Negative Declaration
for the Village One Specific Plan
Amendment No. 26,
General Plan Amendment,
Village One Precise Plan No. 35
Vesting Tentative Subdivision Map "The Crossings"
Final Development Plan "The Crossings"

GPA-22-001/SPA-22-003/PP-22-001 TSM-22-002/FDP-22-003

Environmental Assessment No. EA/C&ED 2023-26

Prepared for:

City of Modesto
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Prepared by:

City of Modesto
Community & Economic Development Department
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May 5, 2023

### **CEQA Environmental Checklist**

## PROJECT DESCRIPTION AND BACKGROUND

# **Project Title:**

GPA-22-001/SPA-22-003: Village One Specific Plan Amendment No. 26 and General Plan Amendment

# Lead agency name and address:

City of Modesto, 1010 Tenth Street, Suite 3300, Modesto CA 95354

# Contact person and phone number:

Katharine Martin, Senior Planner, 209-577-5267

# **Project Location:**

The project is located in Stanislaus County within the City of Modesto, on 83 acres located north of E. Briggsmore Avenue/MID Lateral No. 3 and east of Claus Road. Assessor's Parcels No. 014-026-017 and 014-026-034.

# Project applicant's name and address:

DR Horton Bay Inc. 3000 Executive Parkway, Suite 100 San Ramon, CA 94583

# General plan description:

Business Park-Commercial-Residential (BCR)

#### Zonina:

SP (Specific Plan) as part of the Village One Specific Plan

## **Description of project:**

#### General Plan Amendments:

- Proposed amendment of the City of Modesto Urban Area General Plan Land Use
  Diagram to amend the land use of approximately 140 acres from Business ParkCommercial-Residential (BCR) to Residential (R), plus associated textual and exhibit
  amendments to the General Plan document.
- Proposed amendment of the Circulation Diagram to downgrade the classification of Claus Road between Sylvan Avenue and Briggsmore Avenue from an Expressway to a four-lane Principal Arterial Street.
- Proposed amendment of the Circulation Diagram to downgrade the classification of East Briggsmore Avenue between Claus Road and the BNSF Railroad crossing from an Expressway to a four lane Principal Arterial Street.
- Proposed amendment of text in Section VI.H.12 regarding minimum sizing of Neighborhood Parks.

The proposed project would connect a future East Merle Avenue to Claus Road, an Expressway. General Plan policy disallows direct access from a residential development to an

Expressway. The project as proposed relies on the downgrade of Claus Road from its current designation of a six-lane Expressway to a four-lane Principal Arterial Street, by an amendment to the Circulation Element of the General Plan.

The proposed project would connect Held Drive to a 2-lane roundabout at the intersection of Briggsmore Avenue and Held Drive, an Expressway. General Plan policy disallows direct access from a residential development to an Expressway. The project as proposed relies on the downgrade of Briggsmore Avenue east of Claus Road from its current designation of an Expressway to a four-lane Principal Arterial Street, by an amendment to the Circulation Element of the General Plan.

Specific Plan Amendment: Proposed amendment of the land use diagram of the Village One Specific Plan, to amend approximately 140 acres from Business Park (BP) to Village Residential (VR) to allow for single family residential development, plus associated textual and exhibit amendments to the Specific Plan document. Together with an amendment to the Circulation Diagram of the Specific Plan to change the designation of Claus Road from a Class A Expressway to a four-lane Principal Arterial Street, and to change the designation of East Briggsmore Avenue east of Claus Road from a Class C Expressway to a four-lane Principal Arterial Street.

<u>Precise Plan Document:</u> Proposed adoption of a Precise Plan document for the southerly 257 acres of Village One Precise Plan Area No. 35. The Precise Plan document outlines land uses, circulation plans and utility plans for the project area.

<u>Vesting Tentative Subdivision Map:</u> Division of 84.1 acres of the overall Precise Plan area into 527 single-family residential lots (The Crossings).

Final Development Plan: FDP for the architecture and home siting of The Crossings project.

The proposed project is being analyzed as a subsequent project to the City's General Plan MEIR (SCH 2014042081), certified in March 2019. Mitigation Measures from the General Plan MEIR will be applied to the project as applicable. Additional project-specific mitigation measures will be applied as required and listed with the applicable mitigation measures from the MEIR in a Mitigation Monitoring and Reporting Program (MMRP).

**Surrounding land uses and setting** (briefly describe the project's surroundings): North: SP Zone as part of the Village One Specific Plan, rural residential uses, orchards.

South: Low Density Residential (R-1) Zone, single-family residential uses and Planned Development Zone P-D(359), mobile home park; MID Lateral No. 3 canal and E. Briggsmore Avenue, a four-lane Class-B Expressway with posted speed limit of 45 MPH.

East: County Unincorporated Area; Agricultural and Rural Residential Uses, East Side Mosquito Abatement District facility and airstrip; Burlington Northern Santa Fe Railroad, Modesto Amtrak Train Station.

West: SP Zone as part of the Village One Specific Plan, single-family residential uses, Claus Road (currently a two-lane roadway with posted speed limit of 50 mph).

The amendment area is flat and currently in use as fruit tree and nut tree orchards, with one single-family residence located at 1740 Claus Road (APN 014-026-017). No Williamson Act

contracts are in place on the parcels of the amendment area. Current permitted uses for the amendment area is Business Park as provided by Chapter II of the Village One Specific Plan, adopted on October 6, 1990 by City Council Resolution No. 90-828A.

Other public agencies whose approval is required (e.g. permits, financial approval, or participation agreements):

None.

#### List of Attachments:

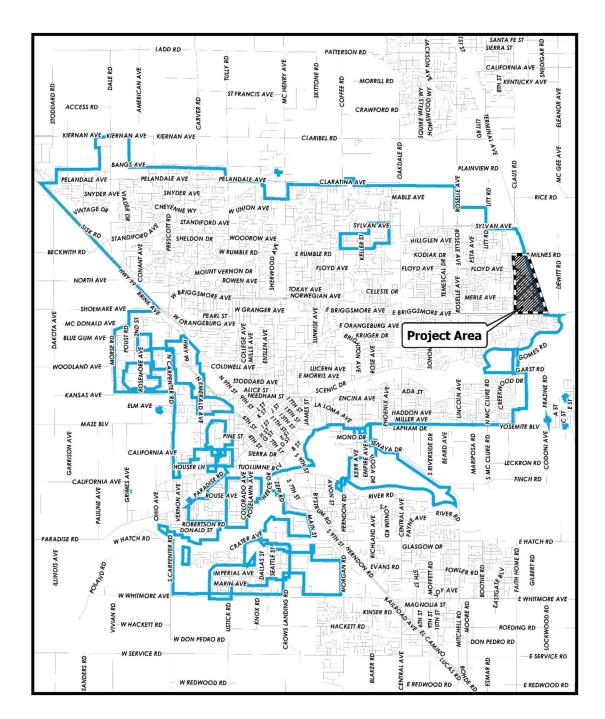
Attachment A: Fehr and Peers November 2023 Traffic Study

Attachment B: Illingworh & Rodkin, Inc. September 2022 Noise and Vibration Study

Attachment C: Illingworh & Rodkin, Inc. December 2022 Response to Comments Letter

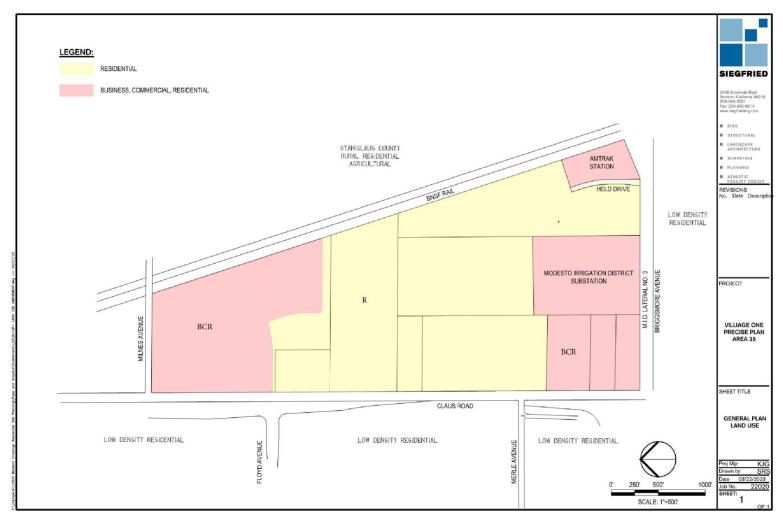
Attachment D: Moore Biological Consultants, December 2022 Special Status Species Review

Attachment E: Mitigation Monitoring and Reporting Program, The Crossings

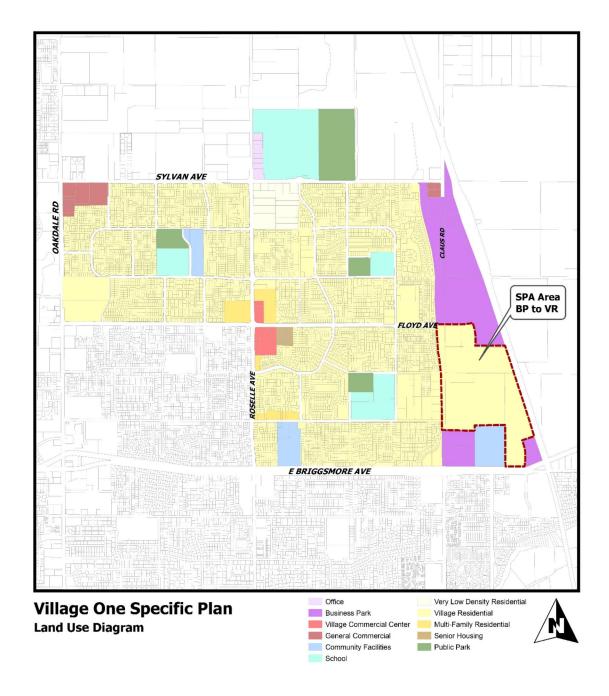


## **PROJECT VICINITY MAP**

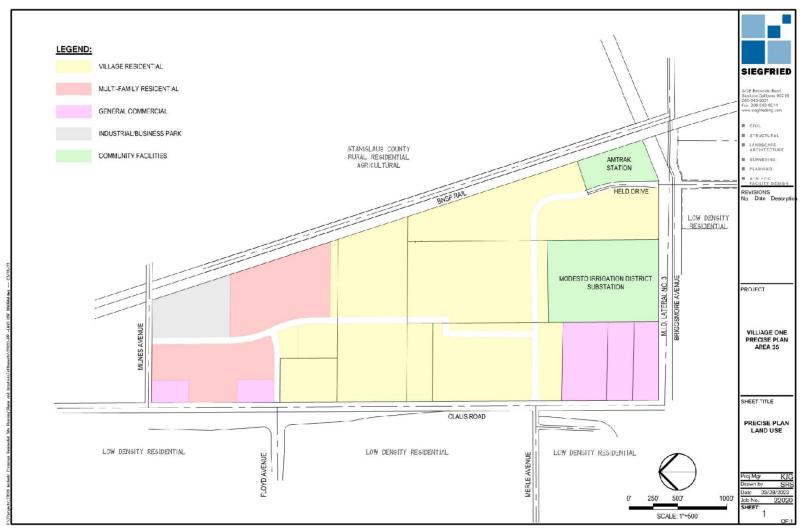




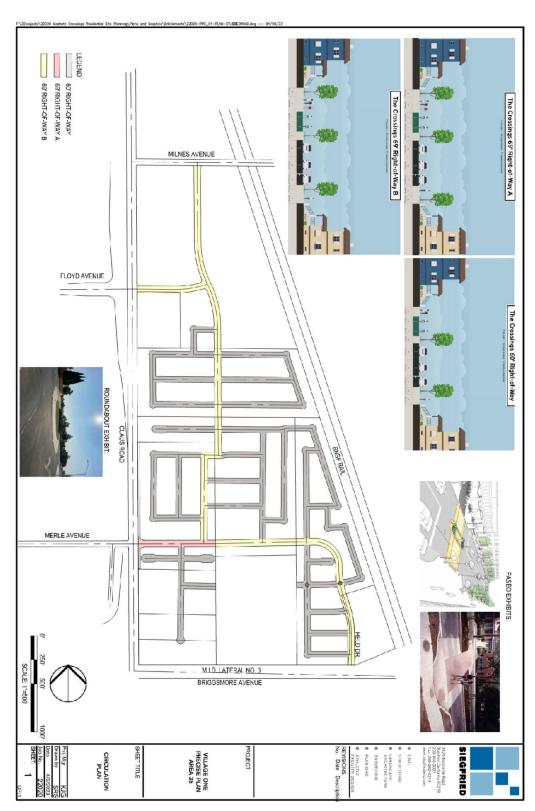
PROPOSED GENERAL PLAN LAND USE DIAGRAM AMENDMENT BCR TO R



VILLAGE ONE SPECIFIC PLAN PROPOSED LAND USE DIAGRAM AMENDMENT BUSINESS PARK (BP) TO VILLAGE RESIDENTIAL (VR)



PRECISE PLAN NO. 35 PROPOSED LAND USE PLAN



PRECISE PLAN NO. 35
PROPOSED CIRCULATION PLAN



# VESTING TENTATIVE SUBDIVISION MAP THE CROSSINGS

# **ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:**

The environmental factors checked below would be potentially affected by this project. Please see the checklist beginning on page 3 for additional information.

	Aesthetics	Agriculture and Forestry	Air Quality
$\boxtimes$	Biological Resources	Cultural Resources	Geology/Soils
$\boxtimes$	Greenhouse Gas Emissions	Hazards and Hazardous Materials	Hydrology/Water Quality
$\boxtimes$	Land Use/Planning	Mineral Resources	Noise
$\boxtimes$	Population/Housing	Public Services	Recreation
$\boxtimes$	Transportation/Traffic	Utilities/Service Systems	Mandatory Findings of Significance

# **DETERMINATION:**

On the basis of this initial evaluation:

	I find that the proposed project COULD NOT have a significant effect on the
	environment, and a NEGATIVE DECLARATION will be prepared.
$\boxtimes$	I find that although the proposed project could have a significant effect on the
	environment, there will not be a significant effect in this case because revisions in the
	project have been made by or agreed to by the project proponent. A MITIGATED
	NEGATIVE DECLARATION will be prepared.
	I find that the proposed project MAY have a significant effect on the environment, and
	an ENVIRONMENTAL IMPACT REPORT is required.
	I find that the proposed project MAY have a "potentially significant impact" or "potentially
	significant unless mitigated" impact on the environment, but at least one effect 1) has
	been adequately analyzed in an earlier document pursuant to applicable legal
	standards, and 2) has been addressed by mitigation measures based on the earlier
	analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is
	required, but it must analyze only the effects that remain to be addressed.
	I find that although the proposed project could have a significant effect on the
	environment, because all potentially significant effects (a) have been analyzed
	adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable
	standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or
	NEGATIVE DECLARATION, including revisions or mitigation measures that are
	imposed upon the proposed project, nothing further is required

**Date:** November 13, 2023

Printed Name: \_\_Katharine Martin

This checklist identifies physical, biological, social and economic factors that might be affected by the proposed project. In many cases, background studies performed in connection with the projects indicate no impacts. A NO IMPACT answer in the last column reflects this determination. Where there is a need for clarifying discussion, the discussion is included either following the applicable section of the checklist or is within the body of the environmental document itself. The words "significant" and "significance" used throughout the following checklist are related to CEQA, not NEPA, impacts. The questions in this form are intended to encourage the thoughtful assessment of impacts and do not represent thresholds of significance.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
I. AESTHETICS: Would the project:				
a) Have a substantial adverse effect on a scenic vista			$\boxtimes$	
b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway				
c) Substantially degrade the existing visual character or quality of the site and its surroundings?				
d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?				

- a) The site is flat with current use as orchards with some rural residential and church uses, with some views of the Sierra Nevada foothills and orchards to the east of the site. The impact of the proposed project is less than significant.
- b) There are no state scenic highways within or in the vicinity of the amendment area. There is no impact. No mitigation is required.
- c) The amendment area is primarily undeveloped land within the City of Modesto Sphere of Influence and Planned Urbanizing Area (PUA), as part of the Village One Specific Plan, adopted on October 16, 1990 and subsequently updated. Development that would be facilitated by the General Plan and Specific Plan amendments would be similar to the low and medium-density residential development in the vicinity of the amendment area. No impact would occur with visual character or quality of the site and surroundings.
- d) The amendment area is predominately undeveloped and currently utilized for almond orchards, but is expected to be developed with a mixture of commercial and residential uses which would create new sources of light that is consistent with urban development. Impacts would be less than significant with existing development standards for light fixtures applied to subsequent projects, such as shielding lights.

Resource: Refer to pages V-19-1 to V-19-7 of the Modesto Urban Area General Plan (MEIR), approved earlier (SCH 2014042081).

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
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#### II. AGRICULTURE AND FOREST RESOURCES:

In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Dept. of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection regarding the state's inventory of forest land, including the Forest and Range Assessment Project and the Forest Legacy Assessment Project; and the forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board. Would the project:

Far sho Far	Convert Prime Farmland, Unique Farmland, or mland of Statewide Importance (Farmland), as own on the maps prepared pursuant to the mland Mapping and Monitoring Program of the ifornia Resources Agency, to non-agricultural e?				
	Conflict with existing zoning for agricultural use, a Williamson Act contract?				
rez Res def or t	Conflict with existing zoning for, or cause oning of, forest land (as defined in Public sources Code section 12220(g)), timberland (as ined by Public Resources Code section 4526), imberland zoned Timberland Production (as ined by Government Code section 51104(g))?				
	Result in the loss of forest land or conversion of est land to non-forest use?				$\boxtimes$
env cou agr	nvolve other changes in the existing vironment which, due to their location or nature, ald result in conversion of Farmland, to non-icultural use or conversion of forest land to nonest use?				
Dis	cussion				
a) The amendment area is primarily in use as almond orchards with some rural residential uses and a church. As of data available from the California Department of Conservation as of 2018, the project area is categorized by the FMMP as primarily Unique Farmland with small portions categorized as Vacant and Disturbed area and Urban Area, and 15 acres designated as Prime Farmland. On April 9, 2013 by Resolution No. 2013-129, the City Council adopted a policy to exempt from agricultural mitigation requirements all land area within the current City limits, including the Village One Specific Plan area. Therefore, no mitigation is required as the impact is less than significant.					
b)	There are no Williamson Act contracts on the pa	arcels of the	amendment	area. No imp	act.
c)	There is no forest or timberland within the amen	dment area.	No impact.		
d)	See item C above.				
e)	See item A, B and C above.				
Res	source: Pages V-4-1 to V-4-13 of the MEIR.				
		Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact

III. AIR QUALITY: Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations. Would the project:			
a) Conflict with or obstruct implementation of the applicable air quality plan?			
b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?			
c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non- attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?			
d) Expose sensitive receptors to substantial pollutant concentrations?			$\boxtimes$
e) Create objectionable odors affecting a substantial number of people?		$\boxtimes$	

- a) The project would not obstruct implementation of an applicable air quality plan.
- b) The project was referred to the San Joaquin Valley Air Pollution Control District (SJAPC), who indicated concerns that construction activities and/or operation of the project may exceed significance thresholds; however, development would adhere to applicable mitigation measures from the General Plan's Master EIR with regards to construction equipment emissions and screening of potential impacts to nearby sensitive receptors (nearby commercial and residential uses), reducing impacts to less than significant with mitigation measures from the General Plan Master EIR applied.
- c) Impacts to air quality would be associated with vehicle emissions, construction activities and on-site residential sources such as landscape maintenance and barbecues. As identified in the City's General Plan MEIR, subsequent development would be consistent with assumptions for land use in the Residential land use of the City's General Plan, and would be subject to all air quality policies of the City. Mitigation measures related to construction activities from the MEIR would be applied to any subsequent development. Less than significant impact.
- d) The nearest sensitive receptors are residential areas approximately 500 feet to the west, two rural residential homes and a church that are within the project area, an existing commercial landscape nursery to the south of the amendment area. Subsequent construction activities within the amendment area could potentially include the application of architectural coatings and asphalt paving material that could generate local temporary odors. The use of diesel-powered construction equipment could also generate localized odors. Any future construction activities would be mitigated as called for by the MEIR. Less than significant impact.
- e) See item D, above.

Resource: See pages V-2-1 through V-2-43 of the MEIR.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
IV. BIOLOGICAL RESOURCES: Would the project:				
a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				

b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?		
c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?		
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?		
e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?		
f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?		

a) The amendment area is not a biologically sensitive site as defined by Figure V-7-1 of the MEIR. The California Department of Fish and Wildlife and the US Fish and Wildlife Service were consulted in the production of the MEIR.

The general area is within proximity of nesting sites for Swainsons' Hawks and Burrowing Owls have been known to be located within the Village One Specific Plan area. However, a special status species review provided by the applicant (Moore Biological Consultants, October 3, 2022 (Appendix A)) concluded that the incidence of the two species in the project area was unlikely, due to poor foraging habitat, and lack of found examples in a survey conducted at the site. Implementation of the mitigation measures (j) and (k) in Table V-7-1 of the MEIR would reduce impacts to both species to less than significant levels.

- b) See Item A above.
- The site does not qualify as a federally protected wetland per Section 404 of the Clean Water Act.
- d) The amendment area is primarily flat land utilized as almond tree orchards. Burrowing Owls are known to have been located within the Village One Specific Plan area. Any subsequent development would be required to implement mitigation measures from the MEIR to reduce impacts to less-than-significant levels.
- e) There would be no conflict with any local policies or ordinance protecting biological resources. The City does not have a heritage tree ordinance.
- f) There would be no conflict with any habitat conservation plan, natural community conservation plan, or other approved local, regional or state habitat conservation plan.

Resource: See pages V-7-1 through V-7-39 of the MEIR.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
V. CULTURAL RESOURCES: Would the project:				
a) Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5?				
b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?				
c) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				
d) Disturb any human remains, including those interred outside of formal cemeteries?				$\boxtimes$

- a) The project is consistent with the historical resource policies of the General Plan.
- b) The project would be consistent with the archaeological resource polices in the General Plan. The project was referred to local Native American Tribes for consultation, who did not indicate concerns with the proposed amendments.
- c) The proposed amendments would not result in impact to a unique paleontological or unique geological feature. The area is flat land historically utilized as pasture and currently planted in nut tree orchards, with no known paleontological or geological features.
- d) There are no known human remains in the amendment area.

Resource: See pages V-8-1 through V-8-34 of the MEIR.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
VI. GEOLOGY AND SOILS: Would the project:				
a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				
i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42?				
ii) Strong seismic ground shaking?				$\boxtimes$
iii) Seismic-related ground failure, including liquefaction?				$\boxtimes$
iv) Landslides?				
b) Result in substantial soil erosion or the loss of topsoil?				$\boxtimes$
c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				
d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?				

the dis	Have soils incapable of adequately supporting use of septic tanks or alternative waste water posal systems where sewers are not available the disposal of waste water?							
Dis	scussion							
a)	a) The amendment area is level and comprised of loam and sandy loam soils. The area is not located near a seismic zone and would not be susceptible to liquefaction or landslide.							
b)	b) The amendment would not result in substantial soil erosion.							
c)	c) The site is not located on a geologic unit or soil that is unstable or would become unstable as a result of subsequent development.							
d)	d) The soils at the site are predominately sandy loam soils, not expansive soils. The City's Urban Area General Plan MEIR found that there is low exposure to expansive soils and any exposure can be reasonably controlled by the adopted Uniform Building Code.							
e) Future development at the site will utilize the City's sewer system for the disposal of waste water.								
Re	source: See pages V-17-1 through V-17-14 of the	MEIR.						
		Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact			
	. <b>GREENHOUSE GAS EMISSIONS</b> : Would the ject:							
dire	Generate greenhouse gas emissions, either ectly or indirectly, that may have a significant pact on the environment?							
rég	Conflict with an applicable plan, policy or plation adopted for the purpose of reducing the purpose of greenhouse gases?				$\boxtimes$			

a) Generation of greenhouse gases would predominately occur with vehicle traffic.
 Previous assumptions for development of the area were for Business Park, Multi-Family Residential and/or Commercial uses.

As proposed, the Crossings project would have two access points: Claus Road at Merle Avenue and Briggsmore Avenue at Held Drive.

A Traffic study provided by Fehr and Peers (November 2023, Attachment A) concludes that the project as proposed would not result in new deficiencies at Briggsmore/Held with installation of a roundabout for intersection control, and a roundabout or signalized intersection for Claus/Merle if Claus Road is downgraded to a Principal Arterial Street.

Under the General Plan's model for daily trip rates for single-family residential uses, fewer trips would be generated if the amendment area develops with low-density residential uses. Therefore, with mitigation measures applied, impacts would be less than significant.

b) The project would not conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gasses.

Resource: See pages V-2-38 through V-2-43 of the MEIR, and Fehr and Peers November 2023 Traffic Study, Attachment A.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
VIII. HAZARDS AND HAZARDOUS MATERIALS: Would the project:				
a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				
b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				
c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				
d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				

pĺa witl airp	For a project located within an airport land use n or, where such a plan has not been adopted, hin two miles of a public airport or public use port, would the project result in a safety hazard people residing or working in the project area?				
áirs	For a project within the vicinity of a private strip, would the project result in a safety hazard people residing or working in the project area?				
witl	mpair implementation of or physically interfere h an adopted emergency response plan or ergency evacuation plan?				$\boxtimes$
of I incl urb	Expose people or structures to a significant risk oss, injury or death involving wildland fires, luding where wildlands are adjacent to anized areas or where residences are ermixed with wildlands?				
Dis	scussion				
a)	The proposed amendments would allow for residuses. Any impacts would be related to developed development as a result of the amendments, sulcompliance with all applicable federal, state and storage, disposal and transport of toxic or hazard	nent of the a osequent pro local regulat	mendment a jects would ions pertain	area. Upon be subject to ing to the har	
b)	See item A above.				
c)	See item A above.				
d)	The amendment area is not on the list of hazard	ous materials	s sites.		
e)	The amendment area is more than six miles awa	ay from the n	earest airpo	rt.	
f)	The amendment area is approximately two hund the service facility of the East Side Mosquito Aba single prop-airplane used for mosquito-control s district, who did not indicate concerns with the p	atement Distr praying. The	rict. The air	strip is used f	or a
g)	The proposed amendment would not interfere w plan. Residential development would be subject regarding emergency access.				
h)	No forest or wildland is in the vicinity of the ame	ndment area			
Re	source: See pages V-16-1 through V-16-15 of the	e MEIR.			
		Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact

# IX. HYDROLOGY AND WATER QUALITY: Would the project: a) Violate any water quality standards or waste $\bowtie$ discharge requirements? b) Substantially deplete groundwater supplies or X interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)? $\boxtimes$ c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site? d) Substantially alter the existing drainage pattern X of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or offsite? e) Create or contribute runoff water which would X exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff? f) Otherwise substantially degrade water quality? g) Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map? h) Place within a 100-year flood hazard area $\boxtimes$ structures which would impede or redirect flood flows? i) Expose people or structures to a significant risk $\bowtie$ of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam? j) Inundation by seiche, tsunami, or mudflow M

- a) The proposed amendments to the General Plan land use diagram and Village One Specific Plan land use diagram would not cause a violation of any standards. Residential development to occur as a result of the amendments would be required by the City and state regulations to comply with water quality standards and waste discharge requirements.
- b) The proposed amendments would not substantially deplete groundwater supplies or interfere substantially with groundwater recharge. Subsequent development will be required to incorporate on-site storm water handling and drainage as provided by City Standards and the Village One Specific Plan.
- c) The amendments would not substantially alter the existing drainage pattern of the site or area in a manner which would result in substantial surface runoff, erosion or siltation. There are no streams within or in the vicinity of the amendment area. The nearest river is Dry Creek approximately 0.5 miles away to the south.
- d) See item C above.
- e) New development as a result of the land use amendments would be required to treat and retain stormwater as required by City standards, and would therefore not be expected to result in substantial runoff.
- f) See items B through E above.
- g) The amendment area is not located within a 100-year floodplain or a 200-year floodplain.
- h) See item G above.
- i) See item G above.
- j) The City is not subject to impacts as a result of seiche or tsunami. The City is inland approximately 90 miles from the Pacific Ocean and has no large water bodies within its jurisdiction or nearby. The amendment area is flat land and is not subject to mudslides.

Resource: See pages V-9-1 through V-9-13 of the MEIR.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
X. LAND USE AND PLANNING: Would the project:				
a) Physically divide an established community?				$\boxtimes$
b)Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?				

	Conflict with any applicable habitat conservation or natural community conservation plan?				
Dis	cussion				
a)	The proposal would not physically divide an esta-	olished comr	nunity.		
b) Regulations of the City of Modesto and development policies of the Village One Specific Plan (as amended) would be applicable to any subsequent development at the site. The proposed amendment to the General Plan and Specific Plan would allow for residential uses within the amendment area. Less than significant impact.					
c) The amendment would not conflict with any applicable habitat conservation plans or natural community conservation plans. The City currently does not have habitat conservation plans in place.					
Res	source: V-20-1 through V-20-14 of the MEIR.				
		Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
XI.	MINERAL RESOURCES: Would the project:	Significant	Significant with	Significant	
a) F	MINERAL RESOURCES: Would the project:  Result in the loss of availability of a known leral resource that would be of value to the ion and the residents of the state?	Significant	Significant with	Significant	
a) F min reg	Result in the loss of availability of a known leral resource that would be of value to the	Significant	Significant with	Significant	
a) F min reg b) F imp on a	Result in the loss of availability of a known peral resource that would be of value to the ion and the residents of the state?  Result in the loss of availability of a locally-portant mineral resource recovery site delineated a local general plan, specific plan or other land	Significant	Significant with	Significant	
a) F min reg b) F imp on a	Result in the loss of availability of a known peral resource that would be of value to the ion and the residents of the state?  Result in the loss of availability of a locally-portant mineral resource recovery site delineated a local general plan, specific plan or other land a plan?	Significant Impact	Significant with Mitigation	Significant Impact	Impact
a) F min reg b) F imp on a use	Result in the loss of availability of a known peral resource that would be of value to the ion and the residents of the state?  Result in the loss of availability of a locally-pertant mineral resource recovery site delineated a local general plan, specific plan or other land e plan?  cussion  The amendment area is currently planted in nut to	Significant Impact	Significant with Mitigation	Significant Impact	Impact

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
XII. NOISE: Would the project result in:				
a) Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?				
b) Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?				
c) A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?				
d) A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?				
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				
f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				

a) The amendment area is adjacent to Claus Road to the west and the Burlington Northern Santa Fe railroad to the east. Claus Road is currently a two-lane county road with travel speeds in excess of 55 MPH and is also currently designated as a future six-lane expressway in the City's General Plan.

The Noise Element of the General Plan found that decibel levels along the Claus Road frontage between Floyd Avenue and Orangeburg Avenue are at 73Ldn and up to 77Ldn with implementation of development per the General Plan, as measured at 75-feet from the centerline of the street. The applicant has provided a noise and vibration analysis (Illingworth and Rodkin Acoustics-Air Quality (September 2022, Attachment B and letter Attachment C). The applicant has included with the Precise Plan document a Wall Plan that provides for a seven-foot high soundwall along the Claus Road frontage, a nine-foot soundwall along the BNSF Railroad to the east. Impacts, with the mitigation measures of soundwalls and structural acoustical treatment, would be less than significant.

b) The proposal involves the development of new single-family residential uses which would not be expected to generate excessive ground borne vibration or groundborne noise levels.

However, the project area is adjacent to Claus Road and the Burlington Northern Santa Fe (BNSF) railroad. Homes within 200 feet of the rail line would potentially experience vibration generated by passing trains, and there would be vibration from passing traffic from Claus Road.

The applicant has provided a noise and vibration analysis by Illingworth & Rodkin, Inc. Acoustics-Air Quality (September 2022, Attachment B and letter Attachment C). The study found that without mitigation measures applied, the vibration levels from passing traffic on Claus would be 75 VdB or less, and that ground borne vibration from passing train traffic would at the same levels. Application of mitigation measures for sound walls and structural acoustical treatment for homes within 200 feet of the railway would reduce impacts to a less than significant level.

- c) Subsequent development as a result of the land use amendments would generate a temporary increase in ambient noise as a result of construction processes, but at a less than significant level.
- d) See Item C above.
- e) The amendment area is more than three miles away from the nearest public airport. There would be no impact. No mitigation is necessary.
- f) The amendment area is within 75-feet of an airstrip operated by the East Side Mosquito Abatement District, which operates a single prop-engine airplane used for mosquito control spraying. The noise level of the facility's operation is not expected to expose new residents to excessive noise levels. Therefore, impacts would be less than significant.

Resource: See pages V-3-1 through V-3-46 of the MEIR, and Illingworth & Rodkin, Inc. Noise Study (Attachment B) and letter (Attachment C).

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
XIII. POPULATION AND HOUSING: Would the project:				
a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?				
b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?				
c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				
Discussion				

- a) The proposed amendments and associated 84-acre Vesting Tentative Subdivision Map would provide for 527 single-family residential lots, a density of approximately seven units per acre. The development would add much needed dwelling units to the housing stock of the City of Modesto and contribute to its Regional Housing Needs Allocation (RHNA) of the Housing Element.
- b) The amendment area is currently in use as almond tree orchards. One existing residence would be demolished to facilitate new residential development in the area.
- c) See item B above.

Resource: See pages V-20-1 through V-20-14 of the MEIR.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
XIV. PUBLIC SERVICES:				
a) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
Fire protection?			$\boxtimes$	
Police protection?			$\boxtimes$	
Schools?			$\boxtimes$	
Parks?			$\boxtimes$	
Other public facilities?				

a) New residential development as a result of the proposed General Plan and Specific Plan land use amendments would increase demand for police and fire services to the use, but subsequent development will be expected to pay into Community Facilities Districts (CFDs) and pay associated Capital Facilities Fees (CFF) at the time of building permit issuance, to mitigate the impact to less than significant. The police and fire departments indicated no concerns with the project. The nearest fire station is Station No. 11 at 4225 Carver Road, 1.2 miles to the east.

New residential development as a result of the amendments would increase demand for public school services, and any subsequent development would pay school impact fees at the time of building permit issuance.

Any subsequent development will be required to pay CFF for their fair share contribution towards the development and maintenance of parks in the vicinity to the site, in addition to paying into a Community Finance District (CFD) to cover the maintenance of the Specific Plan's amenities. The Vesting Tentative Subdivision Map provides for a 4-acre dual-use storm basin/park and several small park/landscape lots throughout the subdivision that would be maintained by a new CFD.

Section VI.H.12 of the General Plan directs that new neighborhood parks have a minimum sizing of seven acres. As the project proposes a smaller park, the project would require a General Plan amendment to the policy to allow for more flexibility in the sizing of a new Neighborhood Park.

The nearest established parks to the area are Freedom Park approximately 0.50 miles away to the west, and Mary Grogan Community Park 1.75 miles to the northwest.

Resource: See pages V-14-1 through V-14-8 (Fire Services), V-13-1 through V-13-7 (Police Services), V-12-1 through V-12-8 (Schools), and V-11-1 through V-11-10 (Parks) of the MEIR.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
XV. RECREATION:				
a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				
b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?				

- a) The proposed amendments and tentative subdivision map would allow for new residential development which would potentially increase the use of existing parks in the vicinity of the amendment area, but not at a level that would cause substantial physical deterioration of the facilities. Any subsequent development would be required to pay Capital Facilities Fees (CFF) for its fair share contribution towards the development of any new parks. Less than significant impact.
- b) The tentative subdivision map includes the provision of a four-acre dual-use storm basin/park and several small parks/landscape areas, but these would not have a significant adverse physical effect on the environment.

Resource: See pages V-11-1 through V-11-10 (Parks) of the MEIR.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
<b>XVI. TRANSPORTATION/TRAFFIC</b> : Would the project:				
a) Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?				
b) Conflict with an applicable congestion management program, including, but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?				
c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				
d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				
e) Result in inadequate emergency access?			$\boxtimes$	

f) Conflict with adopted policies, plans or programs		$\boxtimes$	
regarding public transit, bicycle, or pedestrian	_	 	_
facilities, or otherwise decrease the performance or			
safety of such facilities?			

- a) Currently, Claus Road and East Briggsmore Avenue are classified in the General Plan's Circulation Element as Expressways. General Plan policy disallows direct connection of a residential development to an Expressway. The project proposes the downgrade of Claus Road from its current designation of a six-lane Expressway to a four-lane Principal Arterial Street, for the segment between Sylvan Avenue and East Briggsmore Avenue, and the downgrade of East Briggsmore Avenue from an Expressway to a four-lane Principal Arterial street for the segment between Claus Road and the BNSF railroad crossing. If a GPA to downgrade the classification of both roadway segments is approved by the City Council, the intersection control of either a two-lane roundabout or signalized intersection would result in an LOS of C or better for Claus Road/Merle Ave,, and for the intersection of Briggsmore Avenue and Held Drive, installation of a roundabout would result in an LOS of B or better. With these intersection controls as mitigation, the impact is less than significant.
- b) See Item A above.
- c) The amendment area is not within the vicinity of a public airport, but the airstrip of the East Side Mosquito Abatement District, which utilizes a single prop-engine airplane for mosquito control spraying, is located approximately 75-feet away from the east boundary of the site. The project is not expected to cause any impact to the airstrip nor cause a change in air traffic pattern.
- d) The project, if approved with a General Plan amendment to the Circulation Plan to downgrade Claus Road and East Briggsmore Avenue to four-lane Principal Arterial streets, would require construction of roundabouts at the intersections of Claus Road/Merle Avenue and East Briggsmore/Held Drive. The roundabout at Claus/Merle would include an enhanced crosswalk feature to provide safer pedestrian crossings from the project area to schools and parks to the west of Claus Road. With these mitigation measures, the impact is less than significant.
- e) The proposed amendments would not substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment).
- f) The Fire Department reviewed the proposed amendment and did not identify any issues with emergency access.
- g) The project would not conflict with policies regarding public transit, bicycle or pedestrian facilities.

Resources: See pages V-1-1 through V-1-46 of the MEIR and Fehr and Peers November 2023 Traffic Study (Attachment A)

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
XVII. UTILITIES AND SERVICE SYSTEMS: Would the project:				
a) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				
b) Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				
c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				
d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?				
e) Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				
f) Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				
g) Comply with federal, state, and local statutes and regulations related to solid waste?				$\boxtimes$

- a) The amendments and residential development would not exceed treatment requirements of an applicable water quality control board.
- b) The proposal would not result in the construction of new water or wastewater treatment facilities. The proposal was referred to the City's Land Development Engineering Department and the Public Works Department, who indicated no concerns with the amendments and residential development.
- c) The project will provide for storm water handling and treatment with the installation of a new dual-use park/basin and new underground storm mains as required by City Standards. Projects would also comply with the City's Stormwater Management Program, Guidance Manual for New Development.
- d) There are sufficient water supplies to serve the project area.
- e) The City has sufficient wastewater capacity to serve the project area.
- f) Solid waste service is handled by the Gilton Solid Waste Management company, who indicated ability to serve the area at the time of the Specific Plan's adoption.
- g) New development will be required to comply with statues and regulations related to solid waste.

Resources: See pages V-5-1 through V-5-24 (water) and V-6-1 through V-6-13 of the MEIR.

	Potentially Significant Impact	Less Than Significant with Mitigation	Less Than Significant Impact	No Impact
XVIII. MANDATORY FINDINGS OF SIGNIFICANCE				
a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?				
b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?				
c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				

- a) As discussed in Section IV: Biological Resources, development at the site as a result of the land use amendments would not substantially impact wildlife habitat with mitigation measures applied.
- b) As discussed in Section III: Air Quality, Section VII: Greenhouse Gases, Section XII: Noise, and Section XVI: Transportation and Traffic, the proposed land use amendments would result in the development of single-family residential uses in an area originally designated for Business Park, Commercial and Medium-High Density Residential uses. Generation of greenhouse gases would predominately occur with vehicle traffic, but not at levels that would exceed those assumed by the MEIR for low density residential uses. Potential impacts to traffic circulation, noise, greenhouse gasses and air quality would result from the project, but at levels less than significant with the application of mitigation measures from the MEIR and project-level mitigation measures for new intersection controls and sound attenuation.

As discussed in Section XIV: Public Services, above, new residential development as a result of the amendments would increase demand for public school services and parks, but not at a level that would cause substantial impacts to those facilities. Any subsequent development would pay school impact fees, and Capital Facilities Fees (CFF) for their fair share contribution towards the development and maintenance of schools and parks in the vicinity to the site.

c) This document identifies that the proposed amendments and residential development would have some cumulative environmental impact, but not at significant levels with the application of mitigation measures upon the onset of development. Therefore, impacts that may result from the proposed amendments to the General Plan and Village One Specific Plan are less than significant with mitigation measures applied.

Mitigation Measures to be applied to the project shall be outlined in a Mitigation Monitoring and Reporting Program (MMRP), attached with this Mitigated Negative Declaration (Attachment E).