dr	AM	35.3	D	32.6	С	30.9	С	-9.1	-1.7
		PM			28.3	С	28.7	С	-6.6	0.4
24	Harbor Island Dr at Old Rent A Car Access /	AM	10.0	В	10.2	В	10.2	В	0.2	0.0
34	Sheraton	PM	10.6	В	11.1	В	11.1	В	0.5	0.0
2-	Harbor Island Dr at	AM	22.1	С	14.2	В	22.7	С	0.6	8.5
35	Harbor Island Dr	PM	22.6	С	14.7	В	14.7	В	-7.9	0.0
26	Harbor Island Dr at	AM	8.5	Α	8.6	Α	8.6	Α	0.1	0.0
36	Parking Lot Access	PM	9.1	Α	9.4	Α	9.4	Α	0.3	0.0
38	North Harbor Dr at	AM	4.9	Α	5.9	Α	6.3	Α	1.4	0.4
30	Liberator Way	PM	8.8	Α	6.9	Α	6.9	Α	-1.9	0.0
39	North Harbor Dr at Cell	AM	16.3	В	1.4	Α	1.4	Α	-14.9	0.0
33	Phone Lot	PM	18.2	В	1.9	Α	1.9	Α	-16.3	0.0
40	North Harbor Dr at	AM	4.2	Α	7.7	Α	2.1	Α	-2.1	-5.6
7.0	Terminal Link Rd	PM	3.3	Α	17.5	В	18.5	В	15.2	1.0
41	Kettner Boulevard at	AM	21.7	С	254.7	F	266.5	F	244.8	11.8
	Palm Street	PM	59.9	F	1509.3	F	1358.3	F	1298.4	-151.0
42	North Harbor Drive at	AM	13.5	В	13.4	В	13.4	В	-0.1	0.0
_	Laning Road	PM	32.4	С	35.4	D	35.5	D	3.1	0.1

Table H-45: Construction Phase 1b (2024) Intersection Level of Service Summary - Alternative 4

Intersection			Existing		2024 Without Project Construction		2024 With Project Construction			
		Peak Hour	DELAY (A)	LOS (B)	DELAY (A)	LOS (B)	DELAY (A)	LOS (B)	Change from Existing (D)	Change From 2024 Without Project Construction (D)
42	North Harbor Drive at	AM	16.4	В	19.2	В	16.6	В	0.2	-2.6
43	Nimitz Boulevard	PM	40.7	D	42.8	D	42.8	D	2.1	0.0
44	Rosecrans Street at	AM	41.1	D	35.7	D	35.8	D	-5.3	0.1
44	Nimitz Boulevard	PM	45.1	D	42.6	D	42.6	D	-2.5	0.0

Notes: Bold values indicate intersections operating at LOS E or F. Bold and shaded values indicate project significant impact.

- (a) Delay refers to the average control delay for the entire intersection, measured in seconds per vehicle. At a two-way stop-controlled intersection, delay refers to the worst movement.
- (b) LOS calculations are based on the methodology outlined in the Highway Capacity Manual, 6<sup>th</sup> Edition, and performed using Synchro 10.
- (c) Change in delay due to addition of background traffic growth, addition of cumulative project traffic, and addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.
- (d) Change in delay due to addition of project traffic. Addition of project traffic may cause a decrease in delay at some locations. This counterintuitive result occurs when the volume being added to the intersection is on movements with less delay than the current overall intersection average delay, decreasing the overall intersection average delay.

# #15 - Pacific Highway at W Laurel Street

The intersection of Pacific Highway at West Laurel Street operates at LOS F during the PM peak hour under 2024 Without Project traffic conditions. This intersection would experience an increase in delay greater than two seconds in the AM with the addition of the construction traffic. Because the increase in delay would exceed the allowable threshold, this would be considered a significant impact.

# **Proposed Mitigation Measure**

#### MM-TR-Con-1:

**Construction Traffic Measures.** Prior to the start of any construction phases at SDIA, SDCRAA shall promote the following TDM strategies: 1. Consider establishing a remote lot for construction workers with shuttles to their work site; 2. Stagger start times of various crews, when possible, to reduce the intensity of construction impacts; 3. Consider adding a shuttle stop at the construction site for transit services from Santa Fe Depot and/or Old Town Transit Center.

Implementation of MM-TR-Con-1 would mitigate this impact and is *feasible*. It is not anticipated to reduce the traffic impact to be less than significant, but would help alleviate traffic impact on the facility.

As discussed in Impact Section H.2.1.1, MM-TR-I-1b would mitigate this intersection. Since this improvement resulted in an acceptable LOS with higher volumes, it would result in acceptable LOS with construction traffic

#### #16 - Kettner Boulevard at W Laurel Street

The intersection of Kettner Boulevard at West Laurel Street operates at LOS F during the AM peak hour and at LOS F during the PM peak hour under 2024 Without Project traffic conditions. This intersection would experience an increase in delay greater than two seconds in the AM with the addition of the construction traffic. Because the increase in delay would exceed the allowable threshold, this would be considered a significant impact.

# **Proposed Mitigation Measure**

#### MM-TR-Con-1:

**Construction Traffic Measures.** Prior to the start of any construction phases at SDIA, SDCRAA shall promote the following TDM strategies: 1. Consider establishing a remote lot for construction workers with shuttles to their work site; 2. Stagger start times of various crews, when possible, to reduce the intensity of construction impacts; 3. Consider adding a shuttle stop at the construction site for transit services from Santa Fe Depot and/or Old Town Transit Center.

Implementation of MM-TR-Con-1 would mitigate this impact and is *feasible*. It is not anticipated to reduce the traffic impact to be less than significant, but would help alleviate traffic impact on the facility.

As discussed in Impact Section H.2.1.1, MM-TR-I-1c would mitigate this intersection. Since this improvement resulted in an acceptable LOS with higher volumes, it would result in acceptable LOS with construction traffic.

# #29 – Columbia Street at West Grape Street

The intersection of Columbia Street at West Grape Street operates at LOS E during the AM and PM peak hours under 2024 Without Project traffic conditions. This intersection would experience an increase in delay greater than two seconds in the AM and PM peaks with the addition of the construction traffic. Because the increase in delay would exceed the allowable threshold, this would be considered a significant impact.

#### **Proposed Mitigation Measure**

# MM-TR-Con-1:

**Construction Traffic Measures.** Prior to the start of any construction phases at SDIA, SDCRAA shall promote the following TDM strategies: 1. Consider establishing a remote lot for construction workers with shuttles to their work site; 2. Stagger start times of various crews, when possible, to reduce the intensity of construction impacts; 3. Consider adding a shuttle stop at the construction site for transit services from Santa Fe Depot and/or Old Town Transit Center.

Implementation of MM-TR-Con-1 would mitigate this impact and is *feasible*. It is not anticipated to reduce the traffic impact to be less than significant, but would help alleviate traffic impact on the facility.

As discussed in Impact Section H.2.2.3, MM-TR-I-4a would mitigate this intersection. Since this improvement resulted in an acceptable LOS with higher volumes, it would result in acceptable LOS with construction traffic.

#### #41 - Kettner Boulevard at Palm Street

The intersection of Kettner Boulevard at Palm Street operates at LOS F during the AM peak hour under 2024 Without Project traffic conditions. This intersection would experience an increase in delay with the addition of Alternative 4 traffic. Because the resulting LOS would exceed the allowable threshold, this would result in a significant impact.

# **Proposed Mitigation Measure**

# MM-TR-Con-1:

**Construction Traffic Measures.** Prior to the start of any construction phases at SDIA, SDCRAA shall promote the following TDM strategies: 1. Consider establishing a remote lot for construction workers with shuttles to their work site; 2. Stagger start times of various crews, when possible, to reduce the intensity of construction impacts; 3. Consider adding a shuttle stop at the construction site for transit services from Santa Fe Depot and/or Old Town Transit Center.

Implementation of MM-TR-Con-1 would mitigate this impact and is *feasible*. It is not anticipated to reduce the traffic impact to be less than significant, but would help alleviate traffic impact on the facility.

As discussed in Impact Section H.2.1.1, MM-TR-I-1e would mitigate this intersection. Since this improvement resulted in an acceptable LOS with higher volumes, it would result in acceptable LOS with construction traffic.

Proposed Mitigation Measures MM-TR-I-1c and MM-TR-I-1e presently are *not considered feasible* because the Mitigation Measures are within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measures are *physically feasible*, SDCRAA could not require the City to implement these improvements. SDCRAA will, however, continue to collaborate with the City to implement these Mitigation Measures, and the City has stated that it approves the Measures. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measures, and if the funding is granted then the Mitigation Measures are feasible. If the FAA does not approve the funding then the Measures are infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measures are not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for these off-Airport improvement items.

# **Summary of Impact Determinations**

Table H-46 summarizes the impact determinations of Alternative 4 related to traffic and circulation, as described above in the detailed discussion in Section 3.14.6 of the Recirculated Draft EIR. Identified potential impacts are based on the significance criteria presented in Section 3.14.5 of the Recirculated Draft EIR, the information and data sources cited throughout Section 3.14.6 of the Recirculated Draft EIR, and the professional judgment of the report preparers, as applicable.

Table H-46: Summary Matrix of Potential Impacts and Mitigation Measures Associated with Alternative 4 Related to Traffic and Circulation

ENVIRONMENTAL IMPACTS	IMPACT DETERMINATION	MITIGATION MEASURES	IMPACTS AFTER MITIGATION
Summary Conclusion for Impact H- 1: Implementation of Alternative 4 would result in unacceptable operations of study facilities. Of those facilities, 4 intersections, 10 roadway segments, and 13 freeway segments are expected to exceed thresholds of significance under the Existing With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than- significant level; however, some mitigation is infeasible or only partially mitigates the impact, therefore impacts would remain significant and unavoidable at 7 roadway segments and 13 freeway segments.	Operation: Significant Impact	Listed in Section 3.14.2.1 of the RDEIR, as noted earlier in the formulation of mitigation measures, there are several measures that are physically feasible, but are not feasible from a funding standpoint, are located outside of SDIA (i.e., not within the jurisdiction of SDCRAA), and/or because they conflict with existing community plans.	Operation: Significant and Unavoidable
Summary Conclusion for Impact H- 2: Implementation of Alternative 4 would result in unacceptable operations of study facilities in 2024. Of those facilities, 4 intersections, 12 roadway segments, and 17 freeway segments are expected to exceed thresholds of significance under the 2024 With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than- significant level; however, some proposed mitigation is infeasible or only partially mitigates the impacts, therefore, impacts would remain significant and unavoidable at 1 intersection, 7 roadway segments, and 17 freeway segments.	Operation: Significant Impact	Listed in Section 3.14.2.1 of the RDEIR, as noted earlier in the formulation of mitigation measures, there are several measures that are physically feasible, but are not feasible from a funding standpoint, are located outside of SDIA (i.e., not within the jurisdiction of SDCRAA), and/or because they conflict with existing community plans.	Operation: Significant and Unavoidable
	Operation: Significant Impact	Listed in Section 3.14.2.1 of the RDEIR, as noted earlier in the formulation of mitigation measures, there are several measures that are physically feasible, but are not feasible from a funding standpoint, are located outside of SDIA (i.e., not within the jurisdiction of SDCRAA), and/or because they conflict with existing	Operation: Significant and Unavoidable

Table H-46: Summary Matrix of Potential Impacts and Mitigation Measures Associated with Alternative 4 Related to Traffic and Circulation

ENVIRONMENTAL IMPACTS	IMPACT DETERMINATION	MITIGATION MEASURES	IMPACTS AFTER MITIGATION
significant and unavoidable at 1 intersection, 10 roadway segments, and 18 freeway segments.		community plans.	
Summary Conclusion for Impact H-4: Implementation of Alternative 4 would result in unacceptable operations of study facilities in 2030. Of those facilities, 8 intersections, 18 roadway segments, and 21 freeway segments are expected to exceed thresholds of significance under the 2030 With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than-significant level; however, some proposed mitigation is infeasible, and other measures only partially mitigate impacts, therefore, impacts would remain significant and unavoidable at 2 intersections, 16 roadway segments and 21 freeway segments.	Operation: Significant Impact	Listed in Section 3.14.2.1 of the RDEIR, as noted earlier in the formulation of mitigation measures, there are several measures that are physically feasible, but are not feasible from a funding standpoint, are located outside of SDIA (i.e., not within the jurisdiction of SDCRAA), and/or because they conflict with existing community plans.	Operation: Significant and Unavoidable
Summary Conclusion for Impact H-5: Implementation of Alternative 4 would result in unacceptable operations of study facilities in 2035. Of those facilities, 10 intersections, 20 roadway segments, and 21 freeway segments are expected to exceed thresholds of significance under the 2035 With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than-significant level; however, some proposed mitigation is infeasible and other measures only partially mitigate impacts, therefore, impacts would remain significant and unavoidable at 4 intersections, 18 roadway segments and 21 freeway segments.	Operation: Significant Impact	Listed in Section 3.14.2.1 of the RDEIR, as noted earlier in the formulation of mitigation measures, there are several measures that are physically feasible, but are not feasible from a funding standpoint, are located outside of SDIA (i.e., not within the jurisdiction of SDCRAA), and/or because they conflict with existing community plans.	Operation: Significant and Unavoidable
Summary Conclusion for Impact H- 6: Implementation of Alternative 4 would result in unacceptable operations of study facilities in 2050. Of those facilities, 26 intersections, 24 roadway segments, and 22 freeway segments are expected to exceed thresholds of significance under the 2050 With Project Conditions scenario. Mitigation is proposed to reduce these impacts to a less-than-	Operation: Significant Impact	Listed in Section 3.14.2.1 of the RDEIR, as noted earlier in the formulation of mitigation measures, there are several measures that are physically feasible, but are not feasible from a funding standpoint, are located outside of SDIA (i.e., not within	Operation: Less than Significant

Table H-46: Summary Matrix of Potential Impacts and Mitigation Measures Associated with Alternative 4 Related to Traffic and Circulation

ENVIRONMENTAL IMPACTS	IMPACT DETERMINATION	MITIGATION MEASURES	IMPACTS AFTER MITIGATION
significant level; however, some proposed mitigation is infeasible, or only partially mitigates the impact, therefore, impacts would remain significant and unavoidable at 25 intersections, 23 roadway segments and 22 freeway segments.		the jurisdiction of SDCRAA), and/or because they conflict with existing community plans.	
Summary Conclusion for Impact H-7: Implementation of Alternative 4 would result in an increase in VHD at six at-grade railroad crossing locations in Downtown San Diego; however, the increase in VHD would not exceed the threshold of significance. As such, the at-grade railroad crossing impact would be less than significant.	Operation: Less than Significant	No mitigation is required	Operation: Less than Significant
Summary Conclusion for Impact H-8: Implementation of Alternative 4 would result in a temporary deficit in on-Airport parking supply during development of Phase 1a in 2021; however, this temporary shortfall in parking would not substantially affect parking in adjacent residential areas or in off-Airport public parking, including at parks and beaches. As such, the parking impact would be <i>less than significant</i> .	Construction: Less than Significant	No mitigation is required	Construction: Less than Significant
Summary Conclusion for Impact H- 9: Implementation of Alternative 4 would exceed thresholds of significance relating to the operation of 2 intersections in 2020/2021 With Project Construction Conditions scenario (Construction Phase 1a); such impacts would be significant. Mitigation is proposed to fully mitigate these impacts.	Construction: Significant Impact	MM-TR-I-1c and MM-TR-I-1e listed in Section 3.14.2.1 of the RDEIR, as noted earlier in the formulation of mitigation measures, the measures may be physically feasible, but are not feasible from a funding standpoint, and also are located outside of SDIA (i.e., not within the jurisdiction of SDCRAA).	Construction: Less than Significant
Summary Conclusion for Impact H- 10: Implementation of Alternative 4 would exceed thresholds of significance relating to the operation of 5 intersections in 2024 With Project Construction Conditions scenario (Construction	Construction: Significant Impact	MM-TR-I-1b, MM-TR-I-1c and MM-TR-I-1e listed in Section 3.14.2.1 of the RDEIR, as noted earlier in the formulation of mitigation measures,	Construction: Significant and Unavoidable

Table H-46: Summary Matrix of Potential Impacts and Mitigation Measures Associated with Alternative 4 Related to Traffic and Circulation

ENVIRONMENTAL IMPACTS	IMPACT DETERMINATION	MITIGATION MEASURES	IMPACTS AFTER MITIGATION
Phase 1b). Although mitigation is proposed to reduce these impacts, impacts would not be fully mitigated and would be significant and unavoidable at 1 intersection.		the measures may be physically feasible, but are not feasible from a funding standpoint, are located outside of SDIA (i.e., not within the jurisdiction of SDCRAA), and/or because they conflict with existing community plans.	

# **H.2.8 Mitigation Measures**

The following are the mitigation measures that have been identified as physically feasible and capable, or partially capable, of reducing traffic and circulation impacts to below a level of significance. As explained throughout Section 3.14.6 of the Recirculated Draft EIR; however, some of the mitigation measures are not fully feasible in reducing traffic and circulation impacts to below a level of significance due to funding, legal, and/or jurisdictional limitations and factors that prevent implementation of the mitigation measures.

#### MM-TR-LRP-2:

Airport Regional Connections. The SDCRAA shall participate in regional efforts to develop a long-range transportation solution for accessing the Airport, including the following measures: 1. Participate in regional planning efforts led by SANDAG (Airport Connections Study) to determine transit connections between regional transit and the Airport terminals, freeway connections along the Laurel Street corridor, intelligent transportation systems, and mobility hub improvements/strategies; 2. Preserve space within Airport property to accommodate a transit station located near the terminals and an on-Airport exit roadway; and 3. Participate in the implementation of improvements and strategies identified in the Airport Connections Study.

- SDCRAA staff are fully engaged as stakeholders in SANDAG's committee
  and subcommittees which are tasked with developing regional solutions
  for improving access to the Airport. Other stakeholders include SANDAG,
  City of San Diego, MTS, Caltrans, US Navy and Marine Corps, and the Port
  of San Diego. SDCRAA has shared data, plans, concepts, and studies. In
  addition, SDCRAA shall provide feedback on suggested options.
- 2. The ADP has allocated a site to accommodate a potential transit station within Airport property in proximity to passenger terminals. The ADP also preserves space for an exit roadway on Airport property that could be built in conjunction with new freeway access ramps and enhanced capacity within the Laurel Street corridor.

3. SDCRAA will fund its fair share of agreed to improvement to implement long-term regional solutions identified by SANDAG's Airport Connections Study, subject to FAA concurrence to use Airport funding for these purposes. Proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because parts of the Mitigation Measure are within the control of other agencies or jurisdictions, and would require FAA approval of funding. Portions of Mitigation Measure MM-TR-LRP-2 require physical improvements to facilities and/or VMT reduction items and are within the jurisdiction of other public agencies or departments and are not considered physically feasible. SDCRAA could not require those agencies or departments to implement any as yet unidentified improvements or VMT reduction programs. SDCRAA will, however, continue to collaborate with the other public agencies and departments to implement any improvement items and/or VMT reduction programs (consistent with CEQA Guidelines section 15064.3) relating to the Airport. Also, due to FAA regulations, proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently not considered feasible because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements, programs to reduce VMT, or other mitigation measures. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for the as yet unidentified off-Airport improvement or VMT reduction items. If the funding is granted (and the other agencies agree to implement) then the Mitigation Measure would be feasible. If the FAA does not approve the funding then the Measure would be infeasible.

## MM-TR-I-1a:

Improve the Intersection of Laurel Street at North Harbor Drive. Prior to passenger air travel exceeding 32.0 million annual passengers (MAP), SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Add a third Eastbound left-turn lane and remove an Eastbound through lane. Proposed Mitigation Measure MM-TR-I-1a presently is not considered feasible because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work

with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## MM-TR-I-1b:

**Improve the Intersection of Pacific Highway at West Laurel Street.** Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Remove a westbound through lane on the West leg and add a second Eastbound left-turn lane, convert a Southbound through lane into a second Southbound right-turn lane, and re-coordinate signals along Laurel Street. Upgrade from Class II bicycle lanes to Class IV Cycle Tracks on Pacific Highway and provide protected traffic signal phasing for bicycles on Pacific Highway. The bicycle improvements will extend from Laurel Street to Washington Street affecting the intersections of Pacific Highway at Sassafras St / Admiral Boland Way and Pacific Highway at Palm Street. Proposed Mitigation Measure MM-TR-I-1b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically* feasible because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# MM-TR-I-1c:

## Improve the Intersection of Kettner Boulevard at West Laurel Street.

Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Re-stripe the Southbound approach to two right-turn lanes, one through lane, and one optional through / left-turn lane. Proposed Mitigation Measure MM-TR-I-1c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that

reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### MM-TR-I-1d:

Improve the Intersections on North Harbor Drive from Harbor Island Drive to Grape Street. Prior to passenger air travel exceeding 32.0 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Re-coordinate signals along North Harbor Drive from Harbor Island Drive to Grape Street. Proposed Mitigation Measure MM-TR-I-1d presently is **not considered feasible** because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible*, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# MM-TR-I-1e:

**Improve the Intersection of Kettner Boulevard at Palm Street.** Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Install a traffic signal, restripe Palm Street to two lanes in each direction between Kettner Boulevard and Pacific Highway, and install pre-signals at the rail crossing. Provide directional signs on Kettner Boulevard, Pacific Highway, Laurel Street and North Harbor Drive suggesting Palm Street as an option for reaching the Airport terminals. Proposed Mitigation Measure MM-TR-I-1e presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically* feasible, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### MM-TR-I-4a:

**Improve the Intersection of Columbia Street at West Grape Street.** Prior to passenger air travel exceeding 32.0 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Redistribution of traffic and retiming of signals. Provide directional signs on eastbound North Harbor Drive suggesting Laurel Street as an option for reaching I-5 southbound. Proposed Mitigation Measure MM-TR-I-4a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is no change to the existing roadway configurations, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### MM-TR-I-4b:

Improve the Intersection of Grape Street at State Street / I-5 SB Ramps. Prior to passenger air travel exceeding 32.0 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Redistribution of traffic and retiming of signals. Provide directional signs on eastbound North Harbor Drive suggesting Laurel Street as an option for reaching I-5 southbound. Proposed Mitigation Measure MM-TR-I-4b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is no change to the existing roadway configurations, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## MM-TR-I-5a:

**Improve the Intersection of Pacific Highway at Sassafras Street / Admiral Boland Way.** Prior to passenger air travel exceeding 39.3 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Restripe the East leg to a left lane, through lane and right-turn lane.

Proposed Mitigation Measure MM-TR-I-5a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### MM-TR-I-5b:

**Improve the Intersection of Kettner Boulevard at Sassafras Street.** Prior to passenger air travel exceeding 39.3 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Restripe the north leg of the intersection to a left lane, 2 through lanes, a through/right-turn lane and right-turn lane. Proposed Mitigation Measure MM-TR-I-5b presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is physically feasible because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## MM-TR-I-5c:

Improve the Intersection of India Street at W Grape Street. Prior to passenger air travel exceeding 35.8 MAP, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Remove parking from the south side and add a 4th travel lane from North Harbor Drive to State Street and retime signals along Grape Street. Proposed Mitigation Measure MM-TR-I-5c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* because there is enough space in the existing roadway widths, SDCRAA could not require the City to implement this improvement. SDCRAA

will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## MM-TR-RS-1a:

Improve Sassafras Street from Pacific Highway to Kettner Boulevard. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Convert the roadway from a 3 Lane Collector (w/o two-way left-turn lane) to a 4 Lane Collector (w/o two-way leftturn lane). Proposed Mitigation Measure MM-TR-RS-1a presently is not considered feasible because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### MM-TR-RS-1b:

Improve Grape Street from Harbor Drive to Pacific Highway. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Convert the roadway from a 3 Lane Collector (oneway) to a 4 Lane Collector (one-way) with Class IV cycle tracks by removing parking on both sides of the roadway. Proposed Mitigation Measure MM-TR-RS-1b presently is not considered feasible because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* and would require removal of parking on the north or south side of Grape Street, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if

the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### MM-TR-RS-1c:

Improve Grape Street from Pacific Highway to India Street. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Convert the roadway from a 3 Lane Collector (oneway) to a 4 Lane Collector (one-way) with Class IV cycle tracks by removing parking on both sides of the roadway. Proposed Mitigation Measure MM-TR-RS-1c presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is **physically feasible** and would require removal of parking on the north or south side of Grape Street, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

#### MM-TR-RS-1d:

Improve Grape Street from India Street to State Street. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement, to the satisfaction of the San Diego City Engineer: Convert the roadway from a 3 Lane Collector (one-way) to a 4 Lane Collector (one-way) with Class IV cycle tracks by removing parking on both sides of the roadway. Proposed Mitigation Measure MM-TR-RS-1d presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* and would require removal of parking on the north or south side of Grape Street, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA

will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

## MM-TR-RS-4a:

Improve Palm Street from Pacific Highway to Kettner Boulevard. Prior to the first occupancy of any new or redeveloped facility that is part of Project Phase 1a, SDCRAA shall provide the following improvement: Convert the roadway on Palm Street from Pacific Highway to Kettner Boulevard from a 2 Lane Collector (w/o two-way left-turn lane) to a 4 Lane Collector (without a two-way left-turn lane). Proposed Mitigation Measure MM-TR-RS-4a presently is *not considered feasible* because the Mitigation Measure is within the City of San Diego jurisdiction and would require FAA approval of funding. While the mitigation measure is *physically feasible* within the existing roadway width, SDCRAA could not require the City to implement this improvement. SDCRAA will, however, continue to collaborate with the City to implement this Mitigation Measure, and the City has stated that it approves the Measure. In addition, SDCRAA has requested FAA funding approval of the Mitigation Measure, and if the funding is granted then the Mitigation Measure is feasible. If the FAA does not approve the funding then the Measure is infeasible. The FAA has not yet responded to SDCRAA's request and for that reason the Mitigation Measure is not feasible at this time. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for this off-Airport improvement item.

# MM-TR-LRP-2:

Airport Regional Connections. The SDCRAA shall participate in regional efforts to develop a long-range transportation solution for accessing the Airport, including the following measures: 1. Participate in regional planning efforts led by SANDAG (Airport Connections Study) to determine transit connections between regional transit and the Airport terminals, freeway connections along the Laurel Street corridor, intelligent transportation systems, and mobility hub improvements/strategies; 2. Preserve space within Airport property to accommodate a transit station located near the terminals and an on-Airport exit roadway; and 3. Participate in the implementation of improvements and strategies identified in the Airport Connections Study.

- SDCRAA staff are fully engaged as stakeholders in SANDAG's committee and subcommittees which are tasked with developing regional solutions for improving access to the Airport. Other stakeholders include SANDAG, City of San Diego, MTS, Caltrans, US Navy and Marine Corps, and the Port of San Diego. SDCRAA has shared data, plans, concepts, and studies. In addition, SDCRAA shall provide feedback on suggested options.
- 2. The ADP has allocated a site to accommodate a potential transit station within Airport property in proximity to passenger terminals. The ADP also preserves space for an exit roadway on Airport property that could be built

- in conjunction with new freeway access ramps and enhanced capacity within the Laurel Street corridor.
- 3. SDCRAA will fund its fair share of agreed to improvement to implement long-term regional solutions identified by SANDAG's Airport Connections Study, subject to FAA concurrence to use Airport funding for these purposes. Proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because parts of the Mitigation Measure are within the control of other agencies or jurisdictions, and would require FAA approval of funding. Portions of Mitigation Measure MM-TR-LRP-2 require physical improvements to facilities and/or VMT reduction items and are within the jurisdiction of other public agencies or departments and are not considered physically feasible. SDCRAA could not require those agencies or departments to implement any as yet unidentified improvements or VMT reduction programs. SDCRAA will, however, continue to collaborate with the other public agencies and departments to implement any improvement items and/or VMT reduction programs (consistent with CEQA Guidelines section 15064.3) relating to the Airport. Also, due to FAA regulations, proposed Mitigation Measure MM-TR-LRP-2 currently could not be implemented and is presently *not considered feasible* because the FAA may not authorize the use of any FAA grant funds or SDIA revenue to be used to construct or fund any off-Airport improvements, programs to reduce VMT, or other mitigation measures. As discussed in Section 3.14.6 of the Recirculated Draft EIR, SDCRAA will continue to work with the FAA to seek that agency's required approval of funding for the as yet unidentified off-Airport improvement or VMT reduction items. If the funding is granted (and the other agencies agree to implement) then the Mitigation Measure would be feasible. If the FAA does not approve the funding then the Measure would be infeasible.

## MM-TR-Con-1:

**Construction Traffic Measures.** Prior to the start of any construction phases at SDIA, SDCRAA shall promote the following TDM strategies: 1. Consider establishing a remote lot for construction workers with shuttles to their work site; 2. Stagger start times of various crews, when possible, to reduce the intensity of construction impacts; 3. Consider adding a shuttle stop at the construction site for transit services from Santa Fe Depot and/or Old Town Transit Center. Implementation of MM-TR-Con-1 is *feasible*.

# Significant Unavoidable Impacts

Alternative 4 would result in a *significant and unavoidable impact* on the following transportation facilities. As explained throughout Section H.2.1, physically feasible mitigation measures have been identified to reduce significant traffic and circulation impacts of Alternative 4. As explained throughout Section H.2.1, some of the proposed mitigation measures are not fully feasible in reducing traffic and circulation impacts to below a level of significance due to funding,

legal, and/or jurisdictional limitations and factors that prevent implementation of the mitigation measures.

In addition, as described in Section H.2.1, per City of San Diego and Caltrans direction to Kimley-Horn on September 7, 2018 regarding potential mitigation for traffic impacts associated with Alternative 4, any improvements to roadway segments that would require widening beyond the community plan buildout roadway classification or freeway improvements not included in the San Diego Regional Transportation Plan or one of Caltrans' Transportation Concept Report are to be considered infeasible. The intersections, roadway segments, and freeway segments for which the impacts would remain significant and unavoidable because the improvements that could mitigate the impact would require widening beyond the community plan buildout roadway classification or freeway improvements not included in the San Diego Regional Transportation Plan or one of Caltrans' Transportation Concept Reports are indicated below in **bold**.

# Operation

# Existing

#### Intersection

- W Laurel St at N Harbor Drive
- Pacific Highway at W Laurel Street
- Kettner Boulevard at W Laurel Street
- Kettner Boulevard at Palm Street

## Roadway

- Kettner Boulevard from Vine Street to Sassafras Street
- Sassafras Street from Pacific Highway to Kettner Boulevard
- Laurel Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Pacific Highway to India Street
- Hawthorn Street from India Street to State Street
- Grape Street from Harbor Drive to Pacific Highway
- Grape Street from Pacific Highway from to India Street
- Grape Street from India Street to State Street
- North Harbor Drive from Laurel Street to Hawthorn Street

- Northbound direction on I-5, from north of Route 94 Junction
- Northbound direction on I-5, from north of Route 163 Junction
- Northbound direction on I-5, from north of Sixth Avenue
- Northbound direction on I-5, from north of First Avenue
- Northbound direction on I-5, from north of Hawthorn Street
- Northbound direction on I-5, from north of Washington Street

- Northbound direction on I-5, from north of Old Town Avenue
- Southbound direction on SR-163, from north of I-5 Junction
- Northbound direction on SR-163, from north of I-5 Junction
- Southbound direction on SR-163, from north of Quince Street
- Northbound direction on SR-163, from north of Quince Street
- Northbound direction on SR-163, from north of Richmond Street
- Southbound direction on SR-163, from north of Washington Street
- Northbound direction on SR-163, from north of Washington Street
- Eastbound direction on I-8, from east of Hotel Circle
- Westbound direction on I-8, from east of SR-163 Junction
- Eastbound direction on I-8, from east of SR-163 Junction

## Intersection

- Pacific Highway at Enterprise Street
- Pacific Highway at W Laurel Street
- Kettner Boulevard at W Laurel Street
- Kettner Blvd at Palm Street

## Roadway

- Kettner Boulevard from Vine Street to Sassafras Street
- Kettner Boulevard from Sassafras Street to Palm Street
- Sassafras Street from Pacific Highway to Kettner Boulevard
- Palm Street from Pacific Highway to Kettner Boulevard
- Laurel Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Pacific Highway to India Street
- Hawthorn Street from India Street to State Street
- Hawthorn Street from State Street to Albatross Street
- Grape Street from Harbor Drive to Pacific Highway
- Grape Street from Pacific Highway to India Street
- Grape Street from India Street to State Street
- North Harbor Drive from Laurel Street to Hawthorn Street

- Northbound direction on I-5, from north of J Street
- Northbound direction on I-5, from North of Route 94 Junction
- Northbound direction on I-5, from North of Pershing Drive
- Northbound direction on I-5, from North of Route 163 Junction

- Northbound direction on I-5, from north of Sixth Avenue
- Northbound direction on I-5, from north of First Avenue
- Northbound direction on I-5, from north of Hawthorn Street
- Northbound direction on I-5, from north of India / Sassafras Street
- Northbound direction on I-5, from north of Pacific Highway Viaduct
- Northbound direction on I-5, from north of Washington Street
- Northbound direction on I-5, from north of Old Town Avenue
- Southbound direction on SR-163, from north of I-5 Junction
- Northbound direction on SR-163, from north of I-5 Junction
- Southbound direction on SR-163, from north of Quince Street
- Northbound direction on SR-163, from north of Quince Street
- Southbound direction on SR-163, from north of Richmond Street
- Northbound direction on SR-163, from north of Richmond Street
- Southbound direction on SR-163, from north of Washington Street
- Northbound direction on SR-163, from north of Washington Street
- Eastbound direction on I-8, from east of Hotel Circle
- Eastbound direction on I-8, from east of SR-163 Junction
- Westbound direction on I-8, from east of SR-163 Junction

# Intersection

- Pacific Highway at Enterprise Street
- Pacific Highway at W Laurel Street
- Kettner Boulevard at W Laurel Street
- Kettner Blvd at Palm Street

## Roadway

- Kettner Boulevard from Vine Street to Sassafras Street
- Kettner Boulevard from Sassafras Street to Palm Street
- Sassafras Street from Pacific Highway to Kettner Boulevard
- Palm Street from Pacific Highway to Kettner Boulevard
- Laurel Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Pacific Highway to India Street
- Hawthorn Street from India Street to State Street
- Hawthorn Street from State Street to Albatross Street
- Grape Street from Harbor Drive to Pacific Highway

- Grape Street from Pacific Highway to India Street
- Grape Street from India Street to State Street
- North Harbor Drive from Laurel Street to Hawthorn Street

## **Freeway**

- Northbound direction on I-5, from north of J Street
- Northbound direction on I-5, from North of Route 94 Junction
- Northbound direction on I-5, from North of Pershing Drive
- Northbound direction on I-5, from North of Route 163 Junction
- Northbound direction on I-5, from north of Sixth Avenue
- Northbound direction on I-5, from north of First Avenue
- Northbound direction on I-5, from north of Hawthorn Street
- Northbound direction on I-5, from north of India / Sassafras Street
- Northbound direction on I-5, from north of Pacific Highway Viaduct
- Northbound direction on I-5, from north of Sassafras Street
- Northbound direction on I-5, from north of Washington Street
- Northbound direction on I-5, from north of Old Town Avenue
- Southbound direction on SR-163, from north of I-5 Junction
- Northbound direction on SR-163, from north of I-5 Junction
- Southbound direction on SR-163, from north of Quince Street
- Northbound direction on SR-163, from north of Quince Street
- Southbound direction on SR-163, from north of Richmond Street
- Northbound direction on SR-163, from north of Richmond Street
- Southbound direction on SR-163, from north of Washington Street
- Northbound direction on SR-163, from north of Washington Street
- Eastbound direction on I-8, from east of Hotel Circle
- Eastbound direction on I-8, from east of SR-163 Junction
- Westbound direction on I-8, from east of SR-163 Junction

## 2030

# <u>Intersection</u>

- Pacific Highway at Enterprise Street
- W Laurel St at N Harbor Drive
- Pacific Highway at W Laurel Street
- Kettner Boulevard at W Laurel Street
- Columbia Street at W Grape Street
- State Street / I-5 SB On-Ramp at W Grape Street

- Harbor Island Drive at N Harbor Drive
- Kettner Boulevard at Palm Street

# **Roadway**

- Kettner Boulevard from Vine Street to Sassafras Street
- Kettner Boulevard from Sassafras Street to Palm Street
- Kettner Boulevard from Palm St to Laurel Street
- India Street from Sassafras St to Laurel Street
- Sassafras Street from Pacific Highway to Kettner Boulevard
- Palm Street from Pacific Highway to Kettner Boulevard
- Laurel Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Pacific Highway to India Street
- Hawthorn Street from India Street to State Street
- Hawthorn Street from State Street to Albatross Street
- Grape Street from Harbor Drive to Pacific Highway
- Grape Street from Pacific Highway to India Street
- Grape Street from India Street to State Street
- North Harbor Drive from Winship Lane to Liberator Way
- North Harbor Drive from Laurel Street / Solar Turbines to West Laurel Street
- North Harbor Drive from Laurel Street to Hawthorn Street
- North Harbor Drive from Hawthorn Street to Grape Street

- Northbound direction on I-5, from north of J Street
- Northbound direction on I-5, from north of Route 94 Junction
- Northbound direction on I-5, from north of Pershing Drive
- Northbound direction on I-5, from north of Route 163 Junction
- Northbound direction on I-5, from north of Sixth Avenue
- Northbound direction on I-5, from north of First Avenue
- Northbound direction on I-5, from north of Hawthorn Street
- Northbound direction on I-5, from north of India /Sassafras Street
- Northbound direction on I-5, from north of Pacific Highway Viaduct
- Northbound direction on I-5, from north of Sassafras Street
- Northbound direction on I-5, from north of Washington Street
- Northbound direction on I-5, from north of Old Town Avenue
- Southbound direction on SR-163, from north of I-5
- Northbound direction on SR-163, from north of I-5

- Southbound direction on SR-163, from north of Quince Street
- Northbound direction on SR-163, from north of Quince Street
- Southbound direction on SR-163, from north of Richmond Street
- Northbound direction on SR-163, from north of Richmond Street
- Northbound direction on SR-163, from north of Robinson Ave
- Southbound direction on SR-163, from north of Washington Street
- Northbound direction on SR-163, from north of Washington Street
- Eastbound direction on I-8, from east of Morena Boulevard
- Eastbound direction on I-8, from east of Hotel Circle / Taylor Street
- Eastbound direction on I-8, from east of Hotel Circle
- Westbound direction on I-8, from east of SR-163 Junction
- Eastbound direction on I-8, from east of SR-163 Junction

## **Intersection**

- Pacific Highway at Enterprise Street
- W Laurel St at N Harbor Drive
- Pacific Highway at W Laurel Street
- Kettner Boulevard at W Laurel Street
- Columbia Street at W Hawthorn Street
- India Street at W Grape Street
- Columbia Street at W Grape Street
- State Street / I-5 SB On-Ramp at W Grape Street
- Harbor Island Drive at N Harbor Drive
- Kettner Boulevard at Palm Street

#### Roadway

- Kettner Boulevard from Vine Street to Sassafras Street
- Kettner Boulevard from Sassafras Street to Palm Street
- Kettner Boulevard from Palm Street to Laurel Street
- India Street from Sassafras Street to Laurel Street
- Sassafras Street from Pacific Highway to Kettner Boulevard
- Palm Street from Pacific Highway to Kettner Boulevard
- Laurel Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Pacific Highway to India Street
- Hawthorn Street from India Street to State Street

- Hawthorn Street from State Street to Albatross Street
- Grape Street from Harbor Drive to Pacific Highway
- Grape Street from Pacific Highway to India Street
- Grape Street from India Street to State Street
- North Harbor Drive from Winship Lane to Liberator Way
- North Harbor Drive from Liberator Way to Cell Phone Lot
- North Harbor Drive from Cell Phone Lot to Laurel Street / Solar Turbines
- North Harbor Drive from Laurel Street / Solar Turbines to West Laurel Street
- North Harbor Drive from Laurel Street to Hawthorn Street
- North Harbor Drive from Hawthorn Street to Grape Street

- Northbound direction on I-5, from north of J Street
- Northbound direction on I-5, from north of the SR-94 Junction
- Northbound direction on I-5, from north of Pershing Drive
- Northbound direction on I-5, from north of Route 163 Junction
- Northbound direction on I-5, from north of Sixth Avenue
- Northbound direction on I-5, from north of First Avenue
- Northbound direction on I-5, from north of Hawthorn Street
- Northbound direction on I-5, from north of India / Sassafras Street
- Northbound direction on I-5, from north of Pacific Highway Viaduct
- Northbound direction on I-5, from north of Sassafras Street
- Northbound direction on I-5, from north of Washington Street
- Northbound direction on I-5, from north of Old Town Avenue
- Southbound direction on SR-163, from north of I-5 Junction
- Northbound direction on SR-163, from north of I-5 Junction
- Southbound direction on SR-163, from north of Quince Street
- Northbound direction on SR-163, from north of Quince Street
- Southbound direction on SR-163, from north of Richmond Street
- Northbound direction on SR-163, from north of Richmond Street
- Northbound direction on SR-163, from north of Robinson Avenue
- Southbound direction on SR-163, from north of Washington Street
- Northbound direction on SR-163, from north of Washington Street
- Eastbound direction on I-8, from east of Morena Boulevard
- Eastbound direction on I-8, from east of Hotel Circle / Taylor Street
- Eastbound direction on I-8, from east of Hotel Circle

- Westbound direction on I-8, from east of SR-163 Junction
- Eastbound direction on I-8, from east of SR-163 Junction

## Intersection

- Pacific Highway at Taylor Street / Rosecrans Street
- Pacific Highway at Enterprise Street
- NB Pacific Highway On-Ramp / Frontage Road at Washington Street
- San Diego Avenue at Washington Street
- Pacific Highway at Sassafras Street / Admiral Boland Way
- Kettner Boulevard at Sassafras Street
- W Laurel St at N Harbor Drive
- Pacific Highway at W Laurel Street
- Kettner Boulevard at W Laurel Street
- Pacific Highway at W Hawthorn Street
- Kettner Boulevard at W Hawthorn Street
- India Street at W Hawthorn Street
- Columbia Street at W Hawthorn Street
- State Street at W Hawthorn Street
- I-5 NB Off-Ramp / Brant Street at W Hawthorn Street
- Kettner Boulevard at W Grape Street
- India Street at W Grape Street
- Columbia Street at W Grape St
- State Street / I-5 SB On-Ramp at W Grape Street
- Harbor Island Drive at N Harbor Drive
- Liberator Way at N Harbor Drive
- Cell Phone Lot at N Harbor Drive
- Terminal Link Road / Coast Guard at N Harbor Drive
- Kettner Boulevard at Palm Street
- N Harbor Drive at Laning Road
- Rosecrans Street at Nimitz Boulevard

## Roadway

- Pacific Highway from Barnett Ave to Washington Street
- Kettner Boulevard from Vine Street to Sassafras Street
- Kettner Boulevard from Sassafras Street to Palm Street
- Kettner Boulevard from Palm St to Laurel Street

- India Street from Sassafras St to Laurel Street
- Washington Street from East of India Street
- Sassafras Street from Pacific Highway to Kettner Boulevard
- Palm Street from Pacific Highway to Kettner Boulevard
- Laurel Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Harbor Drive to Pacific Highway
- Hawthorn Street from Pacific Highway to India Street
- Hawthorn Street from India Street to State Street
- Hawthorn Street from State Street to Albatross Street
- Grape Street from Harbor Drive to Pacific Highway
- Grape Street from Pacific Highway to India Street
- Grape Street from India Street to State Street
- North Harbor Drive from Winship Lane to Liberator Way
- North Harbor Drive from Liberator Way to Cell Phone Lot
- North Harbor Drive from Cell Phone Lot to Laurel Street / Solar Turbines
- North Harbor Drive from Laurel Street / Solar Turbines to West Laurel Street
- North Harbor Drive from Laurel Street to Hawthorn Street
- North Harbor Drive from Hawthorn Street to Grape Street
- Harbor Island Drive to Parking Lot
- Harbor Island Drive, east of Parking Lot

- Southbound direction on I-5, from north of I Street
- Northbound direction on I-5, from north of I Street
- Southbound direction on I-5, from North of Route 94 Junction
- Northbound direction on I-5, from North of Route 94 Junction
- Southbound direction on I-5, from North of Pershing Drive
- Northbound direction on I-5, from North of Pershing Drive
- Northbound direction on I-5, from North of Route 163 Junction
- Northbound direction on I-5, from north of Sixth Avenue
- Northbound direction on I-5, from north of First Avenue
- Northbound direction on I-5, from north of Hawthorn Street
- Southbound direction on I-5, from north of Hawthorn Street
- Northbound direction on I-5, from north of India / Sassafras Street
- Northbound direction on I-5, from north of Pacific Highway Viaduct

- Northbound direction on I-5, from north of Sassafras Street
- Southbound direction on I-5, from north of Washington Street
- Northbound direction on I-5, from north of Washington Street
- Northbound direction on I-5, from north of Old Town Avenue
- Southbound direction on SR-163, from north of I-5 Junction
- Northbound direction on SR-163, from north of I-5 Junction
- Southbound direction on SR-163, from north of Quince Street
- Northbound direction on SR-163, from north of Quince Street
- Southbound direction on SR-163, from north of Richmond Street
- Northbound direction on SR-163, from north of Richmond Street
- Southbound direction on SR-163, from north of Robinson Avenue
- Northbound direction on SR-163, from north of Robinson Avenue
- Southbound direction on SR-163, from north of Washington Street
- Northbound direction on SR-163, from north of Washington Street
- Eastbound direction on I-8, from east of I-5 Junction
- Westbound direction on I-8, from east of I-5 Junction
- Eastbound direction on I-8, from east of Morena Boulevard
- Eastbound direction on I-8, from east of Hotel Circle / Taylor Street
- Eastbound direction on I-8, from east of Hotel Circle
- Eastbound direction on I-8, from east of SR-163 Junction
- Westbound direction on I-8, from east of SR-163 Junction

# Construction

## 2020 - Phase 1a

- Kettner Boulevard at W Laurel Street
- Kettner Boulevard at Palm Street

# 2024 - Phase 1b

- Pacific Highway at Enterprise Street
- Pacific Highway at W Laurel Street
- Kettner Boulevard at W Laurel Street
- Columbia Street at W Grape Street
- Kettner Boulevard at Palm Street